THE SENATE THIRTY-THIRD LEGISLATURE, 2025 STATE OF HAWAII

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S.R. NO. 121

#### MAR 0 7 2025

# SENATE RESOLUTION

REQUESTING THE AUDITOR TO ASSESS THE SOCIAL AND FINANCIAL EFFECTS OF MANDATING HEALTH INSURANCE COVERAGE FOR HEARING AIDS.

WHEREAS, according to the National Institutes of Health,
 about one-third of Americans between the ages of sixty-five and
 seventy-five, and approximately one-half of those older than
 seventy-five, have some degree of hearing loss; and

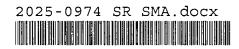
6 WHEREAS, one digital hearing aid can cost \$3,000 or more, 7 and because about fifty percent of childhood hearing loss is due 8 to genetic causes, more than one member in a family may need to 9 wear hearing aids, thereby multiplying the financial burden of 10 purchasing hearing aids; and

WHEREAS, while most health insurance plans in Hawaii cover the purchase of hearing aids, the amount of coverage may be low, leaving the patient with a large copayment; and

16 WHEREAS, it is not unusual for people with hearing loss to 17 choose to delay or forgo the purchase of hearing aids because 18 they are unable to pay for them; and

WHEREAS, pursuant to section 23-51, Hawaii Revised 20 21 Statutes, before any legislative measure that mandates health insurance coverage for specific health services, specific 22 diseases, or certain providers of health care services as part 23 of individual or group health insurance policies can be 24 considered, there shall be a concurrent resolution passed that 25 designates a specific legislative measure for the Auditor to 26 review and on which to prepare a report for submission to the 27 Legislature that assesses both the social and financial effects 28 of the proposed mandated coverage; and 29 30

31 WHEREAS, the Legislature adopted S.C.R. No. 34, S.D. 1 32 (2014), which requested the Auditor to assess the social and 33 financial effects of mandating health insurance coverage for 34 hearing aids, as proposed in S.B. No. 309, S.D. 1 (2014); and 35



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WHEREAS, pursuant to Report No. 14-10, dated October 2014, 1 2 the Auditor determined that S.B. No. 309, S.D. 1 (2014), lacked certain coverage parameters, including the frequency for 3 replacement or costs to be covered by insurers for hearing aids; 4 5 and 6 7 WHEREAS, in response to the Auditor's report, S.B. No. 2439, S.D. 2 (2022) (S.B. No. 2439), proposed a minimum coverage 8 benefit of \$1,500 per hearing aid for each hearing-impaired ear 9 10 every thirty-six months; and 11 WHEREAS, the Legislature adopted S.C.R. No. 61, S.D. 1, 12 H.D. 1 (2022), which requested the Auditor to perform a social 13 and financial assessment of mandatory health insurance coverage 14 15 for hearing aids as proposed in S.B. No. 2439, as required by section 23-51, Hawaii Revised Statutes; and 16 17 18 WHEREAS, the Office of the Auditor ceased work on its 19 assessment of S.B. No. 2439, pursuant to communication from the Legislature's Kupuna Caucus that the assessment was unnecessary; 20 21 and 22 23 WHEREAS, relevant stakeholders, including the legislator who introduced the measure or the Deaf and Blind Task Force, 24 were not consulted on the reasoning for the Auditor's ceasing 25 26 work on the assessment of S.B. No. 2439; and 27 WHEREAS, S.B. No. 1494, introduced during the Regular 28 Session of 2025, contains specific coverage parameters that 29 requires health insurers, mutual benefit societies, and health 30 maintenance organizations to provide coverage for hearing aids, 31 subject to a minimum benefit of \$1,500 per hearing-impaired ear 32 every thirty-six months; and 33 34 35 WHEREAS, pursuant to section 23-51, Hawaii Revised Statutes, an updated social and financial assessment by the 36 37 Auditor analyzing the specific, mandatory health insurance coverage parameters proposed in S.B. No. 1494, Regular Session 38 39 of 2025, is warranted; now, therefore, 40 BE IT RESOLVED by the Senate of the Thirty-third 41 Legislature of the State of Hawaii, Regular Session of 2025, 42



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that the Auditor is requested to conduct an assessment, pursuant 1 to sections 23-51 and 23-52, Hawaii Revised Statutes, of the 2 social and financial effects of mandating health insurance 3 coverage for hearing aids, as proposed in S.B. No. 1494, which 4 was introduced during the Regular Session of 2025; and 5 6 7 BE IT FURTHER RESOLVED that the Auditor is requested to 8 include the following as part of the assessment: 9 (1)The number of residents in the State in the target 10 11 population who suffer hearing loss based on national prevalence rates, to determine who may be impacted by 12 the cost of hearing aids; 13 14 (2) A determination of the current standard for frequency 15 16 of replacement of hearing aids and the cost limitations, if any, placed on the hearing aid 17 coverage benefit, by researching public and private 18 entities that provide coverage for hearing aids, 19 including but not limited to Medicare, Medicaid, 20 health plans in Hawaii, and individuals who need, use, 21 or otherwise experience the need for hearing aids; 22 23 24 (3) Whether different standards for frequency of replacement are applied to adults in comparison to 25 minors in need of hearing aids; 26 27 An examination of the existing medically necessary 28 (4) standards of care used to determine what type of 29 hearing aid best suits an individual with hearing 30 loss; and 31 32 (5) An examination of the existing technology in hearing 33 aids and possible future technology; and 34 35 BE IT FURTHER RESOLVED that the Auditor is requested to 36 adhere to any request for a social and financial effect 37 assessment pursuant to the passage of a Concurrent Resolution 38 and disregard requests to cease the assessment by any individual 39 or entity other than the Legislature acting as a whole; and 40 41

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BE IT FURTHER RESOLVED that the Auditor is requested to submit a report of its findings and recommendations, including any proposed legislation and updates to Report No. 14-10, to the Legislature no later than twenty days prior to the convening of the Regular Session of 2026; and

BE IT FURTHER RESOLVED that certified copies of this
Resolution be transmitted to the Auditor and Insurance
Commissioner.

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