THE SENATE THIRTY-SECOND LEGISLATURE, 2024 STATE OF HAWAII

S.B. NO. 2919

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JAN 19 2024

#### A BILL FOR AN ACT

RELATING TO PROPERTY.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The Hawaii Revised Statutes is amended by
2	adding a new chapter to title 26 to be appropriately designated
3	and to read as follows:
4	"CHAPTER
5	SHORT-TERM RENTALS; HOSTING PLATFORMS
6	§ -A Definitions. For the purposes of this chapter,
7	unless the context otherwise requires:
8	"Application program interface" means a software
9	intermediary that makes it possible for application programs to
10	interact with each other and share data or successor
11	technologies.
12	"Class A multiple dwelling" means a multiple dwelling that
13	is occupied for permanent residence purposes.
14	"Class B multiple dwelling" means a multiple dwelling that
15	is occupied transiently as the temporary abode of individuals or
16	families who are lodged with or without the provision of meals.
17	"Class B multiple dwelling" includes hotels, lodging houses,



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1	rooming houses, boarding houses, boarding schools, furnished				
2	room houses, lodgings, club houses, and college and school				
3	dormitories.				
4	"Department" means the department of commerce and consumer				
5	affairs.				
6	"Division" means the business registration division of the				
7	department.				
8	"Dwelling unit" means any residential accommodation in a				
9	multiple dwelling or private dwelling.				
10	"Electronic verification system" means a system created and				
11	maintained by the division pursuant to section -G.				
12	"Hosting platform" means a person that directly or				
13	indirectly:				
14	(1) Provides one or more online, computer or				
15	application-based platforms that individually or				
16	collectively can be used to:				
17	(A) List or advertise offers for short-term rentals;				
18	and				
19	(B) Either accept the offers, or reserve or pay for				
20	the rentals; and				



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1	(2) Charges, collects or receives a fee for the use of the			
2	platform or for provision of any service in connection			
3	with a short-term rental.			
4	"Hosting platform" does not include:			
5	(1) Any platform that solely lists or advertises offers			
6	for short-term rentals; or			
7	(2) Any registered host.			
8	"Listing" means an advertisement on a hosting platform that			
9	offers a short-term rental.			
10	"Multiple dwelling" means a dwelling that is rented,			
11	leased, let, or hired out for the purpose of being occupied as			
12	the residence or home of three or more families living			
13	independently of each other.			
14	"Private dwelling" means any building or structure designed			
15	and occupied for residential purposes by not more than two			
16	families.			
17	"Registered host" means a natural person who:			
18	(1) Is an owner and permanent occupant of a dwelling unit;			
19	and			
20	(2) Has applied for and holds a valid registration for the			
21	dwelling unit pursuant to this chapter.			



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1 "Rooming unit" means one or more living rooms arranged to be occupied as a unit separate from all other living rooms, 2 and that does not have both lawful sanitary facilities and 3 lawful cooking facilities for the exclusive use of the family 4 residing in the unit. 5 6 "Short-term rental" means a rental for fewer than thirty 7 consecutive days of a dwelling unit within a private dwelling or 8 class A multiple dwelling, or in the case of a mixed use 9 building, a rental of a class A dwelling unit therein for fewer 10 than thirty consecutive days. "Short-term rental registration number" means a 11 12 registration number issued in accordance with a short-term 13 rental registration of a dwelling unit pursuant to this chapter. -B Limitation of applicability. This chapter shall 14 S 15 not apply to: The short-term rental of class B multiple dwellings or 16 (1) 17 class B dwelling units within mixed use buildings; (2) 18 Short-term rentals for dwelling units that were 19 regulated by any county before the effective date of 20 , Session Laws of Hawaii 2024; or Act Vacation rentals regulated by chapter 514E. 21 (3)



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1 -C Short-term rental registration. (a) No person who S 2 owns, manages, occupies or otherwise controls a dwelling unit 3 shall: 4 (1) Offer, manage, or administer the short-term rental of 5 the dwelling unit unless the dwelling unit has been 6 registered pursuant to this chapter, has been issued a 7 unique short-term rental registration number, and the 8 registration is currently valid; or 9 (2) Falsely represent or falsely advertise a dwelling unit 10 as registered for short-term rental pursuant to this 11 chapter if the dwelling unit is not registered 12 pursuant to this chapter. 13 (b) The form and manner of applying for a short-term 14 rental registration or renewal thereof shall be established by 15 the division. 16 (C) No short-term rental registration shall be issued 17 unless: 18 (1)The applicant is a natural person who is an owner and 19 permanent occupant of the dwelling unit; 20 The applicant has described, in a form acceptable to (2) 21 the division, any parts of the premises containing the



