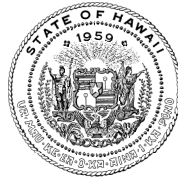


JOSH GREEN, M.D.  
GOVERNOR  
KE KIA'ĀINA



DEPT. COMM. 422

KEITH A. REGAN  
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KA LUNA HO'OMALU HANA LAULĀ

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CHIEF INFORMATION OFFICER  
LUNA 'ENEHANA

**STATE OF HAWAII | KA MOKU'ĀINA O HAWAI'I**  
**DEPARTMENT OF ACCOUNTING AND GENERAL SERVICES | KA 'OIHANA LOIHELU A LAWELAWÉ LAULĀ**  
**OFFICE OF ENTERPRISE TECHNOLOGY SERVICES | KE'ENA HO'OLANA 'ENEHANA**  
P.O. BOX 119, HONOLULU, HAWAII 96810-0119

April 16, 2025

The Honorable Ronald D. Kouchi  
President of the Senate  
and Members of the Senate  
Thirty-Third State Legislature  
State Capitol, Room 409  
Honolulu, Hawai'i 96813

The Honorable Nadine K. Nakamura  
Speaker and Members of the  
House of Representatives  
Thirty-Third State Legislature  
State Capitol, Room 431  
Honolulu, Hawai'i 96813

Aloha Senate President Kouchi, House Speaker Nakamura, and Members of the Legislature:

Pursuant to HRS section 27-43.6, which requires the Chief Information Officer to submit applicable independent verification and validation (IV&V) reports to the Legislature within ten days of receiving the report, please find attached the report the Office of Enterprise Technology Services received for the State of Hawai'i, Department of Human Services, Systems Modernization Project.

In accordance with HRS section 93-16, this report may be viewed electronically at <http://ets.hawaii.gov> (see "Reports").

Sincerely,

Christine M. Sakuda  
Chief Information Officer  
State of Hawai'i

Attachments (2)



# Hawaii Department of Human Services Systems Modernization Project

Final IV&V Status Report  
for Reporting Period: March 1 – 31, 2025

*Submitted: April 15, 2025*

# Overview

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- [Executive Summary](#)
- [IV&V Findings and Recommendations](#)
- [IV&V Engagement Status](#)
- [Appendices](#)
  - [A – IV&V Criticality Ratings](#)
  - [B – Risk Identification Report](#)
  - [C – Acronyms and Glossary](#)
  - [D – Background Information](#)



Solutions that Matter

The background is a solid blue gradient. It is decorated with several abstract geometric elements: white-outlined squares of various sizes, some of which are nested or overlapping; solid dark blue squares; and solid medium blue squares. Some of these shapes are connected by thin white lines, creating a sense of flow or structure. The overall aesthetic is clean, modern, and professional.

# Executive Summary

# Executive Summary






March 2025 was the second month of the most recent BES Project Restart. IV&V notes improvement in the Project Management and Security and Privacy categories. Within Project Management, the project team executed the planned schedule (with a few adjustments), and evidence shows the ASI and DHS teams focused on the security and privacy work by remediating critical and high-rated findings. The project team also completed all Joint Application Design (JAD) sessions for the remaining functionality planned for the BES Pilot.

Challenging areas include:

- **Development:** The current schedule for the Customer Correspondence development work is planned to be completed one week before the start of System Integration Testing (SIT); this does not leave much time for the project team to resolve anomalies.
- **Testing:** Progress in resolving defects carried over from the last User Acceptance Testing (UAT) cycle has slowed due to blockers delaying completion. IV&V is concerned that the completion of all UAT defects before SIT may be at risk, which may cause DHS rework and schedule delays.
- **Security:** The ASI made good progress in March, completing the IV&V recommendation for rating security scans and making positive progress in remediating critical and high-rated findings. IV&V is concerned that some newly written policies might not be approved by DHS in time for the IRS submission planned for late April 2025, which could impact receiving IRS concurrence to move forward.
- **Requirements Analysis and Management:** The ASI continues to struggle with creating a standard Requirements Traceability Matrix report that provides validation to DHS and Federal oversight agencies that all contractual requirements have been fulfilled in the BES solution.

DHS and the ASI are well aware of the above concerns, and in addition to monitoring each of them, they are also working on mitigation plans should they be needed.

Jan	Feb	Mar	Category	IV&V Observations
			Project Management	The project schedule has remained stable with minor changes, leading IV&V to lower the criticality rating for this category (and related finding) to Medium. However, the development phase, scheduled to finish just one week before System Integration Testing (SIT), will be closely monitored as a potential risk to the project schedule.

# Executive Summary



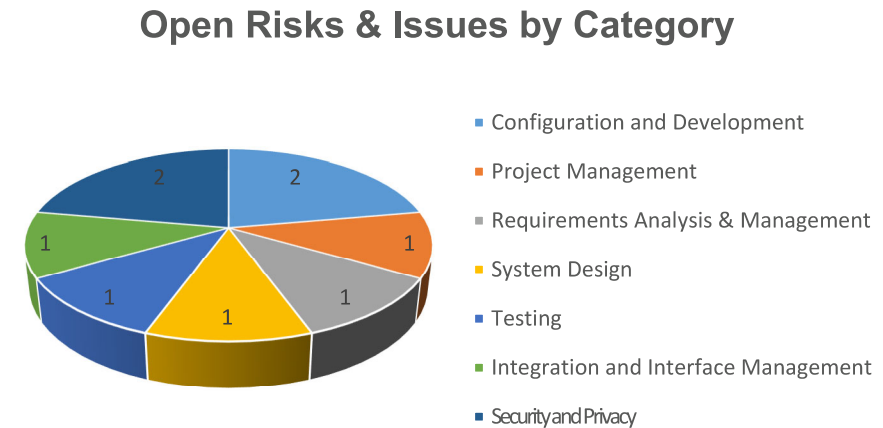
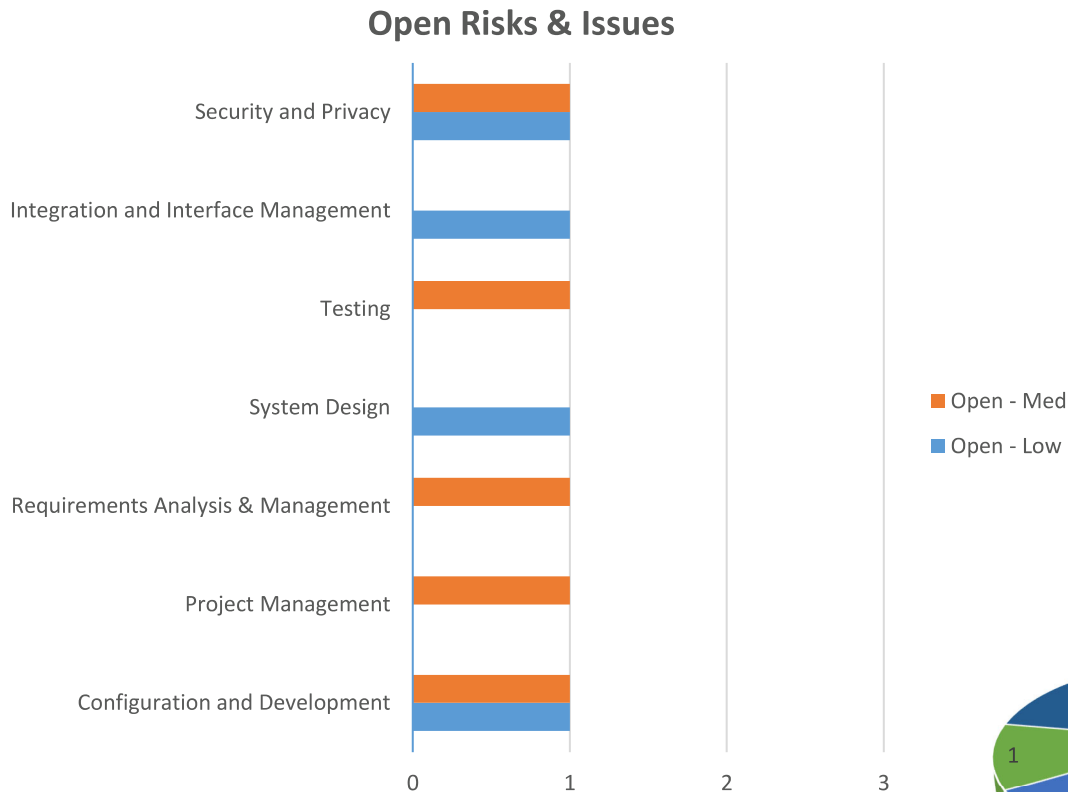
Jan	Feb	Mar	Category	IV&V Observations
			System Design	This month, the final Joint Application Design sessions planned for BES were completed, along with the DHS validation of the related functional design updates.
			Configuration and Development	The ASI continues to make progress updating the Configuration Management Plan (CMP) and completed all JAD sessions for the remaining Pilot scope of work. However, IV&V is concerned about potential delays in the customer correspondence functionality and recommends close monitoring and a mitigation strategy. The ASI has stated they are planning to add more resources to support this effort in the near term.
			Integration and Interface Management	The ASI is currently preparing test scripts to comprehensively test all interfaces during the SIT and UAT phases before the Pilot. This process involves conducting regression testing and retesting previously validated scripts to ensure compatibility with newly developed code that supports all requirements.
			Testing	IV&V is concerned about the slow pace of defect resolution for last year's UAT, only 3 high-priority, 1 medium-priority, and 3 low-priority defects were resolved during the month. All UAT defects must be resolved for SIT to start.
			Security and Privacy	The security infrastructure toolset is being evaluated and updated while the project team continues to work on the security policies, which must be fully approved prior to the next IRS Security Review at the end of April 2025. Unapproved policies may result in IRS corrective action plans.
			Requirements Analysis & Management	The ASI continues to work on developing an RTM that will provide DHS the traceability of each contract requirement (Functional, Technical and other) through testing and vice-versa.

