A BILL FOR AN ACT

RELATING TO THE STATE ETHICS COMMISSION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The purpose of this Act is to clarify and
2	modernize the way the state ethics commission provides advice
3	and conducts investigations pursuant to the state ethics code
4	and lobbyists law.
5	SECTION 2. Section 84-31, Hawaii Revised Statutes, is
6	amended by amending subsections (a) and (b) to read as follows:
7	"(a) The ethics commission shall have the following powers
8	and duties:
9	(1) It shall prescribe forms for the disclosures required
10	by article XIV of the Hawaii constitution and section
11	84-17 and the gifts disclosure statements required by
12	section 84-11.5 and shall establish orderly procedures
13	for implementing the requirements of those provisions;
14	(2) It shall provide advice upon the request of any persor
15	as to whether the facts and circumstances of a
16	particular situation constitute or will constitute a
17	violation of the code of ethics or other laws or rules

1		administered and enforced by the commission, and
2		discuss ways to avoid an appearance of impropriety. A
3		person receiving advice from the commission may
4	*	request a written summary of that advice. The
5		commission shall treat all advice requests, responses,
6		and related materials as confidential. Written
7		summaries shall be confidential unless the recipient
8		waives confidentiality;
9	[-(2) -]	(3) It shall render advisory opinions upon the
10		request of any legislator, employee, or delegate to
11		the constitutional convention, or person formerly
12		holding such office or employment as to whether the
13		facts and circumstances of a particular case
14		constitute or will constitute a violation of the code
15		of ethics. If no advisory opinion is rendered within
16		[thirty] ninety days after the request is filed with
17		the commission, it shall be deemed that an advisory
18		opinion was rendered and that the facts and
19		circumstances of that particular case do not
20		constitute a violation of the code of ethics. The
21		opinion rendered or deemed rendered, until amended or

	revoked, shall be binding on the commission in any
	subsequent charges concerning the legislator,
	employee, or delegate to the constitutional
	convention, or person formerly holding such office or
	employment, who sought the opinion and acted in
	reliance on it in good faith, unless material facts
	were omitted or misstated by such persons in the
•	request for an advisory opinion[+]. The commission
	shall also render public general advisory opinions
	concerning proper interpretation of the code of ethics
	and other laws or rules administered and enforced by
	the commission, if it deems the opinion of sufficient
	general interest and importance;
(4)	It may initiate an investigation into alleged,
	possible, or potential violations of this chapter and
	other laws or rules administered and enforced by the
	commission, on a confidential basis, having available
	all of the powers herein provided, whether the
•	investigation is made based on a charge allegation,
	other information or indications, or as the commission
	determines is in the public interest;
	(4)

Ţ	· [()]]	(5) It shall initiate, receive, and consider charges
2		and other information, on a confidential basis,
3		concerning alleged [violation], possible, or potential
4		violations of this chapter[7] and other laws or rules
5		administered and enforced by the commission, initiate
6		or make investigation, and hold hearings;
7	[- (4)-]	(6) [It] Upon adoption of a resolution defining the
8		scope and nature of the inquiry, supported by a vote
9		of three or more members of the commission, it may
10	•	subpoena witnesses, administer oaths, and take
11		testimony relating to matters before the commission
12		and require the production for examination of any
13		books or papers relative to any matter under
14		investigation or in question before the commission [\pm
15		Before the commission shall exercise any of the powers
16		authorized in this section with respect to any
17		investigation or hearings it shall by formal
18		resolution, supported by a vote of three or more
19		members of the commission, define the nature and scope
20		of its inquiry];

1	[(5)]	(/) It may, from time to time adopt, amend, and
2		repeal any rules, not inconsistent with this chapter,
3	•	that in the judgment of the commission seem
4		appropriate for the carrying out of this chapter and
5		for the efficient administration thereof, including
6	,	every matter or thing required to be done or which may
7		be done with the approval or consent or by order or
8		under the direction or supervision of or as prescribed
9	٠	by the commission. The rules, when adopted as
10		provided in chapter 91, shall have the force and
11		effect of law;
12	[-(6) -]	(8) It shall have jurisdiction for purposes of
13		investigation and taking appropriate action on
14		[alleged] possible violations of this chapter in all
15		proceedings commenced within six years of [an alleged]
16		a possible violation of this chapter by a legislator
17		or employee or former legislator or employee. A
18		proceeding shall be deemed commenced by the filing of
19		a charge with the commission or by the signing of a
20	•	charge by three or more members of the commission.
21		Nothing herein shall bar proceedings against a person

