# A BILL FOR AN ACT

RELATING TO TAXATION.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that graduate education
- 2 provides students with advanced academic and professional
- 3 training to prepare them for high-level careers in academia or
- 4 as industry professionals in the private sector. To offset the
- 5 cost of graduate education, universities may provide a tuition
- 6 waiver of a certain number of credit hours in exchange for work
- 7 as a graduate assistant, teaching assistant, or research
- 8 assistant. Under existing law, this added benefit may not be
- 9 considered taxable income for all graduate assistants. The
- 10 legislature finds that as a quantifiable benefit, tuition
- 11 waivers for graduate assistants should be considered taxable
- 12 income for the purpose of state income taxation.
- The taxation of benefits, including tuition waivers,
- 14 received by graduate assistants at the university of Hawaii is a
- 15 matter of statewide concern pursuant to article X, section 6, of
- 16 the Hawaii State Constitution.
- 17 Therefore, the purpose of this Act is to:



1	(1)	Require any qualified tuition reduction for graduate
2		assistants enrolled in graduate level coursework to be
3	•	considered taxable income; and
4	(2)	Restrict the qualified tuition reduction for graduate
5		assistants enrolled in graduate level coursework to be
6		equal to an amount not more than a certain percentage
7		of the resident tuition fee.
8	SECT	ION 2. Chapter 304A, Hawaii Revised Statutes, is
9	amended b	y adding two new sections to part II, subpart A, to be
10	appropria	tely designated and to read as follows:
11	" <u>\$30</u>	4A- Graduate assistants; tuition waiver; taxable
12	income.	(a) Any qualified tuition reduction for graduate
13	assistant	s enrolled in graduate level coursework shall be
14	considere	ed taxable income under chapter 235.
15	(b)	For purposes of this section:
16	"Gra	duate assistant" means a student in a renewable,
17	part-time	academic appointment with responsibilities of teaching
18	and resea	rch in their unit of hire, and have roles as
19	professio	mals, albeit of an apprentice nature, in the university
20	community	<u>'.</u>

1	"Qua	lified tuition reduction" means the amount of any
2	reduction	in tuition provided to an employee who is a graduate
3	student at	an organization described in section 170(b)(1)(A)(ii)
4	of the In	ternal Revenue Code for the education at such
5	organizat	ion (or another organization described in section
6	170(b)(1)	(A)(ii) of the Internal Revenue Code) of:
7	(1)	Such employee; or
8	(2)	Any person treated as an employee (or whose use is
9		treated as an employee use) under the rules of section
10		132(h) of the Internal Revenue Code.
11	§304	A- Graduate assistants; tuition waiver; tuition
12	fees; res	ident, nonresident. (a) Any qualified tuition
13	reduction	for graduate assistants enrolled in graduate level
14	coursewor	k shall be equal to:
15	(1)	For a graduate assistant who qualifies for resident
16		tuition fees, an amount not more than per
17		cent of the resident tuition fee; and
18	(2)	For a graduate assistant who qualifies for nonresident
19		tuition fees, an amount not more than per
20		cent more than the resident tuition fee.
21	(b)	For purposes of this section:

1	"Graduate assistant" means a student in a renewable, part-
2	time academic appointment with responsibilities of teaching and
3	research in their unit of hire, and have roles as professionals,
4	albeit of an apprentice nature, in the university community.
5	"Qualified tuition reduction" means the amount of any
6	reduction in tuition provided to an employee who is a graduate
7	student at an organization described in section 170(b)(1)(A)(ii)
8	of the Internal Revenue Code for the education at such
9	organization (or another organization described in section
10	170(b)(1)(A)(ii) of the Internal Revenue Code) of:
11	(1) Such employee; or
12	(2) Any person treated as an employee (or whose use is
13	treated as an employee use) under the rules of section
14	132(h) of the Internal Revenue Code."
15	SECTION 3. Section 235-2.4, Hawaii Revised Statutes, is
16	amended to read as follows:
17	"§235-2.4 Operation of certain Internal Revenue Code
18	provisions; sections 63 to 530. (a) Section 63 (with respect
19	to taxable income defined) of the Internal Revenue Code shall be
20	operative for the purposes of this chapter, subject to the
21	following:

