THE SENATE THIRTY-SECOND LEGISLATURE, 2023 STATE OF HAWAII

S.B. NO. 1233

JAN 2 5 2023

A BILL FOR AN ACT

RELATING TO ENERGY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that despite its goal to
achieve a one hundred per cent renewable energy portfolio
standard by 2045, the State continues to depend heavily upon
imported petroleum for its energy needs, using approximately the
same amount of fossil fuel for electricity generation in 2020 as
2010, falling short of its ambitious renewable energy goals.

7 The legislature further finds that the production of clean 8 electricity may be encouraged if state facilities, as producers and sellers of clean electricity, are allowed to engage in 9 10 intragovernmental wheeling. Wheeling occurs when electric power 11 is transmitted from one generator of renewable energy to users 12 of renewable energy over the existing transmission lines of a 13 third-party electric public utility. Through wheeling, users of 14 renewable energy, specifically state facilities, could acquire 15 clean electricity generated by another state facility and 16 transmitted through utility lines owned and maintained by an 17 existing electric utility to other state agencies.

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| 1 | Accordingly, the purpose of this Act is to authorize state |
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| 2 | facilities to wheel electricity that is produced from renewable |
| 3 | energy sources to other state facilities, pursuant to |
| 4 | administrative rules established by the public utilities |
| 5 | commission. |
| 6 | SECTION 2. Chapter 269, Hawaii Revised Statutes, is |
| 7 | amended by adding a new section to be appropriately designated |
| 8 | and to read as follows: |
| 9 | " <u>§269-</u> Wheeling; renewable energy; state facility; |
| 10 | rules. (a) A state facility may engage in wheeling of |
| 11 | electricity produced at its own facility from renewable sources. |
| 12 | (b) No later than December 31, 2024, the public utilities |
| 13 | commission shall establish, by rule or order, policies and |
| 14 | procedures to implement wheeling, pursuant to subsection (a). |
| 15 | (c) The public utilities commission shall evaluate the |
| 16 | need to adopt customer protection measures and may disallow a |
| 17 | wheeling project if the commission determines that the project |
| 18 | is: |
| 19 | (1) Detrimental to the safe and reliable operation of an |
| 20 | electric grid; |

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| 1 | (2) | Detrimental to other customers, including whether | | | | | | | |
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| 2 | | other customers would be required to subsidize the | | | | | | | |
| 3 | | wheeling agreement; or | | | | | | | |
| 4 | (3) | Not in the public interest. | | | | | | | |
| 5 | (d) | For the purposes of this section, "wheeling" means the | | | | | | | |
| 6 | transmission of electric power from one state facility's point | | | | | | | | |
| 7 | of generation to the facilities of other state agencies over the | | | | | | | | |
| 8 | existing transmission lines of a third-party electric public | | | | | | | | |
| 9 | <u>utility.</u> " | | | | | | | | |
| 10 | SECTION 3. Section 269-1, Hawaii Revised Statutes, is | | | | | | | | |
| 11 | amended by amending the definition of "public utility" to read | | | | | | | | |
| 12 | as follow | 7S: | | | | | | | |
| 13 | " " Pu | blic utility": | | | | | | | |
| 14 | (1) | Includes every person who may own, control, operate, | | | | | | | |
| 15 | | or manage as owner, lessee, trustee, receiver, or | | | | | | | |
| 16 | | otherwise, whether under a franchise, charter, | | | | | | | |
| 17 | | license, articles of association, or otherwise, any | | | | | | | |
| 18 | | plant or equipment, or any part thereof, directly or | | | | | | | |
| 19 | | indirectly for public use for the transportation of | | | | | | | |
| 20 | | passengers or freight; for the conveyance or | | | | | | | |
| 21 | | transmission of telecommunications messages; for the | | | | | | | |

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| 1 | | furnishing of facilities for the transmission of | | | | | |
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| 2 | | intelligence by electricity within the State or | | | | | |
| 3 | | between points within the State by land, water, or | | | | | |
| 4 | | air; for the production, conveyance, transmission, | | | | | |
| 5 | | delivery, or furnishing of light, power, heat, cold, | | | | | |
| 6 | | water, gas, or oil; for the storage or warehousing of | | | | | |
| 7 | | goods; or for the disposal of sewage; provided that | | | | | |
| 8 | | the term shall include: | | | | | |
| 9 | | (A) An owner or operator of a private sewer company | | | | | |
| 10 | | or sewer facility; and | | | | | |
| 11 | | (B) A telecommunications carrier or | | | | | |
| 12 | | telecommunications common carrier; and | | | | | |
| 13 | (2) | Shall not include: | | | | | |
| 14 | | (A) An owner or operator of an aerial transportation | | | | | |
| 15 | | enterprise; | | | | | |
| 16 | | (B) An owner or operator of a taxicab as defined in | | | | | |
| 17 | | this section; | | | | | |
| 18 | | (C) Common carriers that transport only freight on | | | | | |
| 19 | | the public highways, unless operating within | | | | | |
| 20 | | localities, along routes, or between points that | | | | | |
| 21 | | the public utilities commission finds to be | | | | | |



