### A BILL FOR AN ACT

RELATING TO CONDOMINIUM INSURANCE.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The legislature finds that before the Maui
2	wildfires on August 8, 2023, the availability of condominium
3	building master property insurance policy options within the
4	condominium insurance marketplace was already shrinking. Due in
5	part to the shrinking condominium insurance marketplace, the
6	cost of condominium building master insurance policies has
7	increased exponentially, with insurers increasing deductible
8	amounts from approximately \$10,000 to \$25,000 per unit, per
9	occurrence, to as much as \$250,000. These increased deductibles
10	are also due to consistent and high-cost losses.

11 The legislature also finds that while the State has not
12 experienced a direct, major impact from a major hurricane since
13 hurricane Iniki devastated Kauai and damaged homes along Oahu's
14 leeward coast more than thirty years ago, mortgage lenders
15 continue to require Hawaii homeowners to carry hurricane
16 insurance that can cost two to three times the amount of annual
17 premiums of a conventional homeowner policy. The governor's

1 emergency proclamation dated August 7, 2024, enabled the 2 executive branch to provide additional options for condominium 3 associations to purchase hurricane and property insurance for 4 their buildings by authorizing: 5 (1) Loans to the Hawaii hurricane relief fund and the 6 Hawaii property insurance association to facilitate 7 the issuance of hurricane and property insurance 8 policies to condominium associations; and 9 (2) The Hawaii hurricane relief fund to issue hurricane 10 insurance policies for large condominium buildings and 11 set policy limits. 12 The legislature also acknowledges that although insurance 13 coverage, excluding hurricane coverage, for condominium 14 buildings is available in the standard insurance market, the 15 availability of this coverage is not quaranteed. 16 The legislature further acknowledges that the city and 17 county of Honolulu's requirement for mandatory fire sprinkler 18 retrofits or alternative fire safety upgrades in older 19 condominium properties covered by ordinance 18-14, as amended by 20 ordinance 22-2, has resulted in insurance premium increases of 21 one hundred per cent or more since 2022, and substantial

- 1 expenses to comply with the ordinance for more than three
- 2 hundred high-rise properties on Oahu.
- 3 The purpose of this Act is to establish a mutual insurance
- 4 program to provide coverage to stabilize the insurance market
- 5 serving Hawaii high-rise residential condominium properties.
- 6 SECTION 2. Chapter 431, Hawaii Revised Statutes, is
- 7 amended by adding a new article to be appropriately designated
- 8 and to read as follows:
- 9 "ARTICLE
- 10 HAWAII CONDOMINIUM MUTUAL INSURANCE COMPANY
- 11 **§431: -101 Purpose.** There is established the Hawaii
- 12 condominium mutual insurance company to provide property and
- 13 casualty insurance coverage to high-rise residential
- 14 condominiums and the owners of units within those condominiums
- 15 at the highest level of service with the lowest possible cost,
- 16 consistent with reasonable and applicable actuarial standards
- 17 and the sound financial integrity of each residential
- 18 condominium property association.
- 19 §431: -102 Definitions. As used in this article:
- 20 "Administrator" means the chief executive officer of the
- 21 Hawaii condominium mutual insurance company.



- 1 "Association" shall have the same meaning as in section
- **2** 514B-3.
- 3 "Board" means the board of directors of the Hawaii
- 4 condominium mutual insurance company.
- 5 "Company" means the Hawaii condominium mutual insurance
- 6 company established by this article.
- 7 "Council" means the Hawaii condominium mutual insurance
- 8 company oversight council.
- 9 "High-rise residential condominium property" means a
- 10 residential building having or more stories of residential
- 11 units.
- "Investment manager" means any fiduciary, who has been
- 13 designated by the board to manage, acquire, or dispose of the
- 14 company's assets, a bank as defined by law, or an insurance
- 15 company qualified to perform services under the laws of more
- 16 than one state.
- 17 "Qualified actuary" means a member of the American Academy
- 18 of Actuaries who is either a fellow of the Casualty Actuarial
- 19 Society or an Associate of the Casualty Actuarial Society who
- 20 has five or more years of experience.