# IV&V Findings and Recommendations

# IV&V Findings and Recommendations



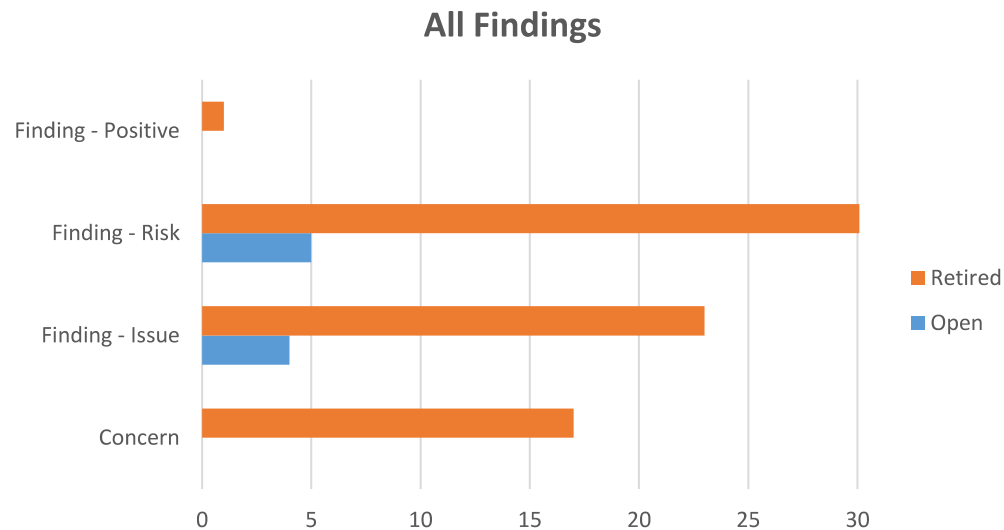
As of the March 2025 reporting period, PCG is tracking 9 open findings (5 risks, 4 issues) and has retired 81 findings. Of the 9 open findings, 5 are Medium, and 4 are Low.



# IV&V Findings and Recommendations



*The following figure provides a breakdown of the 90 IV&V findings (positive, risks, issues, concerns) by status (open, retired).*



# IV&V Findings and Recommendations



## Findings Opened During the Reporting Period

#	Finding	Category
	None	

# IV&V Findings and Recommendations



## Findings Retired During the Reporting Period

#	Finding	Category
	None	

# IV&V Findings and Recommendations




## Preliminary Concerns Investigated and Retired During the Reporting Period

#	Finding	Category
	None	

# IV&V Findings and Recommendations



## Project Management


#	Key Findings	Criticality Rating
74	<p><b>Issue – A BES Project schedule based on inaccurate estimations diminishes effective planning and resource management, which could result in late deliverables, cost increases, and a late go-live.</b></p> <p>The BES project schedule was relatively stable this month (minor changes were made), with a few tasks delayed while others were completed earlier than planned. IV&amp;V is updating the criticality rating from High to Medium. However, we continue to monitor the minimal slack time between the completion of development and the beginning of System Integration Testing.</p>	

Recommendations	Progress
<ul style="list-style-type: none"><li>Monitor, evaluate and revise scheduling estimates for accuracy based on the project teams past performance and resources available to do the remaining work.</li></ul>	Completed
<ul style="list-style-type: none"><li>Any work required to address findings from Root Cause Analysis should be included in the revised schedule to validate completion for DHS.</li></ul>	In Process
<ul style="list-style-type: none"><li>Elaborate the schedule to include the detailed work and tasks required behind milestones, allowing better tracking and visibility of possible issues and delays at the task level.</li></ul>	Completed
<ul style="list-style-type: none"><li>ASI develop a mitigation plan for minimal amount of slack time between development completion and start of SIT.</li></ul>	New

# IV&V Findings and Recommendations



## System Design


#	Key Findings	Criticality Rating
73	<b>Risk – The planned BES infrastructure is complex which could be difficult to implement and maintain and could lead to schedule/cost impacts.</b> No material update in the reporting period.	

Recommendations	Progress
• ASI develop a process to closely monitor cloud and other product changes (software updates/new releases), manage changes, and regression test once updates are applied.	In Process
• The project team work to establish strong governance over the utilization and maintenance of various tools/components.	In Process
• ASI allot time in the schedule to conduct proof of concepts to assure infrastructure components work as expected.	In Process
• ASI maintain a detailed schedule for DevOps implementation tasks to avoid unexpected delays that could delay project milestones and the critical path.	In Process

# IV&V Findings and Recommendations



## Configuration and Development


#	Key Findings	Criticality Rating
70	<b>Risk – Insufficient configuration management could lead to development confusion and reduce the effectiveness of defect resolution.</b> The ASI has reported progress in updating the project Configuration Management Plan (CMP).	

Recommendations	Progress
• ASI adhere to plans for configuration management as documented in BI-6 DDI Plan, Section 5.2 and clarify details and/or any changes with DHS.	In Process
• ASI validate plans for configuration management with DHS and agree on a meaningful set of configuration items or settings they will track.	In Process

# IV&V Findings and Recommendations



## Configuration and Development


#	Key Findings	Criticality Rating
80	<p><b>Issue – Development delays have negatively impacted the project schedule and delayed go-live.</b></p> <p>The ASI completed the JAD sessions for the BES Pilot. The Change Request (CR) for customer correspondence functionality was identified as requiring substantial effort and is scheduled for completion by the end of the development phase. IV&amp;V continues to express concern that, based on past performance, any disruptions affecting correspondence may leave the project with minimal time to respond without extending the pilot go-live date.</p>	

Recommendations	Progress
<ul style="list-style-type: none"><li>ASI provides DHS with the time needed to effectively evaluate the software demonstrations (demos) and elicit productive design discussions with DHS attendees during each demo.</li></ul>	In Process
<ul style="list-style-type: none"><li>ASI regularly reports estimated story points for the total remaining project work to reach go-live and presents a dynamic burn-down chart to track the progress.</li></ul>	Closed
<ul style="list-style-type: none"><li>IV&amp;V recommends the project closely monitor progress on the customer correspondence CR and create a mitigation strategy to avoid delays.</li></ul>	New

# IV&V Findings and Recommendations



## Integration and Interface Management

#	Key Findings	Criticality Rating
93	<p><b>Risk – Due to the lack of physical and technical (Transport Layer) testing of the interfaces and data transfer failure, conditions may exist with data format, boundaries, and dependencies. These failures may result in intermittent and hard-to-isolate problems or errors.</b></p> <p>The technical testing subtests have begun to be written. Each interface will have a script to test failure conditions such as malformed fields and files.</p>	

Recommendations	Progress
• API interfaces should be tested for failure conditions during connection and transfer operations.	In Process
• FTP and file interfaces should be tested for data and file integrity.	In Process
• Test data fields for system impacts resulting from data that is poorly formatted, out of range, or other unexpected data transmission errors.	In Process

