

JAN 28 2026

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# A BILL FOR AN ACT

RELATING TO DIGITAL ASSETS.

**BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:**

1 SECTION 1. The legislature finds that the evolution of  
2 financial technology has created demand for secure, regulated  
3 institutions capable of providing digital asset services,  
4 including custody, staking, and fiduciary transactions. The  
5 safekeeping of digital assets, through one-to-one reserves,  
6 strong cybersecurity practices, and independent audits, is  
7 critical to maintaining consumer confidence and financial system  
8 integrity.

9 The legislature further finds that banks and credit unions  
10 are well-positioned to offer trusted digital asset services when  
11 supported by clear rules, sound oversight, and modernized  
12 financial regulatory frameworks. Enabling these institutions to  
13 provide digital asset services in either a fiduciary or non-  
14 fiduciary capacity allows for responsible innovation while  
15 preserving the legal rights and protections of customers.

16 The legislature further finds that state-chartered  
17 financial institutions must be empowered to meet customer needs



1 in the digital economy while remaining subject to robust  
2 oversight and prudential standards.

3 Accordingly, the purpose of this Act is to establish a  
4 regulatory framework to allow for the safekeeping of digital  
5 assets while ensuring continued innovation in digital banking.

6 SECTION 2. Chapter 412, Hawaii Revised Statutes, is  
7 amended by adding a new part to article 3 to be appropriately  
8 designated and to read as follows:

9                   **"PART . DIGITAL ASSET BANKING**

10                   **S412:3-A Definitions.** As used in this part:

11                   "Commissioner" means the commissioner of financial  
12 institutions.

13                   "Customer" means any person or entity for whom an  
14 institution provides digital asset services, including a digital  
15 asset account holder or a person on whose behalf the institution  
16 acts in a fiduciary capacity.

17                   "Digital asset" means virtual currency, cryptocurrencies,  
18 natively electronic assets, including stablecoins and non-  
19 fungible tokens, and other digital-only assets that confer  
20 economic, proprietary, or access rights or powers.



1        "Digital asset company" means a business entity that is  
2 registered to do business in the State and is licensed under the  
3 laws of the State as a money transmitter or under any other  
4 applicable digital asset licensing regime, and that is  
5 authorized to provide digital asset custody services, digital  
6 asset transaction services, or both.

7        "Digital asset custody services" means the safekeeping or  
8 custody of digital assets on behalf of customers by an  
9 institution, including maintaining control over the digital  
10 assets and any associated cryptographic keys.

11        "Digital asset services" means any services involving  
12 digital assets offered by an institution, including digital  
13 asset custody services, staking services, and digital asset  
14 transaction services.

15        "Digital asset transaction services" means services that  
16 facilitate the execution of digital asset purchase or sale  
17 transactions on behalf of a customer.

18        "Fiduciary capacity" means acting with trust power pursuant  
19 to section 412:8-201 to provide digital asset services on behalf  
20 of a customer, including discretionary management or  
21 administration of digital assets subject to fiduciary duties.



1        "Institution" means a bank or credit union chartered or  
2        licensed under the laws of the State and authorized to conduct  
3        digital asset services pursuant to this part.

4        "Keys" means a pair of cryptographic codes associated with  
5        a digital asset wallet, consisting of a public key and a private  
6        key; provided that the public key enables the receipt of digital  
7        assets and verification of digital signatures, and the Private  
8        key enables the control, transfer, or management of digital  
9        assets in the wallet.

10        "Material cybersecurity incident" means a cybersecurity  
11        breach or event that materially compromises the security,  
12        confidentiality, or integrity of an institution's information  
13        systems or the digital assets under the institution's control.

14        "Non-fiduciary capacity" means providing digital asset  
15        custody services solely for safekeeping, without discretionary  
16        authority to manage or transfer the assets, and with legal title  
17        and control of the assets remaining with the customer.