1 §431: -103 Hawaii condominium mutual insurance company; 2 established. (a) The Hawaii condominium mutual insurance company is established as an independent corporation to provide 3 condominium insurance and related services to Hawaii 4 5 condominiums and the owners of the units within those 6 condominiums. The company may be reorganized as a nonprofit 7 corporation under chapter 414D. 8 (b) The company shall be organized and operated as a 9 domestic mutual insurance company. The company shall comply 10 with, unless specifically excluded, all requirements of the 11 insurance code regarding a domestic mutual insurance company. 12 The company shall not be an agency of the State. The company or its liabilities shall not be deemed to constitute debts or 13 14 liabilities of the State of Hawaii or pledges of the full faith 15 and credit of the State. The company shall write property and 16 casualty insurance policies for high-rise residential 17 condominium properties and its residential unit owners as

required or authorized by law to the same extent as any other

private insurer. The company shall not write other lines of

insurance, reinsurance, or excess insurance.

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(c) The company's assets shall consist of real and 1 2 personal property and shall include all premiums and other 3 moneys paid to the company, all property, and other income 4 acquired, earned, or otherwise gained by the use of premiums and 5 other moneys paid to the company by deposits, investments, exchanges, and other transactions. The company's assets shall 7 be the sole property of the company and shall be used 8 exclusively by the company for the operation and obligations of 9 the company. 10 The company is exempt from participation, and shall 11 not join, contribute financially to, nor be entitled to the 12 protection of, any plan, association, guaranty, insolvency fund, or education and training fund authorized or required by this 13 14 chapter. Notwithstanding the foregoing exemptions, beginning 15 January 1, 2027, the company shall participate in the property 16 and liability insurance guaranty association, pursuant to sections 431:16-101 through 431:16-117; provided that the 17 company shall meet the surplus requirements applicable to all 18 19 other domestic insurers under chapter 431 effective January 1,

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2027.

- 1 (e) On or after January 1, 2027, the company shall provide
- 2 property and casualty insurance coverage to Hawaii condominium
- 3 associations and their unit owners otherwise entitled to
- 4 coverage but not able to or not electing to purchase coverage in
- 5 the voluntary insurance market, and not authorized, either
- 6 individually or as a part of a group, to self-insure. An
- 7 authorized self-insured is eligible for coverage upon
- 8 termination of self-insurance.
- 9 §431: -104 Incorporation of article 14A sections. Unless
- 10 the context otherwise requires, sections 431:14A-106, 431:14A-
- 11 108, 431:14A-109, 431:14A-111, 431:14A-112, 431:14A-113, and
- 12 431:14A-116 are incorporated by reference into this article;
- 13 provided that the definitions set forth in section 431: -102
- 14 shall apply when a defined term is used.
- 15 §431: -105 Company divisions. The company may add one or
- 16 more divisions for the purposes of this article.
- 17 §431: -106 Board of directors, established. (a) The
- 18 board of directors of the company shall be responsible for the
- 19 organization, management, policies, and activities of the
- 20 company. The board shall consist of nine voting members and one

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1 nonvoting member. The voting members shall consist of the 2 following: 3 (1) Eight directors who shall be owners, officers, or employees of policyholders of the company; and (2) One director who shall be a public, at-large member 5 elected by the board of directors. 6 7 The administrator shall be the nonvoting member of the board. 8 The initial eight directors shall be appointed by the 9 governor and shall serve for terms of one year each. 10 The public, at-large member initially elected by the board 11 shall serve for a term of one year. 12 The initial board of directors shall determine the 13 staggering and length of future directors' terms; provided that 14 no term shall exceed three years. Each director shall serve for 15 terms as specified by the board unless sooner removed for cause 16 pursuant to rules adopted by the board. Each director shall 17 hold office until a successor is appointed. No person shall

serve more than two consecutive full terms as director. Any

other law to the contrary notwithstanding, the election and

composition of the board of directors as provided in this

- 1 section shall be deemed adequate to qualify the company as a
- 2 mutual insurer under chapter 431.
- 3 (c) A vacancy on the board shall be filled by appointment
- 4 of the governor in the case of appointed directors, or by
- 5 election by the board of directors in the case of the at-large
- 6 member. The person appointed to fill a vacancy shall serve for
- 7 the remainder of the term of the person's predecessor.
- 8 (d) Within one year after appointment, each director shall
- 9 be a member or an employee of a policyholder of the company and
- 10 shall continue in such status during the director's term of
- 11 office. Any director representing a member that fails to
- 12 maintain workers' compensation insurance from the company shall
- 13 be disqualified from serving on the board.
- 14 (e) Each director shall receive necessary traveling and
- 15 board expenses incurred in the performance of their duty as
- 16 director and a fee commensurate with the duties expected of
- 17 actual attendance at board meetings.
- 18 (f) No person shall be a director who has a direct and
- 19 substantial interest in a competing insurer as:

1	(1)	A stockholder (excluding the holding of less than one
2		per cent of the outstanding shares in a publicly
3		traded insurer);
4	(2)	An employee;
5	(3)	An attorney; or
6	(4)	A contracting party (excluding an independent
7		contractor or business owner who does less than
8		twenty-five per cent of its total annual volume of
9		business per year with competing insurers).
10	§ <b>431</b>	: -107 Duties and responsibilities. (a) All
11	corporate	powers shall be exercised by or under the authority of
12	the board	, unless otherwise provided in this article or in the
13	articles	of incorporation.
14	(b)	The board shall discharge its duties:
15	(1)	In accordance with the company's purpose;
16	(2)	With the care, skill, prudence, and diligence under
17		the circumstances that a prudent director, acting in a
18		like capacity and familiar with such matters would use
19		in conducting a similar enterprise and purpose;
20	(3)	By diversifying the company's investments to minimize
21		the risk of losses, unless it is prudent not to do so;

1	(4)	in accordance with governing legal documents,
2	(5)	By having an annual audit of the company by an
3		independent certified public accountant;
4	(6)	By securing a fidelity bond for the administrator and
5		in its discretion for other agents dealing with the
6		company's assets at the company's expense;
7	(7)	By purchasing liability insurance for errors and
8		omissions for the board, each director, and any other
9		fiduciary employed or contracted by the company to
10		cover liability or losses caused by the act or
11		omission of a fiduciary;
12	(8)	By maintaining proper books of accounts and records of
13		the company's administration;
14	(9)	By carrying out the reporting and disclosure
15		requirements required by law;
16	(10)	By appointing a qualified actuary to develop and
17		recommend a responsible schedule of premium rates with
18		consideration of the company's investment income or
19		refunds, or both, and to provide actuarial
20		certification of the company's loss reserves; and

1	(11)	By cooperating with and assisting the council in its
2		duties and responsibilities.
3	(c)	Except as otherwise provided by law, the board may:
4	(1)	Transact property and casualty insurance policies
5		required or authorized by state law to the same extent
6		as any other insurer;
7	(2)	Provide the terms and conditions of an insurance
8		policy;
9	(3)	Provide that any written instrument be executed for
10		the company by the administrator or the
11		administrator's agent;
12	(4)	Enter into agreements to reinsure all or part of the
13		company's exposure to loss and to limit the risk to
14		the company; and
15	(5)	Employ persons to administer the company, including
16		legal counsel, accountants, insurance consultants,
17		administrators, qualified actuaries, investment
18		managers, adjustors, other experts, and clerical
19		employees and pay compensation and expenses in
20		connection therewith



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2 the Hawaii condominium mutual insurance company oversight 3 council which shall meet at least once annually. For 4 administrative purposes only, the council shall be placed in the 5 department of commerce and consumer affairs. The council shall oversee the activities of the company to ensure that the company 6 fulfills its purpose as set forth in this article. 7 8 The council shall consist of five members who shall (b) 9 include: 10 A member of the senate appointed by the president of (1)11 the senate: 12 (2) A member of the house of representatives appointed by 13 the speaker of the house of representatives; 14 (3) The director of commerce and consumer affairs; and 15 (4)Two at-large members who are owners, officers, or 16 employees of the company policyholder appointed by the 17 governor; 18 provided that if any designee under paragraphs (1) or (2) does 19 not meet the conditions described in subsection (c), the 20 president of the senate, speaker of the house of 21 representatives, or governor, as applicable, shall designate an

