

JOSH GREEN, M.D.
GOVERNOR
KE KIA'ĀINA



KEITH A. REGAN
COMPTROLLER
KA LUNA HO'OMALU HANA LAULĀ

MEOH-LENG SILLIMAN
DEPUTY COMPTROLLER
KA HOPE LUNA HO'OMALU HANA LAULĀ

STATE OF HAWAII | KA MOKU'ĀINA O HAWAII
DEPARTMENT OF ACCOUNTING AND GENERAL SERVICES | KA 'OIHANA LOIHELU A LAWELAWE LAULĀ
P.O. BOX 119, HONOLULU, HAWAII 96810-0119

WRITTEN TESTIMONY
OF
KEITH A. REGAN, COMPTROLLER
DEPARTMENT OF ACCOUNTING AND GENERAL SERVICES
TO THE

COMMITTEE ON GOVERNMENT OPERATIONS
COMMITTEE ON HEALTH AND HUMAN SERVICES

FEBRUARY 17, 2026, 3:05 P.M.
CONFERENCE ROOM 225 AND VIA VIDEOCONFERENCE, STATE CAPITOL

S.B. 2932

RELATING TO STATE FACILITIES

Chairs McKelvey and San Buenaventura, Vice Chairs Gabbard and McKelvey, and members of the Committees, thank you for the opportunity to submit testimony on S.B. 2932.

The Department of Accounting and General Services (DAGS) offers **comments** on S.B. 2932, which requires all state building construction begun on or after 7/1/2026 to provide at least one universal changing accommodation in each public restroom designated as a family or assisted-use restroom, where feasible.

The department notes that funding for design and construction of new state buildings and improvements or renovations to existing state buildings is secured long before such construction work commences, and some projects may not have been

funded to include the additional space and equipment required to comply with the bill's provisions. Therefore, the department suggests that the date on which the bill's provisions become required (page 1, line 5) be changed from July 1, 2026, to July 1, 2028, with the additional two-year period provided to enable requests for and appropriations of the additional funding that may be required, as well as incorporation of those requirements into the project design and solicitation documents. This change will minimize the necessity for approval of changes orders to ensure compliance.

The language on page 1, lines 13-16, requires the department to post signage indicating the location of any universal changing accommodation. While the department can post signage in state buildings managed by the department, it does not have that capability in state buildings not managed by the department. Therefore, the department suggests the language on lines 14-15 be revised to read "... renovated pursuant to subsection (a), the department ~~of accounting and general services~~ or agency responsible for management of the affected state building shall conspicuously post signage ...".

Thank you for the opportunity to provide testimony on this measure.



DISABILITY AND COMMUNICATION ACCESS BOARD

Ka 'Oihana Ho'oka'a'ike no ka Po'e Kīnānā

1010 Richards Street, Rm. 118 • Honolulu, Hawai'i 96813
Ph. (808) 586-8121 (V) • Fax (808) 586-8129 • (808) 204-2466 (VP)

February 17, 2026

TESTIMONY TO THE SENATE COMMITTEES ON GOVERNMENT OPERATIONS AND ON HEALTH AND HUMAN SERVICES

Senate Bill 2932 – Relating to State Facilities

The Disability and Communication Access Board (DCAB) supports the intent of Senate Bill 2932 – Relating to State Facilities. This bill requires all state building construction begun on or after 7/1/2026 to provide at least 1 universal changing accommodation in each public restroom designated as a family or assisted-use restroom, where feasible.

A fundamental goal of the Americans with Disabilities Act (ADA) is to ensure people with disabilities have equal access to the services, programs, and activities of all state and local governments. Examples of this are paying a property tax bill at a counter, applying for a State identification card, or attending a high school sporting event. People with disabilities who cannot use a standard toilet should have access to universal changing accommodations that provide a safe, sanitary, and private space to be changed and cleaned by a caregiver when participating in civic activities.

