THE SENATE THIRTY-SECOND LEGISLATURE, 2023 STATE OF HAWAII **S.B. NO.** <sup>327</sup> S.D. 1

### A BILL FOR AN ACT

RELATING TO HOUSING DISCRIMINATION.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. Section 46-1.5, Hawaii Revised Statutes, is
 amended to read as follows:

3 "§46-1.5 General powers and limitation of the counties.
4 Subject to general law, each county shall have the following
5 powers and shall be subject to the following liabilities and
6 limitations:

Each county shall have the power to frame and adopt a 7 (1) charter for its own self-government that shall 8 establish the county executive, administrative, and 9 10 legislative structure and organization, including but not limited to the method of appointment or election 11 of officials, their duties, responsibilities, and 12 compensation, and the terms of their office; 13 14 (2) Each county shall have the power to provide for and regulate the marking and lighting of all buildings and 15 other structures that may be obstructions or hazards 16 to aerial navigation, so far as may be necessary or 17



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| 1  |     | proper for the protection and safeguarding of life,    |
|----|-----|--|
| 2  |     | health, and property;                                  |
| 3  | (3) | Each county shall have the power to enforce all claims |
| 4  |     | on behalf of the county and approve all lawful claims  |
| 5  |     | against the county, but shall be prohibited from       |
| 6  |     | entering into, granting, or making in any manner any   |
| 7  |     | contract, authorization, allowance payment, or         |
| 8  |     | liability contrary to the provisions of any county     |
| 9  |     | charter or general law;                                |
| 10 | (4) | Each county shall have the power to make contracts and |
| 11 |     | to do all things necessary and proper to carry into    |
| 12 |     | execution all powers vested in the county or any       |
| 13 |     | county officer;  |
| 14 | (5) | Each county shall have the power to:                   |
| 15 |     | (A) Maintain channels, whether natural or artificial,  |
| 16 |     | including their exits to the ocean, in suitable        |
| 17 |     | condition to carry off storm waters;                   |
| 18 |     | (B) Remove from the channels, and from the shores and  |
| 19 |     | beaches, any debris that is likely to create an        |
| 20 |     | unsanitary condition or become a public nuisance;      |
| 21 |     | provided that, to the extent any of the foregoing      |
|    |     |  |

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| 1  |     | work is a private responsibility, the             |
|----|-----|---|
| 2  |     | responsibility may be enforced by the county in   |
| 3  |     | lieu of the work being done at public expense;    |
| 4  | (C) | Construct, acquire by gift, purchase, or by the   |
| 5  |     | exercise of eminent domain, reconstruct, improve, |
| 6  |     | better, extend, and maintain projects or          |
| 7  |     | undertakings for the control of and protection    |
| 8  |     | against floods and flood waters, including the    |
| 9  |     | power to drain and rehabilitate lands already     |
| 10 |     | flooded;  |
| 11 | (D) | Enact zoning ordinances providing that lands      |
| 12 |     | deemed subject to seasonable, periodic, or        |
| 13 |     | occasional flooding shall not be used for         |
| 14 |     | residence or other purposes in a manner as to     |
| 15 |     | endanger the health or safety of the occupants    |
| 16 |     | thereof, as required by the Federal Flood         |
| 17 |     | Insurance Act of 1956 (chapter 1025, Public Law   |
| 18 |     | 1016); and  |
| 19 | (E) | Establish and charge user fees to create and      |
| 20 |     | maintain any stormwater management system or      |
|    |     |   |

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infrastructure;

| 1  | (6)  | Each county shall have the power to exercise the power |
|----|------|--|
| 2  |      | of condemnation by eminent domain when it is in the    |
| 3  |      | public interest to do so;                              |
| 4  | (7)  | Each county shall have the power to exercise           |
| 5  |      | regulatory powers over business activity as are        |
| 6  |      | assigned to them by chapter 445 or other general law;  |
| 7  | (8)  | Each county shall have the power to fix the fees and   |
| 8  |      | charges for all official services not otherwise        |
| 9  |      | provided for;  |
| 10 | (9)  | Each county shall have the power to provide by         |
| 11 |      | ordinance assessments for the improvement or           |
| 12 |      | maintenance of districts within the county;            |
| 13 | (10) | Except as otherwise provided, no county shall have the |
| 14 |      | power to give or loan credit to, or in aid of, any     |
| 15 |      | person or corporation, directly or indirectly, except  |
| 16 |      | for a public purpose;                                  |
| 17 | (11) | Where not within the jurisdiction of the public        |
| 18 |      | utilities commission, each county shall have the power |
| 19 |      | to regulate by ordinance the operation of motor        |
| 20 |      | vehicle common carriers transporting passengers within |

