

JAN 28 2026

A BILL FOR AN ACT

RELATING TO DIGITAL ASSETS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the evolution of
2 financial technology has created demand for secure, regulated
3 institutions capable of providing digital asset services,
4 including custody, staking, and fiduciary transactions. The
5 safekeeping of digital assets, through one-to-one reserves,
6 strong cybersecurity practices, and independent audits, is
7 critical to maintaining consumer confidence and financial system
8 integrity.

9 The legislature further finds that banks and credit unions
10 are well-positioned to offer trusted digital asset services when
11 supported by clear rules, sound oversight, and modernized
12 financial regulatory frameworks. Enabling these institutions to
13 provide digital asset services in either a fiduciary or non-
14 fiduciary capacity allows for responsible innovation while
15 preserving the legal rights and protections of customers.

16 The legislature further finds that state-chartered
17 financial institutions must be empowered to meet customer needs



1 in the digital economy while remaining subject to robust
2 oversight and prudential standards.

3 Accordingly, the purpose of this Act is to establish a
4 regulatory framework to allow for the safekeeping of digital
5 assets while ensuring continued innovation in digital banking.

6 SECTION 2. Chapter 412, Hawaii Revised Statutes, is
7 amended by adding a new part to article 3 to be appropriately
8 designated and to read as follows:

9 **"PART . DIGITAL ASSET BANKING**

10 **§412:3-A Definitions.** As used in this part:

11 "Commissioner" means the commissioner of financial
12 institutions.

13 "Customer" means any person or entity for whom an
14 institution provides digital asset services, including a digital
15 asset account holder or a person on whose behalf the institution
16 acts in a fiduciary capacity.

17 "Digital asset" means virtual currency, cryptocurrencies,
18 natively electronic assets, including stablecoins and non-
19 fungible tokens, and other digital-only assets that confer
20 economic, proprietary, or access rights or powers.



1 "Digital asset company" means a business entity that is
2 registered to do business in the State and is licensed under the
3 laws of the State as a money transmitter or under any other
4 applicable digital asset licensing regime, and that is
5 authorized to provide digital asset custody services, digital
6 asset transaction services, or both.

7 "Digital asset custody services" means the safekeeping or
8 custody of digital assets on behalf of customers by an
9 institution, including maintaining control over the digital
10 assets and any associated cryptographic keys.

11 "Digital asset services" means any services involving
12 digital assets offered by an institution, including digital
13 asset custody services, staking services, and digital asset
14 transaction services.

15 "Digital asset transaction services" means services that
16 facilitate the execution of digital asset purchase or sale
17 transactions on behalf of a customer.

18 "Fiduciary capacity" means acting with trust power pursuant
19 to section 412:8-201 to provide digital asset services on behalf
20 of a customer, including discretionary management or
21 administration of digital assets subject to fiduciary duties.



1 "Institution" means a bank or credit union chartered or
2 licensed under the laws of the State and authorized to conduct
3 digital asset services pursuant to this part.

4 "Keys" means a pair of cryptographic codes associated with
5 a digital asset wallet, consisting of a public key and a private
6 key; provided that the public key enables the receipt of digital
7 assets and verification of digital signatures, and the Private
8 key enables the control, transfer, or management of digital
9 assets in the wallet.

10 "Material cybersecurity incident" means a cybersecurity
11 breach or event that materially compromises the security,
12 confidentiality, or integrity of an institution's information
13 systems or the digital assets under the institution's control.

14 "Non-fiduciary capacity" means providing digital asset
15 custody services solely for safekeeping, without discretionary
16 authority to manage or transfer the assets, and with legal title
17 and control of the assets remaining with the customer.

18 "Slashing" means a penalty imposed by a blockchain protocol
19 that results in the forfeiture or reduction of staked digital
20 assets or rewards due to a validator misconduct or failure.



1 "Staking" means committing digital assets to a blockchain
2 network to participate in the network's operations by validating
3 transactions, proposing and attesting to blocks, and securing
4 the network.

