

S.B. NO. 3134

JAN 28 2026

A BILL FOR AN ACT

RELATING TO EMERGENCY MEDICAL SYSTEMS OF CARE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the State's current
2 emergency medical services statutes were designed for an earlier
3 era and do not reflect the complexities of modern time-
4 sensitive, emergency medical systems of care. Recent emergency
5 events across the State have exposed significant gaps in
6 coordination, integration, and resource deployment across
7 emergency medical services, acute care facilities, and the
8 trauma system. These events underscored the vulnerability of
9 Hawaii's geographically isolated rural communities and
10 highlighted the urgent need for modernization.

11 The legislature further finds that contemporary models of
12 emergency and acute care prioritize integrated systems that
13 address time-sensitive emergencies such as trauma, heart
14 attacks, strokes, sepsis, and burns with the same urgency and
15 structure as traditional emergency response. By adopting a
16 time-sensitive emergency medical systems of care model, Hawaii
17 can improve patient survival, reduce long-term disability, and
18 strengthen statewide resilience in times of disaster or public

1 health crisis.

2 Aligning Hawaii's emergency medical services statutes with
3 national best practices in systems integration will:

4 (1) Ensure coordinated, evidence-based care for time-
5 sensitive emergencies across all islands;

6 (2) Modernize emergency medical services and trauma
7 systems to meet current and future challenges;

8 (3) Improve patient outcomes through standardized,
9 statewide protocols; and

10 (4) Enhance preparedness for future natural disasters,
11 mass casualty incidents, and public health threats.

12 Accordingly, the purpose of this Act is to update Hawaii's
13 emergency medical services statutes to establish a
14 comprehensive, time-sensitive, emergency medical systems of care
15 model that strengthens the State's capacity to respond
16 effectively to emergencies and safeguard the health of our
17 residents, living on all islands.

18 SECTION 2. Section 321-221, Hawaii Revised Statutes, is
19 amended to read as follows:

20 **"§321-221 Findings and purpose.** The legislature finds
21 that the establishment of [a] state emergency medical [services
22 ~~system,~~] systems of care, including emergency medical services,

S.B. NO. 3134

1 emergency medical services for children, and trauma and critical
2 care services is a matter of compelling state interest and
3 necessary to protect and preserve public health. A system
4 designed to reduce medical emergency deaths, injuries, and
5 permanent long-term disability through the implementation of a
6 fully integrated, cohesive network of components, the
7 legislature further finds, will best serve public health
8 needs. Accordingly, the [purpose] purposes of this part [is]
9 are to establish and maintain [a] state emergency medical
10 [services system] systems of care in communities that can be
11 most effectively served by the State, and to fix the
12 responsibility for the administration of [this] state [system]
13 emergency medical systems of care, which shall provide for the
14 arrangement of personnel, facilities, and equipment for the
15 effective and coordinated delivery of health care services under
16 emergency conditions, whether occurring as the result of a
17 patient's condition, from natural disasters, or from other
18 causes. The [system] emergency medical systems of care shall
19 provide for personnel, personnel training, communications,
20 emergency transportation, facilities, coordination with
21 emergency medical and critical care services, coordination and
22 use of available public safety agencies, promotion of consumer

S.B. NO. 3134

1 participation, accessibility to care, mandatory standard medical
2 recordkeeping, consumer information and education, independent
3 review and evaluation, disaster linkage, mutual aid agreements,
4 and other components necessary to meet the purposes of this
5 part."

6 SECTION 3. Section 321-222, Hawaii Revised Statutes, is
7 amended to read as follows:

8 **"§321-222 Definitions.** As used in this part, unless the
9 context clearly requires otherwise:

10 "Advanced emergency medical technician" means a health
11 professional certified by the National Registry of Emergency
12 Medical Technicians and licensed by the State of Hawaii as an
13 advanced emergency medical technician to provide basic and
14 limited advanced emergency medical care and transportation for
15 critical and emergency patients to access the emergency medical
16 systems of care.

17 "Advanced life support" means initiating all basic life
18 support care as well as invasive patient care designed to
19 stabilize and support a patient's condition due to sudden
20 illness or injury. The care rendered, excluding basic life
21 support, constitutes the practice of medicine.

1 "Advisory [committee] council" means the Hawaii emergency
2 medical [~~services~~] systems of care advisory [committee]
3 council.

