THE SENATE THIRTY-SECOND LEGISLATURE, 2024 STATE OF HAWAII

S.B. NO. 2443

# A BILL FOR AN ACT

RELATING TO HIGHWAY SAFETY.

### **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:**

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### PART I

SECTION 1. The legislature finds that the prevalence of
drivers who violate Hawaii's traffic laws is intolerable,
particularly drivers who speed. This dangerous behavior puts
the lives of all of Hawaii's roadway users at risk. According
to state traffic data, speeding continues to be the most common
contributing factor in motor vehicle fatalities. Data from the

8 department of transportation shows that speeding contributed to9 almost fifty per cent of all motor vehicle fatalities.

10 Automated speed enforcement cameras are powerful tools that 11 can reduce motor vehicle crashes and fatalities by augmenting 12 traditional enforcement efforts or enforcing in locations where 13 traffic stops are impractical or unsafe.

14 The purpose of this Act is to establish an automated speed15 enforcement program to improve enforcement of speeding laws.

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PART II



1	SECTION 2. The Hawaii Revised Statutes is amended by
2	adding a new chapter to title 17 to be appropriately designated
3	and to read as follows:
4	"CHAPTER
5	AUTOMATED SPEED ENFORCEMENT SYSTEMS
6	<b>§ -1. Definitions.</b> As used in this chapter, unless the
7	context otherwise requires:
8	"Automated speed enforcement system" means a device, or
9	combination of devices, used for traffic enforcement pursuant to
10	section 291C-102 or section 291C- , that includes a vehicle
11	sensor working in conjunction and synchronization with a speed
12	measuring device and a camera, to automatically produce and
13	record one or more sequenced photographs, microphotographs,
14	video, or other recorded images of a motor vehicle and motor
15	vehicle license plate, at the time the motor vehicle is
16	exceeding the applicable speed limit, in violation of section
17	291C
18	"County highway" has the same meaning as used in section
19	264-1.
20	"Department" means the department of transportation.



"Intersection" has the same meaning as used in section
 291C-1.

3 "Motor vehicle" has the same meaning as used in section4 291C-1.

5 "Owner" or "registered owner" has the same meaning as used
6 in section 286-2.

7 "Location" means the place, intersection, or roadway where
8 an automated speed enforcement system is installed and operated.
9 "State highway" has the same meaning as used in section
10 264-1.

11 § -2. Automated speed enforcement systems program;
12 established. There is established the automated speed
13 enforcement systems program, which may be implemented by the
14 State or any county, on state or county highways within each
15 respective county, to enforce the speed restriction laws of the
16 State.

17 § -3. State and county powers and duties. (a) The
18 State shall establish and implement, in accordance with this
19 chapter, an automated speed enforcement system imposing monetary
20 liability on the registered owner of a motor vehicle for failure



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1 to comply with section 291C-102. The State or any county may 2 provide for the:

3 (1) Procurement, location, and oversight of an automated
4 speed enforcement system; and

5 (2) Installation, operation, maintenance, and repair of
6 the automated speed enforcement system through a
7 third-party contractor.

8 Where the automated speed enforcement system affects state 9 property, the department shall cooperate with and assist the 10 county as needed to install, maintain, and repair the automated 11 speed enforcement system established pursuant to this chapter.

(b) The compensation paid by the State to establish an automated speed enforcement system under this chapter to a manufacturer or vendor of the equipment used shall be based upon the value of the equipment and services provided or rendered in support of the automated speed enforcement system and shall not be based upon a portion of the fine or civil penalty imposed or the revenue generated by the equipment.

19 (c) Prior to the installation and operation of any20 automated speed enforcement system, for each location considered



1 for enforcement via the automated speed enforcement system, the 2 State shall:

3 (1) Conduct a comprehensive engineering review and study
4 of each location and implement all necessary and
5 appropriate engineering, design, and traffic-control
6 signal measures; and

7 (2) Conduct a study to acquire a baseline average of the 8 number of motor vehicles violating the posted speed 9 limit pursuant to section 291C-102, over a period of not less than one week; provided that the baseline 10 11 average shall be determined prior to the installation 12 of any signs or other official traffic-control devices that indicate that a location is being considered for 13 an automated speed enforcement system. 14

(d) At least sixty days prior to the automated speed enforcement system becoming operational, the department, in conjunction with any county that implements an automated speed enforcement system program pursuant to this chapter, shall conduct a comprehensive informational and educational campaign to inform motorists and the general public about the program.