18        "Slashing" means a penalty imposed by a blockchain protocol  
19        that results in the forfeiture or reduction of staked digital  
20        assets or rewards due to a validator misconduct or failure.



1        "Staking" means committing digital assets to a blockchain  
2 network to participate in the network's operations by validating  
3 transactions, proposing and attesting to blocks, and securing  
4 the network.

5        "Staking rewards" means any interest, yield, or other  
6 compensation earned by a customer through staking digital assets  
7 on a blockchain network.

8        "Subcustodian" means a third party that an institution uses  
9 to hold digital assets on the institution's behalf as part of  
10 providing custody services to a customer.

11        "Wallet" means a digital interface or physical device that  
12 stores digital assets or private keys, enabling the owner to  
13 securely manage, transfer, and maintain independent control over  
14 digital assets.

15        **S412:3-B Banks and credit unions; digital asset custody**  
16        **services.** (a) An institution may directly provide digital  
17 asset custody services to its customers.

18        (b) An institution may provide digital asset custody  
19 services in either a fiduciary capacity or a non-fiduciary  
20 capacity, subject to the following:



1 (1) Fiduciary capacity. An institution shall not provide  
2 digital asset custody services in a fiduciary capacity  
3 unless it is authorized to exercise trust powers  
4 pursuant to section 412:8-201. The institution shall  
5 exercise its fiduciary capacity in accordance with all  
6 applicable fiduciary duties and standards, including  
7 those governing trustees, custodians, and agents; and  
8 (2) Non-fiduciary capacity. An institution may provide  
9 digital asset custody services in a non-fiduciary  
10 capacity; provided that the institution shall act  
11 solely as a custodian for the safekeeping of digital  
12 assets and shall not exercise discretionary authority  
13 over the customer's digital assets. Institutions  
14 acting in a non-fiduciary capacity shall act only on  
15 the explicit instructions of the customer and shall  
16 not independently manage, transfer, or dispose of the  
17 digital assets.

18 (c) An institution shall enter into a written custodial  
19 agreement with each customer before undertaking digital asset  
20 custody services. The custodial agreement shall clearly specify  
21 whether the institution is acting in a fiduciary capacity or



1 non-fiduciary capacity for the customer and whether the  
2 customer's assets are pooled pursuant to subsection (e). The  
3 agreement shall include, at a minimum, the following written  
4 disclosures, which shall be prominently presented to the  
5 customer:

6 (1) Digital assets held in custody by the institution are  
7 not deposits, obligations, or other liabilities of the  
8 institution; and

9 (2) Digital assets in custody are not insured by the  
10 Federal Deposit Insurance Corporation, National Credit  
11 Union Administration, or any other federal or state  
12 deposit insurance or share insurance program.

13 (d) An institution providing digital asset custody  
14 services shall maintain control over the quantity of each type  
15 of digital asset in its custody that exceeds the total quantity  
16 of that digital asset owed to customers or required to be held  
17 on behalf of customers. The institution shall hold not less  
18 than a one-to-one full reserve of each digital asset owed or  
19 attributable to its customers and the institution's aggregate  
20 holdings of each digital asset shall be greater than the total  
21 amount of that asset owed by the institution to its customers.



1 (e) An institution may hold digital assets of multiple  
2 customers in a pooled omnibus custody arrangement; provided that  
3 the institution maintains accurate records identifying each  
4 customer's interest in the digital assets. An institution may  
5 segregate a customer's digital assets in a separate account or  
6 digital wallet upon the customer's request or as required by the  
7 custodial agreement. Pooled custody of assets shall not relieve  
8 the institution of requirements, pursuant to subsection (d), to  
9 individually account for and fully reserve each type of digital  
10 asset for the benefit of customers.

11 (f) An institution providing digital asset custody  
12 services shall undergo an independent audit of its custodial  
13 activities and holdings at least once every calendar quarter.  
14 The audit shall be conducted by a qualified independent auditor  
15 and shall verify that the institution's holdings of each digital  
16 asset exceed the amounts of each digital asset owed or  
17 attributable to its customers. The institution shall provide  
18 the results of each quarterly audit to the commissioner and  
19 shall make the results of each quarterly audit available to its  
20 customers upon request.