4 "Air-medical services" means medical care and transport of
5 patients by aircraft, provided by a licensed air ambulance
6 operator with qualified medical personnel, and regulated as part
7 of the statewide emergency medical systems of care.

8 "Basic life support" means initiating noninvasive emergency
9 patient care designed to optimize the patient's chances of
10 surviving the emergency situation. The care rendered consists
11 of all first aid procedures needed, but does not include
12 invasive procedures [~~which~~] that constitute the practice of
13 medicine; provided that state-approved basic life support
14 personnel may use fully automatic external defibrillators,
15 initiate intravenous lines, place tourniquets, and perform
16 manual external defibrillation under the direction and personal
17 supervision of a [~~mobile intensive care technician~~] state-
18 licensed clinician and in accordance with rules adopted by the
19 department.

20 "Department" means the department of health.

21 "Emergency [aeromedical] air-medical services" means a
22 [~~secondary~~] response system that provides immediate critical

S.B. NO. 3134

1 care and transport [~~by rotary-wing aircraft~~] of a patient by
2 aircraft to a facility that provides specialized medical care.

3 "Emergency medical responder" means a person certified by
4 the National Registry of Emergency Medical Technicians.

5 "Emergency medical services for children" means emergency
6 medical services, including preventive, pre-hospital, hospital,
7 rehabilitative, and other post-hospital care for children.

8 "Emergency medical services personnel" means any [~~mobile~~
9 ~~intensive care technician or~~] paramedic, advanced emergency
10 medical technician, emergency medical technician, emergency
11 medical responder, or other healthcare worker who is certified
12 or licensed by the State.

13 "Emergency medical systems of care" means a fully
14 integrated and cohesive statewide network of components that
15 provide timely and effective care to individuals experiencing
16 crisis situations. Components of an emergency medical systems
17 of care include, but are not limited to, community-based
18 services, pre-hospital care, emergency response, facility-based
19 care, disaster response, and other post-hospital services that
20 support stabilization, treatment, and transport.

21 "Emergency medical technician" means a person certified by
22 the National Registry of Emergency Medical Technicians and

S.B. NO. 3134

1 licensed by the State of Hawaii whose primary focus is to
2 provide immediate lifesaving care to patients while ensuring
3 access to the emergency medical systems of care.

4 "First responder personnel" means a person who has
5 successfully completed a United States Department of
6 Transportation approved First Responder Course of training in
7 emergency basic life support.] provides initial assistance until
8 emergency medical services personnel arrive.

9 "Medicom" means the emergency medical systems of care
10 medical communications that monitor statewide resource
11 availability, emergency dispatch, hospital notifications,
12 interfacility transfers, and disaster communications.

13 "Medicom center" means the centralized coordination place
14 for medicom functions.

15 "Paramedic" means a mobile intensive care technician who is
16 an allied health professional certified by the National Registry
17 of Emergency Medical Technicians whose primary focus is to
18 provide advanced emergency medical care for critical and
19 emergent patients who access the emergency medical systems of
20 care.

21 "Service area" means the State, excluding any county having
22 a population of five hundred thousand or more.

S.B. NO. 3134

1 "State system" means the state [pre-hospital] emergency
2 medical [~~services system~~] systems of care.

3 "Statewide" means all counties in the State."

4 SECTION 3. Section 321-223, Hawaii Revised Statutes, is
5 amended to read as follows:

6 **"§321-223 State emergency medical [~~services system~~,]
7 systems of care, establishment.** The department shall establish,
8 administer, and maintain the state emergency medical [~~services~~
9 ~~system~~] systems of care to serve the emergency health needs of
10 the people in the service area. All emergency medical services
11 or ambulance services contracted by or under the authority of
12 the department or any county within the service area shall be
13 consistent with this part."

