

MAR 06 2025

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# SENATE CONCURRENT RESOLUTION

STRONGLY SUPPORTING AND RECOMMENDING THE IMPLEMENTATION OF THE  
REVISED 2025 HAWAII PATIENT BILL OF RIGHTS.

1           WHEREAS, Hawaii pioneered employer-supported health  
2 insurance through the Prepaid Health Care Act of 1974; however,  
3 the State continues to face severe physician, nurse, and dentist  
4 shortages, with over thirty-five percent of the population  
5 residing in federally designated Health Professional Shortage  
6 Areas--the highest percentage in the nation; and

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8           WHEREAS, the University of Hawaii Health Research Center  
9 found that forty-two percent of surveyed physicians reported  
10 patient harm or serious adverse events attributable to prior  
11 authorization delays or denials, emphasizing a need for  
12 streamlined insurance processes; and

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14           WHEREAS, recent increases in claims denials, particularly  
15 those driven by automated or artificial intelligence (AI)-based  
16 systems, underscore the necessity for greater transparency,  
17 specialist review, and patient-friendly appeals mechanisms; and

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19           WHEREAS, the original Hawaii Patient Bill of Rights,  
20 enacted over twenty-five years ago, now requires substantial  
21 updates to address modern challenges, such as AI-driven denials,  
22 telehealth accessibility, data-offshoring risks, and persistent  
23 network inadequacies on the neighbor islands and in rural areas;  
24 and

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26           WHEREAS, patients, health care providers, and cybersecurity  
27 experts cite the need for robust data protection measures that  
28 accommodate legitimate offshoring services while maintaining  
29 Health Insurance Portability and Accountability Act-equivalent  
30 safeguards, timely breach notifications, and strong enforcement;  
31 and



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 2 WHEREAS, the Insurance Commissioner's office needs expanded  
 3 authority, resources, and reporting mechanisms to effectively  
 4 audit, investigate, and sanction noncompliant insurers or  
 5 billing entities, ensuring consistent and accountable  
 6 enforcement of patients' rights; and  
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8 WHEREAS, the Revised 2025 Hawaii Patient Bill of Rights is  
 9 an essential modernization step that prioritizes patient  
 10 autonomy, transparent healthcare, timely access, robust data  
 11 protection, AI accountability, and real enforcement--all while  
 12 recognizing the practical realities of insurers, providers, and  
 13 patients in a rapidly evolving healthcare landscape; now,  
 14 therefore,  
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16 BE IT RESOLVED by the Senate of the Thirty-third  
 17 Legislature of the State of Hawaii, Regular Session of 2025, the  
 18 House of Representatives concurring, that this body strongly  
 19 supports and recommends the implementation of the following  
 20 Revised 2025 Hawaii Patient Bill of Rights:  
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22 **Foreword and Definitions**  
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24 **1. Purpose:** This Bill of Rights modernizes patient protections  
 25 to address AI-based coverage decisions, data security risks, and  
 26 ongoing provider shortages in Hawaii.  
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28 **2. Definitions:**  
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30 **o AI or Automated Decision System:** Any algorithmic or software-  
 31 based platform that can autonomously generate or recommend  
 32 coverage determinations without direct human supervision.

33 **o HIPAA-equivalent Security:** A standard of data protection  
 34 meeting or exceeding requirements set forth in 45 C.F.R. Parts  
 35 160 and 164 (HIPAA Privacy and Security Rules).