| 1 | | inadequately serviced without regulation under |
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| 2 | | this chapter; |
| 3 | (D) | Persons engaged in the business of warehousing or |
| 4 | | storage unless the commission finds that |
| 5 | | regulation is necessary in the public interest; |
| 6 | (E) | A carrier by water to the extent that the carrier |
| 7 | | enters into private contracts for towage, |
| 8 | | salvage, hauling, or carriage between points |
| 9 | | within the State; provided that the towing, |
| 10 | | salvage, hauling, or carriage is not pursuant to |
| 11 | | either an established schedule or an undertaking |
| 12 | | to perform carriage services on behalf of the |
| 13 | | <pre>public generally;</pre> |
| 14 | (F) | A carrier by water, substantially engaged in |
| 15 | | interstate or foreign commerce, that transports |
| 16 | | passengers on luxury cruises between points |
| 17 | | within the State or on luxury round-trip cruises |
| 18 | | returning to the point of departure; |
| 19 | (G) | Any user, owner, or operator of the Hawaii |
| 20 | | electric system as defined under section 269-141; |

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| 1 | (H) | A te | lecommunications provider only to the extent |
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| 2 | | dete | rmined by the public utilities commission |
| 3 | | purs | uant to section 269-16.9; |
| 4 | (I) | Any | person who controls, operates, or manages |
| 5 | | plan | ts or facilities developed pursuant to |
| 6 | | chap | ter 167 for conveying, distributing, and |
| 7 | | tran | smitting water for irrigation and other |
| 8 | | purp | oses for public use and purpose; |
| 9 | (J) | Any | person who owns, controls, operates, or |
| 10 | | mana | ges plants or facilities for the reclamation |
| 11 | | of w | astewater; provided that: |
| 12 | | (i) | The services of the facility are provided |
| 13 | | | pursuant to a service contract between the |
| 14 | | | person and a state or county agency and at |
| 15 | | | least ten per cent of the wastewater |
| 16 | | | processed is used directly by the state or |
| 17 | | | county agency that entered into the service |
| 18 | | | contract; |
| 19 | | (ii) | The primary function of the facility is the |
| 20 | | | processing of secondary treated wastewater |
| 21 | | | that has been produced by a municipal |

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| 1 | | wastewater treatment facility owned by a |
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| 2 | | state or county agency; |
| 3 | (iii) | The facility does not make sales of water to |
| 4 | | residential customers; |
| 5 | (iv) | The facility may distribute and sell |
| 6 | | recycled or reclaimed water to entities not |
| 7 | | covered by a state or county service |
| 8 | | contract; provided that, in the absence of |
| 9 | | regulatory oversight and direct competition, |
| 10 | | the distribution and sale of recycled or |
| 11 | | reclaimed water shall be voluntary and its |
| 12 | | pricing fair and reasonable. For purposes |
| 13 | | of this subparagraph, "recycled water" and |
| 14 | | "reclaimed water" means treated wastewater |
| 15 | | that by design is intended or used for a |
| 16 | | beneficial purpose; and |
| 17 | (v) | The facility is not engaged, either directly |
| 18 | | or indirectly, in the processing of food |
| 19 | | wastes; |
| 20 | (K) Any p | person who owns, controls, operates, or |
| 21 | manag | ges any seawater air conditioning district |



| 1 | | cool | ing project; provided that at least fifty per |
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| 2 | | cent | of the energy required for the seawater air |
| 3 | | cond | itioning district cooling system is provided |
| 4 | | by a | renewable energy resource, such as cold, |
| 5 | | deep | seawater; |
| 6 | (L) | Any j | person who owns, controls, operates, or |
| 7 | | mana | ges plants or facilities primarily used to |
| 8 | | char | ge or discharge a vehicle battery that |
| 9 | | prov | ides power for vehicle propulsion; |
| 10 | (M) | Any j | person who: |
| 11 | | (i) | Owns, controls, operates, or manages a |
| 12 | | | renewable energy system that is located on a |
| 13 | | | customer's property; and |
| 14 | | (ii) | Provides, sells, or transmits the power |
| 15 | | | generated from that renewable energy system |
| 16 | | | to an electric utility or to the customer on |
| 17 | | | whose property the renewable energy system |
| 18 | | | is located; provided that, for purposes of |
| 19 | | | this subparagraph, a customer's property |
| 20 | | | shall include all contiguous property owned |
| 21 | | | or leased by the customer without regard to |