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(e) During the first thirty days of operation of an
 automated speed enforcement system at a particular location, a
 warning shall be issued for any violation and mailed to the
 registered owner of the motor vehicle at the address on record
 at the vehicle licensing division in lieu of a summons or
 citation pursuant to section -5.

7 § -4 Automated speed enforcement system requirements.
8 (a) Automated speed enforcement system equipment shall be
9 operated from a fixed pole, post, or other fixed structure on a
10 state or county highway.

11 (b) Signs or other traffic-control signal devices 12 indicating that traffic signal laws are enforced by an automated 13 speed enforcement system shall be posted on major routes entering the area in question to provide, as far as practicable, 14 notice to drivers of the existence and operation of the system. 15 16 Proof of a violation of section 291C-102 shall be as (C) evidenced by information obtained from an automated speed 17 enforcement system authorized pursuant to this chapter. A 18 19 certificate, sworn to or affirmed by the reviewing county police department, or a facsimile thereof, based upon inspection of any 20 clear and unobstructed photographic, digital, or other visual 21

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2 shall be available for inspection in any proceeding to 3 adjudicate the liability for that violation. 4 (d) It shall be a defense to any prosecution for a 5 violation of motor vehicle speed limits pursuant to this chapter 6 that the automated speed enforcement system was malfunctioning at the time of the alleged violation. 7 8 The conditions specified in this section shall not (e) 9 apply when the information gathered is used for highway safety 10 research or to issue warning citations not involving a fine or 11 court appearance. 12 S -5 Summons or citations. (a) Notwithstanding any law 13 to the contrary, beginning January 1, 2025, whenever any motor vehicle is determined, by means of an automated speed 14 enforcement system, to have violated the posted speed limit 15 16 pursuant to section 291C-102, the State's third party contractor 17 shall cause a summons or citation, as described in this section, 18 to be sent by first class mail, that is postmarked within ten-19 calendar days after the date of the incident, to the registered 20 owner of the motor vehicle at the address on record at the

image of the motor vehicle license plate evidencing a violation

21 vehicle licensing division. If the end of the ten-calendar day



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period falls on a Saturday, Sunday, or holiday, then the ending
 period shall run until the end of the next day that is not a
 Saturday, Sunday, or holiday.

4 The form and content of the summons or citation shall (b) 5 be as adopted or prescribed by the administrative judge of the 6 district courts and shall be printed on a form commensurate with 7 the form of other summonses or citations used in modern methods 8 of arrest, so designed to include all necessary information to 9 make the summons or citation valid within the laws of the State; 10 provided that any summons or citation issued pursuant to the 11 automated speed enforcement systems program shall contain a 12 clear and unobstructed photographic, digital, or other visual 13 image of the motor vehicle license plate, and speed units measured by the speed reader, which shall be used as evidence of 14 the violation. 15

16 (c) Every summons or citation shall be consecutively
17 numbered and each copy thereof shall bear the number of its
18 respective original.

19 (d) Prior to the mailing of the summons or citation for a
20 traffic infraction pursuant to subsection (a), the applicable
21 county police department shall review and verify the validity of



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the clear and unobstructed photographic, digital, or other
 visual image of the license plate of the motor vehicle required
 under this section.

4 (e) Upon receipt of the summons or citation the registered
5 owner shall respond as provided for in chapter 291D-6. A record
6 of the mailing of the summons or citations prepared in the
7 ordinary course of business is prima facie evidence of
8 notification. The registered owner shall be determined by the
9 identification of the motor vehicle license plate.

10 S -6 Registered owner's responsibility for a summons or 11 citation. (a) In any proceeding for a violation of this 12 chapter, the information contained in the summons or citation 13 mailed in accordance with section -5 shall be deemed prima 14 facie evidence that a violation of section 291C-102 occurred. 15 If the registered owner does not rebut the evidence presented in 16 this subsection by presenting one or more of the defenses listed 17 in subsection (b), the registered owner shall be strictly liable for a violation of section 291C-102. 18

19 (b) The registered owner of the vehicle may present the20 following evidence to rebut the evidence in subsection (a):



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1 (1)Submitting a written statement as provided in section 2 291D-6(b)(2); 3 Testifying in open court under oath that the person (2)named in the summons or citation was not the 4 5 registered owner of the motor vehicle at the time of the alleged violation; 6 7 (3) Calling witnesses to testify in open court under oath 8 that the person named in the summons or citation was 9 not the registered owner of the motor vehicle at the 10 time of the alleged violation; or 11 (4) Submitting to the court adjudicating the alleged 12 violation, prior to the return date established on the 13 citation or summons issued pursuant to this chapter, a letter of verification of loss from the county police 14 15 department indicating that the motor vehicle or the 16 motor vehicle license plates had been reported stolen. 17 S -7 Failure to comply with summons or citation. If the 18 registered owner of the motor vehicle fails to respond to a 19 summons or citation within thirty days from the date of the mailing of the summons or citation, the district court shall 20



issue a notice of entry of judgment of default to the registered
 owner of the motor vehicle pursuant to section 291D-7(e).

