## A BILL FOR AN ACT

RELATING TO EDUCATION.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

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#### PART I

2 SECTION 1. The legislature finds that Hawaii's 3 prekindergarten through grade twelve schools have increasingly 4 served as safe havens for individuals who aim to exploit their 5 positions at schools to carry out acts that harm children, 6 violating the inherent trust in those positions. Recent 7 investigations and reports indicate that offenses including but 8 not limited to sexual abuse, physical assault, and other forms 9 of harassment have been committed against students on various 10 public and private prekindergarten through grade twelve campuses 11 throughout the State. The school personnel or volunteer 12 involved in these offenses often seeks to continue harming 13 children by taking advantage of the inability of educational 14 institutions to effectively share information with each other 15 that may prevent future employment in similar educational 16 settings.

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# **S.B. NO.** <sup>2475</sup> S.D. 1

The legislature further finds that based on real or
 perceived legal restrictions, educational institutions fail to
 provide vital information to one another regarding individuals
 who have committed various forms of harassment against students,
 creating a revolving door for repeat offenders and perpetrators
 at prekindergarten through grade twelve schools.

7 The legislature recognizes that it is essential to prevent 8 the presence of these individuals on any prekindergarten through 9 grade twelve campus and from serving in any capacity that 10 requires interaction with or close proximity to students. 11 Therefore, preventative measures are required to preserve the 12 safety of both public and private prekindergarten through grade 13 twelve campuses and bolster protections for students from harm.

14 Therefore, the purpose of this Act is to:

15 (1) Establish a registry for all prekindergarten through
16 grade twelve educational institutions within the State
17 to report instances of acts that demonstrate harm to
18 students by school personnel or volunteers;

19 (2) Establish qualified immunity for employers who provide
 20 good faith information or opinion on a current or
 21 former employee's job performance; and

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1	(3)	Require the Hawaii teacher standards board to revoke
2		the licenses of certain individuals who have resigned
3		or retired during a pending investigation into
4		allegations of sexual assault or sexual harassment.
5	SECT	ION 2. Section 302A-1002, Hawaii Revised Statutes, is
6	amended t	o read as follows:
7	"[+]	<pre>\$302A-1002[+] Reporting of crime-related incidents[-];</pre>
8	harm to s	tudents registry; appeals. (a) There is established a
9		tudents registry, which shall be made accessible to any
10		on within the State. The department shall compile a
11		of employees found to have inflicted harm to a student
12	·	ate. The registry shall contain:
13	(1)	The full and legal name of the employee;
14	(2)	The name of the reporting institution;
15	(3)	Any significant dates including but not limited to the
16		date of the incident and the date of the institution's
17		final finding as a result of its investigation
18		pursuant to subsection (b); and
19	(4)	Any other information deemed necessary by the
20		department.

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1	Institutions shall share information relating to any ongoing or
2	concluded investigation of infliction of harm to a student when
3	requested by another institution. The information shared shall
4	not include personally identifiable information of any student.
5	Notwithstanding any other law to the contrary, any
6	information or employment documents related to the registry
7	obtained from non-governmental educational institutions shall be
8	exempt from the requirements of the Uniform Information
9	Practices Act pursuant to chapter 92F.
10	(b) Upon notification that an employee has allegedly
11	inflicted harm to a student, the institution shall complete an
12	investigation of the allegation. The institution shall register
13	with the department via the registry any final finding resulting
14	from its investigation that an employee of the institution
15	engaged in acts or omissions that resulted in the infliction of
16	harm to a student, notwithstanding whether the employee was
17	terminated, retired, resigned, or banned from the school,
18	pending completion of the investigation. Notwithstanding the
19	status of employment of the employee or future involvement with
20	the school, each institution shall complete the investigation.

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1	(c) All public schools shall inquire with the department
2	to confirm whether a candidate for employment or prospective
3	volunteer at their institution is listed on the registry. Each
4	public school shall consult the registry before authorizing a
5	candidate's or volunteer's assistance at any school event at the
6	school that requires the candidate's or volunteer's interaction
7	with, or close proximity to, a student. If the candidate's or
8	volunteer's name is listed in the registry, the public school
9	shall cease to consider the candidate for employment and shall
10	not authorize the volunteer's assistance in a role that involves
11	interaction with, or close proximity to, a student.
12	(d) Any person whose name appears on the registry may
13	appeal to the office of the superintendent to remove their name
14	from the registry. Upon submission of the appeal, the
15	superintendent shall convene a temporary commission to determine
16	the deletion from the registry. The temporary commission shall
17	comprise of the following members:
18	(1) The superintendent or their designee;
19	(2) The executive director of the state public charter
20	school commission or their designee; and

