

JOSH GREEN, M.D.
GOVERNOR OF HAWAII
KE KIA'ĀINA O KA MOKU'ĀINA 'O HAWAII



DEPT. COMM. 100-29
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In reply, please refer to:
File:

December 31, 2025

The Honorable Ronald D. Kouchi,
President and Members of the Senate
Thirty-Third State Legislature
State Capitol, Room 409
Honolulu, Hawaii 96813

The Honorable Nadine K. Nakamura,
Speaker
and Members of the House of
Representatives
Thirty-Third State Legislature
State Capitol, Room 431
Honolulu, Hawaii 96813

Dear President Kouchi, Speaker Nakamura, and Members of the Legislature:

For your information and consideration, I am transmitting a copy of the Annual Report on the Drinking Water Treatment Revolving Loan Fund to the Legislature, pursuant to Chapter 340E, Section 33, Hawaii Revised Statutes.

In accordance with Section 93-16, Hawaii Revised Statutes, I am also informing you that the report may be viewed electronically at:

<https://health.hawaii.gov/opppd/department-of-health-reports-to-2026-legislature/>

Sincerely,

A handwritten signature in black ink, appearing to read "Ken Fink".

Kenneth S. Fink, M.D., M.P.H., M.G.A.
Director of Health

Enclosures

c: Legislative Reference Bureau
Hawaii State Library System (2)
Hamilton Library

**REPORT TO THE THIRTY-THIRD LEGISLATURE
STATE OF HAWAI‘I
2026**

DRINKING WATER TREATMENT REVOLVING LOAN FUND

**PURSUANT TO SECTION 340E-33
HAWAI‘I REVISED STATUTES**

PURSUANT TO ACT 218 SESSION LAWS OF 2024

**RELATING TO THE
DRINKING WATER TREATMENT REVOLVING LOAN FUND
OF THE DEPARTMENT OF HEALTH**

**PREPARED BY:
STATE OF HAWAI‘I
DEPARTMENT OF HEALTH
ENVIRONMENTAL MANAGEMENT DIVISION
SAFE DRINKING WATER BRANCH**

December 2025

Table of Contents

OPERATIONS & ADMINISTRATION SECTION3

A. INTRODUCTION	3
B. PROGRAM SUMMARY	3
C. MAJOR INITIATIVES	3
D. MEETING FUNDING REQUIREMENTS.....	5
E. PROGRAM AND SET-ASIDE ACTIVITIES	12
F. GOALS, ACCOMPLISHMENTS, AND OTHER PROGRAM ACTIVITIES	20
G. COMPLIANCE ISSUES	22
H. DWSRF NATIONAL STRATEGIC PLAN, LOAN RECIPIENT, PROJECTS & TYPES OF ASSISTANCE	23

FINANCIAL SECTION25

A. INTERNAL CONTROLS	25
B. ACCOMPLISHMENTS OF THE PROGRAM.....	25
C. PROGRAM AND SET-ASIDE ACTIVITIES	28
D. CREDIT RISKS OF THE DWTRLF LOANS	29
E. OTHER INFORMATION	30

LIST OF ATTACHMENTS.....31

ATTACHMENT 1: SUMMARY OF THE DRINKING WATER TREATMENT REVOLVING LOAN FUND.....	32
ATTACHMENT 2: STATEMENT OF NET POSITION	36
ATTACHMENT 3: STATEMENT OF REVENUES, EXPENSES & CHANGES IN NET POSITION.....	38
ATTACHMENT 4: STATEMENT OF CASH FLOWS	40
ATTACHMENT 5: NOTES TO FINANCIAL STATEMENTS	42
ATTACHMENT 6: EQUIVALENCY ASSIGNMENTS FOR OPEN CAPITALIZATION GRANTS ...	68
ATTACHMENT 7: SUMMARY OF ACTIVE DWSRF PROJECTS IN SFY 2025	72

OPERATIONS & ADMINISTRATION SECTION

A. INTRODUCTION

This annual report is submitted to the State of Hawaii Legislature pursuant to Section 340E-33 of the Hawaii Revised Statutes and to Act 218 Session Laws of 2024. It covers the reporting period State Fiscal Year (SFY) July 1, 2024, to June 30, 2025, and describes how the Hawaii Drinking Water Treatment Revolving Loan Fund (DWTRLF) met its goals and objectives as identified in the Intended Use Plan (IUP) and Capitalization Grant Application. This report also discusses the sources and uses of the funds during SFY 2025.

B. PROGRAM SUMMARY

Nationally, the Drinking Water State Revolving Fund (DWSRF) program was established under the Safe Drinking Water Act (SDWA) Amendments of 1996, signed by President Clinton on August 6, 1996. This authorized the EPA to award capitalization grants to states.

The State of Hawaii DWTRLF program was established by the 1997 State Legislature as the result of the 1996 Federal amendments to the Safe Drinking Water Act. This allowed the state Department of Health (DOH) to accept the capitalization grants from the EPA.

Hawaii's program provides low-interest loans to eligible drinking water systems for the construction of drinking water infrastructure projects and other eligible projects as defined by 40 CFR 35.3520. These projects help to achieve or maintain compliance with drinking water standards, improve and expand their drinking water infrastructure, and help protect the public's health and the environment of Hawaii.

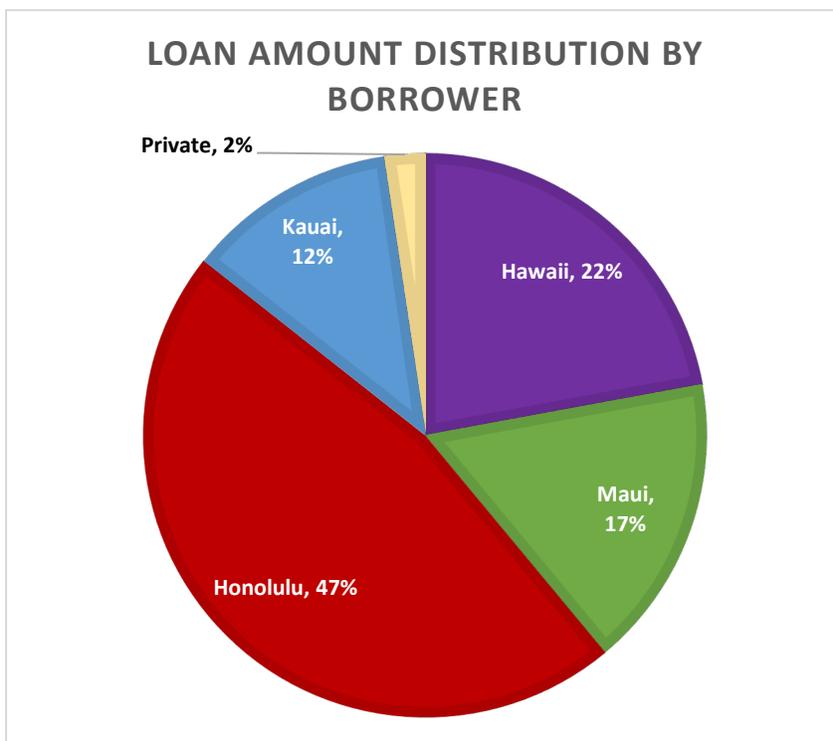
C. MAJOR INITIATIVES

From SFY 1997 through SFY 2025 the DWSRF has issued \$545,756,430.47 of final loans to the state's regulated water systems. The cumulative loan amount issued to each borrower is:

Borrower	Cumulative Final Loan Amount (\$)
Kauai Department of Water (KDOW)	66,336,502.18
Honolulu Board of Water Supply (HBWS)	255,789,077.43
Maui Department of Water Supply (MDWS)	92,554,146.93
Hawaii Department of Water Supply (HDWS)	118,576,144.98

Borrower	Cumulative Final Loan Amount (\$)
Privately-owned Water Systems	12,500,559.25
Total	545,756,430.47

The chart below illustrates the share of loans issued to each borrower since the program’s inception.



Final Loan Agreements executed in SFY 2025:

Project Number	Project Name	Location	Loan Amount (\$)	Additional Subsidy Amount (\$)
DW331-0081	Kahilina Place and Aiea Heights Drive Area Water System Improvements	Aiea, Oahu	6,325,565.00	0.00
HBWS-EC02	Waipio Heights Wells and WH Wells I Water Treatment Design	Waipio, Oahu	956,750.00	956,750.00

Project Number	Project Name	Location	Loan Amount (\$)	Additional Subsidy Amount (\$)
HBWS-EC03	Mililani Wells II Water Treatment Design	Mililani, Oahu	1,283,075.00	1,283,075.00
HBWS-LS01	HBWS LCRR Compliance	Island-Wide, Oahu	7,900,950.92	3,692,114.36
HBWS-PF25	Honolulu BWS Pro-Fi SFY 2025	Island-Wide, Oahu	10,010,000.00	1,000,000.00
HDWS-PF25	Hawaii DWS Pro-Fi SFY 2025	Island-Wide, Hawaii	5,000,000.00	0.00
HDWS-PF25-EQ	Hawaii DWS Pro-Fi SFY 2025 Equivalency	Island-Wide, Hawaii	5,000,000.00	1,000,000.00
KDOW-PF25	Kauai DOW Pro-Fi SFY 2025	Island-Wide, Kauai	5,000,000.00	1,000,000.00
MDWS-LS01	Lead and Copper Rule Revision Compliance	Island-Wide, Maui	1,502,402.65	763,220.55
P-DW254-0001	Maunaolu-Smith Well Repair and SCADA Upgrades	Mauna'olu Plantation, Maui	251,055.96	198,122.75
P-DW303-EC03	GAC and New Source Well	Kunia, Oahu	2,248,405.07	2,248,405.07
Total Final Loan Agreements			45,478,204.60	12,141,687.73

D. MEETING FUNDING REQUIREMENTS

The projects used to meet the following requirements are summarized in Attachment 6.

1. State Matching Funds

Required state matching funds equal to 20% of the total base capitalization and 20% of the Infrastructure Investment and Jobs Act (IIJA) (formerly, Bipartisan Infrastructure Law) supplemental grant, were provided by the Hawaii State Legislature.

Federal regulations, 40 CFR §35.3550(g) requires that the State must agree to deposit into its SRF an amount equaling at least 20% of the amount of each grant payment. The State must also identify the

source of the matching amount in the capitalization grant application and must establish to EPA's Regional Administrator satisfaction that the source is not Federal money.

The total match and project(s) to which they were assigned are summarized in Attachment 6.

2. Commitment of Funds

The requirement is to commit funds in an amount equal to the amount of each Base Capitalization and IJA Supplemental grants (less set-aside and in-kind services amounts) of \$4,014,601.00 and \$17,999,020.00, respectively, and the accompanying State Match that is deposited into the Loan Fund. This requirement was met with the execution of \$45,478,204.60 in final loan agreements, as summarized above.

Of the 31 projects listed on the amended SFY 2025 Fundable List, 11 were executed by the end of SFY 2025. The remaining projects that did not have executed loan agreements and their respective reasons are listed below.

- **P-DW156-0006, Water System Improvements** – Project delays due to need for additional crosscutter information and consultation. Loan execution is expected in SFY 2026.
- **P-DW309-0001, Transmission-Distribution Main Replacement** – The water system had to address capacity issues before it could be eligible for a DWSRF loan. Capacity was resolved in mid-2025 and the loan is now expected to be executed in SFY 2026.
- **P-DW167-0002, North Easement Waterline Replacement Phase 2** – The borrower was undecided on pursuing a DWSRF loan. The program wanted to keep it on the fundable list so it can move quickly in executing a DWSRF loan, should the borrower decide to do so.
- **P-DW168-0004, Keopu Water System Improvements** – The project is delayed with getting all necessary approvals to meet DWSRF program requirements.
- **DW160-0002, Lalamilo 10MG Reservoir** – Project was delayed due to the discovery of unexploded ordinances at the project site. The borrower also has chosen to use other funding sources before DWSRF funds, so the loan is now expected to execute in SFY 2026.
- **DW415-0006, Construct Haena 0.2 MG Storage Tank** – There were delays when addressing crosscutter consultations. The project is now expected to be executed in SFY 2027.
- **HBWS-0004, Honolulu BWS Water Systems Improvement Design 1** – The borrower requested to combine this project with its HBWS-PF25 loan which was executed in May 2025.
- **DW131-0002 (fka HDWS-0003), FFY 2022 Earmarks Project Match** – This project is delayed due to permitting and approval for installation and water use.
- **DW407-0003, Construct Kilauea 1.0 MG Tank** – There were delays when addressing crosscutter consultations. The project is now expected to be executed in SFY 2027.

- **P-DW372-0001, Tank Replacement and Water System Improvements** – The project is continuing to work on completing crosscutter consultations and other DWSRF requirements. The loan is now expected to execute in SFY 2026.
- **DW335-0012, Kapolei Parkway 24" R-1 Water Main** – The borrower opted to use CWSRF funds to complete this project instead.
- **P-DW150-0003, Puuwaawaa Well Repair** – The borrower’s priorities changed and so chose to delay this project. The borrower is undecided on pursuing a DWSRF loan. The program wanted to keep it on the fundable list so it can move quickly in executing a DWSRF loan, should the borrower decide to do so.
- **HDWS-LS02, HDWS LCRR and LCRI Compliance - Phase 2** – The results of the borrower’s Lead Service Line Inventory (LSLI) determined there were no service line replacement needs so the borrower terminated this loan request.
- **HBWS-LS02, Lead and Copper Rule Improvement (LCRI) Compliance - Phase 2** – The results of the borrower’s LSLI determined there were no service line replacement needs so the borrower terminated this loan request.
- **KDOW-LS02, Kaua'i DOW LCRR Compliance - Phase 2** – The results of the borrower’s LSLI determined there were no service line replacement needs so the borrower terminated this loan request.
- **MDWS-EC04, Lahaina Waterline Replacement** – This project was moved to the SA-HMW Pro-Fi loan.
- **DW212-EC01 (fka MDWS-EC02), Centralized GAC Treatment Napili & Honokahua Wellfield** – There are approval delays with contract, budget adjustments, and the borrowing resolution. Project is expected to execute its loan in SFY 2026.
- **P-DW303-EC02, New Source - Exploratory Well** – There are delays with permitting and approval for installation and water use. Project loan is anticipated in SFY 2026.
- **DW215-EC01 (fka MDWS-EC03), Olinda WTP Chlorination Upgrade - Phase 1** – Project bid was delayed until December 2026 so is now expecting to execute the loan agreement in SFY 2027.
- **DW367-EC01 (fka HBWS-EC04), Mililani Wells I WTP Improvements** – The project went out to bid in June 2025 and is now expected execute the loan in SFY 2026.

3. Additional Subsidy

In SFY 2025 the Consolidated Appropriations Act (P.L. 117-35)¹ required the DWSRF program to provide 14% of the capitalization grant (\$652,540.00) as additional subsidy to eligible recipients. AWIA and IJA increased the minimum additional subsidy to 12% (up to 35%) of the capitalization grant

¹ Consolidated Appropriations Act (P.L. 117-103) public law <https://rules.house.gov/sites/democrats.rules.house.gov/files/BILLS-117HR2471SA-RCP-117-35.pdf>, beginning on page 828 line 14 to page 841 line 14.

SFY2025 DWTRLF ANNUAL REPORT

(\$559,320.00) to be provided to disadvantaged water systems. Disadvantaged water systems are those that score 25 or higher for affordability, based on the *DWSRF Project Rating Criteria* in the IUP. The IJA Supplemental capitalization grant requires 49% of the grant to be provided as additional subsidy to disadvantaged water systems. Additional subsidy is required to be committed in final loan agreements within one year of the award of the capitalization grant and is in the form of principal forgiveness.

The projects with executed loan agreements in SFY 2025 that include additional subsidy are summarized in the table below.

SFY / FFY	Grant (Base, IJA Sup, Both)	Project number, Project Name
SFY 2025 / FFY 2024	IJA Sup	HBWS-LS01, HBWS LCRR Compliance
	IJA Sup	HBWS-PF25, Honolulu BWS Pro-Fi SFY 2025
	Both	HDWS-PF25-EQ, Hawaii DWS Pro-Fi SFY 2025 Equivalency
	IJA Sup	KDOW-PF25, Kauai DOW Pro-Fi SFY 2025
	Base	P-DW328-0001, Honolulu BWS Metered Connection to Lot B
SFY 2024 / FFY 2023	IJA Sup	P-DW254-0001, Maunaolu-Smith Well Repair and SCADA upgrades
	IJA Sup	HBWS-EC02, Waipio Heights Wells and WH Wells I Water Treatment
	IJA Sup	HBWS-EC03, Mililani Wells II Water Treatment
SFY 2023 / FFY 2022	IJA Sup	MDWS-LS01, Lead and Copper Rule Revision Compliance
	IJA Sup	HBWS-EC02, Waipio Heights Wells and WH Wells I Water Treatment
	IJA Sup	HBWS-EC03, Mililani Wells II Water Treatment
	IJA Sup	P-DW303-EC03, GAC and New Source Well

4. Federal Funding Accountability and Transparency Act (FFATA)

The FFATA requires the reporting of funded projects whose loan amounts add up to the amount of the capitalization grant (equivalency projects). The FFY 2024 grants require the equivalent amount of funds of the base and IJA Supplemental, EC, and LSLR grants (\$4,014,601.00; \$17,999,020.00; \$7,640,000.00, and \$28,650,000.00, respectively) be used on projects that meet equivalency requirements.

Equivalency Projects must comply with all the following: a) FFATA Reporting Requirements, b) Single Audit Act (see 2 CFR 200 Subpart F), c) Federal Cross Cutters, d) Disadvantaged Business Enterprise, e) signage requirement and f) other equivalency requirements set forth in the current Capitalization Grant terms and conditions.

An EPA memo dated 11/7/2023 titled Clarification of Federal Funding Accountability and Transparency Reporting Requirements in the State Revolving Fund Programs, informed states that the FFATA reported equivalent amount should be reduced by set-asides taken. DOH has historically assigned FFATA based on the full capitalization grant award. DOH will revise its FFATA equivalency assignment based on this memo.

5. Reporting Requirements

Prior to 2021, the major reporting vehicles were the DWSRF Project Benefits Reporting (PBR) system and the Drinking Water State Revolving Fund National Information Management System (DWNIMS). Reporting included information for projects with executed final loan agreements such as the use of funds for the Green Project Reserve (GPR) and Additional Subsidization.

The Office of Water State Revolving Funds (OWSRF) of EPA launched a new data system for reporting to replace the previous PBR system in 2021. There were delays in the launch of the new SRF Data System from its original September 10, 2021, date that resulted in FFATA reporting delays.

OWSRF and FFATA data reports are up to date.

6. Minority Business Enterprises (MBE) / Woman Business Enterprises (WBE)

In accordance with RAIN-2025-G02, dated April 7, 2025, DWSRF has suspended the collection and submission of form 5700-52A (U.S. Environmental Protection Agency MBE/WBE Utilization under Federal Grants, Cooperative Agreements, and Interagency Agreements) to the EPA.

7. Davis-Bacon Requirements

All DWSRF funded projects must meet the requirements of the Davis-Bacon Act in paying at or above Federal wage rates. The program requires the borrower's signature on each payment request that certifies compliance with the Act.