3 S -8 Liability for rental or U-drive motor vehicle. 4 Notwithstanding any law to the contrary, any registered owner of 5 record who is the lessor of a rental or U-drive motor vehicle, including those defined in section 286-2, shall be liable for 6 7 any summons or citation issued pursuant to this chapter. The 8 registered owner shall not be precluded from pursuing 9 reimbursement from any applicable renter or lessee.

10 S -9 Fines for unauthorized disclosure. All personal 11 and confidential information made available by an automated 12 speed enforcement system to an officer, employee, or agent of 13 the State or any county, including third party contractors, 14 shall be kept confidential and shall be used only for the 15 purposes for which the information was furnished. Any officer, 16 employee, or agent of the State or any county, including a 17 third-party contractor, who intentionally discloses or provides 18 a copy of personal and confidential information obtained from an 19 automated speed enforcement system to any person or agency 20 without authorization shall be fined not more than \$500;



1 provided that the fine shall not preclude the application of 2 penalties or fines otherwise provided for by law. 3 -10 Automated speed enforcement systems program S special fund; established. (a) There is established in the 4 5 state treasury an automated speed enforcement system program 6 special fund to be administered by the department, into which 7 shall be deposited all fines collected pursuant to this chapter. 8 Moneys in the fund shall be expended by the department (b) 9 in the county in which the fine was imposed, for the 10 establishment, implementation, operation, oversight, management, 11 repair, and maintenance of an automated speed enforcement 12 system. 13 S -11 Rules. The department shall adopt rules pursuant 14 to chapter 91 to effectuate the purposes of this chapter; 15 provided that the department may adopt interim rules to carry out the purposes of this chapter without regard to chapter 91 or 16 201M; provided further that: 17 18 The department shall hold at least one public hearing (1) 19 before the adoption of the interim rules; and 20 (2)The interim rules shall be effective for no more than 21 two years after adoption."



1	PART III
2	SECTION 3. Chapter 291C, Hawaii Revised Statutes, is
3	amended by adding a new section to be appropriately designated
4	and to read as follows:
5	" <u>§291C-</u> <u>Noncompliance with speed limit under automated</u>
6	speed enforcement system (a) Whenever a motor vehicle travels
7	through a location actively monitored by an automated speed
8	enforcement system, all registered owners of all motor vehicles
9	in vehicular traffic shall be held strictly liable for their
10	motor vehicle's compliance with the maximum speed limit, to the
11	extent that registered owners may be cited and held accountable
12	for their motor vehicle traveling at a speed greater than the
13	maximum speed limit, via civil traffic infractions pursuant to
14	chapter .
15	(b) In the event a registered owner is cited for their
16	motor vehicle violating this section, and the driver of the
17	motor vehicle is cited pursuant to section 291C-102 or section
18	291C-105 for the same incident, the citation issued under this
19	paragraph shall be dismissed.
20	(c) If the maximum speed limit is exceeded by more than
21	ten miles per hour, an additional surcharge of \$10 shall be



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1	imposed and this surcharge shall be deposited into the
2	neurotrauma special fund.
3	(d) If the motor vehicle is traveling at a speed
4	exceeding:
5	(1) The maximum speed limit by thirty miles per hour or
6	more; or
7	(2) Eighty miles per hour or more irrespective of the
8	maximum speed limit;
9	the registered owner shall pay a fine of \$250.
10	(e) To the extent a registered owner's motor vehicle fails
11	to comply with any other law or ordinance related to traffic-
12	control signals the registered owner of a motor vehicle shall
13	not be held strictly liable unless otherwise provided by law.
14	(f) For purposes of this section, "maximum speed limit"
15	means the maximum speed limit established by county ordinance or
16	by official signs placed by the director of transportation on
17	highways under the director's jurisdiction."
18	SECTION 4. Section 291C-161, Hawaii Revised Statutes, is
19	amended to read as follows:
20	"§291C-161 Penalties; photo red light imaging detector
21	system fines[-]; automated speed enforcement system fines. (a)