5 "Staking rewards" means any interest, yield, or other
6 compensation earned by a customer through staking digital assets
7 on a blockchain network.

8 "Subcustodian" means a third party that an institution uses
9 to hold digital assets on the institution's behalf as part of
10 providing custody services to a customer.

11 "Wallet" means a digital interface or physical device that
12 stores digital assets or private keys, enabling the owner to
13 securely manage, transfer, and maintain independent control over
14 digital assets.

15 **§412:3-B Banks and credit unions; digital asset custody**
16 **services.** (a) An institution may directly provide digital
17 asset custody services to its customers.

18 (b) An institution may provide digital asset custody
19 services in either a fiduciary capacity or a non-fiduciary
20 capacity, subject to the following:



1 (1) Fiduciary capacity. An institution shall not provide
2 digital asset custody services in a fiduciary capacity
3 unless it is authorized to exercise trust powers
4 pursuant to section 412:8-201. The institution shall
5 exercise its fiduciary capacity in accordance with all
6 applicable fiduciary duties and standards, including
7 those governing trustees, custodians, and agents; and

8 (2) Non-fiduciary capacity. An institution may provide
9 digital asset custody services in a non-fiduciary
10 capacity; provided that the institution shall act
11 solely as a custodian for the safekeeping of digital
12 assets and shall not exercise discretionary authority
13 over the customer's digital assets. Institutions
14 acting in a non-fiduciary capacity shall act only on
15 the explicit instructions of the customer and shall
16 not independently manage, transfer, or dispose of the
17 digital assets.

18 (c) An institution shall enter into a written custodial
19 agreement with each customer before undertaking digital asset
20 custody services. The custodial agreement shall clearly specify
21 whether the institution is acting in a fiduciary capacity or



1 non-fiduciary capacity for the customer and whether the
2 customer's assets are pooled pursuant to subsection (e). The
3 agreement shall include, at a minimum, the following written
4 disclosures, which shall be prominently presented to the
5 customer:

6 (1) Digital assets held in custody by the institution are
7 not deposits, obligations, or other liabilities of the
8 institution; and

9 (2) Digital assets in custody are not insured by the
10 Federal Deposit Insurance Corporation, National Credit
11 Union Administration, or any other federal or state
12 deposit insurance or share insurance program.

13 (d) An institution providing digital asset custody
14 services shall maintain control over the quantity of each type
15 of digital asset in its custody that exceeds the total quantity
16 of that digital asset owed to customers or required to be held
17 on behalf of customers. The institution shall hold not less
18 than a one-to-one full reserve of each digital asset owed or
19 attributable to its customers and the institution's aggregate
20 holdings of each digital asset shall be greater than the total
21 amount of that asset owed by the institution to its customers.



1 (e) An institution may hold digital assets of multiple
2 customers in a pooled omnibus custody arrangement; provided that
3 the institution maintains accurate records identifying each
4 customer's interest in the digital assets. An institution may
5 segregate a customer's digital assets in a separate account or
6 digital wallet upon the customer's request or as required by the
7 custodial agreement. Pooled custody of assets shall not relieve
8 the institution of requirements, pursuant to subsection (d), to
9 individually account for and fully reserve each type of digital
10 asset for the benefit of customers.

11 (f) An institution providing digital asset custody
12 services shall undergo an independent audit of its custodial
13 activities and holdings at least once every calendar quarter.
14 The audit shall be conducted by a qualified independent auditor
15 and shall verify that the institution's holdings of each digital
16 asset exceed the amounts of each digital asset owed or
17 attributable to its customers. The institution shall provide
18 the results of each quarterly audit to the commissioner and
19 shall make the results of each quarterly audit available to its
20 customers upon request.



1 (g) An institution shall notify the commissioner in
2 writing no later than sixty days before initiating digital asset
3 custody services. The institution shall provide any information
4 required by the commissioner to evaluate the institution's
5 plans, policies, and procedures for compliance with this
6 section.