# IV&V Findings and Recommendations



## Testing


#	Key Findings	Criticality Rating
83	<p><b>Issue – Gaps in test coverage and slower-than-expected progress in testing may result in schedule delays if subsequent test phases uncover a higher volume of defects and user feedback than initially anticipated.</b></p> <p>As of March 26th, the ASI is addressing previous testing cycle defects, with 154 defects (37 high, 83 medium, 34 low) in “Ready for UAT” (fix complete, not deployed to UAT environment) status and 26 defects (15 high, 3 medium, 8 low) “In UAT” (fix deployed to UAT environment) status.</p> <p>A comparison with last month’s progress reveals the ASI closed 3 high-priority, 1 medium-priority, and 3 low-priority defects. Unless the ASI’s performance increases, this may result in a situation where the defects are not resolved prior to the start of the next testing cycle, continuing this risk to the project. IV&amp;V is concerned the pace of defect resolution may delay the next testing cycle and impact the project's go-live date. IV&amp;V emphasizes the need for immediate attention to accelerate defect resolution to avoid project delays.</p>	

Recommendations	Progress
<ul style="list-style-type: none"><li>DHS and ASI revisit the testing approach to prioritize completion of remaining test activities and conduct comprehensive System Integration testing (SIT) to minimize defect leakage to User Acceptance Testing (UAT).</li></ul>	In Progress
<ul style="list-style-type: none"><li>ASI assesses the potential impact of the large number of unresolved defects on future development efforts, ensuring a more robust and efficient development process.</li></ul>	In Progress
<ul style="list-style-type: none"><li>ASI develop and implement a revised testing approach to improve the completeness and thoroughness of future testing cycles.</li></ul>	In Progress

# IV&V Findings and Recommendations



## Security and Privacy


#	Key Findings	Criticality Rating
82	<p><b>Issue – The lack of technical documentation may lead to incorrect implementation statements or delay the System Security Plan (SSP).</b></p> <p>Last month, IV&amp;V reported that the ASI has dropped MongoDB from the Secure Enclave after evaluating IRS Publication 1075-compliant alternatives and is converting to Google Firestore. However, the ASI has also replaced IBM FileNet in the Secure Enclave with Google Firestore. The ASI and DHS have continued working on the NIST 800-53R5 Security Policies. In addition to the 6 policies the ASI had submitted to DHS and received feedback 14 other policies were updated based on the feedback and are currently waiting internal review prior to submission to DHS. DHS has a Safeguard Security Report (SSR) due to the IRS at the end of April. The policies that are being written for the BES System need to be reviewed and approved by DHS and the process for system level policies is being worked on by DHS. However, IV&amp;V is concerned that the newly written policies will not be approved prior to the IRS SSR submission.</p>	

Recommendations	Progress
<ul style="list-style-type: none"><li>Collaborate and communicate with SSP authors about when reliable and correct documentation will be available.</li></ul>	In Process
<ul style="list-style-type: none"><li>Include the Secure Enclave within the work breakdown structure along with the known tasks related to the IRS Assessment to continue receiving FTI in BES.</li></ul>	In Process

# IV&V Findings and Recommendations



## Security and Privacy


#	Key Findings	Criticality Rating
106	<p><b>Risk – Critical and high vulnerability and configuration scan findings are not remediated within the documented timeframes, potentially impacting the project schedule and causing delays.</b></p> <p>The ASI completed the IV&amp;V recommendation to rate the criticality of configuration scans and made progress on remediating findings that are rated critical and high. At the time of this writing, BES had 20 critical findings open or in progress outside the 15-day remediation timeframe, and one critical finding was within the timeframe. BES had 22 high-rated findings open or in progress outside the 30-day remediation timeframe, and five high-rated findings were within the timeframe. It should be noted that remediation on some single POAM items in the list may require patching or configuration changes on multiple hosts (from development environments to production environments) and are listed as in progress while these changes are being applied across multiple hosts.</p>	

Recommendations	Progress
<ul style="list-style-type: none"><li>Rate Configuration scan result failures and how they impact the security of the BES system (Critical, High, Medium, and Low) instead of simple pass/failure results. In January 2025, 82 critical and High-finding POAMs were listed due to the Tenable configuration scan results. The POAMs for configuration scans are now listed as “failed”; due to the binary nature of the scan engine and does not rate the criticality of the system configuration on the business operation of how the hosts are used.</li></ul>	Completed
<ul style="list-style-type: none"><li>Update the BES Vulnerability Management Procedures document with the Jira ticketing process and workflow from vulnerability and configuration scan remediation with who owns each step.</li></ul>	In Progress
<ul style="list-style-type: none"><li>Implement an escalation process to involve senior leadership if deadlines are missed.</li></ul>	In Progress

# IV&V Findings and Recommendations



## Requirements Analysis & Management

#	Key Findings	Criticality Rating
94	<p><b>Risk - The lack of an effective way to validate BES requirements could lead to project delays and unfulfilled user needs if DHS later identifies unmet contractual requirements.</b></p> <p>The ASI hosted a Requirements Traceability Matrix (RTM) report walkthrough meeting on 3/21/25 with DHS and IV&amp;V to provide updates on the creation of their report. This report was for functional requirements only. ASI stated they would work on producing an RTM that will provide DHS the traceability of each contract requirement (Functional, Technical and other) through testing and vice-versa.</p>	

Recommendations	Progress
<ul style="list-style-type: none"><li>Develop a document that provides DHS with a feasible and effective way to map contract requirements to passed test cases, and, per the BI-19 (Complete and Final Test Plan), "Maps the implementation, functional and technical requirements to the test cases and test scripts".</li></ul>	In Process
<ul style="list-style-type: none"><li>Ensure test scripts thoroughly and comprehensively test the system to assure each requirement has been fully met.</li></ul>	In Process
<ul style="list-style-type: none"><li>Develop a deliverable that provides an audit trail for changes to the requirements from the contract such as obsoleted requirements, when that decision was made, and the change requests.</li></ul>	Not Started
<ul style="list-style-type: none"><li>Provide weekly updates about the clean-up efforts in JIRA regarding incorrect statuses of epics, use case, and requirements.</li></ul>	New

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# IV&V Status

# IV&V Engagement Status



IV&V Engagement Area	Dec	Jan	Feb	Comments
IV&V Budget				
IV&V Schedule				
IV&V Deliverables				PCG submitted the final February IV&V Monthly Status Report.
IV&V Staffing				
IV&V Scope				

Engagement Status Legend		
The engagement area is within acceptable parameters.	The engagement area is somewhat outside acceptable parameters.	The engagement area poses a significant risk to the IV&V project quality and requires immediate attention.



- IV&V activities in the March reporting period:
  - Completed – February Monthly Status Report
  - Ongoing – Review the BES Project Artifacts and Deliverables
  - Ongoing – Attend BES Project meetings, (see [Additional Inputs](#) pages for details)
  - Ongoing – Review available ASI contracts and contract amendment documentation
- Planned IV&V activities for the April reporting period:
  - Ongoing – Observe BES Design and Development sessions as scheduled
  - Ongoing – Observe Bi-Weekly Project Status meetings
  - Ongoing – Observe Weekly Architecture meetings
  - Ongoing – Observe Weekly Security meetings
  - Ongoing – Monthly IV&V findings meetings with the ASI
  - Ongoing – Monthly IV&V Draft Report Review with DHS, ETS and ASI
  - Ongoing – Participate in Bi-Weekly DHS and IV&V Touch Base meetings
  - Ongoing – Review BES artifacts and deliverables

# Deliverables Reviewed



Deliverable Name	Deliverable Date	Version
BI-05 Project Schedule	3/13/2025 3/26/2025	N/A
CR2024-009 HAWI Notices Conversion	3/13/2025	V0.1
BI-02 Project Status Report	3/5/2025, 3/12/2025, 3/19/2025, 3/26/2025	NA

# Additional Inputs – Artifacts



Artifact Name	Artifact Date	Version
BES 2023 Design Kanban board	N/A	N/A
FNS Handbook 901	01/2020	V2.4
NIST Special Publication 800-53 Security and Privacy Controls for Information Systems and Organizations	12/20/2020	Rev.5
SNAP_System_Integrity_Review_Tool	Sept 2022	N/A
Interface Dashboard – Confluence page	N/A	N/A
BES 2023 Implementation Planning – Confluence page	N/A	N/A
R0.12 Epic Assignment	N/A	N/A
R0.12 Epic and Sprint Demo Recordings	N/A	N/A
ADA dashboard	N/A	N/A
Jira Requirements Details	N/A	N/A
Jira Testing Lists	N/A	N/A
UAT Testing Dashboard	N/A	N/A
Waterfall Methodology Plan	N/A	N/A