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1 It shall be a violation for any person to violate any of the 2 provisions of this chapter, except as otherwise specified in 3 subsections (c) and (d) and unless the violation is by other law 4 of this State declared to be a felony, misdemeanor, or petty misdemeanor. 5 6 (b) Except as provided in subsections (c) and (d), every 7 person who is determined to have violated any provision of this 8 chapter for which another penalty is not provided shall be 9 fined: 10 (1) Not more than [\$200] \$250 for a first violation 11 thereof; Not more than \$300 for a second violation committed 12 (2) 13 within one year after the date of the first violation; 14 and Not more than \$500 for a third or subsequent violation 15 (3) 16 committed within one year after the date of the first 17 violation. 18 (C) Every person convicted under or found in violation of 19 section 291C-12, 291C-12.5, 291C-12.6, 291C-13, 291C-14, 291C-15, 291C-16, 291C-72, 291C-73, 291C-95, 291C-102, 291C-103, 20



291C-104, or 291C-105 shall be sentenced or fined in accordance
 with those sections.

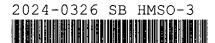
3 (d) Every person who violates section 291C-13 or 291C-184 shall:

5 (1) Be fined not more than [\$200] \$250 or imprisoned not
6 more than ten days for a first conviction thereof;
7 (2) Be fined not more than \$300 or imprisoned not more
8 than twenty days or both for conviction of a second
9 offense committed within one year after the date of
10 the first offense; and

11 (3) Be fined not more than \$500 or imprisoned not more
12 than six months or both for conviction of a third or
13 subsequent offense committed within one year after the
14 date of the first offense.

(e) The court may assess a sum not to exceed \$50 for the cost of issuing a penal summons upon any person who fails to appear at the place within the time specified in the citation issued to the person for any traffic violation.

19 (f) Fines collected for a violation of section 291C-32(c)
20 pursuant to the photo red light imaging detector system
21 established pursuant to chapter 291J shall be deposited into the



1	photo red light imaging detector systems program special fund
2	established under section 291J-12 and shall be expended in the
3	county in which the fine was imposed, for purposes that include
4	the establishment, implementation, operation, oversight,
5	management, repair and maintenance of a photo red light imaging
6	detector system.
7	(g) Notwithstanding any other law to the contrary, fines
8	collected for a violation of section 291C- pursuant to an
9	automated speed enforcement system established by
10	chapter shall be deposited into the automated speed
11	enforcement systems program special fund established under
12	section -10 and shall be expended in the county in which the
13	fine was imposed, for purposes that include the establishment,
14	implementation, operation, oversight, repair and maintenance of
15	an automated speed enforcement system and implementation of the
16	automated speed enforcement systems program.
17	[ <del>(g)</del> ] <u>(h)</u> The court may require a person who violates any
18	of the provisions of this chapter to attend a course of
19	instruction in driver retraining as deemed appropriate by the
20	court, in addition to any other penalties imposed."



SECTION 5. Section 291C-165, Hawaii Revised Statutes, is
 amended to read as follows:

3 "\$291C-165 Summons or citation. (a) There shall be 4 provided for use by authorized police officers, or county employees designated by the county chiefs of police, a form of 5 summons or citation for use in citing violators of those traffic 6 7 laws that do not mandate the physical arrest of violators. The 8 form and content of the summons or citation shall be as adopted 9 or prescribed by the administrative judge of the district courts 10 and shall be printed on a form commensurate with the form of 11 other summonses or citations used in modern methods of arrest, 12 so designed to include all necessary information to make the 13 same valid within the laws and regulations of the State.

14 (b) In every case when a citation is issued, the original 15 of the citation shall be given to the violator; provided that: 16 (1)In the case of an unattended vehicle, the original of 17 the citation shall be affixed to the vehicle as provided for in section 291C-167; or 18 19 (2) In the case of: 20 (A) A vehicle utilizing the high occupancy vehicle

20 (A) A vehicle utilizing the high occupancy vehicle
 21 lane illegally; or



1	(B) A vehicle illegally utilizing a parking space
2	reserved for persons with disabilities, where the
3	violator refuses the citation;
4	the original of the citation shall be sent by certified or
5	registered mail, with a return receipt that is postmarked within
6	forty-eight hours of the time of the incident, as provided in
7	section 291C-223 for vehicles illegally utilizing the high
8	occupancy vehicle lane, or within seventy-two hours of the time
9	of the incident for vehicles illegally utilizing a parking space
10	reserved for persons with disabilities, to the registered owner
11	of the vehicle at the address on record at the vehicle licensing
12	division. If the end of the applicable forty-eight or seventy-
13	two hour period falls on a Saturday, Sunday, or holiday, then
14	the ending period shall run until the end of the next day
15	[ <del>which</del> ] <u>that</u> is not a Saturday, Sunday, or holiday; provided
16	that the administrative judge of the district courts may allow a
17	carbon copy of the citation to be given to the violator or
18	affixed to the vehicle and provide for the disposition of the
19	original and any other copies of the citation.
20	(c) In the case of a motor vehicle determined by means of

