
HOUSE RESOLUTION

REQUESTING THE OFFICE OF HAWAIIAN AFFAIRS TO CONVENE A WORKING GROUP TO EXAMINE AND CONSIDER THE TRANSFER OF NATIVE HAWAIIAN BURIAL SITE MANAGEMENT UNDER CHAPTER 6E, HAWAII REVISED STATUTES, FROM THE STATE HISTORIC PRESERVATION DIVISION TO THE OFFICE OF HAWAIIAN AFFAIRS.

1 WHEREAS, the Legislature recognizes that it is the State's
2 duty to protect the Native Hawaiian cultural and religious
3 practice of caring for iwi kūpuna pursuant to article XII,
4 section 7, of the Hawaii State Constitution; and
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6 WHEREAS, in enacting Act 104, Session Laws of Hawaii 1976,
7 which established chapter 6E, Hawaii Revised Statutes, to codify
8 the State's Historic Preservation program, the Legislature
9 recognized and declared that historic properties and burial
10 sites are included in the State's public trust, stating that "it
11 shall be the public policy of this State to provide leadership
12 in preserving, restoring, and maintaining historic and cultural
13 property, to ensure the administration of such historic and
14 cultural property in a spirit of stewardship and trusteeship for
15 future generations, and to conduct activities, plans, and
16 programs in a manner consistent with the preservation and
17 enhancement of historic and cultural property"; and
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19 WHEREAS, in 1990, the Legislature amended section 6E-43,
20 Hawaii Revised Statutes, to include language stating that "at
21 any site, other than a known, maintained, actively used cemetery
22 where human skeletal remains are discovered or are known to be
23 buried and appear to be over fifty years old, the remains and
24 their associated burial goods shall not be moved without the
25 department's approval"; and
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27 WHEREAS, the amendments made to section 6E-43, Hawaii
28 Revised Statutes, also included language stating that "all
29 burial sites are significant and shall be preserved in place
30 until compliance with this section is met"; and



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2 WHEREAS, chapter 10H, Hawaii Revised Statutes, formally
3 recognizes Native Hawaiians as the "only indigenous, aboriginal,
4 maoli people of Hawaii" and facilitates and furthers Native
5 Hawaiian self-governance; and
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7 WHEREAS, the United Nations Declaration on the Rights of
8 Indigenous Peoples states that "[i]ndigenous peoples have the
9 right to self-determination", the "right to maintain, protect,
10 and have access...to their religious and cultural sites", and
11 "repatriation of their human remains"; and
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13 WHEREAS, the State and this body recognize that the Office
14 of Hawaiian Affairs was constitutionally established as a trust
15 vehicle to act on behalf of Native Hawaiians until a Native
16 Hawaiian governing entity could be re-established; and
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18 WHEREAS, the State Historic Preservation Division of the
19 Department of Land and Natural Resources was established to
20 administer a comprehensive historic preservation program
21 pursuant to Chapter 6E, Hawaii Revised Statutes; and
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23 WHEREAS, the State Historic Preservation Division is tasked
24 with the identification and protection of historic burial sites,
25 and, with respect to Native Hawaiian burial sites, is tasked
26 with sharing decision-making over relocation or preservation in
27 place, transfer, or other disposition of previously identified
28 Native Hawaiian burial sites, with the State's island burial
29 councils that were established pursuant to section 6E-43.5,
30 Hawaii Revised Statutes; and
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32 WHEREAS, pursuant to H.R. No. 113, H.D. 1 (2021), and S.R.
33 No. 171, S.D. 1 (2021), the Office of Hawaiian Affairs convened
34 a Burial Sites Working Group in 2022 to investigate the matter
35 of burial site treatment and to offer recommendations for
36 improvements; and
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38 WHEREAS, the Burial Site Working Group took extensive
39 community testimony as part of its fact-finding mandate and in
40 its final report dated February 2023, made three key findings:
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- 1 (1) The State had failed to adequately manage its burial
2 law responsibilities, including a failure to provide,
3 or advocate for the provision of, adequate resources
4 to administer burial laws and a failure to adequately
5 administer laws intended to protect Native Hawaiian
6 burial sites;
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- 8 (2) The State has demonstrated a lack of will to fulfill
9 its burial law responsibilities; and
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- 11 (3) There are fundamental inadequacies in the laws
12 affecting burial sites; and
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14 WHEREAS, an opinion editorial entitled "Place the Kuleana
15 with OHA", authored by Dr. Kēhaulani Abad and Edward Halealoha
16 Ayau, a burial site expert and one of three authors of the 1990
17 amendments made to chapter 6E, Hawaii Revised Statutes, that
18 established the island burial councils, was published in the
19 June 1 issue of *Ka Wai Ola* and opined that the most effective
20 manner by which to improve the care and protection of unmarked
21 burial sites over fifty years old and the Hawaiian human remains
22 inadvertently discovered is to transfer the burial site program
23 from the State Historic Preservation Division to the Office of
24 Hawaiian Affairs; and
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26 WHEREAS, section 10-3(3), Hawaii Revised Statutes, requires
27 that the Office of Hawaiian Affairs serve as "the principal
28 public agency in this State responsible for the performance,
29 development, and coordination of programs and activities
30 relating to native Hawaiians and Hawaiians"; and
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32 WHEREAS, section 10-3(4), Hawaii Revised Statutes, requires
33 that the Office of Hawaiian Affairs advance the betterment of
34 Native Hawaiians by assessing the effects of policies and
35 practices of other state agencies on Native Hawaiians; and
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37 WHEREAS, the State Historic Preservation Division and
38 Office of Hawaiian Affairs have identified several reoccurring
39 challenges regarding both the Burial Sites Program and the
40 Island Burial Councils; and
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1 WHEREAS, occasionally, the State Historic Preservation
2 Division faces potential conflicts of interest, or the
3 appearance of conflicts of interest, resulting from historic
4 preservation reviews, inadvertent discoveries, descendancy
5 claims, and making recommendations to the Island Burial
6 Councils; and
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8 WHEREAS, these potential conflicts of interest may be
9 resolved by transferring parts of the Burial Sites Program to
10 another agency; now, therefore,
11

