#### A BILL FOR AN ACT

RELATING TO OPEN MEETINGS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that in a democracy, the 2 people are vested with the ultimate decision-making power. The 3 legislature exists to represent the people and aid the people in 4 the formation of public policy. Opening up the governmental processes to public scrutiny and participation is the only 5 6 viable and reasonable method of protecting the public's interests. The legislature, therefore, recognizes that it is 7 8 the policy of this State that the formation and conduct of public policy--the discussions, deliberations, decisions, and 9 10 actions of governmental agencies -- shall be conducted as openly as possible, pursuant to section 92-1, Hawaii Revised Statutes. 11

12 The legislature further finds that chapter 92, Hawaii 13 Revised Statutes, was enacted to protect the peoples' right to 14 be informed of their government's actions, deliberations, and 15 decision-making on their behalf by requiring open meetings and 16 transparency in the decision-making process.



1	The legislature notes, however, that section 92-10, Hawaii							
2	Revised Statutes, specifically exempts the legislature from the							
3	open meeting requirements of the sunshine law, as chapter 92,							
4	Hawaii Revised Statutes, is commonly known. Specifically,							
5	provisions relating to notice, agenda and minutes of meetings,							
6	and other sunshine law requirements do not apply to the							
7	legislature or any of its members, except as provided by the							
8	legislature's internal rules and procedures.							
9	The legislature also finds that section 92-2.5, Hawaii							
10	Revised Statutes, allows for permitted private interactions							
11	between members of a board, subject to certain limitations and							
12	restrictions, providing another exemption from the sunshine law.							
13	Accordingly, the purpose of this Act is to increase							
14	transparency and accountability in government operations by:							
15	(1) Repealing the legislature's exemption from the							
16	sunshine law;							
17	(2) Clarifying notice requirements; and							
18	(3) Repealing the permitted private interactions between							
19	members of a board.							
20	SECTION 2. Section 92-2, Hawaii Revised Statutes, is							
21	amended to read as follows:							



1 "§92-2 Definitions. As used in this part: 2 "Board" means the legislature, including any of its 3 committees or decision-making bodies, and any agency, board, 4 commission, authority, or committee of the State or its political subdivisions which is created by constitution, 5 statute, rule, or executive order, to have supervision, control, 6 jurisdiction, or advisory power over specific matters and which 7 8 is required to conduct meetings and to take official actions. 9 "Board business" means specific matters over which a board has supervision, control, jurisdiction, or advisory power, that 10 11 are actually pending before the board, or that can be reasonably 12 anticipated to arise before the board in the foreseeable future. 13 "Informal gathering" means a social or informal assemblage 14 of two or more board members at which matters relating to board business are not discussed. 15 "Interactive conference technology" means any form of audio 16 17 and visual conference technology, or audio conference technology 18 where permitted under this part, including teleconference, 19 videoconference, and voice over internet protocol, that 20 facilitates interaction between the public and board members.

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"Meeting" means the convening of a board for which a quorum 1 is required in order to make a decision or interactions between 2 3 board members to deliberate toward a decision upon a matter over 4 which the board has supervision, control, jurisdiction, or 5 advisory power. "Notice period" means: 6 7 (1) For boards with a fixed session duration, the notice 8 period shall be equal to one-thirtieth (1/30) of the 9 total session duration, including not less than two 10 calendar days before a meeting of the legislature 11 during a sixty-day regular session pursuant to article III, section 10, of the state constitution; 12 13 and 14 For boards without a fixed session duration, the (2) notice period shall be not less than six calendar days 15 16 before the meeting." 17 SECTION 3. Section 92-5, Hawaii Revised Statutes, is amended by amending subsection (b) to read as follows: 18 19 "(b) In no instance shall the board make a decision or deliberate toward a decision in an executive meeting on matters 20 21 not directly related to the purposes specified in subsection

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2 electronic communication shall be used to circumvent the spirit 3 or requirements of this part to make a decision or to deliberate 4 toward a decision upon a matter over which the board has 5 supervision, control, jurisdiction, or advisory power." SECTION 4. Section 92-7, Hawaii Revised Statutes, is 6 7 amended to read as follows: 8 "§92-7 Notice. (a) The board shall give written public 9 notice of any regular, special, emergency, or rescheduled 10 meeting, or any executive meeting when anticipated in advance. 11 The notice shall include an agenda that lists all of the items 12 to be considered at the forthcoming meeting; the date, time, and 13 place of the meeting; the board's electronic and postal contact 14 information for submission of testimony before the meeting; 15 instructions on how to request an auxiliary aid or service or an 16 accommodation due to a disability, including a response 17 deadline, if one is provided, that is reasonable; and in the 18 case of an executive meeting, the purpose shall be stated. If an item to be considered is the proposed adoption, amendment, or 19 20 repeal of administrative rules, an agenda meets the requirements