The phrase “where feasible” is not defined in the bill and may lead to confusion and different interpretations. DCAB suggests the bill be amended to use the term “technically infeasible” and insert the definition found in the Americans with Disabilities Act Accessibility Guidelines (ADAAG).

"§107- Universal changing accommodations; state buildings. (a) Beginning July 1, 2026, any state building construction, including:

- (1) The construction of new state buildings; and**
- (2) Improvements or renovations to existing state buildings;**

shall provide at least one universal changing accommodation in any restroom for public use that is designated as a family or assisted-use restroom, unless technically infeasible.

(b) In each state building constructed, improved, or renovated pursuant to subsection (a), the department of accounting and general services shall conspicuously post signage indicating the location of any universal changing accommodation.

(c) As used in this section:

"Family or assisted-use restroom" has the same meaning as "family or assisted-use toilet room" or similar terms as defined in the Hawaii state building code.

"Restroom for public use" means a restroom that is accessible to persons other than state employees.

"Technically infeasible" means something that has little likelihood of being accomplished because existing structural conditions would require removing or altering a load-bearing member that is an essential part of the structural frame; or because other

existing physical or site constraints prohibit modification or addition of elements, spaces, or features that are in full and strict compliance with the minimum requirements,

"Universal changing accommodation" means a powered, height-adjustable adult changing station that is either floor- or wall-mounted and installed in an enclosed public restroom facility."

Thank you for the opportunity to testify.

Respectfully submitted,



KRISTINE PAGANO
Acting Executive Director



STATE OF HAWAII
KA MOKU'ĀINA O HAWAII
STATE COUNCIL ON DEVELOPMENTAL DISABILITIES
'A'UNIKE MOKU'ĀPUNI NO KA NĀ KĀWAI KULA

PRINCESS VICTORIA KAMĀMALU BUILDING
1010 RICHARDS STREET, Room 122
HONOLULU, HAWAII 96813
TELEPHONE: (808) 586-8100 FAX: (808) 586-7543

February 17, 2026

The Honorable Angus L.K. McKelvey, Chair
Senate Committee on Government Operations
The Honorable Joy A. San Buenaventura, Chair
Senate Committee on Health and Human Services
The Thirty-Third Legislature
State Capitol
State of Hawai'i
Honolulu, Hawai'i 96813

Dear Chairs McKelvey and San Buenaventura, and Committee Members:

SUBJECT: Testimony in Support of SB2932, Relating to State Facilities

The Hawai'i State Council on Developmental Disabilities is in **SUPPORT of SB2932**, which requires all state building construction begun on or after 7/1/2026 to provide at least 1 universal changing accommodation in each public restroom designated as a family or assisted-use restroom, where feasible.

Adults with significant mobility disabilities, which includes people with intellectual and developmental disabilities, often lack access to safe and dignified changing facilities when in public buildings. The absence of powered, height-adjustable adult changing stations can limit participation in civic life and create unnecessary barriers to accessing government services. SB2932 establishes an important baseline within state facilities and represents a meaningful first step toward improving access in Hawai'i.

The Council respectfully requests a narrow amendment to expand the applicability of this measure from state buildings to both state and county buildings. County facilities, including parks, community centers, and other public-facing buildings, are frequently used by families and individuals with disabilities. Expanding the bill's scope in this limited way would ensure more consistent access across publicly owned facilities while maintaining the measures' prospective construction trigger and feasibility standard.

We respectfully request amending page 1, line 5 to replace "any state building construction" with "any state or county building construction," and making conforming changes in subsections (1) and (2) to reference state or county buildings. As well, on page 1, line 12, replace "where feasible" with

“technically infeasible as defined under the ADA”. This shift provides a clear definition under the ADA of what is infeasible.

This targeted amendment preserves the measured and feasible structure of SB2932 while improving its statewide impact. For these reasons, the Hawai'i State Council on Developmental Disabilities **supports SB2932** and respectfully requests the amendment described above.