1	(1)	Section 63(c)(1)(B) (relating to the additional
2		standard deduction), 63(c)(1)(C) (relating to the real
3		property tax deduction), 63(c)(1)(D) (relating to the
4		disaster loss deduction), 63(c)(1)(E) (relating to the
5		motor vehicle sales tax deduction), 63(c)(4) (relating
6		to inflation adjustments), 63(c)(7) (defining the real
7		property tax deduction), 63(c)(8) (defining the
8	•	disaster loss deduction), 63(c)(9) (defining the motor
9		vehicle sales tax deduction), and 63(f) (relating to
10		additional amounts for the aged or blind) of the
11		Internal Revenue Code shall not be operative for
12		purposes of this chapter;
13	(2)	Section 63(c)(2) (relating to the basic standard
14		deduction) of the Internal Revenue Code shall be
15		operative, except that the standard deduction amounts
16		provided therein shall instead mean:
17		(A) \$4,400 in the case of:
18		(i) A joint return as provided by section 235-
19	·	93; or
20		(ii) A surviving spouse (as defined in section
21		2(a) of the Internal Revenue Code);

1		(B)	\$3,212 in the case of a head of household (as
2			defined in section 2(b) of the Internal Revenue
3			Code);
4		(C)	\$2,200 in the case of an individual who is not
5			married and who is not a surviving spouse or head
6			of household; or
7		(D)	\$2,200 in the case of a married individual filing
8			a separate return;
9	(3)	Sect	ion 63(c)(5) (limiting the basic standard
10		dedu	ction in the case of certain dependents) of the
11		Inte	rnal Revenue Code shall be operative, except that
12		the	limitation shall be the greater of \$500 or the
13		indi	vidual's earned income; and
14	(4)	The	standard deduction amount for nonresidents shall
15		be c	alculated pursuant to section 235-5.
16	(b)	Sect	ion 67 (with respect to the 2-percent floor on
17	miscellan	eous	itemized deductions) of the Internal Revenue Code
18	shall be	opera	tive for purposes of this chapter, except that the
19	suspensio	n in	section 67(g) shall not be operative for purposes
20	of this c	hapte	er.

- 1 (c) Section 68 (with respect to the overall limitation on
- 2 itemized deductions) of the Internal Revenue Code shall be
- 3 operative; provided that the:
- 4 (1) Thresholds shall be those that were operative for
- federal tax year 2009; and
- 6 (2) Suspension in section 68(f) shall not be operative for
- 7 purposes of this chapter.
- 8 (d) Section 72 (with respect to annuities; certain
- 9 proceeds of endowment and life insurance contracts) of the
- 10 Internal Revenue Code shall be operative for purposes of this
- 11 chapter and be interpreted with due regard to section 235-7(a),
- 12 except that the ten per cent additional tax on early
- 13 distributions from retirement plans in section 72(t) shall not
- 14 be operative for purposes of this chapter.
- (e) Section 85 (with respect to unemployment compensation)
- 16 of the Internal Revenue Code shall be operative for purposes of
- 17 this chapter, except that section 85(c) shall not be operative
- 18 for purposes of this chapter.
- 19 (f) Section 108 (with respect to income from discharge of
- 20 indebtedness) of the Internal Revenue Code shall be operative
- 21 for purposes of this chapter, except that section 108(i)

- 1 (relating to deferral and ratable inclusion of income arising
- 2 from business indebtedness discharged by the reacquisition of a
- 3 debt instrument) shall not be operative for purposes of this
- 4 chapter.
- 5 (g) Section 117(d) (with respect to qualified tuition
- 6 reduction) of the Internal Revenue Code shall be operative;
- 7 provided that qualified tuition reduction, as defined in this
- 8 subsection, for graduate assistants enrolled in graduate level
- 9 coursework shall be subject to income tax under this chapter.
- 10 For purposes of this subsection:
- "Graduate assistant" means a student in a renewable, part-
- 12 time academic appointment with responsibilities of teaching and
- 13 research in their unit of hire, and have roles as professionals,
- 14 albeit of an apprentice nature, in the university community.
- "Qualified tuition reduction" means the amount of any
- 16 reduction in tuition provided to an employee who is a graduate
- 17 student at an organization described in section 170(b)(1)(A)(ii)
- 18 of the Internal Revenue Code for the education at such
- 19 organization (or another organization described in section
- 20 170(b)(1)(A)(ii) of the Internal Revenue Code) of:
- 21 (1) Such employee; or

