A BILL FOR AN ACT

RELATING TO CRISIS SERVICES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that thousands of people
- 2 in Hawaii are cited or arrested each year for offenses such as
- 3 drinking liquor in public, loitering in public parks after
- 4 hours, and camping on sidewalks, beaches, and other restricted
- 5 public places. Most of these people suffer from issues relating
- 6 to drugs, alcohol, or mental illness. Many of those cited do
- 7 not appear in court, leading courts to issue bench warrants for
- 8 their arrests. Time and resources are expended bringing people
- 9 to court, and the court system, prosecutors, and police are
- 10 caught in a never-ending revolving door situation. In response
- 11 to this situation, mental health service providers have been
- 12 working with appropriate law enforcement agencies and the
- 13 criminal justice system to implement a crisis intervention
- 14 program on the island of Oahu.
- Accordingly, the purpose of this Act is to:
- 16 (1) Establish a crisis intervention and diversion services
- 17 program within the department of health to expand



1		existing crisis intervention and diversion services to
2		divert persons in crisis from the criminal justice
3		system to the health care system;
4	(2)	Require the department of law enforcement to
5		coordinate crisis intervention training for state and
6		county law enforcement agencies and training and
7		certification of crisis intervention officers; and
8	(3)	Appropriate funds for the crisis intervention and
9		diversion services program, the training of crisis
10		intervention officers, and crisis intervention
11		coordinator positions.
12	SECT	ION 2. Chapter 334, Hawaii Revised Statutes, is
13	amended by	y adding a new part to be appropriately designated and
14	to read a	s follows:
15		"PART . CRISIS SERVICES
16	§334	- Crisis intervention and diversion services
17	program.	(a) There is established within the department a
18	crisis in	tervention and diversion services program to redirect
19	persons e	xperiencing mental health disorders and co-occurring
20	mental hea	alth and substance use disorders who are at risk for
21	involveme	nt, or currently involved, with the criminal justice

- 1 system to the appropriate health care system and services. The
- 2 department shall collaborate with law enforcement agencies,
- 3 courts, mental health providers, and the community for the
- 4 execution and implementation of these services.
- 5 (b) The department may lease or acquire a facility to
- 6 operate a behavioral health crisis center to treat and refer
- 7 persons experiencing behavioral health crises, including persons
- 8 in the criminal justice system to the appropriate services and
- 9 providers."
- 10 SECTION 3. Chapter 353C, Hawaii Revised Statutes, is
- 11 amended by adding a new section to be appropriately designated
- 12 and to read as follows:
- "§353C- Crisis intervention training; crisis
- 14 intervention officers. (a) The department shall coordinate
- 15 crisis intervention training for state and county law
- 16 enforcement agencies and crisis intervention officers. The
- 17 department and county law enforcement agencies shall identify
- 18 one or more nationally recognized crisis intervention
- 19 organizations that are able to provide training and
- 20 certification for crisis intervention officers.

- 1 (b) As used in this section, "crisis intervention officer"
- 2 means a law enforcement officer who has been trained and
- 3 certified to recognize and communicate with a person who is in
- 4 crisis or suffering from some form of impairment, whether from
- 5 dementia, Alzheimer's disease, or any physical, developmental,
- 6 cognitive, psychological, or substance use disorder influencing
- 7 their behavior."
- 8 SECTION 4. Section 334-1, Hawaii Revised Statutes, is
- 9 amended by adding two new definitions to be appropriately
- 10 inserted and to read as follows:
- ""Crisis intervention officer" has the same meaning as in
- **12** section 353C- .
- "Mental health emergency worker" means a person designated
- 14 by the department to provide crisis intervention and emergency
- 15 stabilization services and to assist in determining whether a
- 16 mentally ill person is likely to meet the criteria for emergency
- 17 admission and examination."
- 18 SECTION 5. Section 334-3, Hawaii Revised Statutes, is
- 19 amended by amending subsection (c) to read as follows:
- "(c) The department shall specifically:

