A BILL FOR AN ACT

RELATING TO MARRIAGE OF MINORS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that nationally and 2 internationally there is growing recognition that child marriage 3 is a human rights violation and a severe impediment to social and economic development, resulting in states and countries 4 5 considering legislation to end the practice of allowing children 6 to marry. The United Nations Children's Fund describes child 7 marriage as any formal marriage or informal union between a 8 child under the age of eighteen and an adult or another child. 9 United Nations Sustainable Development Goal 5, relating to 10 gender equality, sets the year 2030 as the target for ending 11 child marriage. The Sustainable Development goals were 12 unanimously adopted in 2015 by all one hundred ninety-three 13 United Nations member states including the United States. 14 The concerns about allowing children to marry is that they 15 have not reached the threshold of adulthood that grants certain 16 rights and responsibilities and that a child entering into 17 marriage may have been pressured or coerced into marrying,

1 especially if the child is pregnant, or the marriage may be the 2 result of sex trafficking. According to an analysis conducted by the Public Broadcasting Service's Frontline program, between 3 4 2000 and 2015 more than two hundred seven thousand individuals 5 under the age of eighteen married in the United States. While 6 most children were sixteen or seventeen years of age at the time 7 of marriage, some were as young as twelve years old. Girls are 8 disproportionately affected by the practice of child marriage, 9 and the vast majority of these marriages were between a minor 10 female and an adult male. 11 Hawaii's laws regularly define "children" as persons who 12 are less than eighteen years of age; they are often also termed 13 "minors". Nonetheless, the law allows children as young as 14 sixteen years of age to marry. State law further authorizes the 15 family court to approve a marriage of a child who is fifteen 16 years of age. Comparatively, sexual assault laws criminalize **17** sexual conduct with a fifteen-year-old, though an exception is 18 made if the fifteen-year-old is legally married to the sexual 19 partner or the sexual partner is not more than five years older 20 than the minor victim. Based on department of health data, at 21 least eight hundred children were married in Hawaii since 2000,

- 1 with eighty per cent of these marriages being girls marrying
- 2 adult men.
- 3 The legislature further finds that in 2018, Delaware and
- 4 New Jersey became the first and second states, respectively, to
- 5 require that both parties to the marriage be at least eighteen
- 6 years of age at time of marriage. Since then, Pennsylvania,
- 7 Minnesota, Rhode Island, New York, Massachusetts, Vermont,
- 8 Connecticut, Michigan, Washington, Virginia, and New Hampshire,
- 9 along with American Samoa and the United States Virgin Islands,
- 10 have joined them to end child marriage in their jurisdictions.
- 11 Similar legislation has been introduced in several other states
- 12 as well as Congress.
- 13 The purpose of this Act is to end child marriage in Hawaii.
- 14 SECTION 2. Section 571-2, Hawaii Revised Statutes, is
- 15 amended as follows:
- 16 1. By amending the definition of "guardianship of a minor"
- 17 to read:
- ""Guardianship of a minor" means the duty and authority to
- 19 make important decisions in matters having a permanent effect on
- 20 the life and development of the minor and to be concerned about
- 21 the minor's general welfare. [It] "Guardianship of a minor"



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1	$includes[_{7}]$	but	shall	not	[necessarily]	be	limited[—	in	either
2	number or ki	nd]	to:						

- (1) The authority to consent [to marriage,] to enlistment in the armed forces of the United States[,] or to major medical, psychiatric, and surgical treatment; to represent the minor in legal actions; or to make other decisions concerning the minor of substantial legal significance;
 - (2) The authority and duty of reasonable visitation, except to the extent that the right of visitation has been limited by court order;
- (3) The rights and responsibilities of legal custody when guardianship is exercised by the natural or adoptive parent, except where legal custody has been vested in another individual, agency, or institution; and
- (4) The authority to consent to the adoption of the minor and to make any other decision concerning the minor that the minor's parents could make, when the rights of the minor's parents, or only living parent, have been judicially terminated as provided for in the statutes governing termination of parental rights to

