THE SENATE THIRTY-THIRD LEGISLATURE, 2025 STATE OF HAWAII

S.B. NO. 628

JAN 17 2025

A BILL FOR AN ACT

RELATING TO TAXATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

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PART I

2 SECTION 1. Section 237-13, Hawaii Revised Statutes, is
3 amended to read as follows:

4 "\$237-13 Imposition of tax. There is hereby levied and
5 shall be assessed and collected annually privilege taxes against
6 persons on account of their business and other activities in the
7 State measured by the application of rates against values of
8 products, gross proceeds of sales, or gross income, whichever is
9 specified, as follows:

10 (1) Tax on manufacturers.

(A) Upon every person engaging or continuing within
the State in the business of manufacturing,
including compounding, canning, preserving,
packing, printing, publishing, milling,
processing, refining, or preparing for sale,
profit, or commercial use, either directly or
through the activity of others, in whole or in

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1			part, any article or articles, substance or
2			substances, commodity or commodities, the amount
3			of the tax to be equal to the value of the
4			articles, substances, or commodities,
5			manufactured, compounded, canned, preserved,
6			packed, printed, milled, processed, refined, or
7			prepared for sale, as shown by the gross proceeds
8			derived from the sale thereof by the manufacturer
9			or person compounding, preparing, or printing
10			them, multiplied by one-half of one per cent.
11		(B)	The measure of the tax on manufacturers is the
12			value of the entire product for sale.
13	(2)	Tax	on business of selling tangible personal property;
14		prod	ucing.
15		(A)	Upon every person engaging or continuing in the
16			business of selling any tangible personal
17			property whatsoever, there is likewise hereby
18			levied, and shall be assessed and collected, a
19			tax equivalent to [four] <u>five</u> per cent of the
20			gross proceeds of sales of the business; provided
21			that, in the case of a wholesaler, the tax shall

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1 be equal to one-half of one per cent of the gross 2 proceeds of sales of the business; and provided 3 further that insofar as the sale of tangible 4 personal property is a wholesale sale under 5 section 237-4(a)(8), the tax shall be one-half of 6 one per cent of the gross proceeds. Upon every 7 person engaging or continuing within this State 8 in the business of a producer, the tax shall be 9 equal to one-half of one per cent of the gross 10 proceeds of sales of the business, or the value 11 of the products, for sale.

12 Gross proceeds of sales of tangible property in (B) 13 interstate and foreign commerce shall constitute 14 a part of the measure of the tax imposed on 15 persons in the business of selling tangible 16 personal property, to the extent, under the 17 conditions, and in accordance with the provisions 18 of the Constitution of the United States and the 19 Acts of the Congress of the United States which 20 may be now in force or may be hereafter adopted, 21 and whenever there occurs in the State an

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1		activity to which, under the Constitution and
2		Acts of Congress, there may be attributed gross
3		proceeds of sales, the gross proceeds shall be so
4		attributed.
5	(C)	No manufacturer or producer, engaged in such
6		business in the State and selling the
7		manufacturer's or producer's products for
8		delivery outside of the State (for example,
9		consigned to a mainland purchaser via common
10		carrier f.o.b. Honolulu), shall be required to
11		pay the tax imposed in this chapter for the
12		privilege of so selling the products, and the
13		value or gross proceeds of sales of the products
14		shall be included only in determining the measure
15		of the tax imposed upon the manufacturer or
16		producer.
17	(D)	A manufacturer or producer, engaged in such
18		business in the State, shall pay the tax imposed
19		in this chapter for the privilege of selling its
20		products in the State, and the value or gross
21		proceeds of sales of the products, thus subjected

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1 to tax, may be deducted insofar as duplicated as 2 to the same products by the measure of the tax 3 upon the manufacturer or producer for the 4 privilege of manufacturing or producing in the 5 State; provided that no producer of agricultural 6 products who sells the products to a purchaser 7 who will process the products outside the State 8 shall be required to pay the tax imposed in this 9 chapter for the privilege of producing or selling 10 those products. 11 A taxpayer selling to a federal cost-plus (E) 12 contractor may make the election provided for by 13 paragraph (3)(C), and in that case the tax shall 14 be computed pursuant to the election, 15 notwithstanding this paragraph or paragraph (1) 16 to the contrary. 17 (F) The department, by rule, may require that a 18 seller take from the purchaser of tangible 19 personal property a certificate, in a form 20 prescribed by the department, certifying that the 21 sale is a sale at wholesale; provided that:

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1			(i)	Any purchaser who furnishes a certificate
2				shall be obligated to pay to the seller,
3				upon demand, the amount of the additional
4				tax that is imposed upon the seller whenever
5				the sale in fact is not at wholesale; and
6			(ii)	The absence of a certificate in itself shall
7				give rise to the presumption that the sale
8				is not at wholesale unless the sales of the
9				business are exclusively at wholesale.
10	(3)	Tax	upon	contractors.
11		(A)	Upon	every person engaging or continuing within
12			the	State in the business of contracting, the tax
13			shal	l be equal to [four] <u>five</u> per cent of the
14			gros	s income of the business.
15		(B)	In c	omputing the tax levied under this paragraph,
16			ther	e shall be deducted from the gross income of
17			the	taxpayer so much thereof as has been included
18			in t	he measure of the tax levied under
19			subp	aragraph (A), on another taxpayer who is a
20			cont	ractor, as defined in section 237-6; provided
21			that	any person claiming a deduction under this

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1	paragraph shall be required to show in the
2	person's return the name and general excise
3	number of the person paying the tax on the amount
4	deducted by the person.
5	(C) In computing the tax levied under this paragraph
6	against any federal cost-plus contractor, there
7	shall be excluded from the gross income of the
8	contractor so much thereof as fulfills the
9	following requirements:
10	(i) The gross income exempted shall constitute
11	reimbursement of costs incurred for
12	materials, plant, or equipment purchased
13	from a taxpayer licensed under this chapter,
14	not exceeding the gross proceeds of sale of
15	the taxpayer on account of the transaction;
16	and
17	(ii) The taxpayer making the sale shall have
18	certified to the department that the
19	taxpayer is taxable with respect to the
20	gross proceeds of the sale, and that the
21	taxpayer elects to have the tax on gross

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1		income computed the same as upon a sale to
2		the state government.
3	(D)	A person who, as a business or as a part of a
4		business in which the person is engaged, erects,
5		constructs, or improves any building or
6		structure, of any kind or description, or makes,
7		constructs, or improves any road, street,
8		sidewalk, sewer, or water system, or other
9		improvements on land held by the person (whether
10		held as a leasehold, fee simple, or otherwise),
11		upon the sale or other disposition of the land or
12		improvements, even if the work was not done
13		pursuant to a contract, shall be liable to the
14		same tax as if engaged in the business of
15		contracting, unless the person shows that at the
16		time the person was engaged in making the
17		improvements the person intended, and for the
18		period of at least one year after completion of
19		the building, structure, or other improvements
20		the person continued to intend to hold and not
21		sell or otherwise dispose of the land or

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1 improvements. The tax in respect of the 2 improvements shall be measured by the amount of 3 the proceeds of the sale or other disposition 4 that is attributable to the erection, 5 construction, or improvement of such building or 6 structure, or the making, constructing, or 7 improving of the road, street, sidewalk, sewer, 8 or water system, or other improvements. The 9 measure of tax in respect of the improvements 10 shall not exceed the amount which would have been 11 taxable had the work been performed by another, 12 subject as in other cases to the deductions 13 allowed by subparagraph (B). Upon the election 14 of the taxpayer, this paragraph may be applied 15 notwithstanding that the improvements were not 16 made by the taxpayer, or were not made as a 17 business or as a part of a business, or were made 18 with the intention of holding the same. However, 19 this paragraph shall not apply in respect of any 20 proceeds that constitute or are in the nature of 21 rent, which shall be taxable under paragraph (9);

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1		provided that insofar as the business of renting
2		or leasing real property under a lease is taxed
3		under section 237-16.5, the tax shall be levied
4		by section 237-16.5.
5	(4)	Tax upon theaters, amusements, radio broadcasting
6		stations, etc.
7		(A) Upon every person engaging or continuing within
8		the State in the business of operating a theater,
9		opera house, moving picture show, vaudeville,
10		amusement park, dance hall, skating rink, radio
11		broadcasting station, or any other place at which
12		amusements are offered to the public, the tax
13		shall be equal to [four] <u>five</u> per cent of the
14		gross income of the business, and in the case of
15		a sale of an amusement at wholesale under section
16		237-4(a)(13), the tax shall be one-half of one
17		per cent of the gross income.
18		(B) The department may require that the person
19		rendering an amusement at wholesale take from the
20		licensed seller a certificate, in a form

