A BILL FOR AN ACT

RELATING TO MARRIAGE OF MINORS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that nationally and 2 internationally there is growing recognition that child marriage 3 is a human rights violation and a severe impediment to social 4 and economic development, resulting in states and countries 5 considering legislation to end the practice of allowing children 6 to marry. The United Nations Children's Fund describes child marriage as any formal marriage or informal union between a 7 8 child under the age of eighteen and an adult or another child. 9 United Nations Sustainable Development Goal 5, relating to 10 gender equality, sets the year 2030 as the target for ending 11 child marriage. The Sustainable Development goals were 12 unanimously adopted in 2015 by all one hundred ninety-three 13 United Nations member states including the United States. 14 The concerns about allowing children to marry is that they

have not reached the threshold of adulthood that grants certain

rights and responsibilities and that a child entering into

marriage may have been pressured or coerced into marrying,

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1 especially if the child is pregnant, or the marriage may be the 2 result of sex trafficking. According to an analysis conducted 3 by the Public Broadcasting Service's Frontline program, between 2000 and 2015 more than two hundred seven thousand individuals 4 5 under the age of eighteen married in the United States. While most children were sixteen or seventeen years of age at the time 6 7 of marriage, some were as young as twelve years old. Girls are 8 disproportionately affected by the practice of child marriage, 9 and the vast majority of these marriages were between a minor 10 female and an adult male. 11 Hawaii's laws regularly define "children" as persons who are less than eighteen years of age; they are often also termed 12 13 "minors". Nonetheless, the law allows children as young as 14 sixteen years of age to marry. State law further authorizes the 15 family court to approve a marriage of a child who is fifteen 16 years of age. Comparatively, sexual assault laws criminalize 17 sexual conduct with a fifteen-year-old, though an exception is 18 made if the fifteen-year-old is legally married to the sexual 19 partner or the sexual partner is not more than five years older 20 than the minor victim. Based on department of health data, at 21 least eight hundred children were married in Hawaii since 2000,

- 1 with eighty per cent of these marriages being girls marrying
- 2 adult men.
- 3 The legislature further finds that in 2018, Delaware and
- 4 New Jersey became the first and second states, respectively, to
- 5 require that both parties to the marriage be at least eighteen
- 6 years of age at time of marriage. Since then, Pennsylvania,
- 7 Minnesota, Rhode Island, New York, Massachusetts, Vermont,
- 8 Connecticut, Michigan, Washington, Virginia, and New Hampshire,
- 9 along with American Samoa and the United States Virgin Islands,
- 10 have joined them to end child marriage in their jurisdictions.
- 11 Similar legislation has been introduced in several other states
- 12 as well as Congress.
- 13 The purpose of this Act is to end child marriage in Hawaii.
- 14 SECTION 2. Section 560:5-208, Hawaii Revised Statutes, is
- 15 amended by amending subsection (b) to read as follows:
- "(b) A guardian may:
- 17 (1) Apply for and receive money for the support of the
- 18 ward otherwise payable to the ward's parent, quardian,
- or custodian under the terms of any statutory system
- of benefits or insurance or any private contract,
- 21 devise, trust, conservatorship, or custodianship;

1	(2)	If otherwise consistent with the terms of any order by
2		a court of competent jurisdiction relating to custody
3		of the ward, take custody of the ward and establish
4		the ward's place of custodial dwelling; provided that
5		a guardian may only establish or move the ward's
6		custodial dwelling outside the State upon express
7		authorization of the court;
8	(3)	If a conservator for the estate of a ward has not been
9		appointed with existing authority, commence a
10		proceeding, including an administrative proceeding, or
11		take other appropriate action to compel a person to
12		support the ward or to pay money for the benefit of
13		the ward;
14	(4)	Consent to medical or other care, treatment, or
15		service for the ward;
16	[-(5)	Consent to the marriage of the ward; and
17	[-(6)]	(5) If reasonable under all of the circumstances,
18		delegate to the ward certain responsibilities for
19		decisions affecting the ward's well-being."
20	SECT	ION 3. Section 571-2, Hawaii Revised Statutes, is
21	amended a	s follows:



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- 1. By amending the definition of "guardianship of a minor" 2 to read: 3 ""Guardianship of a minor" means the duty and authority to 4 make important decisions in matters having a permanent effect on the life and development of the minor and to be concerned about 5 the minor's general welfare. [Ht] "Guardianship of a minor" 6
- 7 $includes[\tau]$ but shall not [necessarily] be limited[, in either
- 8 number or kind] to:
- 9 (1)The authority to consent [to marriage,] to enlistment **10** in the armed forces of the United States[, or]; to 11 major medical, psychiatric, and surgical treatment; to 12 represent the minor in legal actions; or to make other 13 decisions concerning the minor of substantial legal 14 significance;
- The authority and duty of reasonable visitation, 15 (2) 16 except to the extent that the right of visitation has **17** been limited by court order;
- 18 The rights and responsibilities of legal custody when (3) 19 guardianship is exercised by the natural or adoptive 20 parent, except where legal custody has been vested in 21 another individual, agency, or institution; and

1	(4)	The authority to consent to the adoption of the minor
2		and to make any other decision concerning the minor
3		that the minor's parents could make, when the rights
4		of the minor's parents, or only living parent, have
5		been judicially terminated as provided for in the
6		statutes governing termination of parental rights to
7		facilitate legal adoption, or when both of the minor's
8		legal parents are deceased."
9	2. B	sy amending the definition of "residual parental rights
10	and respon	sibilities" to read:
11	""Res	idual parental rights and responsibilities" means
12	those righ	ts and responsibilities remaining with the parent
13	after the	transfer of legal custody or guardianship of the
14	person, in	cluding[$_{ au}$] but not [$_{ ext{necessarily}}$] limited to[$_{ au}$] the
15	right to r	easonable visitation, consent to adoption [or
16	marriage],	and the responsibility for support."
17	SECTI	ON 4. Section 571-11, Hawaii Revised Statutes, is
18	amended to	read as follows:
19	"§571	-11 Jurisdiction; children. Except as otherwise
20	provided i	n this chapter, the court shall have exclusive

original jurisdiction in proceedings:

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1	(1)	Conc	erning any person who is alleged to have committed
2		an a	ct before achieving eighteen years of age that
3		woul	d constitute a violation or attempted violation of
4		any :	federal, state, or local law or county ordinance.
5		Rega:	rdless of where the violation occurred,
6		juri	sdiction may be taken by the court of the circuit
7		where	e the person resides, is living, or is found, or
8		in wl	hich the offense is alleged to have occurred;
9	(2)	Conce	erning any child living or found within the
10		circ	uit who is:
11		(A)	Neglected as to or deprived of educational
12			services because of the failure of any person or
13			agency to exercise that degree of care for which
14			it is legally responsible;
15		(B)	Beyond the control of the child's parent or other
16			custodian or whose behavior is injurious to the
17			child's own or others' welfare;
18		(C)	Neither attending school nor receiving
19			educational services required by law whether
20			through the child's own misbehavior or
21			nonattendance or otherwise; or

1		(D) In violation of curfew;
2	(3)	To determine the custody of any child or appoint a
3		guardian of any child;
4	(4)	For the adoption of a person under chapter 578;
5	(5)	For the termination of parental rights under sections
6		571-61 through 571-63;
7	(6)	For judicial consent to the [marriage,] employment[,]
8		or enlistment of a child[$_{ au}$] when consent is required
9		by law;
10	(7)	For the treatment or commitment of a mentally
11		defective or mentally ill child, or a child with an
12		intellectual disability;
13	(8)	Under the Interstate Compact on Juveniles under
14		chapter 582 or the Interstate Compact for Juveniles
15		under chapter 582D;
16	(9)	For the protection of any child under chapter 587A;
17	(10)	For a change of name as provided in section 574-
18		5(a)(2)(C);
19	(11)	Concerning custody or guardianship of an immigrant
20		child pursuant to a motion for special immigrant
21		juvenile factual findings requesting a determination