7 (h) An institution shall not offer digital asset custody
8 services in a fiduciary capacity without first obtaining written
9 approval from the commissioner. In applying for approval from
10 the commissioner, the institution shall demonstrate that it has
11 satisfied all requirements to exercise trust powers and that it
12 has the necessary expertise, policies, and procedures in place
13 to safely conduct fiduciary digital asset custody services. The
14 commissioner may condition or limit the scope of an
15 institution's authority to offer fiduciary digital asset custody
16 services and may impose supervisory conditions that the
17 commissioner deems necessary to ensure the safety and soundness
18 of the institution and the protection of customers' assets.

19 **§412:3-C Subcustody; digital assets.** (a) An institution
20 may use one or more subcustodians to assist in providing digital
21 asset custody services without obtaining separate consent from



1 customers; provided that the use of subcustodians shall be
2 disclosed in each customer's custodial agreement. The use of
3 one or more subcustodians shall not relieve the institution of
4 its duties as a custodian or the requirements of this part, and
5 the institution shall remain legally responsible to the customer
6 for the custody of the customer's digital assets.

7 (b) An institution may place digital assets into
8 subcustody with the following entities:

9 (1) A bank chartered or licensed under the laws of the
10 State, another state, or the federal government;

11 (2) A special purpose depository institution chartered or
12 licensed under the laws of the State or another state;
13 and

14 (3) A digital asset company that holds a current license
15 under the laws of the State as either a virtual
16 currency business or a money transmitter.

17 (c) An institution placing digital assets in subcustody
18 shall retain legal control and custody of the assets. The
19 subcustodial agreement shall require the institution to remain
20 the custodial record holder of the assets on behalf of its



1 customers and the digital assets shall remain the property of
2 the institution's customers.

3 (d) An institution shall obtain a written agreement with
4 each subcustodian engaged by the institution. Each agreement
5 shall describe the rights and responsibilities of the
6 institution and the subcustodian and require compliance with
7 this part. The institution shall make any subcustodial
8 agreement available to the commissioner for review upon the
9 commissioner's request.

10 (e) For any digital assets held in subcustody, the
11 institution shall require the subcustodian to maintain a one-to-
12 one reserve of each asset type. The amount of each type of
13 digital asset held by the subcustodian shall at all times be
14 equal to the amount of that asset credited to the institution's
15 customers. Different types of digital assets shall not be
16 commingled for reserve purposes, and assets held by a
17 subcustodian on behalf of an institution shall not be commingled
18 with assets held on behalf of a different institution or person.

19 (f) An institution shall only use a subcustodian that
20 maintains insurance coverage sufficient to protect against the
21 loss of digital assets due to cybersecurity breaches, theft, or



1 other adverse events. The institution shall ensure that the
2 subcustodian's insurance is valid, in effect, and adequate to
3 cover the value of assets held in subcustody.

4 (g) If an institution provides digital asset custody
5 services in a fiduciary capacity, any subcustodian of that
6 institution shall be authorized to exercise trust powers
7 pursuant to section 412:8-201. The institution shall provide
8 notice to the commissioner of its use of a subcustodian in a
9 fiduciary capacity, subject to all notice requirements
10 applicable to its fiduciary custody authority.

11 (h) Digital assets held in subcustody shall be included in
12 the scope of the institution's quarterly audits conducted for
13 the purposes of section 412:3-B(f). All records relating to
14 digital assets held in subcustody shall be subject to
15 examination by the commissioner.

16 **§412:3-D Digital assets; staking.** (a) An institution may
17 stake digital assets held in custody on behalf of its customers.
18 Staking services may be provided for digital assets held in
19 either a fiduciary or non-fiduciary capacity, subject to the
20 requirements of this section. Unless otherwise instructed by
21 the customer, an institution may include a customer's eligible



1 custodial digital assets in its staking program by default;
2 provided that the customer has been notified of required
3 disclosures and given an opportunity to opt out of the staking
4 program to pursuant to subsection (h).

