A BILL FOR AN ACT

RELATING TO PUBLIC RECORDS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that public records laws 2 are a critical mechanism to maintain government accountability 3 and transparency and support citizen involvement in government decision-making. The real-world consequences of restricting 4 5 access to public records can range from serious to routine but, 6 in all cases, result in a less informed citizenry. Fee waivers 7 offer a simple and flexible solution to ensure equitable public 8 access to government records. Former governor Ige stated, "[e]ffective citizen participation in state government requires 9 10 timely access to information and appropriate opportunities for 11 the public to provide its government with feedback and ideas". 12 The legislature notes the intent indicated by the 13 legislative history of section 92F-42, Hawaii Revised Statutes, 14 and the section's provision on waiver of fees, first introduced 15 in H.B. No. 2002 (1988). The original language of H.B. No. 2002 16 (1988) allowed fees only for copies of records, but the house of 17 representatives' standing committee on judiciary's House Draft 1

- 1 amended the bill to also allow charges for searching, reviewing,
- 2 and segregating records, while also allowing waivers for public
- 3 interest. The house judiciary committee's report, House
- 4 Standing Committee Report No. 342-88, states:
- 5 It is the intent of your Committee that such charges for search, compilation, and segregation shall not be a 6 7 vehicle to prohibit access to public records. It is the further intent of your Committee that the Office of 9 Information Practices move aggressively against any 10 agency that uses such charges to chill the exercise of 11 first amendment rights. Your Committee also added new 12 language to allow waiver of these charges when such 13 action serves the public interest.
- By providing public-interest fee waivers uniformly, the public records request process can provide equitable access.
- 16 The purpose of this Act is to:
- 17 (1) Establish provisions regarding the fees and other
 18 costs charged to reproduce certain government
 19 documents during a nationally declared disaster; and
- (2) Require the office of information practices to adoptcertain rules regarding the fees and other charges

1	that may be imposed for searching, reviewing, or
2	segregating disclosable records during a nationally
3	declared disaster.
4	SECTION 2. Chapter 92, Hawaii Revised Statutes, is amended
5	by adding a new section to be appropriately designated and to
6	read as follows:
7	"§92- Copies of records; other costs and fees;
8	nationally declared disasters. (a) Except as provided in
9	section 91-2.5 subsection (b), the cost of reproducing any
10	government record during a nationally declared disaster shall
11	not exceed 25 cents per page, sheet, or fraction thereof;
12	provided that the first one hundred pages shall be reproduced at
13	no charge to the requester if the record's disclosure serves the
14	public interest, will likely contribute significantly to the
15	public understanding of the government's operations or
16	activities, and is not primarily in the commercial interest.
17	Reproduction costs shall not be charged for producing documents
18	provided to requesters in an electronic format; provided that
19	the agency maintains the documents in an electronic format;
20	provided further that requesters shall be charged for the
21	agency's provision of documents requested in an electronic

- 1 format that are not maintained by the agency in an electronic
- 2 format and must be manually faxed or converted into an
- 3 electronic format.
- 4 (b) The cost of reproducing geographic information system
- 5 digital data, photographs, maps, audio recordings, digital or
- 6 electronic records, and other types of physical records during a
- 7 nationally declared disaster shall be in accordance with rules
- 8 adopted by the agency having charge or control of that data.
- 9 The reproduction cost pursuant to this subsection shall
- 10 represent the reasonable direct cost of making the copies and be
- 11 limited to the salary of the operator of the reproduction
- 12 machinery as well as the cost of the machinery.
- (c) All fees shall be paid in by the public officer
- 14 receiving or collecting the same to the state director of
- 15 finance, the county director of finance, or the agency or
- 16 department by which the officer is employed, as government
- 17 realizations; provided that fees collected by the public
- 18 utilities commission pursuant to this section shall be deposited
- 19 in the public utilities commission special fund established
- **20** under section 269-33."

1	SECI	ION 5. Section 921-42, nawali kevised Statutes, is
2	amended t	o read as follows:
3	"§92	F-42 Powers and duties of the office of information
4	practices	. The director of the office of information practices:
5	(1)	Shall, upon request, review and rule on an agency
6		denial of access to information or records, or an
7		agency's granting of access; provided that any review
8		by the office of information practices shall not be a
9		contested case under chapter 91 and shall be optional
10		and without prejudice to rights of judicial
11		enforcement available under this chapter;
12	(2)	Upon request by an agency, shall provide and make
13		public advisory guidelines, opinions, or other
14		information concerning that agency's functions and
15		responsibilities;
16	(3)	Upon request by any person, may provide advisory
17		opinions or other information regarding that person's
18		rights and the functions and responsibilities of
19		agencies under this chapter;