| 1 | | interruptions in contiguity caused by | | | | | |
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| 2 | | easements, public thoroughfares, | | | | | |
| 3 | | transportation rights-of-way, and utility | | | | | |
| 4 | | rights-of-way; and | | | | | |
| 5 | (N) Any p | person who owns, controls, operates, or | | | | | |
| 6 | manag | ges a renewable energy system that is located | | | | | |
| 7 | on [f | uch] the person's property and provides, | | | | | |
| 8 | sells | sells, or transmits the power generated from that | | | | | |
| 9 | renev | renewable energy system to an electric utility or | | | | | |
| 10 | to le | to lessees or tenants on the person's property | | | | | |
| 11 | where | where the renewable energy system is located; | | | | | |
| 12 | prov | ided that: | | | | | |
| 13 | (i) | An interconnection, as defined in section | | | | | |
| 14 | | 269-141, is maintained with an electric | | | | | |
| 15 | | public utility to preserve the lessees' or | | | | | |
| 16 | | tenants' ability to be served by an electric | | | | | |
| 17 | | utility; | | | | | |
| 18 | (ii) | [Such] <u>The</u> person does not use an electric | | | | | |
| 19 | | public utility's transmission or | | | | | |
| 20 | | distribution lines to provide, sell, or | | | | | |
| 21 | | transmit electricity to lessees or tenants; | | | | | |

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| 1 | (iii) | At the time that the lease agreement is |
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| 2 | | signed, the rate charged to the lessee or |
| 3 | | tenant for the power generated by the |
| 4 | | renewable energy system shall be no greater |
| 5 | | than the effective rate charged per kilowatt |
| 6 | | hour from the applicable electric utility |
| 7 | | schedule filed with the public utilities |
| 8 | | commission; |
| 9 | (iv) | The rate schedule or formula shall be |
| 10 | | established for the duration of the lease, |
| 11 | | and the lease agreement entered into by the |
| 12 | | lessee or tenant shall reflect [such] <u>the</u> |
| 13 | | rate schedule or formula; |
| 14 | (v) | The lease agreement shall not abrogate any |
| 15 | | terms or conditions of applicable tariffs |
| 16 | | for termination of services for nonpayment |
| 17 | | of electric utility services or rules |
| 18 | | regarding health, safety, and welfare; <u>and</u> |
| 19 | (vi) | The lease agreement shall disclose: (1) the |
| 20 | | rate schedule or formula for the duration of |
| 21 | | the lease agreement; (2) that, at the time |

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that the lease agreement is signed, the rate 1 charged to the lessee or tenant for the 2 power generated by the renewable energy 3 4 system shall be no greater than the 5 effective rate charged per kilowatt hour 6 from the applicable electric utility 7 schedule filed with the public utilities commission; (3) that the lease agreement 8 9 shall not abrogate any terms or conditions 10 of applicable tariffs for termination of 11 services for nonpayment of electric utility 12 services or rules regarding health, safety, 13 and welfare; and (4) whether the lease is 14 contingent upon the purchase of electricity 15 from the renewable energy system; provided 16 further that any disputes concerning the requirements of this provision shall be 17 18 resolved pursuant to the provisions of the 19 lease agreement or chapter 521, if 20 applicable[; and

1 (vii) Nothing in this section shall be construed 2 to permit wheeling]. 3 If the application of this chapter is ordered by the 4 commission in any case provided in paragraph (2)(C), (D), (H), 5 and (I), the business of any public utility that presents evidence of bona fide operation on the date of the commencement 6 7 of the proceedings resulting in the order shall be presumed to 8 be necessary to the public convenience and necessity, but any certificate issued under this proviso shall nevertheless be 9 10 subject to terms and conditions as the public utilities 11 commission may prescribe, as provided in sections 269-16.9 and 12 269-20." 13 SECTION 4. The public utilities commission shall submit a 14 report of its findings and recommendations on wheeling as 15 authorized pursuant to this Act, including any proposed 16 legislation, to the legislature no later than twenty days prior 17 to the convening of the regular session of 2025. 18 SECTION 5. Statutory material to be repealed is bracketed and stricken. New statutory material is underscored. 19

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| 1 | SECTION 6. | This Act shall take effect upon its a | approval. |
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| 2 | | | |
| | | INTRODUCED BY: | |
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Report Title: Public Utilities Commission; State Facilities; Wheeling; Renewable Energy; Clean Electricity

Description:

Authorizes state facilities to wheel electricity that is produced by their own facility from renewable energy sources to another state facility pursuant to administrative rules established by the Public Utilities Commission. Requires a report by the Public Utilities Commission.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