1	(2) Any person treated as an employee (or whose use is
2	treated as an employee use) under the rules of section
3	132(h) of the Internal Revenue Code.
4	$\left[\frac{g}{g}\right]$ (h) Section 121 (with respect to exclusion of gain
5	from sale of principal residence) of the Internal Revenue Code
6	shall be operative for purposes of this chapter, except that for
7	the election under section 121(f), a reference to section 1034
8	treatment means a reference to section 235-2.4(n) in effect for
9	taxable year 1997.
10	[ <del>(h)</del> ] <u>(i)</u> Section 132 (with respect to certain fringe
11	benefits) of the Internal Revenue Code shall be operative for
12	purposes of this chapter, except that:
13	(1) The suspensions in section $132(f)(8)$ and $132(g)(2)$
14	shall not be operative for purposes of this chapter;
15	and
16	(2) Section 132(n) shall not apply to United States
17	Department of Defense Homeowners Assistance Program
18	payments authorized by the American Recovery and
19	Reinvestment Act of 2009.
20	[ <del>(i)</del> ] <u>(j)</u> Section 162 (with respect to trade or business
21	expenses) of the Internal Revenue Code shall be operative for

- 1 the purposes of this chapter, except that sections 162(f)(2),
- 2 (3), and (4) (all of which relate to exceptions to the general
- 3 rule, established in section 162(f)(1), that no deduction is
- 4 allowed for the payment of fines or penalties) shall not be
- 5 operative for purposes of this chapter.
- 6 [<del>(j)</del>] (k) Section 163 (with respect to interest) of the
- 7 Internal Revenue Code shall be operative for the purposes of
- 8 this chapter, except that the following provisions shall not be
- 9 operative for the purposes of this chapter:
- 10 (1) Section 163(d)(4)(B) (defining net investment income
- to exclude dividends);
- (2) Section 163(e)(5)(F) (suspension of applicable high-
- yield discount obligation (AHYDO) rules);
- 14 (3) Section 163(h)(3)(F) (limiting mortgage interest); and
- 15 (4) Section 163(i)(1) as it applies to debt instruments
- issued after January 1, 2010 (defining AHYDO).
- 17  $\left[\frac{k}{k}\right]$  (1) Section 164 (with respect to taxes) of the
- 18 Internal Revenue Code shall be operative for the purposes of
- 19 this chapter, except that:

7	(1)	Secti	on 164(b)(6)(B) (limiting the deduction for state
2		and 1	ocal taxes) shall not be operative for the
3		purpo	ses of this chapter;
4	(2)	The d	leductions under section 164(a)(3) and (b)(5)
5		shall	not be operative for corporate taxpayers and
6		shall	be operative only for the following individual
7		taxpa	yers:
8		(A)	A taxpayer filing a single return or a married
9			person filing separately with a federal adjusted
10			gross income of less than \$100,000;
11		(B)	A taxpayer filing as a head of household with a
12			federal adjusted gross income of less than
13			\$150,000; and
14		(C)	A taxpayer filing a joint return or as a
15	·		surviving spouse with a federal adjusted gross
16			income of less than \$200,000; and
17	(3)	Secti	on 164(a)(3) shall not be operative for any
18		amour	its for which the credit under section 235-55 has
19		been	claimed.

1	L <del>\ \ 1</del>	-) (m) Section 103 (with respect to 1033es) of the
2	Internal	Revenue Code shall be operative for purposes of this
3	chapter,	except that:
4	(1)	The amount prescribed by section 165(h)(1) (relating
5		to the limitation per casualty) of the Internal
6		Revenue Code shall be a \$100 limitation per casualty;
7	(2)	Section 165(h)(3)(A) and (B) (both of which relate to
8		special rules for personal casualty gains and losses
9		in federally declared disasters) of the Internal
10		Revenue Code shall not be operative for the purposes
11		of this chapter;
12	(3)	Section 165(h)(5) (relating to the limitation on the
13		deductibility of personal casualty losses that are not
14		attributable to federally declared disasters) shall
15		not be operative for purposes of this chapter; and
16	. (4)	Section 165 as operative for this chapter shall also
17		apply to losses sustained from the sale of stocks or
18		other interests issued through the exercise of the
19		stock options or warrants granted by a qualified high
20		technology business as defined in section 235-7.3.

