A BILL FOR AN ACT

RELATING TO HISTORIC PRESERVATION REVIEWS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that historic
- 2 preservation review requirements play an essential role in the
- 3 protection and management of the State's historic places, burial
- 4 sites, and aviation artifacts by requiring state agencies and
- 5 offices to submit all projects that may affect historic
- 6 properties to the state historic preservation division of the
- 7 department of land and natural resources for review before
- 8 approval.
- **9** The legislature further finds that regulatory costs are a
- 10 major contributor to the high cost of housing in Hawaii despite
- 11 the State facing an unprecedented housing crisis. According to
- 12 a report released by the university of Hawaii economic research
- 13 organization in 2024, the median sale price of a new two-bedroom
- 14 condominium in Hawaii was about \$670,000, more than double the
- 15 national average price, and regulatory costs comprise \$387,000.
- 16 Permit applicants face significant delays in obtaining county
- 17 permits that require historic preservation review because of the

- 1 overwhelming volume of submittals for review. Consequently,
- 2 much needed housing, economic development, and critical
- 3 infrastructure projects often face significant delays in permit
- 4 approvals and project implementation.
- 5 The legislature believes that it must take immediate action
- 6 to mitigate the overwhelming volume of submittals and the
- 7 impacts on permit applicants.
- 8 Accordingly, the purpose of this Act is to promote more
- 9 timely reviews of projects by requiring the department of land
- 10 and natural resources, through the state historic preservation
- 11 division and subject to approval from the appropriate island
- 12 burial council, to contract its review of proposed state
- 13 projects, projects on privately owned historic property, and
- 14 projects affecting historic properties to third-party
- 15 consultants if the department will not be able to complete its
- 16 review within sixty days.
- 17 SECTION 2. Section 6E-8, Hawaii Revised Statutes, is
- 18 amended to read as follows:
- 19 "S6E-8 Review of effect of proposed state projects. (a)
- 20 Before any agency or officer of the State or its political
- 21 subdivisions commences any project [which] that may affect

- 1 historic property, aviation artifact, or a burial site, the
- 2 agency or officer shall advise the department and allow the
- 3 department an opportunity for review of the effect of the
- 4 proposed project on historic properties, aviation artifacts, or
- 5 burial sites, consistent with section 6E-43, especially those
- 6 listed on the Hawaii register of historic places. The proposed
- 7 project shall not be commenced, or if it has already begun,
- 8 continued, until the department has given its written
- 9 concurrence. If:
- 10 (1) The proposed project consists of corridors or large
- 11 land areas;
- 12 (2) Access to properties is restricted; or
- 13 (3) Circumstances dictate that construction be done in
- 14 stages,
- 15 the department may give its written concurrence based on a
- 16 phased review of the project; provided that there shall be a
- 17 programmatic agreement between the department and the project
- 18 applicant that identifies each phase and the estimated timelines
- 19 for each phase.
- The department shall provide written concurrence or non-
- 21 concurrence within ninety days after the filing of a request

- 1 with the department. The agency or officer seeking to proceed
- 2 with the project, or any person, may appeal the department's
- 3 concurrence or non-concurrence to the Hawaii historic places
- 4 review board. An agency, officer, or other person who is
- 5 dissatisfied with the decision of the review board may apply to
- 6 the governor, who may take action as the governor deems best in
- 7 overruling or sustaining the department.
- 8 (b) The department of Hawaiian home lands, prior to any
- 9 proposed project relating to lands under its jurisdiction, shall
- 10 consult with the department regarding the effect of the project
- 11 upon historic property or a burial site.
- 12 (c) The State, its political subdivisions, agencies, and
- 13 officers shall report to the department the finding of any
- 14 historic property during any project and shall cooperate with
- 15 the department in the investigation, recording, preservation,
- 16 and salvage of the property.
- 17 (d) The department shall retain a third-party consultant,
- 18 that the department may require to be paid for by the agency or
- 19 officer of the State or its political subdivisions, to conduct
- 20 the review described under subsection (a) if, after an initial
- 21 evaluation, the department determines that:

