## A BILL FOR AN ACT

RELATING TO CRISIS SERVICES.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that thousands of people
- 2 in Hawaii are cited or arrested each year for offenses such as
- 3 drinking liquor in public, loitering in public parks after
- 4 hours, and camping on sidewalks, beaches, and other restricted
- 5 public places. Most of these people suffer from issues relating
- 6 to drugs, alcohol, or mental illness. Many of those cited do
- 7 not appear in court, leading courts to issue bench warrants for
- 8 their arrests. Time and resources are expended bringing people
- 9 to court, and the court system, prosecutors, and police are
- 10 caught in a never-ending revolving door situation. In response
- 11 to this situation, mental health service providers have been
- 12 working with appropriate law enforcement agencies and the
- 13 criminal justice system to implement a crisis intervention
- 14 program on the island of Oahu.
- Accordingly, the purpose of this Act is to:
- 16 (1) Establish a crisis intervention and diversion services
- program within the department of health to expand

1	existing crisis intervention and diversion services to
2	divert persons in crisis from the criminal justice
3	system to the health care system; and
4	(2) Appropriate funds for the crisis intervention efforts
5	and diversion services program.
6	SECTION 2. Chapter 334, Hawaii Revised Statutes, is
7	amended by adding a new part to be appropriately designated and
8	to read as follows:
9	"PART . CRISIS SERVICES
10	§334- Crisis intervention and diversion services
11	<pre>program. (a) There is established within the department a</pre>
12	crisis intervention and diversion services program to redirect
13	persons experiencing mental health disorders and co-occurring
14	mental health and substance use disorders who are at risk for
15	involvement with the criminal justice system, or in the criminal
16	justice system, to the appropriate health care system and
17	services. The department shall collaborate with law
18	enforcement, courts, mental health providers, and the community
19	for the execution and implementation of these services.
20	(b) The department may lease or acquire a facility to
21	operate a behavioral health crisis center to treat and refer

- 1 individuals in behavioral health crisis, including those from
- 2 the criminal justice system, to appropriate services and
- 3 providers."
- 4 SECTION 3. Section 334-1, Hawaii Revised Statutes, is
- 5 amended by adding a new definition to be appropriately inserted
- 6 and to read as follows:
- 7 ""Mental health emergency worker" means a person designated
- 8 by the department to provide crisis intervention and emergency
- 9 stabilization services and to assist in determining whether a
- 10 mentally ill person is likely to meet the criteria for emergency
- 11 admission and examination."
- 12 SECTION 4. Section 334-3, Hawaii Revised Statutes, is
- 13 amended by amending subsection (c) to read as follows:
- "(c) The department shall specifically:
- 15 (1) Perform statewide assessments of the need for
- 16 prevention, treatment, and rehabilitation services in
- 17 the areas of mental or emotional disorders and
- 18 substance abuse;
- 19 (2) Adopt rules pursuant to chapter 91 for establishing
- the number and boundaries of the geographical service
- 21 areas for the delivery of services in the areas of

1		mental or emotional disorders and substance abuse.
2		The department shall periodically review the
3		effectiveness of the geographical service areas in
4		promoting accessibility and continuity of appropriate
5		care to all residents of that geographical area;
6	(3)	Appoint a service area administrator in each county
7		who shall be responsible for the development,
8		delivery, and coordination of services in that area;
9	(4)	Ensure statewide and community-based planning for the
10		ongoing development and coordination of the service
11		delivery system as guided by needs assessment data and
12		performance related information;
13	(5)	Establish standards and rules for psychiatric
14		facilities and their licensing, where applicable;
15	(6)	Establish standards and rules for services in the
16		areas of mental health and substance abuse treatment,
17		including assurances of the provision of minimum
18		levels of accessible service to persons of all ages,
19		ethnic groups, and geographical areas in the State;

1	(7)	Ensure community involvement in determining the
2		service delivery arrangements appropriate to each
3		community of the State;
4	(8)	Cooperate with public and private health, education,
5		and human service groups, agencies, and institutions
6		in establishing a coordinated system to meet the needs
7		of persons with mental or emotional disorders and
8		substance abuse difficulties;
9	(9)	Evaluate and monitor all services in the fields of
10		mental health and substance abuse where [such]
11		services are supported fully or in part by state
12		resources;
13	(10)	Promote and conduct research, demonstration projects,
14		and studies concerned with the nature, prevention,
15		intervention, and consequences of mental or emotional
16		disorders and substance abuse;
17	(11)	Keep records, statistical data, and other information
18		as may be necessary in carrying out the functions of
19		the mental health system and this chapter;
20	(12)	Advocate patients' rights in all psychiatric
21		facilities in the State and investigate any grievances