7       (h) An institution shall not offer digital asset custody  
8 services in a fiduciary capacity without first obtaining written  
9 approval from the commissioner. In applying for approval from  
10 the commissioner, the institution shall demonstrate that it has  
11 satisfied all requirements to exercise trust powers and that it  
12 has the necessary expertise, policies, and procedures in place  
13 to safely conduct fiduciary digital asset custody services. The  
14 commissioner may condition or limit the scope of an  
15 institution's authority to offer fiduciary digital asset custody  
16 services and may impose supervisory conditions that the  
17 commissioner deems necessary to ensure the safety and soundness  
18 of the institution and the protection of customers' assets.

19           **§412:3-C Subcustody; digital assets.** (a) An institution  
20        may use one or more subcustodians to assist in providing digital  
21        asset custody services without obtaining separate consent from



1 customers; provided that the use of subcustodians shall be  
2 disclosed in each customer's custodial agreement. The use of  
3 one or more subcustodians shall not relieve the institution of  
4 its duties as a custodian or the requirements of this part, and  
5 the institution shall remain legally responsible to the customer  
6 for the custody of the customer's digital assets.

7 (b) An institution may place digital assets into  
8 subcustody with the following entities:

- 9 (1) A bank chartered or licensed under the laws of the  
10 State, another state, or the federal government;
- 11 (2) A special purpose depository institution chartered or  
12 licensed under the laws of the State or another state;  
13 and
- 14 (3) A digital asset company that holds a current license  
15 under the laws of the State as either a virtual  
16 currency business or a money transmitter.

17 (c) An institution placing digital assets in subcustody  
18 shall retain legal control and custody of the assets. The  
19 subcustodial agreement shall require the institution to remain  
20 the custodial record holder of the assets on behalf of its



1 customers and the digital assets shall remain the property of  
2 the institution's customers.

3 (d) An institution shall obtain a written agreement with  
4 each subcustodian engaged by the institution. Each agreement  
5 shall describe the rights and responsibilities of the  
6 institution and the subcustodian and require compliance with  
7 this part. The institution shall make any subcustodial  
8 agreement available to the commissioner for review upon the  
9 commissioner's request.

10 (e) For any digital assets held in subcustody, the  
11 institution shall require the subcustodian to maintain a one-to-  
12 one reserve of each asset type. The amount of each type of  
13 digital asset held by the subcustodian shall at all times be  
14 equal to the amount of that asset credited to the institution's  
15 customers. Different types of digital assets shall not be  
16 commingled for reserve purposes, and assets held by a  
17 subcustodian on behalf of an institution shall not be commingled  
18 with assets held on behalf of a different institution or person.

19 (f) An institution shall only use a subcustodian that  
20 maintains insurance coverage sufficient to protect against the  
21 loss of digital assets due to cybersecurity breaches, theft, or



1 other adverse events. The institution shall ensure that the  
2 subcustodian's insurance is valid, in effect, and adequate to  
3 cover the value of assets held in subcustody.

4 (g) If an institution provides digital asset custody  
5 services in a fiduciary capacity, any subcustodian of that  
6 institution shall be authorized to exercise trust powers  
7 pursuant to section 412:8-201. The institution shall provide  
8 notice to the commissioner of its use of a subcustodian in a  
9 fiduciary capacity, subject to all notice requirements  
10 applicable to its fiduciary custody authority.

11 (h) Digital assets held in subcustody shall be included in  
12 the scope of the institution's quarterly audits conducted for  
13 the purposes of section 412:3-B(f). All records relating to  
14 digital assets held in subcustody shall be subject to  
15 examination by the commissioner.