14 SECTION 4. Section 321-224, Hawaii Revised Statutes, is
15 amended by amending subsection (a) to read as follows:

16 "(a) In addition to other functions and duties assigned
17 under this part, the department shall:
18 (1) Regulate ambulances and ambulance services statewide;
19 (2) Establish emergency medical services throughout the
20 service area, including emergency [~~aeromedical~~] air-
21 medical services, which shall meet the requirements of
22 this part, subject to section 321-228;

S.B. NO. 3134

1 (3) Review and approve the curricula and syllabi of
2 training courses offered to emergency medical services
3 personnel statewide who provide basic, intermediate,
4 and advanced life support, consult and coordinate with
5 the University of Hawaii, or any other accredited
6 community college, college, or university, or any
7 professional organization that provides emergency
8 medical services training, regarding the training for
9 basic, intermediate, and advanced life support
10 personnel, as provided in section 321-229;

11 (4) Collect and evaluate data for the continued evaluation
12 of the statewide emergency medical ~~services system,~~
13 systems of care, subject to section 321-230;

14 (5) Coordinate, on a statewide basis, emergency medical
15 resources and the allocation of emergency services and
16 facilities in the event of mass casualties, natural
17 disasters, national emergencies, and other
18 emergencies, ensuring linkage to local, state, and
19 national disaster plans, and participation in
20 exercises to test these plans;

21 (6) Establish, administer, and maintain a communication
22 system ~~for the service area,~~ statewide including

S.B. NO. 3134

1 interoperability with organizations essential to core

2 operations of Hawaii's emergency medical systems of

3 care;

4 (7) ~~Assist each county in the service area in the]~~

5 Oversee the development and implementation of a

6 statewide "911" emergency [telephone] dispatch system;

7 (8) Secure technical assistance and other assistance and

8 consultation necessary for the implementation of this

9 part, subject to section 321-230;

10 (9) Implement public information and education programs to

11 inform the public of the statewide system and its use,

12 and disseminate other emergency medical information,

13 including appropriate methods of medical self-help and

14 first-aid, and the availability of first-aid training

15 programs statewide;

16 (10) Establish standards and provide training for

17 dispatchers in the state system, and maintain a

18 program of quality assurance for dispatch equipment

19 and operations; provided that individuals acting as

20 dispatchers in the State as of July 1, 2022, shall

21 obtain emergency medical dispatch certification by

S.B. NO. 3134

1 July 1, 2026, and shall maintain certification
2 thereafter;

3 (11) Establish a program that will enable emergency service
4 personnel statewide to provide early defibrillation;

5 (12) Establish ~~[within the department the]~~ and maintain
6 emergency medical ~~[service system]~~ services for
7 children statewide;

8 (13) Consult with the advisory ~~[committee]~~ council on
9 matters relating to the implementation of this part;
10 and

11 (14) Establish and maintain statewide standards for
12 emergency medical services course instructor
13 qualifications and statewide requirements for
14 emergency medical services training facilities."

15 SECTION 5. Section 321-225, Hawaii Revised Statutes, is
16 amended to read as follows:

17 **"§321-225 The ~~[state]~~ Hawaii emergency medical ~~[services]~~**
18 **systems advisory ~~[committee]~~ council.** (a) There is
19 established within the department of health for administrative
20 purposes only the ~~[state]~~ Hawaii emergency medical ~~[services]~~
21 systems advisory ~~[committee]~~ council, which shall sit in an
22 advisory capacity to the department of health on all matters

S.B. NO. 3134

1 relating to the state system. The advisory [committee] council
2 may advise the department of health upon request of the
3 department or upon its own initiative with regard to the state
4 system. The advisory [committee] council shall:

5 (1) Monitor, review, and evaluate on an ongoing basis the
6 operations, administration, and efficacy of the state
7 system or any components thereof, to determine
8 conformity with and maximum implementation of this
9 part[-];

10 (2) Prepare and submit periodic assessments, reports, and
11 other documents relating to the state system to ensure
12 the implementation of this part, as deemed necessary
13 or desirable in the discretion of the advisory
14 [committee.] council;

15 (3) Seek the input of the public in relation to the state
16 system to ensure adequate fulfillment of the emergency
17 medical services, emergency medical services for
18 children, and trauma and critical care services needs
19 of the State consistent with this part[-];

20 (4) Participate in any planning or other policymaking with
21 regard to the state system, and seek the participation
22 of the public, including subarea health planning

S.B. NO. 3134

1 councils in its consideration of plans and policies
2 relating to the state system[–];

3 (5) Perform other functions, and have other duties
4 necessary to ensuring the fullest implementation and
5 maintenance of the state system[–]; and

6 (6) Advise the department of health in formulating a
7 master plan for emergency medical ~~services,~~ systems
8 of care, including medicom, the "911" system, and
9 other components necessary to meet the emergency
10 medical needs of the people of the State, which shall
11 be submitted to the legislature.