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1		unit or accommodation that a person occupying a
2		short-term rental at the unit or accommodation will be
3		allowed to occupy or use;
4	(3)	The applicant certifies in a form and manner to be
5		specified by the division that the applicant
6		understands and agrees to comply with this chapter,
7		any rules adopted thereto, and other applicable laws
8		relating to the short-term rental of dwelling units in
9		private dwellings and class A multiple dwellings, or
10		in class A dwelling units within mixed use buildings;
11	(4)	The division has determined that the dwelling unit is
12		safe for occupants;
13	(5)	The division has verified the occupancy classification
14		of the building, or with respect to a mixed use
15		building, the occupancy classification of the dwelling
16		unit to be occupied as a short-term rental;
17	(6)	The division has verified that the building does not
18		appear on the prohibited buildings list published
19		pursuant to this section;
20	(7)	Where the applicant uses a hosting platform, the
21		applicant has provided the uniform resource locator or



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1 listing identifier and the associated hosting platform 2 name for all existing listings of the dwelling unit 3 and agrees that any listing of the dwelling unit with 4 a hosting platform shall be reported to the division 5 prior to the listing being used to make an agreement for a short-term rental; and 6 7 (8) The applicant has paid an application or renewal fee 8 in an amount to be established by rules adopted pursuant to chapter 91. 9 10 (d) No short-term rental registration shall be issued for a dwelling unit in public housing. 11 12 (e) No short-term rental registration shall be issued for 13 a rooming unit. 14 (f) Issuance of a registration for a dwelling unit 15 pursuant to this chapter shall not be construed as permission 16 for or approval of the use of the dwelling unit for any occupancy that would be in violation of cooperative bylaws; 17 18 condominium association declarations, bylaws, rules, or 19 regulations; zoning laws; construction codes; or any other 20 applicable laws or rules.



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(g) A short-term rental registration or renewal thereof
 shall be valid for a period established by the division.

3 (h) A short-term rental registration or renewal thereof is4 not transferable.

(i) If the information provided by an applicant in
connection with an application for a short-term rental
registration or renewal thereof changes before the expiration of
such registration or renewal thereof, the applicant shall submit
the changes to the division in a time, form and manner
established by the division.

(j) Upon receipt of a complete initial application, the division shall notify the owner of record of the dwelling unit and of the building, which shall state that an application for a short-term rental registration has been received.

(k) The division shall create and maintain a prohibited buildings list of all addresses whose owner, including any applicable board of a condominium or homeowner association or its managers and agents, has notified the division in a form and manner to be specified by the division that no short-term rental of any dwelling unit therein is permitted. The division shall adopt rules pursuant to chapter 91 relating to applications for



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inclusion on the prohibited buildings list, including rules 1 2 requiring building owners to certify that leases and other occupancy agreements for dwelling units within the building 3 prohibit short-term rentals and rules relating to removing 4 buildings from the prohibited building list. Where all dwelling 5 6 units in a building are prohibited pursuant to subsection (d), the buildings shall also be included on the prohibited building 7 list. The division shall publish the prohibited buildings list 8 9 on its website.

10 (1) For each hosting platform disclosed by the registrant 11 as having a listing for the registered dwelling unit, the division, as soon as practicable, shall notify the hosting 12 13 platform of any revocation of a short-term rental registration. Short-term rental; registered host premises 14 S -D required. The registered host of a dwelling unit shall be 15 present on the premises of the dwelling unit for the duration of 16 any short-term rental of the unit. 17

18 § -E Posting and advertising. (a) A registered host of
19 a dwelling unit shall conspicuously post and maintain within the
20 dwelling unit, during each short-term rental thereof:



1 A diagram indicating normal and emergency egress (1) 2 routes from such unit and the building containing such 3 unit, in a form and manner established by division; 4 and 5 (2) A copy of the short-term rental registration 6 certificate for the unit, which shall include the 7 registration number. 8 (b) A registered host shall include in any advertisement 9 or other offer for the short-term rental of a dwelling unit the 10 short-term registration number for the unit. 11 (c) A registered host shall maintain, for at least seven 12 years after each short-term rental, a record of the short-term 13 rental in a manner established by the division and containing 14 information as the division shall prescribe. The records shall 15 be provided to the division pursuant to applicable law and rules 16 adopted by the division pursuant to chapter 91. 17 -F Reporting. (a) The division shall make the S 18 following information on each short-term rental registration 19 available on its website in as close to real time as 20 practicable:

21 (1) Registration number;



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1	(2)	Uniform resource locators associated with such
2		registration;
3	(3)	Address and unit number of the dwelling unit,
4		including latitude and longitude;
5	(4)	Status of the registration, including active or
6		revoked; and
7	(5)	Expiration date of registration.
8	(b)	The division shall provide a website where members of
9	the publi	c may submit a registration number or uniform resource
10	locator t	hat will return associated information provided in
11	subsectio	on (a) and instructions on how to file a complaint
12	related t	o unregistered activity.
13	(c)	The division shall submit to the governor and the
14	legislatu	re, and post on the division's website, no later than
15	twenty da	ys prior to the convening of each regular session, a
16	report th	at states, at minimum:
17	(1)	The number of active short-term rental registrations;
18	(2)	The number of short-term registration applications and
19		renewals: applied for, granted, refused, revoked and
20		pending;



1	(3)	The average time to process registration applications
2		and renewals;
3	(4)	A summary of the reasons applications or renewals have
4		been denied and registrations revoked;
5	(5)	The total number and reasons for summonses issued; and
6	(6)	The total penalties imposed and collected.
7	S	-G Electronic verification system. (a) The division
8	shall cre	ate and maintain an application program interface that
9	a hosting	platform may use to:
10	(1)	Verify whether a housing accommodation or dwelling
11		unit that is the subject of a short-term rental is a
12		class B multiple dwelling;
13	(2)	Verify that the dwelling unit or housing accommodation
14		that is the subject of the short-term rental has a
15		currently valid short-term rental registration number,
16		and that the full legal name of the registered host
17		and the physical address of the dwelling unit
18		associated with the short-term rental match the
19		registered host and physical address information
20		associated with the registration number, and that the
21		uniform resource locator or listing identifier being



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1	used to offer the short term rental is associated with
2	the currently valid short-term rental registration
3	number; and
4	(3) Obtain a unique confirmation number reflecting that
5	such verification has occurred.
6	(b) There shall be an electronic verification system fee
7	for hosting platforms' use of the electronic verification
8	system. The amount of the fee shall be established by the
9	division by rules adopted pursuant to chapter 91; provided that
10	the amount shall not exceed the amount necessary for the
11	division to build, operate, and maintain the system.
12	§ -H Hosting platforms; verification of lawful rental.
13	(a) No hosting platform shall charge, collect, or receive a fee
14	from a person in connection with a short-term rental of a
15	dwelling unit or housing accommodation unless the hosting
16	platform has used the electronic verification system maintained
17	by the division to:
18	(1) Verify that the short-term rental is for a dwelling
19	unit or housing accommodation that is a class B
20	multiple dwelling; or
21	(2) Verify that:

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1	(A	) The	dwelling unit or housing accommodation that
2		is t	he subject of the short-term rental is
3		asso	ciated with the short-term rental
4		regi	stration number submitted to the hosting
5		plat	form and that the registration is currently
6		vali	d;
7	(В	) The	uniform resource locator or listing
8		iden	tifier being used to offer the short-term
9		rent	al is associated with the short-term rental
10		regi	stration number; and
11	(C	) The	registered host and physical address
12		infc	rmation provided by the registered host to
13		the	hosting platform match the information
14		cont	ained in the electronic verification system,
15		incl	uding the full legal name of the registered
16		host	and the full physical address of the
17		dwel	ling unit or housing accommodation.
18	(b) A	hosting	platform shall reconfirm the active
19	registratior	n of a c	welling unit any time it knows or should have
20	known that a	ny data	it used to complete the verification in this



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1 section has changed. The division may establish a minimum 2 reverification period by rules adopted pursuant to chapter 91. 3 (c) A hosting platform shall report to the division on a 4 monthly basis in a manner and form established by the division 5 for each transaction relating to a short-term rental: 6 (1) The hosting platform public uniform resource locator 7 for the listing or other identifier; and 8 (2) The unique confirmation number obtained from the 9 electronic verification. 10 Upon submission of each report, a hosting platform shall 11 certify that the verification required by subsection (a) has 12 occurred for each transaction in the report. 13 -I Penalties. Any person, including any owner of any S 14 dwelling unit, or any hosting platform, who violates this 15 chapter shall be assessed an administrative fine of \$10,000 per 16 violation per day. 17 S -J Rules. The division shall adopt rules pursuant to 18 chapter 91 necessary for the purposes of this chapter; provided 19 that in drafting its rules, the division shall review and duly 20 consider applicable provisions of the Rules of the City of New 21 York as a potential model for emulation."



