JAN 25 2023

#### A BILL FOR AN ACT

RELATING TO THE CHILD PROTECTIVE ACT.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- SECTION 1. Chapter 587A, Hawaii Revised Statutes, is

  amended by adding a new section to part IV to be appropriately

  designated and to read as follows:
- 8 physical or psychological health or welfare has been harmed or
- 9 is subject to threatened harm by the acts or omissions of the
- 10 child's family, an independent evaluation of the child's parents
- 11 shall be conducted by a clinical psychologist prior to the
- 12 issuance of an order returning the child to the family home.
- (b) As used in this section, "clinical psychologist" means
- 14 a psychologist licensed under chapter 465 who has specialized
- 15 training in the treatment of the effects of physical, mental,
- 16 and emotional abuse."



SECTION 2. Section 587A-2, Hawaii Revised Statutes, is 1 2 amended to read as follows: 3 "[+] \$587A-2[+] Purpose; construction. This chapter creates within the jurisdiction of the family court a child 4 5 protective act to make paramount the safety [and], health, and physical, mental, and emotional well-being of children who have 6 been harmed or are in life circumstances that threaten harm. 7 8 Furthermore, this chapter makes provisions for the service, 9 treatment, and permanent plans for these children and their 10 families. 11 The legislature finds that children deserve and require competent, responsible parenting and safe, secure, loving, and 12 13 nurturing homes. The legislature finds that children who have 14 been harmed or are threatened with harm are less likely than other children to realize their full educational, vocational, 15 and emotional potential, and become law-abiding, productive, 16 self-sufficient citizens, and are more likely to become involved 17 with the mental health system, the juvenile justice system, or 18 19 the criminal justice system, as well as become an economic 20 burden on the State. The legislature finds that prompt 21 identification, reporting, investigation, services, treatment,

- 1 adjudication, and disposition of cases involving children who
- 2 have been harmed or are threatened with harm are in the
- 3 children's, their families', and society's best interests
- 4 because the children are defenseless, exploitable, and
- 5 vulnerable. The legislature recognizes that many relatives are
- 6 willing and able to provide a nurturing and safe placement for
- 7 children who have been harmed or are threatened with harm.
- 8 The policy and purpose of this chapter is to provide
- 9 children with prompt and ample protection from the harms
- 10 detailed herein, with an opportunity for timely reconciliation
- 11 with their families if the families can provide safe family
- 12 homes, and with timely and appropriate service or permanent
- 13 plans to ensure the safety of the child so they may develop and
- 14 mature into responsible, self-sufficient, law-abiding citizens.
- 15 The service plan shall effectuate the child's remaining in the
- 16 family home, when the family home can be immediately made safe
- 17 with services, or the child's returning to a safe family home.
- 18 The service plan shall be carefully formulated with the family
- 19 in a timely manner. Every reasonable opportunity should be
- 20 provided to help the child's legal custodian to succeed in
- 21 remedying the problems that put the child at substantial risk of

- 1 being harmed in the family home. Each appropriate resource,
- 2 public and private, family and friend, should be considered and
- 3 used to maximize the legal custodian's potential for providing a
- 4 safe family home for the child. Full and careful consideration
- 5 shall be given to the religious, cultural, and ethnic values of
- 6 the child's legal custodian when service plans are being
- 7 discussed and formulated. Where the court has determined, by
- 8 clear and convincing evidence, that the child cannot be returned
- 9 to a safe family home, the child shall be permanently placed in
- 10 a timely manner.
- 11 The policy and purpose of this chapter includes the
- 12 protection of children who have been harmed or are threatened
- 13 with harm by:
- 14 (1) Providing assistance to families to address the causes
- for abuse and neglect;
- 16 (2) Respecting and using each family's strengths,
- 17 resources, culture, and customs;
- 18 (3) Ensuring that families are meaningfully engaged and
- children are consulted in an age-appropriate manner in
- 20 case planning;

I	(4)	Enlisting the early and appropriate participation of
2		family and the family's support networks;
3	(5)	Respecting and encouraging the input and views of
4		caregivers; and
5	(6)	Ensuring a permanent home through timely adoption or
6		other permanent living arrangement, if safe
7		reunification with the family is not possible.
8	The	child protective services under this chapter shall be
9	provided	with every reasonable effort to be open, accessible,
10	and commu	nicative to the persons affected by a child protective
11	proceedin	g without endangering the safety and best interests of
12	the child	under this chapter.
13	This	chapter shall be liberally construed to serve the best
14	interests	of the children affected and the purpose and policies
15	set forth	herein."
16	SECT	ION 3. Section 587A-3.1, Hawaii Revised Statutes, is
17	amended b	y amending subsection (a) to read as follows:
18	"(a)	The department or an authorized agency shall ensure,
19	whenever	possible, that a child in foster care will:
20	(1)	Live in a home, free from physical, psychological,
21		sexual, and other abuse;