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1	(3)	The	executive director of the Hawaii Association of
2		Inde	pendent Schools or their designee.
3	The	commi	ssion shall serve as the final arbitrator of
4	<u>appeals a</u>	uthor	ized by this section.
5	<u>(e)</u>	The	board shall adopt rules pursuant to chapter 91 to:
6	(1)	Requ	ire a report to appropriate authorities from a
7		teac	her, official, or other employee of the department
8		who	knows or has reason to believe that an act has
9		been	committed or will be committed, which:
10		(A)	Occurred or will occur on school property during
11			school hours or during activities supervised by
12			the school; and
13		(B)	Involves crimes relating to arson, assault,
14			burglary, disorderly conduct, dangerous weapons,
15			dangerous drugs, harmful drugs, extortion,
16			firearms, gambling, harassment, intoxicating
17			drugs, marijuana or marijuana concentrate,
18			murder, attempted murder, sexual offenses,
19			rendering a false alarm, criminal property
20			damage, robbery, terroristic threatening, theft,
21			or trespass;

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1	(2)	Establish procedures for disposing of any incident
2		reported; [and]
3	(3)	Impose, in addition to any other powers or authority
4		the department may have to discipline school
5		officials, appropriate disciplinary action for failure
6		to report these incidents, including probation,
7		suspension, demotion, and discharge of school
8		officials[+]; and
9	(4)	Require the compilation and maintenance of the
10		registry established pursuant to subsection (a).
11	<u>(f)</u>	As used in this section:
12	"Emp	loyee" means all employees, contractors, and volunteers
13	of any in	stitution.
14	<u>"Fin</u>	al finding" means the conclusion of an institution's
15	investiga	tion that results in a determination by the
16	<u>instituti</u>	on.
17	<u>"Inf</u>	licted harm to a student" or "infliction of harm to a
18	student"	means a student has been subjected to sexual contact or
19	conduct,	including but not limited to sexual assault as defined
20	in the Pe	nal Code, molestation, sexual fondling, incest, or
21	prostitut	ion; obscene or pornographic photographing, filming, or

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1	depiction	; or other similar forms of sexual exploitation,
2	including	but not limited to acts that constitute an offense
3	pursuant	to section 712-1202(1)(b).
4	<u>"Ins</u>	titution" means any educational institution that serves
5	any combi	nation of students from grades prekindergarten through
6	grade twe	elve within the State.
7	<u>"Inv</u>	estigation" means any fact finding by an institution
8	<u>related t</u>	o an individual's potential infliction of harm to a
9	student;	provided that the investigation involves, at a minimum:
10	(1)	An investigator who is not a party or witness in the
11		investigation and does not report to a complaining
12		party or accused party;
13	(2)	An opportunity for the complaining party and accused
14		party to provide information to the investigator
15		regarding the alleged misconduct or other
16		circumstances that caused initiation of the
17		investigation;
18	(3)	Representation for an accused bargaining unit employee
19		as required by law and the applicable collective
20		bargaining agreement;

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1	(4)	Consideration of the information provided by all
2		parties and witnesses who participated in the
3		investigation; and
4	(5)	Reasoned findings based on the information gathered
5		that support the conclusion, to at least a
6		preponderance of the evidence, that the individual
7		inflicted harm to a student.
8	"Reg	istry" means the harm to students registry established
9	<u>in this s</u>	ection containing a list of individuals compiled by the
10	departmen	t that have been found through an institution's
11	investiga	tion to have demonstrated acts resulting in the
12	inflictio	n of harm on a student."
13	SECT	ION 3. Section 302A-1003, Hawaii Revised Statutes, is
14	amended t	o read as follows:
15	"[+]	<b>§302A-1003[<del>]</del>] Indemnity upon reporting.</b> (a) The
16	State sha	ll indemnify and hold harmless anyone participating in
17	good fait	h in making a report pursuant to section 302A-1002 from
18	any civil	or criminal liability that might otherwise be incurred
19	or impose	d by, or as a result of, the making of the report.
20	(b)	An employer that provides to a prospective employer
21	informati	on or opinion about a current or former employee's job

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1	performance is presumed to be acting in good faith and shall
2	have qualified immunity from civil or criminal liability for
3	disclosing the information and for the consequences of the
4	disclosure.
5	(c) The good faith presumption under subsection (b) shall
6	be rebuttable upon a showing by a preponderance of the evidence
7	that the information or opinion disclosed was:
8	(1) Knowingly false; or
9	(2) Knowingly misleading.
10	(d) Nothing in this section shall affect the rights,
11	obligations, remedies, liabilities, or standards of proof under
12	chapters 89, 92F, 368, and 378."
13	PART II
14	SECTION 4. Chapter 302C, Hawaii Revised Statutes, is
15	amended by adding a new section to be appropriately designated
16	and to read as follows:
17	"§302C- Investigation of misconduct; reporting to
18	department of education; harm to students registry. (a) Upon
19	notification that an employee has allegedly inflicted harm to a
20	student, the private school shall complete an investigation of
21	the allegation.