36 **o Urgent vs. Non-Urgent:** *Urgent requests* are those where delays  
 37 could seriously jeopardize a patient's health, life, or overall  
 38 well-being; *non-urgent requests* include all other prior  
 39 authorizations not qualifying as urgent.  
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1 **1. Clear Information**

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3 Patients must receive clear, written (and, if necessary,  
4 translated) explanations from their health insurance plan  
5 regarding covered and non-covered services, presented at a  
6 reading level understandable to the average enrollee.  
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10 **2. Provider Directory**

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12 All insurers must maintain and publicly post an **up-to-date,**  
13 **accurate, and easily accessible directory** of in-network  
14 providers, updated **at least quarterly,** listing each provider's  
15 specialty, languages spoken, telehealth availability, and  
16 current patient capacity.  
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20 **3. Specialist Referrals**

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22 All patients must be able to obtain **timely specialist referrals**  
23 without undue administrative barriers or delays. Insurers shall  
24 clearly communicate referral steps and **expedite** such referrals  
25 in urgent or complex cases.  
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29 **4. Emergency Care**

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31 No insurer may deny coverage for **legitimate emergency services**  
32 based on retrospective review. If a patient believes in good  
33 faith that their life or health is endangered, they have the  
34 right to seek immediate emergency care without facing post-  
35 service coverage denials.  
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39 **5. Explanation of Illness, Options, and Patient Autonomy**  
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1 **5.1 Right to Understand Care:** Patients are entitled to a clear  
2 explanation of their diagnosis, treatment options (including the  
3 option to decline treatment), and potential outcomes or risks  
4 from their healthcare provider, ensuring fully informed consent.  
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6 **5.2 Right to Accept or Decline Treatment:** Every mentally  
7 competent patient (or as decided by their legal health care  
8 proxy) has the right to accept, receive, reject, or discontinue  
9 any legal medical care, treatment, or prescribed medication from  
10 any legally licensed medical provider, and the right to not have  
11 that decision denied, prevented, restricted, or impeded by other  
12 persons.  
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16 **6. Appeals and External Review**  
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18 **6.1 Notice and Forms:** Whenever coverage is denied, insurers must  
19 provide a **universal external review request form** and a step-by-  
20 step guide (in print or digital form) explaining how to appeal.  
21

22 **6.2 Online FAQ and Hotline:** Insurers shall maintain an online  
23 FAQ regarding appeals, alongside a **toll-free hotline** to assist  
24 patients.  
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26 **6.3 Enforcement:** The Insurance Commissioner may impose **financial**  
27 **penalties** or other administrative measures on insurers failing  
28 to publicize or comply with state and federal appeals  
29 requirements.  
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33 **7. Network Adequacy, Telehealth, and Rural Access**  
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35 **7.1 Coverage in Shortage Areas:** Patients in federally designated  
36 Health Professional Shortage Areas must have timely access to  
37 primary and specialty care.  
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39 **7.2 Reporting Requirements:** Insurers shall submit **quarterly**  
40 reports detailing provider-to-patient ratios, average wait  
41 times, and referral outcomes—disaggregated by region or island.



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 2 **7.3 Telehealth Provisions:** Telehealth services, if legally  
 3 permissible within a provider's scope of practice, shall be  
 4 covered at parity with in-person services to mitigate access  
 5 barriers.

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 7 **7.4. Prohibition of Burdensome Prior Authorization:** Prior  
 8 authorization procedures in shortage areas must not unduly limit  
 9 provider productivity or delay critical patient care.

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 13 **8. Transparent and Timely Prior Authorization**

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 15 **8.1 Turnaround Times:**

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 17 ○ **Urgent Requests:** One business day for a decision.  
 18 ○ **Non-Urgent Requests:** Three business days for a decision.

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 20 **8.2 AI Oversight:**

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 22 ○ If AI or an automated decision system **initiates a denial**, that  
 23 denial must be reviewed and co-signed by a **board-certified**  
 24 **specialist** in the relevant field before being finalized.  
 25 ○ Patients and providers shall be notified in **writing** when AI is  
 26 used at any stage of the coverage determination.

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 28 **8.3 Data Tracking:** Insurers must compile and submit **monthly** data  
 29 on prior authorization approval/denial rates, average processing  
 30 times, and the **percentage of AI-based denials overturned on**  
 31 **appeal.**

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 35 **9. Data Protection and Privacy**

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 37 **9.1 HIPAA-equivalent Safeguards:** All accredited health plans or  
 38 billing entities, whether located onshore or offshore, must  
 39 uphold **HIPAA-level security** measures when storing or  
 40 transmitting personally identifiable patient data (including  
 41 Social Security numbers, medical ID numbers, etc.).