1	(2)	Receive food, shelter, and clothing;
2	(3)	Receive medical care, dental services, corrective
3		vision care, and mental health services;
4	(4)	Be enrolled in a health insurance plan and, within
5		forty-five days of out-of-home placement, be provided
6		with a health assessment and recommended treatment;
7	(5)	Have regular, supervised or unsupervised, in-person,
8		telephone, or other forms of contact with the child's
9		parents, grandparents, and siblings while the child is
10		in foster care, unless the contact is either
11		prohibited by court order or is deemed to be unsafe by
12		the child's child welfare services worker, therapist,
13		guardian ad litem, or court appointed special
14		advocate[-]; provided that if a child's biological
15		parents are deceased, the child's biological
16		grandparents shall be vested with the rights and
17		duties of the biological parents under this paragraph.
18		Withholding visitation shall not be used as
19		punishment. If the department or authorized agency
20		denies supervised or unsupervised visits with the
21		child's parents, grandparents, or siblings:

I		(A)	If all parties, including the child, agree to the
2			denial of the visits, the department or
3			authorized agency shall submit a written report
4			to the court within five working days to document
5			the reasons why the visits are being denied; or
6		(B)	If any party, including the child, disagrees with
7			the denial of the visits, the department or
8			authorized agency shall file a motion for
9			immediate review within five working days that
10			shall include the specific reasons why visits are
11			being denied;
12	(6)	Rece	ive notice of court hearings, and if the child
13		wish	es to attend the hearings, the department or
14		auth	orized agency shall ensure that the child is
15		tran	sported to the court hearings;
16	(7)	Have	in-person contact with the child's assigned child
17		welf	are services worker;
18	(8)	Have	the ability to exercise the child's own religious
19		beli	efs, including the refusal to attend any religious
20		acti	vities and services;

1	(9)	Have a personal bank account if requested and
2		assistance in managing the child's personal income
3		consistent with the child's age and development,
4		unless safety or other concerns require otherwise;
5	(10)	Be able to participate in extracurricular, enrichment,
6		cultural, and social activities; provided that if a
7		child caring institution or resource caregiver
8		authorizes the participation, the authorization shall
9		be in accordance with the reasonable and prudent
10		parent standard, as defined in title 42 United States
11		Code section 675(10)(A);
12	(11)	Beginning at age twelve, be provided with age-
13		appropriate life skills training and a transition plan
14		for appropriately moving out of the foster care
15		system, which shall include reunification or other
16		permanency, and written information concerning
17		independent living programs, foster youth
18		organizations, and transitional planning services that
19		are available to all children in foster care who are
20		twelve years of age or older and their resource
21		families;

1	(12)	If the child is fourteen years of age or older, have
2		the right to be involved in developing a case plan and
3		planning for the child's future;
4	(13)	If the child is fourteen years of age or older,
5		receive the child's credit report, free of charge,
6		annually during the child's time in foster care and
7		receive assistance with interpreting the report and
8		resolving inaccuracies, including, when feasible,
9		assistance from the child's guardian ad litem; and
10	(14)	If the child is seventeen years of age, receive prior
11		to aging out of care certain personal records, such as
12		an official or certified copy of the child's United
13		States birth certificate, a Social Security card
14		issued by the Commissioner of Social Security, health
15		insurance information, a copy of the child's medical
16		records or information to access the child's medical
17		records free of charge, immigration documents, and a
18		driver's license or civil identification card issued
19		by the State; provided that the department or
20		authorized agency shall obtain the personal records
21		for the child."