5 (b) Any digital asset that an institution stakes on behalf
6 of a customer shall remain the property of that customer.

7 Staked customer assets, and any staking awards associated with
8 those assets, shall not be recorded as assets or liabilities on
9 the institution's balance sheet. The institution shall ensure
10 that staked assets are safeguarded and not subject to any lien,
11 security interest, or claim of the institution's creditors. No
12 institution shall encumber, hypothecate, or otherwise use a
13 customer's staked assets for any purpose except for facilitating
14 staking on the relevant blockchain or distributed ledger, and
15 shall not expose the assets to risk of loss except to the extent
16 inherent in the normal operation of the staking process.

17 (c) An institution may use one or more subcustodians or
18 digital asset companies to facilitate the staking of digital
19 assets on behalf of its customers; provided that the institution
20 shall retain legal control over the staked assets and maintain
21 appropriate oversight of the staking process. The use of one or



1 more subcustodians or digital asset companies for staking shall
2 not relieve the institution of its duties to the customer under
3 this section, and the institution shall remain responsible for
4 ensuring compliance with all requirements of this section. Any
5 subcustodial or third-party arrangement for staking shall be
6 governed by a written agreement that describes the rights and
7 responsibilities of the institution and the subcustodian or
8 digital asset company that shall require compliance with the
9 provisions of this section.

10 (d) An institution that stakes digital assets on behalf of
11 customers shall maintain reserves of each digital asset in
12 amounts sufficient to facilitate timely customer withdrawals and
13 transfers. The total quantity of each digital asset type held
14 by the institution, including those held by any subcustodian or
15 third-party provider, shall equal or exceed the total quantity
16 of that digital asset owed to customers. The institution shall
17 ensure that an appropriate portion of each digital asset type
18 remains unstaked or otherwise available to meet customer
19 withdrawal requests promptly, subject to any staking lock-up or
20 unbonding periods disclosed to the customer pursuant to this
21 part.



1 (e) All rewards, yields, or other benefits earned from the
2 staking of a customer's digital assets shall accrue to the
3 benefit of that customer. An institution may deduct a
4 reasonable fee or commission from staking rewards only if that
5 fee has been disclosed in writing to the customer before
6 providing staking services. Except as otherwise agreed in
7 writing by the customer, the institution shall credit all net
8 staking rewards, after the deduction of any disclosed fees, to
9 the customer's account in the same type of digital asset that
10 generated the rewards. Credits for staking rewards shall be
11 made within a reasonable period after the rewards are received
12 or become available to the institution.

13 (f) An institution shall notify the commissioner of its
14 intention to provide staking services in writing no later than
15 sixty days before initiating the services, which shall include
16 any information that the commissioner requires to evaluate the
17 institution's plans, policies, and procedures for conducting the
18 staking services in a safe and sound manner. An institution
19 shall not offer staking services without obtaining written
20 approval from the commissioner. If the institution will be
21 staking digital assets in a fiduciary capacity, the institution



1 shall be authorized to exercise trust powers under state law and
2 shall obtain any necessary approval from the commissioner to
3 engage in the fiduciary staking services.

4 (g) An institution's digital asset staking activities
5 shall be included in the scope of the institution's quarterly
6 audits conducted for the purposes of section 412:3-B(f). The
7 institution shall implement and maintain written internal
8 policies and procedures to effectively identify, monitor, and
9 manage risks associated with staking, including operational,
10 cybersecurity, slashing, and other risks associated with staking
11 services. The institution shall maintain insurance coverage
12 adequate to protect against potential losses arising from
13 staking activities, including those losses attributable to
14 slashing, cybersecurity breaches, theft, or other adverse
15 events, and shall ensure coverage remains valid, in effect, and
16 sufficient to cover the current value of assets staked on behalf
17 of customers. All records relating to the institution's staking
18 services shall be available for independent audit and
19 examination by the commissioner, consistent with the treatment
20 of non-staked custodial asset records.