16 **S412:3-D Digital assets; staking.** (a) An institution may  
17 stake digital assets held in custody on behalf of its customers.  
18 Staking services may be provided for digital assets held in  
19 either a fiduciary or non-fiduciary capacity, subject to the  
20 requirements of this section. Unless otherwise instructed by  
21 the customer, an institution may include a customer's eligible



1 custodial digital assets in its staking program by default;  
2 provided that the customer has been notified of required  
3 disclosures and given an opportunity to opt out of the staking  
4 program to pursuant to subsection (h).

5 (b) Any digital asset that an institution stakes on behalf  
6 of a customer shall remain the property of that customer.

7 Staked customer assets, and any staking awards associated with  
8 those assets, shall not be recorded as assets or liabilities on  
9 the institution's balance sheet. The institution shall ensure  
10 that staked assets are safeguarded and not subject to any lien,  
11 security interest, or claim of the institution's creditors. No  
12 institution shall encumber, hypothecate, or otherwise use a  
13 customer's staked assets for any purpose except for facilitating  
14 staking on the relevant blockchain or distributed ledger, and  
15 shall not expose the assets to risk of loss except to the extent  
16 inherent in the normal operation of the staking process.

17 (c) An institution may use one or more subcustodians or  
18 digital asset companies to facilitate the staking of digital  
19 assets on behalf of its customers; provided that the institution  
20 shall retain legal control over the staked assets and maintain  
21 appropriate oversight of the staking process. The use of one or



1 more subcustodians or digital asset companies for staking shall  
2 not relieve the institution of its duties to the customer under  
3 this section, and the institution shall remain responsible for  
4 ensuring compliance with all requirements of this section. Any  
5 subcustodial or third-party arrangement for staking shall be  
6 governed by a written agreement that describes the rights and  
7 responsibilities of the institution and the subcustodian or  
8 digital asset company that shall require compliance with the  
9 provisions of this section.

10 (d) An institution that stakes digital assets on behalf of  
11 customers shall maintain reserves of each digital asset in  
12 amounts sufficient to facilitate timely customer withdrawals and  
13 transfers. The total quantity of each digital asset type held  
14 by the institution, including those held by any subcustodian or  
15 third-party provider, shall equal or exceed the total quantity  
16 of that digital asset owed to customers. The institution shall  
17 ensure that an appropriate portion of each digital asset type  
18 remains unstaked or otherwise available to meet customer  
19 withdrawal requests promptly, subject to any staking lock-up or  
20 unbonding periods disclosed to the customer pursuant to this  
21 part.



1 (e) All rewards, yields, or other benefits earned from the  
2 staking of a customer's digital assets shall accrue to the  
3 benefit of that customer. An institution may deduct a  
4 reasonable fee or commission from staking rewards only if that  
5 fee has been disclosed in writing to the customer before  
6 providing staking services. Except as otherwise agreed in  
7 writing by the customer, the institution shall credit all net  
8 staking rewards, after the deduction of any disclosed fees, to  
9 the customer's account in the same type of digital asset that  
10 generated the rewards. Credits for staking rewards shall be  
11 made within a reasonable period after the rewards are received  
12 or become available to the institution.

13 (f) An institution shall notify the commissioner of its  
14 intention to provide staking services in writing no later than  
15 sixty days before initiating the services, which shall include  
16 any information that the commissioner requires to evaluate the  
17 institution's plans, policies, and procedures for conducting the  
18 staking services in a safe and sound manner. An institution  
19 shall not offer staking services without obtaining written  
20 approval from the commissioner. If the institution will be  
21 staking digital assets in a fiduciary capacity, the institution



1 shall be authorized to exercise trust powers under state law and  
2 shall obtain any necessary approval from the commissioner to  
3 engage in the fiduciary staking services.