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         [+(m)] (n) Section 168 (with respect to the accelerated
    cost recovery system) of the Internal Revenue Code shall be
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    operative for purposes of this chapter, except that sections
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    168(j) (relating to property on Indian reservations), 168(k)
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5
    (relating to the special allowance for certain property acquired
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    during the period specified therein), and 168(m) (relating to
7
    the special allowance for certain reuse and recycling property)
8
    of the Internal Revenue Code shall not be operative for purposes
9
    of this chapter.
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         \left[\frac{(n)}{n}\right] (o) Section 172 (with respect to net operating loss
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    deductions) of the Internal Revenue Code shall be operative for
    purposes of this chapter in the form that it existed as of
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    December 31, 2019, and as further provided in section 235-7(d).
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         [(\bullet)] (p) Section 179 (with respect to the election to
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    expense certain depreciable business assets) of the Internal
16
    Revenue Code shall be operative for purposes of this chapter,
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    except as provided in this subsection:
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              The aggregate cost provided in section 179(b)(1),
         (1)
19
              which may be taken into account under section 179(a)
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              for any taxable year, shall not exceed $25,000;
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1	(2) The amount at which the reduction in limitation
2	provided in section 179(b)(2) begins shall exceed
3	\$200,000 for any taxable year; and
4	(3) The following shall not be operative for purposes of
5	this chapter:
6	(A) Defining section 179 property to include computer
7	software in section 179(d)(1);
8	(B) Inflation adjustments in section 179(b)(5);
9	(C) Irrevocable election in section 179(c)(2); and
10	(D) Special rules for qualified disaster assistance
1	property in section 179(e).
12	$[\frac{(p)}{(q)}]$ Section 198A (with respect to the expensing of
13	qualified disaster assistances expenses) of the Internal Revenue
14	Code shall not be operative for purposes of this chapter.
15	$[\frac{(q)}{(r)}]$ Section 217 (with respect to moving expenses) of
16	the Internal Revenue Code shall be operative for purposes of
17	this chapter, except that the suspension in section 217(k) shall
18	not be operative for purposes of this chapter.
19	[ <del>(r)</del> ] <u>(s)</u> Section 219 (with respect to retirement savings)
20	of the Internal Revenue Code shall be operative for the purpose
21	of this chapter. For the purpose of computing the limitation or

- 1 the deduction for active participants in certain pension plans
- 2 for state income tax purposes, adjusted gross income as used in
- 3 section 219 as operative for this chapter means federal adjusted
- 4 gross income.
- 5 [<del>(s)</del>] (t) Section 220 (with respect to medical savings
- 6 accounts) of the Internal Revenue Code shall be operative for
- 7 the purpose of this chapter, but only with respect to medical
- 8 services accounts that have been approved by the Secretary of
- 9 the Treasury of the United States.
- 10 [(t)] (u) Section 265 (with respect to expenses and
- 11 interest relating to tax-exempt income) of the Internal Revenue
- 12 Code shall be operative for purposes of this chapter; except
- 13 that section 265(b)(3)(G) and (7) shall not be operative and
- 14 section 265 shall not apply to expenses for royalties and other
- 15 income derived from any patents, copyrights, and trade secrets
- 16 by an individual or a qualified high technology business as
- 17 defined in section 235-7.3. These expenses shall be deductible.
- 18 [<del>(u)</del>] (v) Section 274 (with respect to the disallowance of
- 19 certain entertainment, etc., expenses) of the Internal Revenue
- 20 Code shall be operative for this chapter in the form that it
- 21 existed as of December 21, 2017.