1		that the child was abused, neglected, or abandoned
2		before the age of eighteen years for purposes of
3		section 101(a)(27)(J) of the federal Immigration and
4		Nationality Act. For the purposes of this paragraph,
5		"child" means an unmarried individual under the age of
6		twenty-one years; and
7	(12)	Concerning emancipation of a minor pursuant to section
8		577-25 ."
9	SECT	ION 5. Section 572-1, Hawaii Revised Statutes, is
10	amended t	o read as follows:
11	"§57	2-1 Requisites of valid marriage contract. In order
12	to make v	alid the marriage contract, which shall be permitted
13	between t	wo individuals without regard to gender, it shall be
14	necessary	that:
15	(1)	The respective parties do not stand in relation to
16		each other of ancestor and descendant of any degree
17		whatsoever, two siblings of the half as well as to the
18		whole blood, [uncle and niece, uncle and nephew, aunt
19		and nephew, or aunt and niece, or a person and the
20		sibling of the person's parent, whether the
21		relationship is the result of the issue of parents

1		married or not married to each other or parents who
2		are partners in a civil union or not partners in a
3		civil union;
4	(2)	Each of the parties at the time of contracting the
5		marriage is at least [sixteen] eighteen years of age;
6		[provided that with the written approval of the family
7		court of the circuit within which the minor resides,
8		it shall be lawful for a person under the age of
9		sixteen years, but in no event under the age of
10		fifteen years, to marry, subject to section 572-2;
11	(3)	Neither party has at the time any lawful [wife,
12		husband, spouse or civil union partner living, except
13		as provided in section 572-1.7;
14	(4)	Consent of neither party to the marriage has been
15		obtained by force, duress, or fraud;
16	(5)	Neither of the parties is a person afflicted with any
17		loathsome disease concealed from, and unknown to, the
18		other party;
19	(6)	The parties to be married in the State shall have duly
20		obtained a license for that purpose from the agent
21		appointed to grant marriage licenses; and



1	(7) The marriage ceremony be performed in the State by a
2	person or society with a valid license to solemnize
3	marriages, and the parties to be married and the
4	person performing the marriage ceremony be all
5	physically present at the same place and time for the
6	marriage ceremony."
7	SECTION 6. Section 572-10, Hawaii Revised Statutes, is
8	amended to read as follows:
9	"§572-10 [Applicant apparently under age. If] Age of the
10	applicant. For any applicant for a license to marry [appears to
11	any agent to be under the age of eighteen years], the agent
12	shall, before granting a license to marry, require the
13	production of a certificate of birth or other satisfactory proof
14	showing the age of the applicant."
15	SECTION 7. Section 577-25, Hawaii Revised Statutes, is
16	amended as follows:
17	1. By amending subsection (a) to read:
18	"(a) Any law to the contrary notwithstanding, a minor
19	shall be deemed to be emancipated if the minor has [+
20	(1) Entered into a valid marriage pursuant to chapter 572;
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1	(2)	Received received a declaration of emancipation
2		issued by the family court pursuant to this section."
3	2.	By amending subsection (c) to read:
4	" (C)	A minor shall be considered emancipated for the
5	purposes	of, but not limited to the right to:
6	(1)	Enter into enforceable contracts, including apartment
7		leases;
8	(2)	Sue or be sued in the minor's own name;
9	(3)	Retain the minor's personal earnings;
10	(4)	Establish a separate domicile;
11	(5)	Act autonomously, and with the rights and
12		responsibilities of an adult, in all business
13		relationships, including property transactions and
14		obtaining accounts for utilities, except for estate or
15		property matters that a court determines may require a
16		conservator or guardian ad litem;
17	(6)	Earn a living, subject only to the health and safety
18		regulations designed to protect individuals under the
19		age of majority regardless of their legal status;
20	(7)	File the minor's own tax returns and pay taxes
21		pursuant to applicable personal income tax laws;