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1 the county and adopt and amend rules the county deems 2 necessary for the public convenience and necessity; 3 (12)Each county shall have the power to enact and enforce ordinances necessary to prevent or summarily remove 4 public nuisances and to compel the clearing or removal 5 of any public nuisance, refuse, and uncultivated 6 7 undergrowth from streets, sidewalks, public places, and unoccupied lots. In connection with these powers, 8 each county may impose and enforce liens upon the 9 property for the cost to the county of removing and 10 completing the necessary work where the property 11 owners fail, after reasonable notice, to comply with 12 13 the ordinances. The authority provided by this 14 paragraph shall not be self-executing, but shall become fully effective within a county only upon the 15 16 enactment or adoption by the county of appropriate and particular laws, ordinances, or rules defining "public 17 nuisances" with respect to each county's respective 18 19 circumstances. The counties shall provide the 20 property owner with the opportunity to contest the 21 summary action and to recover the owner's property;



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| 1  | (13) | Each county shall have the power to enact ordinances   |
|----|------|--|
| 2  |      | deemed necessary to protect health, life, and          |
| 3  |      | property, and to preserve the order and security of    |
| 4  |      | the county and its inhabitants on any subject or       |
| 5  |      | matter not inconsistent with, or tending to defeat,    |
| 6  |      | the intent of any state statute where the statute does |
| 7  |      | not disclose an express or implied intent that the     |
| 8  |      | statute shall be exclusive or uniform throughout the   |
| 9  |      | State;   |
| 10 | (14) | Each county shall have the power to:                   |
| 11 |      | (A) Make and enforce within the limits of the county   |
| 12 |      | all necessary ordinances covering all:                 |
| 13 |      | (i) Local police matters;                              |
| 14 |      | (ii) Matters of sanitation;                            |
| 15 |      | (iii) Matters of inspection of buildings;              |
| 16 |      | (iv) Matters of condemnation of unsafe                 |
| 17 |      | structures, plumbing, sewers, dairies, milk,           |
| 18 |      | fish, and morgues; and                                 |
| 19 |      | (v) Matters of the collection and disposition of       |
| 20 |      | rubbish and garbage;                                   |

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| 1  |      | (B)   | Provide exemptions for homeless facilities and    |
|----|------|-------|---|
| 2  |      |       | any other program for the homeless authorized by  |
| 3  |      |       | part XVII of chapter 346, for all matters under   |
| 4  |      |       | this paragraph;                                   |
| 5  |      | (C)   | Appoint county physicians and sanitary and other  |
| 6  |      |       | inspectors as necessary to carry into effect      |
| 7  |      |       | ordinances made under this paragraph, who shall   |
| 8  |      |       | have the same power as given by law to agents of  |
| 9  |      |       | the department of health, subject only to         |
| 10 |      |       | limitations placed on them by the terms and       |
| 11 |      |       | conditions of their appointments; and             |
| 12 |      | (D)   | Fix a penalty for the violation of any ordinance, |
| 13 |      |       | which penalty may be a misdemeanor, petty         |
| 14 |      |       | misdemeanor, or violation as defined by general   |
| 15 |      |       | law;  |
| 16 | (15) | Each  | county shall have the power to provide public     |
| 17 |      | pound | ds; to regulate the impounding of stray animals   |
| 18 |      | and : | fowl, and their disposition; and to provide for   |
| 19 |      | the a | appointment, powers, duties, and fees of animal   |
| 20 |      | cont  | rol officers;                                     |