1  $[\frac{(v)}{(v)}]$  (w) Section 280E (with respect to expenditures in 2 connection with the illegal sale of drugs) of the Internal 3 Revenue Code shall be operative for the purposes of this 4 chapter, except that section 280E shall not be operative with 5 respect to the production and sale of medical cannabis and 6 manufactured cannabis products by dispensaries licensed under 7 chapter 329D and their subcontractors, as defined in section 8 329D-1.  $[\frac{w}{w}]$  (x) Section 382 (with respect to limitation on net 9 10 operating loss carryforwards and certain built-in losses 11 following ownership change) of the Internal Revenue Code shall 12 be operative for the purposes of this chapter, except that 13 section 382(n) shall not be operative for purposes of this 14 chapter. 15 [(x)] (y) Section 408A (with respect to Roth Individual 16 Retirement Accounts) of the Internal Revenue Code shall be 17 operative for the purposes of this chapter, except that section 18 408A(d)(3)(A)(iii) shall not be operative for purposes of this 19 chapter. For the purposes of determining the aggregate amount 20 of contributions to a Roth Individual Retirement Account or 21 qualified rollover contribution to a Roth Individual Retirement

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- 1 Account from an individual retirement plan other than a Roth
- 2 Individual Retirement Account, adjusted gross income as used in
- 3 section 408A as operative for this chapter means federal
- 4 adjusted gross income.
- 5  $\left[\frac{(y)}{(z)}\right]$  In administering the provisions of sections 410
- 6 to 417 (with respect to special rules relating to pensions,
- 7 profit sharing, stock bonus plans, etc.), sections 418 to 418E
- 8 (with respect to special rules for multiemployer plans), and
- 9 sections 419 and 419A (with respect to treatment of welfare
- 10 benefit funds) of the Internal Revenue Code, the department of
- 11 taxation shall adopt rules under chapter 91 relating to the
- 12 specific requirements under those sections and to other
- 13 administrative requirements under those sections as may be
- 14 necessary for the efficient administration of sections 410 to
- 15 419A.
- In administering sections 401 to 419A (with respect to
- 17 deferred compensation) of the Internal Revenue Code, Public Law
- 18 93-406, section 1017(i), shall be operative for the purposes of
- 19 this chapter.
- 20 In administering section 402 (with respect to the
- 21 taxability of beneficiary of employees' trust) of the Internal



- 1 Revenue Code, the tax imposed on lump sum distributions by
- 2 section 402(e) of the Internal Revenue Code shall be operative
- 3 for the purposes of this chapter and the tax imposed therein is
- 4 hereby imposed by this chapter at the rate determined under this
- 5 chapter.
- 6 [ $\frac{(z)}{(z)}$ ] (aa) In administering section 403 (with respect to
- 7 taxation of employee annuities) of the Internal Revenue Code,
- 8 any funds that represent pre-tax employee deferrals or
- 9 contributions that are distributed from the annuity and used
- 10 solely to obtain retirement credits under the state employees'
- 11 retirement system shall not be treated as a rollover for
- 12 purposes of section 403(b)(8)(A) of the Internal Revenue Code,
- 13 and those funds shall be subject to income tax under this
- 14 chapter.
- 15 [(aa)] (bb) Section 451 (which provides general rules for
- 16 taxable year of inclusion) of the Internal Revenue Code shall be
- 17 operative, except that section 451(k)(3) and (6), as it relates
- 18 to a qualified electric utility, shall not be operative for
- 19 purposes of this chapter.
- 20 [<del>(bb)</del>] (cc) In administering section 457 (with respect to
- 21 compensation plans of state and local governments and tax-exempt

- 1 organizations) of the Internal Revenue Code, any funds that
- 2 represent pre-tax employee deferrals or contributions that are
- 3 distributed from the deferred compensation plan and used solely
- 4 to obtain retirement credits under the state employees'
- 5 retirement system shall not be treated as a rollover for
- 6 purposes of section 457(e)(16)(A) of the Internal Revenue Code
- 7 and those funds shall be subject to income tax under this
- 8 chapter.
- 9 [<del>(cc)</del>] (dd) Section 461 (with respect to the general rule
- 10 for taxable year of deduction) of the Internal Revenue Code,
- 11 shall be operative for purposes of this chapter in the form that
- 12 it existed as of December 31, 2019.
- 13 [<del>(dd)</del>] (ee) Section 468B (with respect to special rules
- 14 for designated settlement funds) of the Internal Revenue Code
- 15 shall be operative for the purposes of this chapter and the tax
- 16 imposed therein is hereby imposed by this chapter at a rate
- 17 equal to the maximum rate in effect for the taxable year imposed
- 18 on estates and trusts under section 235-51.
- 19 [<del>(ee)</del>] (ff) Section 469 (with respect to passive
- 20 activities and credits limited) of the Internal Revenue Code
- 21 shall be operative for the purposes of this chapter. For the