1 SECTION 2. Section 46-4, Hawaii Revised Statutes, is 2 amended by amending subsection (a) to read as follows: 3 "(a) This section and any ordinance, rule, or regulation adopted in accordance with this section shall apply to lands not 4 5 contained within the forest reserve boundaries as established on 6 January 31, 1957, or as subsequently amended. 7 Zoning in all counties shall be accomplished within the framework of a long-range, comprehensive general plan prepared 8 9 or being prepared to guide the overall future development of the 10 county. Zoning shall be one of the tools available to the county to put the general plan into effect in an orderly manner. 11 12 Zoning in the counties of Hawaii, Maui, and Kauai means the establishment of districts of such number, shape, and area, and 13 the adoption of regulations for each district to carry out the 14 15 purposes of this section. In establishing or regulating the districts, full consideration shall be given to all available 16 data as to soil classification and physical use capabilities of 17 18 the land to allow and encourage the most beneficial use of the land consonant with good zoning practices. The zoning power 19 20 granted herein shall be exercised by ordinance which may relate 21 to:



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1	(1)	The areas within which agriculture, forestry,
2		industry, trade, and business may be conducted;
3	(2)	The areas in which residential uses may be regulated
4		or prohibited;
5	(3)	The areas bordering natural watercourses, channels,
6		and streams, in which trades or industries, filling or
7		dumping, erection of structures, and the location of
8		buildings may be prohibited or restricted;
9	(4)	The areas in which particular uses may be subjected to
10		<pre>special restrictions;</pre>
11	(5)	The location of buildings and structures designed for
12		specific uses and designation of uses for which
13		buildings and structures may not be used or altered;
14	(6)	The location, height, bulk, number of stories, and
15		size of buildings and other structures;
16	(7)	The location of roads, schools, and recreation areas;
17	(8)	Building setback lines and future street lines;
18	(9)	The density and distribution of population;
19	(10)	The percentage of a lot that may be occupied, size of
20		yards, courts, and other open spaces;
21	(11)	Minimum and maximum lot sizes; [and]



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1	(12)	The time, place, manner, and duration in which uses of
2		land and structures may take place; provided that
3		zoning regulations that restrict the time, place,
4		manner, or duration of a use of property shall not be
5		deemed to create different types of land uses or
6		structures based on time, place, manner, or duration
7		restrictions established by the counties;
8	(13)	Practices of hosting platforms that provide booking
9		services for short-term rentals; and
10	[ <del>(12)</del> ]	(14) Other regulations the boards or city council find
11		necessary and proper to permit and encourage the
12		orderly development of land resources within their
13		jurisdictions.
14	The	council of any county shall prescribe rules,
15	regulatio	ns, and administrative procedures and provide personnel
16	it finds :	necessary to enforce this section and any ordinance
17	enacted i	n accordance with this section. The ordinances may be
18	enforced	by appropriate fines and penalties, civil or criminal,
19	or by cou	rt order at the suit of the county or the owner or
20		real estate directly affected by the ordinances.



Any civil fine or penalty provided by ordinance under this section may be imposed by the district court, or by the zoning agency after an opportunity for a hearing pursuant to chapter 91. The proceeding shall not be a prerequisite for any injunctive relief ordered by the circuit court.

Nothing in this section shall invalidate any zoning
ordinance or regulation adopted by any county or other agency of
government pursuant to the statutes in effect prior to July 1,
1957.