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1		pres	cribed by the department, certifying that the
2		sale	is a sale at wholesale; provided that:
3		(i)	Any licensed seller who furnishes a
4			certificate shall be obligated to pay to the
5			person rendering the amusement, upon demand,
6			the amount of additional tax that is imposed
7			upon the seller whenever the sale is not at
8		·	wholesale; and
9		(ii)	The absence of a certificate in itself shall
10			give rise to the presumption that the sale
11			is not at wholesale unless the person
12			rendering the sale is exclusively rendering
13			the amusement at wholesale.
14	(5)	Tax upon :	sales representatives, etc. Upon every
15		person cla	assified as a representative or purchasing
16		agent und	er section 237-1, engaging or continuing
17		within the	e State in the business of performing
18		services	for another, other than as an employee, there
19		is likewi	se hereby levied and shall be assessed and
20		collected	a tax equal to [four] <u>five</u> per cent of the

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1		commissions and other compensation attributable to the		
2		services so rendered by the person.		
3	(6)	Tax on service business.		
4		(A) Upon every person engaging or continuing within		
5		the State in any service business or calling		
6		including professional services not otherwise		
7		specifically taxed under this chapter, there is		
8		likewise hereby levied and shall be assessed and		
9		collected a tax equal to [four] <u>five</u> per cent of		
10		the gross income of the business, and in the case		
11		of a wholesaler under section $237-4(a)(10)$, the		
12		tax shall be equal to one-half of one per cent of		
13		the gross income of the business.		
14		(B) The department may require that the person		
15		rendering a service at wholesale take from the		
16		licensed seller a certificate, in a form		
17		prescribed by the department, certifying that the		
18		sale is a sale at wholesale; provided that:		
19		(i) Any licensed seller who furnishes a		
20		certificate shall be obligated to pay to the		
21		person rendering the service, upon demand,		

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1	the amount of additional tax that is imposed
2	upon the seller whenever the sale is not at
3	wholesale; and
4	(ii) The absence of a certificate in itself shall
5	give rise to the presumption that the sale
6	is not at wholesale unless the person
7	rendering the sale is exclusively rendering
8	services at wholesale.
9	(C) Where any person is engaged in the business of
10	selling interstate or foreign common carrier
11	telecommunication services within and without the
12	State, other than as a home service provider, the
13	tax shall be imposed on that portion of gross
14	income received by a person from service which is
15	originated or terminated in this State and is
16	charged to a telephone number, customer, or
17	account in this State notwithstanding any other
18	state law (except for the exemption under section
19	237-23(a)(1)) to the contrary. If, under the
20	Constitution and laws of the United States, the
21	entire gross income as determined under this

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1		paragraph of a business selling interstate or
2		foreign common carrier telecommunication services
3		cannot be included in the measure of the tax, the
4		gross income shall be apportioned as provided in
5		section 237-21; provided that the apportionment
6		factor and formula shall be the same for all
7		persons providing those services in the State.
8	(D)	Where any person is engaged in the business of a
9		home service provider, the tax shall be imposed
10		on the gross income received or derived from
11		providing interstate or foreign mobile
12		telecommunications services to a customer with a
13		place of primary use in this State when the
14		services originate in one state and terminate in
15		another state, territory, or foreign country;
16		provided that all charges for mobile
17		telecommunications services which are billed by
18		or for the home service provider are deemed to be
19		provided by the home service provider at the
20		customer's place of primary use, regardless of
21		where the mobile telecommunications originate,

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1	term	inate, or pass through; provided further that
2	the	income from charges specifically derived from
3	inte	rstate or foreign mobile telecommunications
4	serv	ices, as determined by books and records that
5	are	kept in the regular course of business by the
6	home	service provider in accordance with section
7	239-	24, shall be apportioned under any
8	appo	rtionment factor or formula adopted under
9	subp	aragraph (C). Gross income shall not
10	incl	ude:
11	(i)	Gross receipts from mobile
12		telecommunications services provided to a
13		customer with a place of primary use outside
14		this State;
15	(ii)	Gross receipts from mobile
16		telecommunications services that are subject
17		to the tax imposed by chapter 239;
18	(iii)	Gross receipts from mobile
19		telecommunications services taxed under
20		section 237-13.8; and

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1		(iv) Gross receipts of a home service provider
2		acting as a serving carrier providing mobile
3		telecommunications services to another home
4		service provider's customer.
5		For the purposes of this paragraph, "charges for
6		mobile telecommunications services", "customer",
7		"home service provider", "mobile
. 8		telecommunications services", "place of primary
9		use", and "serving carrier" have the same meaning
10		as in section 239-22.
11	(7)	Tax on insurance producers. Upon every person engaged
12		as a licensed producer pursuant to chapter 431, there
13		is hereby levied and shall be assessed and collected a
14		tax equal to 0.15 per cent of the commissions due to
15		that activity.
16	(8)	Tax on receipts of sugar benefit payments. Upon the
17		amounts received from the United States government by
18		any producer of sugar (or the producer's legal
19		representative or heirs), as defined under and by
20		virtue of the Sugar Act of 1948, as amended, or other
21		Acts of the Congress of the United States relating