Thank you for the opportunity to submit testimony.

Sincerely,

A handwritten signature in blue ink that reads "Daintry Bartoldus". The signature is written in a cursive, flowing style.

Daintry Bartoldus
Executive Administrator

JAN 23 2026

A BILL FOR AN ACT

RELATING TO STATE FACILITIES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. Chapter 107, Hawaii Revised Statutes, is
2 amended by adding a new section to part II to be appropriately
3 designated and to read as follows:

4 "§107- Universal changing accommodations; state
5 buildings. (a) Beginning July 1, 2026, any state or county building
6 construction, including:

7 J.11 The construction of new state or county buildings; and
8 ill Improvements or renovations to existing state
9 buildings;

10 shall provide at least one universal changing accommodation in
11 any restroom for public use that is designated as a family or
12 assisted-use restroom, ~~where feasible, technically infeasible as~~
defined under the ADA.

13 (b) In each state and county building constructed, improved, or
14 renovated pursuant to subsection (a), the department of
15 accounting and general services shall conspicuously post signage
16 indicating the location of any universal changing accommodation.

17 (c) As used in this section:



S.B. NO. z,q3-z,

1 "Family or assisted-use restroom" has the same meaning as
2 "family or assisted-use toilet room" or similar terms as defined
3 in the Hawaii state building code.

4 "Restroom for public use" means a restroom that is
5 accessible to persons other than state employees.

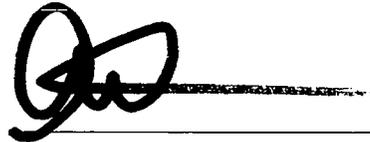
6 "Universal changing accommodation" means a powered,
7 height-adjustable adult changing station that is either
8 floor- or wall-mounted and installed in an enclosed public
9 restroom facility."

10 SECTION 2. New statutory material is underscored.

11 SECTION 3. This Act shall take effect on upon its
12 approval.

13

INTRODUCED BY:

A handwritten signature in black ink, appearing to be 'JW', is written over a horizontal line.



HAWAI‘I CIVIL RIGHTS COMMISSION

KOMIKINA PONO KIWILA O HAWAI‘I

830 PUNCHBOWL STREET, ROOM 411, HONOLULU, HI 96813 · PHONE: (808) 586-8636 · FAX: (808) 586-8655 · TDD: (808) 586-8692

Tuesday, February 17, 2026 3:05 p.m.
Conference Room 225 & Videoconference
State Capitol, 415 South Beretania Street

To:

[COMMITTEE ON GOVERNMENT OPERATIONS](#)

Senator Angus L.K. McKelvey, Chair

Senator Mike Gabbard, Vice Chair

[COMMITTEE ON HEALTH AND HUMAN SERVICES](#)

Senator Joy A. San Buenaventura, Chair

Senator Angus L.K. McKelvey, Vice Chair

From: Alphonso Braggs, Chair
and Commissioners of the Hawai‘i Civil Rights Commission

Re: S.B. 2932 –Universal Changing Accommodations, State Buildings
Testimony in SUPPORT

The Hawai‘i Civil Rights Commission (HCRC) carries out the Hawai‘i constitutional mandate that no person shall be discriminated against in the exercise of their civil rights. Art. I, Sec. 5. HCRC has enforcement jurisdiction over Hawai‘i’s laws prohibiting discrimination in employment (Chapter 378, Part I, HRS), housing (Chapter 515, HRS), public accommodations (Chapter 489, HRS), and access to state and state-funded services (HRS § 368-1.5).

S.B 2932 would require that beginning on July 1, 2026, any new state building construction, or building improvement, provide universal changing accommodations on every floor in any restroom open to the public that is designated as a family or assisted-use restroom, where feasible.

S.B. 2932 defines “universal changing accommodation” to mean powered, height-adjustable adult

changing stations. This ensures that individuals who need assistance toileting and their caretakers have access to this basic human right.