S.B. NO. 2139 S.D. 1

1	(4)	May conduct inquiries regarding compliance by an
2		agency and investigate possible violations by any
3		agency;
4	(5)	May examine the records of any agency for the purpose
5		of paragraphs (4) and $[\frac{(18)}{(19)}]$ and seek to enforce
6		that power in the courts of this State;
7	(6)	May recommend disciplinary action to appropriate
8		officers of an agency;
9	(7)	Shall report annually to the governor and the state
10		legislature on the activities and findings of the
11		office of information practices, including
12		recommendations for legislative changes;
13	(8)	Shall receive complaints from and actively solicit the
14		comments of the public regarding the implementation of
15		this chapter;
16	(9)	Shall review the official acts, records, policies, and
17		procedures of each agency;
18	(10)	Shall assist agencies in complying with the provisions
19		of this chapter;
20	(11)	Shall inform the public of the following rights of an
21		individual and the procedures for exercising them:

S.B. NO. 2139 S.D. 1

1		(A)	The right of access to records pertaining to the
2			individual;
3		(B)	The right to obtain a copy of records pertaining
4			to the individual;
5		(C)	The right to know the purposes for which records
6			pertaining to the individual are kept;
7		(D)	The right to be informed of the uses and
8			disclosures of records pertaining to the
9			individual;
10		(E)	The right to correct or amend records pertaining
11			to the individual; and
12		(F)	The individual's right to place a statement in a
13			record pertaining to that individual;
14	(12)	Shal	l adopt rules that set forth an administrative
15		appe	als structure [which] that provides for:
16		(A)	Agency procedures for processing records
17			requests;
18		(B)	A direct appeal from the division maintaining the
19			record; and
20		(C)	Time limits for action by agencies:

1	(13)	Shal	l adopt rules that set forth the fees and other
2		char	ges that may be imposed for searching, reviewing,
3		or s	egregating disclosable records, as well as to
4		prov	ide for a waiver of fees when the public interest
5		woul	d be served;
6	(14)	Shal	l adopt rules that set forth the fees and other
7		char	ges that may be imposed for searching, reviewing,
8		or s	egregating disclosable records during a nationally
9		decl	ared disaster. The rules shall:
10		(A)	Set forth fees not exceeding \$5 per fifteen
11			minutes or fraction thereof for the search for
12			the record;
13		<u>(B)</u>	Set forth fees not exceeding \$7.50 per fifteen
14			minutes or fraction thereof for the review and
15			segregation of the record; and
16		(C)	Provide for a waiver of fees when the record's
17			disclosure would serve the public interest;
18			provided that the waiver shall require that the
19			search for or review or segregation of records be
20			provided at no charge to the requester if the
21			record's disclosure serves the public interest,

1		will likely contribute significantly to public
2		understanding of the government's operations or
3		activities, and is not primarily in the
4		commercial interest;
5	[(14)]	(15) Shall adopt rules [which] that set forth uniform
6		standards for the records collection practices of
7		agencies;
8	[(15)]	(16) Shall adopt rules that set forth uniform
9		standards for disclosure of records for research
10		purposes;
11	[(16)]	(17) Shall have standing to appear in cases where the
12		provisions of this chapter or part I of chapter 92 are
13		called into question;
14	[-(17)]	(18) Shall adopt, amend, or repeal rules pursuant to
15		chapter 91 necessary for the purposes of this chapter;
16		and
17	[(18)]	(19) Shall take action to oversee compliance with
18		part I of chapter 92 by all state and county boards
19		including:
20		(A) Receiving and resolving complaints;

S.B. NO. 2139 S.D. 1

1	(B)	Advising all government boards and the public
2		about compliance with chapter 92; and
3	(C)	Reporting each year to the legislature on all
4		complaints received pursuant to section 92-1.5."
5	SECTION 4	. Statutory material to be repealed is bracketed
6	and stricken.	New statutory material is underscored.
7	SECTION 5	. This Act shall take effect on July 1, 2112.

Report Title:

OIP; Public Records; Nationally Declared Disasters; Duplications; Costs; Disclosures; Public Interest; Waivers

Description:

Establishes provisions regarding the fees and other costs charged to reproduce certain government documents during a nationally declared disaster. Requires the Office of Information Practices to adopt certain rules regarding the fees and other charges that may be imposed for searching, reviewing, or segregating disclosable records during a nationally declared disaster. Takes effect 7/1/2112. (SD1)

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