1	(1)	it will not be able to provide its written conductence
2		or non-concurrence within sixty days of the filing of
3	%.	the request with the department;
4	(2)	The third-party consultant has the qualifications and
5		experience to conduct the review pursuant to
6		<pre>subsection (e); and</pre>
7	(3)	The third-party consultant will contract to provide a
8		recommendation to the department within thirty days of
9		the filing of the request with the department.
10	<u>(e)</u>	Whenever the department retains any third party,
11	including	an architect, engineer, archaeologist, planner, or
12	other, to	review an application for a permit, license, or
13	approval	under subsection (d), the third party shall meet the
14	education	al and experience standards as well as the
15	qualificat	tions for preservation professionals as determined by
16	rules adop	pted by the state historic preservation division.
17	[-(d) -] (f) The department shall adopt rules in accordance
18	with chapt	ter 91 to implement this section."
19	SECT	ION 3. Section 6E-10, Hawaii Revised Statutes, is
20	amended to	o read as follows:

1	205	-iv Filvacely owned historic property. (a) Belore
2	any const	ruction, alteration, disposition or improvement of any
3	nature, b	y, for, or permitted by a private landowner may be
4	commenced	$[\frac{\text{which}}{\text{c}}]$ $\underline{\text{that}}$ will affect $[\frac{\text{an}}{\text{c}}]$ $\underline{\text{a}}$ historic property on
5	the Hawai	i register of historic places, the landowner shall
6	notify th	e department of the construction, alteration,
7	dispositi	on, or improvement of any nature and allow the
8	departmen	t opportunity for review of the effect of the proposed
9	construct	ion, alteration, disposition, or improvement of any
10	nature on	the historic property. The proposed construction,
11	alteratio	n, disposition, or improvement of any nature shall not
12	be commen	ced, or in the event it has already begun, continue,
13	until the	department shall have given its concurrence or ninety
14	days have	elapsed. Within ninety days after notification, the
15	departmen	t shall:
16	(1)	Commence condemnation proceedings for the purchase of
17		the historic property if the department and property
18		owner do not agree upon an appropriate course of
19		action;
20	(2)	Permit the owner to proceed with the owner's
21		construction, alteration, or improvement; or

1	(3)	In coordination with the owner, undertake or permit
2		the investigation, recording, preservation, and
3		salvage of any historical information deemed necessary
4		to preserve Hawaiian history, by any qualified agency
5		for this purpose.

- 6 (b) Nothing in this section shall be construed to prevent
 7 the ordinary maintenance or repair of any feature in or on [an]
 8 a historic property that does not involve a change in design,
 9 material, or outer appearance or change in those characteristics
 10 which qualified the historic property for entry onto the Hawaii
 11 register of historic places.
- (c) Any person, natural or corporate, who violates the provisions of this section shall be fined not more than \$1,000, and each day of continued violation shall constitute a distinct and separate offense under this section for which the offender may be punished.
- 17 (d) If funds for the acquisition of needed property are
 18 not available, the governor may, upon the recommendation of the
 19 department allocate from the contingency fund an amount
 20 sufficient to acquire an option on the property or for the

1	immediate	acquisition, preservation, restoration, or operation
2	of the pr	operty.
3	<u>(e)</u>	The department shall retain a third-party consultant,
4	that the	department may require to be paid for by the private
5	landowner	, to conduct the review described under subsection (a)
6	if, after	an initial evaluation, the department determines that:
7	(1)	It will not be able to provide its written concurrence
8		or non-concurrence within sixty days of the
9		landowner's notification;
10	(2)	The third-party consultant has the qualifications and
11		experience to conduct the review pursuant to
12		subsection (f); and
13	(3)	The third-party consultant will contract to provide a
14		recommendation to the department within thirty days of
15		the landowner's notification.
16	<u>(f)</u>	Whenever the department retains any third party,
17	including	an architect, engineer, archaeologist, planner, or
18	other, to	review an application for a permit, license, or
19	approval u	under subsection (e), the third party shall meet the
20	educationa	al and experience standards as well as the