4 (g) An institution's digital asset staking activities  
5 shall be included in the scope of the institution's quarterly  
6 audits conducted for the purposes of section 412:3-B(f). The  
7 institution shall implement and maintain written internal  
8 policies and procedures to effectively identify, monitor, and  
9 manage risks associated with staking, including operational,  
10 cybersecurity, slashing, and other risks associated with staking  
11 services. The institution shall maintain insurance coverage  
12 adequate to protect against potential losses arising from  
13 staking activities, including those losses attributable to  
14 slashing, cybersecurity breaches, theft, or other adverse  
15 events, and shall ensure coverage remains valid, in effect, and  
16 sufficient to cover the current value of assets staked on behalf  
17 of customers. All records relating to the institution's staking  
18 services shall be available for independent audit and  
19 examination by the commissioner, consistent with the treatment  
20 of non-staked custodial asset records.



1 (h) Before initiating staking services, an institution  
2 shall provide the customer with clear and conspicuous written  
3 disclosure of terms and conditions of the staking program. The  
4 disclosure shall inform the customer, at a minimum, that:

5 (1) The institution may automatically stake eligible  
6 digital assets in the customer's account unless the  
7 customer affirmatively opts out of the staking  
8 program;

9 (2) The key risks associated with staking, such as the  
10 potential for loss of staked assets or rewards due to  
11 slashing or other network events, and cybersecurity  
12 and operational risks inherent in the staking process

13 (3) Any applicable lock-up, unbonding, or notice period  
14 before staked assets can be withdrawn or transferred,  
15 and the implications for the customer's access to  
16 digital assets;

17 (4) The customer's rights and obligations related to the  
18 staking service, including the right to discontinue  
19 participation in staking at any time and the  
20 entitlement to receive staking rewards earned on their  
21 assets; and



1 (5) The amount or rate of any fees or commissions that the  
2 institution will deduct from staking rewards as  
3 compensation for providing the staking service.

4 (i) A customer's agreement to participate in the staking  
5 program shall constitute authorization for the institution to  
6 stake the customer's digital assets in accordance with this  
7 section. All disclosures required by subsection (h) shall be  
8 written in plain language and presented in a manner that is  
9 readily accessible and understandable to the customer.

10           **§412:3-E Cybersecurity; compliance.** (a) An institution  
11        shall comply with all applicable federal and state laws and  
12        regulations governing its digital asset custody and staking  
13        services, including the United States Bank Secrecy Act, P.L.  
14        91-508, Gramm-Leach- Bliley Act, P.L. 106-102, customer due  
15        diligence requirements issued by the United States Department of  
16        the Treasury's Financial Crimes Enforcement Network, and  
17        sanctions administered by the United States Department of the  
18        Treasury's Office of Foreign Assets Control.

19 (b) An institution shall establish and maintain an anti-  
20 money laundering compliance program that is risk-based and  
21 commensurate with the nature and scope of the institution's



1 digital asset custody staking services. The program shall  
2 include:

3 (1) A system of internal controls to ensure ongoing  
4 compliance with the Bank Secrecy Act, P.L. 91-508, or  
5 other applicable anti-money laundering requirements;

6 (2) An independent testing for compliance to be conducted  
7 by qualified internal audit personnel or an  
8 independent external party;

9 (3) The designation of a Bank Secrecy Act and anti-money  
10 laundering compliance officer or officers responsible  
11 for coordinating and monitoring day-to-day compliance  
12 with the program; and

13 (4) Appropriate risk-based procedures for conducting  
14 ongoing customer due diligence, including monitoring  
15 customer transactions and updating customer  
16 information as necessary.

17 (c) An institution shall implement and maintain a written  
18 cybersecurity program designed to ensure the security of the  
19 institution's digital asset custody and staking systems, and to  
20 protect the confidentiality, integrity, and availability of  
21 customer digital assets and related information; provided that



1 the cybersecurity program shall be commensurate with the  
2 institution's size and complexity and the sensitivity of the  
3 institution's operations and shall align with the applicable  
4 federal cybersecurity standards for financial institutions,  
5 including the Federal Financial Institutions Examination Council  
6 Information Technology Examination Handbook and standards  
7 established by the National Institute of Standards and  
8 Technology; provided further that the program shall comply with  
9 applicable federal financial privacy and data security  
10 requirements. The cybersecurity program shall include  
11 appropriate administrative, technical, and physical safeguards  
12 to protect against anticipated threats or hazards and  
13 unauthorized access to or theft of customer asset information.