1 (h) Before initiating staking services, an institution
2 shall provide the customer with clear and conspicuous written
3 disclosure of terms and conditions of the staking program. The
4 disclosure shall inform the customer, at a minimum, that:

5 (1) The institution may automatically stake eligible
6 digital assets in the customer's account unless the
7 customer affirmatively opts out of the staking
8 program;

9 (2) The key risks associated with staking, such as the
10 potential for loss of staked assets or rewards due to
11 slashing or other network events, and cybersecurity
12 and operational risks inherent in the staking process;

13 (3) Any applicable lock-up, unbonding, or notice period
14 before staked assets can be withdrawn or transferred,
15 and the implications for the customer's access to
16 digital assets;

17 (4) The customer's rights and obligations related to the
18 staking service, including the right to discontinue
19 participation in staking at any time and the
20 entitlement to receive staking rewards earned on their
21 assets; and



1 (5) The amount or rate of any fees or commissions that the
2 institution will deduct from staking rewards as
3 compensation for providing the staking service.

4 (i) A customer's agreement to participate in the staking
5 program shall constitute authorization for the institution to
6 stake the customer's digital assets in accordance with this
7 section. All disclosures required by subsection (h) shall be
8 written in plain language and presented in a manner that is
9 readily accessible and understandable to the customer.

10 **§412:3-E Cybersecurity; compliance.** (a) An institution
11 shall comply with all applicable federal and state laws and
12 regulations governing its digital asset custody and staking
13 services, including the United States Bank Secrecy Act, P.L.
14 91-508, Gramm-Leach- Bliley Act, P.L. 106-102, customer due
15 diligence requirements issued by the United States Department of
16 the Treasury's Financial Crimes Enforcement Network, and
17 sanctions administered by the United States Department of the
18 Treasury's Office of Foreign Assets Control.

19 (b) An institution shall establish and maintain an anti-
20 money laundering compliance program that is risk-based and
21 commensurate with the nature and scope of the institution's



1 digital asset custody staking services. The program shall
2 include:

3 (1) A system of internal controls to ensure ongoing
4 compliance with the Bank Secrecy Act, P.L. 91-508, or
5 other applicable anti-money laundering requirements;

6 (2) An independent testing for compliance to be conducted
7 by qualified internal audit personnel or an
8 independent external party;

9 (3) The designation of a Bank Secrecy Act and anti-money
10 laundering compliance officer or officers responsible
11 for coordinating and monitoring day-to-day compliance
12 with the program; and

13 (4) Appropriate risk-based procedures for conducting
14 ongoing customer due diligence, including monitoring
15 customer transactions and updating customer
16 information as necessary.

17 (c) An institution shall implement and maintain a written
18 cybersecurity program designed to ensure the security of the
19 institution's digital asset custody and staking systems, and to
20 protect the confidentiality, integrity, and availability of
21 customer digital assets and related information; provided that



1 the cybersecurity program shall be commensurate with the
2 institution's size and complexity and the sensitivity of the
3 institution's operations and shall align with the applicable
4 federal cybersecurity standards for financial institutions,
5 including the Federal Financial Institutions Examination Council
6 Information Technology Examination Handbook and standards
7 established by the National Institute of Standards and
8 Technology; provided further that the program shall comply with
9 applicable federal financial privacy and data security
10 requirements. The cybersecurity program shall include
11 appropriate administrative, technical, and physical safeguards
12 to protect against anticipated threats or hazards and
13 unauthorized access to or theft of customer asset information.

14 (d) An institution shall notify the commissioner as soon
15 as possible and in no event later than seventy-two hours after
16 discovering any material cybersecurity incident that impacts the
17 institution's digital asset custody or staking systems or the
18 digital assets held or managed through those systems. The
19 institution shall include in the notice a description of the
20 incident and its likely impact on the institution and its



1 customers. The notice shall be given in accordance with
2 procedures prescribed by the commissioner.