1	ractificate legal adoption, of when both of the millor s
2	legal parents are deceased."
3	2. By amending the definition of "residual parental rights
4	and responsibilities" to read:
5	""Residual parental rights and responsibilities" means
6	those rights and responsibilities remaining with the parent
7	after the transfer of legal custody or guardianship of the
8	person, including[$_{ au}$] but not [$_{ ext{necessarily}}$] limited to[$_{ au}$] the
9	right to reasonable visitation, consent to adoption $[or$
10	marriage], and the responsibility for support."
11	SECTION 3. Section 571-11, Hawaii Revised Statutes, is
12	amended to read as follows:
13	"\$571-11 Jurisdiction; children. Except as otherwise
14	provided in this chapter, the court shall have exclusive
15	original jurisdiction in proceedings:
16	(1) Concerning any person who is alleged to have committed
17	an act before achieving eighteen years of age that
18	would constitute a violation or attempted violation of
19	any federal, state, or local law or county ordinance.
20	Regardless of where the violation occurred,
21	jurisdiction may be taken by the court of the circuit

1		wner	re the person resides, is living, or is found, or
2		in w	which the offense is alleged to have occurred;
3	(2)	Conc	cerning any child living or found within the
4		circ	cuit who is:
5		(A)	Neglected as to or deprived of educational
6			services because of the failure of any person or
7			agency to exercise that degree of care for which
8			it is legally responsible;
9		(B)	Beyond the control of the child's parent or other
10			custodian or whose behavior is injurious to the
11			child's own or others' welfare;
12		(C)	Neither attending school nor receiving
13			educational services required by law whether
14			through the child's own misbehavior or
15			nonattendance or otherwise; or
16		(D)	In violation of curfew;
17	(3)	To d	letermine the custody of any child or appoint a
18		guar	dian of any child;
19	(4)	For	the adoption of a person under chapter 578;
20	(5)	For	the termination of parental rights under sections
21		571-	61 through 571-63;

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2		or enlistment of a child[$ au$] when consent is required
3		by law;
4	(7)	For the treatment or commitment of a mentally
5		defective or mentally ill child, or a child with an
6		intellectual disability;
7	(8)	Under the Interstate Compact on Juveniles under
8		chapter 582 or the Interstate Compact for Juveniles
9		under chapter 582D;
10	(9)	For the protection of any child under chapter 587A;
11	(10)	For a change of name as provided in section 574-
12		5(a)(2)(C);
13	(11)	Concerning custody or guardianship of an immigrant
14		child pursuant to a motion for special immigrant
15		juvenile factual findings requesting a determination
16		that the child was abused, neglected, or abandoned

before the age of eighteen years for purposes of

section 101(a)(27)(J) of the federal Immigration and

Nationality Act. For the purposes of this paragraph,

"child" means an unmarried individual under the age of

(6) For judicial consent to the $[\frac{marriage_{\tau}}{}]$ employment $[\frac{1}{\tau}]$

twenty-one years; and

1	(12) Concerning emancipation of a minor pursuant to section
2	577-25 ."
3	SECTION 4. Section 572-1, Hawaii Revised Statutes, is
4	amended to read as follows:
5	"§572-1 Requisites of valid marriage contract. In order
6	to make valid the marriage contract, which shall be permitted
7	between two individuals without regard to gender, it shall be
8	necessary that:
9	(1) The respective parties do not stand in relation to
10	each other of ancestor and descendant of any degree
11	whatsoever, two siblings of the half as well as to the
12	whole blood, [uncle and niece, uncle and nephew, aunt
13	and nephew, or aunt and niece, or a person and the
14	sibling of the person's parent, whether the
15	relationship is the result of the issue of parents
16	married or not married to each other or parents who
17	are partners in a civil union or not partners in a
18	civil union;
19	(2) Each of the parties at the time of contracting the
20	marriage is at least [sixteen] eighteen years of age;
21	[provided that with the written approval of the family