14 (d) An institution shall notify the commissioner as soon  
15 as possible and in no event later than seventy-two hours after  
16 discovering any material cybersecurity incident that impacts the  
17 institution's digital asset custody or staking systems or the  
18 digital assets held or managed through those systems. The  
19 institution shall include in the notice a description of the  
20 incident and its likely impact on the institution and its



1 customers. The notice shall be given in accordance with  
2 procedures prescribed by the commissioner.

3 (e) An institution shall maintain detailed records of its  
4 compliance efforts under this section, including all policies,  
5 procedures, risk assessments, audit reports, and training  
6 materials related to its anti-money laundering program and  
7 cybersecurity program. All records and supporting documentation  
8 shall be retained for a period of at least five years and shall  
9 be made available for inspection by the commissioner upon  
10 request or during any examination.

11 (f) Each institution shall designate qualified individuals  
12 responsible for overseeing the institution's anti-money  
13 laundering compliance program and its cybersecurity program.  
14 The designated anti-money laundering compliance officer and the  
15 designated cybersecurity program officer shall have the  
16 appropriate expertise, authority, and resources to administer  
17 their respective programs and to enforce compliance with all  
18 applicable laws and regulations. An institution shall promptly  
19 report to the commissioner the names and contact information of  
20 the persons designated as the anti-money laundering compliance



1      officer and cybersecurity program officer and shall notify the  
2      commissioner of any changes to the designations.

3                (g) The commissioner may adopt rules and regulations as  
4      necessary to implement, clarify, and enforce the requirements of  
5      this section, including more specific standards for  
6      cybersecurity programs, definition of terms, and detailed  
7      requirements for anti-money laundering and customer due  
8      diligence programs for digital asset custody and staking  
9      services. The commissioner may also issue advisory guidance to  
10     assist institutions in complying with the provisions of this  
11     section.

12                **S412:3-F Fiduciary digital asset transaction authority.**

13        (a) An institution shall exercise trust powers under state law  
14      only when acting in its fiduciary capacity to facilitate the  
15      purchase or sale of digital assets on behalf of a fiduciary  
16      account or customer, subject to the requirements of this  
17      section.

18        (b) An institution shall execute a digital asset  
19      transaction under this section only:

20                (1) Pursuant to the express instruction of the customer  
21                for whom the institution is acting as a fiduciary; or



5 (c) An institution intending to engage in digital asset  
6 purchase or sale services under this section shall provide  
7 written notice to the commissioner no later than sixty days  
8 before initiating digital asset purchase or sale services. The  
9 institution shall initiate digital asset purchase or sale  
10 services only after the sixty-day notice period has elapsed,  
11 unless the commissioner specifies an earlier effective date or  
12 objects in writing during the notice period.

13 (d) Any purchase or sale of digital assets executed under  
14 this section shall be affected only through or with a  
15 counterparty that is duly licensed or chartered to conduct  
16 digital asset business activity.

17 (e) An institution facilitating digital asset transactions  
18 under this section shall act solely in a fiduciary capacity for  
19 the benefit of its customers and shall not engage in proprietary  
20 trading of digital assets. No purchase or sale of a digital  
21 asset shall be made for the institution's own account under the



1 authority of this section, and all transactions shall be solely  
2 for the account or benefit of the fiduciary customer.

3 (f) An institution facilitating digital asset transactions  
4 under this section may use subcustodians or third-party agents  
5 to execute transactions on behalf of fiduciary accounts. The  
6 institution may delegate discretionary authority to these  
7 subcustodians or agents regarding the timing, sequence, and  
8 venue of transaction execution. Any delegation shall comply  
9 with the fiduciary responsibilities of the institution and be  
10 subject to ongoing oversight. The institution shall perform due  
11 diligence and maintain continuous monitoring of any subcustodian  
12 or execution agent to ensure compliance with this part and the  
13 protection of fiduciary assets. Delegation of authority under  
14 this subsection shall not relieve the institution of its  
15 fiduciary obligations or its ultimate responsibility for  
16 compliance with the requirements of this part.