2		prevention, treatment, and rehabilitation services in
3		the areas of mental or emotional disorders and
4		substance abuse;
5	(2)	Adopt rules pursuant to chapter 91 for establishing
6		the number and boundaries of the geographical service
7		areas for the delivery of services in the areas of
8		mental or emotional disorders and substance abuse.
9		The department shall periodically review the
10		effectiveness of the geographical service areas in
11		promoting accessibility and continuity of appropriate
12		care to all residents of that geographical area;
13	(3)	Appoint a service area administrator in each county
14		who shall be responsible for the development,
15		delivery, and coordination of services in that area;
16	(4)	Ensure statewide and community-based planning for the
17		ongoing development and coordination of the service
18		delivery system as guided by needs assessment data and
19		performance related information;
20	(5)	Establish standards and rules for psychiatric
21		facilities and their licensing, where applicable:

(1) Perform statewide assessments of the need for

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1	(6)	Establish standards and rules for services in the
2		areas of mental health and substance abuse treatment,
3		including assurances of the provision of minimum
4		levels of accessible service to persons of all ages,
5		ethnic groups, and geographical areas in the State;
6	(7)	Ensure community involvement in determining the
7		service delivery arrangements appropriate to each
8		community of the State;
9	(8)	Cooperate with public and private health, education,
10		and human service groups, agencies, and institutions
11		in establishing a coordinated system to meet the needs
12		of persons with mental or emotional disorders and
13		substance abuse difficulties;
14	(9)	Evaluate and monitor all services in the fields of
15		mental health and substance abuse where [such]
16		services are supported fully or in part by state
17		resources;
18	(10)	Promote and conduct research, demonstration projects,
19		and studies concerned with the nature, prevention,
20		intervention, and consequences of mental or emotional
21		disorders and substance abuse;

1	(1 1)	keep records, statistical data, and other information
2		as may be necessary in carrying out the functions of
3		the mental health system and this chapter;
4	(12)	Advocate patients' rights in all psychiatric
5		facilities in the State and investigate any grievances
6		submitted to the department by any patient in a
7		psychiatric facility, except as provided in section
8		334E-2(d). The department shall establish rules and
9		procedures for the purpose of this paragraph within
10		one year after January 1, 1985, and post the rules in
11		a conspicuous manner and accessible place;
12	(13)	Promote and conduct a systematic program of
13		accountability for all services provided, funds
14		expended, and activities carried out under its
15		direction or support in accordance with sound
16		business, management, and scientific principles;
17	(14)	Coordinate mental health resources in each county of
18		the State by the development and presentation of a
19		comprehensive integrated service area plan developed
20		by the service area administrator in conjunction with
21		the service area board. The service area

1		administrator and the service area board, in
2		collaboration with private and public agencies serving
3		their population, shall submit recommendations for the
4		statewide comprehensive integrated service plan,
5		including needs assessment, program planning, resource
6		development, priorities for funding, monitoring, and
7		accountability activities;
8	(15)	Oversee and coordinate service area programs and
9		provide necessary administrative and technical
10		assistance to assist service area programs in meeting
11		their program objectives; [and]
12	(16)	Provide staffing to the state council and service area
13		boards to assist in the performance of their
14		functions[-]; and
15	(17)	Establish standards and rules for the designation of
16		mental health emergency workers."
17	SECT	ION 6. Section 334-59, Hawaii Revised Statutes, is
18	amended by	y amending subsection (a) to read as follows:
19	"(a)	Initiation of proceedings. An emergency admission
20	may be in:	itiated as follows:

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1	(1)	If a law enforcement officer has reason to believe
2		that a person is imminently dangerous to self or
3		others, the officer shall call for assistance from
4		[the] <u>a</u> mental health emergency [workers] worker
5		designated by the director. Upon determination by the
6		mental health emergency [workers] worker that the
7		person is imminently dangerous to self or others, the
8		person shall be transported by ambulance or other
9		suitable means[$ au$] to a licensed psychiatric facility
10		or other facility designated by the director for
11		further evaluation and possible emergency
12		hospitalization. If a crisis intervention officer has
13		probable cause to believe that the person is
14		imminently dangerous to self or others, the person
15		shall be transported by ambulance or other suitable
16		means to a designated behavioral health crisis center
17		designated by the director for further evaluation and
18		possible emergency hospitalization. A law enforcement
19		officer may also take into custody and transport to
20		any facility designated by the director any person
21		threatening or attempting suicide. The officer shall

make application for the examination, observation, and diagnosis of the person in custody. The application shall state or shall be accompanied by a statement of the circumstances under which the person was taken into custody and the reasons therefor, which shall be transmitted with the person to a physician, advanced practice registered nurse, or psychologist at the facility.