1		court of the circuit within which the minor resides,
2		it shall be lawful for a person under the age of
3		sixteen years, but in no event under the age of
4		fifteen years, to marry, subject to section 572-2;
5	(3)	Neither party has at the time any lawful [wife,
6		husband, spouse or civil union partner living, except
7		as provided in section 572-1.7;
8	(4)	Consent of neither party to the marriage has been
9		obtained by force, duress, or fraud;
10	(5)	Neither of the parties is a person afflicted with any
11	-	loathsome disease concealed from, and unknown to, the
12		other party;
13	(6)	The parties to be married in the State shall have duly
14		obtained a license for that purpose from the agent
15		appointed to grant marriage licenses; and
16	(7)	The marriage ceremony be performed in the State by a
17		person or society with a valid license to solemnize
18		marriages $_{\underline{\prime}}$ and the parties to be married and the
19		person performing the marriage ceremony be all
20		physically present at the same place and time for the
21		marriage ceremony."

SECTION 5. Section 572-10, Hawaii Revised Statutes, is 1 2 amended to read as follows: 3 "§572-10 [Applicant apparently under age. If] Age of the 4 applicant. For any applicant for a license to marry [appears to 5 any agent to be under the age of eighteen years], the agent shall, before granting a license to marry, require the 6 7 production of a certificate of birth or other satisfactory proof 8 showing the age of the applicant." 9 SECTION 6. Section 577-25, Hawaii Revised Statutes, is 10 amended as follows: 11 1. By amending subsection (a) to read: "(a) Any law to the contrary notwithstanding, a minor 12 13 shall be deemed to be emancipated if the minor has [+ 14 (1) Entered into a valid marriage pursuant to chapter 572; 15 or (2) Received received a declaration of emancipation 16 17 issued by the family court pursuant to this section." 18 2. By amending subsection (c) to read: 19 "(c) A minor shall be considered emancipated for the

purposes of, but not limited to the right to:

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1	(1)	Enter into enforceable contracts, including apartment
2		leases;
3	(2)	Sue or be sued in the minor's own name;
4	(3)	Retain the minor's personal earnings;
5	(4)	Establish a separate domicile;
6	(5)	Act autonomously, and with the rights and
7		responsibilities of an adult, in all business
8		relationships, including property transactions and
9		obtaining accounts for utilities, except for estate or
10		property matters that a court determines may require a
11		conservator or guardian ad litem;
12	(6)	Earn a living, subject only to the health and safety
13		regulations designed to protect individuals under the
14		age of majority regardless of their legal status;
15	(7)	File the minor's own tax returns and pay taxes
16		pursuant to applicable personal income tax laws;
17	(8)	Authorize the minor's own preventive health care,
18		medical care, dental care, mental health care, and
19		substance abuse treatment without knowledge or
20		liability of the minor's parents or quardian;