8. American Iron and Steel (AIS)

Each DWSRF-funded project must meet the requirements of AIS. Borrowers were asked to submit AIS certifications to DOH, when applicable. Certifications must be on the manufacturer letterhead, mention the location (city and state) that the material(s) was manufactured, the list of ordered materials, the project for which the item(s) was supplied, and signed by the manufacturer representative.

Certifications were uploaded to the respective project files in the Loans and Grants Tracking System (LGTS). No deficiencies were noted for SFY 2025.

There were no AIS waivers requested by the HI DWSRF program in SFY 2025.

The DWSRF program allows its borrowers to use the AIS *De Minimis* waiver, at their discretion, maintaining relevant documentation of the waived items.

9. Build American, Buy American (BABA)

IIJA added a new Build America, Buy America Act of 2021 (BABA) requirement to the DWSRF program. BABA expands the existing AIS requirements to include construction materials and manufactured goods.

From FFY 2022 and each fiscal year after, equivalency projects with loan agreements executed after May 14, 2022, will need to comply with BABA. After the implementation date, none of the funds from DWSRF loans may be used for a project, unless all the iron, steel, manufactured products, and construction materials are produced in the United States.

Borrowers have the option to apply for waivers in cases where domestic content procurement would be inconsistent with the public interest; applicable materials are not produced in sufficient quantities or satisfactory quality in the United States; or such inclusion will increase the cost of the project by more than 25 percent.

There are national waivers that borrowers may use without going through the formal waiver process. There is a BABA *De Minimis* waiver that borrowers may use and maintain relevant documentation of the waived items. There is also an Amended Adjustment Period Waiver that allows eligible projects the use of non-domestic manufactured products and construction materials if its project design planning was initiated prior to May 14, 2022, and the funding was from FFY 2022 or 2023. Many of the Programmatic

SFY2025 DWTRLF ANNUAL REPORT

Financing projects meet this design waiver requirement. Documentation is added to the files when this design waiver is used for a specific project or sub-project.

Project-specific BABA waivers were requested in SFY 2024 and 2025 and are summarized in the below table.

Borrower	Project Name	Status
HDWS	Kahaluu Shaft Pump Discharge Piping Repair	Waiver #09-DWB-0025 approved on 8/2/2024 (https://www.epa.gov/system/files/documents/2024-08/stainless-steel-nozzle-check-valves.pdf)
HDWS	Waimea WTP Backwash & Service Water Boosters	Waiver approved 4/15/25 (https://www.epa.gov/system/files/documents/2025-04/hawaii-vertical-turbine-well-pump-assemblies-decision-memo.pdf)
HDWS	Emergency Well Repair Pump Repositioning	Waiver approved 4/15/25 (https://www.epa.gov/system/files/documents/2025-04/hawaii-deep-well-pump-assemblies-decision-memo.pdf)
HDWS	Kulaimano Deepwell B Repair Flowise Submersible Vertical Turbine Pump	Waiver published for public comment, which ended 12/6/2025
HDWS	Holualoa Deepwell Repair	DOH is waiting for EPA to complete waiver determination. Public Comment period was completed on 12/2/25.
HDWS	Kahaluu Shaft Phased Pump Repairs (Pump #2)	DOH completed the waiver request on 1/10/25.

10. Signage Requirements

The program must comply with the SRF Signage Guidelines to enhance public awareness of EPA assistance agreements nationwide. Base signage is required for construction projects up to the amount of the base capitalization grant. Evidence of meeting the signage requirement is uploaded to respective project files in LGTS.

11. Technical, Managerial, and Financial Capacity

Each DWSRF funded project must be reviewed for Technical, Managerial, and Financial (TMF) Capacity. TMF Capacity Review for loans issued in SFY 2025 were completed and supporting documents uploaded to the respective project file in LGTS.

E. PROGRAM AND SET-ASIDE ACTIVITIES

SDWA Sections 1452(g)(2) and 1452(k) allows each state to set-aside up to 31% of its federal capitalization grant to support various drinking water program activities including administration, State program management, technical assistance, and other special activities. The following activities were conducted in SFY 2025 under these set-asides:

1. Administrative Loan Fees and Administrative Cost (4%)

The state does not contribute any money toward administering the DWTRLF Program and its drinking water-related programs. Furthermore, federal law requires that the DWTRLF program be operated in perpetuity. Thus, to pay for employee salaries and benefits and to comply with the federal law, the DOH implemented a loan fee program on May 17, 2000. For SFY 2025, the DWSRF program collected \$2,744,689.76 in administration loan fees.

The Water Infrastructure Improvements for the Nation (WIIN) Act of 2016, §2103, provided “states with two additional options to calculate the maximum allowable Administration and Technical Assistance set-aside that can be taken for capitalization grants awarded after 12/16/2016. States may take up to \$400,000.00, 1/5th of a % of the current valuation of the fund, or 4% of capitalization grants awarded, whichever is greater” (2017 CIFA National Policy Conference presentation slide, N. Chamberlain).

For SFY 2025, DOH used a total of \$1,089,726.00 available under the 4 percent set aside of which \$180,299.00 and \$909,427.00 is from the Base and IIIA Supplemental Grants, respectively. DOH budgeted \$250,000.00 from the 4% Set-Aside for an IPA position to assist with DWSRF- and IIIA-related activities. The budget also included full funding for four positions and partial funding of six positions (salary, fringe, and indirect) which would draw \$834,999.99 of the budget within one state fiscal year. The remaining budget would be used for interisland travel for Project Review, Training and Technical Assistance, and mainland travel for training, dues, training registration fees, LGTS upgrades for the SFY 2025 contract, and other miscellaneous expenses and will be drawn in its entirety within two fiscal years.

The program banked \$6,141.00 and \$9,973.00 of the Base and IIIA Supplemental grant 4% set-asides.

The balance remaining in the Admin DD (4% set-aside) as of June 30, 2025:

- FFY 2022 - \$4,710.51
- FFY 2023 - \$32,190.16

- IJA FFY 2023 - \$75,166.79
- FFY 2024 - \$180,299.00
- IJA FFY 2024 - \$792,962.24

The DWSRF program used \$1,434,153.64² in loan fee income to pay for employee salaries, benefits and other related SDWB operating expenses. A listing from the SFY 2025 IUP pages 6-7 follows with updates:

- 1.1 Public Water System Supervision Program (PWSSP) - costs to support:
 - 1.1.1 Personnel salary, fringe, and indirect for one and a half positions
 - 1.1.2 Scientific supplies
- 1.2 Other SDWB activities costs to cover the budget shortages in the:
 - 1.2.1 Groundwater Protection Program (GWPP)
 - 1.2.1.1 Personnel salary, fringe, and indirect for one and three-fourths positions
 - 1.2.1.2 Interisland travel and other expenses for Surveillance (Protection), Training and Technical Assistance, and Public Participation
 - 1.2.1.3 Educational, scientific, and laboratory supplies
 - 1.2.1.4 Laboratory analysis for Pharmaceutical and personal Care Products Projects
 - 1.2.1.5 Dues
 - 1.2.2 10% Cap Grant and IJA Supplemental Set-Aside budget:
 - 1.2.2.1 Office, educational, scientific, laboratory, field survey, automotive, and computer supplies
 - 1.2.2.2 Other expenses such as air freight, dues, postage, printing, maintenance and repair of office equipment, scientific instruments, and buildings, subscriptions, training/registration fees, and utilities
 - 1.2.2.3 Safe Drinking Water Branch System Enhancement Contracts to begin the rebuild of the:
 - 1.2.2.3.1 Safe Drinking Water Information System (SDWIS) Viewer;
 - 1.2.2.3.2 Sample Analysis and Tracking System (SATS) or Laboratory Information Management System (LIMS) project and training; and
 - 1.2.2.3.3 Sample Collection and Reservation System (SCRS).
 - 1.2.3 15% Set-Aside Budget – no Fees used for 15% Set-Aside support
 - 1.2.4 4% Cap Grant and IJA Supplemental Set-Aside Budget:
 - 1.2.4.1 Personnel salary, fringe, and indirect for three positions
 - 1.2.4.2 Interisland travel and other expenses for Surveillance (Protection), Project Review, and Training and Technical Assistance, and Public Participation Office supplies

² Based on cash/FAMIS numbers for SFY 2025

1.2.4.3 Audit expenses

1.2.5 2% Cap Grant and IJA Supplemental Set-Aside Budget – The Safe Drinking Water Branch used \$20,000.00 in SFY 2025 to support the registration of small systems operators and board members attendance at the annual Pacific Water Conference which is a joint conference of the American Water Works Association – Hawaii Section and Hawaii Water Environment Association, and the Hawaii Rural Work Association Conference to be held in 2025.

1.2.6 General Funds – Mainland and interisland travel for Surveillance (Protection), Compliance, and Training and Technical Assistance

1.3 DWSRF loan fund – funds within the DWSRF administrative loan fee account, less encumbrances, which are more than \$2 million are transferred each year to the DWSRF repayment accounts to be used for DWSRF loans.

2. Small Systems Technical Assistance (2%)

For SFY 2025, DOH used \$330,000.00 from the IJA Supplemental Grant to fund:

- Conference support for small systems operators to earn continuing education credits (CEU), budgeted for \$30,000.00;
- Provide continued support for the 2023-2025 Circuit Rider contract (partial funding with the 15% set-aside) to provide small systems with technical, managerial, and financial capacity assistance, for \$150,000.00; and
- Other ad hoc training and assistance in areas including, but not limited to, water conservation, lead service line development, sampler training, and cyber security, budgeted for \$150,000.00.

The 2% set-aside will be drawn in its entirety within two SFY. The program banked the entire \$93,220.00 from the 2% Base Capitalization and \$129,700.00 from the 2% IJA Supplemental grants.

The balance remaining in the 2% set-aside DE as of June 30, 2025:

- IJA FFY 2022 - \$36,016.25
- IJA FFY 2023 - \$388,325.00
- IJA FFY 2024 - \$330,000.00

3. State Program Management (10%)

The Safe Drinking Water Act Amendments of 1996 provided that up to 10% of the DWSRF Capitalization Grant could be used for State Program Management. For SFY 2025, DOH used a total of \$2,699,600.00, of which \$466,100.00 and \$2,233,500.00 is from the Base and IJA Supplemental grants. DOH also budgeted \$250,000.00 from the IJA Supplemental 10% Set-Aside Fund for EPA In-Kind Services for an IPA technical assistance for source water protection, actions related to the Navy Water

System Incident (Hazard Evaluation and Emergency Response Office Incident No. 20211128-1848), and other Public Water System Supervision Program actions. The program banked \$65,000.00 from the 10% IJA Supplemental Capitalization Grant.

These funds were generally delegated to support the major activities listed below. It included:

1. Fully funding of eight permanent positions;
2. One IPA that supported technical assistance around source water protection, actions related to the Navy Water System Incident (Hazard Evaluation and Emergency Response Office Incident No. 20211128-1848), and other Public Water System Supervision Program actions;
3. Interisland and mainland travel, supplies, Information System upgrades and enhancements;
4. LIMS for the State Laboratories Division; and
5. other expenses to draw the 10% Set-Asides in entirety.

“The WIIN Act of 2016, §2103, eliminated the statutory text mandating the additional 1:1 match for the State Program Management set-aside. For capitalization grants awarded after December 16, 2016, states are no longer required to provide the additional match to receive this set-aside,” (2017 CIFA National Policy Conference presentation slide, N. Chamberlain).

The balance remaining in the 10% set-aside DF as of June 30, 2025:

- IJA FFY 2022 - \$124,298.55
- IJA FFY 2023 - \$305,924.39
- FFY 2024 - \$466,100.00
- IJA FFY 2024 - \$2,105,446.37

a. Public Water System Supervision Program

The SDWB continues to successfully implement the terms of the many drinking water rules for which it either has primary enforcement authority (primacy) or intends to apply for primacy. These include: the Revised Total Coliform Rule; the Ground Water Rule; the Surface Water Treatment Rule; Enhanced Surface Water Treatment Rule; the LT1 and LT2 Enhanced Surface Water Treatment Rules; the Phase 1 Volatile Organic Chemical Rule; Phase II SOC/IOC Rule; the Phase V SOC/IOC Rule; Lead and Copper Rule, including Minor and Short Term Revisions; Revised Public Notification Rule; Revised Radionuclides Rule; Consumer Confidence Rule; Filter Backwash Recycling Rule; Stage 1 and Stage 2 Disinfectant/Disinfection By-Products Rules; Arsenic Rule; and more.

The Hawaii Public Water System Supervision Program (PWSSP) continues to make substantial progress in improving our sanitary survey compliance. SDWB completed 35 sanitary surveys of public water systems throughout the state in SFY 2025. These surveys contribute significantly to strengthening the protection of drinking water quality.

The program continued to compile laboratory certification information regarding laboratories performing safe drinking water analyses. This information is made available to the water purveyors and the public. Approximately 11 microbiological laboratories and 49 chemistry laboratories hold certifications for one (1) or more drinking water contaminants.

b. Capacity Development Program

The program's capacity development program efforts for SFY 2025 were concentrated in the Technical Assistance Contract described in the Local Assistance and Other State Programs (15%) discussion of this report.

c. Operator Certification Program

The SDWB continues to administer an operator certification program for water treatment plant operators and distribution system operators.

For the period July 1, 2024 to June 30, 2025:

- 106 Applications were received for certification review.
- 9 Reciprocal certifications were issued.
- 66 Persons were tested for the WTPO certification.
- 27 Persons passed the WTPO certification examination.
- 105 Persons were tested for the DSO certification.
- 46 Persons passed the DSO certification examination.
- 231 WTPO certifications were active as of June 30, 2025.
- 429 DSO certifications were active as of June 30, 2025.
- 28 Public water systems required to have level 1 certified water treatment plant operators by the level of the plant.
- 12 Public water systems required to have level 2 certified water treatment plant operators by the level of the plant.
- 3 Public water systems required to have level 4 certified water treatment plant operators by the level of the plant.
- 135 Public water systems with at least one distribution system operator certified at the level of the distribution system of the water system.

4. Local Assistance and Other State Programs (15%)

For SFY 2025, the DOH used \$1,513,053.00 from the 15% IJA Supplemental Grant Set-Aside. This set-aside will be drawn in its entirety within two SFY. The program directed the entire 15 percent Base Federal Grant Set-Aside of \$699,150.00 and balance remaining of the 15 percent IJA Supplemental Grant Set-Aside of \$1,934,697.00 to the loan fund.

The budget included funding of three (3) positions (salary, fringe, and indirect) which drew \$377,405.00 within one SFY. The remainder of the budget was used for in-house project development for future source water protection activities; coordinating support for Legislative reports; conducting source water assessments; providing Hawaii specific groundwater science expertise to support the 2015 Red Hill Administrative Order on Consent, 2023 Red Hill Administrative Consent Order, and other response actions; technical, managerial, and financial capacity assistance; various supplies; and other miscellaneous expenses.

The Hawaii DWSRF 15 percent Set-Aside Multi-Year Business Plan, SFY 2017 – SFY 2025, provides goals and objectives of Technical Assistance and Source Water/Wellhead Protection Program for the use of the fund. The projects or subawards to utilize the funds within two (2) fiscal years include:

- Wellhead Protection Financial Assistance Program (WHP-FAP): Advertising and receiving WHP-FAP applications, and awarding and developing contracts for the implementation of Source Water Protection Projects and/or Activities has been discontinued because of limited funding, low participation, and the availability of more easily accessible funds from other programs such as the SRF. SDWB staff will continue to complete the various tasks associated with wellhead protection as part of DOH's water quality mission.
- Technical, Managerial, and Financial Capacity Assistance
- Provide continued funding support for the 2023-2025 Circuit Rider contract (partial funding with 2% set aside) for \$450,000.00 or support for a new contract as needed.
- Groundwater/Source Water Protection Education and Outreach Project is budgeted at \$50,000 and will be used within two (2) fiscal years.
- Development of Hawaii Groundwater Quality Standards is budgeted at \$250,000 and will be used within two (2) fiscal years.
- Development of a Water Shed Partnership with University of Hawaii, Hawaii Dept of Water Supply and HDOH Surface Water Protection Branch. The anticipated area of collaboration is the North Kohala Watershed on the Island of Hawaii. An estimated \$50,000.00 will be used to support fence replacement and other monitoring efforts in the watershed.
- Technical/Program Support for the Groundwater/Source Water Protection Programs is budgeted at \$75,000.00.

The balance remaining in the 15% set-aside DG as of June 30, 2025:

- IJJA FFY 2022 - \$189,897.87
- IJJA FFY 2023 - \$2,208,089.96
- IJJA FFY 2024 - \$1,513,053.00

a. Source Water Protection Program

The Source Water Protection Program (SWPP) efforts focused assessing the contamination potential for our public drinking water sources and assisting other government agencies and researchers in increasing

the collective understanding of groundwater quality and sustainability, and those activities and factors that degrade the groundwater quality.

Summary of SWPP efforts:

- Performed susceptibility to contamination assessments for 12 proposed wells to aid in selecting well locations with lower chances of contamination
- Provided expert geologic assistance to the design, contamination potential, and location of the replacement well for the Kunia Villages Community
- Provided expert geologic assistance in evaluating the BWS request to inject brine for a proposed saltwater to drinking water (desalination) project
- In collaboration with the Commission on Water Resources Management reviewed existing wells to determine those that are candidates for abandonment and used multiple criteria including whether the wells were in a drinking water wells capture zone to prioritize the wells for abandonment
- Continued the Wastewater Impact study, looking in detail at the results of the field sampling to prioritize the degree of wastewater impact to the wells samples, which wastewater trackers were most diagnostic in evaluating wastewater impact, and developing a template for future evaluations of wastewater impact to drinking water wells.
- Provided geologic review of DOH's response to proposed legislation regarding the site of the new Honolulu County Municipal Landfill.
- Continued oversight on the Navy's Red Hill environmental investigation and recovery efforts including groundwater quality and flow dynamics assessments, potential impact of Red Hill contamination to the Navy's and BWS' public drinking water sources, and design of investigations to better understand the contaminant hydrology of the Moanalua/Red Hill/Halawa region

Outreach:

- Gave a presentation to the UH Groundwater Modeling Course on groundwater modeling from a practical and State perspective
- Gave a presentation to the Puna, Hawaii community about on-site sewage disposal system impacts on East Hawaii groundwater and drinking water
- Worked collaboratively with researchers from the National Oceanic and Atmospheric Agency to update the State's OSDS inventory and better constrain the effluent and nutrient discharge rates.

b. Wellhead Protection Program

Hawaii's Wellhead Protection (WHP) Program Plan has been discontinued because of the limited funding, low participation, and the availability of more easily accessible funds from other programs such as the SRF.

Some of the factors that could be contributing to the lack of interest are:

- Other funding assistance options that require less time and work to acquire
- Staff shortage throughout the industry
- Limited scope of work for which the funds could be utilized

The Safe Drinking Water Branch will continue to remain engaged with the Public Water Systems to identify their financial assistance needs. Staff will continue to complete the various tasks associated with wellhead protection as part of DOH's water quality mission.

c. Technical Assistance Programs for Water System Operators

i. Continuing Education Training Program for Water System Operators

Hawaii Rural Water Association has continued to independently provide both online and classroom courses on all major islands. The Hawaii Operator Certification Program still supports those efforts to aid in certification renewal.

ii. Circuit Rider Program

The SDWB issued consecutive contracts to provide training to small water systems since October 2004, with the most recent contract executed in June 2023 for the 2023-2025 period. These contracts are more commonly known as the "Circuit Rider Program." Under the terms of this contract, the contractor (Rural Community Assistance Corporation) has been meeting with the staff of small, publicly- and privately-owned public water systems and providing hands-on training in technical, financial, and managerial areas.