Accessing governmental services within state buildings without universal changing accommodations is not only a burden to individuals who need assistance with self-care, but can be a barrier. Providing universal changing accommodations for individuals with disabilities removes this barrier to accessing vital state services and programs. S.B. 2932 further recognizes that inclusion in our communities for individuals with disabilities includes the freedom to move about in public spaces without the additional worry and concern about accessing private, safe, and hygienic toileting facilities that are equipped with universal changing tables. For many individuals who may need help with activities of daily living, the unfortunate reality is that oftentimes they adjust their schedules and only frequent areas known to have accessible toileting facilities, or run the risk and the indignity of going for prolonged periods of time in soiled incontinence garments.

A growing number of states, including Alabama, Arizona, California, Colorado, Illinois, Iowa, Maryland, Missouri, New Hampshire, Ohio, Rhode Island, Tennessee, Wisconsin,¹ have passed adult changing table legislation with various levels of ranges of applicability to public spaces.² Arizona and New Hampshire have similar legislation for universal changing accommodations for public buildings.³

¹ Building Safety Journal, *An Inside Look at How Adult Height Adjustable Changing Table Advocates are Driving Change and Improving Accessibility, Part 2*, accessed on 2.13.26 at <https://www.iccsafe.org/building-safety-journal/bsj-technical/an-inside-look-at-how-adult-height-adjustable-changing-table-advocates-are-driving-change-and-improving-accessibility-part-2/> see also SOVA, *Adult Changing Table Legislation in the United States: What you need to Know*, accessed on 2.13.26 at <https://choosesova.com/blogs/news/adult-changing-table-legislation-by-state?srsId=AfmBOoovmXI-tNmEW4U89QWyn7pPTyp56E0rREgd3Sar0kbUvkgBN6UP>.

² For instance, Ohio's Department of Transportation, started in 2024 will add adult (or universal) changing tables to 28 renovated rest stops over the next few years. *Id.* California's statute is limited to places of public amusement such as sports arenas or theaters. https://leginfo.legislature.ca.gov/faces/billTextClient.xhtml?bill_id=201520160AB662

³ Arizona Revised Statutes § 41-1444, New Hampshire Revised Statutes § 155:80.

This measure would significantly aid those with disabilities who need help with toileting. The lack of access to changing facilities can limit those with disabilities from leaving home, which leads to less engagement with our community. Improving accessibility especially in state buildings benefits everyone, not only those with disabilities. By ensuring access to safe universal changing accommodations, individuals who need help with self-care can more freely partake in social interaction, connection, and sense of belonging in our communities.

Thank you for the opportunity to provide this testimony in support.

SB-2932

Submitted on: 2/10/2026 3:12:51 PM

Testimony for GVO on 2/17/2026 3:05:00 PM

Submitted By	Organization	Testifier Position	Testify
Louis Erteschik	Testifying for Hawaii Disability Rights Center	Support	In Person

Comments:

We have been advocating for this issue for the past several years .This would really help more people with disabilities have greater access to the community as it would give them a sanitary, dignified place to change their incontinent supplies.It would improve their life and is an excellent idea.

SB-2932

Submitted on: 2/10/2026 3:03:16 PM

Testimony for GVO on 2/17/2026 3:05:00 PM

Submitted By	Organization	Testifier Position	Testify
ANNETTE TASHIRO	Individual	Support	Written Testimony Only

Comments:

As a family careprovider and a person who is aging, we must make accommodations for all people who use public facilities. A person needs to keep their dignity at a public facility. Having universal changing accommodations in a public restroom designated as a family or assisted use restroom is imperative.