12 (b) The advisory ~~committee~~ council shall be composed of
13 [twenty] twenty-three members: [three] four nonvoting ex-officio
14 members, who shall be the director of transportation, the
15 adjutant general, the executive director of the Hawaii 9-1-1
16 board, and the administrator of the state health planning and
17 development agency, or the designated representatives thereof,
18 and ~~seventeen~~ nineteen members representing all counties of
19 the State who shall be appointed by the governor subject to
20 section 26-34 as follows:

21 (1) Five members who shall be physicians experienced in
22 the conduct and delivery of emergency medical

S.B. NO. 3134

1 services; provided that at least two shall be engaged
2 in the practice of emergency medicine and be board-
3 eligible or board-certified by the American Board of
4 Emergency Medicine, and provided further that at least
5 one physician shall be engaged in the practice of
6 pediatrics and be board-eligible or board-certified by
7 the American Board of Pediatrics;

8 (2) Four members who shall be consumers of health care and
9 who shall have no connection with or relationship to
10 the health care system of the State and who shall be
11 representative of all counties;

12 (3) Four members of allied health professions related to
13 emergency medical services; [and]

14 (4) Four members, one from each county, who shall be
15 mobile intensive care technicians or emergency medical
16 technicians engaged in the practice of pre-hospital
17 emergency medical [service.] services; and

18 (5) Two members who shall be surgeons or clinicians
19 experienced in the conduct and delivery of trauma or
20 acute care services.

21 (c) The members of the advisory [committee] council shall
22 serve without compensation, but shall be reimbursed for

S.B. NO. 3134

1 necessary expenses incurred in the performance of their duties,
2 including travel expenses. The chairperson of the advisory
3 [committee] council shall be elected by the members from among
4 their numbers. A majority of the members of the advisory
5 [committee] council shall constitute a quorum for the conduct of
6 business of the advisory [committee] council. A majority vote
7 of the members present at a meeting at which a quorum is
8 established shall be necessary to validate any action of the
9 [committee] council.

10 [+] (d) The advisory [committee] council may adopt rules
11 for its governance.

12 [+] (e) The department of health shall provide necessary
13 staff and other support required by the advisory [committee]
14 council for the performance of its duties."

15 SECTION 6. Section 321-228, Hawaii Revised Statutes, is
16 amended to read as follows:

17 "**§321-228 Emergency medical services; counties.** The
18 department shall determine, in consultation with the advisory
19 committee under section 321-225, the levels of emergency medical
20 services that shall be implemented in each county within the
21 state service area. The department may contract to provide
22 emergency medical services, including emergency [aeromedical]

S.B. NO. 3134

1 air-medical services, or any necessary component of the
2 emergency ~~[services system of]~~ medical systems of care within a
3 county within the service area in conformance with the state
4 system. If any county within the service area shall apply to
5 the department to operate state emergency medical ambulance
6 services within the respective county, the department may
7 contract with the county for the provision of those
8 services. The department shall operate emergency medical
9 ambulance services or contract with a private agency in those
10 counties within the service area that do not apply to it under
11 this section. Any county or private agency contracting to
12 provide emergency medical ambulance services under this section
13 shall be required by the department to implement those services
14 in a manner and at a level consistent with the levels determined
15 under this section."

16 SECTION 7. Section 321-230, Hawaii Revised Statutes, is
17 amended to read as follows:

18 **"§321-230 Technical assistance, data collection,
19 evaluation.** (a) The department may contract for technical
20 assistance and consultation, including categorization, data
21 collection, and evaluation appropriate to the needs of the
22 statewide emergency medical ~~[services system.]~~ systems of

S.B. NO. 3134

1 care. The collection and analysis of statewide emergency
2 medical [services] systems of care data, including pediatrics,
3 trauma, cardiac, stroke, burn, medical, and behavioral medical
4 emergencies, shall be for the purpose of improving the quality
5 of services provided.

6 The department may implement and maintain a trauma registry
7 for the collection of information concerning the treatment of
8 critical trauma patients at state designated trauma centers, and
9 carry out a system for the management of that information. The
10 system may provide for the recording of information concerning
11 treatment received before and after a trauma patient's admission
12 to a hospital or medical center. All state designated trauma
13 centers shall submit to the department periodic reports of each
14 patient treated for trauma in the state system in the manner as
15 the department shall specify.

16 For the purposes of this subsection, "categorization" means
17 systematic identification of the readiness and capabilities of
18 hospitals and their staffs to adequately, expeditiously, and
19 efficiently receive and treat emergency patients.