17 (g) An institution that purchases a digital asset under  
18 this section for a fiduciary account shall ensure that the asset  
19 is transferred into the institution's fiduciary custody as soon  
20 as commercially practicable after the execution of the  
21 transaction. All digital assets acquired pursuant to this



1 section shall be held in custody in accordance with the  
2 fiduciary custody standards established in this part, and shall  
3 be maintained under the institution's control consistent with  
4 its fiduciary obligations.

5 (h) An institution shall disclose to its customers or  
6 persons on whose behalf it acts, before or at the time of any  
7 digital asset transaction pursuant to this section:

8 (1) The methodology or basis used to determine the  
9 execution price of the digital asset transaction;  
10 (2) Any spreads, fees, commissions, or other charges that  
11 will be applied to the transaction; and  
12 (3) The expected timeline for settlement of the

13 transaction and for the digital asset to be available  
14 in the customer's fiduciary account;

15 provided that any disclosures under this subsection shall be  
16 provided in a clear and conspicuous written form and in  
17 compliance with any disclosure standards set by the  
18 commissioner.

19 (i) For each digital asset purchase or sale executed under  
20 this section, the institution shall create and retain an  
21 electronic record of the transaction, including, at a minimum,



1 the date and time of the execution; the type and amount of  
2 digital assets purchased or sold; the price at which the  
3 transaction was executed; the identity of the counterparty or  
4 any execution agent used; and all fees, commissions, or spreads  
5 charged. These records shall be maintained in accordance with  
6 applicable record retention requirements for fiduciary accounts  
7 and shall be made available to the commissioner upon request or  
8 during examination. The institution shall document its  
9 compliance with the requirements of this section and shall be  
10 prepared to demonstrate compliance to the commissioner.

11 **S412:3-G Enforcement; supervisory authority.** (a) If the  
12 commissioner determines that an institution:

13 (1) Has violated any provision of this part or any order  
14 issued under this part;  
15 (2) Has engaged in any unsafe or unsound practice in  
16 connection with its digital asset services; or  
17 (3) Is operating in a manner that threatens the safety or  
18 security of customer digital assets,  
19 the commissioner may exercise the enforcement powers pursuant to  
20 this section.



11 (c) The commissioner may, after notice and an opportunity  
12 for hearing, issue an order requiring an institution to cease  
13 and desist from any violation or unsafe or unsound practice.  
14 The commissioner shall serve to the institution a written notice  
15 describing the alleged violation or practice and specifying a  
16 time and place for a hearing to be held at which the institution  
17 may present evidence or argument. The hearing shall be held no  
18 later than fifteen days after the notice has been issued by the  
19 commissioner. If, after the hearing, the commissioner finds  
20 that the institution has engaged in the alleged conduct, the  
21 commissioner may issue a cease and desist order for the



1 institution to immediately discontinue the specified conduct and  
2 take affirmative action necessary to prevent its recurrence.

3 (d) If the commissioner finds that an institution's  
4 conduct or condition is likely to cause immediate and  
5 irreparable harm to its customers or the public before a formal  
6 hearing can be concluded, the commissioner may issue a temporary  
7 emergency order. The order may direct the institution to  
8 immediately cease or refrain from a specified activity, or to  
9 take any other action necessary to prevent or mitigate future  
10 harm. A temporary emergency order shall be effective upon  
11 service on the institution. An institution subject to a  
12 temporary emergency order shall be given the opportunity for an  
13 expedited hearing. Upon the institution's request, a hearing  
14 shall be held no later than ten days after the commissioner  
15 issues an emergency order. Following the hearing, the  
16 commissioner may stay, modify, or make permanent the order. If  
17 no hearing is requested within ten days or if the institution  
18 fails to appear at the scheduled hearing, the temporary order  
19 shall remain in effect until the commissioner lifts or replaces  
20 the order.