This program has focused on raising the technical abilities of water system operators, provided managerial training to board members, and has assisted water system managers in understanding the financial capacity arena. The Circuit Riders are also utilizing different outreach formats, like peer group sessions to discuss topics common to several water systems which also allow the water systems the opportunity to network. The circuit riders made visits to 26 different small public water systems in SFY 2025. Overall, the circuit rider program has made a significant contribution to improving the technical, managerial, and financial capacity of existing water systems.

iii. Technical Assistance Needs of Water Systems

For SFY 2025, the SDWB continued to:

- Identify technical assistance needs of water systems (e.g., operation and maintenance manuals, asset management, valve exercise program, water meter evaluation, identify valve replacement, engineering services evaluation, address and solve deficiency, emergency response plan, meter replacement program, etc.).
- Provide means for private PWS to receive assistance to meet the requirement of the Lead and Copper Rule Revisions to develop a Lead Service Line Inventory by the October 15, 2024,

due date. Systems received help through the circuit rider contract and PG Environmental. Funds were from the FFY 2022 Grant set-aside funds.

F. GOALS, ACCOMPLISHMENTS, AND OTHER PROGRAM ACTIVITIES

Section 1452(b) of the Safe Drinking Water Act requires the State to prepare an IUP, identifying the uses of funds in the DWSRF and describing how those uses support the goals of the DWSRF program. The IUP is a requirement in the State's SRF Capitalization Grant Application process to EPA. It is prepared annually and made available for public comment and review. The program posted its finalized IUP for SFY 2025 on October 21, 2024. A copy of the IUP is available on the Drinking Water State Revolving Fund section of the SDWB website at [Safe Drinking Water Branch | Drinking Water State Revolving Fund \(hawaii.gov\)](#).

The following is a summary of the goals and accomplishments for SFY 2025 and a summary of the program achievements throughout the year.

- In SFY 2025, 11 final loan agreements totaling \$45,478,204.60 were executed, which is the program's third highest dollar amount, and second highest number of loans executed in a given year since program inception.
- The program had 1 new borrower execute a loan in SFY 2025.
- \$19,363,765.62 of loan disbursements were made in SFY 2025³. A summary of projects with actively disbursing loans in SFY 2025 is attached as Attachment 7.

1. Long Term Goals

- a. To assist as many water purveyors as possible to attain compliance with State and Federal Drinking Water Regulations through the low interest loan program.
- b. The DWSRF program continues to work with the regulated drinking water systems in Hawaii to provide SRF loan funds. Marketing and outreach opportunities are done through conferences, and in finding needs through sanitary surveys and the circuit rider assistance to small water systems contract.
- c. To maintain a perpetual, self-sustaining revolving loan fund program through the strategic use of recycled loan funds, administrative fees, interest earnings, and EPA annual appropriations through capitalization grants to the State each year.
- d. To supplement the administrative demands, the program assesses fees to ensure that the administrative needs are financed in perpetuity. The cash flow modeling is enhanced using the

³ Disbursement based on the LGTS Disbursement Log Report (by warrant date) totals from 7/1/2024 to 6/30/2025.

Financial Operations and Cash-flow Utilization in the SRF (FOCUS) financial model, which began full implementation in March 2018.

- e. The program offered three different types of loans in SFY 2025, with the rates shown in the table below. These rates were in place until June 30, 2025.

Loan type	Interest Rate	Fee Rate	Total Annual Loan Rate	Loan Repayment Period
Municipal Project-Based	0.90%	1.50%	2.40%	20 years
	1.15%	1.50%	2.65%	30 years
Pro-Fi and IJJA LSL	0.50%	1.50%	2.00%	20 years
	0.75%	1.50%	2.25%	30 years
Privately-Owned Water Systems	3.00%	Up to \$1,000.00	3.00%	Up to 30 years; DAC may be up to 40 years

- f. To promote sustainable infrastructure and energy efficiency.

The program continues to encourage its borrowers to incorporate sustainable infrastructure and energy efficiency in their designs through discussions and by offering additional points that will rank the project higher on the DWSRF Priority List of Projects.

- g. To promote an equitable share of funding to small systems serving DAC.

The program expanded its DAC definition to ensure funds reached more DAC, especially where additional subsidies are assigned.

2. Short Term Goals

- a. Continue implementation of the digital/electronic signatures on loan agreements recommendation from the Northbridge Environmental Management Consultants’ October 22, 2014 Hawaii SRF Management Study for the CWSRF and DWSRF Programs to streamline the Hawaii DWSRF program and increase the program’s pace to ensure the efficient and expeditious use of funds.
- b. Continue modification of the Functional Procedures and the Operating Agreement to reflect and meet the DWSRF requirements and needs.
- c. Most of the Functional Procedures were updated. The State Environmental Review Process was approved by the EPA on February 20, 2018. Other procedures resulting from the Northbridge Management Study are in the process of being developed. The Operating Agreement will be updated following the completion of the Functional Procedures updates.
- d. Continue working on the implementation of the Financial Operations and Cash Flow Utilization in the SRF (FOCUS) financial planning model to better plan the use of funds in the DWSRF Program.

- e. The program's use of cash flow modeling aided in efficient planning. At the end of SFY 2025, the DWSRF loan fund had a 98.52% utilization rate for base grant and match funds, 80.94 % for repayment and investment funds, 44.58% for IJJA grants, and a 79.20% total utilization rate^{3F4}.
- f. Continue working with Northbridge on the development and implementation of the LGTS to track the required items, which include accounting, management, set-asides, compliance, and customer service concerns.
- g. LGTS went into live production on September 2, 2015. The LGTS is actively used daily by the Hawaii SRF program and will continue to be tested, and more functions will be fully integrated.
- h. Continue marketing and outreach to offer loans to privately-owned water systems and DAC with particular focus on EC and LSL, while those funds are available.
- i. The program increased its funding obligations to privately-owned water systems. Additionally, marketing of the IJJA EC increased demand beyond availability of the EC funds, statewide.

3. Transfers Between Hawaii SRF Programs

From July 1, 2024, Hawaii Revised Statutes (HRS) Section 340E authorized transfers between the CWSRF and DWSRF programs, as also allowed in 40 CFR 35.3540(c). DOH is required to provide information to the legislature no later than twenty (20) days prior to each regular session, in accordance with Act 218. This includes details on all transfers between the programs, as well as an assessment of compliance with federal law regarding these transfers. For this reporting period, zero (0) dollars were transferred between programs.

G. COMPLIANCE ISSUES

The Hawaii DWSRF program has complied with the applicable requirements outlined in the Operating Agreement, Chapter II, Implementation, Section D, State Assurances for the DWSRF Program, and Section E, State Requirements for the Capitalization Grant Agreement. The requirements included the following:

- a. Environmental Review - Each DWSRF project has undergone an environmental assessment and review. Environmental assessment documents were prepared by the County Water Departments in accordance with Hawaii Revised Statutes Chapter 343 and Hawaii Administrative Rules, Chapter 11-20. Where required, Environmental Assessments (EA) or Environmental Impact Statements (EIA) were submitted to the Environmental Review Program of the State of Hawaii Office of Planning and Sustainable Development for review and publication. For exempt projects, DWSRF Exempt Project Certification forms were submitted to the DWSRF program with the qualifying exemption identified.

⁴ Based on the DWSRF Fund Utilization and Efficiency Plan (FUEP) as of June 30, 2025.

- b. Federally funded projects (based on equivalency) have also undergone a National Historic Preservation Act (NHPA) Section 106 review, in accordance with 36 CFR 800 (Protection of Historic Properties).
- c. DOH has implemented the updated State Environmental Review Process that was approved by EPA on February 20, 2018. This process included an updated checklist, a formal process for the National Historic Preservation Act, Section 106 review, and an online posting at <https://health.hawaii.gov/sdwb/drinking-water-state-revolving-fund/> of DOH concurrence with project determinations made by the borrower and/or its consultant.
- d. Intended Use Plan - The DWSRF IUP for the State of Hawaii SFY 2025 / FFY 2024 Appropriation was finalized on October 21, 2024.
- e. Other Federal Requirements- Each respective borrower certifies for each of their DWSRF projects that they are following American Iron and Steel (AIS), Davis-Bacon, and all federal cross-cutter rules and regulations. Each project must include the Federal Boiler Plates in the project specifications used for bidding.

H. DWSRF NATIONAL STRATEGIC PLAN, LOAN RECIPIENT, PROJECTS & TYPES OF ASSISTANCE

1. National Priorities for the Drinking Water State Revolving Fund Program

The program supports the FFY 2022-2026 EPA Strategic Plan⁵ dated March 28, 2022. Specifically, Hawaii has established and manages the revolving loan fund that provides low-cost loans and other types of assistance to water systems by financing the cost of infrastructure projects to achieve or maintain compliance with SDWA requirements. Hawaii DWSRF activities support EPA Program Reporting Code 201B81E.

EPA's specific national Long-Term Performance Goals (LTPG) for drinking water in the FY 2022-2026 are listed below:

2. Strategic Plan Goal 5: Ensure Clean and Safe Water for all Communities:

Provide clean and safe water for all communities and protect our nation's waterbodies from degradation.

i. Strategic Plan Objective 5.1: Ensure Safe Drinking Water and Reliable Water Infrastructure

Protect public health from the risk of exposure to regulated and emerging contaminants in drinking and source waters by improving the reliability, accessibility, and resilience of the nation's water infrastructure to reduce the impacts of climate change, structural deterioration, and cyber threats.

⁵ <https://www.epa.gov/system/files/documents/2022-03/fy-2022-2026-epa-strategic-plan.pdf>

- LTPG: By September 30, 2026, reduce the number of community water systems still in noncompliance with health-based standards since March 31, 2021, from 752 to 500.
- LTPG: By September 30, 2026, leverage an additional \$45 billion in non-federal dollars through EPA's water infrastructure financing programs (CWSRF, DWSRF, and WIFIA).
- LTPG: By September 30, 2026, provide 2,203 Tribal, small, rural, or underserved communities with technical, managerial, or financial training or assistance to improve operations of their drinking water or wastewater systems.

3. U.S. Environmental Protection Agency, Drinking Water State Revolving Fund (DWSRF) Strategic Plan Goals and Objectives

Every summer, Hawaii and USEPA negotiate Hawaii's Strategic Plan commitments for the SFY starting July 1st. Hawaii submitted its Strategic Plan commitments for the Federal Fiscal Year starting on October 1st.

All DWSRF loans have assisted public water systems to meet the federal and state drinking water compliance requirements. Details of Hawaii's DWSRF activities supporting the National USEPA Strategic Plan will be submitted to EPA as part of the DWNIMS data collection effort. Last year's National plan is available at: http://water.epa.gov/resource_performance/planning/.

FINANCIAL SECTION

The following is a summary of the financial activities of the program for the state fiscal year ended June 30, 2025. The DOH considers the DWTRLF to be a special revolving fund. The fund was established to receive proceeds from specific revenue sources such as Federal Capitalization Grants, State Capital Improvement Project (CIP) Appropriations for State Match, loan repayments, and interest earnings from investments and fees.

A. INTERNAL CONTROLS

The DWTRLF program is responsible for establishing and maintaining a system of internal accounting controls to ensure compliance with applicable laws and regulations related to federal and state financial assistance programs. The objective of an internal control system is to provide the program with reasonable, but not absolute, assurances that assets are safeguarded against loss from unauthorized use or disposition. It also ensures that transactions are executed and recorded with proper authorization to permit preparation of financial statements in accordance with generally accepted accounting principles.

Based on annual Performance Evaluation Reviews by EPA and annual financial audits by independent auditors, we believe that the DWTRLF program's internal controls adequately safeguard assets and provide reasonable assurances of proper recording of financial transactions.

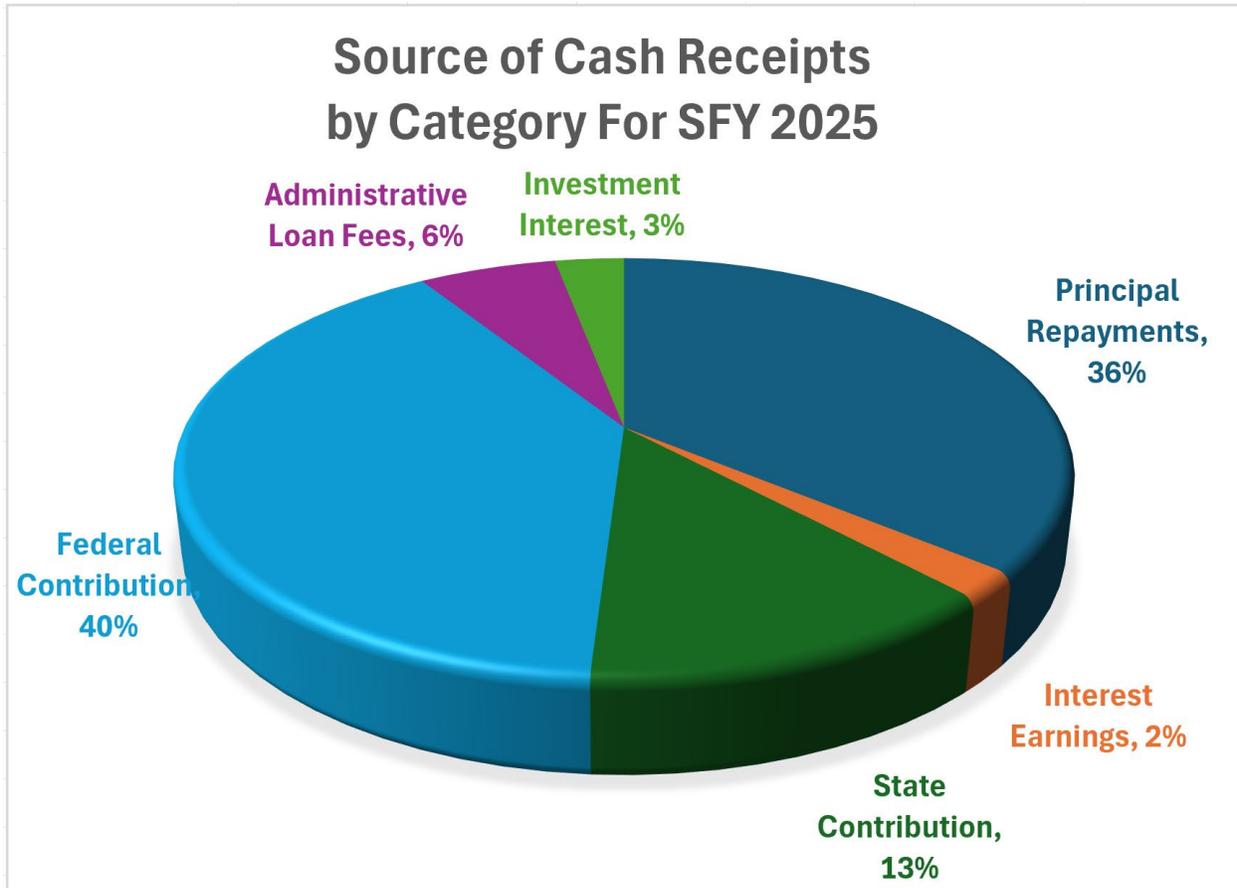
B. ACCOMPLISHMENTS OF THE PROGRAM

1. Sources of Funds

Since the program's inception, the DOH has received a total of \$424,686,188.00⁶ in federal capitalization grants. Of this amount, \$53,682,012.67 was set aside to support other drinking water program initiatives and administration of the loan program with the remaining \$371,004,175.33 earmarked for DWSRF loan funds.

⁶ Includes \$19.5 million from ARRA and withholdings by EPA of a total of \$1,517,650.00 which consists of \$1,410,150.00 for the 2014-2019 Northbridge work assignments, \$6,000.00 for the 2016 Cadmus survey, and \$101,500.00 of other in-kind expenses in 2000, 2001, and 2005. The total listed matches the sum of the Base and IJA Grants listed in the Cumulative through 6/30/2025 column of Table 1 of the SFY 2025 IUP.

The graph below illustrates the percentage breakdown of sources of cash for the SRF program by category received for the SFY 2025.



2. State Match

Pursuant to Act 164/SLH2023 as amended by Act 230, SLH 2024, the Hawaii State Legislature appropriated monies from general obligation bond funds for the required 20% state match for the FFY 2024 EPA SRF Capitalization Grant. The state match was transferred into the DWTRLF account in January 2025.

Hawaii State law prohibits the program from using State CIP funds (match funds) for administrative purposes. To comply with EPA’s disbursement requirement, the program obligates all its state match funds to loan projects.

State Match for SFY 2025

	SFY	FFY	State Match Amount	State Match Project	Loan Amount	Fully Disbursed?
Base	2025	2024	\$932,200.00	HBWS-PF25 / P-DW437-0001	\$632,200.00 / \$300,000.00	No
IIJA Sup	2025	2024	\$4,597,000.00	HDWS-PF25	\$5,000,000.00	No

State match dollars for the SFY 2025 Base and IIJA Supplemental Grants are encumbered to executed loans, however, as of June 30, 2025, these state match dollars remained undisbursed. The table below shows how the cash draw ratio requirements were met.

	SFY	FFY	State Match Received	First Drawdown Date	Cash Draw Ratio Requirement Satisfied?
Base	2025	2024	1/16/2025	3/19/2025	Yes
IIJA	2025	2024	1/16/2025	5/15/2025	Yes

The first drawdown for the Base FFY 2024 grant was for project KDOW-PF25 Kauai DOW Pro-Fi SFY 2025. The first drawdown for the IIJA FFY 2024 grant was for set-aside expenses.

3. Executed Loan Agreements/Binding Commitments

As of June 30, 2025, the DOH committed \$276,008,458.97 federal capitalization grant funds and \$57,187,810.00 state match funds to DWSRF projects. These funds benefit communities of all sizes throughout the State of Hawaii. See Attachment 1.

The total available for loans since inception was \$660,619,175.78. The program committed \$574,238,689.88 or over 87%.

4. Automated Standard Application for Payments (ASAP)

The program drew \$19,845,467.47 of its capitalization grant funds from the ASAP system during SFY 2025. Of this amount, \$15,391,426.25 was used for DWSRF loans and \$4,454,041.22 for DWSRF set-aside operations.

5. Loan Repayments and Investment Interest

Under the DWSRF, the program established several accounts or activity codes to track the program’s revenue sources. These funds are legally restricted for use to fund expenditures for drinking water infrastructure projects, eligible costs for program set-aside activities under the Safe Drinking Water Act, and administrative costs relating to the operation and maintenance of the DWSRF Program.