(a). No informal gathering [, permitted interaction,] or

21 for public notice pursuant to this section if it contains a

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1 statement on the topic of the proposed rules or a general 2 description of the subjects involved, as described in 3 section 91-3(a)(1)(A), and a statement of when and where the 4 proposed rules may be viewed in person and on the Internet as 5 provided in section 91-2.6. The means specified by this section 6 shall be the only means required for giving notice under this 7 part notwithstanding any law to the contrary. 8 (b) [No less than six calendar days before the meeting,]

9 Within the notice period, the board shall post the notice on an 10 electronic calendar on a website maintained by the State or the 11 appropriate county and post a notice in the board's office for 12 public inspection. The notice shall also be posted at the site 13 of the meeting whenever feasible. The board shall file a copy 14 of the notice with the office of the lieutenant governor or the 15 appropriate county clerk's office and retain a copy of proof of 16 filing the notice, and the office of the lieutenant governor or 17 the appropriate clerk's office shall ensure access to paper or 18 electronic copies of all meeting notices; provided that a failure to do so by the board, the office of the lieutenant 19 20 governor, or the appropriate county clerk's office shall not 21 require cancellation of the meeting. The copy of the notice to

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1 be provided to the office of the lieutenant governor or the 2 appropriate county clerk's office may be provided via electronic 3 mail to an electronic mail address designated by the office of 4 the lieutenant governor or the appropriate county clerk's 5 office, as applicable.

(c) If the written public notice is electronically posted 6 7 on an electronic calendar [less than six calendar days before 8 the meeting, with less notice than is required by the notice 9 period, the meeting shall be canceled as a matter of law and 10 shall not be held. The chairperson or the director shall ensure 11 that a notice canceling the meeting is posted at the place of 12 the meeting. If there is a dispute as to whether a notice was 13 timely posted on an electronic calendar maintained by the State 14 or appropriate county, a printout of the electronic time-stamped 15 agenda shall be conclusive evidence of the electronic posting 16 The board shall provide a copy of the time-stamped record date. 17 upon request.

(d) No board shall change the agenda[, less than six
calendar days prior to the meeting,] of a validly posted public
notice within the notice period by adding items thereto without
a two-thirds recorded vote of all members to which the board is

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1 entitled; provided that no item shall be added to the agenda if
2 it is of reasonably major importance and action thereon by the
3 board will affect a significant number of persons. Items of
4 reasonably major importance not decided at a scheduled meeting
5 shall be considered only at a meeting continued to a reasonable
6 day and time.

7 (e) The board shall maintain a list of names and postal or 8 electronic mail addresses of persons who request notification of 9 meetings and shall mail or electronically mail a copy of the 10 notice to the persons by the means chosen by the persons at 11 their last recorded postal or electronic mail address no later 12 than the time the agenda is required to be electronically posted 13 under subsection (b)."

SECTION 5. Section 92-12, Hawaii Revised Statutes, isamended by amending subsection (a) to read as follows:

16 "(a) The attorney general and the prosecuting attorney 17 shall enforce this part[-]; provided that the president of the 18 senate and speaker of the house of representatives shall enforce 19 this part for each house of the legislature, respectively." 20 SECTION 6. Section 92-2.5, Hawaii Revised Statutes, is 21 repealed.



1	[" <del>§92</del>	-2.5	<b>Permitted interactions of members</b> . (a) Two
2	members of	-a bo	pard may discuss between themselves matters
3	<del>relating t</del>	o boa	ard business to enable them to perform their
4	<del>duties fai</del>	thfu	lly, as long as no commitment to vote is made or
5	sought and	-the	two members do not constitute a quorum of their
6	<del>board.</del>		
7	<del>(b)</del>	<del>Iwo-(</del>	or more members of a board, but less than the
8	<del>number of </del>	nembo	ers that would constitute a quorum for the board,
9	may-be-ass:	igned	<del>d to:</del>
10	<del>(1)</del>	Inves	stigate a matter relating to board business;
11	ł	erovi	ided that:
12	-	<del>(A)</del> -	The scope of the investigation and the scope of
13			each member's authority are defined at a meeting
14			of the board;
15		<del>(B)</del>	All resulting findings and recommendations are
16			presented to the board at a meeting of the board;
17			and
18	-	<del>(C)</del> -	Deliberation and decision-making on the matter
19			investigated, if any, occurs only at a duly
20			noticed meeting of the board held no less than
21			six business days after the meeting at which the