(2) Upon written or oral application of any licensed physician, advanced practice registered nurse, psychologist, attorney, member of the clergy, health or social service professional, or any state or county employee in the course of employment, a judge may issue an ex parte order orally, but shall reduce the order to writing by the close of the next court day following the application, stating that there is probable cause to believe the person is mentally ill or suffering from substance abuse, is imminently dangerous to self or others and in need of care or treatment, or both, giving the findings upon which the conclusion is based. The order shall direct that a

1		law enforcement officer or other suitable individual
2		take the person into custody and deliver the person to
3		a designated mental health program, if subject to an
4		assisted community treatment order issued pursuant to
5		part VIII [of this chapter], or to the nearest
6		facility designated by the director for emergency
7		examination and treatment, or both. The ex parte
8		order shall be made a part of the patient's clinical
9		record. If the application is oral, the person making
10		the application shall reduce the application to
11		writing and shall submit the same by noon of the next
12		court day to the judge who issued the oral ex parte
13		order. The written application shall be executed
14		subject to the penalties of perjury but need not be
15		sworn to before a notary public.
16	(3)	Any licensed physician, advanced practice registered
17		nurse, physician assistant, or psychologist who has
18		examined a person and has reason to believe the person
19		is:
20		(A) Mentally ill or suffering from substance abuse;
21		(B) Imminently dangerous to self or others; and

1	(C) In need of care or treatment;
2	may direct transportation, by ambulance or other
3	suitable means, to a licensed psychiatric facility or
4	other facility designated by the director for further
5	evaluation and possible emergency hospitalization. A
6	licensed physician, an advanced practice registered
7	nurse, or physician assistant may administer treatment
8	as is medically necessary, for the person's safe
9	transportation. A licensed psychologist may
10	administer treatment as is psychologically necessary.
11	SECTION 7. Section 334-59, Hawaii Revised Statutes, is
12	amended by amending subsections (d) and (e) to read as follows:
13	"(d) Emergency hospitalization. If the psychiatrist or
14	advanced practice registered nurse with prescriptive authority
15	and who holds an accredited national certification in an
16	advanced practice registered nurse psychiatric specialization
17	who performs the emergency examination has reason to believe
18	that the patient is:
19	(1) Mentally ill or suffering from substance abuse;
20	(2) Imminently dangerous to self or others; and
21	(3) In need of care or treatment, or both;

- 1 the psychiatrist or advanced practice registered nurse with
- 2 prescriptive authority and who holds an accredited national
- 3 certification in an advanced practice registered nurse
- 4 psychiatric specialization shall direct that the patient be
- 5 hospitalized on an emergency basis or cause the patient to be
- 6 transferred to another psychiatric facility or other facility
- 7 designated by the director for emergency hospitalization, or
- 8 both. The patient shall have the right immediately upon
- 9 admission to telephone the patient's quardian or a family member
- 10 including a reciprocal beneficiary, or an adult friend and an
- 11 attorney. If the patient declines to exercise that right, the
- 12 staff of the facility shall inform the adult patient of the
- 13 right to waive notification to the family, including a
- 14 reciprocal beneficiary, and shall make reasonable efforts to
- 15 ensure that the patient's quardian or family, including a
- 16 reciprocal beneficiary, is notified of the emergency admission
- 17 but the patient's family, including a reciprocal beneficiary,
- 18 need not be notified if the patient is an adult and requests
- 19 that there be no notification. The patient shall be allowed to
- 20 confer with an attorney in private.

