

JAN 23 2025

A BILL FOR AN ACT

RELATING TO GOVERNMENT ACCOUNTABILITY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that there is a pressing
2 need to reduce the reliance on external consultants for work
3 that can or should be performed by qualified government
4 employees. Excessive outsourcing of government functions often
5 leads to increased costs, diminished accountability, and a loss
6 of institutional knowledge within public agencies. By
7 prioritizing the use of in-house expertise, the State can foster
8 greater transparency in its operations, ensuring that decisions
9 about the allocation of public funds are clear, justifiable, and
10 aligned with the best interests of taxpayers. Moreover,
11 reducing dependence on external consultants will promote cost
12 efficiency, enabling government agencies to allocate resources
13 more effectively while building and retaining institutional
14 capacity. Strengthening the role of public employees in
15 performing core government functions will also enhance the long-
16 term sustainability and independence of state operations.
17 Through these efforts, the legislature seeks to ensure that



1 public agencies are equipped to meet the evolving needs of the
2 State in a manner that is both responsible and effective.

3 Accordingly, the purpose of this Act is to reduce reliance
4 on external consultants for work that can be performed by
5 qualified government employees and ensure transparency, cost
6 efficiency, and the development of in-house expertise within
7 government agencies by:

- 8 (1) Requiring each purchasing agency to provide
9 justification for hiring external consultants;
- 10 (2) Capping the amount each agency can spend on external
11 consultants;
- 12 (3) Requiring each agency to seek approval from the
13 legislature for consulting contracts exceeding a
14 certain dollar amount;
- 15 (4) Requiring each agency to disclose all contracts with
16 external consultants;
- 17 (5) Requiring annual reports to the legislature; and
- 18 (6) Requiring the compliance audit unit to conduct regular
19 audits of agency consultant contracts to assess cost-
20 effectiveness and compliance.



SECTION 2. Chapter 103D, Hawaii Revised Statutes, is amended by adding a new section to part III to be appropriately designated and to read as follows:

"§103D- External consultants; justification; spending caps; reporting requirements; audits. (a) Notwithstanding section 103D-301, each purchasing agency shall:

(1) Provide detailed justification for hiring external consultants by:

(A) Demonstrating the lack of in-house capacity or expertise;

(B) Conducting a cost-benefit analysis that compares consultant costs with the expenses of hiring or training state employees; and

(C) Publishing justification reports for public and legislative review;

(2) Spend not more than _____ per cent of the purchasing agency's budget on consulting services;

(3) Seek approval from the legislature before contracting for consulting services exceeding \$ _____ ;

(4) Disclose all contracts the purchasing agency currently holds with external consultants, including:



1 (A) The total costs of each contract, broken down by
2 service and duration;

3 (B) The names of consultants and firms; and

4 (C) The work scope and deliverables; and

5 (5) Submit an annual report to the legislature no later
6 than twenty days prior to the convening of each
7 regular session of its contracts with external
8 consultants, which shall include:

9 (A) The number of external consultants used; and

10 (B) The percentage of the purchasing agency's budget
11 spent on consulting.

12 (b) The compliance audit unit shall conduct regular audits
13 of each purchasing agency's external consultant contracts to
14 assess the cost-effectiveness of the contracts and compliance
15 with this section.

16 (c) This section shall not apply to:

17 (1) Highly technical or niche expertise unavailable in the
18 State; and

19 (2) Short-term emergency needs, including disaster
20 response or urgent technical projects."

21 SECTION 3. New statutory material is underscored.



1 SECTION 4. This Act shall take effect upon its approval.

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INTRODUCED BY: *Anna Mercado H.*



Report Title:

External Consultants; Purchasing Agencies; Disclosure Requirements; Spending Caps; Audit; Reports

Description:

Requires each purchasing agency to provide justification for hiring external consultants. Caps the amount each agency can spend on external consultants. Requires each agency to seek approval from the Legislature for consulting contracts exceeding a certain dollar amount. Requires each agency to disclose all contracts with external consultants. Requires annual reports to the Legislature. Requires the Compliance Audit Unit to conduct regular audits of agency consultant contracts to assess cost-effectiveness and compliance.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