1	findings and recommendations of the investigation
2	were presented to the board; or
3	(2) Present, discuss, or negotiate any position that the
4	board has adopted at a meeting of the board; provided
5	that the assignment is made and the scope of each
6	member's authority is defined at a meeting of the
7	board before the presentation, discussion, or
8	negotiation.
9	(c) Discussions between two or more members of a board,
10	but less than the number of members that would constitute a
11	quorum for the board, concerning the selection of the board's
12	officers may be conducted in private without limitation or
13	subsequent reporting.
14	(d) Board members present at a meeting that must be
15	canceled for lack of quorum or terminated pursuant to
16	section 92-3.5(c) may nonetheless receive testimony and
17	presentations on items on the agenda and question the testifiers
18	or presenters; provided that:
19	(1) Deliberation or decisionmaking on any item, for which
20	testimony or presentations are received, occurs only
21	at a duly noticed meeting of the board held subsequent



1		<del>to t</del>	he meeting at which the testimony and
2		<del>pres</del>	entations were received;
3	<del>(2)</del>	<del>The-</del>	members present shall create a record of the oral
4		test	imony or presentations in the same manner as would
5		<del>be r</del>	equired by section 92-9 for testimony or
6		<del>pres</del>	entations heard during a meeting of the board; and
7	<del>(3)</del>	<del>Befo</del>	re-its deliberation or decisionmaking-at-a
8		subs	equent meeting, the board shall:
9		<del>-(A)</del> -	Provide copies of the testimony and presentations
10			received at the canceled meeting to all members
11			of the board; and
12		<del>-(B)</del> -	Receive a report by the members who were present
13			at the canceled or terminated meeting about the
14			testimony and presentations received.
15	<del>(e)</del>	<del>Two-</del>	or more members of a board, but less than the
16	number of	memb	ers that would constitute a quorum for the board,
17	<del>may atten</del>	d an	informational-meeting or presentation on matters
18	<del>relating</del>	<del>to bo</del>	ard business, including a meeting of another
19	<del>entity, l</del>	egisl	ative hearing, convention, seminar, or community
20	meeting;	provi	ded that the meeting or presentation is not
21	<del>specifica</del>	<del>lly a</del>	nd exclusively organized for or directed toward

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1	members of the board. The board members in attendance may
2	participate in discussions, including discussions among
3	themselves; provided that the discussions occur during and as
4	part of the informational meeting or presentation; provided
5	further-that no commitment relating to a vote on the matter is
6	made or sought.
7	At the next duly noticed meeting of the board, the board
8	members shall report their attendance and the matters presented
9	and discussed that related to board business at the
10	informational-meeting or presentation.
11	(f) Discussions between the governor and one or more
12	members of a board may be conducted in private without
13	limitation or subsequent reporting; provided that the discussion
14	does not relate to a matter over which a board is exercising its
15	adjudicatory function.
16	(g) Discussions between two or more members of a board and
17	the head of a department to which the board is administratively
18	assigned may be conducted in private without limitation;
19	provided that the discussion is limited to matters specified in
20	section 26-35.

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1	(h) Where notice of the deadline to submit testimony to
2	the legislature is less than the notice requirements in this
3	section, a board may circulate for approval a statement
4	regarding a position previously adopted by the board; provided
5	that the position previously adopted by the board, the statement
6	to be submitted as testimony, and communications among board
7	members about the statement, including drafts, shall be in
8	writing and accessible to the public, within forty-cight hours
9	of the statement's circulation to the board, on the board's
10	website, or, if the board does not have a website, on an
11	appropriate state or county website.
12	(i) Communications, interactions, discussions,
13	investigations, and presentations described in this section are
14	not meetings for purposes of this part."]
15	SECTION 7. Section 92-10, Hawaii Revised Statutes, is
16	repealed.
17	["§92-10 Legislative branch; applicability.
18	Notwithstanding any provisions contained in this chapter to the
19	contrary, open meeting requirements, and provisions regarding
20	enforcement, penalties and sanctions, as they are to relate to
21	the state legislature or to any of its members shall be such as



1 shall be from time to time prescribed by the respective rules and procedures of the senate and the house of representatives, 2 3 which rules and procedures shall take precedence over this part. 4 Similarly, provisions relating to notice, agenda and minutes of 5 meetings, and such other requirements as may be necessary, shall 6 also be governed by the respective rules and procedures of the 7 senate and the house of representatives."] 8 SECTION 8. If any provision of this Act, or the 9 application thereof to any person or circumstance, is held 10 invalid, the invalidity does not affect other provisions or applications of the Act that can be given effect without the 11 12 invalid provision or application, and to this end the provisions 13 of this Act are severable. 14 SECTION 9. Statutory material to be repealed is bracketed 15 and stricken. New statutory material is underscored. 16 SECTION 10. This Act shall take effect upon its approval. 17 INTRODUCED BY:

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#### Report Title:

Sunshine Law; Open Meetings; Legislature; Exemption; Notice Requirement; Permitted Interactions; Boards and Commissions; Executive Branch Departments; Good Government; Transparency

#### Description:

Amends the definition of a "board" under the Sunshine Law to include the Legislature. Clarifies notice period requirements. Repeals the Legislature's exemption from the Sunshine Law. Repeals the exemption for permitted interactions between board members.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.