- 1 (e) Release from emergency hospitalization. If at any
- 2 time during the period of emergency hospitalization the treating
- 3 physician determines that the patient no longer meets the
- 4 criteria for emergency hospitalization and the examination
- 5 pursuant to section 334-121.5 has been completed, the physician
- 6 shall expediently discharge the patient. If the patient is
- 7 under criminal charges, the patient shall be returned to the
- 8 custody of a law enforcement officer. In any event, the patient
- 9 shall be released within forty-eight hours of the patient's
- 10 admission to a psychiatric facility $[\tau]$ or other facility
- 11 designated by the director, unless the patient voluntarily
- 12 agrees to further hospitalization, or a proceeding for court-
- 13 ordered evaluation or hospitalization, or both, is initiated as
- 14 provided in section 334-60.3. If that time expires on a
- 15 Saturday, Sunday, or holiday, the time for initiation is
- 16 extended to the close of the next court day. Upon initiation of
- 17 the proceedings, the facility shall be authorized to detain the
- 18 patient until further order of the court."
- 19 SECTION 8. In accordance with section 9 of article VII of
- 20 the Hawaii State Constitution and sections 37-91 and 37-93,
- 21 Hawaii Revised Statutes, the legislature has determined that the

- 1 appropriations contained in Act 164, Regular Session of 2023,
- 2 and this Act will cause the state general fund expenditure
- 3 ceiling for fiscal year 2024-2025 to be exceeded by
- 4 \$ or per cent. This current declaration takes
- 5 into account general fund appropriations authorized for fiscal
- 6 year 2024-2025 in Act 164, Regular Session of 2023, and this Act
- 7 only. The reasons for exceeding the general fund expenditure
- 8 ceiling are that:
- 9 (1) The appropriations made in this Act are necessary to
- serve the public interest; and
- 11 (2) The appropriations made in this Act meet the needs
- 12 addressed by this Act.
- SECTION 9. There is appropriated out of the general
- 14 revenues of the State of Hawaii the sum of \$ or so
- 15 much thereof as may be necessary for fiscal year 2024-2025 for
- 16 the establishment of a crisis intervention and diversion
- 17 services program.
- 18 The sum appropriated shall be expended by the department of
- 19 health for the purposes of this Act.
- 20 SECTION 10. There is appropriated out of the general
- 21 revenues of the State of Hawaii the sum of \$ or so

- 1 much thereof as may be necessary for fiscal year 2024-2025 for
- 2 the establishment of three full-time equivalent (3.0 FTE) crisis
- 3 intervention coordinator positions, who shall be exempt from
- 4 chapter 76, Hawaii Revised Statutes, to administer and
- 5 coordinate the crisis intervention training program; provided
- 6 that, upon approval from the director of law enforcement, a
- 7 crisis intervention coordinator may be removed by the director
- 8 of law enforcement; provided further that the director of law
- 9 enforcement shall determine the final salary of crisis
- 10 intervention coordinators.
- 11 The sum appropriated shall be expended by the department of
- 12 law enforcement for the purposes of this Act.
- 13 SECTION 11. There is appropriated out of the general
- 14 revenues of the State of Hawaii the sum of \$ or so
- 15 much thereof as may be necessary for fiscal year 2024-2025 to
- 16 train and certify officers in:
- 17 (1) Mental health first aid, as managed, operated, and
- disseminated by the National Council for Mental
- 19 Wellbeing; and
- 20 (2) The crisis intervention team model, as developed by
- 21 Crisis Intervention Team International.

- 1 The sum appropriated shall be expended by the department of
- 2 law enforcement for the purposes of this Act.
- 3 SECTION 12. Statutory material to be repealed is bracketed
- 4 and stricken. New statutory material is underscored.
- 5 SECTION 13. This Act shall take effect on July 1, 3000;
- 6 provided that section 6 of this Act shall take effect on July 1,
- 7 2026.

Report Title:

DOH; DLE; Crisis Intervention and Diversion Services Program; Mental Health Emergency Workers; Crisis Intervention Officers; Training; Appropriation; Expenditure Ceiling

Description:

Establishes a Crisis Intervention and Diversion Services Program within the Department of Health to expand existing services to divert those with mental health issues to appropriate health care services. Requires the Department of Law Enforcement to coordinate crisis intervention training for state and county law enforcement agencies and training and certification for crisis intervention officers. Defines "mental health emergency worker" and "crisis intervention officer". Appropriates funds. Effective 7/1/3000. (HD1)

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