3 (e) An institution shall maintain detailed records of its
4 compliance efforts under this section, including all policies,
5 procedures, risk assessments, audit reports, and training
6 materials related to its anti-money laundering program and
7 cybersecurity program. All records and supporting documentation
8 shall be retained for a period of at least five years and shall
9 be made available for inspection by the commissioner upon
10 request or during any examination.

11 (f) Each institution shall designate qualified individuals
12 responsible for overseeing the institution's anti-money
13 laundering compliance program and its cybersecurity program.
14 The designated anti-money laundering compliance officer and the
15 designated cybersecurity program officer shall have the
16 appropriate expertise, authority, and resources to administer
17 their respective programs and to enforce compliance with all
18 applicable laws and regulations. An institution shall promptly
19 report to the commissioner the names and contact information of
20 the persons designated as the anti-money laundering compliance



1 officer and cybersecurity program officer and shall notify the
2 commissioner of any changes to the designations.

3 (g) The commissioner may adopt rules and regulations as
4 necessary to implement, clarify, and enforce the requirements of
5 this section, including more specific standards for
6 cybersecurity programs, definition of terms, and detailed
7 requirements for anti-money laundering and customer due
8 diligence programs for digital asset custody and staking
9 services. The commissioner may also issue advisory guidance to
10 assist institutions in complying with the provisions of this
11 section.

12 **§412:3-F Fiduciary digital asset transaction authority.**

13 (a) An institution shall exercise trust powers under state law
14 only when acting in its fiduciary capacity to facilitate the
15 purchase or sale of digital assets on behalf of a fiduciary
16 account or customer, subject to the requirements of this
17 section.

18 (b) An institution shall execute a digital asset
19 transaction under this section only:

20 (1) Pursuant to the express instruction of the customer

21 for whom the institution is acting as a fiduciary; or



1 (2) In the exercise of discretionary investment authority
2 granted to the institution under the governing
3 fiduciary instrument or applicable law, consistent
4 with the institution's fiduciary duties.

5 (c) An institution intending to engage in digital asset
6 purchase or sale services under this section shall provide
7 written notice to the commissioner no later than sixty days
8 before initiating digital asset purchase or sale services. The
9 institution shall initiate digital asset purchase or sale
10 services only after the sixty-day notice period has elapsed,
11 unless the commissioner specifies an earlier effective date or
12 objects in writing during the notice period.

13 (d) Any purchase or sale of digital assets executed under
14 this section shall be affected only through or with a
15 counterparty that is duly licensed or chartered to conduct
16 digital asset business activity.

17 (e) An institution facilitating digital asset transactions
18 under this section shall act solely in a fiduciary capacity for
19 the benefit of its customers and shall not engage in proprietary
20 trading of digital assets. No purchase or sale of a digital
21 asset shall be made for the institution's own account under the



1 authority of this section, and all transactions shall be solely
2 for the account or benefit of the fiduciary customer.

3 (f) An institution facilitating digital asset transactions
4 under this section may use subcustodians or third-party agents
5 to execute transactions on behalf of fiduciary accounts. The
6 institution may delegate discretionary authority to these
7 subcustodians or agents regarding the timing, sequence, and
8 venue of transaction execution. Any delegation shall comply
9 with the fiduciary responsibilities of the institution and be
10 subject to ongoing oversight. The institution shall perform due
11 diligence and maintain continuous monitoring of any subcustodian
12 or execution agent to ensure compliance with this part and the
13 protection of fiduciary assets. Delegation of authority under
14 this subsection shall not relieve the institution of its
15 fiduciary obligations or its ultimate responsibility for
16 compliance with the requirements of this part.

17 (g) An institution that purchases a digital asset under
18 this section for a fiduciary account shall ensure that the asset
19 is transferred into the institution's fiduciary custody as soon
20 as commercially practicable after the execution of the
21 transaction. All digital assets acquired pursuant to this



1 section shall be held in custody in accordance with the
2 fiduciary custody standards established in this part, and shall
3 be maintained under the institution's control consistent with
4 its fiduciary obligations.

