
A BILL FOR AN ACT

RELATING TO ENVIRONMENTAL REVIEW.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the State's
2 environmental review process under chapter 343, Hawaii Revised
3 Statutes, was designed to evaluate new projects having potential
4 environmental impacts. However, recent court decisions have
5 broadened the definition of an environmental "action." The new
6 definition includes long-standing, historically permitted
7 activities in state-managed areas like ocean recreation
8 management areas, marine life conservation districts, and public
9 hunting areas.

10 The legislature recognizes that this unintended expansion
11 jeopardizes law-abiding operations, including commercial boating
12 and recreational activities that are already regulated under
13 strict administrative rules that are designed to protect
14 Hawaii's natural resources. The legislature believes that
15 subjecting these activities to additional review under chapter
16 343, Hawaii Revised Statutes, creates redundancies and disrupts
17 compliant operations.



1 Accordingly, the purpose of this Act is to minimize
2 disruptions to law-abiding operations by permitting, under
3 certain circumstances, a previously permitted or authorized
4 activity challenged as being subject to environmental review to
5 continue while the applicable agency or applicant conducts an
6 environmental assessment, prepares an environmental impact
7 statement, or determines whether the activity is exempt.

8 SECTION 2. Section 343-5, Hawaii Revised Statutes, is
9 amended to read as follows:

10 "**§343-5 Applicability and requirements.** (a) Except as
11 otherwise provided, an environmental assessment shall be
12 required for actions that:

13 (1) Propose the use of state or county lands or the use of
14 state or county funds, other than funds to be used for
15 feasibility or planning studies for possible future
16 programs or projects that the agency has not approved,
17 adopted, or funded, or funds to be used for the
18 acquisition of unimproved real property; provided that
19 the agency shall consider environmental factors and
20 available alternatives in its feasibility or planning
21 studies; provided further that an environmental



- 1 assessment for proposed uses under
2 section 205-2(d)(11) or 205-4.5(a)(13) shall only be
3 required pursuant to section 205-5(b);
- 4 (2) Propose any use within any land classified as a
5 conservation district by the state land use commission
6 under chapter 205;
- 7 (3) Propose any use within a shoreline area as defined in
8 section 205A-41;
- 9 (4) Propose any use within any historic site as designated
10 in the National Register or Hawaii Register, as
11 provided for in the Historic Preservation Act of 1966,
12 Public Law 89-665, or chapter 6E;
- 13 (5) Propose any use within the Waikiki area of Oahu, the
14 boundaries of which are delineated in the land use
15 ordinance as amended, establishing the "Waikiki
16 Special District";
- 17 (6) Propose any amendments to existing county general
18 plans where the amendment would result in designations
19 other than agriculture, conservation, or preservation,
20 except actions proposing any new county general plan



1 or amendments to any existing county general plan
2 initiated by a county;

3 (7) Propose any reclassification of any land classified as
4 a conservation district by the state land use
5 commission under chapter 205;

6 (8) Propose the construction of new or the expansion or
7 modification of existing helicopter facilities within
8 the State, that by way of their activities, may
9 affect:

10 (A) Any land classified as a conservation district by
11 the state land use commission under chapter 205;

12 (B) A shoreline area as defined in section 205A-41;
13 or

14 (C) Any historic site as designated in the National
15 Register or Hawaii Register, as provided for in
16 the Historic Preservation Act of 1966, Public Law
17 89-665, or chapter 6E; or until the statewide
18 historic places inventory is completed, any
19 historic site that is found by a field
20 reconnaissance of the area affected by the
21 helicopter facility and is under consideration



1 for placement on the National Register or the
2 Hawaii Register of Historic Places; and

3 (9) Propose any:

4 (A) Wastewater treatment unit, except an individual
5 wastewater system or a wastewater treatment unit
6 serving fewer than fifty single-family dwellings
7 or the equivalent;

8 (B) Waste-to-energy facility;

9 (C) Landfill;

10 (D) Oil refinery; or

11 (E) Power-generating facility.