1		submitted to the department by any patient in a
2		psychiatric facility, except as provided in section
3		334E-2(d). The department shall establish rules and
4		procedures for the purpose of this paragraph within
5		one year after January 1, 1985, and post the rules in
6		a conspicuous manner and accessible place;
7	(13)	Promote and conduct a systematic program of
8		accountability for all services provided, funds
9		expended, and activities carried out under its
10		direction or support in accordance with sound
11		business, management, and scientific principles;
12	(14)	Coordinate mental health resources in each county of
13		the State by the development and presentation of a
14		comprehensive integrated service area plan developed
15		by the service area administrator in conjunction with
16		the service area board. The service area
17		administrator and the service area board, in
18		collaboration with private and public agencies serving
19		their population, shall submit recommendations for the
20		statewide comprehensive integrated service plan,
21		including needs assessment, program planning, resource

1		development, priorities for funding, monitoring, and
2		accountability activities;
3	(15)	Oversee and coordinate service area programs and
4		provide necessary administrative and technical
5		assistance to assist service area programs in meeting
6		their program objectives; [and]
7	(16)	Provide staffing to the state council and service area
8		boards to assist in the performance of their
9		functions[-]; and
10	(17)	Establish standards and rules for the designation of
11		mental health emergency workers."
12	SECT	ION 5. Section 334-59, Hawaii Revised Statutes, is
13	amended a	s follows:
14	1.	By amending subsection (a) to read:
15	"(a)	Initiation of proceedings. An emergency admission
16	may be in	itiated as follows:
17	(1)	If a law enforcement officer has reason to believe
18		that a person is imminently dangerous to self or
19		others, the officer shall call for assistance from
20		[the] <u>a</u> mental health emergency [workers] worker
21		designated by the director. Upon determination by the

1		mental health emergency [workers] worker that the
2		person is imminently dangerous to self or others, the
3		person shall be transported by ambulance or other
4		suitable means $[\tau]$ to a licensed psychiatric facility
5		or other facility designated by the director for
6		further evaluation and possible emergency
7		hospitalization. A law enforcement officer may also
8		take into custody and transport to any facility
9		designated by the director any person threatening or
10		attempting suicide. The officer shall make
11		application for the examination, observation, and
12		diagnosis of the person in custody. The application
13		shall state or shall be accompanied by a statement of
14		the circumstances under which the person was taken
15		into custody and the reasons therefor, which shall be
16		transmitted with the person to a physician, advanced
17		practice registered nurse, or psychologist at the
18		facility.
19	(2)	Upon written or oral application of any licensed
20		physician, advanced practice registered nurse,
21		psychologist, attorney, member of the clergy, health

or social service professional, or any state or county
employee in the course of employment, a judge may
issue an ex parte order orally, but shall reduce the
order to writing by the close of the next court day
following the application, stating that there is
probable cause to believe the person is mentally ill
or suffering from substance abuse, is imminently
dangerous to self or others and in need of care or
treatment, or both, giving the findings upon which the
conclusion is based. The order shall direct that a
law enforcement officer or other suitable individual
take the person into custody and deliver the person to
a designated mental health program, if subject to an
assisted community treatment order issued pursuant to
part VIII of this chapter, or to the nearest facility
designated by the director for emergency examination
and treatment, or both. The ex parte order shall be
made a part of the patient's clinical record. If the
application is oral, the person making the application
shall reduce the application to writing and shall
submit the same by noon of the next court day to the

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1		judge who issued the oral ex parte order. The written
2		application shall be executed subject to the penalties
3		of perjury but need not be sworn to before a notary
4		public.
5	(3)	Any licensed physician, advanced practice registered

- (3) Any licensed physician, advanced practice registered nurse, physician assistant, or psychologist who has examined a person and has reason to believe the person is:
  - (A) Mentally ill or suffering from substance abuse;
  - (B) Imminently dangerous to self or others; and
- (C) In need of care or treatment;

12 may direct transportation, by ambulance or other 13 suitable means, to a licensed psychiatric facility or 14 other facility designated by the director for further 15 evaluation and possible emergency hospitalization. A 16 licensed physician, an advanced practice registered 17 nurse, or physician assistant may administer treatment 18 as is medically necessary, for the person's safe 19 transportation. A licensed psychologist may 20 administer treatment as is psychologically necessary."