12 BE IT RESOLVED by the House of Representatives of the
13 Thirty-third Legislature of the State of Hawaii, Regular Session
14 of 2025, that the Office of Hawaiian Affairs is requested to
15 convene a working group to examine and consider the transfer of
16 Native Hawaiian burial site management under chapter 6E, Hawaii
17 Revised Statutes, from the State Historic Preservation Division
18 to the Office of Hawaiian Affairs; and
19

20 BE IT FURTHER RESOLVED that the working group is requested
21 to:
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- 23 (1) Identify and determine which duties and
24 responsibilities of the State Historic Preservation
25 Division regarding the protection of Native Hawaiian
26 burial sites and administration of the Island Burial
27 Councils under chapter 6E, Hawaii Revised Statutes,
28 may be shared with or assumed by the Office of
29 Hawaiian Affairs;
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- 31 (2) Consider the staff and financial resources of the
32 Office of Hawaiian Affairs, legal requirements,
33 technological needs, and other relevant factors in
34 determining the feasibility of the Office of Hawaiian
35 Affairs assuming these duties and responsibilities;
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- 37 (3) Develop and recommend an implementation plan and
38 associated timeline for the transfer of any duties,
39 including any necessary statutory and administrative
40 amendments to effectuate the transfer;
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- 1 (4) Consider in its discussions whether implementing the
2 recommendations made in the final report of the Burial
3 Sites Working Group may improve the operation of the
4 burial sites program and protection of Native Hawaiian
5 burial sites;
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- 7 (5) Identify and consider issues to improve legislation
8 and develop recommendations for improving the process
9 of protecting Native Hawaiian burial sites and the
10 effectiveness of the current burial sites program
11 under the State Historic Preservation Division; and
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- 13 (6) Submit a report of its findings and recommendations,
14 including any proposed legislation, to the Legislature
15 no later than twenty days prior to the convening of
16 the Regular Session of 2027; and
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18 BE IT FURTHER RESOLVED that the working group is requested
19 to consist of the following members:
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- 21 (1) Two members representing the State Historic
22 Preservation Division; and
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- 24 (2) Two members representing the Office of Hawaiian
25 Affairs; and
26
- 27 (3) One member from each Island Burial Council, to be
28 selected by a majority vote of its respective members;
29 and
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- 31 (4) Five members from the community with expertise and
32 experience in protecting Native Hawaiian burial sites,
33 including but not limited to recognized lineal and
34 cultural descendants, who self-identify and submit
35 their names for selection by a majority vote of the
36 working group; and
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38 BE IT FURTHER RESOLVED that certified copies of this
39 Resolution be transmitted to the Governor, Attorney General,
40 Chief Executive Officer of the Office of Hawaiian Affairs,
41 Branch Chief of the History and Culture Branch of the State



- 1 Historic Preservation Division, and Chairperson of each Island
- 2 Burial Council.
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