12 (f) If, after notice and an opportunity for a hearing, the  
13 commissioner finds that an institution has committed a violation  
14 of this part, has defied an order issued by the commissioner, or  
15 is conducting its digital asset services in a manner that poses  
16 a significant risk to the safety of customer assets or to the  
17 soundness of the institution, the commissioner may suspend or  
18 revoke the institution's authority to provide digital asset  
19 services pursuant to this part. Any notice of intent to suspend  
20 or revoke an institution's authority under this part shall state  
21 the grounds for the action and set a date for a hearing at which



1 the institution may show cause as to why its authority should  
2 not be suspended or revoked. Any suspension or revocation  
3 issued pursuant to this subsection shall become effective only  
4 after the institution has been given notice, an opportunity for  
5 a hearing, and a written decision by the commissioner affirming  
6 grounds for the action.

7 (g) An institution subject to any final enforcement  
8 action, including a cease and desist order, temporary emergency  
9 order, civil penalty, or suspension or revocation, may request  
10 an administrative hearing and judicial review of the  
11 commissioner's decision. Upon timely request by the  
12 institution, the commissioner shall conduct an administrative  
13 hearing no later than seven days after the institution's request  
14 has been received. The institution may present evidence and  
15 argument at the hearing, and the commissioner shall issue a  
16 written final decision based on the record of the proceedings.  
17 An institution may appeal a final decision of the commissioner  
18 to a court of competent jurisdiction as provided by law. The  
19 filing of an appeal shall operate as an automatic stay of the  
20 commissioner's order, unless the court, upon motion of the  
21 commissioner, finds that the stay would pose a substantial risk



1 to the public interest. Any appeal filed under this subsection  
2 shall be expedited and given priority on the court's docket.  
3 The reviewing court shall hear and determine the appeal as  
4 promptly as practicable, giving precedence over other civil  
5 matters, except matters of the same character.

6 **§412:3-H Construction; applicability.** Nothing in this  
7 part shall be construed to alter, diminish, or expand the duties  
8 and obligations of banks, credit unions, or fiduciaries under  
9 existing state or federal law, except as expressly provided in  
10 this part."

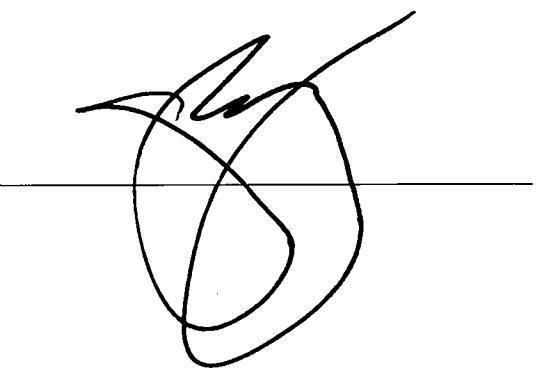
11 SECTION 3. If any provision of this Act, or the  
12 application thereof to any person or circumstance, is held  
13 invalid, the invalidity does not affect other provisions or  
14 applications of the Act that can be given effect without the  
15 invalid provision or application, and to this end the provisions  
16 of this Act are severable.

17 SECTION 4. In codifying the new sections added by section  
18 2 of this Act, the revisor of statutes shall substitute  
19 appropriate section numbers for the letters used in designating  
20 the new sections in this Act.



1 SECTION 5. This Act shall take effect on September 1,  
2 2026.

3

INTRODUCED BY: 



# S.B. NO. 3184

**Report Title:**

DFI; Digital Asset Banking; Financial Institutions; Regulation

**Description:**

Authorizes digital asset banking in the State. Requires the Commissioner of Financial Institutions to adopt and enforce regulations for digital asset banking. Effective 9/1/2026.

*The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.*