10 The powers granted herein shall be liberally construed in 11 favor of the county exercising them, and in such a manner as to 12 promote the orderly development of each county or city and 13 county in accordance with a long-range, comprehensive general 14 plan to ensure the greatest benefit for the State as a whole. 15 This section shall not be construed to limit or repeal any 16 powers of any county to achieve these ends through zoning and 17 building regulations, except insofar as forest and water reserve 18 zones are concerned and as provided in subsections (c) and (d). 19 Neither this section nor any ordinance enacted pursuant to 20 this section shall prohibit the continued lawful use of any 21 building or premises for any trade, industrial, residential,



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1	agricultural, or other purpose for which the building or
2	premises is used at the time this section or the ordinance takes
3	effect; provided that a zoning ordinance may provide for
4	elimination of nonconforming uses as the uses are discontinued,
5	or for the amortization or phasing out of nonconforming uses or
6	signs over a reasonable period of time in commercial,
7	industrial, resort, and apartment zoned areas only. In no event
8	shall such amortization or phasing out of nonconforming uses
9	apply to any existing building or premises used for residential
10	(single-family or duplex) or agricultural uses. Nothing in this
11	section shall affect or impair the powers and duties of the
12	director of transportation as set forth in chapter 262.
13	Notwithstanding any provision in this section to the
14	contrary, a county may adopt zoning ordinances and regulations
15	that provide for the amortization, or phasing out over a
16	reasonable period of time, of land uses or structures that were
17	established after the effective date of the first comprehensive
18	zoning ordinance adopted by that county.
19	For the purposes of this subsection:



1	"Booking service" means a reservation or payment service
2	that facilitates a short-term rental transaction between a
3	prospective renter and a host.
4	"Hosting platform" means a person or entity participating
5	in the short-term rental business by providing, and collecting
6	or receiving a fee for, a booking service.
7	"Short-term rentals" means rentals involving payment for
8	use, or swapping, bartering, or exchange, of residential
9	dwellings, or portions thereof, for stays of less than one
10	hundred eighty days, or any shorter maximum duration as
11	determined by a county, by persons other than the owners of the
12	residential dwelling. "Short-term rentals" include "transient
13	vacation rentals" as defined in section 514E-1."
14	SECTION 3. Section 237D-1, Hawaii Revised Statutes, is
15	amended by amending the definition of "transient accommodations"
16	to read as follows:
17	""Transient accommodations" means the furnishing of a room,
18	apartment, suite, single family dwelling, <u>shelter,</u> or the like
19	to a transient for less than one hundred eighty consecutive days
20	for each letting in a hotel, apartment hotel, motel, condominium
21	or unit as defined in chapter 514B, cooperative apartment,



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1 dwelling unit, or rooming house that provides living quarters, 2 sleeping, or housekeeping accommodations, vehicles with, or advertised as including, sleeping accommodations, or other place 3 in which lodgings are regularly furnished to transients." 4 5 SECTION 4. In accordance with section 9 of article VII, of 6 the Constitution of the State of Hawaii and sections 37-91 and 7 37-93, Hawaii Revised Statutes, the legislature has determined that the appropriation contained in this Act will cause the 8 9 state general fund expenditure ceiling for fiscal year 2024-2025 10 to be exceeded by \$ , or per cent. The reasons 11 for exceeding the general fund expenditure ceiling are that the 12 appropriation made in this Act is necessary to serve the public 13 interest and to meet the needs provided for by this Act. 14 SECTION 5. There is appropriated out of the general 15 revenues of the State of Hawaii the sum of \$ or so 16 much thereof as may be necessary for fiscal year 2024-2025 for 17 the business registration division of the department of commerce and consumer affairs to regulate short-term rentals pursuant to 18 19 this Act.

20 The sum appropriated shall be expended by the department of 21 commerce and consumer affairs for the purposes of this Act.



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SECTION 6. This Act does not affect rights and duties that
 matured, penalties that were incurred, and proceedings that were
 begun before its effective date.

4 SECTION 7. Statutory material to be repealed is bracketed5 and stricken. New statutory material is underscored.

6 SECTION 8. This Act shall take effect on July 1, 2024.

INTRODUCED BY:

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#### Report Title:

DCCA; Short-Term Rentals; Registration; County Zoning; TAT; Appropriation; General Fund Expenditure Ceiling Exceeded

#### Description:

Establishes and appropriates moneys for a regulatory scheme for short-term rentals of dwelling units under the Business Registration Division of the Department of Commerce and Consumer Affairs. Expands the zoning powers of counties. Expands the scope of the transient accommodations tax law to include certain shelters and vehicles with sleeping accommodations. Declares that the appropriation exceeds the state general fund expenditure ceiling for 2024-2025.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