1 qualifications for preservation professionals as determined by 2 rules adopted by the state historic preservation division. 3 [(e)] (g) The department or the department's third-party 4 consultant, as applicable, may enter, solely in performance of 5 its official duties and only at reasonable times, upon private 6 lands for examination or survey thereof. Whenever any member of 7 the department or the department's third-party consultant, as 8 applicable, duly authorized to conduct investigations and 9 surveys of [an] a historic or cultural nature determines that 10 entry onto private lands for examination or survey of historic 11 or cultural finding is required, the department or the 12 department's third-party consultant, as applicable, shall give 13 written notice of the finding to the owner or occupant of such 14 property at least five days prior to entry. If entry is 15 refused, the member or the department's third-party consultant, 16 as applicable, may make a complaint to the district 17 environmental court in the circuit in which such land is 18 located. The district environmental court may thereupon issue a 19 warrant, directed to any police officer of the circuit,

commanding the officer to take sufficient aid, and, being

accompanied by a member of the department $[\tau]$ or the department's

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- 1 third-party consultant, as applicable, between the hours of
- 2 sunrise and sunset, allow the member of the department or the
- 3 department's third-party consultant, as applicable, to examine
- 4 or survey the historic or cultural property."
- 5 SECTION 4. Section 6E-42, Hawaii Revised Statutes, is
- 6 amended to read as follows:
- 7 "S6E-42 Review of proposed projects. (a) Except as
- 8 provided in section 6E-42.2, before any agency or officer of the
- 9 State or its political subdivisions approves any project
- 10 involving a permit, license, certificate, land use change,
- 11 subdivision, or other entitlement for use[, which] that may
- 12 affect historic property, aviation artifacts, or a burial site,
- 13 the agency or office shall advise the department and [prior to]
- 14 before any approval allow the department an opportunity for
- 15 review and comment on the effect of the proposed project on
- 16 historic properties, aviation artifacts, or burial sites,
- 17 consistent with section 6E-43, including those listed in the
- 18 Hawaii register of historic places. If:
- 19 (1) The proposed project consists of corridors or large
- 20 land areas;
- 21 (2) Access to properties is restricted; or

1	(3) Circumstances dictate that construction be done in
2	stages,
3	the department's review and comment may be based on a phased
4	review of the project; provided that there shall be a
5	programmatic agreement between the department and the project
6	applicant that identifies each phase and the estimated timelines
7	for each phase.
8	(b) The department shall inform the public of any project
9	proposals submitted to it under this section that are not
10	otherwise subject to the requirement of a public hearing or
11	other public notification.
12	(c) The department shall retain a third-party consultant,
13	that the department may require to be paid for by the agency or
14	officer of the State or its political subdivisions, to conduct
15	the review and comment described under subsection (a) if, after
16	an initial evaluation, the department determines that:
17	(1) It will not be able to provide its review and comment
18	within sixty days of being advised pursuant to
19	subsection (a);

1	(2)	The third-party consultant has the qualifications and
2		experience to conduct the review required by
3		subsection (d); and
4	<u>(3)</u>	The third-party consultant will contract to provide a
5		recommendation to the department within thirty days of
6		being advised pursuant to subsection (a).
7	<u>(d)</u>	Whenever the department retains any third party,
8	including	any architect, engineer, archaeologist, planner, or
9	other, to	review an application for a permit, license, or
10	approval	under subsection (c), the third party shall meet the
11	education	al and experience standards as well as the
12	qualifica	tions for preservation professionals as determined by
13	rules ado	oted by the state historic preservation division.
14	[(c)	(e) The department shall adopt rules in accordance
15	with chap	ter 91 to implement this section."
16	SECT	ION 5. This Act does not affect rights and duties that
17	matured, p	penalties that were incurred, and proceedings that were
18	begun befo	ore its effective date.
19	SECT	ION 6. Statutory material to be repealed is bracketed
20	and stric	cen. New statutory material is underscored.

1 SECTION 7. This Act shall take effect on July 1, 3000.

Report Title:

Historic Preservation Reviews; State Historic Preservation Division; Third-party Consultants

Description:

Requires the Department of Land and Natural Resources to contract its review of proposed state projects, projects on privately owned historic property, and projects affecting historic properties to third-party consultants if the Department is unable to complete its review within sixty days. Authorizes the Department to assess the cost of the third-party consultant to the project proponent. Effective 7/1/3000. (HD1)

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