

STATE OF HAWAII
DEPARTMENT OF HEALTH
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doh.testimony@doh.hawaii.gov

Testimony in SUPPORT of SB556
RELATING TO RURAL EMERGENCY HOSPITALS.

SEN. JOY A. SANBUENAVENTURA, CHAIR
SENATE COMMITTEE ON HEALTH & HUMAN SERVICES

Hearing Date: February 12, 2025

Room Number: 229

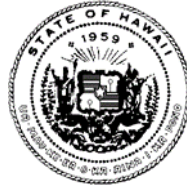
1 **Department Testimony: Department Testimony:** The Department of Health (DOH) supports
2 SB556.

3 The Department of Health currently has the ability to accept applications to convert from a
4 Critical Access Hospital (CAH) to a Rural Emergency Hospital (REH) without amendments to
5 Hawaii Revised Statutes. This is accomplished by submitting an 855a application to a private
6 Medicare Administrative Contractor (MAC), with a copy to DOH. DOH will work with the
7 MAC and the US Centers for Medicare and Medicaid Services to facilitate the enrollment
8 process. As a REH is a federally funded entity, CMS would provide guidance to DOH's Office
9 of Health Care Assurance (OHC) as to when to conduct a certification inspection. OHCA has
10 not received a REH application yet.

11 Despite having the authority under Medicare program rules and pursuant to Section 125 of the
12 Consolidated Appropriations Act of 2021, which added section 1861(kkk) to the Social Security
13 Act that set forth the statutory authority for REHs, DOH recommends amendments authorizing
14 explicit authority for purposes of accountability and transparency.

15 Thank you for the opportunity to testify.

JOSH GREEN, M.D.
GOVERNOR
KE KIA'ĀINA



RYAN I. YAMANE
DIRECTOR
KA LUNA HO'OKELE

JOSEPH CAMPOS II
DEPUTY DIRECTOR
KA HOPE LUNA HO'OKELE

STATE OF HAWAII
KA MOKU'ĀINA O HAWAI'I
DEPARTMENT OF HUMAN SERVICES
KA 'OIHANA MĀLAMA LAWELAWE KANAKA
Office of the Director
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Honolulu, Hawaii 96809-0339

TRISTA SPEER
DEPUTY DIRECTOR
KA HOPE LUNA HO'OKELE

February 10, 2025

TO: The Honorable Senator San Buenaventura, Chair
Senate Committee on Health and Human Services

FROM: Ryan I. Yamane, Director

SUBJECT: **SB 556 – RELATING TO RURAL EMERGENCY HOSPITALS.**

Hearing: Wednesday, February 12, 2025, Time 1:00 p.m.
Conference Room 225 & Via Videoconference, State Capitol

DEPARTMENT'S POSITION: The Department of Human Services (DHS) appreciates the intent of the measure and offers comments.

PURPOSE: Creates a framework for the licensure of rural emergency hospitals by the Department of Health. Provides for the continuation of Medicaid policy protections for hospitals transitioning to a rural emergency hospital designation.

DHS appreciates the intent to have hospital health care resources re-aligned to best serve their communities, and the rural emergency hospital is a positive opportunity to do so. However, we provide comment on the proposed Medicaid reimbursement protections in Section 2 (3)(b), page 5, lines 6-14:

"For purposes of Medicaid reimbursement for services provided, any reference in Hawaii law or the Hawaii administrative rules to a critical access hospital, a hospital-based unit to a critical access hospital, or a sub-provider to a critical access hospital, shall be interpreted to also reference a rural emergency hospital, a hospital-based unit to a rural emergency hospital, or a sub-provider to a rural emergency hospital;"

provided that the rural emergency hospital was previously designated as a critical access hospital."

This section proposes considering a rural emergency hospital as the equivalent of a critical access hospital for Medicaid reimbursement purposes. DHS notes that the federal Centers for Medicare and Medicaid Services (CMS) has disagreed with this interpretation and disapproved of other states' Medicaid programs' payments to rural emergency hospitals as any type of hospital designation. In other words, the proposed state protections may be insufficient given the federal interpretation of the rural emergency hospital designation.

DHS Med-QUEST Division (MQD) will seek guidance from federal officials regarding the Medicaid reimbursement protections outlined in the bill and provide feedback to this committee and other interested parties. Of note, as of this writing, due to the new federal administration's communication freeze with anyone from the states or external to CMS, MQD has not been able to discuss this topic with CMS officials regarding their interpretation of Rural Emergency Hospital designation for Medicaid. Once the communication's freeze has been lifted, MQD will reach out to the appropriate CMS officials.

Thank you for the opportunity to provide comments on this measure.

February 12, 2025

Senator Joy San Buenaventura, Chair

Senator Henry Aquino, Vice Chair

Members of the Senate Committee on Health and Human Services

RE: S.B. 556 – Relating to Rural Emergency Hospitals
Hearing Date – February 12, 2025, at 1:00 p.m.