20 (b) The department shall establish, administer, and
21 maintain an [aeromedical] emergency [medical] air-medical
22 services system designed to collect and analyze data to measure

S.B. NO. 3134

1 the efficiency and effectiveness of each phase of the statewide
2 emergency ~~aeromedical~~ air-medical program.

3 The department shall monitor ~~aeromedical~~ air-medical
4 emergency ambulance service flights statewide to include date of
5 service, patient demographics, transport diagnosis, and medical
6 outcomes. The department medicom center shall work with each
7 air-medical service provider and health care facility as the
8 intermediary to arrange emergency transport of ~~bariatric~~
9 patients by licensed air-medical service providers, or by the
10 United States Coast Guard, and maintain a registry of all
11 emergency transports provided ~~by the United States Coast~~
12 ~~Guard~~. All statewide ~~aeromedical~~ air-medical providers shall
13 submit their data to the department as specified and requested
14 by the department.

15 The statewide ~~aeromedical~~ emergency ~~medical~~ air-medical
16 services system shall serve the emergency health needs of the
17 people of the State by identifying:

18 (1) The system's strengths and weaknesses;
19 (2) The allocation of resources; and
20 (3) The development of ~~rotary-wing~~ emergency
21 ~~aeromedical~~ air-medical services standards;

S.B. NO. 3134

1 provided that emergency helicopter use, including triage
2 protocols, shall be based on national ~~aeromedical~~ air-medical
3 triage and transport guidelines established by the Association
4 of Air Medical Services, the American College of Surgeons, the
5 National Association of Emergency Medical Service Physicians, or
6 other department-approved national ~~aeromedical~~ air-medical
7 accreditation agency. The department, in the implementation of
8 this subsection, shall plan, coordinate, and provide assistance
9 to all entities and agencies, public and private, involved in
10 the statewide system.

11 (c) The department shall use an emergency ~~aeromedical~~
12 ~~services~~ air-medical quality improvement committee comprised of
13 representatives of trauma, emergency, and tertiary care
14 physicians and providers to analyze information collected from
15 the ~~aeromedical~~ air-medical quality improvement performance
16 measures as established by the ~~American College of Surgeons,~~
17 department, and to recommend system standards and resources to
18 maintain and improve ~~the~~ Hawaii emergency ~~aeromedical~~ air-
19 medical services ~~system~~."

20 SECTION 8. Statutory material to be repealed is bracketed
21 and stricken. New statutory material is underscored.

22 SECTION 9. This Act shall take effect upon its approval.

S.B. NO. 3134

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INTRODUCED BY: Mul N. J.

3

BY REQUEST

S.B. NO. 3134

Report Title:

Department of Health; Emergency Medical Services Systems of Care

Description:

Modernizes Hawaii's emergency medical services statutes to align with current best practices.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

SB. NO. 3134

JUSTIFICATION SHEET

DEPARTMENT: Health

TITLE: A BILL FOR AN ACT RELATING TO EMERGENCY MEDICAL SYSTEMS OF CARE.

PURPOSE: To update the wording of statutes governing the State's emergency medical services systems to use modern and consistent terminology.

MEANS: Amend sections 321-221, 321-222, 321-223, 321-224(a), 321-225, 321-228, and 321-230, Hawaii Revised Statutes.

JUSTIFICATION: Hawaii's emergency medical services (EMS) system has been instrumental in ensuring a degree of equity to critical health services for residents on all islands due to its comprehensive reach and 100 percent full-time professional staffing.

Technologies related to healthcare, communication, and transportation have evolved exponentially, but implementation has been uneven due to resource constraints and a cumbersome governance framework.

A comprehensive modernization of EMS-related statutes that aligns with national best practices and streamlines program governance is required to ensure that the State's EMS system is managed more strategically.

Impact on the public: Improved emergency medical services that better integrate with healthcare, social services, and other integrated community assets.

Impact on the department and other agencies: The Department will experience improved oversight, planning, and coordination of emergency services-related activities. County first responders will benefit from the improved flexibility to respond and

deploy new technologies consistent with national best practices.

GENERAL FUND: None.

OTHER FUNDS: None.

PPBS PROGRAM
DESIGNATION: HTH 730.

OTHER AFFECTED
AGENCIES: Counties.

EFFECTIVE DATE: Upon approval.