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| 1  | (16) | Each county shall have the power to purchase and       |
|----|------|--|
| 2  |      | otherwise acquire, lease, and hold real and personal   |
| 3  |      | property within the defined boundaries of the county   |
| 4  |      | and to dispose of the real and personal property as    |
| 5  |      | the interests of the inhabitants of the county may     |
| 6  |      | require, except that:                                  |
| 7  |      | (A) Any property held for school purposes may not be   |
| 8  |      | disposed of without the consent of the                 |
| 9  |      | superintendent of education;                           |
| 10 |      | (B) No property bordering the ocean shall be sold or   |
| 11 |      | otherwise disposed of; and                             |
| 12 |      | (C) All proceeds from the sale of park lands shall be  |
| 13 |      | expended only for the acquisition of property for      |
| 14 |      | park or recreational purposes;                         |
| 15 | (17) | Each county shall have the power to provide by charter |
| 16 |      | for the prosecution of all offenses and to prosecute   |
| 17 |      | for offenses against the laws of the State under the   |
| 18 |      | authority of the attorney general of the State;        |
| 19 | (18) | Each county shall have the power to make               |
| 20 |      | appropriations in amounts deemed appropriate from any  |
| 21 |      | moneys in the treasury, for the purpose of:            |

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| 1  |      | (A)  | Community promotion and public celebrations;      |
|----|------|------|---|
| 2  |      | (B)  | The entertainment of distinguished persons as may |
| 3  |      |      | from time to time visit the county;               |
| 4  |      | (C)  | The entertainment of other distinguished persons, |
| 5  |      |      | as well as, public officials when deemed to be in |
| 6  |      |      | the best interest of the community; and           |
| 7  |      | (D)  | The rendering of civic tribute to individuals     |
| 8  |      |      | who, by virtue of their accomplishments and       |
| 9  |      |      | community service, merit civic commendations,     |
| 10 |      |      | recognition, or remembrance;                      |
| 11 | (19) | Each | county shall have the power to:                   |
| 12 |      | (A)  | Construct, purchase, take on lease, lease,        |
| 13 |      |      | sublease, or in any other manner acquire, manage, |
| 14 |      |      | maintain, or dispose of buildings for county      |
| 15 |      |      | purposes, sewers, sewer systems, pumping          |
| 16 |      |      | stations, waterworks, including reservoirs,       |
| 17 |      |      | wells, pipelines, and other conduits for          |
| 18 |      |      | distributing water to the public, lighting        |
| 19 |      |      | plants, and apparatus and appliances for lighting |
| 20 |      |      | streets and public buildings, and manage,         |
| 21 |      |      | regulate, and control the same;                   |
|    |      |      |   |

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| 1  |      | (B)         | Regulate and control the location and quality of       |
|----|------|-------------|--|
| 2  |      |             | all appliances necessary to the furnishing of          |
| 3  |      |             | water, heat, light, power, telephone, and              |
| 4  |      |             | telecommunications service to the county;              |
| 5  |      | (C)         | Acquire, regulate, and control any and all             |
| 6  |      |             | appliances for the sprinkling and cleaning of the      |
| 7  |      |             | streets and the public ways, and for flushing the      |
| 8  |      |             | sewers; and  |
| 9  |      | (D)         | Open, close, construct, or maintain county             |
| 10 |      |             | highways or charge toll on county highways;            |
| 11 |      |             | provided that all revenues received from a toll        |
| 12 |      |             | charge shall be used for the construction or           |
| 13 |      |             | maintenance of county highways;                        |
| 14 | (20) | Each        | county shall have the power to regulate the            |
| 15 |      | rent        | ing, subletting, and rental conditions of property     |
| 16 |      | for j       | places of abode by ordinance $[+]$ , including but not |
| 17 |      | <u>limi</u> | ted to the power to prohibit discrimination            |
| 18 |      | agai        | nst renters based on their source of income;           |
| 19 | (21) | Unle        | ss otherwise provided by law, each county shall        |
| 20 |      | have        | the power to establish by ordinance the order of       |

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| 1  |      | succ | ession of county officials in the event of a      |
|----|------|------|---|
| 2  |      | mili | tary or civil disaster;                           |
| 3  | (22) | Each | county shall have the power to sue and be sued in |
| 4  |      | its  | corporate name;                                   |
| 5  | (23) | Each | county shall have the power to:                   |
| 6  |      | (A)  | Establish and maintain waterworks and sewer       |
| 7  |      |      | works;  |
| 8  |      | (B)  | Implement a sewer monitoring program that         |
| 9  |      |      | includes the inspection of sewer laterals that    |
| 10 |      |      | connect to county sewers, when those laterals are |
| 11 |      |      | located on public or private property, after      |
| 12 |      |      | providing a property owner not less than ten      |
| 13 |      |      | calendar days' written notice, to detect leaks    |
| 14 |      |      | from laterals, infiltration, and inflow, any      |
| 15 |      |      | other law to the contrary notwithstanding;        |
| 16 |      | (C)  | Compel an owner of private property upon which is |
| 17 |      |      | located any sewer lateral that connects to a      |
| 18 |      |      | county sewer to inspect that lateral for leaks,   |
| 19 |      |      | infiltration, and inflow and to perform repairs   |
| 20 |      |      | as necessary;                                     |