- 1 purpose of computing the offset for rental real estate
- 2 activities for state income tax purposes, adjusted gross income
- 3 as used in section 469 as operative for this chapter means
- 4 federal adjusted gross income.
- 5 [(ff)] (gg) Sections 512 to 514 (with respect to taxation
- 6 of business income of certain exempt organizations) of the
- 7 Internal Revenue Code shall be operative for the purposes of
- 8 this chapter as provided in this subsection.
- 9 "Unrelated business taxable income" means the same as in
- 10 the Internal Revenue Code, except that:
- 11 (1) In the computation of unrelated business taxable
- 12 income, sections 235-3 to 235-5, and 235-7 (except
- subsection (c)), shall apply;
- 14 (2) In the determination of the net operating loss
- deduction there shall not be taken into account any
- 16 amount of income or deduction that is excluded in
- 17 computing the unrelated business taxable income; and
- 18 (3) Unrelated business taxable income shall not include
- any income from a legal service plan.
- 20 For a person described in section 401 or 501 of the
- 21 Internal Revenue Code, as modified by section 235-2.3, the tax

- 1 imposed by section 235-51 or 235-71 shall be imposed upon the
- person's unrelated business taxable income.
- 3 [<del>(gg)</del>] (hh) Section 521 (with respect to cooperatives) and
- 4 subchapter T (sections 1381 to 1388, with respect to
- 5 cooperatives and their patrons) of the Internal Revenue Code
- 6 shall be operative for the purposes of this chapter as to any
- 7 cooperative fully meeting the requirements of section 421-23,
- 8 except that Internal Revenue Code section 521 cooperatives need
- 9 not be organized in Hawaii.
- 10 [\(\frac{(hh)}{}\)] (ii) Sections 527 (with respect to political
- 11 organizations) and 528 (with respect to certain homeowners
- 12 associations) of the Internal Revenue Code shall be operative
- 13 for the purposes of this chapter and the taxes imposed in each
- 14 section are hereby imposed by this chapter at the rates
- 15 determined under section 235-71.
- 16 [(ii)] (jj) Section 529 (with respect to qualified tuition
- 17 programs) shall be operative for the purposes of this chapter,
- 18 except that sections 529(c)(6), 529(c)(7), and 529(e)(3)(A)(iii)
- 19 shall not be operative.
- 20 [(jj)] (kk) Section 529A (with respect to qualified ABLE
- 21 programs) shall be operative for the purposes of this chapter,

- 1 except that section 529A(c)(3) (with respect to additional tax
- 2 for distributions not used for disability expenses) shall not be
- 3 operative.
- 4 [<del>(kk)</del>] (11) Section 530 (with respect to Coverdell
- 5 education savings accounts) of the Internal Revenue Code shall
- 6 be operative for the purposes of this chapter. For the purpose
- 7 of determining the maximum amount that a contributor could make
- 8 to an education individual retirement account for state income
- 9 tax purposes, modified adjusted gross income as used in section
- 10 530 as operative for this chapter means federal modified
- 11 adjusted gross income as defined in section 530."
- 12 SECTION 4. This Act does not affect rights and duties that
- 13 matured, penalties that were incurred, and proceedings that were
- 14 begun before its effective date.
- 15 SECTION 5. Statutory material to be repealed is bracketed
- 16 and stricken. New statutory material is underscored.
- 17 SECTION 6. This Act, upon its approval, shall apply to
- 18 taxable years beginning after December 31, 2024.

### Report Title:

UH; Graduate Assistants; Qualified Tuition Reduction; Tuition Fee; Taxable Income

### Description:

Requires qualified tuition reduction for graduate assistants enrolled in graduate level coursework to be considered taxable income. Restricts the qualified tuition reduction for graduate assistants enrolled in graduate level coursework to be equal to a certain percentage of the resident tuition fee. (SD2)

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