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1	(b) Pursuant to section 302A-1002, the private school
2	shall report to the department of education via the registry any
3	final finding resulting from a private school's investigation
4	that an employee or volunteer of the institution engaged in acts
5	or omissions that resulted in the infliction of harm on a
6	student, notwithstanding whether the employee or volunteer was
7	terminated, retired, resigned, or banned from the school,
8	pending completion of the investigation. Notwithstanding the
9	employment status or future involvement of the employee or
10	volunteer with the school, each private school shall complete
11	the investigation.
12	(c) All private schools shall inquire with the department
13	of education to confirm whether a candidate for employment or
14	prospective volunteer at their institution is listed on the
15	registry. Each private school shall consult the registry before
16	authorizing a candidate's or volunteer's assistance at any
17	school event at the school that requires the candidate's or
18	volunteer's interaction with, or close proximity to, a student.
19	If the candidate's or volunteer's name is listed in the
20	registry, the private school shall cease to consider the
21	candidate for employment and shall not authorize the volunteer's



1	assistance in a role that involves interaction with, or close
2	proximity to, a student.
3	(d) All private schools shall share information relating
4	to any ongoing or concluded investigation of infliction of harm
5	to a student when requested by another institution.
6	(e) For purposes of this section, "employee", "final
7	finding", "inflicted harm to a student" or "infliction of harm
8	to a student", "institution", "investigation", and "registry"
9	shall have the same meanings as defined in section 302A-1002."
10	SECTION 5. Chapter 302D, Hawaii Revised Statutes, is
11	amended by adding a new section to be appropriately designated
12	and to read as follows:
13	" <u>\$302D-</u> Investigation of misconduct; reporting to
14	department; harm to students registry. (a) Upon notification
15	that an employee has allegedly inflicted harm to a student, a
16	charter school shall complete an investigation of the
17	allegation.
18	(b) Pursuant to section 302A-1002, the executive director
19	shall report to the department via the registry any final
20	finding resulting from a charter school's investigation that an
21	employee or volunteer of the institution engaged in acts or

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1	omissions that resulted in the infliction of harm on a student,
2	notwithstanding whether the employee or volunteer was
3	terminated, retired, resigned, or banned from the school,
4	pending completion of the investigation. Notwithstanding the
5	employment status or future involvement of the individual with
6	the school, each charter school shall complete the
7	investigation.
8	(c) All charter schools shall inquire with the department
9	to confirm whether a candidate for employment or prospective
10	volunteer at their institution is listed on the registry. Each
11	charter school shall consult the registry before authorizing a
12	candidate's or volunteer's assistance at any event at the school
13	that requires the candidate's or volunteer's interaction with,
14	or close proximity to, a student. If the candidate's or
15	volunteer's name is listed in the registry, the charter school
16	shall cease to consider the candidate for employment and shall
17	not authorize the volunteer's assistance in a role that involves
18	interaction with, or close proximity to, a student.
19	(d) All charter schools shall share information relating
20	to any ongoing or concluded investigation of infliction of harm
21	to a student when requested by another institution.



1	(e) For purposes of this section, "employee", "final
2	finding", "inflicted harm to a student" or "infliction of harm
3	to a student", "institution", "investigation", and "registry"
4	shall have the same meaning as defined in section 302A-1002."
5	SECTION 6. Chapter 302L, Hawaii Revised Statutes, is
6	amended by adding a new section to be appropriately designated
7	and to read as follows:
8	" <u>\$302L-</u> Investigation of misconduct; reporting to
9	department of education; harm to students registry. (a) Upon
10	notification that an employee has allegedly inflicted harm to a
11	student, an early learning program shall complete an
12	investigation of the allegation.
13	(b) Pursuant to section 302A-1002, the early learning
14	program shall report to the department of education via the
15	registry any final finding resulting from an early learning
16	program's investigation that an employee or volunteer of the
17	institution engaged in acts or omissions that resulted in the
18	infliction of harm on a student, notwithstanding whether the
19	employee or volunteer was terminated, retired, resigned, or
20	banned from the school, pending completion of the investigation.
21	Notwithstanding the employment status or future involvement of