12 (b) Whenever an agency proposes an action in subsection
13 (a), other than feasibility or planning studies for possible
14 future programs or projects that the agency has not approved,
15 adopted, or funded, or other than the use of state or county
16 funds for the acquisition of unimproved real property that is
17 not a specific type of action declared exempt under
18 section 343-6, the agency shall prepare an environmental
19 assessment for the action at the earliest practicable time to
20 determine whether an environmental impact statement shall be
21 required; provided that if the agency determines, through its



1 judgment and experience, that an environmental impact statement
2 is likely to be required, the agency may choose not to prepare
3 an environmental assessment and instead shall prepare an
4 environmental impact statement that begins with the preparation
5 of an environmental impact statement preparation notice as
6 provided by rules.

7 (c) For environmental assessments for which a finding of
8 no significant impact is anticipated:

9 (1) A draft environmental assessment shall be made
10 available for public review and comment for a period
11 of thirty days;

12 (2) The office shall inform the public of the availability
13 of the draft environmental assessment for public
14 review and comment pursuant to section 343-3;

15 (3) The agency shall respond in writing to comments
16 received during the review and prepare a final
17 environmental assessment to determine whether an
18 environmental impact statement shall be required;

19 (4) A statement shall be required if the agency finds that
20 the proposed action may have a significant effect on
21 the environment; and



1 (5) The agency shall file notice of the determination with
2 the office. When a conflict of interest may exist
3 because the proposing agency and the agency making the
4 determination are the same, the office may review the
5 agency's determination, consult the agency, and advise
6 the agency of potential conflicts, to comply with this
7 section. The office shall publish the final
8 determination for the public's information pursuant to
9 section 343-3.

10 The draft and final statements, if required, shall be
11 prepared by the agency and submitted to the office. The draft
12 statement shall be made available for public review and comment
13 through the office for a period of forty-five days. The office
14 shall inform the public of the availability of the draft
15 statement for public review and comment pursuant to
16 section 343-3. The agency shall respond in writing to comments
17 received during the review and prepare a final statement.

18 The office, when requested by the agency, may make a
19 recommendation as to the acceptability of the final statement.

20 (d) . The final authority to accept a final statement shall
21 rest with:



1 (1) The governor, or the governor's authorized
2 representative, whenever an action proposes the use of
3 state lands or the use of state funds, or whenever a
4 state agency proposes an action within the categories
5 in subsection (a); or

6 (2) The mayor, or the mayor's authorized representative,
7 of the respective county whenever an action proposes
8 only the use of county lands or county funds.

9 Acceptance of a required final statement shall be a
10 condition precedent to implementation of the proposed action.
11 Upon acceptance or nonacceptance of the final statement, the
12 governor or mayor, or the governor's or mayor's authorized
13 representative, shall file notice of [~~such~~] the determination
14 with the office. The office, in turn, shall publish the
15 determination of acceptance or nonacceptance pursuant to
16 section 343-3.

17 (e) Whenever an applicant proposes an action specified by
18 subsection (a) that requires approval of an agency and that is
19 not a specific type of action declared exempt under
20 section 343-6, the agency initially receiving and agreeing to
21 process the request for approval shall require the applicant to



1 prepare an environmental assessment of the proposed action at
2 the earliest practicable time to determine whether an
3 environmental impact statement shall be required; provided that
4 if the agency determines, through its judgment and experience,
5 that an environmental impact statement is likely to be required,
6 the agency may authorize the applicant to choose not to prepare
7 an environmental assessment and instead prepare an environmental
8 impact statement that begins with the preparation of an
9 environmental impact statement preparation notice as provided by
10 rules. The final approving agency for the request for approval
11 is not required to be the accepting authority.

12 For environmental assessments for which a finding of no
13 significant impact is anticipated:

- 14 (1) A draft environmental assessment shall be made
15 available for public review and comment for a period
16 of thirty days;
- 17 (2) The office shall inform the public of the availability
18 of the draft environmental assessment for public
19 review and comment pursuant to section 343-3; and
- 20 (3) The applicant shall respond in writing to comments
21 received during the review and the applicant shall



1 prepare a final environmental assessment to determine
2 whether an environmental impact statement shall be
3 required. A statement shall be required if the agency
4 finds that the proposed action may have a significant
5 effect on the environment. The agency shall file
6 notice of the agency's determination with the office,
7 which, in turn, shall publish the agency's
8 determination for the public's information pursuant to
9 section 343-3.

10 The draft and final statements, if required, shall be
11 prepared by the applicant, who shall file these statements with
12 the office.