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1 thereto, there is hereby levied a tax of one-half of 2 one per cent of the gross amount received; provided 3 that the tax levied hereunder on any amount so received and actually disbursed to another by a 4 5 producer in the form of a benefit payment shall be 6 paid by the person or persons to whom the amount is 7 actually disbursed, and the producer actually making a 8 benefit payment to another shall be entitled to claim 9 on the producer's return a deduction from the gross 10 amount taxable hereunder in the sum of the amount so 11 disbursed. The amounts taxed under this paragraph 12 shall not be taxable under any other paragraph, 13 subsection, or section of this chapter. 14 (9) Tax on other business. Upon every person engaging or 15 continuing within the State in any business, trade, 16 activity, occupation, or calling not included in the 17 preceding paragraphs or any other provisions of this 18 chapter, there is likewise hereby levied and shall be 19 assessed and collected, a tax equal to [four] five per 20 cent of the gross income thereof. In addition, the 21 rate prescribed by this paragraph shall apply to a

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business taxable under one or more of the preceding paragraphs or other provisions of this chapter, as to any gross income thereof not taxed thereunder as gross income or gross proceeds of sales or by taxing an equivalent value of products, unless specifically exempted."

7 SECTION 2. Section 237-15, Hawaii Revised Statutes, is
8 amended to read as follows:

9 "§237-15 Technicians. When technicians supply dentists or physicians with dentures, orthodontic devices, braces, and 10 11 similar items which have been prepared by the technician in 12 accordance with specifications furnished by the dentist or physician, and such items are to be used by the dentist or 13 physician in the dentist's or physician's professional practice 14 15 for a particular patient who is to pay the dentist or physician 16 for the same as a part of the dentist's or physician's professional services, the technician shall be taxed as though 17 the technician were a manufacturer selling a product to a 18 licensed retailer, rather than at the rate of [four] five per 19 cent which is generally applied to professions and services." 20

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1 SECTION 3. Section 237-16.5, Hawaii Revised Statutes, is 2 amended as follows: 3 1. By amending subsection (a) to read: "(a) This section relates to the leasing of real property 4 5 by a lessor to a lessee. There is hereby levied, and shall be assessed and collected annually, a privilege tax against persons 6 7 engaging or continuing within the State in the business of 8 leasing real property to another, equal to [four] five per cent 9 of the gross proceeds or gross income received or derived from 10 the leasing; provided that where real property is subleased by a 11 lessee to a sublessee, the lessee, as provided in this section, 12 shall be allowed a deduction from the amount of gross proceeds 13 or gross income received from its sublease of the real property. 14 The deduction shall be in the amount allowed under this section. 15 All deductions under this section and the name and general 16 excise tax number of the lessee's lessor shall be reported on 17 the general excise tax return. Any deduction allowed under this 18 section shall only be allowed with respect to leases and 19 subleases in writing and relating to the same real property." 20 2. By amending subsection (f) to read:

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1 "(f) This section shall not cause the tax upon a lessor, 2 with respect to any item of the lessor's gross proceeds or gross 3 income, to exceed [four] five per cent." SECTION 4. Section 237-18, Hawaii Revised Statutes, is 4 5 amended by amending subsection (f) to read as follows: 6 "(f) Where tourism related services are furnished through 7 arrangements made by a travel agency or tour packager and the 8 gross income is divided between the provider of the services and 9 the travel agency or tour packager, the tax imposed by this 10 chapter shall apply to each such person with respect to such 11 person's respective portion of the proceeds, and no more. 12 As used in this subsection "tourism related services" means 13 catamaran cruises, canoe rides, dinner cruises, lei greetings, 14 transportation included in a tour package, sightseeing tours not 15 subject to chapter 239, admissions to luaus, dinner shows, 16 extravaganzas, cultural and educational facilities, and other 17 services rendered directly to the customer or tourist, but only 18 if the providers of the services other than air transportation 19 are subject to a [four] five per cent tax under this chapter or 20 chapter 239."