**§431:** -108 Oversight council. (a) There is established

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1	appropria	te representative. Section 26-34 shall not apply to
2	appointme	nts under this section.
3	(c)	No person shall serve on the council who within the
4	second de	gree of consanguinity or affinity has a direct and
5	substanti	al interest in an insurer that competes with the
6	company,	including but not limited to:
7	(1)	A stockholder of a competing company (excluding a
8		holder of less than one per cent of the outstanding
9		shares in a publicly traded company);
10	(2)	An employee of a competing company;
11	(3)	An attorney who represents a competing company; or
12	(4)	A party who contracts with a competing company
13		(excluding an independent contractor or business owner
14		who does less than twenty-five per cent of its total
15		annual volume of business per year with competing
16		insurers).
17	(d)	Members of the council shall serve without
18	compensat	ion, but shall be reimbursed for reasonable expenses

(e) The administrator shall serve as liaison officer to

the council. Not later than sixty days after July 20, 2027, and

necessary for the performance of their duties.

- 1 every June 15 thereafter, the board shall provide to the council
- 2 any and all data and information the council may require,
- 3 including but not limited to:
- 4 (1) The company's statutorily required annual financial
- 5 statement;
- **6** (2) Copies of any reports issued by the insurance division
- 7 in connection with the triennial examination of the
- 8 company; and
- 9 (3) Actuarial certification of loss reserves.
- 10 (f) After receipt of the data and information required
- 11 pursuant to subsection (e), the council shall review the
- 12 activities of the company and determine whether the company is
- 13 fulfilling its purpose as set forth in this article. The
- 14 council shall promptly, but in no event later than October 15,
- 15 2027, and every October 15 thereafter, submit a report to the
- 16 governor with a copy to the board of directors, stating whether
- 17 the company is fulfilling its purpose as set forth in this
- 18 article. If the council determines that there are any
- 19 deficiencies in the company's fulfillment of its purposes as set
- 20 forth in this article, the council shall include in its report a
- 21 detailed description of any deficiencies. Within a time frame

- 1 established by the council, but in no event later than six
- 2 months after delivery of the council's report in accordance with
- 3 this section, the company shall respond in writing to any
- 4 deficiencies identified in the council's report. The Hawaii
- 5 condominium mutual insurance company shall provide staff support
- 6 to the council.
- 7 (g) If the governor determines that corrective action is
- 8 appropriate after reviewing the council's report and the
- 9 company's response, the governor shall inform the legislature,
- 10 and the legislature shall consider what action is needed.
- 11 §431: -109 Premium rates, determination. (a) The board
- 12 shall establish the premium rates to be charged for insurance
- 13 sold by the company. The company shall comply with the
- 14 requirements set forth in this article. Premium rates shall be
- 15 set at levels sufficient, when invested, to carry all claims to
- 16 maturity, to meet the reasonable expenses for administering the
- 17 company, and to maintain a reasonable surplus.
- 18 (b) The board shall hire a qualified actuary to assist
- 19 with the development of sound premium rates.
- 20 §431: -110 Audits. (a) For casualty and property
- 21 insurance policies issued to an association, the administrator,



- 1 or designated representative, shall have reasonable access to
- 2 association records and property during regular working hours to
- 3 carry out audits and obtain other information necessary for the
- 4 administration of this article.
- 5 (b) For each casualty and property insurance policy issued
- 6 to a unit owner, the administrator, or designated
- 7 representative, shall have reasonable access to the unit and
- 8 association records and property during regular working hours to
- 9 carry out audits and obtain other information necessary for the
- 10 administration of this article.
- 11 §431: -111 Denial, cancellation, and termination. The
- 12 company may deny coverage or renewal of an existing policy or
- 13 may terminate an existing policy of a policyholder or applicant
- **14** for:
- 15 (1) Nonpayment of an undisputed premium;
- 16 (2) Refusal to permit inspections;
- 17 (3) Failure to comply with programs required by the
- 18 company; or
- 19 (4) Failure to accurately disclose information necessary
- for the board to carry out its purpose.

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§431: -112 Building safety and management programs. 2 The company shall work with policyholders to develop, implement, and monitor building safety and management programs. 3 4 programs shall include the development of a loss reduction plan 5 that promotes safe building conditions. 6 (b) The company shall promote safety programs to 7 policyholders through programs and activities, which may 8 include: 9 Analyzing reports of accidents to help determine the (1)10 cause of those accidents; 11 (2) Conducting studies for risk and hazard identification 12 and assessments by professionals; 13 (3) Conducting educational programs designed to prevent 14 frequently recurring accidents; and 15 (4)Inspecting properties and investigating unsafe 16 conditions to promote safety and eliminate hazards. 17 (c) Company representatives shall have reasonable access 18 to the premises of any policyholder or applicant during regular 19 working hours to carry out evaluations.