SB-2932

Submitted on: 2/12/2026 9:08:00 PM

Testimony for GVO on 2/17/2026 3:05:00 PM

Submitted By	Organization	Testifier Position	Testify
Jari S.K. Sugano	Individual	Support	In Person

Comments:

Chairs McKelvey and San Buenaventura, Vice Chairs Gabbard and McKelvey, and members of the Senate Committee on Government Operations and the Committee on Health and Human Services,

My name is Jari Sugano and I am writing in strong support of SB2932, relating to state facilities and universal changing accommodations.

My 17 year-old daughter has severe developmental delays and is incontinent. Her ability to participate in everyday community life is restricted because most public buildings do not have a safe and appropriate place for her to be changed. Without an adult-sized changing station, routine activities like attending events, appointments, or family outings become stressful, limited, or impossible.

SB2932 would require certain new or renovated state facilities to include at least one universal changing accommodation in public-use restrooms.

This is a critical step toward ensuring that individuals with significant disabilities, and the families who care for them, can access public spaces with dignity. Universal changing stations are height-adjustable and designed to safely support the weight of older children, teens, and adults, allowing caregivers to provide necessary personal care in a safe and sanitary way.

Currently, infant changing tables cannot support the size or weight of many older children and adults with disabilities. Families like mine are often forced to change our loved ones on restroom floors or in the back of our vehicles. This is unsafe, unsanitary, and profoundly undignified for the person being cared for. It also sends a painful message that our family members are not fully considered in public planning and design.

By advancing SB2932, Hawai'i can join other jurisdictions that recognize that true accessibility extends beyond door widths and grab bars to include appropriate changing facilities across the lifespan. These accommodations will not only support people with disabilities, but also benefit caregivers, seniors, and kūpuna who may need similar assistance in the future.

I respectfully urge you to pass SB2932 to promote inclusion, safety, and dignity for individuals with disabilities and their families in Hawai'i.

Aloha, Jari Sugano

Mililani, Oahu

The Honorable Senator Angus L.K. McKelvey, Chair
Senator Mike Gabbard, Vice Chair
Committee on Government Operations
The Thirty Third Legislature
State Capitol
State of Hawai'i
Honolulu, Hawai'i 96813

Dear Senator McKelvey and Committee Members:

SUBJECT: S.B. 2932 relating to accessible restroom facilities

I am in strong support of S.B. 2932. My name is Deziree Tacub, I am a self-advocate from Kauai. Having accessible bathrooms with universal changing tables would allow more people with disabilities to be in the community. It will provide a clean/hygienic space for them to be changed with dignity. Instead of in the back of cars or being forced to stay home and being excluded.

SB2932 will create a more inclusive community for everyone.

Thank you for allowing me to testify in support of SB2932.

To: Senator Angus L.K. McKelvey, Chair
Senator Mike Gabbard, Vice Chair
Committee on Government Operations

Senator Joy A. San Buenaventura, Chair
Senator Angus L.K. McKelvey, Vice Chair
Committee on Health and Human Services

From: Veronica Moore, Individual Citizen

Date: February 16, 2026

RE: Senate Bill 2932
Measure Title: RELATING TO STATE FACILITIES.
Report Title: State Buildings; State Building Construction; Hawai'i State Building Code; Universal Changing Accommodations; New Construction; Improvements; Renovation; Family Restrooms; Public Restrooms

To All Concerned,

My name is Veronica Moore and I support Senate Bill 2932. Thank you for introducing this bill.

Sincerely,

Veronica M. Moore

SB-2932

Submitted on: 2/16/2026 7:42:52 AM

Testimony for GVO on 2/17/2026 3:05:00 PM

Submitted By	Organization	Testifier Position	Testify
Leilani Kailiawa	Individual	Support	Written Testimony Only

Comments:

Aloha, Chairs McKelvey and San Buenaventura and Committee Members,

My name is Leilani Kailiawa. I am a parent of child with multiple disabilities and community leader.

I am in strong support of this bill.