21 a photo red light imaging detector system established pursuant



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to chapter 291J to have disregarded a steady red signal in 1 2 violation of section 291C-32(c); the original of the citation 3 shall be sent by first class mail within ten calendar days from the time of the incident for motor vehicles disregarding a 4 steady red light signal in violation of section 291C-32(c), as 5 determined by means of a photo red light imaging system, to the 6 7 registered owner of the motor vehicle at the address on record at the vehicle licensing division. If the end of the applicable 8 ten calendar day period falls on a Saturday, Sunday, or holiday, 9 then the ending period shall run until the end of the next day 10 [which] that is not a Saturday, Sunday, or holiday. 11 12 (d) In the case of a motor vehicle determined by means of a speed enforcement system established pursuant to 13 chapter to have exceeded a speed restriction in violation of 14 15 section 291C- , the original of the citation shall be sent by first class mail within ten calendar days from the time of the 16 17 incident for motor vehicles disregarding a speed limit sign, to 18 the registered owner of the motor vehicle at the address on 19 record at the vehicle licensing division. If the end of the 20 applicable ten calendar day period falls on a Saturday, Sunday,



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1	or holiday, then the ending period shall run until the end of
2	the next day that is not a Saturday, Sunday, or holiday.
3	[ <del>(d)</del> ] <u>(e)</u> Every citation shall be consecutively numbered
4	and each carbon copy shall bear the number of its respective
5	original."
6	PART IV
7	SECTION 6. There is appropriated out of the general
8	revenues of the State of Hawaii the sum of \$ or so
9	much thereof as may be necessary for fiscal year 2024-2025 to be
10	deposited into the automated speed enforcement systems program
11	special fund.
12	SECTION 7. There is appropriated out of the automated
13	speed enforcement systems program special fund the sum of
14	\$ or so much thereof as may be necessary for fiscal
15	year 2024-2025 for the establishment and implementation of the
16	automated speed enforcement systems program.
17	The sum appropriated shall be expended by the department of
18	transportation for the purposes of this Act.
19	SECTION 8. In accordance with section 9 of article VII of
20	the Hawaii State Constitution and sections 37-91 and 37-93,
21	Hawaii Revised Statutes, the legislature has determined that the



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appropriations contained in H.B. No. , will cause the state 1 2 general fund expenditure ceiling for fiscal year 2024-2025 to be 3 exceeded by \$ or per cent. In addition, the 4 appropriation contained in this Act will cause the general fund 5 expenditure ceiling for fiscal year 2024-2025 to be further 6 exceeded by \$ or per cent. The combined total 7 amount of general fund appropriations contained in only these 8 two Acts will cause the state general fund expenditure ceiling 9 for fiscal year 2024-2025 to be exceeded by 10 per cent. The reasons for exceeding the \$ or 11 general fund expenditure ceiling are that: 12 The appropriation made in this Act is necessary to (1)13 serve the public interest; and 14 (2) The appropriation made in this Act meets the needs 15 addressed by this Act. 16 SECTION 9. If any provision of this Act, or the 17 application thereof to any person or circumstance, is held 18 invalid, the invalidity does not affect other provisions or 19 applications of the Act that can be given effect without the 20 invalid provision or application, and to this end the provisions 21 of this Act are severable.



SECTION 10. This Act does not affect rights and duties
 that matured, penalties that were incurred, and proceedings that
 were begun before its effective date.
 SECTION 11. Statutory material to be repealed is bracketed
 and stricken. New statutory material is underscored.
 SECTION 12. This Act shall take effect on July 1, 2024.

INTRODUCED BY:



### Report Title:

Department of Transportation; Highway Safety; Automated Speed Enforcement System; Automated Speed Enforcement Systems Program Special Fund; Appropriation; Expenditure Ceiling

### Description:

Establishes the Automated Speed Enforcement Systems Program. Authorizes the state or counties to administer the Automated Speed Enforcement Systems Program. Requires fines collected beginning 1/1/2025 for violations on a county highway to be expended for the operation of the Automated Speed Enforcement Systems Program. Creates a new offense of noncompliance with the posted speed limit under the Automated Speed Enforcement System. Appropriates funds.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