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| 1  | (D) | Collect rates for water supplied to consumers and |
|----|-----|---|
| 2  |     | for the use of sewers;                            |
| 3  | (E) | Install water meters whenever deemed expedient;   |
| 4  |     | provided that owners of premises having vested    |
| 5  |     | water rights under existing laws appurtenant to   |
| 6  |     | the premises shall not be charged for the         |
| 7  |     | installation or use of the water meters on the    |
| 8  |     | premises; [and]                                   |
| 9  | (F) | Take over from the State existing waterworks      |
| 10 |     | systems, including water rights, pipelines, and   |
| 11 |     | other appurtenances belonging thereto, and sewer  |
| 12 |     | systems, and to enlarge, develop, and improve the |
| 13 |     | same; and   |
| 14 | (G) | For purposes of subparagraphs (B) and (C):        |
| 15 |     | (i) "Infiltration" means groundwater, rainwater,  |
| 16 |     | and saltwater that enters the county sewer        |
| 17 |     | system through cracked, broken, or defective      |
| 18 |     | sewer laterals; and                               |
| 19 |     | (ii) "Inflow" means non-sewage entering the       |
| 20 |     | county sewer system via inappropriate or          |
| 21 |     | illegal connections;                              |
|    |     |   |

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1 (24) (A) Each county may impose civil fines, in addition 2 to criminal penalties, for any violation of 3 county ordinances or rules after reasonable 4 notice and requests to correct or cease the 5 violation have been made upon the violator. Any 6 administratively imposed civil fine shall not be 7 collected until after an opportunity for a 8 hearing under chapter 91. Any appeal shall be 9 filed within thirty days from the date of the 10 final written decision. These proceedings shall 11 not be a prerequisite for any civil fine or 12 injunctive relief ordered by the circuit court; 13 Each county by ordinance may provide for the (B) 14 addition of any unpaid civil fines, ordered by 15 any court of competent jurisdiction, to any 16 taxes, fees, or charges, with the exception of 17 fees or charges for water for residential use and 18 sewer charges, collected by the county. Each 19 county by ordinance may also provide for the 20 addition of any unpaid administratively imposed 21 civil fines, which remain due after all judicial

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1 review rights under section 91-14 are exhausted, 2 to any taxes, fees, or charges, with the 3 exception of water for residential use and sewer 4 charges, collected by the county. The ordinance 5 shall specify the administrative procedures for 6 the addition of the unpaid civil fines to the 7 eligible taxes, fees, or charges and may require 8 hearings or other proceedings. After addition of 9 the unpaid civil fines to the taxes, fees, or 10 charges, the unpaid civil fines shall not become 11 a part of any taxes, fees, or charges. The 12 county by ordinance may condition the issuance or renewal of a license, approval, or permit for 13 14 which a fee or charge is assessed, except for 15 water for residential use and sewer charges, on 16 payment of the unpaid civil fines. Upon 17 recordation of a notice of unpaid civil fines in 18 the bureau of conveyances, the amount of the 19 civil fines, including any increase in the amount 20 of the fine which the county may assess, shall 21 constitute a lien upon all real property or

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1 rights to real property belonging to any person 2 liable for the unpaid civil fines. The lien in 3 favor of the county shall be subordinate to any 4 lien in favor of any person recorded or 5 registered prior to the recordation of the notice 6 of unpaid civil fines and senior to any lien 7 recorded or registered after the recordation of 8 the notice. The lien shall continue until the 9 unpaid civil fines are paid in full or until a 10 certificate of release or partial release of the 11 lien, prepared by the county at the owner's 12 expense, is recorded. The notice of unpaid civil fines shall state the amount of the fine as of 13 14 the date of the notice and maximum permissible 15 daily increase of the fine. The county shall not 16 be required to include a social security number, 17 state general excise taxpayer identification 18 number, or federal employer identification number 19 on the notice. Recordation of the notice in the 20 bureau of conveyances shall be deemed, at [such] 21 the time; for all purposes and without any