5 (h) An institution shall disclose to its customers or
6 persons on whose behalf it acts, before or at the time of any
7 digital asset transaction pursuant to this section:

8 (1) The methodology or basis used to determine the
9 execution price of the digital asset transaction;

10 (2) Any spreads, fees, commissions, or other charges that
11 will be applied to the transaction; and

12 (3) The expected timeline for settlement of the
13 transaction and for the digital asset to be available
14 in the customer's fiduciary account;

15 provided that any disclosures under this subsection shall be
16 provided in a clear and conspicuous written form and in
17 compliance with any disclosure standards set by the
18 commissioner.

19 (i) For each digital asset purchase or sale executed under
20 this section, the institution shall create and retain an
21 electronic record of the transaction, including, at a minimum,



1 the date and time of the execution; the type and amount of
2 digital assets purchased or sold; the price at which the
3 transaction was executed; the identity of the counterparty or
4 any execution agent used; and all fees, commissions, or spreads
5 charged. These records shall be maintained in accordance with
6 applicable record retention requirements for fiduciary accounts
7 and shall be made available to the commissioner upon request or
8 during examination. The institution shall document its
9 compliance with the requirements of this section and shall be
10 prepared to demonstrate compliance to the commissioner.

11 **§412:3-G Enforcement; supervisory authority.** (a) If the
12 commissioner determines that an institution:

13 (1) Has violated any provision of this part or any order
14 issued under this part;

15 (2) Has engaged in any unsafe or unsound practice in
16 connection with its digital asset services; or

17 (3) Is operating in a manner that threatens the safety or
18 security of customer digital assets,

19 the commissioner may exercise the enforcement powers pursuant to
20 this section.



1 (b) The commissioner may issue a written order directing
2 an institution to take specific corrective action to remedy any
3 condition or violation identified under subsection (a). The
4 order shall state the grounds for issuance and the required
5 remedial measures. The institution shall, within ten days of
6 receiving the order, respond in writing to the commissioner
7 detailing the corrective actions taken or that will be taken to
8 address the issues identified by the commissioner. Failure to
9 adequately respond or comply within the ten days may prompt
10 further enforcement action pursuant to this section.

11 (c) The commissioner may, after notice and an opportunity
12 for hearing, issue an order requiring an institution to cease
13 and desist from any violation or unsafe or unsound practice.
14 The commissioner shall serve to the institution a written notice
15 describing the alleged violation or practice and specifying a
16 time and place for a hearing to be held at which the institution
17 may present evidence or argument. The hearing shall be held no
18 later than fifteen days after the notice has been issued by the
19 commissioner. If, after the hearing, the commissioner finds
20 that the institution has engaged in the alleged conduct, the
21 commissioner may issue a cease and desist order for the



1 institution to immediately discontinue the specified conduct and
2 take affirmative action necessary to prevent its recurrence.

3 (d) If the commissioner finds that an institution's
4 conduct or condition is likely to cause immediate and
5 irreparable harm to its customers or the public before a formal
6 hearing can be concluded, the commissioner may issue a temporary
7 emergency order. The order may direct the institution to
8 immediately cease or refrain from a specified activity, or to
9 take any other action necessary to prevent or mitigate future
10 harm. A temporary emergency order shall be effective upon
11 service on the institution. An institution subject to a
12 temporary emergency order shall be given the opportunity for an
13 expedited hearing. Upon the institution's request, a hearing
14 shall be held no later than ten days after the commissioner
15 issues an emergency order. Following the hearing, the
16 commissioner may stay, modify, or make permanent the order. If
17 no hearing is requested within ten days or if the institution
18 fails to appear at the scheduled hearing, the temporary order
19 shall remain in effect until the commissioner lifts or replaces
20 the order.