Aloha Chair San Buenaventura, Vice Chair Aquino, and Members of the Committee,

Thank you for allowing me the opportunity to submit testimony in **STRONG SUPPORT** of Senate Bill 556, which (i) provides a statutory framework for the licensure of rural emergency hospitals at the state level; and (ii) provides for the continuation of Medicaid policy protections for hospitals transitioning to a rural emergency hospital designation.

Pursuant to the Consolidated Appropriations Act of 2021 (Public Law 116, 260), Congress established a rural emergency hospital designation (REH), which creates a new type of Medicare provider to respond to nationwide increases in rural hospital closures. Through this designation, a hospital that is under financial pressure to eliminate high-cost services that their communities are not utilizing (including inpatient care) can refocus its resources on critical services that the rural population needs, including emergency department services, observation care and tailored outpatient medical and health services.

What does this mean for Hawaii? In many rural areas, patient demand is not keeping pace with the rising costs of staffing, equipment, and supplies needed to maintain an inpatient hospital. This designation is a Medicare reimbursement policy and allows REHs the opportunity to adapt to their community's needs while sustaining their budget. These hospitals will receive a fixed monthly payment equal to about \$3.2 million annually and a 5% higher Medicare payment for outpatient services like diagnostic. Also, patients do not pay additional fees or premiums for receiving services at an REH.

In Maui County, Lanai Hospital could benefit from this designation. Currently, Lanai Hospital is a Critical Access Hospital (CAH) that averages less than one patient per day in its acute inpatient care beds. Outside of inpatient care, the hospital provides emergency services along with thousands of days of nursing and skilled nursing care. To provide a more specific example, the average daily census in FY 2023 for emergency and skilled nursing needs was 10 and 965 residents, respectively. If Lanai Hospital surrenders its inpatient licensed beds, those beds will become available to expand long term care and skilled nursing bed availability, which is critically needed.

Before any of these benefits can be realized, however, the Hawaii legislature needs to enact legislation that would recognize the new REH designation and extend the Medicaid policy

protections that currently support the hospital and the services it provides on the island so that those protections would remain after a transition to REH status.

For the reasons outlined above, and with a strong commitment to ensuring quality healthcare for our rural communities, Maui Health System humbly asks for your support of this measure.

In kindness and appreciation,

A handwritten signature in black ink, appearing to read "Lynn Fulton". The signature is fluid and cursive, with the first name "Lynn" and last name "Fulton" clearly distinguishable.

Lynn Fulton

Chief Executive Officer



February 12, 2025 at 1:00 pm
Conference Room 225

Senate Committee on Health and Human Services

To: Chair Joy A. San Buenaventura
Vice Chair Henry J.C. Aquino

From: Paige Heckathorn Choy
AVP, Government Affairs
Healthcare Association of Hawaii

Re: **Support**
SB 556, Relating to Rural Emergency Hospitals

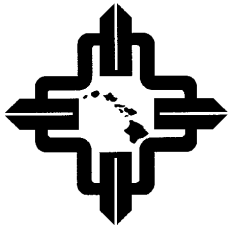
The Healthcare Association of Hawaii (HAH), established in 1939, serves as the leading voice of healthcare on behalf of 170 member organizations who represent almost every aspect of the health care continuum in Hawaii. Members include acute care hospitals, skilled nursing facilities, home health agencies, hospices, assisted living facilities and durable medical equipment suppliers. In addition to providing access to appropriate, affordable, high-quality care to all of Hawaii's residents, our members contribute significantly to Hawaii's economy by employing over 30,000 people statewide.

Thank you for the opportunity to testify in **support** of this measure, which seeks to establish a new licensure category in Hawaii for Rural Emergency Hospitals (REHs). Congress created this new provider type in 2021 to address the growing crisis of rural hospital closures nationwide. Since 2010, over 150 rural hospitals have closed, drastically reducing access to essential healthcare services for communities in need. The REH model was designed to provide a lifeline to these critical facilities by allowing existing Critical Access Hospitals and small rural hospitals to convert their operations to this new financial model, which seeks to support the continuation of emergency and outpatient services without the financial strain of maintaining inpatient care.

Creating an REH licensure category in Hawaii could help to ensure sustained access to emergency medical services, observation care, and outpatient treatment for residents in rural areas. Timely access to these services is vital for improving health outcomes, especially in geographically isolated areas. Additionally, the financial model of REHs offers more stability through enhanced Medicare reimbursement rates, including a five percent increase in payments for covered outpatient services and a fixed annual payment. This support addresses the economic challenges faced by rural hospitals, reducing the risk of closures and ensuring financial sustainability.

In Hawaii, the geographic isolation of our communities makes the implementation of this model even more pressing. Adopting the REH designation would enable rural hospitals to continue providing critical services, preventing closures and ensuring that residents in remote areas receive timely, life-saving care. Without such a measure, our rural healthcare infrastructure remains at risk, leaving many vulnerable populations without adequate medical support.