## Meetings and/or Sessions Attended/Observed:




1. IV&V Team Meeting – 3/3/2025, 3/5/2025, 3/10/2025, 3/12/2025, 3/24/2025, 3/26/2025, 3/31/2025
2. IV&V/ASI January Pre-draft Review – 3/5/2025
3. HI DHS BES February Draft IV&V Report Review – 3/13/2025
4. Bi-Weekly DHS BES PMO/IV&V Check-in – 3/13/2025
5. Bi-Weekly DHS and IV&V Touch Base – 3/4/2025, 3/19/2025
6. Weekly BES Infrastructure meeting – 3/7/2025, 3/14/2025, 3/21/2025
7. Weekly Client BES 2023 Project Status Meeting – 3/12/2025
8. Security Touchpoint – 3/5/2025, 3/12/2025, 3/19/2025
9. (External) Weekly Interfaces Touchpoint – 3/3/2025, 3/10/2025, 3/24/2025, 3/31/2025
10. (External) Bi-weekly BES CCB Meeting – 3/5/2025, 3/19/2025
11. (eWorld/IV&V Mid-Month Check-in – 3/20/2025
12. (External) BES: FNS Connect – 3/6/2025
13. (External) Day 2 Final Approval for CR2024-017 BES 1.0 Correspondence Enhancements – 3/3/2025
14. (External) CR2024-019, 024, & 025 FD Comment Review Meeting – 3/5/2025
15. (External) Testing Related Follow-up meeting – 3/13/2025
16. (External) CR2025-028 HYCF/DPS Interfaces AND CR2025-029 DOH Update frequency to quarterly for DOM and DOB request/response – 3/14/2025
17. (External) JAD CR2024-013 DHS Application Packet - Multiple Correspondences – 3/19/2025
18. (External) BES RTM Report Walkthrough Meeting – 3/21/2025, 3/27/2025
19. OPA Discussion and Walkthrough – 3/28/2025
20. (External) BI-17 Deliverable Comments Review Meeting – 3/31/2025

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# Appendices



# Appendix A – IV&V Criticality Ratings

Criticality Rating	Definition
	A high rating is assigned if there is a possibility of substantial impact to product quality, scope, cost, or schedule. A major disruption is likely, and the consequences would be unacceptable. A different approach is required. Mitigation strategies should be evaluated and acted upon immediately.
	A medium rating is assigned if there is a possibility of moderate impact to product quality, scope, cost, or schedule. Some disruption is likely, and a different approach may be required. Mitigation strategies should be evaluated and implemented as soon as feasible.
	A low rating is assigned if there is a possibility of slight impact to product quality, scope, cost, or schedule. Minimal disruption is likely, and some oversight is most likely needed to ensure that the risk remains low. Mitigation strategies should be considered for implementation when possible.

# Appendix B – Findings Log

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- The complete Findings Log for the BES Project is provided in a separate file.

# Appendix C – Acronyms and Glossary



Acronym	Definition
APD	Advance Planning Document
ASI	Application System Integrator
BES	Benefits Eligibility Solution
CCWIS	Comprehensive Child Welfare Information System
CM	Configuration Management
CMMI	Capability Maturity Model Integration
CMS	Center for Medicare and Medicaid Services
CR	Change Request
DDI	Design, Development and Implementation
DED	Deliverable Expectation Document
DHS	Hawaii Department of Human Services
DLV	Deliverable
E&E	Eligibility and Enrollment
EA	Enterprise Architecture
ECM	Enterprise Content Management (FileNet and DataCap)
ESI	Enterprise System Integrator (Platform Vendor)
ETS	State of Hawaii Office of Enterprise Technology Services
FIPS	Federal Information Processing Standard
HIPAA	Health Information Portability and Accountability Act of 1996
IDM	Identity and Access Management (from KOLEA to State Hub)
IEEE	Institute of Electrical and Electronics Engineers
IES	Integrated Eligibility Solution
ITIL	Information Technology Infrastructure Library



# Appendix C – Acronyms and Glossary

Acronym	Definition
IV&V	Independent Verification and Validation
KOLEA	Kauhale On-Line Eligibility Assistance
M&O	Maintenance & Operations
MEELC	Medicaid Eligibility and Enrollment Life Cycle
MEET	Medicaid Eligibility and Enrollment Toolkit
MOU	Memorandum of Understanding
MQD	Hawaii Department of Human Services MedQuest Division
NIST	National Institute of Standards and Technology
OE	Operating Environment
OIT	Department of Human Services Office of Information Technology
PIP	Performance/Process Improvement Plan
PMBOK®	Project Management Body of Knowledge
PMI	Project Management Institute
PMO	Project/Program Management Office
PMP	Project Management Plan
QA	Quality Assurance
QM	Quality Management
RFP	Request for Proposal
ROM	Rough Order of Magnitude
RMP	Requirements Management Plan
RTM	Requirements Traceability Matrix
SEI	Software Engineering Institute
SLA	Service-Level Agreement
SME	Subject Matter Expert

# Appendix C – Acronyms and Glossary

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Acronym	Definition
SOA	Service Oriented Architecture
SOW	Statement of Work, Scope of Work
VVP	Software Verification and Validation Plan
XLC	Expedited Life Cycle

# Appendix D – Background Information



## Systems Modernization Project

The DHS Enterprise Program Roadmap includes contracting with three separate vendors with the following high-level scope:

- ESI or Platform Vendor – responsible for the shared technology and services required for multiple Application vendors to implement and support functionality that leverages the DHS Enterprise Platform.
- ASI or ASI Vendor – responsible for the DDI of the Benefits Eligibility Solution (BES Project) enhancing the currently implemented Medicaid E&E Solution (KOLEA) and providing support for the combined Solutions.
- CCWIS Vendor – responsible for the DDI of the CCWIS Solution to meet the needs of child welfare services and adult protective services (CCWIS Project) and providing support for the Solution.

## Systems Modernization IV&V Project

IV&V performs objective assessments of the design, development/configuration and implementation (DDI) of DHS' System Modernization Projects. DHS has identified three high-risk areas where IV&V services are required:

- Transition of M&O from DHS' incumbent vendor to the ESI and ASI vendors
- BES DDI
- CCWIS DDI

On the BES DDI Project, IV&V is responsible for:

- Evaluating efforts performed by the Project (processes, methods, activities) for consistency with federal requirements and industry best practices and standards
- Reviewing or validating the work effort performed and deliverables produced by the ASI vendor as well as that of DHS to ensure alignment with project requirements
- Anticipating project risks, monitoring project issues and risks, and recommending potential risk mitigation strategies and issue resolutions throughout the Project's life cycle
- Developing and providing independent project oversight reports to DHS, ASI vendors, State of Hawaii Office of Enterprise Technology Services (ETS) and DHS' Federal partners

# Appendix D – Background Information



## What is Independent Verification and Validation (IV&V)?

- Oversight by an independent third party that assesses the Project against industry standards to provide an unbiased view to stakeholders
- The goal of IV&V is to help the State get the solution they want based on requirements and have it built according to best practices
- IV&V helps improve design visibility and traceability and identifies (potential) problems early
- IV&V objectively identifies risks and communicates to project leadership for risk management

## PCG's Eclipse IV&V® Technical Assessment Methodology

- Consists of a 4-part process made up of the following areas:
  1. **Discovery** – Discovery consists of reviewing documentation, work products and deliverables, interviewing project team members, and determining applicable standards, best practices and tools.
  2. **Research and Analysis** – Research and analysis is conducted in order to form an objective opinion.
  3. **Clarification** – Clarification from project team members is sought to ensure agreement and concurrence of facts between the State, the Vendor, and PCG.
  4. **Delivery of Findings** – Findings, observations, and risk assessments are documented in this monthly report and the accompanying Findings and Recommendations log. These documents are then shared with project leadership on both the State and Vendor side for them to consider and take appropriate action on.