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Apply for a driver's license or other state licenses
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          (9)
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               for which the minor may be eligible;
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         (10)
               Register for school;
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        (<del>11)</del> Marry;
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        \left[\frac{12}{12}\right] (11) Apply to medical and other public assistance
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               programs administered by the State or its political
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               subdivisions;
        [\frac{(13)}{(12)}] (12) If the minor is a parent, make decisions and
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 9
               give authority in caring for the minor's child; and
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        [\frac{(14)}{(13)}] (13) Execute a will and other estate planning
               documents, including trust documents, durable power of
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               attorney, and an advance health care directive."
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          SECTION 7. Section 580-22, Hawaii Revised Statutes, is
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    amended to read as follows:
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          "§580-22 Nonage. An action to annul a marriage on the
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    ground that one of the parties was under legal age [\tau] may be
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    brought by the parent or guardian entitled to the custody of the
    minor, or by any person admitted by the court to prosecute as
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    the friend of the minor. In no case shall the marriage be
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    annulled on the application of a party who was of legal age at
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    the time it was contracted[; nor when it appears that the
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1	parties,	after they attained the legal age, had for any time
2	freely co	habited as a married couple]."
3	SECT	ION 8. Section 587A-15, Hawaii Revised Statutes, is
4	amended b	y amending subsections (c) and (d) to read as follows:
5	"(C)	Unless otherwise provided in this section or as
6	otherwise	ordered by the court, a child's family shall retain
7	the follo	wing rights and responsibilities after a transfer of
8	temporary	foster custody or foster custody, to the extent that
9	the famil	y possessed the rights and responsibilities [prior to]
10	<u>before</u> th	e transfer of temporary foster custody or foster
11	custody:	
12	(1)	The right of reasonable supervised or unsupervised
13		visitation at the discretion of the authorized agency
14		or the court;
15	(2)	The right to consent to adoption[, to marriage,] or to
16		major medical or psychological care or treatment; and
17	(3)	The continuing responsibility to support the child,
18		including repayment for the cost of any care,
19		treatment, or other service provided by the authorized
20		agency or the court for the child's benefit.

T	(a)	if an authorized agency has permanent custody, it has
2	the follo	wing duties and rights:
3	(1)	Assuming the parental and custodial duties and rights
4		of a legal custodian and family member;
5	(2)	Determining where and with whom the child shall live;
6		provided that the child shall not be placed outside
7		the State without prior order of the court;
8	(3)	Ensuring that the child is provided with adequate
9		food, clothing, shelter, psychological care, physical
10		care, medical care, supervision, and other necessities
11		in a timely manner;
12	(4)	Monitoring whether the child is being provided with an
13		appropriate education;
14	(5)	Providing all required consents for the child's
15		physical or psychological health or welfare, including
16		medical, dental, psychiatric, psychological,
17		educational, employment, recreational, and social
18		needs;
19	(6)	Providing consent for the child's application for a
20		driver's instructional permit, provisional driver's
21		license, or driver's license;



1	(/)	Providing consent to adoption[τ] and change of name[τ
2		and marriage]; and
3	(8)	Submitting a written report to the court if the child
4		leaves the home of the permanent custodian for a
5		period of seven consecutive days or more. The report
6		shall state the child's current situation and shall be
7		submitted on or before the tenth day, excluding
8		Saturdays, Sundays, and holidays, after the child
9		leaves the home."
10	SECT	ION 9. Section 572-2, Hawaii Revised Statutes, is
11	repealed.	
12	[" §5 :	72-2 Consent of parent or guardian. Whenever any
13	person who	o is under the age of eighteen is to be married, the
14	written c	ensent of his or her parents, or guardian or other
15	person in	whose care and custody he or she may be, shall
16	accompany	the application for a license to marry. No license
17	shall be	issued to any minor who is under the jurisdiction of
18	the family	y court without the written consent of a judge of such
19	court."]	
20	SECT	ION 10. Section 572-9, Hawaii Revised Statutes, is
21	repealed.	



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1	[" \$5/2-9 Persons under age. whenever any person who is
2	under the age of eighteen, whose parents are dead, or who is a
3	ward of a family court, applies for a license to marry, he or
4	she shall set forth in the statement accompanying the
5	application, the name of his or her guardian or of any other
6	person in whose care and custody he or she may be."]
7	SECTION 11. Statutory material to be repealed is bracketed
8	and stricken. New statutory material is underscored.
9	SECTION 12. This Act shall take effect upon its approval.
10	$Q \downarrow Q Q$
	INTRODUCED BY:

Report Title:

Marriage; Legal Age

Description:

Raises the minimum age to enter into marriage from sixteen to eighteen years of age. Repeals the authority of parents and the family court to consent to a minor's marriage. Repeals spousal cohabitation after the parties attain legal age as an exception for an annulment based on nonage. Makes conforming amendments.

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