## A BILL FOR AN ACT

RELATING TO HOMELESSNESS.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The legislature finds that, according to 2022
2	Homeless Counts by State, the State ranked fourth in the nation
3	for the highest rate of homelessness. The 2023 Oahu Point in
4	Time Count reported that among homeless persons, thirty-six per
5	cent were chronically homeless; thirty-one per cent suffer from
6	substance abuse problems; thirty-nine per cent reported a mental
7	illness; sixty-two per cent reported one or more disabling
8	conditions; and twenty-eight per cent reported a physical,
9	developmental, or other disability.
10	The legislature further finds that homeless individuals
11	suffering from behavioral health conditions are often high users
12	of the hospital emergency departments, which costs the State's
13	health system millions of dollars each year for emergency
14	ambulance transportation and emergency mental health
15	evaluations. Providing appropriate care for these individuals
16	requires clinical expertise to evaluate their physical and
13	health system millions of dollars each year for emergency

mental impairments and assist in overcoming barriers to access

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- 1 proper medical treatment and resources to meet the basic needs
- 2 like food, hygiene, safety, and transportation.
- 3 "Triage" is recognized as an evidence-based practice to end
- 4 the cycle of homelessness and provides an assessment of a
- 5 person's disorders, need for medication-assisted detoxification,
- 6 and timely psychiatric treatment. The lack of a triage service
- 7 has been a major gap in the State's system of behavioral health
- 8 care for homeless persons and others having mental illness or
- 9 substance abuse issues. When a person is ready and seeking
- 10 treatment, they should be able to access it immediately. This
- 11 is particularly true for those who suffer from substance use
- 12 disorders for whom the window of contemplation about the
- 13 benefits of treatment is often brief and fleeting. The safety
- 14 and constant supervision available in a triage center are a
- 15 stark contrast to the chaos and vulnerability individuals
- 16 experience on the street. Trauma-informed services in the
- 17 community foster active client participation and support, which
- 18 are critical to effective engagement in treatment and in patient
- 19 retention.
- The legislature also finds that the 'Imi Ola Piha Homeless
- 21 Triage Center, piloted by the Institute for Human Services and

- 1 operating since June 5, 2023, has been successful in moving
- 2 homeless from the street to permanent housing. Within six
- 3 months of operation, through collaborating with police, outreach
- 4 specialists, and other community providers, the eight-bed
- 5 service site has triaged over one hundred fifty referrals. Of
- 6 the eighty-three clients in intake, the Homeless Triage Center
- 7 has detoxed sixty-three clients and stabilized the mental
- 8 illness of thirty-five clients. The Homeless Triage Center has
- 9 also transitioned those detoxed and stabilized into housing or
- 10 shelter, enabling continued treatment in the community.
- 11 The successful pilot program can do more to reduce the cost
- 12 of restoring homeless persons to normalcy and independence.
- 13 According to Oahu's 2023 Point in Time Count, there are 1,602
- 14 homeless persons reporting substance abuse or mental health
- 15 issues. The average cost of detoxification per year is \$1,536
- 16 for outpatients and \$58,810 for residential patients, while the
- 17 costs for emergency transport and treatment total \$3,633 per
- 18 year. Saving 1,602 patients from outpatient rehab visits or
- 19 diverting them from emergency medical treatment could save the
- 20 State upwards of \$2,460,672 and \$5,820,066, respectively.
- 21 Accordingly, the purpose of this Act is to:

1	(1)	Establish within the statewide office of homelessness
2		and housing solutions in the department of human
3		services a working group to develop a homeless triage
4		and treatment center program that focuses on serving
5		homeless individuals having substance abuse issues or
6		mental illness; and
7	(2)	Appropriate funds to the department of human services.
8	SECT	ION 2. (a) There is established within the statewide
9	office of	homelessness and housing solutions a working group to
10	develop a	homeless triage and treatment center program that
11	focuses of	n serving homeless individuals with substance abuse
12	issues or	mental illness who are in need of medication-assisted
13	detox tre	atment and withdrawal management services.
14	(b)	The homeless triage and treatment center program shall
15	provide:	
16	(1)	Access to emergency food, shelter, housing navigation,
17		and supportive services, twenty-four hours per day,
18		seven days per week;
19	(2)	Case management services;
20	(3)	Medical assessments;
21	(4)	Substance abuse treatment and detoxification services;

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2	(6)	Trauma-informed, cultural-based life skills groups for
3		shelter guests to maximize engagement and retention.
4	(c)	The homeless triage and treatment center program's
5	costs sha	ll be covered by insurance whenever possible, using the
6	State as	a payor of last resort.
7	(d)	The working group shall consist of the following
8	members:	
9	(1)	The governor's senior advisor for mental health and
10		the justice system, who shall serve as co-chair of the
11		working group;
12	(2)	The governor's coordinator on homelessness, who shall
13		serve as co-chair of the working group;
14	(3)	One representative of the judiciary;
15	(4)	One representative from the department of health;
16	(5)	One representative from the department of human

(6) Two members who shall be appointed by the president of

(7) Two members who shall be appointed by the speaker of

(5) Behavioral health services; and



services;

the senate;

the house of representatives;

and

1	(8)	A representative of Partners in Care, Oahu's Continuum
2		of Care, to be invited by the co-chairs of the working
3		group;
4	(9)	A representative of the Institute for Human Services,
5		to be invited by the co-chairs of the working group;

- 7 (10) A representative of Bridging the Gap, Continuum of
  8 Care of Hawaii Island, Maui, and Kauai, to be invited
  9 by the co-chairs of the working group.
- 10 (e) The working group shall submit a report of its

  11 findings and recommendations, including any proposed

  12 legislation, to the legislature no later than twenty days prior

  13 to the convening of the regular session of 2025.
- (f) The members of the working group shall serve without
  compensation but shall be reimbursed for expenses, including
  travel expenses, necessary for the performance of their duties.
- 17 (g) The working group shall cease to exist on .

  18 SECTION 3. In accordance with section 9 of article VII of

  19 the Hawaii State Constitution and sections 37-91 and 37-93,

  20 Hawaii Revised Statutes, the legislature has determined that the

  21 appropriations contained in Act 164, Regular Session of 2023,

- 1 and this Act will cause the state general fund expenditure
- 2 ceiling for fiscal year 2024-2025 to be exceeded by
- 3 \$ or per cent. This current declaration takes
- 4 into account general fund appropriations authorized for fiscal
- 5 year 2024-2025 in Act 164, Regular Session of 2023, and this Act
- 6 only. The reasons for exceeding the general fund expenditure
- 7 ceiling are that:
- 8 (1) The appropriation made in this Act is necessary to
  9 serve the public interest; and
- 10 (2) The appropriation made in this Act meets the needs11 addressed by this Act.
- 12 SECTION 4. There is appropriated out of the general
- 13 revenues of the State of Hawaii the sum of \$ or so
- 14 much thereof as may be necessary for fiscal year 2024-2025 for
- 15 the establishment of the working group and implementation of the
- 16 homeless triage and treatment center program established
- 17 pursuant to section 2 of this Act.
- 18 The sum appropriated shall be expended by the department of
- 19 human services for the purposes of this Act.

1 SECTION 5. This Act shall take effect on July 1, 2050.

## Report Title:

DHS; Statewide Office of Homelessness and Housing Solutions; Homeless Triage and Treatment Center Program; Working Group; Appropriation; Expenditure Ceiling

## Description:

Establishes a working group to develop a Homeless Triage and Treatment Center Program within the Statewide Office of Homelessness and Housing Solutions in the Department of Human Services. Appropriates funds. Effective 7/1/2050. (HD1)

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