## IV&V Assessment Categories for the BES Project

- |  |                              |
|--|------------------------------|
| • Project Management                   | • Security and Privacy       |
| • Requirements Analysis & Management   | • Testing                    |
| • System Design                        | • OCM and Knowledge Transfer |
| • Configuration and Development        | • Pilot Test Deployment      |
| • Integration and Interface Management | • Deployment                 |
| • Data Management and Conversion       |                              |

Ending Slide



**Solutions that Matter**

ID	Title	Reporter	Finding Type	Identified Date	Category	Description	Significance	Recommendation	Event Occurrence	Impact	Probability	Analyst	Finding Status	Current Update	Client Comments	Vendor Comments
106	Critical and high vulnerability and configuration scan findings are not remediated within the documented timeframes.	Heath, Dustin	Finding - Risk	2/28/2025	Security and Privacy	The BES system does not currently remediate critical vulnerabilities and compliance issues within 15 days, and high vulnerabilities are not remediated within 30 days as required by the BES Vulnerability Management Procedure document.	The BES system faces elevated cybersecurity, operational, financial, and compliance risks if vulnerabilities are not remediated within the required timeframe. Prompt corrective actions are necessary to ensure timely vulnerability resolution and safeguard the BES system environment prior to going live. Un-remediated critical and high Nessus compliance scans can significantly hinder system development efforts by introducing security risks, compliance failures, and operational roadblocks. This lack of remediation of system configuration findings increases technical debt, disrupts development workflows, and diverts resources from core project objectives.	<p>IN PROGRESS</p> <p>Update the BES Vulnerability Management Procedures document with the Jira ticketing process and workflow from vulnerability and configuration scan remediation with who owns each step.</p> <p>Implement an escalation process to involve senior leadership if deadlines are missed.</p> <p>COMPLETE</p> <p>Rata Configuration scan result failures and how they impact the security of the BES system (Critical, High, Medium, and Low) instead of simple pass/failure results. In January 2025, 82 critical and High-Finding POAMs were listed due to the Temble configuration scan results. The POAMs for configuration scans are now listed as "Failed", due to the binary nature of the scan engine and does not rate the criticality of the system configuration on the business operation of how the hosts are scanned.</p>	30 days prior to the IRS assessment or the next third-party assessment.	3	3	Med	Open	<p>03/31/2025 - The ASI completed the IVV recommendation to rate the criticality of configuration scans and made excellent progress on remediating findings that are rated critical and high. At the time of this writing, BES had 20 critical findings open or in progress outside the 15-day remediation timeframe, and one critical finding was within the timeframe. BES had 22 high rated findings open or in progress outside the 30-day remediation timeframe, and five high rated findings were within the timeframe. It should be noted that remediation on some single POAM items in the list may require patching or configuration changes on multiple hosts from development environments to production environments and are listed as in progress while these changes are being applied across multiple hosts.</p>		
94	The lack of an effective way to validate BES requirements could lead to project delays and unfulfilled user needs if DHS later identifies unmet contractual requirements.	Morrill, Scott	Finding - Risk	4/25/2024	Requirements Analysis & Management	The Requirements Traceability Matrix (RTM (Bi-21) plays a vital role in ensuring the system's compliance with contractual commitments by associating each requirement with passed test cases). However, the approved project schedule shows the RTM completed on 6/26/24, which falls after the Core SIT exit decision on 5/10/24. The ASI provided the Bi-22a System Integrity Review Tool (SIRT) to DHS on April 26, 2024, but withdrew the deliverable due to DHS concerns. This Bi-22a deliverable may help DHS validate requirements.	It is unclear to DHS and IVV how the ASI will trace requirement coverage for SIT completion. DHS may be unable to make an informed decision on SIT exit criteria. This could lead to DHS starting Final Acceptance Testing (FAT) and then realizing that not all requirements have been fully met, resulting in delays.	<p>IN PROGRESS</p> <p>•Develop a document that provides DHS with a feasible and effective way to map contract requirements to passed test cases, and per the Bi-19 (Complete and Final Test Plan) "Maps the implementation, functional and technical requirements to the test cases and test scripts".</p> <p>•Ensure test scripts thoroughly and comprehensively test the system to assure each requirement has been fully met.</p> <p>•Develop a deliverable that provides an audit trail for changes to the requirements from the contract such as obsolete requirements, when that decision was made, and the change requests.</p> <p>•Provide weekly updates about the clean-up efforts in JIRA regarding incorrect statuses of epics, use case, and requirements.</p>	45422	3	3	Med	Open	<p>3/26/25 - The ASI hosted a Requirements Traceability Matrix (RTM) report walkthrough meeting on 3/21/25 with DHS and IVV to provide updates on the creation of their report. This report was for functional requirements only. ASI stated they would work on producing an RTM that will provide DHS the traceability of each contract requirement (Functional, Technical and other) through testing and vice versa.</p> <p>2/26/2025 - The ASI continues to work on delivering an RTM that DHS can use. The key outstanding items from the Mid-Month project team meeting on 2/20/25 between ASI and IVV include</p> <p>Use Cases and Requirements in Jira need to be updated as they have the incorrect status.</p> <p>There are Use Cases in Jira which have been obsoleted but still have active requirements that need to be updated.</p> <p>There are Epics in Jira which are completed but need to be updated to the correct status.</p> <p>The ASI stated fixing these key outstanding items will them to produce a comprehensive and usable RTM.</p> <p>1/31/2025 - At the CCB meeting on 1/21/2025, the ASI shared their progress on addressing issues with the functional requirements in Jira. This effort is a pre-requisite to providing a comprehensive and accurate set of Requirements Traceability Matrix (RTM) reports. The ASI plans to review the current RTM reports at the next CCB meeting on 2/5/2025, which may provide DHS with clarity on requirements coverage per the current BES contract.</p>	<p>9/9/2024</p> <p>Include information on interim version provided prior to FAT.</p> <p>7/12/2024</p> <p>I'm not sure if this is worth noting but eWorkES did deliver an "Interim" Bi-21 RTM to satisfy the requirement criteria for entering into BES 1.0 FAT.</p> <p>06/14/2024</p> <p>The Bi-21 RTM deliverable has been reviewed and discussed multiple times at the bi-weekly CCB meeting. Draft reports of the Bi-21</p>	
93	Due to the lack of physical and technical testing of the interfaces and data transfer failure, conditions may exist with data format, boundaries, and dependencies. These failures may result in intermittent and hard-to-isolate problems or errors	Reynolds, Mark Evan	Finding - Risk	4/29/2024	Integration and Interface Management	Aside from the functional testing accomplished during epic testing, specific data flow testing is usually part of an interface definition.	This testing is essential before initial deployment to prevent unexpected and difficult-to-resolve issues, such as scrambled or missing data—or the system may have a fault or exception. Since the Project has not established and tested the Fault scenarios, we do not know how the system may react.	<p>In Progress</p> <p>- API interfaces should be tested for failure conditions during connection and transfer operations.</p> <p>* FTP and file interfaces should be tested for data and file integrity.</p> <p>* Test data fields for system impacts resulting from data that is poorly formatted, out of range, or other unexpected data transmission errors.</p> <p>Removed</p> <p>* [Not applicable—No transactional interfaces, therefore no race conditions]</p> <p>API interfaces do not require race condition testing.</p> <p>* [Redundant with other recommendations]</p> <p>Testing for format, length, and other physical formatting errors in interface records and files is covered under existing test cases.</p>	2024 2nd Qtr	3	2	Low	Open	<p>12/31/2024 - The ASI hosted a meeting to review usage of the RTM, but all attendees agreed more work was needed to provide a usable report for both</p> <p>1/31/2025 - The technical testing subjects have begun to be written. Each interface will have a script to test failure conditions such as malformed fields and files.</p> <p>2/26/2025—The remaining interface test scripts are being prepared to ensure comprehensive testing of all critical interfaces including the retesting of previously performed tests to validate accuracy and maintain up-to-date results.</p> <p>1/30/2025—Interface technical testing will occur during SIT and UAT, depending on the interface partner's resource availability. Interfaces requiring technical testing during this project phase are (EDMS, HVFC, DOH, DPS, PARS, BEER, IRS, VLS, HANA, DoTux, PMS, ACS, ECI, and EDNI. IVV will continue to monitor them.</p> <p>12/31/2024—The initial set of testing was successful. Test planning and execution for the other interfaces should be integrated into the rescat schedule discussions. Successful results, including graceful rejection of invalid interface data (such as misnamed SFTP files or short fields/truncated files), are recommended prior to commencement of SIT testing.</p> <p>10/31/2024—This finding will be reevaluated by the IVV team after the project team completes the replanning and determines the approach, requirements/functionality, and schedule for the Pilot and Statewide rollout.</p> <p>09/30/2024—The 7 interfaces used in the planned Pilot release, BESS.0, have been completed. However, the other 12 releases required for the statewide release, BESS.1, will be required with the revised approach to</p> <p>3/26/2025 - As of March 26th, the ASI is addressing previous testing cycle defects, with 154 defects (37 High, 83 medium, 34 low) in "Ready for UAT" (fix complete, not deployed to UAT environment) status and 26 defects (15 High, 3 medium, 8 low) "In UAT" (fix deployed to UAT environment) status. A comparison with last month's progress reveals the ASI closed 3 high-priority, 1 medium-priority, and 3 low-priority defects. Unless the ASI's performance increases, this may result in a situation where the defects are not resolved prior to the start of the next testing cycle, continuing this risk to the project. IV&amp;MP/VI concerned the pace of defect resolution may delay the next testing cycle and impact the project's go-live date. IVV emphasizes the need for immediate attention to accelerate defect resolution to avoid project delays.</p> <p>Additionally, IVV conducted a sampling of the defects currently in "Ready for UAT" status by reviewing comments and screenshots in Jira. Preliminary findings indicate that the defect's resolution appears satisfactory. However, to ensure thoroughness, IVV will verify with ASI that regression testing has been completed to catch any potential defects that may have arisen during the test case completion. This additional step aims to provide confidence that the system is stable, reliable, and ready for client for UAT.</p> <p>2/26/2025 - As of the February 26th status report, the vendor is actively resolving UAT defects. Currently, 147 defects (34 High, 82 medium, 31 low) are ready for UAT testing, while 63 defects are in progress. Looking ahead, System Integration testing (SIT) is scheduled to commence in mid-June. Any development delays may delay testing and potentially push back the go-live date, impacting the project schedule.</p>	<p>As mentioned at the May pre-meet, a technical interface team plan does exist to address PCG's recommendations for this finding 5/11/2024</p> <p>As mentioned at the pre-meet, a technical interface team plan does exist to address PCG's recommendations for this finding.</p> <p>3/19/2025</p> <p>Our eWorkES Test Lead is inquiring what is needed to close this issue?</p> <p>2/19/2025 Per Hearnst (eWork Test Lead): "... there is no change in the testing process for R0.13 as far as waterfall methodology is concerned." We are not planning to have any phase in functionalities with R0.13.</p> <p>12/11/2024</p> <p>Please revisit the first two recommendations as these should reflect an "In Progress"</p>	
83	Gaps in test coverage and slower-than-expected progress in testing may result in schedule delays if subsequent test phases uncover a higher volume of defects and user feedback than initially anticipated.	Kahli, Neetu	Finding - Issue	6/2/2023	Testing	After examining the Project's R11 QA Dashboards, R11 Traceability Dashboards, and Test Repository, gaps in testing coverage may exist and the progress of testing might be lagging. Concerning testing coverage, it appears that not all of epics and use cases in R11 have associated test cases or are testing the correct use cases. In terms of progress, some test cases remain unexecuted, and not all defects have been resolved as the project commences System Integration Testing (SIT). The ASI has plans to complete the INT exit criteria by June 16, 2023, about 2 weeks after SIT begins.	Identifying defects early is vital for effective testing, as it is more efficient and cost-effective to address issues during the early testing stages. If there is slow progress or incomplete testing in the early stages, it can result in more defects leaking into subsequent testing phases, necessitating more extensive and rigorous testing efforts. Insufficient testing coverage or slower-than-anticipated progress throughout the project lifecycle increases the risk of encountering significant delays, extensions, or the introduction of defects into the production environment during the final testing stage, known as Final Acceptance Testing (FAT).	<p>OPEN</p> <p>- DHS and ASI revisit the testing approach to prioritize completion of remaining test activities and conduct comprehensive System Integration testing (SIT) to minimize defect leakage to User Acceptance Testing (UAT).</p> <p>- ASI assesses the potential impact of the large number of unresolved defects on future development efforts, ensuring a more robust and efficient development process.</p> <p>- ASI develop and implement a revised testing approach to improve the completeness and thoroughness of future testing cycles.</p> <p>CLOSED</p> <p>- The ASI should determine the root cause of the failure to identify simple defects in INT and SIT and implement effective improvement processes to confirm early testing is adequate before entering UAT/FAT (Closed 4/30/2024)</p> <p>- DHS and ASI monitor INT/SIT closely for both breadth and depth of testing to ensure the system is adequately tested (Closed 10/30/2024)</p> <p>- ASI utilize the two-week FAT testing pause to address and resolve outstanding SIT defects and apply the fixes in the FAT environment, ensuring that those defects do not recur when FAT resumes, optimizing testing efficiency and reducing potential defect reoccurrence. (Closed 10/30/2024)</p> <p>NOT COMPLETED</p> <p>- The Project team reviews the SIT exit criteria and revises them as needed to ensure UAT/FAT begins with the best system possible. (3/31/2024)</p> <p>- DHS should request that the ASI develop a Corrective Action Plan to address the failure of prior test phases (Unit, INT) to capture defects that</p>	UAT	4	4	Med	Open	<p>3/19/2025</p> <p>Per Hearnst (eWork Test Lead): "... there is no change in the testing process for R0.13 as far as waterfall methodology is concerned." We are not planning to have any phase in functionalities with R0.13.</p> <p>12/11/2024</p> <p>Please revisit the first two recommendations as these should reflect an "In Progress"</p>		