1	(8)	Authorize the minor's own preventive health care,
2		medical care, dental care, mental health care, and
3		substance abuse treatment without knowledge or
4		liability of the minor's parents or guardian;
5	(9)	Apply for a driver's license or other state licenses
6		for which the minor may be eligible;
7	(10)	Register for school;
8	[-(11)-	Marry;
9	(12)]	(11) Apply to medical and other public assistance
10		programs administered by the State or its political
11		subdivisions;
12	[(13)]	(12) If the minor is a parent, make decisions and
13	,	give authority in caring for the minor's child; and
14	[(14)]	(13) Execute a will and other estate planning
15		documents, including trust documents, durable power of
16		attorney, and an advance health care directive."
17	SECT	ION 8. Section 580-22, Hawaii Revised Statutes, is
18	amended to	o read as follows:
19	"§58	0-22 Nonage. An action to annul a marriage on the
20	ground tha	at one of the parties was under legal age[$ au$] may be
21	brought b	y the parent or quardian entitled to the custody of the

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- 1 minor, or by any person admitted by the court to prosecute as
- 2 the friend of the minor. In no case shall the marriage be
- 3 annulled on the application of a party who was of legal age at
- 4 the time it was contracted[; nor when it appears that the
- 5 parties, after they attained the legal age, had for any time
- 6 freely cohabited as a married couple]."
- 7 SECTION 9. Section 587A-15, Hawaii Revised Statutes, is
- 8 amended by amending subsections (c) and (d) to read as follows:
- 9 "(c) Unless otherwise provided in this section or as
- 10 otherwise ordered by the court, a child's family shall retain
- 11 the following rights and responsibilities after a transfer of
- 12 temporary foster custody or foster custody, to the extent that
- 13 the family possessed the rights and responsibilities [prior to]
- 14 before the transfer of temporary foster custody or foster
- 15 custody:
- 16 (1) The right of reasonable supervised or unsupervised
- visitation at the discretion of the authorized agency
- or the court;
- 19 (2) The right to consent to adoption[, to marriage,] or to
- 20 major medical or psychological care or treatment; and

1	(3)	The continuing responsibility to support the child,
2		including repayment for the cost of any care,
3		treatment, or other service provided by the authorized
4		agency or the court for the child's benefit.
5	(d)	If an authorized agency has permanent custody, it has
6	the follo	wing duties and rights:
7	(1)	Assuming the parental and custodial duties and rights
8		of a legal custodian and family member;
9	(2)	Determining where and with whom the child shall live;
10		provided that the child shall not be placed outside
11		the State without prior order of the court;
12	(3)	Ensuring that the child is provided with adequate
13		food, clothing, shelter, psychological care, physical
14		care, medical care, supervision, and other necessities
15		in a timely manner;
16	(4)	Monitoring whether the child is being provided with an
17		appropriate education;
18	(5)	Providing all required consents for the child's
19		physical or psychological health or welfare, including
20		medical, dental, psychiatric, psychological,



1		educational, employment, recreational, and social
2		needs;
3	(6)	Providing consent for the child's application for a
4		driver's instructional permit, provisional driver's
5		license, or driver's license;
6	(7)	Providing consent to adoption[$_{7}$] and change of name[$_{7}$
7		and marriage]; and
8	(8)	Submitting a written report to the court if the child
9		leaves the home of the permanent custodian for a
10		period of seven consecutive days or more. The report
11		shall state the child's current situation and shall be
12		submitted on or before the tenth day, excluding
13		Saturdays, Sundays, and holidays, after the child
14		leaves the home."
15	SECT	ION 10. Section 707-730, Hawaii Revised Statutes, is
16	amended by	y amending subsection (1) to read as follows:
17	"(1)	A person commits the offense of sexual assault in the
18	first deg	ree if the person:
19	(a)	Knowingly subjects another person to an act of sexual
20		penetration by strong compulsion;