2. By amending subsections (d) and (e) to read:

1 Emergency hospitalization. If the psychiatrist or "(d) 2 advanced practice registered nurse with prescriptive authority and who holds an accredited national certification in an 3 advanced practice registered nurse psychiatric specialization 4 5 who performs the emergency examination has reason to believe 6 that the patient is: 7 Mentally ill or suffering from substance abuse; (1)8 (2) Imminently dangerous to self or others; and 9 (3) In need of care or treatment, or both; 10 the psychiatrist or advanced practice registered nurse with 11 prescriptive authority and who holds an accredited national 12 certification in an advanced practice registered nurse 13 psychiatric specialization shall direct that the patient be 14 hospitalized on an emergency basis or cause the patient to be 15 transferred to another psychiatric facility or other facility 16 designated by the director for emergency hospitalization, or **17** both. The patient shall have the right immediately upon admission to telephone the patient's quardian or a family member 18 19 including a reciprocal beneficiary, or an adult friend and an 20 attorney. If the patient declines to exercise that right, the 21 staff of the facility shall inform the adult patient of the

- 1 right to waive notification to the family, including a
- 2 reciprocal beneficiary, and shall make reasonable efforts to
- 3 ensure that the patient's guardian or family, including a
- 4 reciprocal beneficiary, is notified of the emergency admission
- 5 but the patient's family, including a reciprocal beneficiary,
- 6 need not be notified if the patient is an adult and requests
- 7 that there be no notification. The patient shall be allowed to
- 8 confer with an attorney in private.
- **9** (e) Release from emergency hospitalization. If at any
- 10 time during the period of emergency hospitalization the treating
- 11 physician determines that the patient no longer meets the
- 12 criteria for emergency hospitalization and the examination
- 13 pursuant to section 334-121.5 has been completed, the physician
- 14 shall expediently discharge the patient. If the patient is
- 15 under criminal charges, the patient shall be returned to the
- 16 custody of a law enforcement officer. In any event, the patient
- 17 shall be released within forty-eight hours of the patient's
- 18 admission to a psychiatric facility  $[\tau]$  or other facility
- 19 designated by the director, unless the patient voluntarily
- 20 agrees to further hospitalization, or a proceeding for court-
- 21 ordered evaluation or hospitalization, or both, is initiated as

- 1 provided in section 334-60.3. If that time expires on a
- 2 Saturday, Sunday, or holiday, the time for initiation is
- 3 extended to the close of the next court day. Upon initiation of
- 4 the proceedings, the facility shall be authorized to detain the
- 5 patient until further order of the court."
- 6 SECTION 6. In accordance with section 9 of article VII of
- 7 the Hawaii State Constitution and sections 37-91 and 37-93,
- 8 Hawaii Revised Statutes, the legislature has determined that the
- 9 appropriations contained in Act 164, Regular Session of 2023,
- 10 and this Act will cause the state general fund expenditure
- 11 ceiling for fiscal year 2024-2025 to be exceeded by \$
- 12 or per cent. This current declaration takes into account
- 13 general fund appropriations authorized for fiscal year 2024-2025
- 14 in Act 164, Regular Session of 2023, and this Act only. The
- 15 reasons for exceeding the general fund expenditure ceiling are
- **16** that:
- 17 (1) The appropriation made in this Act is necessary to
- serve the public interest; and
- 19 (2) The appropriation made in this Act meets the needs
- 20 addressed by this Act.

- 1 SECTION 7. There is appropriated out of the general
- 2 revenues of the State of Hawaii the sum of \$ or so
- 3 much thereof as may be necessary for fiscal year 2024-2025 for
- 4 the establishment of a crisis intervention and diversion
- 5 services program.
- 6 The sum appropriated shall be expended by the department of
- 7 health for the purposes of this Act.
- 8 SECTION 8. Statutory material to be repealed is bracketed
- 9 and stricken. New statutory material is underscored.
- 10 SECTION 9. This Act shall take effect on December 31,
- **11** 2050.

## Report Title:

DOH; Crisis Intervention and Diversion Services Program; Mental Health Emergency Workers; Expenditure Ceiling; Appropriation

## Description:

Establishes a Crisis Intervention and Diversion Services Program within the Department of Health to expand existing services to divert those with mental health issues to appropriate health care services. Defines "mental health emergency worker". Declares that the general fund expenditure ceiling is exceeded. Makes an appropriation for the crisis intervention and diversion program. Takes effect 12/31/2050. (SD1)

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