Establishing a licensure category for Rural Emergency Hospitals in Hawaii is a proactive and necessary step to protect and strengthen our healthcare system. It aligns with national efforts to address rural health disparities and ensures that Hawaii's rural communities have access to essential medical services. Thank you for the opportunity to provide testimony on this important matter.



HAWAII HEALTH SYSTEMS
C O R P O R A T I O N

"Quality Healthcare For All"

COMMITTEE ON HEALTH AND HUMAN SERVICES

Senator Joy A. San Buenaventura, Chair

Senator Henry J.C. Aquino, Vice-Chair

February 12, 2025

1:00 pm

Hawaii State Capitol

Room 225 & Via Videoconference

Testimony in Support of S.B. 556

RELATING TO RURAL EMERGENCY HOSPITALS

Creates a framework for the licensure of rural emergency hospitals by the Department of Health. Provides for the continuation of Medicaid policy protections for hospitals transitioning to a rural emergency hospital designation.

Edward N. Chu

President & Chief Executive Officer

Hawaii Health Systems Corporation

On behalf of the Hawaii Health Systems Corporation (HHSC) Corporate Board of Directors, thank you for the opportunity to present testimony **in support of S.B. 556, Relating to Rural Emergency Hospitals.**

Since the Rural Emergency Hospital (REH) program was announced by the Center for Medicare and Medicaid Services (CMS) in 2021, very few critical access hospitals across the country have implemented the conversion, primarily because the enabling federal statute that created the program did not amend the Medicaid statute to recognize REH's as hospitals in the Medicaid payment program. As a result, REH's now receive lower reimbursement rates from Medicaid than expected, making it unfeasible financially for most critical access hospitals to make the conversion. The Healthcare Association of Hawaii is currently working with a coalition at the national level to correct the necessary language in the federal statute. In the State of Hawaii, state licensure language does not currently recognize the Rural Emergency Hospital as a provider designation, which would need to be done prior to a hospital pursuing an REH designation from CMS.

HHSC currently operates five critical access hospitals within its regions and has an affiliate, Kahuku Medical Center, that operates a critical access hospital on the North Shore of Oahu. Preliminary analysis, performed by HHSC when the original REH designation was created, showed that some of HHSC's critical access hospitals could financially benefit from converting to an REH assuming that the State of Hawaii

recognized REH as a provider designation and the federal government was able to make the necessary corrections to the initial REH statute.

HHSC supports S.B.556 as a critical first step in the process of exploring the feasibility of implementing the REH designation for critical access hospitals across the State of Hawaii as a means to improve the long-term viability of healthcare services to those rural communities. HHSC will continue to update its preliminary analysis as further changes are made to both the state and federal statutes with regards to Rural Emergency Hospitals.

Thank you for the opportunity to provide testimony on this matter.

SB-556

Submitted on: 2/11/2025 9:04:46 AM

Testimony for HHS on 2/12/2025 1:00:00 PM

Submitted By	Organization	Testifier Position	Testify
Rosie F Davis	Individual	Support	Written Testimony Only

Comments:

Aloha,

I am in support of this bill SB556.

Mahalo nui Rosie

LATE

SB-556

Submitted on: 2/11/2025 1:11:51 PM

Testimony for HHS on 2/12/2025 1:00:00 PM

Submitted By	Organization	Testifier Position	Testify
Ellen Awai	Individual	Support	Written Testimony Only

Comments:

I support SB556 for rural emergency hospitals! People die before reaching our City's hospitals which are already over capacity where people wait half a day to get in, be seen by someone for a few minutes and then left on their own if family members have other responsibilities. Otherwise we must send patients out of state such as those in the fireworks explosion!

Many Medicare insurance salespeople, who visit my senior residence, have explained that more doctors are taking Medicare patients, since the older generation listen to these professionals who say we have to have 4 visits a year or we must take vaccinations and other invasive procedures. I believe, so they can continue their "practice" on the elderly.

Since the pandemic, apparently only a few people visit doctors and hospitals. Many caught the virus at the hospitals and doctors office probably due to unsanitary practices, thus everyone had to learn how to social distance, wash their hands regularly, wear masks and stay home when sick. Many of our Asian cultures couldn't believe that government had to tell us this, since we were raised that way, but perhaps not immigrants who were not born and raised here after the 1970s,

Education and communication is necessary in our own communities! Living in Ewa, I didn't realize that they didn't like "townies" and didn't even want us in their churches. i understood living in Hana during the pandemic. Honolulu people tend to talk more than making use of their hands at the same time, like pulling garden weeds, arts & crafts, cooking. But in Ewa there is one group that dominates from plantation life and see us as outsiders, although we can enrich the community with our knowledge. Just sharing differences in rural vs. city thinking! Mahalo!