1		who by fraud or other device, prevents discovery of a
2		violation of this chapter;
3	[(7)]	(9) It shall distribute its publications without cost
4		to the public and shall initiate and maintain programs
5		with the purpose of educating the citizenry and all
6		legislators, employees, and delegates to the
7		constitutional convention[, and employees] on matters
8	,	of ethics in government employment; and
9	[-(8) -]	(10) It shall administer any code of ethics adopted
10		by a state constitutional convention, subject to the
11		procedural requirements of this part and any rules
12		adopted thereunder.
13	(b)	Charges concerning the violation of this chapter shall
14	be in wri	ting, signed by the person making the charge under
15	oath[, ex c	cept]; provided that any charge initiated by the
16	commission	n shall be signed by three or more members of the
17	commission	n. The commission shall [notify in writing] issue
18	written no	otice to every person against whom a charge is received
19	and afford	d the person an opportunity to explain the conduct
20	alleged to	be in violation of the chapter. The commission may
21	investigat	te, after compliance with this section, [such] the

1 charges and render an informal advisory opinion to the alleged 2 violator. The commission shall investigate all charges on a 3 confidential basis, having available all the powers herein 4 provided, and proceedings at this stage shall not be public. Ιf 5 the informal advisory opinion indicates a probable violation, 6 the person charged shall request a formal opinion or within a reasonable time comply with the informal advisory opinion. If 8 the person charged fails to comply with [such] the informal advisory opinion or if a majority of the members of the 9 10 commission determine that there is probable cause for belief 11 that a violation of this chapter might have occurred, a copy of 12 the charge and a further statement of the alleged violation 13 shall be personally served upon the alleged violator. Service 14 shall be made by personal service upon the alleged violator 15 wherever found or by registered or certified mail with a request 16 for a return receipt and marked deliver to addressee only. If after due diligence service cannot be effected successfully in 17 18 accordance with the above, service may be made by publication if

so ordered by the circuit court of the circuit wherein the

alleged violator last resided. The state ethics commission

shall submit to the circuit court for its consideration in

2024-2437 SB2216 HD1 HMS0

19

20

21

1	issuing its order to allow service by publication an affidavit
2	setting forth facts based upon the personal knowledge of the
3	affiant concerning the methods, means, and attempts made to
4	locate and effect service by personal service or by registered
5	or certified mail in accordance with the above. Service by
6	publication when ordered by the court shall be made by
7	publication once a week for four successive weeks of a notice in
8	a newspaper of general circulation in the circuit of the alleged
9	violator's last known state address. The alleged violator shall
10	have twenty days after service thereof to respond in writing to
11	the charge and statement."
12	SECTION 3. Section 97-6, Hawaii Revised Statutes, is
13	amended by amending subsections (a) and (b) to read as follows:
14	"(a) The state ethics commission shall administer and
15	implement this chapter, and shall have the following powers and
16	duties:
17	(1) Initiate, receive, and consider charges and other
18	information, on a confidential basis, concerning
19	alleged, possible, or potential violations of this
20	chapter[$ au$] and other laws or rules administered and
21	enforced by the commission, and investigate or cause

1		to be investigated; on a confidential basis, the
2		activities of any person to determine whether the
3		person is in compliance with this chapter;
4	(2)	Prescribe forms for the <u>documentation</u> , statements, and
5		reports required by sections 97-2 and 97-3 and
6		establish orderly procedures for implementing the
7	•	requirements of those provisions;
8	(3)	Provide advice upon the request of any person as to
9	,	whether the facts and circumstances of a particular
10		situation constitute or will constitute a violation of
11		this chapter or other laws or rules administered and
12		enforced by the commission and discuss ways to avoid
13		an appearance of impropriety. A person receiving
14		advice from the commission may request a written
15	•	summary of that advice. The commission shall treat
16		all advice requests, responses, and related materials
17		as confidential. Written summaries shall be
18		confidential unless the recipient waives
19		confidentiality;
20	[(3)]	(4) Render advisory opinions upon the request of any
21		person subject to this chapter. If no advisory