1	(b)	Knowingly engages in sexual penetration with a person
2		who is less than fourteen years old;
3	(c)	Knowingly engages in sexual penetration with a person
4		who is at least fourteen years old but less than
5		sixteen years old; provided that the actor is[:
6		$\frac{\text{(i)}}{\text{No}}$ No] <u>no</u> less than five years older than the
7		minor[; and
8	-	(ii) Not legally married to the minor];
9	(d)	Knowingly subjects to sexual penetration a person who
10		is mentally defective; provided that the actor is
11		negligent in not knowing of the mental defect of the
12		victim; or
13	(e)	Knowingly subjects to sexual penetration a person who
14		is mentally incapacitated or physically helpless as a
15		result of the influence of a substance that the actor
16		knowingly caused to be administered to the other
17		person without the other person's consent.
18	Paragraph	s (b) and (c) shall not be construed to prohibit
19	practitio	ners licensed under chapter 453 or 455 from performing
20	any act w	ithin their respective practices."

1	SECTION 1	1. Section 707-731, Hawaii Revised Statutes, is
2	amended by ame	ending subsection (1) to read as follows:
3	"§707-731	. Sexual assault in the second degree. (1) A
4	person commits	the offense of sexual assault in the second
5	degree if the	person:
6	(a) Know	ringly subjects another person to an act of sexual
7	pene	tration by compulsion;
8	(b) Know	ringly subjects to sexual penetration a person who
9	is m	entally incapacitated or physically helpless;
10	(c) Whil	e employed:
11	(i)	In a state correctional facility;
12	(ii)	By a private company providing services at a
13		correctional facility;
14	(iii)	By a private company providing community-based
15		residential services to persons committed to the
16		director of corrections and rehabilitation and
17		having received notice of this statute;
18	(iv)	By a private correctional facility operating in
19		the State; or
20	(v)	As a law enforcement officer as defined in
21		section 710-1000,

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1		knowingly subjects to sexual penetration: an
2		imprisoned person; a person confined to a detention
3		facility; a person committed to the director of
4		corrections and rehabilitation; a person residing in a
5		private correctional facility operating in the State;
6		a person in custody; a person who is stopped by a law
7		enforcement officer; or a person who is being
8		accompanied by a law enforcement officer for official
9		purposes; provided that this paragraph shall not be
10		construed to prohibit a law enforcement officer from
11		performing a lawful search pursuant to a warrant or
12		exception to the warrant clause; or
13	(d)	Knowingly subjects to sexual penetration a person who
14		is at least sixteen years old and the actor is
15		contemporaneously acting in a professional capacity to
16		instruct, advise, or supervise such a person; provided
17		that the actor is[:
18		$\frac{\text{(i)}}{\text{No}}$ $\underline{\text{no}}$ less than five years older than the
19		minor[; and
20	-	(ii) Not legally married to the minor].

1	raragraphs (b) and (c) shall not be construed to prohibit		
2	practitioners licensed under chapter 453 or 455 from performing		
3	any act within their respective practices."		
4	SECTION 12. Section 707-732, Hawaii Revised Statutes, is		
5	amended by amending subsection (1) to read as follows:		
6	"(1) A person commits the offense of sexual assault in the		
7	third degree if the person:		
8	(a) Recklessly subjects another person to an act of sexual		
9	penetration by compulsion;		
10	(b) Knowingly subjects to sexual contact a person who is		
11	less than fourteen years old or causes such a person		
12	to have sexual contact with the actor;		
13	(c) Knowingly engages in sexual contact with a person who		
14	is at least fourteen years old but less than sixteen		
15	years old or causes such a person to have sexual		
16	contact with the actor; provided that the actor is $[\div$		
17	$\frac{\text{(i)}}{\text{No}}$] $\underline{\text{no}}$ less than five years older than the		
18	minor[; and		
19	(ii) Not legally married to the minor];		
20	(d) Knowingly subjects to sexual contact a person who is		
21	mentally incapacitated or physically helpless, or		

1	cause	es such a person to have sexual contact with the
2	acto:	r;
3	(e) Know	ingly subjects to sexual contact a person who is
4	menta	ally defective, or causes such a person to have
5	sexua	al contact with the actor; provided that the actor
6	is ne	egligent in not knowing of the mental defect of
7	the v	victim;
8	(f) While	e employed:
9	(i)	In a state correctional facility;
10	(ii)	By a private company providing services at a
11		correctional facility;
12	(iii)	By a private company providing community-based
13		residential services to persons committed to the
14		director of corrections and rehabilitation and
15		having received notice of this statute;
16	(iv)	By a private correctional facility operating in
17		the State; or
18	(v)	As a law enforcement officer as defined in
19		section 710-1000,
20	knowi	ingly subjects to sexual contact, or causes to
21	have	sexual contact: an imprisoned person; a person