(d) Where the company finds, upon the completion of a

detailed inspection, that an insured has policies and practices

- 1 in place that demonstrate a high regard for safety, the company
- 2 may apply a deviation to the insured's rate structure, noting
- 3 special recognition of those efforts.
- 4 (e) The company shall not incur additional legal liability
- 5 toward its members or beneficiaries as a result of any action
- 6 taken or not taken pursuant to this chapter beyond that
- 7 explicitly created by this chapter or common law and generally
- 8 applicable to the acts or omissions of all issuers of property
- 9 and casualty insurance in the State."
- 10 SECTION 3. Chapter 514B, Hawaii Revised Statutes, is
- 11 amended by adding a new section to part I to be appropriately
- 12 designated and to read as follows:
- 13 "§514B- Condominium loan fund. (a) There is
- 14 established in the state treasury the condominium loan fund into
- 15 which shall be deposited all moneys appropriated by the
- 16 legislature to the fund, contributed or transferred to the fund,
- 17 and received as repayment of loans and interest payments as
- 18 provided in this section.
- 19 (b) The director of commerce and consumer affairs may make
- 20 loans to associations that have been subject to increased
- 21 insurance premium costs of per cent or more since

1 January 1, , and for which the increased insurance premium 2 costs have resulted in increased maintenance fees for unit 3 owners of the condominium. 4 (c) The director of commerce and consumer affairs may 5 delegate the authority to make loans under subsection (b) to the 6 Hawaii condominium mutual insurance company. 7 (d) All unexpended and unencumbered moneys remaining in 8 the condominium loan fund at the close of each fiscal year, 9 which are deemed by the director of finance to be in excess of 10 the moneys necessary to carry out the purposes of this section 11 over the next following fiscal year, shall lapse to the credit 12 of the general fund." 13 SECTION 4. There is appropriated out of the general 14 revenues of the State of Hawaii the sum of \$ or so 15 much thereof as may be necessary for fiscal year 2025-2026 to 16 provide a loan to the Hawaii condominium mutual insurance 17 company for purposes consistent with this Act. 18 The sum appropriated shall be expended by the Hawaii

condominium mutual insurance company for the purposes of this

Act until such time as the Hawaii condominium mutual insurance

company board of directors convenes its first meeting after the

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- 1 effective date of this Act. Thereafter, any remaining moneys
- 2 appropriated pursuant to this section shall be expended by the
- 3 Hawaii condominium mutual insurance company board of directors
- 4 for the purposes of this Act.
- 5 SECTION 5. There is appropriated out of the condominium
- 6 loan fund the sum of \$ or so much thereof as may be
- 7 necessary for fiscal year 2025-2026 and the same sum or so much
- 8 thereof as may be necessary for fiscal year 2026-2027 for loans
- 9 to associations of apartment owners under section 514B-
- 10 Hawaii Revised Statutes.
- 11 The sums appropriated shall be expended by the department
- 12 of commerce and consumer affairs for the purposes of this Act.
- 13 SECTION 6. If any provision of this Act, or the
- 14 application thereof to any person or circumstance is held
- 15 invalid, the invalidity does not affect other provisions or
- 16 applications of this Act which can be given effect without the
- 17 invalid provision or application, and to this end the provisions
- 18 of this Act are severable.
- 19 SECTION 7. Statutory material to be repealed is bracketed.
- 20 New statutory material is underscored.

- 1 SECTION 8. This Act shall take effect on July 1, 2050;
- 2 provided that sections 4 and 5 shall take effect on July 1,
- **3** 2025.

#### Report Title:

Condominium Insurance; Property and Casualty Insurance; Hawaii Condominium Mutual Insurance Company; Condominium Loan Fund; Associations of Apartment Owners; Reports; Appropriations

#### Description:

Establishes the Hawaii Condominium Mutual Insurance Company to provide property and casualty insurance to high-rise residential condominium associations and the owners of those units. Requires reports to the Governor. Establishes the Condominium Loan Fund to assist associations of apartment owners experiencing increased insurance costs. Appropriates funds. Effective 7/1/2050. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.