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1 further action, to procure a lien on land 2 registered in land court under chapter 501. 3 After the unpaid civil fines are added to the 4 taxes, fees, or charges as specified by county 5 ordinance, the unpaid civil fines shall be deemed immediately due, owing, and delinquent and may be 6 7 collected in any lawful manner. The procedure for collection of unpaid civil fines authorized 8 9 in this paragraph shall be in addition to any 10 other procedures for collection available to the State and county by law or rules of the courts; 11 Each county may impose civil fines upon any 12 (C) 13 person who places graffiti on any real or 14 personal property owned, managed, or maintained 15 by the county. The fine may be up to \$1,000 or 16 may be equal to the actual cost of having the 17 damaged property repaired or replaced. The parent or guardian having custody of a minor who 18 19 places graffiti on any real or personal property 20 owned, managed, or maintained by the county shall 21 be jointly and severally liable with the minor

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1 for any civil fines imposed hereunder. Any 2 [such] civil fine may be administratively imposed 3 after an opportunity for a hearing under chapter 4 91, but [such] a proceeding shall not be a 5 prerequisite for any civil fine ordered by any 6 court. As used in this subparagraph, "graffiti" 7 means any unauthorized drawing, inscription, 8 figure, or mark of any type intentionally created 9 by paint, ink, chalk, dye, or similar substances; 10 At the completion of an appeal in which the (D) 11 county's enforcement action is affirmed and upon 12 correction of the violation if requested by the 13 violator, the case shall be reviewed by the 14 county agency that imposed the civil fines to 15 determine the appropriateness of the amount of 16 the civil fines that accrued while the appeal 17 proceedings were pending. In its review of the 18 amount of the accrued fines, the county agency 19 may consider: 20 (i) The nature and egregiousness of the

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violation;

| 1  | (ii) The duration of the violation;               |
|----|---|
| 2  | (iii) The number of recurring and other similar   |
| 3  | violations;                                       |
| 4  | (iv) Any effort taken by the violator to correct  |
| 5  | the violation;                                    |
| 6  | (v) The degree of involvement in causing or       |
| 7  | continuing the violation;                         |
| 8  | (vi) Reasons for any delay in the completion of   |
| 9  | the appeal; and                                   |
| 10 | (vii) Other extenuating circumstances.            |
| 11 | The civil fine that is imposed by administrative  |
| 12 | order after this review is completed and the      |
| 13 | violation is corrected shall be subject to        |
| 14 | judicial review, notwithstanding any provisions   |
| 15 | for administrative review in county charters;     |
| 16 | (E) After completion of a review of the amount of |
| 17 | accrued civil fine by the county agency that      |
| 18 | imposed the fine, the amount of the civil fine    |
| 19 | determined appropriate, including both the        |
| 20 | initial civil fine and any accrued daily civil    |
| 21 | fine, shall immediately become due and            |

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1 collectible following reasonable notice to the 2 violator. If no review of the accrued civil fine 3 is requested, the amount of the civil fine, not to exceed the total accrual of civil fine prior 4 to correcting the violation, shall immediately 5 6 become due and collectible following reasonable 7 notice to the violator, at the completion of all 8 appeal proceedings; and 9 If no county agency exists to conduct appeal (F) 10 proceedings for a particular civil fine action 11 taken by the county, then one shall be 12 established by ordinance before the county shall 13 impose the civil fine; 14 Any law to the contrary notwithstanding, any county (25) 15 mayor, by executive order, may exempt donors, provider agencies, homeless facilities, and any other program 16 17 for the homeless under part XVII of chapter 346 from real property taxes, water and sewer development fees, 18 19 rates collected for water supplied to consumers and 20 for use of sewers, and any other county taxes, 21 charges, or fees; provided that any county may enact



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| 1 | ordinances to regulate and grant the exemptions            |
|---|--|
| 2 | granted by this paragraph;                                 |
| 3 | (26) Any county may establish a captive insurance company  |
| 4 | pursuant to article 19, chapter 431; and                   |
| 5 | (27) Each county shall have the power to enact and enforce |
| 6 | ordinances regulating towing operations."                  |
| 7 | SECTION 2. Statutory material to be repealed is bracketed  |
| 8 | and stricken. New statutory material is underscored.       |
| 9 | SECTION 3. This Act shall take effect upon its approval.   |
|   |  |

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### **S.B. NO.** $^{327}_{S.D. 1}$

Report Title:

Counties; Income; Rental Discrimination; Prohibition

Description:

Allows counties to prohibit discrimination against renters based on their source of income. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