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**9.2 Offshoring Accountability:**

o Prior to offshoring data, an entity must file an **attestation** with the Insurance Commissioner confirming that any overseas subcontractors adhere to **encryption, breach notification, audit logging, and confidentiality protocols.**

o Entities shall undergo **random audits** or produce security certifications upon request.

**9.3 Breach Notification and Penalties:** In the event of a suspected or actual data breach, the entity must notify affected patients **and** the Insurance Commissioner within **72 hours**, implementing a corrective action plan. Repeated or willful violations may result in **finances, revocation of accreditation,** or other sanctions.

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**10. Enforcement and Oversight**

**10.1 Authority of the Insurance Commissioner:**

o Empowered to **audit, investigate, and enforce** all provisions of this Bill of Rights.

o May impose **finances, clawbacks, revocation of accreditation,** and other appropriate remedies for noncompliance.

**10.2 Annual Public Report:**

o The Insurance Commissioner shall publish an **annual report** detailing enforcement actions, complaint data, AI usage rates, denial statistics, and any data breaches or security infractions.

o The report shall include **trend analyses** (e.g., median time-to-decision for prior authorizations, telehealth adoption rates, network adequacy improvements).

**10.3 Multidisciplinary Advisory Group:**

o Composed of physicians, cybersecurity experts, patient advocates, telehealth specialists, and others.

o Convenes periodically to **review compliance,** recommend updates, and study emerging issues (e.g., advanced AI, new data-security threats).



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3 **11. Anti-Retaliation and Support for Providers**  
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5 **11.1 Anti-Retaliation:** Insurers, health plans, or affiliated  
6 entities shall not retaliate against providers (e.g., network  
7 exclusion or contract termination) for filing formal complaints,  
8 submitting testimony, or participating in external reviews  
9 concerning the insurer's compliance with this Bill of Rights.  
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11 **11.2 Technical Assistance:** The Insurance Commissioner, in  
12 collaboration with the Department of Health, shall explore or  
13 establish **technical support** programs to help smaller or rural  
14 practices adopt secure data systems, comply with prior  
15 authorization reporting, and integrate telehealth services  
16 effectively.  
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20 **12. Phased Implementation**  
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22 **12.1 Immediate Effect:** Provisions related to patient  
23 communications (Items 1 to 6), emergency care, and urgent prior  
24 authorizations (Item 8.1) shall take effect **immediately upon**  
25 **enactment.**  
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27 **12.2 Data Offshoring and AI Protocols:** Insurers may have **six to**  
28 **twelve months** from the date of enactment to fully implement or  
29 certify AI oversight processes and offshore data security  
30 compliance (excluding Social Security numbers and medical ID  
31 numbers, which must be protected immediately).  
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33 **12.3 Follow-up Review:** Within **one year** of implementation, the  
34 Insurance Commissioner shall submit a **progress report** to the  
35 Legislature with recommendations for any further legislative  
36 refinements.; and  
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38 BE IT FURTHER RESOLVED that all insurers, health care  
39 providers, and billing entities are strongly encouraged to begin  
40 voluntary compliance with these updated patient protections  
41 prior to any mandatory deadlines in order to foster a  
42 collaborative and smooth transition; and



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BE IT FURTHER RESOLVED that ongoing stakeholder input will be sought to address outstanding issues, such as payment parity, facility fees, and self-insured plan coverage, which may require additional state or federal action; and

. BE IT FURTHER RESOLVED that certified copies of this Concurrent Resolution be transmitted to the Governor, Director of Health, Director of Commerce and Consumer Affairs, and Insurance Commissioner.

OFFERED BY: Carol Fulkerson