Activity Code	Revenue Source	SFY 2025 Amount Received (\$)
422	Principal from repayments	18,557,315.52
423	Interest from repayments	759,830.61
424	Investment interest	1,485,198.89

C. PROGRAM AND SET-ASIDE ACTIVITIES

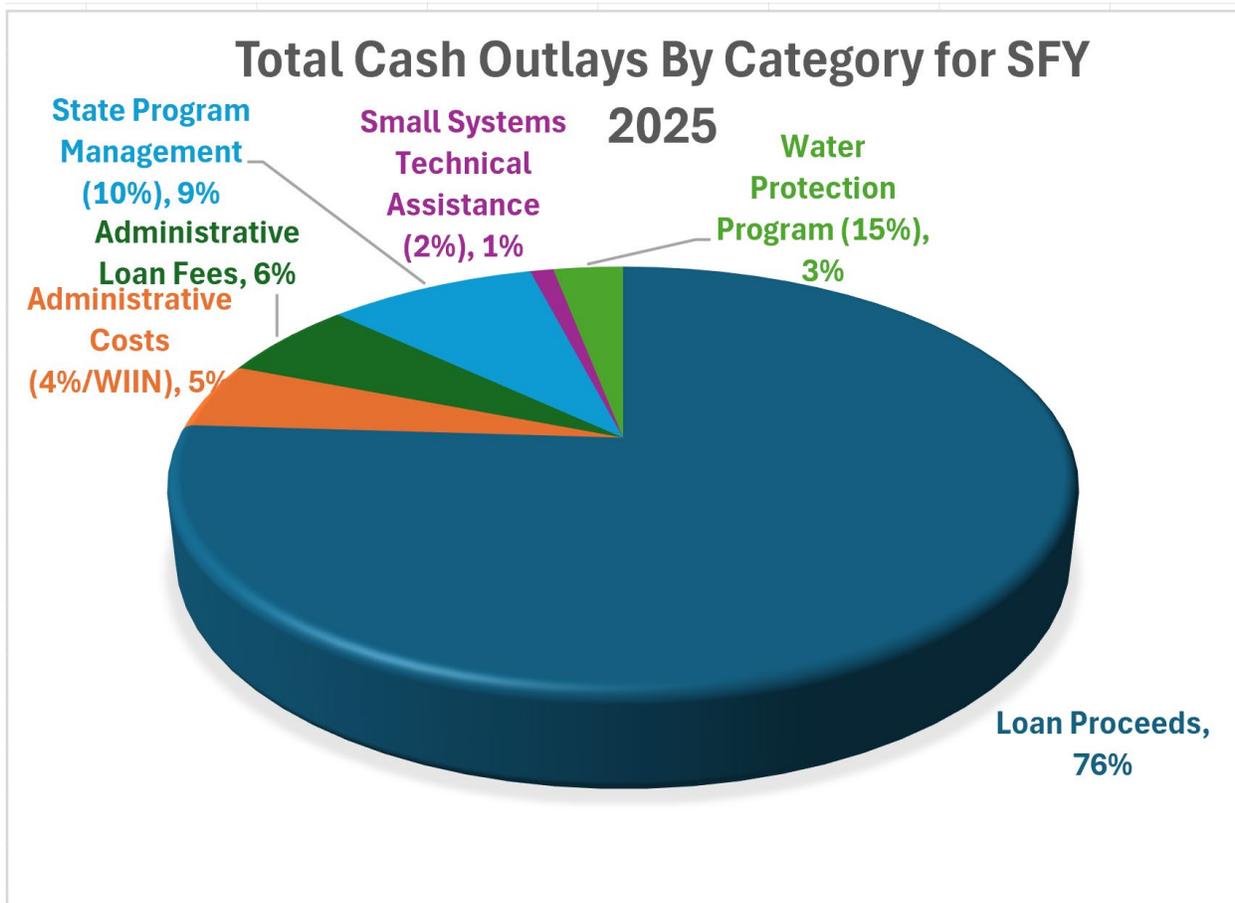
Highlights of the program’s activities are as follows:

To administer the DWSRF program and its related drinking water programs, the program spent \$25,215,115.42. This consisted of the following program expenses:

Activity Code	Program	SFY 2025 Amount Expended (\$)
420, 421, 422, 423, 424	Loan Disbursement	19,363,765.62
425, 426, 430, 432, 441	Administrative Costs	2,624,587.15
427	State Program Management (10%)	2,323,123.59
428	Small Systems Technical Assistance (2%)	240,472.50
433	Source Water Protection (10%)	11,168.00
435	Operator Certification (10%)	17,039.65
436	Wellhead Protection Program (15%)	438,999.30

Activity Code	Program	SFY 2025 Amount Expended (\$)
437	Technical or Financial Assistance to PWSs (15%)	195,959.61
Total Program Expenditures		25,215,115.42

The graph below shows the significance of loan proceeds in relation to all costs associated with the DWTRLF’s operations.



D. CREDIT RISKS OF THE DWTRLF LOANS

The SRF program requires that every applicant pledge a dedicated source of revenue to repay the loan. Dedicated sources of revenue include a pledge of the county’s full faith credit and/or a pledge of general obligation bonds or a dedicated revenue source.

The following table contains specific information regarding the credit worthiness of our four DWTRLF municipal county loan recipients. The table displays the credit rating categories for these recipients. The General Obligation (G.O.) Bond credit agencies, Moody’s Investors Service and Fitch Ratings, gave every Hawaii Board of Water Supply or Water Board a High-Quality rating. Non-municipal, privately-owned systems are not required to have a bond rating. In lieu, they undergo a separate financial capacity review by the DWTRLF.

In summary, DOH believes that the DWTRLF loan portfolio carries a high degree of solvency.

Borrowers	Committed Amount (\$)	Moody’s/Fitch Bond Rating	Percentage of DWSRF Loan Portfolio
City and County of Honolulu, Board of Water Supply	287,947,898.13	Aa2/AA+	50%
County of Hawaii, Water Board	113,833,944.98	Aa2/AA+	20%
County of Kauai, Board of Water Supply	64,386,890.18	Aa2/AA	11%
County of Maui, Board of Water Supply	92,636,223.93	Aa2/AA+	16%
Privately-owned Water Systems	15,433,732.66	---	3%
Totals	574,238,689.88		100%

E. OTHER INFORMATION

This report was prepared in accordance with the Generally Accepted Accounting Principles (GAAP) and Reporting Requirements requested by EPA.

Independent Audit: The accounting firm of Accuity LLP was selected by the DOH to perform a financial audit of the DWSRF Program’s activities for SFY 2025.

The Accuity LLP auditor’s report for the SFY 2025 DWSRF financial statements was published on December 8, 2025 and states: “In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the DWTRLF as of June 30, 2025, and the changes in financial position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.”

Program information: For further information regarding this report, please contact SDWB at: (808) 586-4258 or Water Revolving Fund Staff at: (808) 586-4294.

LIST OF ATTACHMENTS

ATTACHMENT 1:	SUMMARY OF THE DRINKING WATER TREATMENT REVOLVING LOAN FUND
ATTACHMENT 2:	STATEMENT OF NET POSITION
ATTACHMENT 3:	STATEMENT OF REVENUES, EXPENSES & CHANGES IN NET POSITION
ATTACHMENT 4:	STATEMENT OF CASH FLOWS
ATTACHMENT 5:	NOTES TO FINANCIAL STATEMENTS
ATTACHMENT 6:	EQUIVALENCY ASSIGNMENTS FOR OPEN CAPITALIZATION GRANTS
ATTACHMENT 7:	SUMMARY OF ACTIVE DWSRF PROJECTS IN SFY 2025

**ATTACHMENT 1: SUMMARY OF THE DRINKING WATER TREATMENT REVOLVING
LOAN FUND**

Summary of the Drinking Water Treatment Revolving Loan Fund

Actual and Planned Binding Commitments

No.	Binding Commitment Date	Project Description (Project Name - Based on the Final Loan Agreement)	Rate	Loan Amount
1	11/15/1999	213-0001 Kamole Water Treatment Plant (Commit 3/23/99)	1.55%	7,840,087.00
2	7/15/2001	130-0001 Waimea Treatment Plant Upgrades-Phase II [Interim 11/15/00]	1.37%	739,210.00
3	7/15/2001	410-0001 Damage Repairs to Kokolau Tunnel [Interim 11/15/00]	1.37%	1,663,201.02
4	10/15/2001	101-0001 Saddle Road Well "A" [Interim 11/15/00]	1.37%	1,610,048.59
5	4/15/2002	133-0001 Kukuihaele Well "A" (Replace Waiulii Spring) [Interim 7/15/01]	1.01%	334,240.00
6	4/15/2002	139-0001 Makapala Well (Replace Murphy Tunnel) [Interim 7/15/01]	1.01%	1,292,914.85
7	4/15/2002	109-0001 Pahala Well "B" (Replace Alii Tunnel) [Interim 7/15/01]	1.01%	2,326,821.30
8	4/15/2002	107-0001 Kaieie Mauka (Replace Kaieie & Papaikou Springs) [Interim 7/15/01]	1.01%	2,227,682.96
9	4/15/2002	406-0001 Kekaha Well (Kapilimao Well) [Interim 7/15/01]	1.01%	862,882.74
10	3/15/2004	413-0002 Wailua Homesteads Well No. 3 [Interim 7/15/03]	0.54%	397,736.50
11	7/15/2003	404-0001 Rehabilitation of 27" Steel Pipe, Hanapepe-Elseele Water System [Interim 5/15/02]	0.99%	691,134.00
12	7/15/2003	404-0002 Replace Pipeline at Hanapepe River Crossing and Control of Slope Failure at Hanapepe Well #3 [Interim 5/15/02]	0.99%	1,243,976.74
13	1/15/2005	410-0005 Rehabilitate Lihue Steel Tanks 1 & 2 [Interim 7/15/03]	0.46%	1,243,017.00
14	1/15/2005	413-0005 Ornellas 0.2 MG Tank Refurbish [Interim 7/15/03]	0.58%	809,398.00
15	12/15/2004	331-0002 Waimanalo Well III [Interim 3/15/04]	0.10%	2,147,710.20
16	8/15/2005	335-0004 Pailani Street Water System Improvements [Interim 8/15/05]	0.00%	2,790,658.33
17	8/15/2005	413-0006 16 inch Waterline Replacement along Kuhio Highway, Leho Drive to North Papaloa Road, Wailua, Kauai, Hawaii [Interim 1/15/05]	0.16%	2,305,093.02
18	9/15/2005	333-0001 California Avenue Water System Improvements, Parts II and III [Interim 4/15/05]	0.31%	3,788,303.68
19	9/15/2005	335-0003 Ewa Shaft Granular Activated Carbon (GAC) Treatment Facility [Interim 3/15/04]	0.10%	12,096,983.25
20	11/15/2005	335-0002 Kunia Wells II-Nitrate Treatment Facility [Interim 3/15/04]	0.10%	395,054.20
21	1/15/2007	408-0002 Poipu Road 16 inch Main Replacement [Interim 1/15/05]	0.16%	5,158,885.83
22	2/15/2007	105-0001 Honomu Well "A" (Replace Akaka Falls Spring) [Interim 12/15/03]	0.41%	3,968,080.00
23	3/15/2007	213-0003 Kamole Weir Water Treatment Facility Clear Well Replacement [Interim 1/15/05]	0.15%	9,704,849.00
24	3/15/2008	331-0018 Pearl City Water System Improvements [Interim 5/15/07]	0.01%	1,255,435.00
25	3/15/2008	331-0024 Alewa Water System Improvements [Interim 5/15/07]	0.01%	2,666,036.00
26	3/15/2008	331-0025 Liliha Water System Improvements, Phase B [Interim 5/15/07]	0.01%	1,934,183.88
27	2/15/2009	214-0009 Napili Well "A" Site Improvements [2/15/09]	0.37%	1,629,992.00
28	3/15/2009	400-0001 Stable 1.0 MG Tank & Connecting Waterline [Interim 1/15/08]	0.26%	7,274,997.83
29	4/15/2009	154-0001 Hakalau Spring Improvement [4/15/09]	0.62%	606,167.00
30	5/15/2009	331-0031 Oahu Ave and Huelani Drive 8-inch Mains [Interim 5/15/08]	0.36%	1,324,452.00
31	8/15/2009	406-0005 Kaunualii Highway 12-inch Main Replacement Elepaio Road to Huakai Road, Job No. 05-04, KW-27, Kekaha-Waimea, Kaua'i, Hawaii [Interim 8/15/09]	0.32%	3,989,537.33
32	8/15/2009	434-0003 Waha, Wawae, and Niho Roads Main Replacement, Job No. 05-07, K-07, LO-13, at Kalaheo, Kaua'i, Hawaii [Interim 8/15/09]	0.32%	1,936,018.00
33	1/15/2010	406-0003 Kapilimao 0.5 MG Tank [Interim 8/15/08]	0.42%	3,793,779.17
34	8/15/2010	133-0002 Kapulena Well Development Phase 1 (Interim 11/15/09)	0.00%	1,000,154.00
35	8/15/2010	130-0004 Waimea Water Treatment Plant Sludge Drying Beds (Interim 8/15/10)	0.12%	3,458,753.00
36	4/15/2011	213-0006 Makawao Waterline Improvements- Ai Street, Kehau, Mole, & Malu Place (Interim 4/15/11)	0.00%	674,409.00
37	8/15/2011	213-0008 Kamole Water Treatment Plant High Lift Pumps (Interim 8/15/11)	0.35%	1,794,000.00
38	8/15/2011	247-0005 Upper Omaopio Road Tank Replacement (Interim 8/15/11)	0.00%	1,082,117.00
39	8/15/2011	247-0006 Middle and Lower Omaopio Road Tanks Replacements (Interim 8/15/11)	0.35%	576,043.00
40	11/15/2011	212-0007 Lower Paia Water Tank Replacement [Interim 11/15/11]	0.35%	1,012,994.00
41	4/15/2012	212-0010 Uluniu Road and Ewa Place Waterline Replacement (Interim 11/15/11)	1.00%	850,000.00
42	8/15/2012	106-0001 Kulaimano Production Well and Supporting Facilities (Interim 8/15/11)	1.00%	1,239,445.80
43	8/15/2012	217-0005 Wakiu Well Replacement (Interim 11/15/11)	0.50%	2,006,056.25
44	8/15/2012	400-0004 Job No. PLH-03, Kahili Horizontal Directional Drilled Well (Interim 2/15/12)	1.00%	678,402.00
45	12/15/2012	129-0002 Kynnersley #1- 0.3 MG Reservoir Replacement (Interim 11-15-11)	1.00%	2,178,762.00
46	4/15/2013	213-0009 Kaupakalua Road Waterline Improvements Phase 1 (Interim 2/15/12)	1.00%	846,047.00
47	4/15/2013	331-0038 Kealakaha Dr., Pooholua Dr., and Waipaoa PI 8-in Mains (Commitment 10/4/12)	1.00%	1,064,405.29
48	4/15/2013	331-0049 Kona Street 8-inch Main (Commitment 10/4/12)	0.50%	2,512,721.30
49	4/15/2013	331-0057 Ward Avenue 12-inch and 8-inch Water Mains (Commitment 10/4/12)	1.00%	2,296,015.30
50	4/15/2013	413-0008 Job No. 02-15, WK28, Wailua Houselots Main Replacement, Phase I (Interim 2/15/12)	0.50%	4,463,084.00

Summary of the Drinking Water Treatment Revolving Loan Fund

No.	Binding Commitment Date	Project Description (Project Name - Based on the Final Loan Agreement)	Rate	Loan Amount
51	5/15/2013	215-0003 Waikamoi Flume Repair/Replacement (Commitment 11/9/12)	0.00%	7,963,427.38
52	8/15/2013	215-0004 Olinda Water Treatment Plant - Relining of the 8.5 MG Sedimentation Basin (Interim 11/15/11)	1.00%	1,283,418.00
53	10/15/2013	247-0004 Piholo Water Treatment Plant Improvements - Organic Carbon Reduction (Interim 2/15/12)	0.50%	4,283,817.10
54	1/15/2014	213-0014 Paia-Kuau Water System Improvements (Commitment 4/22/13)	1.00%	693,370.03
55	2/15/2014	212-0011 Maui Meadows Booster Pump Station #18 Improvements (Commiment 4/22/13)	1.00%	1,100,000.00
56	4/15/2014	212-0009 Wailuku Well Development (Interim 2/15/12)	1.00%	2,000,000.00
57	5/15/2014	331-0042 Foster Village Water System Improvements, Part III (Commitment 6/24/13)	1.00%	1,031,787.00
58	5/15/2014	331-0052 Mapunapuna Water System Improvements, Part I (Commitment 6/24/13)	0.50%	802,769.35
59	5/15/2014	331-0062 Kamehameha Highway 16-Inch and 8-Inch Mains (Heeia) (Commitment 6/24/13)	0.50%	6,253,645.60
60	5/15/2014	331-0063 Kapiolani Boulevard 12-Inch Main (Commitment 6/24/13)	0.50%	4,549,585.69
61	5/15/2014	331-0059 Woodlawn Drive 8-Inch Main (Commitment 6/24/13)	1.00%	3,397,180.55
62	10/15/2014	HBWS-0002 Honolulu BWS Loan Refinance 1 (No Commitment)	0.00%	26,400,910.01
63	10/15/2014	331-0047 Kalihi Water System Improvements, Part III (Commitment 4/29/14)	0.50%	5,042,821.28
64	11/15/2014	HBWS-0001 Honolulu BWS Water System Improvements 1 (Commitment 9/15/14)	0.00%	6,797,455.69
65	12/15/2014	400-0011 PLH-39, Lihue Baseyard Improvements for the Department of Water (No Commitment)	0.50%	4,000,000.00
66	1/15/2015	213-0015 Hallimaile Tank Replacement (Commit 8/27/13)	1.00%	674,167.39
67	4/15/2015	215-0010 Kula 200 #1 Tank Replacement (Commit 8/27/13)	1.00%	749,330.00
68	11/15/2015	102-0001 Laupahoehoe 0.5 MG Reservoir (Commit 9/15/14)	0.50%	3,872,263.42
69	11/15/2015	129-0001 Halaula Well Development Phase 1 (No Commit Issued / Initial Interim Cancelled)	1.00%	823,420.00
70	11/15/2015	130-0003 Waimea WTP Microfiltration (Commit 6/1/15)	0.00%	12,309,707.92
71	11/15/2015	161-0002 Ahualoa-Honokaa Transmission Waterline (Commit 8/30/13)	1.00%	3,200,000.00
72	12/15/2015	HBWS-0003 Honolulu BWS Water System Improvements 2 (Commit 7/6/15)	0.00%	9,119,367.02
73	3/15/2016	133-0004 Kapulena Well Development Phase 2 (Production Well and 0.3 MG Reservoir) (Commit 5/28/14)	0.50%	4,298,629.75
74	3/15/2016	212-0018 Wailuku Heights Tank 30 Booster Replacement (Commit 4/15/15)	1.00%	1,804,849.00
75	3/15/2016	215-0009 Phase 6 Booster Pump Upgrades (Commit 8/27/13)	0.50%	4,000,000.00
76	3/15/2016	233-0002 Kualapuu MCC Upgrades (Commit 4/15/15)	1.00%	500,000.00
77	3/15/2016	247-0008 Omaopio 2.1 MG Tank Replacement (Commit 4/15/15)	0.50%	4,139,686.00
78	3/15/2016	MDWS-0001 Source Generator Installation - 4 Sites (Commit 4/15/15)	1.00%	1,200,000.00
79	5/15/2016	112-0004 Olaa No. 6 Production Well and 1.0 MG Reservoir (No Commit Issued)	0.50%	6,829,188.42
80	11/15/2016	HBWS-PF17 Honolulu BWS Pro-Fi SFY 2017 (Commit 5/23/16)	0.50%	5,000,000.00
81	11/15/2016	101-0003 Piihonua-Kukuau Reservoir and Transmission Improvements (Commit 5/25/16)	0.00%	8,951,042.90
82	1/15/2017	212-0015 Iao Surface Water Treatment Plants Upgrades (Commit 4/15/15)	0.00%	21,479,524.55
83	2/15/2017	331-0068 Energy Savings Performance Contracting-BWS Facilities (Commit 8/14/15)	0.00%	32,881,833.00
84	1/15/2018	HDWS-PF18 Hawaii DWS Pro-Fi SFY 2018 (No Commit Issued)	0.25%	3,089,432.17
85	8/15/2018	MDWS-0002 Maui DWS Water System Improvements 1 (Commit 5/10/17)	0.75%	4,491,000.30
86	12/15/2018	HBWS-PF19 Honolulu BWS Pro-Fi SFY 2019 (Commit 5/1/18)	0.25%	8,000,000.00
87	12/15/2018	HDWS-PF19 Hawaii DWS Pro-Fi SFY 2019 (No Commit Issued)	0.25%	1,853,483.49
88	7/15/2019	P-DW243-0001 Kaeleku Tank Replacement (Commit 3/25/19)	0.00%	999,474.30
89	8/15/2019	HBWS-PF20 Honolulu BWS Pro-Fi SFY 2020 (Commit 8/1/19)	0.75%	15,000,000.00
90	9/15/2019	331-0043 Diamond Head Water System Improvements, Part II (Commit 8/1/19)	1.15%	4,295,885.30
91	7/15/2020	331-0080 Moiliili Water System Improvements, Part IV (Commit 4/22/20)	1.15%	6,007,022.04
92	8/15/2020	HBWS-PF21 Honolulu BWS Pro-Fi SFY 2021 (Commit 7/15/20)	0.75%	12,000,000.00
93	10/15/2020	HDWS-PF21 Hawaii DWS Pro-Fi SFY 2021 (No Commit Issued)	0.75%	7,000,000.00
94	10/15/2020	P-DW303-0001 Kunia Village Potable Water System Upgrades (Commit 5/11/20)	0.00%	1,621,805.00
95	10/15/2020	213-0018 Pookela Well B Development (Commit 12/4/19)	1.15%	3,004,637.28
96	7/15/2021	HDWS-0001 Emergency Well Repairs 1 (No Commit issued)	0.25%	1,000,000.00
97	9/15/2021	HDWS-PF22 Hawaii DWS Pro-Fi SFY 2022 (No Commit issued)	0.25%	10,000,000.00
98	9/15/2021	HBWS-PF22 Honolulu BWS Pro-Fi SFY 2022 (No Commit issued)	0.25%	11,500,000.00
99	11/15/2021	P-DW201-0002 Helani Waterline Replacement (No Commit issued)	0.00%	960,468.93
100	2/15/2022	P-DW156-0004 Water System Fire Hydrant Replacement (No Commit issued)	0.00%	275,000.00