1	•	opinion is rendered within [thirty] ninety days after
2		the request is filed with the commission, it shall be
3		deemed that an advisory opinion was rendered and that
4		the facts and circumstances of that particular case do
5		not constitute a violation of this chapter. The
6		opinion rendered or deemed rendered, until amended or
7		revoked, shall be binding on the commission in any
8		subsequent charges concerning the person subject to
9		this chapter who sought the opinion and acted in
10		reliance on it in good faith, unless material facts
11		were omitted or misstated by the person in the request
12		for an advisory opinion[\div]. The commission shall also
13		render public general advisory opinions concerning
14		proper interpretations of the laws of this chapter and
15	•	other laws or rules administered and enforced by the
16		commission, if it deems the opinion of sufficient
17		general interest and importance;
18	[(4)]	(5) Issue subpoenas, administer oaths, [and] require
19		the production for examination of any records or
20		papers relative to any matter under investigation or

1		in question before the commission, and exercise those
2		powers conferred upon the commission by section 92-16;
3	[-(5)-]	(6) Adopt, amend, and repeal rules, not inconsistent
4		with this chapter, $[as]$ that in the judgment of the
5		commission seem appropriate for the carrying out of
6		this chapter and for the efficient administration of
7		this chapter, including every matter or thing required
8		to be done or [which] that may be done with the
9		approval or consent or by order or under the direction
10		or supervision of, or as prescribed by, the
11		commission. The rules, when adopted as provided in
12		chapter 91, shall have the force and effect of law;
13		[and
14	(6)]	(7) Have jurisdiction for purposes of investigation
15		and taking appropriate action on [alleged] possible
16		violations of this chapter in all proceedings
17		commenced within [three] six years of [an alleged] a
18		possible violation of this chapter. A proceeding
19		shall be deemed commenced by the filing of a charge
20		with the commission or by the signing of a charge by
21		three or more members of the commission. Nothing

•		shall bar proceedings against a person who by fraud or
2		other device prevents discovery of a violation of this
3		chapter[-]; and
4	(8)	Distribute educational and advisory publications and
5		initiate, administer, and maintain training programs
6		for the purpose of training lobbyists on compliance
7		with state lobbying laws and applicable parts of the
8		code of ethics.
9	(b)	Charges concerning the violation of this chapter shall
10	be in wri	ting, signed by the person making the charge under
11	oath[, ex	cept]; provided that any charge initiated by the
12	commissio	n shall be signed by three or more members of the
13	commissio	n. The commission shall [notify in writing] <u>issue</u>
14	written n	otice to every person against whom a charge is received
15	and affor	d the person an opportunity to explain the conduct
16	alleged t	o be in violation of the chapter. The commission may
17	investiga	te, after compliance with this section, [such] the
18	charges a	nd render an informal advisory opinion to the alleged
19	violator.	The commission shall investigate all charges on a
20	confident	ial basis, having available all the powers herein
21	provided,	and proceedings at this stage shall not be public. If

the informal advisory opinion indicates a probable violation, 1 2 the person charged shall request a formal opinion or within a 3 reasonable time comply with the informal advisory opinion. If 4 the person charged fails to comply with [such] the informal 5 advisory opinion or if a majority of the members of the 6 commission determine that there is probable cause for belief that a violation of this chapter might have occurred, a copy of 8 the charge and a further statement of the alleged violation 9 shall be personally served upon the alleged violator. Service 10 shall be made by personal service upon the alleged violator 11 wherever found or by registered or certified mail with request 12 for a return receipt and marked deliver to addressee only. If 13 after due diligence service cannot be effected successfully in 14 accordance with the above, service may be made by publication if 15 so ordered by the circuit court of the circuit wherein the 16 alleged violator last resided. The commission shall submit to 17 the circuit court for its consideration in issuing its order to 18 allow service by publication an affidavit setting forth facts 19 based upon the personal knowledge of the affiant concerning the

methods, means, and attempts made to locate and effect service

by personal service or by registered or certified mail in

20

21

- 1 accordance with the above. Service by publication when ordered
- 2 by the court shall be made by publication once a week for four
- 3 successive weeks of a notice in a newspaper of general
- 4 circulation in the circuit of the alleged violator's last known
- 5 state address. The alleged violator shall have twenty days
- 6 after service thereof to respond in writing to the charge and
- 7 statement."
- 8 SECTION 4. Statutory material to be repealed is bracketed
- 9 and stricken. New statutory material is underscored.
- 10 SECTION 5. This Act shall take effect on July 1, 3000.

Report Title:

State Ethics Commission Package; Code of Ethics; Lobbyists; Advice; Investigations

Description:

Clarifies and modernizes the way the State Ethics Commission provides advice and conducts investigations. Effective 7/1/3000. (HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.