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82	The lack of technical documentation may lead to incorrect implementation statements or delay the System Security Plan	Fors, Michael	Health, Data Finding Issue	4/27/2023	Security and Privacy	In April, the ASI/DHS system security plan (SSP) authors began writing implementation statements. Currently, the technical documentation supporting the SSP is unavailable, outdated, or in a draft form. During April, decisions on what tools support the SSP controls are still being decided on. Implementation statements are currently being written from the perspective of how the system should be designed from the SSP author's perspective instead of how the system is actually designed. The SSP authors need to know and use documentation such as System Architecture and Design, network topology, dataflow, ports and protocols, tools used for logging, etc.	Once the system architecture and design have been completed, the SSP authors may need to edit or rewrite implementation statements. A full draft of the SSP is scheduled to be published August 15th, 2023, and the final SSP (ready for federal partner review) is scheduled for September 15, 2023. The SSP is a large technical document with hundreds of controls and control enhancements, and each one requires an implementation statement of how the control or enhancement has been met.	In Progress - Collaborate and communicate with SSP authors about when reliable and correct documentation will be available. - Include the Secure Enclave within the work breakdown structure along with the known tasks related to the IIS Assessment to continue receiving FTI in BES.  COMPLETE - Determine when the infrastructure design baseline will be completed. (06/03/2024) - Perform a full review of all draft SSP controls for content and accuracy prior to the start of the Independent System Controls Assessment of BES and submission of the SSP package to federal regulators. This will allow the SSP authors to update controls with changes from Design through implementation. (9/26/2024) - Begin monthly Plan of Action and Milestone update meetings between DHS Security and the ASI Security teams to inform each other of progress and updates made against each POAM. (10/31/2024)  CLOSED - Moved to Risk #1006 iV&M/V recommends prioritizing the IIS Critical and High Finding POAMs as a result of the Tenable Nessus Configuration scans. Implementing the security configurations later in development may cause the system to become unfunctional, and require additional development time to fix.	Prior to the start of the third-party assessment.	2	2	Low	Open	3/13/2025 - Last month, IVV reported that the ASI has dropped MongoDB from the Secure Enclave after evaluating IIS Publication 1075-compliant alternatives and is converting to Google Firestore. However, the ASI has also replaced IAM Roles in the Secure Enclave with Google Firestore. The ASI and DHS have continued working on the NIST 800-53/85 Security Policies. In addition to the policies the ASI had submitted to DHS and received feedback 44 other policies were updated based on the feedback and are currently waiting internal review prior to submission to DHS. DHS has a Safeguard Security Report (SSR) due to the IRS at the end of April. The policies that are being written for the BES System need to be reviewed and approved by DHS and the process for system level policies is being worked on by DHS. However, it does not appear the newly written policies will be approved prior to the IIS SSR submission.  2/28/2025 - The ASI and DHS have been collaboratively working on the NIST 800-53/85 Security Policies per the NIST 800-53/85 control family that will be used for the BES System. Drafts for each policy have been created, with 12 ready for internal review. DHS has reviewed several of the policies and provided additional instruction as to how they should be structured. The ASI has dropped MongoDB from the Secure Enclave after evaluating IIS Publication 1075 compliant alternatives and is converting to Google Firestore. Considering that a majority of the documentation and artifacts are completed or nearing completion and the extended schedule, iV&M/V has changed the criticality of this issue to low.  1/27/2025 - The ASI has rewritten most of the System Security Plan (SSP) responses to meet the requirements of NIST 800-53. They also have worked on writing new security policies for BES. Of the 18 policies to be written at 3/31/2025. The ASI completed the IAD sessions for the BES Pilot. The Change Request (CR) for customer correspondence functionality was identified as requiring substantial effort and is scheduled for completion by the end of the development phase. IVV continues to express concern that, based on past performance, any disruptions affecting correspondence may leave the project with minimal time to respond without extending the pilot go-live date.  2/28/2025 - The ASI recently submitted an Improvement Plan to DHS that included improvements to address their software development challenges. They have reported ongoing improvements because of their reorganization of the development team, implementing more rigorous software development and release practices, thorough unit testing and peer reviews, and the addition of senior skilled resources.  1/31/2025 - The ASI conducted a project restart kickoff on 1/23/2025 where they intend to implement several development (and other) process improvements to increase the quality and efficiency of development. Key issues they intend to address include development quality, testing quality, and accumulated technical debt. Mitigation strategies include implementing switching development methodologies from agile to waterfall, improving development discipline and structure, increasing the comprehensiveness of testing, and bolstering their domain knowledge by onboarding additional subject matter experts.  12/31/2024 - The ASI continues to make efforts to enhance development quality and efficiency. They have recently onboarded a senior development 3/31/2025 - The BES project schedule was relatively stable this month (minor changes were made), with a few tasks delayed while others were completed earlier than planned. iV&M/V is updating the criticality rating from High to Medium. However, we continue to monitor the minimal slack time between the completion of development and the beginning of System Integration Testing.  2/28/2025 - The ASI received final approval from DHS on the revised schedule, which was baselined and shared to project team on 2/12/2025. The first schedule review for the re-baselined schedule was held on 2/26/2025, with several tasks showing a delayed finish date and others with earlier completion dates, with one significant change of 44 days. Although none of these changes directly added risk to the schedule, iV&M/V remains concerned that underestimated tasks could start to impact the critical path and delay implementation dates.  3/31/2025 - At the end of the month, the ASI was working with all stakeholders to finalize and baseline a new project schedule. The Draft Schedule published by the ASI includes 18 additional months to complete the project. Once the schedule is finalized, IVV will monitor the stability of the schedule, looking for any recurrence of task completion being delayed as observed in prior schedules (potentially putting critical project milestones at risk if significant delays). One key aspect of the revised schedule is the identification of the tasks to implement the actions from the Root Cause Analysis to minimize the risk of another future schedule delay. The ASI did publish a high-level report on the Root Cause Analysis. However, it was not clear how these changes were planned in the revised schedule.  1/31/2025 - No material updates.  12/31/2024 - No material updates.  11/30/2024 - This finding will be reevaluated by the IVV team after the project team completes the re-planning and determines the approach, requirements/functionality, and schedule for the Pilot and Statewide rollout. Workloads compliant for the Secure Enclave non-relational database component. This is about potential project delays.  1/31/2025 - No material updates.  12/31/2024 - No material updates.  11/30/2024 - This finding will be reevaluated by the IVV team after the project team completes the replanning and determines the approach, requirements/functionality, and schedule for the Pilot and Statewide rollout.  9/26/24 - The project continues to make progress on its technical debt (infrastructure activities that were put on hold in order to work on priority items), including improvements to MongoDB, Datadog, and Bomi. The project has initiated the process with Netenico to convert to the new Google SecOps platform and may add more component services, including the Consul API Gateway and Private Service Connect. The ASI intends to update the BI-12 before go-live to reflect these changes/additions.  8/22/24 - The ASI continues to make progress in building out the finalized	3/13/2025 We pointed out the following project schedule tasks as it relates to Secure Enclave (email showed snippet of project schedule with security enclave called out/Also, mentioned the work tied to Epic 278 in Jira (BES-329) 278b Secure Enclave Jira for the following project schedule task-A: a minimum, the progress should change from "Not Started" to "In Progress". I would like to sync up further to discuss recommendation #2 or if you have specific information you would like to see on the.	3/13/2025 Perhaps for the next MSR we should review the outstanding recommendations to ensure project status is reflected accurately. 09/09/2024 Vic confirmed that 50 developers have been added to project. 05/11/2024 As discussed at pre-meet, the development team has been primarily focused on fixing BES 1.0 defects. DD work for BES 1.1 and 1.2 are forthcoming.
80	Development delays have negatively impacted the project schedule and delayed go-live.	Fors, Michael	Finding Issue	6/30/2022	Configuration and Development	ASI had previously reported development activities have been slowed as they have been unable to achieve and/or maintain their expected development velocity. Previously, the development team was challenged with accurately estimating development task level of effort (i.e., story points) and the project has been challenged with producing a project schedule that accurately reflects realistic timelines (see Finding #74). The ASI continues to be challenged with finding qualified resources in a timely manner.	If the ASI is unable to achieve a velocity that enables them to meet planned milestones, schedule delays may lead to a delayed system go-live date. Failure to achieve a level of accuracy in estimating development tasks could lead to a project schedule that is flawed and unrealistic. Previously, DHS had indicated, and IVV agreed, that some of these delays were due to some complexity and/or require a substantial level of effort and create a mitigation strategy to avoid delays.	OPEN - ASI provides DHS with the time needed to effectively evaluate the software demonstrations (demos) and elicit productive design discussions with DHS attendees during each demo. - The project closely monitor progress on development efforts that are complex and/or require a substantial level of effort and create a mitigation strategy to avoid delays.  COMPLETE CLOSED - ASI regularly report metrics that accurately track the total amount of remaining work to reach go-live and present a dynamic burndown chart to clearly display progress to stakeholders. (closed 3/31/2025) - ASI effectively track and regularly provide DHS (potentially via the weekly DIO status meeting) with an accurate velocity (e.g., story points per day/week/month) and assure that the current velocity is accurately and consistently reflected in the project schedule (closed 2/28/2025) - DHS request the ASI strategically add the right project team resources to effectively increase velocity. Note that adding additional junior resources may not be as effective as staffing additional expert-level development, analysts, and other resources that can lead and mentor junior resources. - ASI reviews the development process and identifies and mitigates the challenges preventing them from incorporating (epic demo activities into the project schedule. (3/29/23 - ASI will not be doing this, with DHS approval) - ASI consider taking steps to increase code quality, including enhancing the depth of developer unit testing, tracking and proactively preventing leakage, and enforcing effective coding standards and code ownership.	