JAN 20 2023

### A BILL FOR AN ACT

RELATING TO THE OFFICE OF INFORMATION PRACTICES.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the office of 2 information practices has been given more responsibilities over 3 the years and needs additional personnel to meet its increasing 4 The legislature further finds that the office of 5 information practices would be able to more efficiently and 6 effectively resolve disputes concerning the Uniform Information 7 Practices Act (UIPA), chapter 92F, Hawaii Revised Statutes, and 8 the sunshine law, part I of chapter 92, Hawaii Revised Statutes, if it had the discretion to provide written guidance in lieu of 9 10 opinions in appropriate cases. While a formal opinion is 11 sometimes necessary to obtain an agency's or board's compliance, 12 or to hold it to the "palpably erroneous" standard of review 13 upon appeal to a court, there are other times when the office 14 need not undergo the time-consuming process for an opinion and can instead provide more timely written guidance to explain its 15 reasons why it is inclined to conclude that an agency's or a 16 board's actions did not violate the UIPA or sunshine law. 17

1 The purpose of this Act is to provide the office of 2 information practices with the statutory discretion to decide 3 whether to provide an opinion or written guidance to resolve a 4 dispute under the UIPA or sunshine law, and funding for two new 5 permanent positions. SECTION 2. Section 92F-3, Hawaii Revised Statutes, is 6 7 amended by adding three new definitions to be appropriately 8 inserted and to read as follows: 9 ""Guidance" means a written discussion of the major legal 10 and factual issues raised by an inquiry, including the most 11 likely resolution of a complaint made in the inquiry, if 12 applicable, but does not rise to the level of an opinion. 13 "Opinion" means a written discussion of legal and factual 14 issues raised by an inquiry, including the findings and 15 conclusions reached by the director of the office of information 16 practices regarding those issues, regardless of whether the 17 inquiry alleges violations of this chapter or part I of chapter 18 92, or otherwise raises disputed issues of law or fact, or the 19 inquiry seeks an advisory legal interpretation of this chapter 20 or part I of chapter 92.

1	"Ruling" means a written opinion providing firm and final
2	legal determination of all disputed issues raised by an inquiry
3	alleging violations of this chapter or part I of chapter 92."
4	SECTION 3. Section 92F-42, Hawaii Revised Statutes, is
5	amended to read as follows:
6	"§92F-42 Powers and duties of the office of information
7	practices. The director of the office of information practices:
8	(1) Shall, upon request, review and [rule] issue a ruling
9	on an agency denial of access to information or
10	records, or an agency's granting of access; provided
11	that any review by the office of information practices
12	shall not be a contested case under chapter 91 and
13	shall be optional and without prejudice to rights of
14	judicial enforcement available under this chapter;
15	provided further that if the office of information
16	practices issues written guidance to a complainant
17	concluding that an agency denial of access most likely
18	will be upheld, including reasons for that decision,
19	and informing the complainant of the right to bring a
20	judicial action under section 92F-15(a), then no

1		further action is required by the office of
2		information practices;
3	(2)	Upon request by an agency, shall provide and make
4		public advisory guidelines, opinions, or other
5		information concerning that agency's functions and
6		responsibilities;
7	(3)	Upon request by any person, may provide advisory
8		opinions or other information regarding that person's
9		rights and the functions and responsibilities of
10		agencies under this chapter;
11	(4)	May conduct inquiries regarding compliance by an
12		agency and investigate possible violations by any
13		agency;
14	(5)	May examine the records of any agency for the purpose
15		of paragraphs (4) and (18) and seek to enforce that
16		power in the courts of this State;
17	(6)	May recommend disciplinary action to appropriate
18		officers of an agency;
19	(7)	Shall report annually to the governor and the state
20		legislature on the activities and findings of the

1		office of information practices, including
2		recommendations for legislative changes;
3	(8)	Shall receive complaints from and actively solicit the
4		comments of the public regarding the implementation of
5		this chapter;
6	(9)	Shall review the official acts, records, policies, and
7		procedures of each agency;
8	(10)	Shall assist agencies in complying with the provisions
9		of this chapter;
10	(11)	Shall inform the public of the following rights of an
11		individual and the procedures for exercising them:
12		(A) The right of access to records pertaining to the
13		individual;
14		(B) The right to obtain a copy of records pertaining
15		to the individual;
16		(C) The right to know the purposes for which records
17		pertaining to the individual are kept;
18		(D) The right to be informed of the uses and
19		disclosures of records pertaining to the
20		individual;

1		(E) The right to correct or amend records pertaining
2		to the individual; and
3		(F) The individual's right to place a statement in a
4		record pertaining to that individual;
5	(12)	Shall adopt rules that set forth an administrative
6		appeals structure which provides for:
7		(A) Agency procedures for processing records
8		requests;
9		(B) A direct appeal from the division maintaining the
10		record; and
11		(C) Time limits for action by agencies;
12	(13)	Shall adopt rules that set forth the fees and other
13		charges that may be imposed for searching, reviewing,
14		or segregating disclosable records, as well as to
15		provide for a waiver of fees when the public interest
16		would be served;
17	(14)	Shall adopt rules which set forth uniform standards
18		for the records collection practices of agencies;
19	(15)	Shall adopt rules that set forth uniform standards for
20		disclosure of records for research purposes;

1	(16)	Shall have standing to appear in cases where the
2		provisions of this chapter or part I of chapter 92 are
3		called into question;
4	(17)	Shall adopt, amend, or repeal rules pursuant to
5		chapter 91 necessary for the purposes of this chapter;
6		and
7	(18)	Shall take action to oversee compliance with part I of
8		chapter 92 by all state and county boards including:
9		(A) Receiving and resolving complaints[+] by issuing
10		a ruling on whether a violation occurred;
11		provided that if the office of information
12		practices issues written guidance to a
13		complainant concluding that a board most likely
14		did not violate part I of chapter 92, and
15		including reasons for that decision, and
16		informing the complainant of the right to bring a
17		judicial action under section 92-12(c), then no
18		further action is required by the office of
19		information practices;
20		(B) Advising all government boards and the public
21		about compliance with chapter 92; and

1	(C) Reporting each year to the legislature on all
2	complaints received pursuant to section 92-1.5."
3	SECTION 4. There is appropriated out of the general
4	revenues of the State of Hawaii the sum of \$185,000 or so much
5	thereof as may be necessary for fiscal year 2023-2024 and the
6	same sum or so much thereof as may be necessary for fiscal year
7	2024-2025 for two full-time equivalent (2.0 FTE) permanent
8	positions, including one attorney and one legal assistant, to be
9	placed within the office of information practices.
10	The sums appropriated shall be expended by the office of
11	information practices for the purposes of this Act.
12	SECTION 5. Statutory material to be repealed is bracketed
13	and stricken. New statutory material is underscored.
14	SECTION 6. This Act shall take effect on July 1, 2023.
15	INTRODUCED BY:
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### Report Title:

Office of Information Practices; Guidance; Opinion; Ruling; Appropriation

### Description:

Gives the Office of Information Practices the discretion to resolve disputes about open records or open meetings either through an opinion or, when the opinion would likely be in favor of the agency, through informal written guidance. Appropriates funding for the Office of Information Practices to hire two new full-time positions for a Legal Assistant and Attorney.

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