1	the employee or volunteer with the school, each early learning
2	program shall complete the investigation.
3	(c) All early learning programs shall inquire with the
4	department of education to confirm whether a candidate for
5	employment or prospective volunteer at their institution is
6	listed on the registry. Each early learning program shall
7	consult the registry before authorizing a candidate's or
8	volunteer's assistance at any school event at the school that
9	requires the candidate's or volunteer's interaction with, or
10	close proximity to, a student. If the candidate's or
11	volunteer's name is listed in the registry, the early learning
12	program shall cease to consider the candidate for employment and
13	shall not authorize the volunteer's assistance in a role that
14	involves interaction with, or close proximity to, a student.
15	(d) All early learning programs shall share information
16	relating to any ongoing or concluded investigation of infliction
17	of harm to a student when requested by another institution.
18	(e) For purposes of this section, "employee", "final
19	finding", "inflicted harm to a student", "infliction of harm to
20	a student", "institution", "investigation", and "registry" shall
21	have the same meanings as defined in section 302A-1002."



SECTION 7. Section 302A-602, Hawaii Revised Statutes, is
 amended to read as follows:

3 "\$302A-602 Teachers; licenses and certificates. (a) No 4 person shall serve as a teacher in the department without first 5 having obtained a license from the Hawaii teacher standards 6 board in [such] the form as the Hawaii teacher standards board 7 determines. The department shall establish types of 8 certificates in the educational field and the requirements to 9 qualify for those certificates issued to individuals who are not 10 required to obtain a license pursuant to sections 302A-801 to 11 302A-808.

(b) Beginning with the 2002-2003 school year, no person paid under the salary schedule contained in the unit 5 collective bargaining agreement shall serve as a teacher in the department without first having obtained a license pursuant to sections 302A-801 to 302A-808 from the Hawaii teacher standards board in [such] the form as the Hawaii teacher standards board determines.

(c) Beginning with the 2002-2003 school year, the
department may employ unlicensed individuals as emergency hires
pursuant to sections 302A-801 to 302A-808. The Hawaii

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1	Association of Independent Schools may, on a voluntary basis,
2	collaborate with the department of education by reporting to the
3	department the names of all individuals who were previously
4	employed at a private school in the State and meet the criteria
5	for placement on the list of individuals disqualified from
6	employment with the department pursuant to section 302A-1002(a).
7	(d) Any person paid under the salary schedule contained in
8	the unit (5) collective bargaining agreement shall have the
9	person's license revoked by the Hawaii teacher standards board
10	if the person resigns or retires during the pendency of any
11	investigation into allegations of sexual assault or sexual
12	harassment, including criminal and workplace investigations, and
13	the person's name shall be included on the harm to students
14	registry established pursuant to section 302A-1002; provided
15	that inclusion on the registry shall only occur after an
16	investigation conducted pursuant to section 302A-1002(b) results
17	in a final finding that the person engaged in acts or omissions
18	that resulted in the infliction of harm to a student.
19	(e) Any individual who retires or resigns from teaching
20	before the completion of any investigation into an allegation
21	that the individual inflicted harm to a student shall surrender



1	their Hawaii teaching license. The Hawaii teacher standards
2	board shall report the surrender of the individual's teaching
3	license to the National Association of State Directors of
4	Teacher Education and Certification.
5	(f) For the purposes of this section, "final finding",
6	"infliction of harm to student", "investigation", and "registry"
7	shall have the same meanings as defined in section 302A-1002."
8	PART III
9	SECTION 8. Statutory material to be repealed is bracketed
10	and stricken. New statutory material is underscored.
11	SECTION 9. This Act shall take effect upon its approval.



#### Report Title:

DOE; State Public Charter School Commission; HTSB; Executive Office on Early Learning; Private Schools; Harm to Students Registry; Employees; License Revocation; Appeal; Qualified Immunity

#### Description:

Establishes a Harm to Students Registry for all prekindergarten through grade twelve institutions operating in the State to be administered by the Department of Education. Establishes certain exceptions for information shared on the Harm to Students Registry. Requires schools to complete any investigation into employees who have pending allegations of harming students, regardless of employment status. Requires schools to consult with the Harm to Students Registry before authorizing prospective employees or volunteers to interact with students. Requires schools to share information on ongoing or concluded investigations of infliction of harm to a student when requested by another institution. Establishes an appeal process for individuals who request removal from the Harm to Students Registry. Requires the Hawaii Teacher Standards Board to revoke the licenses of certain individuals who have resigned or retired in lieu of termination. Requires individuals who retire or resign before the completion of an investigation involving infliction of harm to student to surrender their Hawaii teaching license. Requires the Hawaii Teacher Standards Board to report surrendered licenses to the National Association of State Directors of Teacher Education and Certification. Establishes qualified immunity for employers who provide good faith information or opinion on a current or former employee's job performance. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