Immediate	3	3	Med	Open	3/31/2025 - The ASI continues to make efforts to enhance development quality and efficiency. They have recently onboarded a senior development 3/31/2025 - The BES project schedule was relatively stable this month (minor changes were made), with a few tasks delayed while others were completed earlier than planned. iV&M/V is updating the criticality rating from High to Medium. However, we continue to monitor the minimal slack time between the completion of development and the beginning of System Integration Testing.  2/28/2025 - The ASI received final approval from DHS on the revised schedule, which was baselined and shared to project team on 2/12/2025. 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One key aspect of the revised schedule is the identification of the tasks to implement the actions from the Root Cause Analysis to minimize the risk of another future schedule delay. The ASI did publish a high-level report on the Root Cause Analysis. However, it was not clear how these changes were planned in the revised schedule.  1/31/2025 - No material updates.  12/31/2024 - No material updates.  11/30/2024 - This finding will be reevaluated by the IVV team after the project team completes the re-planning and determines the approach, requirements/functionality, and schedule for the Pilot and Statewide rollout. Workloads compliant for the Secure Enclave non-relational database component. 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74	A BES Project schedule based on inaccurate estimations diminishes effective planning and resource management, which could result in late deliverables, cost increases, and a late go-live.	Molina, Brad	Finding Issue	11/29/2021	Project Management	DHS and the ASI have tried multiple times to rework the schedule with results that have not yielded improvement. Concerns with the structure, estimating practices, and ability to manage to the schedule persist. The use of multiple tools to track resources obfuscate resource management.  Previous iV&M/V findings focused on specific schedule components such as resource management and critical path analysis, all of which were addressed and closed.	If estimates for project schedule activities are not accurate, this can lead to constant schedule changes, resources not being available when needed, rushed activities, and general frustration which can lead to schedule delays, low quality output, scope changes, and budget issues.	OPEN - Monitor, evaluate and revise scheduling estimates for accuracy based on the project team past performance and resources available to do the remaining work. - Any work required to address findings from Root Cause Analysis should be included in the revised schedule to validate completion for DHS. - Elaborate the schedule to include the detailed work and tasks required behind milestones, allowing better tracking and visibility of possible issues and delays at the task level. - ASI develop a mitigation plan for lack of slack time between development completion and start of SIT.  COMPLETE ASI conduct a Root Cause Analysis (RCA) with DHS and IVV to determine why the BES project continues to experience schedule delays. - ASI Project Management works with the development teams to evaluate the accuracy of development velocity and adjust accordingly to reduce risk in the revised BES project schedule. - ASI provide Burndown charts that provide visibility into the remaining work. - ASI provide details on how Velocity measures were used to calculate the remaining development work. -ASI conduct a Root Cause Analysis (RCA) with DHS and IVV to determine why the BES project continues to experience schedule delays.	Immediate	3	3	Med	Open	3/31/2025 - The ASI continues to make efforts to enhance development quality and efficiency. They have recently onboarded a senior development 3/31/2025 - The BES project schedule was relatively stable this month (minor changes were made), with a few tasks delayed while others were completed earlier than planned. iV&M/V is updating the criticality rating from High to Medium. However, we continue to monitor the minimal slack time between the completion of development and the beginning of System Integration Testing.  2/28/2025 - The ASI received final approval from DHS on the revised schedule, which was baselined and shared to project team on 2/12/2025. The first schedule review for the re-baselined schedule was held on 2/26/2025, with several tasks showing a delayed finish date and others with earlier completion dates, with one significant change of 44 days. Although none of these changes directly added risk to the schedule, iV&M/V remains concerned that underestimated tasks could start to impact the critical path and delay implementation dates.  3/31/2025 - At the end of the month, the ASI was working with all stakeholders to finalize and baseline a new project schedule. The Draft Schedule published by the ASI includes 18 additional months to complete the project. Once the schedule is finalized, IVV will monitor the stability of the schedule, looking for any recurrence of task completion being delayed as observed in prior schedules (potentially putting critical project milestones at risk if significant delays). One key aspect of the revised schedule is the identification of the tasks to implement the actions from the Root Cause Analysis to minimize the risk of another future schedule delay. The ASI did publish a high-level report on the Root Cause Analysis. However, it was not clear how these changes were planned in the revised schedule.  1/31/2025 - No material updates.  12/31/2024 - No material updates.  11/30/2024 - This finding will be reevaluated by the IVV team after the project team completes the re-planning and determines the approach, requirements/functionality, and schedule for the Pilot and Statewide rollout. Workloads compliant for the Secure Enclave non-relational database component. This is about potential project delays.  1/31/2025 - No material updates.  12/31/2024 - No material updates.  11/30/2024 - This finding will be reevaluated by the IVV team after the project team completes the replanning and determines the approach, requirements/functionality, and schedule for the Pilot and Statewide rollout.  9/26/24 - The project continues to make progress on its technical debt (infrastructure activities that were put on hold in order to work on priority items), including improvements to MongoDB, Datadog, and Bomi. The project has initiated the process with Netenico to convert to the new Google SecOps platform and may add more component services, including the Consul API Gateway and Private Service Connect. The ASI intends to update the BI-12 before go-live to reflect these changes/additions.  8/22/24 - The ASI continues to make progress in building out the finalized	3/13/2025 The updated project schedule was reviewed by DHS and stakeholders. All feedback/comments were addressed and updates made accordingly. What are iV&V's concerns about the schedule's level of details that perhaps was not raised during the review period?Please provide more details regarding inaccurate estimates. As mentioned at the draft report meeting, the 44 day reference on slide 12 was a result of DHS requesting more statewide training	
73	The planned BES infrastructure is complex which could be difficult to implement and lead to schedule/cost impacts.	Fors, Michael	Finding Risk	10/28/2021	System Design	Current ASI infrastructure plans include a significant number of sophisticated components that make up a complex cloud infrastructure. Further, the Project Team has yet to finalize components that will make up the BES infrastructure and the additional costs to time to configure, test, and implement the planned complex environment remain unclear.	If the level of effort to implement and manage the complexities of the BES infrastructure is not accurately accounted for and staffed by the ASI, the project could be met with unexpected costs and schedule delays. Delays in finalizing the components being implemented could exacerbate this risk and lead to further delays. Complex platforms often present system maintenance and operations challenges as system changes can hold the increased potential for system failure (i.e., due to the significant number of dependencies/partners) and increase the level of time and effort to resolve infrastructure and application-level bugs. Further, some components remain in an immature state compared to their legacy counterparts. For example, the project recently experienced a system failure because Google Cloud failed to clearly communicate a change that led to failure in another component (i.e., Nexus). Google Cloud is generally viewed as a less mature product offering, compared to their rivals (Amazon Web Services, Microsoft Azure). iV&M/V remains concerned that this could lead to failures at critical points in the project (including post-go-live production failures) that could be difficult to resolve and lead to project disruption.  If DHS intends to eventually reduce iV&M/V outsourcing costs turning over iV&M/V tasks to State employees, they could face challenges supporting tools they may not be familiar with in a complex infrastructure environment.	ASI develop a process to closely monitor cloud and other product changes (software updates/new releases), manage changes, and regression test once changes/updates are applied. - The project team work to establish strong governance over the utilization and maintenance of the various system tools/components. - ASI allot time in the schedule to conduct proof of concepts to assure infrastructure components work as expected. - ASI maintain a detailed schedule for DevOps implementation tasks to avoid unexpected delays that could delay project milestones and the critical path.	Next several months	2	2	Low	Open	3/31/2025 - No material updates.  2/28/2025 - The project continues to build out of some infrastructure components for the Secure Enclave. The ASI recently decided to switch from MongoDB to GCP Cloud Firestore (which is already IIS 1075 Assured Workloads compliant) for the Secure Enclave non-relational database component. This is about potential project delays.  1/31/2025 - No material updates.  12/31/2024 - No material updates.  11/30/2024 - This finding will be reevaluated by the IVV team after the project team completes the re-planning and determines the approach, requirements/functionality, and schedule for the Pilot and Statewide rollout.  9/26/24 - The project continues to make progress on its technical debt (infrastructure activities that were put on hold in order to work on priority items), including improvements to MongoDB, Datadog, and Bomi. The project has initiated the process with Netenico to convert to the new Google SecOps platform and may add more component services, including the Consul API Gateway and Private Service Connect. The ASI intends to update the BI-12 before go-live to reflect these changes/additions.  8/22/24 - The ASI continues to make progress in building out the finalized	2/13/2025 Perhaps for the next MSR we should review the outstanding recommendations to ensure project status is reflected accurately.	11/17/2023 - Again, why is DR being referenced here? Per the current project schedule, the DR plan is scheduled to be submitted at the end of the year. Reminder: Pilot Go-Live is April 2024.  10/31/2023 - Vic - we still do not understand why this remains outstanding  10/11/2023