Summary of the Drinking Water Treatment Revolving Loan Fund

No.	Binding Commitment Date	Project Description (Project Name - Based on the Final Loan Agreement)	Rate	Loan Amount
101	4/15/2022	P-DW167-0001 North Easements Waterline Replacement (Commit 09/30/21)	0.00%	1,123,187.55
102	4/15/2022	P-DW156-0005 Water System Auto Read Meter Transmitter Replacement (No Commit issued)	0.00%	55,290.40
103	2/15/2023	HDWS-PF23 Hawaii DWS Pro-Fi SFY 2023 (No Commit Issued)	0.25%	7,803,487.10
104	2/15/2023	HBWS-PF23 Honolulu BWS Pro-Fi SFY 2023 (No Commit Issued)	0.25%	20,000,000.00
105	1/15/2023	434-0012 Kalaheo Water System Improvements (Commit 06/30/22)	0.65%	13,000,000.00
106	4/15/2023	P-DW150-0002 Napuu Water System Improvements (No Commit Issued)	0.00%	1,354,598.01
107	4/15/2023	P-DW328-0001 Honolulu BWS Metered Connection to Lot B (No Commit Issued)	0.00%	671,156.80
108	10/15/2023	HBWS-PF24 Honolulu BWS Pro-Fi SFY 2024 (Commit 09/22/23)	0.25%	7,820,250.25
109	11/15/2023	HDWS-0002 Emergency Well Repairs 2 (No Commit Issued)	0.25%	2,000,000.00
110	12/15/2023	HDWS-PF24 Hawaii DWS Pro-Fi SFY 2024 (No commit Issued)	0.25%	6,232,287.31
111	1/15/2024	KDOW-PF24 Kaua'i DOW Pro-Fi SFY 2024 (Commit 09/25/23)	0.25%	5,000,000.00
112	2/15/2024	P-DW251-0004 Backup Generator and SCADA Upgrades (No Commit Issued)	0.00%	401,717.64
113	3/15/2024	HDWS-LS01 HDWS LCRR Compliance (No Commit Issued)	0.25%	3,588,723.00
114	4/15/2024	KDOW-LS01 Kaua'i DOW LCRR Compliance (Commit Issued 03/25/2024)	0.25%	875,747.00
115	4/15/2024	P-DW209-0002 Backup Generator and SCADA Upgrades (No Commit Issued)	0.00%	150,231.33
116	5/15/2024	P-DW437-0001 Repair/Replace 0.5 MG Tank (Commit Issued 03/25/2024)	0.00%	2,388,168.26
117	7/15/2024	MDWS-LS01 Lead and Copper Rule Revision Compliance (Commit Issued 2/16/2024)	0.25%	1,802,402.65
118	9/15/2024	KDOW-PF25 Kaua'i DOW Pro-Fi SFY 2025 (Commit Issued 06/07/2024)	0.50%	5,000,000.00
119	9/15/2024	P-DW254-0001 Maunaolu-Smith Well Repair and SCADA Upgrades (No Commit Issued)	3.00%	251,055.96
120	10/15/2024	HBWS-LS01 HBWS LCRR Compliance (No Commit Issued)	0.75%	7,900,950.92
121	11/15/2024	P-DW303-EC03 GAC and New Source Well (Commit Issued 06/28/2024)	0.00%	2,248,405.07
122	3/15/2025	HBWS-EC02 Waipio Heights Wells and WH Wells I Water Treatment Design (Commit Issued 01/28/2025)	0.00%	956,750.00
123	3/15/2025	HBWS-EC03 Miliilani Wells II Water Treatment Design (Commit Issued 01/29/2025)	0.00%	1,283,075.00
124	4/15/2025	331-0081 Kahiliinai Place and Aiea Heights Drive Area Water System Improvements (Commit Issued 02/10/2025)	0.90%	6,325,565.00
125	5/15/2025	HBWS-PF25 Honolulu BWS Pro-Fi SFY 2025 (Commit Issued 06/30/2025)	0.50%	10,010,000.00
126	5/15/2025	HDWS-PF25 EQ Hawaii DWS Pro-Fi SFY 2025 Equivalency (No Commit Issued)	0.50%	5,000,000.00
127	5/15/2025	HDWS-PF25 Hawaii DWS Pro-Fi SFY 2025 (No Commit Issued)	0.50%	5,000,000.00
TOTAL FINAL PROJECTS				\$ 526,256,430.47

Planned Binding Commitments

No.	Date	Project Description (Project Name - Based on the Commitment Letter)	Rate	Loan Amount
1	2/24/2025	DW331-0082 Manana Wells Control Valve Installation	1.15%	2,000,000.00
2	2/24/2025	DW331-0083 Kaahumanu Wells Control Valve Renovation	1.15%	2,000,000.00
3	3/5/2025	DW331-0084 Aliipoe Drive and Paihi Street Area Water System Improvements	1.15%	13,000,000.00
4	3/5/2025	HBWS-EC01 Professional Services to Address Emerging Contaminants and PFAS	0.00%	2,357,086.00
5	3/28/2025	P-DW328-0002 Kipapa System Consolidation	0.00%	400,000.00
6	6/16/2025	DW335-0015 Mailiili Road 20-Inch Main, Paakea Road to Lualualei Homestead Road	1.15%	9,402,000.00
7	6/16/2025	DW335-0016 Waiapo Place, Waihua Place, and Waimomona Place Water System Improvements	1.15%	5,550,000.00
8	3/31/2025	MDWS-EC02 Centralized GAC Treatment Napili & Honokahua Wellfield	0.00%	3,750,000.00
9	3/31/2025	HBWS-EC04 Miliilani Wells I WTP Improvements	0.00%	3,000,000.00
10	4/4/2025	P-DW303-EC02 New Source - Exploratory Well	0.00%	1,500,000.00
11	6/2/2025	P-DW372-0001 Tank Replacement and Water System Improvements	3.00%	1,033,173.41
12	6/30/2025	HBWS-PF25 Honolulu BWS Pro-Fi SFY 2025 (Adjust only - Final to Supp)	0.50%	3,990,000.00
TOTAL PLANNED COMMITMENTS				\$ 47,982,259.41
TOTAL FINAL & PLANNED PROJECTS				\$ 574,238,689.88

ATTACHMENT 2: STATEMENT OF NET POSITION

State of Hawaii
Drinking Water Treatment Revolving Fund
Statement of Net Position
June 30, 2025

Assets and Deferred Outflow of Resources

Current Assets	
Cash and cash equivalents in State Treasury	69,072,567.25
Accrued Interest	184,941.28
Accrued Interest from Investment	1,458,442.12
Accrued Administrative Loan Fees	664,427.86
Due from State Treasury	528,980.83
Due from Federal Government	552,367.24
Accounts Receivable	0.00
Current maturities of loans receivable	16,981,644.43
Total for Current Assets	89,443,371.01
Loans Receivable, net of current maturities	205,732,959.77
Capital Assets	
Capital Assets	2,966,794.08
Less: Accumulated Depreciation	(2,804,715.20)
Total for Capital Assets	162,078.88
Total for Assets	295,338,409.66
Deferred outflows of resources related to pensions	654,299.87
Deferred outflows of resources related to OPEB	468,076.41
Total Assets and Deferred Outflow of Resources	296,460,785.94

Liabilities, Deferred Inflow of Resources, and Net Position

Liabilities	
Current Liabilities	
Payroll Payable	259,419.29
Accounts Payable	83,584.58
Indirect Payable	392,339.73
Due to state treasury	41,993.56
Compensated Absences, current portion	227,386.64
Total for Current Liabilities	1,004,723.80
Compensated Absences, net of current portion	743,281.21
Net Pension liability	2,891,025.96
Net OPEB liability	2,045,179.34
Total for Liabilities	6,684,210.31
Deferred inflows of resources related to pensions	340,803.49
Deferred inflows of resources related to OPEB	449,708.53
Net Position	
Net Investment in Capital Assets	162,078.88
Restricted	288,823,984.73
Unrestricted	0.00
Total for Net Position	288,986,063.61
Total Liabilities, Deferred Inflow of Resources, and Net Position	296,460,785.94

**ATTACHMENT 3: STATEMENT OF REVENUES, EXPENSES &
CHANGES IN NET POSITION**

State of Hawaii
Drinking Water Treatment Revolving Fund
Statement of Revenues, Expenses and Changes in Net Position
Year Ended June 30, 2025

Operating Revenues	
Interest earnings from loans	759,048.35
Administration loan fee earnings	2,722,349.06
Total for Operating Revenues	<u>3,481,397.41</u>

Operating Expenses	
Administrative Cost - 4% set-aside	1,213,496.85
Admin. Technical Assistance - 4% set-aside	10,454.91
Administrative Cost - WIIN set-aside	0.00
State Program Management - 10% set-aside	2,413,720.59
Source Water Protection - 10% set-aside	11,168.00
Capacity Development - 10% set-aside	0.00
Operator Certification - 10% set-aside	18,484.65
Small Systems Technical Assistance - 2% set-aside	144,129.00
Water Protection Program - 15% set-aside	0.00
Wellhead Protection Program - 15% set-aside	439,740.73
Technical or Financial Assistance - 15% set-aside	152,119.49
Admin Loan Fee	931,852.21
Principal Forgiveness for SRF	11,306,634.91
Total for Operating Expenses	<u>16,641,801.34</u>

Total Operating Income/(Loss) **(13,160,403.93)**

Nonoperating Revenue/(Expense)	
Federal contribution	19,808,622.41
State matching contribution	6,208,000.00
Interest earnings (loss) from investment	2,337,941.83
Non-imposed fringe	27,807.71
Total Nonoperating Revenue/(Expense)	28,382,371.95
Total Change in Net Position	15,221,968.02

Net Position GLTB - Beginning of Year	274,401,675.88
Restatement due to change in accounting principle	(637,580.29)
Total Net Position - Beginning of Year, as restated	273,764,095.59
Total Net Position - End of Year	288,986,063.61

ATTACHMENT 4: STATEMENT OF CASH FLOWS

State of Hawaii
Drinking Water Treatment Revolving Fund
Statement of Cash Flows
Year Ended June 30, 2025

Cash flows from operating activities	
Personnel Costs	(3,058,684.08)
Payments to vendors	(2,691,533.65)
Total Cash flows from operating activities	(5,750,217.73)
Cash flows from noncapital financing activities	26,053,467.47
Total Cash flows from noncapital financing activities	26,053,467.47
Cash flows from capital and related financing activities	
Purchase of equipment	(101,132.07)
Total Cash flows from capital and related financing activities	(101,132.07)
Cash flows from investing activities	
Interest income from loans	759,830.61
Administrative loan fees	2,744,689.76
Principal repayments on loans	18,557,315.52
Disbursement of loan proceeds	(19,363,765.62)
Interest from investments	1,485,198.89
Total Cash flows from investing activities	4,183,269.16
Total Net increase/(decrease) in cash and cash equivalents	24,385,386.83
Total Cash and Cash Equivalents - Beginning of Year	44,687,180.42
Total Cash and Cash Equivalents - End of Year	69,072,567.25
Reconciliation of operating income (loss) to net cash	
Provided by (used by) operating activities	
Total Operating Income (Loss)	(13,160,403.93)
Adjustments to reconcile operating income to net cash	
Depreciation	43,746.57
Principal Forgiveness for SRF	11,306,634.91
Interest income from loans	(759,048.35)
Administrative loan fees	(2,722,349.06)
In-kind contribution from EPA	0.00
Non-imposed fringe	27,807.71
Total Adjustments to reconcile operating income to net cash	7,896,791.78
Change in assets, deferred outflows, liabilities, and deferred inflows	
Due from state treasury	11,137.11
Accounts Receivable	0.00
Accrued salaries and other administrative costs	(33,413.88)
Net deferred outflows / inflows of resources	(293,455.93)
Net Pension Liability	170,413.49
Net OPEB liability	(341,286.37)
Total Change in assets, deferred outflows, liabilities, and deferred inflows	(486,605.58)
Total Net cash used by operating activities	(5,750,217.73)

ATTACHMENT 5: NOTES TO FINANCIAL STATEMENTS

NOTE A - ESTABLISHMENT AND PURPOSE OF THE DWTRLF

The Safe Drinking Water Act Amendments (SDWA) of 1996 (the Act) authorized the Environmental Protection Agency (EPA) to make capitalization grants to the states for the purpose of providing loans and other types of financial assistance to public water supply systems for drinking water infrastructure.

The Act also authorized the states to set aside funding for prevention programs and administration of the Drinking Water Treatment Revolving Loan Fund (DWTRLF or Fund), provided that the amount of funding did not exceed thirty-one percent (31%) of the annual capitalization grant as follows:

1. Up to fifteen percent (15%) may be used to provide local assistance and other state programs.
2. Up to four percent (4%) may be used to cover the costs of program administration.
3. Up to ten percent (10%) may be used for Public Water System Supervision (PWSS) program activities and other initiatives of the SDWA; and
4. Finally, up to two percent (2%) may be used to support small systems technical assistance activities.

To receive the federal capitalization grants, the 1997 State of Hawaii (State) Legislature established the DWTRLF to receive federal capitalization grants from EPA. The DWTRLF is intended to provide loans in perpetuity to public drinking water systems for construction of drinking water treatment facilities. Such loans may be at or below market interest rates and must be fully amortized within thirty years or up to forty years for qualified communities but not to exceed the design life of the project. Prior to July 1, 2015, the first repayment of principal and interest occurs no later than one year after the notice to proceed for construction or the final agreement date, whichever is later. Beginning July 1, 2015, the first repayment of principal and interest occurs no later than one year after the final loan disbursement, one year after the project completion date or three years after the final agreement date, whichever is earliest. The Fund is administered by the Safe Drinking Water Branch, Environmental Management Division of the Department of Health (DOH), State of Hawaii.

NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

1. Financial Statement Presentation

The accompanying financial statements are intended to present the financial position, results of operations and cash flows of only that portion of the State and DOH that is attributable to the transactions of the DWTRLF and do not purport to present the financial position, results of operation or cash flows of the State or DOH.

The accompanying financial statements of the DWTRLF have been prepared in conformity with accounting principles generally accepted in the United States of America prescribed by the Governmental Accounting Standards Board (GASB).

2. Measurement Focus and Basis of Accounting

The accompanying financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are reported when earned and expenses are reported when a liability is incurred, regardless of the timing of the related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from services or goods in connection with a proprietary fund's principal ongoing operation. Revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. The principal operating revenues of the DWTRLF are interest income and administrative loan fees on loans made to county governments and private borrowers. Federal grants, state matching funds, and interest income from investments are reported as non-operating revenue. Principal forgiveness for loans is reported as operating expenses.

3. Use of Estimates

In preparing financial statements in conformity with accounting principles generally accepted in the United States of America, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates. These estimates, among others, include the allowance for uncollectible accounts, depreciable lives of capital assets, and the net pension and other postemployment benefits (OPEB) liabilities.

4. Equity in Cash and Cash Equivalents and Investments in State Treasury

All monies of the DWTRLF are held in the State Treasury. The State Director of Finance is responsible for the safekeeping of cash in the State Treasury in accordance with State laws. The Director of Finance may invest any monies of the state, which in the Director's judgment are in excess of the amounts necessary for meeting the immediate requirements of the State.

Effective August 1, 1999, cash is pooled with funds from other state agencies and departments and deposited into approved financial institutions or participates in the State Treasury Investment Pool System. Cash accounts that participate in the investment

pool accrue interest based on the average weighted cash balances of each account. At June 30, 2025, information relating to the types, insurance, collateral, and related interest rate, credit and custodial risks of funds deposited with the State Treasury was not available since such information is determined on a statewide basis and not for individual departments or funds. The State requires that the depository banks pledge, as collateral, government securities held in the name of the state for deposits not covered by federal deposit insurance.

5. Loans Receivable

Loans provided are funded by federal capitalization grants, State matching funds, repayments and investment interest income. Loan funds are disbursed to local agencies as they expend for the purposes of the loan, and request reimbursement from the Fund. Interest is calculated from the date that loan funds are disbursed, and after the final disbursement has been made, the payment schedule identified in the loan agreement is adjusted for the actual amounts disbursed, and interest accrued during the project period. The capitalization grants for certain loans allow for portions of the loan to be forgiven upon satisfaction of certain requirements.