1		confined to a detention facility; a person committed
2		to the director of corrections and rehabilitation; a
3		person residing in a private correctional facility
4		operating in the State; a person in custody; a person
5		who is stopped by a law enforcement officer; or a
6		person who is being accompanied by a law enforcement
7		officer for official purposes; provided that this
8		paragraph shall not be construed to prohibit a law
9		enforcement officer from performing a lawful search
10		pursuant to a warrant or an exception to the warrant
11		clause; or
12	(g)	Knowingly, by strong compulsion, has sexual contact
13		with another person or causes another person to have
14		sexual contact with the actor.
15	Para	graphs (b), (c), (d), (e), and (f) shall not be
16	construed	to prohibit practitioners licensed under chapter 453
17	or 455 fr	om performing any act within their respective
18	practices	."
19	SECT	ION 13. Section 707-733, Hawaii Revised Statutes, is
20	amended b	y amending subsection (1) to read as follows:

1	(1)	A person commits the offense of sexual assault in the
2	fourth degree if:	
3	(a)	The person knowingly subjects another person, not
4		married to the actor, to sexual contact by compulsion
5		or causes another person, not married to the actor, to
6		have sexual contact with the actor by compulsion;
7	(b)	The person knowingly exposes the person's genitals to
8		another person under circumstances in which the
9		actor's conduct is likely to alarm the other person or
10		put the other person in fear of bodily injury;
11	(c)	The person knowingly trespasses on property for the
12		purpose of subjecting another person to surreptitious
13		surveillance for the sexual gratification of the
14		actor; or
15	(d)	The person knowingly engages in or causes sexual
16		contact with a minor who is at least sixteen years old
17		and the person is contemporaneously acting in a
18	•	professional capacity to instruct, advise, or
19		supervise the minor; provided that [÷
20		(i) The] the person is not less than five years older
21		than the minor[; and

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1
             (ii) The person is not legally married to the minor]."
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         SECTION 14. Section 572-2, Hawaii Revised Statutes, is
3
    repealed.
4
         ["§572-2 Consent of parent or quardian. Whenever any
5
    person who is under the age of eighteen is to be married, the
6
    written consent of his or her parents, or quardian or other
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    person in whose care and custody he or she may be, shall
8
    accompany the application for a license to marry. No license
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    shall be issued to any minor who is under the jurisdiction of
10
    the family court without the written consent of a judge of such
11
    court."]
12
         SECTION 15. Section 572-9, Hawaii Revised Statutes, is
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    repealed.
14
         ["$572-9 Persons under age. Whenever any person who is
15
    under the age of eighteen, whose parents are dead, or who is a
16
    ward of a family court, applies for a license to marry, he or
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    she shall set forth in the statement accompanying the
18
    application, the name of his or her quardian or of any other
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    person in whose care and custody he or she may be."]
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- 1 SECTION 16. This Act does not affect rights and duties
- 2 that matured, penalties that were incurred, and proceedings that
- 3 were begun before its effective date.
- 4 SECTION 17. Statutory material to be repealed is bracketed
- 5 and stricken. New statutory material is underscored.
- 6 SECTION 18. This Act shall take effect on July 1, 3000.

Report Title:

Marriage; Legal Age; Family Court; Guardianship; Penal Code

Description:

Raises the minimum age to enter into marriage from sixteen to eighteen years of age. Repeals the authority of parents and the family court to consent to a minor's marriage. Repeals spousal cohabitation after the parties attain legal age as an exception for an annulment based on nonage. Repeals exemptions for sexual assault of a minor if the perpetrator is married to the minor. Makes conforming amendments. Effective 7/1/3000. (HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.