With gratitude

Leilani Kailiawa

February 17, 2026

LATE

The Honorable Angus L.K. McKelvey, Chair
Senate Committee on Government Operations

The Honorable Joy A. San Buenaventura, Chair
Senate Committee on Health and Human Services

The Thirty-Third Legislature
State Capitol
State of Hawai‘i
Honolulu, Hawai‘i 96813

Dear Chairs McKelvey and San Buenaventura, and Committee Members:

SUBJECT: Testimony in Support of SB2932, Relating to State Facilities

Goodwill Hawai‘i is in **SUPPORT of SB2932**, which requires all state building construction begun on or after 7/1/2026 to provide at least 1 universal changing accommodation in each public restroom designated as a family or assisted-use restroom, where feasible.

Adults with significant mobility disabilities, including many people with intellectual and developmental disabilities, often lack access to safe and dignified changing facilities when in public buildings. The absence of powered, height-adjustable adult changing stations can limit participation in civic life and create unnecessary barriers to accessing government services. SB2932 establishes an important baseline within state facilities and represents a meaningful first step toward improving access in Hawai‘i.

In support of the changes suggested by the Hawai‘i State Council on Developmental Disabilities, Goodwill Hawai‘i respectfully requests a narrow amendment to expand the applicability of this measure from state buildings to both state and county buildings. County facilities, including parks, community centers, and other public-facing buildings, are frequently used by families and individuals with disabilities. Expanding the bill’s scope in this limited way would ensure more consistent access across publicly owned facilities while maintaining the measures’ prospective construction trigger and feasibility standard.

We respectfully request amending page 1, line 5 to replace “any state building construction” with “any state or county building construction,” and making conforming changes in subsections (1) and (2) to reference state or county buildings. As well, on page 1, line 12, replace “where feasible” with “technically infeasible as defined under the ADA”. This shift provides a clear definition under the ADA of what is infeasible.

This targeted amendment preserves the measured and feasible structure of SB2932 while improving its statewide impact. For these reasons, Goodwill Hawai'i **supports SB2932** and respectfully requests the amendment described above.

Thank you for your attention, and I look forward to continuing to advance support of this and future bills.

Sincerely,

Riley Dettman, Director of Intellectual Disabilities Services

LATE

SB-2932

Submitted on: 2/16/2026 8:26:48 PM

Testimony for GVO on 2/17/2026 3:05:00 PM

Submitted By	Organization	Testifier Position	Testify
Austen Kaneshiro	Individual	Support	Written Testimony Only

Comments:

Hello Chairs, Vice Chairs, & Members of the Committee, thank you for the opportunity to testify in strong support of Bill SB2932 and SB2268.

These accommodations would be helpful to people like my sister and my grandma who have to go out into the community for various medical appointments and state related business.

Putting these adult size changing areas in a gender neutral bathroom would be better because I could go and help them if they needed help. I wish I could be there to testify in strong support but I still thank you for the opportunity to testify once again.

Austen Kaneshiro

LATE

SB-2932

Submitted on: 2/17/2026 7:56:40 AM

Testimony for GVO on 2/17/2026 3:05:00 PM

Submitted By	Organization	Testifier Position	Testify
Iris Xiao	Individual	Support	Written Testimony Only

Comments:

Aloha Chairs Senator Joy A. San Buenaventura and Senator Angus L.K. McKelvey, Vice Chairs Senator Angus L.K. McKelvey and Senator Mike Gabbard, and Committee Members,

My name Iris Xiao. Thank you for letting me share my testimony. I am writing in support of SB2932. I live in Oahu and am a self-advocate with disabilities.

This bill is important to me because there should always be changing tables available for adults and kids. We should not discriminate against who can use changing tables in the community. Oftentimes, adults with disabilities who need to be changed are changed in the ground of restrooms. This is not right, and it is unfair because they should be treated with the same respect. Adults with disabilities must have clean access to being changed.

I am in support of SB2932.

Thank you for listening and for your time,

Iris Xiao