6. Administrative Loan Fees

The administrative loan fee program pays for the Fund's administration, including employee salaries and benefits. The program applies an administrative loan fee to all loans as provided for in Chapter 11-65 of the Hawaii Administrative Rules.

7. Capital Assets

Management capitalizes an asset if the cost is in excess of \$5,000 and the useful life exceeds one year. Purchased capital assets are valued at cost. Donated assets are recorded at their fair value at the date of donation.

Depreciation expense is recorded in the financial statements. The straight-line method is utilized over the asset's estimated useful life. Generally, the useful life is three to seven years.

8. Compensated Absences

It is the DWTRLF's policy to permit employees to accumulate earned but unused vacation, compensatory time, and sick leave benefits, as well as participate in the leave donation pool and the direct sharing programs (collectively, "compensated absences"). A liability is recognized only for leave that is (a) attributable to services already rendered, (b) accumulates, and (c) is more likely than not to be used, paid, or settled. The liability for vacation and compensatory time leave is measured using the pay or salary rates in effect

at the financial statement date, including shortage differentials. The measurement also includes fringe benefits. The liability for sick leave that is more likely than not to be used, paid, or settled through cash or noncash means is measured using the historical average use approach. This method is based upon the DWTRLF's historical experience with sick leave usage through payouts over the last four years, and considers past trends to determine the amount of sick leave expected to be used or paid in the future. The liability for the leave donation pool is measured using the average rate of entitled employees utilizing the leave donation as of the financial statement date. The liability for the direct sharing program is measured using the rate of the employee utilizing the leave as of the financial statement date. All leave is accrued when incurred and reported in the statement of net position.

9. Net Position

Net position is restricted when constraints placed on them are either externally imposed or imposed by constitutional provisions or enabling legislation. Internally imposed designations of resources are not presented as restricted net position. When both restricted and unrestricted resources are available for use, generally, it is management's policy to use restricted resources first, then unrestricted resources as they are needed.

The DWTRLF's net position is classified into two net position categories.

- *Net investment in capital assets* consists of capital assets, net of accumulated depreciation and outstanding debt attributable to the acquisition, construction or improvement of those assets.
- *Restricted-expendable* consists of restricted assets less liabilities whose use by the DWTRLF are subject to externally-imposed stipulations that can be fulfilled by actions of the Fund pursuant to those stipulations or that expire by the passage of time.

10. Administrative Costs

The accompanying financial statements do not reflect certain administrative costs incurred which are paid for by other sources of funding from DOH. These costs include the DOH and State's overhead costs which DOH does not assess to the DWTRLF, since they are not practical to determine.

11. Fund Accounts

The DWTRLF consists of the State Revolving Fund (SRF) and non-SRF activity. The SRF activity consists exclusively of federal capitalization grant loans, state matching contributions, principal loan repayments, and interest from loans and other earning

assets. Non-SRF activity consists of administrative loan fees and federal set aside funds

12. Expenses

The statement of revenues, expenses and changes in net position presents expenses on a functional basis. The natural classifications of expenses are presented in the supplementary schedule of operating expenses.

13. Deferred Outflows of Resources and Deferred Inflows of Resources

Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense) until that time. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. The following is a breakdown of deferred outflows of resources and deferred inflows of resources as of June 30, 2025:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Related to Pensions	\$ 654,299.87	\$ (340,803.49)
Related to Other Postemployment Benefits	468,076.41	(449,708.53)
	<u>\$1,122,376.28</u>	<u>\$ (790,512.02)</u>

14. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources, and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the State of Hawaii Employees’ Retirement System (ERS), and additions to/deductions from the ERS’s fiduciary net position have been determined on the same basis as they are reported by the ERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at their fair value.

15. Other Post-employment Benefits (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB and OPEB expense, information about the fiduciary net position of the Hawaii Employer-Union Health Benefits Trust Fund (EUTF), and additions to/deductions from the EUTF’s fiduciary net position have been determined on the same basis as they are reported by the EUTF. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at their fair value.

16. Indirect Cost

The State charges the DWTRLF federal grants an indirect cost on direct salaries and wages, including all fringe benefits. It is determined based on a negotiated Federal indirect rate.

17. Due from State Treasury

Due from State Treasury includes amounts due from other State departments and agencies, primarily related to interest income, which were not received at the end of the fiscal year.

18. Recently Issued or Adopted Accounting Pronouncements

GASB Statement No. 101

During fiscal year 2025, the DWTRLF implemented GASB Statement No. 101, *Compensated Absences*. The primary objective of the Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. This Statement requires recognition of a liability for compensated absences that (1) is attributed to services already rendered; (2) accumulates; and (3) is more likely than not to be used for time off or otherwise paid or settled. Implementation of this Statement resulted in a \$637,579 restatement to the Fund's beginning net position as of July 1, 2024.

GASB Statement No. 102

During fiscal year 2025, the DWTRLF implemented GASB Statement No. 102, *Certain Risk Disclosures*. The primary objective of the Statement is to provide users of government financial statements with information about risks related to a government's vulnerabilities due to certain concentrations or constraints that is essential to their analyses for making decisions or assessing accountability. The requirements of this statement did not have material effect on the DWTRLF's financial statements.

GASB Statement No. 103

The GASB issued Statement No. 103, *Financial Reporting Model Improvements*. The primary objective of this Statement is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. The requirements of this Statement are effective for reporting periods beginning after June 15, 2025. The DWTRLF has not determined the effect this Statement will have on its financial statements.

GASB Statement No. 104

The GASB issued Statement No. 104, *Disclosure of Certain Capital Assets*. The primary objective of this Statement is to improve users of government financial statements with essential information about certain types of capital assets. The requirements of this Statement are effective for reporting periods beginning after June 15, 2025. The DWTRLF has not determined the effect this Statement will have on its financial statements.

NOTE C - LOANS RECEIVABLE

At June 30, 2025, the DWTRLF had outstanding loans receivable with the following government entities:

Seventeen loans with the City & County of Honolulu, Board of Water Supply; due in semiannual payments, including interest ranging from 0.00% to 1.15%, commencing not later than one year after project completion, notice to proceed, final loan disbursement or three years after loan agreement date. Final payment is due not later than thirty years after project completion. \$120,030,276.98

Twenty-one loans with the County of Hawaii, Water Board; due in semiannual payments, including interest ranging from 0.00% to 1.00%, commencing not later than one year after project completion, notice to proceed, final loan disbursement or three years after loan agreement date. Final payment is due not later than twenty years after project completion. 52,438,747.62

Eighteen loans with the County of Maui, Board of Water Supply; due in semiannual payments, including interest ranging from 0.00% to 1.15%, commencing not later than one year after project completion, notice to proceed, final loan disbursement or three years after loan agreement date. Final payment is due not later than twenty years after project completion. 35,822,830.48

Twelve loans with the County of Kauai, Board of Water Supply; due in semiannual payments, including interest ranging from 0.16% to 0.65%, commencing not later than one year after project completion, notice to proceed, final loan disbursement or three years after loan agreement date. Final payment is due not later than twenty years after project completion. 14,371,450.91

One loan with the Private Water System, Maunaolu Plantation Homeowners Association; due in semiannual payments, including an interest rate of 3.00%, commencing not later than one year after project completion, notice to proceed, final loan disbursement or three years after loan agreement date. Final payment is due not later than twenty years after project completion. 51,298.21

	222,714,604.20
Less: Current maturities	(16,981,644.43)
	\$205,732,959.77

Loans are expected to mature at various dates through 2055. The scheduled principal payments on loans maturing in subsequent years are as follows:

Fiscal Years Ending	
SFY2026	\$ 16,981,644.43
SFY2027	\$ 17,076,063.43
SFY2028	\$ 16,758,956.85
SFY2029	\$ 16,944,686.02
SFY2030	\$ 16,552,184.42
SFY2031-2035	\$ 77,345,200.07
SFY2036-2040	\$ 51,134,909.55
SFY2041-2045	\$ 9,643,756.25
SFY2046-2050	\$ 138,598.83
SFY2051-2055	\$ 138,604.35
	\$222,714,604.20

Management believes that all loans will be repaid according to the loan terms or portions will be forgiven upon satisfaction of certain requirements; accordingly, no provision for uncollectible amounts has been recorded.

In fiscal year 2025, \$11,306,634.91 in loans were forgiven. Loans and advances were forgiven in accordance with the required conditions.

As of June 30, 2025, the DWTRLF earmarked funds for loans under existing commitment notices to the following borrowers:

City & County of Honolulu, Board of Water Supply	\$41,299,086.00
County of Maui, Board of Water Supply	3,750,000.00
Private Water Systems	2,933,173.41
Total	\$47,982,259.41

NOTE D - CONTRIBUTED CAPITAL

The DWTRLF is capitalized by grants from EPA authorized by Section 1452 of the Safe Drinking Water Act (the Act) and matching funds from the State. As of June 30, 2025, the EPA has awarded \$405,186,188.00 to the State of Hawaii, of which \$280,268,801.41 was drawn down for loans and set asides and the remaining \$1,517,650.00 is related to EPA in-kind draws. Total draws including EPA in-kind draws is \$281,786,451.41.

The following summarizes the EPA capitalization grants, amounts drawn on each grant, and the balances available for future loans at June 30, 2025:

Capitalization Grant ID	Budget Period	FFY	Amount	DWTRLF Cash Draws	EPA Draws ¹ (deducted prior to issuance of cap grant)	Funds Available
Balance from Previous Years:		97-21	226,823,548.00	226,823,548.00	1,517,650.00	0.00
FS999865-23	07/01/2022 - 06/30/2029	22	7,008,000.00	6,404,276.19	0.00	603,723.81
4D98T447-01	07/01/2022 - 06/30/2029	22	17,992,000.00	17,641,787.33	0.00	350,212.67
4L98T738-01	10/01/2023 - 06/30/2029	22	19,588,640.00	3,086,265.10	0.00	16,502,374.90
4E98T855-01	10/01/2023 - 06/30/2029	22	7,555,000.00	2,883,254.94	0.00	4,671,745.06
4D98T770-01	10/01/2023 - 06/30/2030	23	21,055,000.00	10,476,872.11	0.00	10,578,127.89
FS999865-24	10/01/2023 - 06/30/2028	23	4,938,000.00	4,905,809.84	0.00	32,190.16
4L97T154-01	10/01/2024 - 06/30/2029	23	28,650,000.00	0.00	0.00	28,650,000.00
4E97T153-01	10/01/2024 - 06/30/2030	23	7,640,000.00	0.00	0.00	7,640,000.00
4D97T152-01	10/01/2024 - 06/30/2030	24	22,985,000.00	244,518.39	0.00	22,740,481.61
4L97T156-01	10/01/2024 - 06/30/2031	24	28,650,000.00	6,261,270.43	0.00	22,388,729.57
FS999865-25	10/01/2024 - 06/30/2030	24	4,661,000.00	3,058,849.08	0.00	1,602,150.92
4E97T292-01	10/01/2024 - 09/30/2031	24	7,640,000.00	0.00	0.00	7,640,000.00
			405,186,188.00	281,786,451.41	1,517,650.00	123,399,736.59

*Amount was deducted prior to issuance of cap grant. Therefore, the amount shows up in EPA's records and not in FAMIS.

1 \$25,000.00 deducted as in kind from the 2000 grant, from Administrative Expenses set-aside.;\$50,000.00 deducted as in kind from the 2000 grant, from State Program Management set-aside.;\$24,000.00 deducted as in kind from the 2001 grant, from State Program Management set-aside.;\$2,500.00 deducted as in kind from the 2005 grant, from Administrative Expenses set-aside.;\$450,000.00 deducted as in kind from the 2013 grant, from Administrative Expenses set-aside.;\$586,000.00 deducted as in kind from the 2015 grant, from Administrative Expenses set-aside.;\$315,000.00 deducted as in kind from the 2016 grant, from Administrative Expenses set-aside.;\$147,000.00 deducted as in kind from the 2017 grant, from Administrative Expenses set-aside, for: \$81,850 was transferred back to the loan fund during a grant amendment in FFY 19. Therefore, \$65,150 shows up in EPA's records and not in FAMIS.

The State is required to match 20 percent of the estimated amount of the grant from the EPA and does so in the year that the capitalization grant is awarded. For the FFY2022-2023 Bipartisan Infrastructure Law General Supplemental grant, the required State match is reduced from 20% to 10%. Through June 30, 2025, the Fund was in compliance with the State matching requirement. The required State match through June 30, 2025 approximated \$57.2 million, of which approximately \$51.7 million has been utilized and \$5.5 million was available to be loaned out at June 30, 2025.

The table below summarizes the state match funds for each EPA capitalization grant awarded to the DWTRLF. The list shows the federal fiscal year (grant year), source of state funds, and dollar amount of state match for each EPA capitalization grant as of June 30, 2025.

Federal Fiscal Year	Source of State Funds		20% State Match Amount
Balances from previous years (1997 - 2019):			\$ 40,962,310.00
2020	Act 006/20	\$ 2,202,200.00	
	Total 20 Match		\$ 2,202,200.00
2021	Act 88/21	\$ 2,200,200.00	
	Total 21 Match		\$ 2,200,200.00
2022	Act 248/22	\$ 1,401,800.00	
	Act 248/22	\$ 1,799,200.00 *	
	Total 22 Match		\$ 3,200,800.00
2023	Act 164/23	\$ 987,800.00	
	Act 164/23	\$ 2,105,500.00 *	
	Total 23 Match		\$ 3,093,100.00
2024	Act 230/24	\$ 932,200.00	
	Act 230/24	\$ 4,597,000.00	
	Total 24 Match		\$ 5,529,200.00
Total 20% State Match			\$ 57,187,810.00

* Required State Match reduced from 20% to 10% for subject year's BIL Supplemental Capitalization Grant

NOTE E - CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2025 was as follows:

	Balance at July 1, 2024	Additions	Retirements/ Disposals	Balance at June 30, 2025
Equipment	\$2,216,763.38	\$101,132.07	\$ -	\$2,317,895.45
Intangible Assets - Software	648,898.63	-	-	648,898.63
Accumulated Depreciation	(2,760,968.63)	(43,746.57)	-	(2,804,715.20)
	<u>\$ 104,693.38</u>	<u>\$ 57,385.50</u>	<u>\$ -</u>	<u>\$ 162,078.88</u>

NOTE F – OTHER LIABILITIES

The changes to the other liabilities during 2025 were as follows:

	Balance at July 1, 2024 (As restated)	Additions*	Deductions	Balance at June 30, 2025	Current Portion
Accrued compensated absences	\$ 923,757	\$ 46,911	\$ -	\$ 970,668	\$ 227,387
Net pension liability	2,720,612	434,350	(263,937)	2,891,025	-
Net other postemployment benefits liability	2,386,466	-	(341,286)	2,045,180	-
	<u>\$ 6,030,835</u>	<u>\$ 481,261</u>	<u>\$ (605,223)</u>	<u>\$ 5,906,873</u>	<u>\$ 227,387</u>

*Compensated absences reported as net additions.

NOTE G – RESTATEMENT OF BEGINNING BALANCES

During the current year, the DWTRLF implemented GASB Statement No. 101, Compensated Absences. This implementation resulted in recalculation of the DWTRLF's liabilities for compensated absences. The effects of this change in accounting principle are summarized below.

	SRF Activity	Non SRF Activity	Total
Net position - June 30, 2024, as previously reported	\$275,313,616.57	\$ (911,940.69)	\$ 274,401,675.88
Restatement - GASB 101 implementation	-	(637,580.29)	(637,580.29)
Net position - June 30, 2024, as restated	<u>\$275,313,616.57</u>	<u>\$(1,549,520.98)</u>	<u>\$ 273,764,095.59</u>

	Compensated Absences		
	Vacation	Sick	Total
Compensated Absences - June 30, 2024, as previously reported	\$ 286,177.98	\$ -	\$ 286,177.98
Restatement - GASB 101 implementation	159,373.09	478,207.20	637,580.29
Compensated Absences - June 30, 2024, as restated	<u>\$ 445,551.07</u>	<u>\$ 478,207.20</u>	<u>\$ 923,758.27</u>

NOTE H - EMPLOYEE BENEFIT PLANS

1. Pension Plan

Plan Description

Generally, all full-time employees of the State and counties are required to be members of the Employees' Retirement System (the ERS), a cost-sharing multiple-employer defined benefit pension plan that administers the State's pension benefits program. Benefits, eligibility and contribution requirements are governed by Hawaii Revised Statutes (HRS) Chapter 88 and can be amended through legislation. The ERS issues publicly available annual financial reports that can be obtained at the ERS website: <https://ers.ehawaii.gov/resources/financials>.

Benefits Provided

The ERS Pension Trust is comprised of three pension classes for membership purposes and considered to be a single plan for accounting purposes since all assets of the ERS may legally be used to pay the benefits of any of the ERS members or beneficiaries. The ERS provides retirement, disability and death benefits with three membership classes known as the noncontributory, contributory and hybrid retirement classes. The three classes provide a monthly retirement allowance equal to the benefit multiplier (generally 1.25% to 2.25%) multiplied by the average final compensation multiplied by years of credited service. Average final compensation for members hired prior to July 1, 2012 is an average of the highest salaries during any three years of credited service, excluding any salary paid in lieu of vacation for members hired January 1, 1971 or later and the average of the highest salaries during any five years of credited service including any salary paid in lieu of vacation for members hired prior to January 1, 1971. For members hired after June 30, 2012, average final compensation is an average of the highest salaries during any five years of credited service excluding any salary paid in lieu of vacation.

Each retiree's original retirement allowance is increased on each July 1 beginning the calendar year after retirement. Retirees first hired as members prior to July 1, 2012 receive a 2.5% increase each year of their original retirement allowance without a ceiling. Retirees first hired as members after June 30, 2012 receive a 1.5% increase each year of their original retirement allowance without a ceiling. The annual increase is not compounded.

The following summarizes the provisions relevant to the largest employee groups of the respective membership class.

Noncontributory Class

- Retirement Benefits – General employees' retirement benefits are determined as 1.25% of average final compensation multiplied by the years of credited service. Employees

with ten years of credited service are eligible to retire at age 62. Employees with 30 years of credited service are eligible to retire at age 55.

- Disability Benefits – Members are eligible for service-related disability benefits regardless of length of service and receive a lifetime pension of 35% of their average final compensation. Ten years of credited service are required for ordinary disability. Ordinary disability benefits are determined in the same manner as retirement benefits but are payable immediately, without an actuarial reduction, and at a minimum of 12.5% of average final compensation.
- Death Benefits – For service-connected deaths, the surviving spouse/reciprocal beneficiary receives a monthly benefit of 30% of the average final compensation until remarriage or re-entry into a new reciprocal beneficiary relationship. Additional benefits are payable to surviving dependent children up to age 18. If there is no spouse/reciprocal beneficiary or surviving dependent children, no benefit is payable.
- Ordinary death benefits are available to employees who were active at the time of death with at least ten years of credited service. The surviving spouse/reciprocal beneficiary (until remarriage/re-entry into a new reciprocal beneficiary relationship) and dependent children (up to age 18) receive a benefit equal to a percentage of member's accrued maximum allowance unreduced for age or, if the member was eligible for retirement at the time of death, the surviving spouse/reciprocal beneficiary receives 100% joint and survivor lifetime pension and the dependent children receive a percentage of the member's accrued maximum allowance unreduced for age.