1 (e) The commissioner may impose civil monetary penalties
2 for violations of this part. For the first offense, the penalty
3 shall not exceed \$5,000 per violation. For each subsequent
4 offense, the penalty shall not exceed \$10,000 per violation.
5 Each act or omission that is found to violate this part shall be
6 considered a separate violation for the purposes of assessing
7 civil penalties. The commissioner shall issue a written notice
8 to the institution identifying the violation and the amount of
9 the penalty and informing the institution of its right to
10 request an administrative hearing on the penalty in accordance
11 with subsection (g).

12 (f) If, after notice and an opportunity for a hearing, the
13 commissioner finds that an institution has committed a violation
14 of this part, has defied an order issued by the commissioner, or
15 is conducting its digital asset services in a manner that poses
16 a significant risk to the safety of customer assets or to the
17 soundness of the institution, the commissioner may suspend or
18 revoke the institution's authority to provide digital asset
19 services pursuant to this part. Any notice of intent to suspend
20 or revoke an institution's authority under this part shall state
21 the grounds for the action and set a date for a hearing at which



1 the institution may show cause as to why its authority should
2 not be suspended or revoked. Any suspension or revocation
3 issued pursuant to this subsection shall become effective only
4 after the institution has been given notice, an opportunity for
5 a hearing, and a written decision by the commissioner affirming
6 grounds for the action.

7 (g) An institution subject to any final enforcement
8 action, including a cease and desist order, temporary emergency
9 order, civil penalty, or suspension or revocation, may request
10 an administrative hearing and judicial review of the
11 commissioner's decision. Upon timely request by the
12 institution, the commissioner shall conduct an administrative
13 hearing no later than seven days after the institution's request
14 has been received. The institution may present evidence and
15 argument at the hearing, and the commissioner shall issue a
16 written final decision based on the record of the proceedings.
17 An institution may appeal a final decision of the commissioner
18 to a court of competent jurisdiction as provided by law. The
19 filing of an appeal shall operate as an automatic stay of the
20 commissioner's order, unless the court, upon motion of the
21 commissioner, finds that the stay would pose a substantial risk



1 to the public interest. Any appeal filed under this subsection
2 shall be expedited and given priority on the court's docket.
3 The reviewing court shall hear and determine the appeal as
4 promptly as practicable, giving precedence over other civil
5 matters, except matters of the same character.

6 **§412:3-H Construction; applicability.** Nothing in this
7 part shall be construed to alter, diminish, or expand the duties
8 and obligations of banks, credit unions, or fiduciaries under
9 existing state or federal law, except as expressly provided in
10 this part."

11 SECTION 3. If any provision of this Act, or the
12 application thereof to any person or circumstance, is held
13 invalid, the invalidity does not affect other provisions or
14 applications of the Act that can be given effect without the
15 invalid provision or application, and to this end the provisions
16 of this Act are severable.

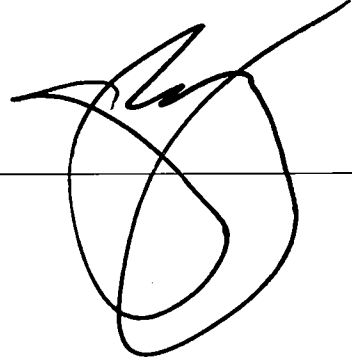
17 SECTION 4. In codifying the new sections added by section
18 2 of this Act, the revisor of statutes shall substitute
19 appropriate section numbers for the letters used in designating
20 the new sections in this Act.



1 SECTION 5. This Act shall take effect on September 1,
2 2026.

3

INTRODUCED BY: _____

A handwritten signature in black ink, consisting of a large, stylized 'S' or 'B' shape with a long, sweeping horizontal stroke extending to the right, crossing over the vertical part of the letter.

S.B. NO. 3184

Report Title:

DFI; Digital Asset Banking; Financial Institutions; Regulation

Description:

Authorizes digital asset banking in the State. Requires the Commissioner of Financial Institutions to adopt and enforce regulations for digital asset banking. Effective 9/1/2026.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