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SECTION 5. Section 237-31, Hawaii Revised Statutes, is 1 2 amended to read as follows: "§237-31 Remittances. (a) All remittances of taxes 3 imposed by this chapter shall be made by money, bank draft, 4 check, cashier's check, money order, or certificate of deposit 5 to the office of the department of taxation to which the return 6 7 was transmitted. (b) The department shall issue its receipts therefor to 8 9 the taxpayer and shall pay the moneys into the state treasury as 10 a state realization, to be kept and accounted for as provided by 11 law; provided that: (1) A sum, not to exceed \$5,000,000, from all general 12 excise tax revenues realized by the State shall be 13 14 deposited in the state treasury in each fiscal year to the credit of the compound interest bond reserve fund; 15 16 (2) A sum from all general excise tax revenues realized by 17 the State that is equal to one-half of the total amount of funds appropriated or transferred out of the 18 19 hurricane reserve trust fund under sections 4 and 5 of 20 Act 62, Session Laws of Hawaii 2011, shall be deposited into the hurricane reserve trust fund in 21

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1		fiscal year 2013-2014 and in fiscal year 2014-2015;
2		provided that the deposit required in each fiscal year
3		shall be made by October 1 of that fiscal year; and
4	(3)	Commencing with fiscal year 2018-2019, a sum from all
5		general excise tax revenues realized by the State that
6		represents the difference between the state public
7		employer's annual required contribution for the
8		separate trust fund established under section 87A-42
9		and the amount of the state public employer's
10		contributions into that trust fund shall be deposited
11		to the credit of the State's annual required
12		contribution into that trust fund in each fiscal year,
13		as provided in section 87A-42.
14	<u>(c)</u>	Notwithstanding subsection (b), beginning on
15	July 1, 2	025, the additional revenues generated and collected
16	from the	increase in general excise tax rates imposed by
17	sections	1, 2, 3, and 4 of Act , Session Laws of Hawaii
18	2025, sha	ll be distributed as follows:
19	<u>(1)</u>	Fifty per cent of the revenues shall be deposited into
20		the teacher salary special fund established under
21		section 302A- ; and



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1	(2) Fifty per cent of the revenues shall be deposited into
2	the school facilities special fund established under
3	section 302A-1706."
4	PART II
5	SECTION 6. Chapter 302A, Hawaii Revised Statutes, is
6	amended by adding a new section to part III, subpart B, to be
7	appropriately designated and to read as follows:
8	"§302A- Teacher salary special fund. (a) The teacher
9	salary special fund, hereafter called the "fund", is hereby
10	established. The fund shall be administered and managed by the
11	department. Moneys in the fund shall be expended for teacher
12	salaries and compensation authorized by this part.
13	(b) The appropriate portion of the revenues from the
14	general excise tax, as provided by section 237-31, shall be
15	deposited in or credited to the fund each fiscal year.
16	(c) Moneys from any other private or public source may be
17	deposited in or credited to the fund; provided that mandates,
18	regulations, or conditions on these funds do not conflict with
19	the use of the fund under this chapter. Moneys received as a
20	deposit or private contribution shall be deposited, used, and

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1	accounted	for in accordance with the conditions established by
2	the agenc	y or person making the contribution."
3	SECT	ION 7. Section 302A-1706, Hawaii Revised Statutes, is
4	amended b	y amending subsection (a) to read as follows:
5	"(a)	There is established within the state treasury a
6	special f	und to be known as the school facilities special fund
7	into whic	h shall be deposited:
8	(1)	All moneys the authority receives, including funds
9		appropriated or transferred by the legislature for
10		deposit into the special fund;
11	(2)	A portion of the revenues from the general excise tax,
12		as provided by section 237-31;
13	[(2)]	(3) Funds collected pursuant to section 302A-1608(a);
14		provided that these moneys shall be deposited into the
15		appropriate subaccount established pursuant to
16		<pre>subsection (b);</pre>
17	[(3)]	(4) Any moneys received by the department in the form
18		of a grant, gift, endowment, or donation for the
19		development, planning, or construction of new school
20		facilities or major renovations of school facilities;
21		and



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1 [-(4)] (5) All other moneys received by the authority and 2 not deposited into a trust fund or trust account, 3 including unrestricted grants, gifts, and donations; 4 proceeds from sales of property; rents and other 5 receipts from leases, rights of entry, and the like; 6 and interest, refunds, and other receipts and 7 payments." 8 PART III 9 SECTION 8. Statutory material to be repealed is bracketed 10 and stricken. New statutory material is underscored. 11 SECTION 9. This Act shall take effect on July 1, 2025. 12

INTRODUCED BY: How Ferlin



Report Title:

General Excise Tax; DOE; Teacher Salaries; Teacher Salary Special Fund; School Facilities Special Fund

Description:

Increases the general excise tax by 1%. Establishes the teacher salary special fund within the Department of Education. Requires that increased general excise tax revenues be deposited into the teacher salary special fund and the school facilities special fund.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