Contributory Class for Members Hired Prior to July 1, 2012

- Retirement Benefits - General employees' retirement benefits are determined as 2% of average final compensation multiplied by the years of credited service. General employees with five years of credited service are eligible to retire at age 55.
- Disability Benefits - Members are eligible for service-related disability benefits regardless of length of service and receive a one-time payment of the member's contributions and accrued interest plus a lifetime pension of 50% of their average final compensation. Ten years of credited service are required for ordinary disability. Ordinary disability benefits are determined as 1.75% of average final compensation multiplied by the years of credited service but are payable immediately, without an actuarial reduction, and at a minimum of 30% of average final compensation.

Death Benefits - For service-connected deaths, the surviving spouse/reciprocal beneficiary receives a lump sum payment of the member's contributions and accrued interest plus a monthly benefit of 50% of the average final compensation until remarriage or re-entry into a new reciprocal beneficiary relationship. If there is no surviving spouse/reciprocal beneficiary, surviving children (up to age 18) or dependent

parents are eligible for the monthly benefit. If there is no spouse/reciprocal beneficiary or dependent children/parents, the ordinary death benefit is payable to the designated beneficiary.

- Ordinary death benefits are available to employees who were active at time of death with at least one year of service. Ordinary death benefits consist of a lump sum payment of the member's contributions and accrued interest plus a percentage of the salary earned in the twelve months preceding death, or 50% joint and survivor lifetime pension if the member was not eligible for retirement at the time of death but was credited with at least ten years of service and designated one beneficiary, or 100% joint and survivor lifetime pension if the member was eligible for retirement at the time of death and designated one beneficiary.

Contributory Class for Members Hired After June 30, 2012

- Retirement Benefits - General employees' retirement benefits are determined as 1.75% of average final compensation multiplied by the years of credited service. General employees with ten years of credited service are eligible to retire at age 60.
- Disability and Death Benefits - Members are eligible for service-related disability benefits regardless of length of service and receive a lifetime pension of 50% of their average final compensation plus refund of contributions and accrued interest. Ten years of credited service are required for ordinary disability.

Death benefits for contributory members hired after June 30, 2012 are generally the same as those for contributory members hired June 30, 2012 and prior.

Hybrid Class for Members Hired Prior to July 1, 2012

- Retirement Benefits – General employees' retirement benefits are determined as 2% of average final compensation multiplied by the years of credited service. General employees with five years of credited service are eligible to retire at age 62. General employees with 30 years of credited service are eligible to retire at age 55.
- Disability Benefits – Members are eligible for service-related disability benefits regardless of length of service and receive a lifetime pension of 35% of their average final compensation plus refund of their contributions and accrued interest. Ten years of credited service are required for ordinary disability. Ordinary disability benefits are determined in the same manner as retirement benefits but are payable immediately, without an actuarial reduction, and at a minimum of 25% of average final compensation.
- Death Benefits – For service-connected deaths, the designated surviving spouse/reciprocal beneficiary receives a lump sum payment of the member's

contributions and accrued interest plus a monthly benefit of 50% of the average final compensation until remarriage or re-entry into a new reciprocal beneficiary relationship. If there is no surviving spouse/reciprocal beneficiary, surviving dependent children (up to age 18) or dependent parents are eligible for the monthly benefit. If there is no spouse/reciprocal beneficiary or surviving dependent children/parents, the ordinary death benefit is payable to the designated beneficiary.

Ordinary death benefits are available to employees who were active at time of death with at least five years of service. Ordinary death benefits consist of a lump sum payment of the member's contributions and accrued interest plus a percentage multiplied by 150%, or 50% joint and survivor lifetime pension if the member was not eligible for retirement at the time of death but was credited with at least ten years of service and designated one beneficiary, or 100% joint and survivor lifetime pension if the member was eligible for retirement at the time of death and designated one beneficiary.

Hybrid Class for Members Hired After June 30, 2012

- Retirement Benefits – General employees' retirement benefits are determined as 1.75% of average final compensation multiplied by the years of credited service. General employees with ten years of credited service are eligible to retire at age 65. Employees with 30 years of credited service are eligible to retire at age 60.
- Disability and Death Benefits – Provisions for disability and death benefits generally remain the same except for ordinary death benefits. Ordinary death benefits are available to employees who were active at time of death with at least ten years of service. Ordinary death benefits consist of a lump sum payment of the member's contributions and accrued interest, or 50% joint and survivor lifetime pension if the member was not eligible for retirement at the time of death but was credited with at least ten years of service and designated one beneficiary, or 100% joint and survivor lifetime pension if the member was eligible for retirement at the time of death and designated one beneficiary.

Contributions

Contributions are governed by HRS Chapter 88 and may be amended through legislation. The employer rate is set by statute based on the recommendations of the ERS actuary resulting from an experience study conducted every five years. Since July 1, 2005, the employer contribution rate is a fixed percentage of compensation, including the normal cost plus amounts required to pay for the unfunded actuarial accrued liabilities. Contributions to the pension plan from the DWTRLF were \$423,479 for the year ended June 30, 2025.

The employer is required to make all contributions for noncontributory members. Contributory members hired prior to July 1, 2012 are required to contribute 7.8% of their salary. Contributory

members hired after June 30, 2012 are required to contribute 9.8% of their salary. Hybrid members hired prior to July 1, 2012 are required to contribute 6.0% of their salary. Hybrid members hired after June 30, 2012 are required to contribute 8.0% of their salary.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2025, the DWTRLF reported a liability of \$2,891,026 for its proportionate share of net pension liability of the State. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The State’s proportion of the net pension liability was based on a projection of the State’s long-term share of contributions to the pension plan relative to projected contributions of all participants, actuarially determined. The DWTRLF’s proportion of the net pension liability was based on an allocation of the State’s net pension liability based on the proportionate share of qualified payroll. At June 30, 2024 and 2023, the DWTRLF’s proportion of the State’s share was 0.04% and 0.03%, respectively.

There were no changes in actuarial assumptions as of June 30, 2023 to June 30, 2024. There were no changes between the measurement date, June 30, 2024, and the reporting date, June 30, 2025, that are expected to have a significant effect on the proportionate share of the net pension liability.

For the year ended June 30, 2025, the DWTRLF recognized pension expense of \$323,296. At June 30, 2025, the DWTRLF reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
	<u> </u>	<u> </u>
Net Differences between expected and actual experience	\$134,816	\$ (28,475)
Changes in assumptions	52,875	(21,359)
Net difference between projected and actual earnings on pension plan investments	--	(285,781)
Changes in proportion and difference between DWTRLF contributions and proportionate share of contributions	43,130	(5,188)
DWTRLF contributions subsequent to the measurement date	<u>423,479</u>	<u> </u> --
	<u>\$ 654,300</u>	<u>\$ (340,803)</u>

At June 30, 2025, the \$423,479 reported as deferred outflows of resources related to pensions resulting from DWTRLF contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2026.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Years Ending June 30,</u>	<u>Amount</u>
2026	\$ 76,320
2027	73,994
2028	(30,371)
2029	(7,101)
2030	(2,860)
Total	<u><u>\$(109,982)</u></u>

Actuarial Assumptions

The total pension liability in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions adopted by the Board of Trustees of the Employees’ Retirement System of the State of Hawaii on August 8, 2022, based on the 2021 Experience Study for the five-year period from July 1, 2016 through June 30, 2021:

Inflation	2.50%
Payroll growth rate	3.50%
Investment rate of return	7.00% per year, compounded annual including inflation

There were no changes to ad hoc postemployment benefits including cost of living allowances.

Post-retirement mortality rates are based on the 2022 Public Retirees of Hawaii mortality table with full generational projections in future years. Pre-retirement mortality rates are based on multiples of Pub-2010 mortality table based on the occupation of the member.

The long-term expected rate of return on pension plan investments was determined using a “top down approach” of the Client-Constrained Simulation-based Optimization Model (a statistical technique known as “re-sampling with a replacement” that directly keys in on specific plan-level risk factors as stipulated by the ERS’s Board of Trustees) in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future nominal rates of return (real returns and inflation) by the target asset allocation percentage. The rate of returns based on ERS’s investment consultant as of June 30, 2024, are summarized in the following table:

Strategic Allocation (Risk-Based Classes)	Strategic Class Weights	Long-term Expected Geometric Rate of Return
Broad growth		
Public equity	20.0%	7.2%
Private equity	19.0%	9.9%
Liquid credit	4.0%	6.5%
Private credit	8.0%	9.2%
Real estate	9.0%	6.3%
Infrastructure	7.0%	7.3%
Timber/agriculture/infrastructure	3.0%	5.3%
Total broad growth	<u>70.0%</u>	
Diversifying strategies		
Systematic trend following	8.0%	3.8%
Long US treasuries	4.0%	4.3%
Intermediate government	14.0%	4.0%
Reinsurance	4.0%	5.3%
Total diversifying strategies	<u>30.0%</u>	
Total Investments	<u>100.0%</u>	

Discount Rate

The discount rate used to measure the net pension liability was 7.00%, consistent with the rate used at the prior measurement date. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from the State will be made at statutorily required rates, actuarially determined. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the DWTRLF’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the DWTRLF’s proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the DWTRLF’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	1% Decrease (6.00%)	Discount Rate (7.00%)	1% Increase (8.00%)
DWTRLF's proportionate share of the net pension liability	<u>\$3,861,512</u>	<u>\$2,891,026</u>	<u>\$2,087,172</u>

Pension Plan Fiduciary Net Position

The pension plan's fiduciary net position is determined on the same basis used by the pension plan. The ERS financial statements are prepared using the accrual basis of accounting under which expenses are recorded when the liability is incurred, and revenues are recorded in the accounting period in which they are earned and become measurable. Employer and member contributions are recognized in the period in which the contributions are due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Investment purchases and sales are recorded as of their trade date. Administrative expenses are financed exclusively with investment income.

There were no significant changes after the report measurement date. Detailed information about the pension plan's fiduciary net position is available in the separately issued ERS financial report. ERS's complete financial statements are available at <https://ers.ehawaii.gov/resources/financials>.

The State's annual comprehensive financial report (ACFR) contains further disclosures and required supplementary information related to the State's proportionate share of the net pension liability and employer pension contributions.

Payables to the Pension Plan

At June 30, 2025, there was no payable to the ERS.

2. Deferred Compensation Plan

The State offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all State employees, permits employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or an unforeseeable emergency.

All plan assets are held in a trust fund to protect them from claims of general creditors. The State has no responsibility for loss due to the investment or failure of investment of funds and assets in the plan, but has the duty of due care that would be required of an ordinary prudent investor.

3. Postemployment Healthcare and Life Insurance Benefits

Plan Description

The State provides certain health care and life insurance benefits to all qualified employees. Pursuant to Act 88, Session Laws of Hawaii (SLH) of 2001, the State contributes to the Hawaii Employer-Union Health Benefits Trust Fund (EUTF), an agent multiple-employer defined benefit plan that replaced the Hawaii Public Employees Health Fund effective July 1, 2003. The EUTF was established to provide a single delivery system of health benefits for state and county workers, retirees, and their dependents. The EUTF issues an annual financial report that is available to the public at <https://eutf.hawaii.gov/reports/>. The report may also be obtained by writing to the EUTF at 201 Merchant St., Suite 1700, Honolulu, Hawaii 96813.

For employees hired before July 1, 1996, the State pays the entire base monthly contribution for employees retiring with ten or more years of credited service, and 50% of the base monthly contribution for employees retiring with fewer than ten years of credited service. A retiree can elect a family plan to cover dependents.

For employees hired after June 30, 1996 but before July 1, 2001, and who retire with fewer than ten years of service, the State makes no contributions. For those employees retiring with at least ten years but fewer than 15 years of service, the State pays 50% of the base monthly contribution. For those employees retiring with at least 15 years but fewer than 25 years of service, the State pays 75% of the base monthly contribution. For those employees retiring with at least 25 years of service, the State pays 100% of the base monthly contribution. Retirees in this category can elect a family plan to cover dependents.

For employees hired on or after July 1, 2001, and who retire with fewer than ten years of service, the State makes no contributions. For those employees retiring with at least ten years but fewer than 15 years of service, the State pays 50% of the base monthly contribution. For those employees retiring with at least 15 years but fewer than 25 years of service, the State pays 75% of the base monthly contribution. For employees retiring with at least 25 years of service, the State pays 100% of the base monthly contribution. Only single plan coverage is provided for retirees in this category. Retirees can elect family coverage but must pay the difference.

State Policy

The actuarial valuation of the EUTF does not provide OPEB information by department or agency. Accordingly, the State's policy on the accounting and reporting for OPEB is to allocate a portion of the State's net OPEB liability, deferred inflows and outflows, and OPEB expense, to component units and proprietary funds that are reported separately in stand-alone departmental financial statements or in the State's ACFR. The basis for the allocation is the proportionate share of contributions made by each component unit or proprietary fund for retiree health benefits.

Contributions

Contributions are governed by HRS Chapter 87A and may be amended through legislation. Contributions to the OPEB plan from the DWTRLF was \$403,120 for the year ended June 30, 2025. The employer is required to make all contributions for members.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2025, the DWTRLF reported a liability of \$2,045,179 for its proportionate share of net OPEB liability of the State. The net OPEB liability was measured as of July 1, 2024, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The DWTRLF’s proportion of the net OPEB liability was based on an allocation of the State’s net OPEB liability based on the proportionate share of qualified payroll. At June 30, 2024 and 2023, the DWTRLF’s proportion of the State’s share was 0.03% and 0.01%, respectively.

There were no changes between the measurement date, July 1, 2024, and the reporting date, June 30, 2025, that are expected to have a significant effect on the proportionate share of the net OPEB liability.

For the year ended June 30, 2025, the DWTRLF recognized OPEB expense of \$38,975. At June 30, 2025, the DWTRLF reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ --	\$ (417,561)
Changes in assumptions	16,813	(32,148)
Net difference between projected and actual earnings on investments	48,143	--
DWTRLF contributions subsequent to the measurement date	403,120	--
	<u>\$ 468,076</u>	<u>\$ (449,709)</u>

At June 30, 2025, the \$403,120 reported as deferred outflows of resources related to OPEB resulting from DWTRLF contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2026.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Years Ending June 30,	Amount
2026	\$ (124,635)
2027	(93,822)
2028	(79,066)
2029	(45,840)
2030	(41,390)
Total	<u>\$ (384,753)</u>

Actuarial Assumptions

The total OPEB liability in the July 1, 2024 actuarial valuation was determined using the following actuarial assumptions adopted by the EUTF’s Board of Trustees on January 9, 2023, based on the experience study covering the five-year period ended June 30, 2022 as conducted for ERS:

Inflation	2.50%
Salary increases	3.75% to 6.75% including inflation
Investment rate of return	7.00%

Healthcare Trend Rates

PPO*	Initial rate of 6.20%, declining to an ultimate rate of 4.25% after 20 years
HMO**	Initial rate of 6.20%, declining to an ultimate rate of 4.25% after 20 years
Contribution	Initial rate of 5.00%, declining to an ultimate rate of 4.25% after 20 years
Dental	4.00%
Vision	2.50%
Life insurance	0.00%

* Blended rates for medical and prescription drugs.

** Includes prescription drug assumptions.

Mortality rates are based on system-specific mortality tables utilizing scale BB to project generational mortality improvement.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each asset class are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Rate of Return
Private equity	15.0%	10.1%
U.S. microcap	3.0%	8.3%
Global equity	30.0%	6.0%
Real assets	12.0%	5.0%
Private credit	10.0%	7.8%
TIPS	2.5%	2.1%
Long Treasuries	5.0%	2.6%
Reinsurance	5.5%	5.1%
Alternative risk premia	5.0%	3.8%
Trend following	10.0%	2.4%
Tail risk/Long volatility	2.0%	(1.3%)
Total investments	100.0%	

Single Discount Rate

The discount rate used to measure the net OPEB liability was 7.00%, based on the expected rate of return on OPEB plan investments of 7.00%. Beginning with the fiscal year 2019 contribution, the State’s funding policy is to pay the recommended actuarially determined contribution, which is based on layered, closed amortization periods. Based on those assumptions, the OPEB plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive plan members. Therefore, the long-term expected rate of return on EUTF’s investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

OPEB Plan Fiduciary Net Position

The OPEB plan’s fiduciary net position has been determined on the same basis used by the OPEB plan. The EUTF’s financial statements are prepared using the accrual basis of accounting under which revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of the cash flows. Employer contributions are recognized in the period in which the contributions are due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Investment purchases and sales are recorded on a trade-date basis. Administrative expenses are financed exclusively with investment income.

There were no significant changes after the report measurement date. Detailed information about the OPEB plan’s fiduciary net position is available in the separately issued EUTF financial report. The EUTF’s complete financial statements are available at <https://eutf.hawaii.gov/reports/>.

Changes in Net OPEB Liability

The following table represents a schedule of changes in the net OPEB liability. The ending balances are as of the measurement date, July 1, 2024.

	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
Balance at June 30, 2024	\$ 3,300,361	\$ 913,895	\$ 2,386,466
Service cost	71,432	--	71,432
Interest on the total OPEB liability	242,872	--	242,872
Difference between expected and actual experience	(271,862)	--	(271,862)
Employer contributions	--	252,306	(252,306)
Net investment income	--	131,568	(131,568)
Benefit payments	(124,743)	(124,743)	--
Administrative expense	--	(127)	127
Other	--	(18)	18
Net changes	(82,301)	258,986	(341,287)
Balance at June 30, 2025	\$ 3,218,060	\$ 1,172,881	\$ 2,045,179

Sensitivity of the DWTRLF’s Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following table presents the DWTRLF’s proportionate share of the net OPEB liability calculated using the discount rate of 7.00%, as well as what the DWTRLF’s proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	1% Decrease (6.00%)	Discount Rate (7.00%)	1% Increase (8.00%)
DWTRLF’s proportionate share of the net OPEB liability	\$ 2,636,820	\$ 2,045,179	\$ 1,569,398

Sensitivity of the DWTRLF’s Proportionate Share of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following table presents the DWTRLF’s proportionate share of the net OPEB liability calculated using the assumed healthcare cost trend rates, as well as what the DWTRLF’s proportionate share of the net OPEB liability would be if it were calculated using the trend rate that is one percentage point lower or one percentage point higher than the current healthcare cost trend rate:

	<u>1% Decrease</u>	<u>Current Healthcare Cost Trend Rate</u>	<u>1% Increase</u>
DWTRLF’s proportionate share of the net OPEB liability	<u>\$ 1,544,655</u>	<u>\$ 2,045,179</u>	<u>\$ 2,682,607</u>

Payables to the OPEB Plan

There was no contributions payable to EUTF as of June 30, 2025.

Required Supplementary Information and Disclosures

The State’s ACFR includes additional disclosures and required supplementary information on the State’s OPEB plan.

NOTE I - INSURANCE COVERAGE

Insurance coverage is maintained at the State level. The State is self-insured for substantially all perils including workers’ compensation. Expenditures for workers’ compensation and other insurance claims are appropriated annually from the State’s general fund.

DOH is covered by the State’s self-insured workers’ compensation program for medical expenses of injured DOH employees. However, DOH is required to pay temporary total and temporary partial disability benefits as long as the employee is on DOH’s payroll. Because actual claim liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, the process used in computing claims liability does not necessarily result in an exact amount. Claim liabilities may be re-evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors.