ID	Title	Reporter	Finding Type	Identified Date	Category	Description	Significance	Recommendation	Event Horizon	Impact	Probability	Analyst Agency	Finding Status	Client Comments	Vendor Comments	
70	Insufficient configuration management could lead to development confusion and reduce the effectiveness of defect resolution	Fors, Michael	Risk	8/23/2021	Configuration and Development	The BI-6 DOI Plan Deliverable, Section 5.2 establishes the framework for the Configuration Management Plan, however, it remains unclear if sufficient progress has been made toward establishing CM processes and governance, selecting CM tools (e.g., CMDB), and building out the CM infrastructure. The projects Security Plan has yet to be finalized which may include additional requirements or decisions that could impact CM. The project currently relies on GitHub for tracking of some configurations.	Configuration Management is a set of processes and procedures that ensures the BES is understood and works correctly. The BES solution includes tools that may provide a level of automation for Configuration Management that may reduce errors and should provide the project team with accurate, dynamic and timely information on some of the configuration items. However, it is critical that DHS/ASI agree to the full list of items that are included in the configuration plan along with the details regarding the management of the configuration items, reporting and audit features.	OPEN •BSI adhere to plans for configuration management as documented in BI-6 DOI Plan, Section 5.2 and clarify details and/or any changes with DHS. •ASI validate plans for configuration management with DHS and agree on a meaningful set of configuration items or settings they will track.  COMPLETED •DHS and ASI work to clarify/solidify plans for the potential use of configuration management tools. •Identify the DHS POC for the Configuration Management Activities that would provide oversight of configuration management activities and assure defined CM steps and plans are being followed, are effective, and are achieving DHS objectives for CM. 7/31/2022	ASAP	2	2	Low	Open	3/31/2025 - The ASI has reported progress in updating the project Configuration Management Plan (CMP).  2/28/2025 - The ASI has reported progress in constructing their configuration management database within ServiceNow, having recently imported multiple configuration items (CIs).  1/31/2025 - No material update. 12/31/2024 - No material update. 11/30/2024 - This finding will be reevaluated by the IVV team after the project team completes the re-planning and determines the approach, requirements/functionality, and schedule for the Pilot and Statewide rollout.  10/31/24 - This finding will be reevaluated by the IVV team after the project team completes the replanning and determines the approach, requirements/functionality, and schedule for the Pilot and Statewide rollout.  9/26/24 - The ASI had recently stated they plan to update their Configuration Management Plan (CMP) list of configuration items (CIs) and CMP procedures by 9/20/24 but has since experienced some delays in completing these activities.  8/22/24 - IVV has yet to receive a detailed, comprehensive list of configuration items the ASI will be tracking. 7/26/24 - No material update for this reporting period. 6/20/24 - No material update for this reporting period. 5/31/24 - IVV has yet to receive a detailed, comprehensive list of configuration items the ASI will be tracking.		9/9/2024 Still in progress. Plan to update Configuration Management Plan list of items. Two documents, management plan (end of week), Configuration Management procedures (more detailed). Working with Mark M on what should be included. Trying to work with folks who really understand the details and are available.  10/31/2023 - Vic - We provided a listing, working on a plan to implement.