13 The draft statement shall be made available for public
14 review and comment through the office for a period of forty-five
15 days. The office shall inform the public of the availability of
16 the draft statement for public review and comment pursuant to
17 section 343-3.

18 The applicant shall respond in writing to comments received
19 during the review and prepare a final statement. The office,
20 when requested by the applicant or agency, may make a
21 recommendation as to the acceptability of the final statement.



1 The authority to accept a final statement shall rest with
2 the agency initially receiving and agreeing to process the
3 request for approval. The final decision-making body or
4 approving agency for the request for approval is not required to
5 be the accepting authority. The planning department for the
6 county in which the proposed action will occur shall be a
7 permissible accepting authority for the final statement.

8 Acceptance of a required final statement shall be a
9 condition precedent to approval of the request and commencement
10 of the proposed action. Upon acceptance or nonacceptance of the
11 final statement, the agency shall file notice of the
12 determination with the office. The office, in turn, shall
13 publish the determination of acceptance or nonacceptance of the
14 final statement pursuant to section 343-3.

15 The agency receiving the request, within thirty days of
16 receipt of the final statement, shall notify the applicant and
17 the office of the acceptance or nonacceptance of the final
18 statement. The final statement shall be deemed to be accepted
19 if the agency fails to accept or does not accept the final
20 statement within thirty days after receipt of the final
21 statement; provided that the thirty-day period may be extended



1 at the request of the applicant for a period not to exceed
2 fifteen days.

3 In any acceptance or nonacceptance, the agency shall
4 provide the applicant with the specific findings and reasons for
5 its determination.

6 (f) Whenever an applicant requests approval for a proposed
7 action and there is a question as to which of two or more state
8 or county agencies with jurisdiction has the responsibility of
9 determining whether an environmental assessment is required, the
10 office, after consultation with and assistance from the affected
11 state or county agencies, shall determine which agency has the
12 responsibility for determining whether an environmental
13 assessment by the applicant is required, except in situations
14 involving secondary actions under section 343-5.5; provided that
15 in no case shall the office be considered the approving agency.

16 (g) In preparing an environmental assessment, an agency
17 may consider and, where applicable and appropriate, incorporate
18 by reference, in whole or in part, previous determinations of
19 whether a statement is required and previously accepted
20 statements. The council, by rule, shall establish criteria and



1 procedures for the use of previous determinations and
2 statements.

3 (h) Whenever an action is subject to both the National
4 Environmental Policy Act of 1969 (Public Law 91-190) and the
5 requirements of this chapter, the office and agencies shall
6 cooperate with federal agencies to the fullest extent possible
7 to reduce duplication between federal and state requirements.
8 [~~Such~~] The cooperation, to the fullest extent possible, shall
9 include joint environmental impact statements with concurrent
10 public review and processing at both levels of government.

11 Where federal law has environmental impact statement
12 requirements in addition to but not in conflict with this
13 chapter, the office and agencies shall cooperate in fulfilling
14 these requirements so that one document shall comply with all
15 applicable laws.

16 (i) A statement that is accepted with respect to a
17 particular action shall satisfy the requirements of this
18 chapter, and no other statement for the proposed action shall be
19 required.

20 (j) Notwithstanding any provision of this chapter to the
21 contrary, when an activity that has been previously permitted or



1 authorized by a state or county agency pursuant to chapters
2 187A, 188, 189, 190, or 200 is challenged as being subject to
3 the requirements of this chapter, the activity may continue
4 while the agency or applicant conducts an environmental
5 assessment, prepares an environmental impact statement, or
6 determines whether the activity is exempt under this chapter;
7 provided that this subsection shall not apply to activities
8 involving construction, grading, dredging, or other structural
9 modifications to land, waterways, or marine environments."

10 SECTION 3. This Act does not affect rights and duties that
11 matured, penalties that were incurred, and proceedings that were
12 begun before its effective date.

13 SECTION 4. Statutory material to be repealed is bracketed
14 and stricken. New statutory material is underscored.

15 SECTION 5. This Act shall take effect on July 1, 3000.



Report Title:

Environmental Review; Permitted Activities

Description:

Permits, under certain circumstances, a previously permitted or authorized activity challenged as being subject to environmental review to continue while the applicable agency or applicant conducts an environmental assessment, prepares an environmental impact statement, or determines whether the activity is exempt. Effective 7/1/3000. (HD2)

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