Workers’ compensation benefit claims reported as well as incurred but not reported were reviewed at year end. The estimated losses from these claims were not material.

ATTACHMENT 6: EQUIVALENCY ASSIGNMENTS FOR OPEN CAPITALIZATION GRANTS

SFY2025 DWTRLF ANNUAL REPORT

FFY 2022/ SFY 2023										
Project No.	Base Capitalization Grant			IIJA Supplemental		IIJA EC			IIJA LSL	
	Equivalency / FFATA	CAA+optional extra Additional Subsidy (14% - 35%)	SDWA (AWIA+IIJA) Additional Subsidy DAC (12%)	Equivalency / FFATA	Additional Subsidy DAC	Equivalency / FFATA	Additional Subsidy 75%	IIJA EC Additional Subsidy DAC 25%	IIJA LSL Equivalency / FFATA	IIJA LSL Additional Subsidy DAC
DW434-0012 ¹	4,719,680.00	140,160.00	840,960.00		776,948.93					
HBWS-PF23	2,008,000.00	626,362.82		17,992,000						
HDWS-PF23 ¹					3,500,000.00					
P-DW150-0002 ¹					1,354,598.01					
P-DW156-0004 ¹		108,905.14			166,094.86					
P-DW156-0005 ¹					55,290.4					
P-DW167-0001 ¹					1,123,187.55					
P-DW209-0002 ¹					150,231.33					
P-DW251-0004		401,834.46								
P-DW303-0001 ¹					155,538.48					
P-DW328-0001		271,156.80								
P-DW437-0001 ¹					1,534,190.44					
HDWS-LS01 ¹									3,588,723	2,179,275.89
KDOW-LS01 ³									875,747	290,485.28
HBWS-LS02 ³									13,621,767.35	6,365,451.88
MDWS-LS01 ³									1,502,402.65	763,220.55
DW367-EC01						1,000,000	1,000,000			
HBWS-EC02						800,000	800,000			
HBWS-EC03						950,000	950,000			
MDWS-EC02						1,556,594.93	1,556,594.93			
P-DW303-EC02						1,000,000	1,000,000			
P-DW303-EC03						2,248,405.07	359,655.07	1,888,750.00		
Assigned	6,727,680	1,548,419.22	840,960	17,992,000	8,816,080	7,555,000	5,666,250	1,888,750	19,588,640	9,598,433.60
Min Required	6,727,650	981,120	840,960	17,992,000	8,816,080	7,555,000	5,666,250	1,888,750	19,588,640	9,598,433.60
Remaining Required	-	-		-	-	-	-	-	-	-
Remaining Available Max	-	1,044,540.78		-	-	-	-	-	-	-

SFY2025 DWTRLF ANNUAL REPORT

FFY 2023/ SFY 2024										
Project No.	Base Capitalization Grant			BIL Supplemental		BIL EC			BIL LSL	
	Equivalency / FFATA	CAA+optional extra Additional Subsidy (14% - 35%)	SDWA (AWIA+IIJA) Additional Subsidy DAC (12%)	Equivalency / FFATA	Additional Subsidy DAC	Equivalency / FFATA	Additional Subsidy 75%	BIL EC Additional Subsidy DAC 25%	BIL LSL Equivalency / FFATA	BIL LSL Additional Subsidy DAC
DW331-0081				1,000,000						
HBWS-PF24 ³				7,820,250.25	4,890,864.74					
HBWS-PF25				1,632,749.75						
HDWS-PF24 ¹					4,000,000					
HDWS-PF25-EQ				3,365,872						
KDOW-PF24 ³	4,743,028		592,560	62,000	1,065,940					
P-DW372-0001		869,592.10								
P-DW168-0004		927,060.00								
DW160-0002				1,000,000						
P-DW254-0001 ¹					198,122.75					
HDWS-0003				540,000						
P-DW437-0001 ¹					162,022.51					
HBWS-EC01						2,357,086	2,357,086			
HBWS-EC02						156,750	156,750			
HBWS-EC03						333,075	333,075			
DW367-EC01						1,099,683.93	1,099,683.93			
DW367-EC02						1,000,000	1,000,000			
MDWS-EC02						2,193,405.07	783,405.07	1,410,000		
P-DW303-EC02						500,000		500,000		
HBWS-LS02									7,810,232.65	3,649,721.72
HDWS-LS01 ¹										177,292.28
MDWS-LS02									1,000,000	493,000
Assigned	4,743,028	1,500,000	592,560	21,055,000	10,316,950	7,640,000	5,730,000	1,910,000	7,810,232.65	3,827,014
Min Required	4,743,028	691,320	592,560	21,055,000	10,316,950	7,640,000	5,730,000	1,910,000	28,650,000	3,827,014
Remaining Required	-	-	-	-	-	-	-	-	20,839,767.35	-
Remaining Available Max	-	327,060	-	-	-	-	-	-	20,839,767.35	-

SFY2025 DWTRLF ANNUAL REPORT

FFY 2024/ SFY 2025										
Project No.	Base Capitalization Grant			BIL Supplemental		BIL EC			BIL LSL	
	Equivalency / FFATA	CAA+optional extra Additional Subsidy (14% - 35%)	SDWA (AWIA+IIJA) Additional Subsidy DAC (12%)	Equivalency / FFATA	Additional Subsidy DAC	Equivalency / FFATA	Additional Subsidy 75%	BIL EC Additional Subsidy DAC 25%	BIL LSL Equivalency / FFATA	BIL LSL Additional Subsidy DAC
DW160-0002		1,000,000.00		996,000						
DW331-0081				5,085,625.75						
DW407-0003				1,000,000						
DW415-0006 ¹				1,119,216	3,000,000					
HBWS-PF25 ³				7,745,050.25	1,000,000					
HDWS-PF25-EQ			559,320	1,634,128	440,680					
KDOW-PF25 ³	4,014,601			339,000	1,000,000					
P-DW156-0006 ¹					2,000,000					
P-DW168-0004		324,570.00								
DW201-0001					150,000					
P-DW254-0002 ¹					91,500					
P-DW254-0003 ¹					375,000					
P-DW328-0001		400,000.00								
P-DW309-0001 ¹					1,750,000					
P-DW437-0001 ¹					691,955.31					
DW367-EC01						900,316.07	900,316.07			
DW367-EC02						4,829,683.93	4,829,683.93			
P-DW303-EC02						1,000,000.00		1,000,000.00		
P-DW303-EC03						910,000.00		910,000.00		
HBWS-LS01									7,900,950.92	3,692,114.36
Assigned	4,014,601	1,724,570	559,320	17,999,020	10,499,135.31	7,640,000	5,730,000	1,910,000	7,900,950.92	3,692,114.36
Min Required	4,014,601	652,540	559,320	17,999,020	11,262,650	7,640,000	5,730,000	1,910,000	28,650,000	3,871,465.95
Remaining Required	-	-	-	-	763,514.69	-	-	-	20,749,049.08	179,351.59
Remaining Available Max	-	-	-	-	763,514.69	-	-	-	20,749,049.08	179,351.59

NOTES

¹ Project will serve a disadvantaged community

² All "pocket communities" or subcommunities for HBWS meet the IIJA EC definition of small (serving less than 25,000 persons)

³ Disadvantaged "pocket community" or subcommunity consideration for HBWS is 43.78%, MDWS is 63.58%, and KDOW is 33.17%

**ATTACHMENT 7: SUMMARY OF ACTIVE DWSRF PROJECTS
IN SFY 2025**

HAWAIIAN SHORES ASSOCIATION

P-DW156-0004 WATER SYSTEM FIRE HYDRANT REPLACEMENT

LOAN AMOUNT: \$ 275,000.00
PRINCIPAL FORGIVENESS: \$ 275,000.00 (100.0%)
AMOUNT DISBURSED IN SFY 2025: \$ 106,418.45
PWS 156, HAWAIIAN SHORES
SERVICE POPULATION: 1,360

Project Description: The water system has 40 fire hydrants that are over 50 years old and in need of replacement.

Old fire hydrant to be replaced ➤



HAWAII DEPARTMENT OF WATER SUPPLY

HDWS-0002 EMERGENCY WELL REPAIRS 2

LOAN AMOUNT: \$ 2,000,000.00
PRINCIPAL FORGIVENESS: \$ 0.00 (0.00%)
AMOUNT DISBURSED IN SFY 2025: \$ 517,588.99
ISLANDWIDE SERVICE POPULATION: 193,680

Project Description: Programmatic Financing loan for emergency well repairs. Wells repaired through this loan include Hawaii Ocean View Estates, Honokohau, Keopu #1, Hualalai and Parker #3.

PWS 129 North Kohala, Hawi Well #1 ➤



HDWS-LS01 HDWS LCRR COMPLIANCE

LOAN AMOUNT: \$ 3,588,723.00
PRINCIPAL FORGIVENESS: \$ 3,588,723.00 (100.0%)
AMOUNT DISBURSED IN SFY 2025: \$ 1,426,936.44
ISLANDWIDE SERVICE POPULATION: 193,680

Project Description: Work necessary for LCRR compliance, including Lead Service Line Inventory, Water Quality Study, Lead Service Line Replacement Plans, and related technical services

OLOWALU WATER COMPANY, INC.



P-DW209-0002 BACKUP GENERATOR AND SCADA UPGRADES

LOAN AMOUNT: \$ 150,231.33
PRINCIPAL FORGIVENESS: \$ 150,231.33 (100.0%)
AMOUNT DISBURSED IN SFY 2025: \$ 30,379.71
PWS 209, OLOWALU
SERVICE POPULATION: 100

Project Description: One 60KW generator and accessories plus engineering; Upgrade and replace SCADA system.

◀ *Olowalu Emergency Generator*

LAUNIUPOKO WATER COMPANY, INC.

P-DW251-0004 BACKUP GENERATOR AND SCADA UPGRADES

LOAN AMOUNT: \$ \$401,717.64
PRINCIPAL FORGIVENESS: \$ 401,717.64 (100.0%)
AMOUNT DISBURSED IN SFY 2025: \$ 90,584.54
PWS 251, MAHANALUA NUI SUBDIVISION
SERVICE POPULATION: 606

Project Description: One 120KW generator and accessories plus engineering; Upgrade and replace aging SCADA systems.

Launiupoko Emergency Generator ▶



MAUNAOLU PLANTATION HOMEOWNERS ASSOCIATION

P-DW254-0001 MAUNAOLU-SMITH WELL REPAIR AND SCADA UPGRADES

LOAN AMOUNT: \$ 251,055.96
PRINCIPAL FORGIVENESS: \$ 198,122.75 (78.9%)
AMOUNT DISBURSED IN SFY 2025: \$ 251,055.96
PWS 254, MAUNAOLU PLANTATION
SERVICE POPULATION: 100

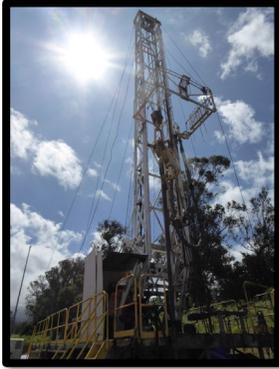
Project Description: Repair Maunaolu-Smith Well pump and motor; replace the existing well pump and motor with same size and production rating. Replace and upgrade the existing electrical monitoring and control system for the well and storage tanks; weatherproof the control structure for the electrical system controls.



▲ *Maunaolu-Smith Well*

MAUI DEPARTMENT OF WATER SUPPLY

DW213-0018 POOKELA WELL B DEVELOPMENT



LOAN AMOUNT: \$ 3,004,637.28
PRINCIPAL FORGIVENESS: \$ 557,800.00 (18.56%)
AMOUNT DISBURSED IN SFY 2025: \$ 80,247.46
PWS 213, MAKAWAO
SERVICE POPULATION: 37,811

Project Description: Water system improvements for the Pookela Well B exploratory well (\$2.5M).

◀ *Drilling of Pookela Well B*

MDWS-LS01 LEAD AND COPPER RULE REVISION COMPLIANCE

LOAN AMOUNT: \$ 1,502,402.65
PRINCIPAL FORGIVENESS: \$ 739,182.10 (50.8%)
AMOUNT DISBURSED IN SFY 2025: \$1,197,785.37
ISLANDWIDE SERVICE POPULATION: 162,456

Project Description: Project will perform gap assessment to assess the County's existing activities and operations applicable to LCRR. Investigation will focus on the six key elements of the LCRR and establish a framework for the LCRR communication requirements. Development the LSL Inventory, LSL Replacement, and Tap Sampling Plan. Develop funding strategies for compliance projects and corrosion control treatment plan if required.

KIPAPA ACRES C.P.R.



P-DW328-0001 HONOLULU BWS METERED CONNECTION TO LOT B

LOAN AMOUNT: \$ \$ 671,156.80
PRINCIPAL FORGIVENESS: \$ \$ 671,156.80 (100.0%)
AMOUNT DISBURSED IN SFY 2025: \$ 43,674.03
PWS 328, KIPAPA ACRES C.P.R.
SERVICE POPULATION: 43

Project Description: Provide a metered connection from the Honolulu Board of Water Supply to Kipapa Acres CPR Lot B through the Koa Ridge development.

◀ *Installation of new service lateral*

MOLOAA IRRIGATION COOPERATIVE

P-DW437-0001 Repair/Replace 0.5 MG Tank

LOAN AMOUNT: \$ 2,388,168.26
PRINCIPAL FORGIVENESS: \$ 2,388,168.26 (100.00%)
AMOUNT DISBURSED IN SFY 2025: \$ 781,443.86
PWS 437, MOLOAA IRRIGATION COOPERATIVE
SERVICE POPULATION: 100

Project Description: Replace/repair the existing 1970s era 500,000 gallon potable water tank to resolve significant deficiencies noted during SDWB sanitary surveys, and tank site improvements (e.g., fencing, site work, etc.)



Temporary tanks ➤

KAUAI DEPARTMENT OF WATER SUPPLY

DW434-0012 Kalaheo Water System Improvements

LOAN AMOUNT: \$ 13,000,000.00
PRINCIPAL FORGIVENESS: \$ 5,200,000.00 (40.00%)
AMOUNT DISBURSED IN SFY 2025: \$ 1,351,023.13
PWS 434, KALAHEO-KOLOA
SERVICE POPULATION: 12,660



Project Description: Demolition of existing reservoir and installation of a 0.5 MG reservoir. Demolition of an existing reservoir and installation of a 0.1 MG reservoir. Additional piping, site clearing and grubbing, retaining walls, paving and site improvements. Installation of a new water line, demolition of an existing water line and relocating existing service laterals. Pipe installation consists of 12-, 8-, 6-, and 3-inch DIP totaling approximately 11,600 linear feet (lf).

▲ Installation of 0.5 MG tank replacing nursery tanks.

KDOW-PF25 Kauai DWS Pro-Fi SFY 2025

LOAN AMOUNT: \$ 5,000,000.00
PRINCIPAL FORGIVENESS: \$ 1,658,500.00 (54.2%)
AMOUNT DISBURSED IN SFY 2025: \$ 3,058,849.08
ISLANDWIDE SERVICE POPULATION: 73,298

Project Description: Water system improvements on the Island of Kauai. Sub-projects include AMI Meter Replacement; Stand-By Generator Replacement; Hanapepe MCC; Kuamoo Road Water Main Replacement; Puupilo 0.125 MG Steel Tank Rehabilitation; UH Experimental Station, 605' Tank; Waialua Homesteads 538' Tank; Kuhio Highway 12" Waterline Replacement; 1 MG Kilauea Tank; Phase II – Kalaheo 1111' and 1222' Water System Improvements; and 0.2 MG Haena Tank.

KDOW-LS01 Kaua'i DOW LCRR Compliance

LOAN AMOUNT: \$ 875,747.00
PRINCIPAL FORGIVENESS: \$ 290,485.28 (33.17%)
AMOUNT DISBURSED IN SFY 2025: \$ 461,543.29
ISLANDWIDE SERVICE POPULATION: 73,298

Project Description: Work necessary for LCRR compliance, including Lead Service Line Inventory, Water Quality Study, Lead Service Line Replacement Plans, and related technical services

HONOLULU BOARD OF WATER SUPPLY

DW331-0068 ENERGY SAVINGS PERFORMANCE CONTRACTING - BWS FACILITIES

LOAN AMOUNT: \$ 32,881,833.00
PRINCIPAL FORGIVENESS: \$ 1,662,400.00 (5.1%)
AMOUNT DISBURSED IN SFY 2025: \$ 821,709.94
PUBLIC WATER SYSTEM (PWS) MULTIPLE
SERVICE POPULATION: 986,999

Project Description: Water system improvements to address end of useful life, pressure concerns, and electrical upgrades. This includes installing a bypass line, isolation valve, PRV station, and well equipment and controls.

Solar Panels at a BWS well site ➤



HBWS-LS01 HBWS LCRR COMPLIANCE

LOAN AMOUNT: \$ 7,900,950.92
PRINCIPAL FORGIVENESS: \$ 3,692,114.36 (46.73%)
AMOUNT DISBURSED IN SFY 2025: \$ 6,261,270.43
PUBLIC WATER SYSTEM (PWS) MULTIPLE
SERVICE POPULATION: 986,999

Project Description: Work necessary for LCRR compliance, including Lead Service Line Inventory, Water Quality Study, Lead Service Line Replacement Plans, and related technical services

HBWS-EC02 WAIPIO HEIGHTS WELLS AND WH WELLS I WATER TREATMENT DESIGN

LOAN AMOUNT: \$ 956,750.00
PRINCIPAL FORGIVENESS: \$ 956,750.00 (100%)
AMOUNT DISBURSED IN SFY 2025: \$ 720,573.98
PUBLIC WATER SYSTEM (PWS): 334/335
SERVICE POPULATION: 253,428

Project Description: Design additional GAC treatment at Waipahu Wells III for Waipio Heights Wells and Waipio Heights Wells I. Also design the connection for 16" and 24" raw water transmission to integrate raw water from these well sites to the treatment site at Waipahu Well III site.

HBWS-EC03 MILILANI WELLS II WATER TREATMENT DESIGN

LOAN AMOUNT: \$ 1,283,075.00
PRINCIPAL FORGIVENESS: \$ 1,283,075.00 (100%)
AMOUNT DISBURSED IN SFY 2025: \$ 175,832.01
PUBLIC WATER SYSTEM (PWS): 367
SERVICE POPULATION: 53,791

Project Description: Design additional GAC treatment for Mililani 865' distribution zone: at existing Mililani Wells II site.

KUNIA VILLAGE DEVELOPMENT CORPORATION

P-DW303-EC03 GAC AND NEW SOURCE WELL



LOAN AMOUNT: \$ 2,248,405.07
PRINCIPAL FORGIVENESS: \$ 2,248,405.07 (100.0%)
AMOUNT DISBURSED IN SFY 2025: \$ 1,986,848.95
PUBLIC WATER SYSTEM (PWS) 303, KUNIA VILLAGE
SERVICE POPULATION: 650

Project Description: Design, planning, and construction of GAC treatment and new source to address PFAS

◀ *Delivery of GAC Contactors*

OVERALL TOTALS

Number of loans receiving disbursements in SFY 2025: 18

Disbursed amount: \$ 19,363,765.62