1	SECT	ION 4. Section 587A-4, Hawaii Revised Statutes, is
2	amended a	s follows:
3	1.	By amending the definition of "aggravated
4	circumsta	nces" to read:
5	""Ag	gravated circumstances" means that:
6	(1)	The parent has murdered, or has solicited, aided,
7		abetted, attempted, or conspired to commit the murder
8		or voluntary manslaughter of, another child of the
9		parent;
10	(2)	The parent has committed a felony assault that results
11		in serious bodily injury to the child or another child
12		of the parent;
13	(3)	The parent's rights regarding a sibling of the child
14		have been judicially terminated or divested;
15	(4)	The parent has tortured the child;
16	(5)	The child is an abandoned infant;
17	(6)	The parent has committed sexual abuse against another
18		child of the parent; [ <del>or</del> ]
19	(7)	The parent is required to register with a sex offender
20		registry under section 113(a) of the Adam Walsh Child

1	Protection and Salety Act of 2006, title 42 United
2	States Code section 16913(a) $[-]$ ; or
3	(8) An independent evaluation determines that the child is
4	experiencing physical, mental, or emotional harm."
5	2. By amending the definition of "family" to read:
6	""Family" means each legal parent of a child; the birth
7	mother, unless the child has been legally adopted; the concerned
8	birth father as provided in section 578-2(a)(5), unless the
9	child has been legally adopted; each parent's spouse or former
10	spouse; each grandparent; each biological grandparent, in the
11 '	case where a child's biological parents are deceased; each
12	sibling or person related by blood or marriage; each person
13	residing in the dwelling unit; and any other person or legal
14	entity with:
15	(1) Legal or physical custody or guardianship of the
16	child, or
17	(2) Responsibility for the child's care.
18	For purposes of this chapter, the term "family" does not apply
19	to an authorized agency that assumes the foregoing legal status
20	or relationship with a child."

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         3. By amending the definition of "incapacitated person" to
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    read:
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         ""Incapacitated person" means [a]:
4
         (1) A person who, even with appropriate and reasonably
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               available assistance, is unable to substantially:
               [\frac{1}{1}] (A) Comprehend the legal significance of the
7
                    issues or nature of the proceedings under this
8
                    chapter;
9
               [\frac{(2)}{(2)}] (B) Consult with counsel; and
10
               [\frac{(3)}{(3)}] (C) Assist in preparing the person's case or
11
                    strategy[-]; or
12
         (2) A child who has been emotionally, physically,
13
               psychologically, or mentally abused or has been
               witness to the aforementioned abuse in the family
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15
               situation, as determined by a clinical psychologist
               with training and experience in domestic violence and
16
17
               abuse.
         Incapacity shall not be based solely on a person's status
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19
    as a minor."
         SECTION 5. Section 587A-7, Hawaii Revised Statutes, is
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21
    amended by amending subsection (a) to read as follows:
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1	"(a) The	following factors shall be fully considered when
2	determining wh	ether a child's family is willing and able to
3	provide the ch	ild with a safe family home:
4	(1) Fact	s relating to the child's current situation, which
5	shal	l include:
6	(A)	The child's age, vulnerability, and special needs
7		that affect the child's attachment, growth, and
8		development;
9	(B)	The child's developmental, psychological,
10		medical, and dental health status and needs,
11		including the names of assessment and treatment
12		providers;
13	(C)	The child's peer and family relationships and
14		bonding abilities;
15	(D)	The child's educational status and setting, and
16		the department's efforts to maintain educational
17		stability for the child in out-of-home placement;
18	(E)	The child's living situation;
19	(F)	The child's fear of being in the family home;
20	(G)	The impact of out-of-home placement on the child;
21	(H)	Services provided to the child and family; and

1		(I) The department's efforts to maintain connections
2		between the child and the child's siblings, if
3		they are living in different homes;
4	(2)	The initial and any subsequent reports of harm and
5		threatened harm to the child;
6	(3)	Dates and reasons for the child's out-of-home
7		placement; description, appropriateness, and location
8		of the placement; and who has placement
9		responsibility;
10	(4)	Facts regarding the alleged perpetrators of harm to
11		the child, the child's parents, and other family
12		members who are parties to the court proceedings,
13		which facts shall include:
14		(A) Birthplace and family of origin;
15		(B) Manner in which the alleged perpetrator of harm
16		was parented;
17		(C) Marital and relationship history; and
18		(D) Prior involvement in services;
19	(5)	Results of psychiatric, psychological, or
20		developmental evaluations of the child, the alleged
21		perpetrators, and other family members who are

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1		parties; provided that the evaluations under this
2		paragraph shall be performed by an independent
3		provider with specialized training in the treatment of
4		the effects of physical, mental, and emotional abuse;
5	(6)	Whether there is a history of abusive or assaultive
6		conduct by the child's family members and others who
7		have access to the family home;
8	(7)	Whether there is a history of substance abuse by the
9		child's family or others who have access to the family
10		home;
11	(8)	Whether any alleged perpetrator has completed services
12		in relation to any history identified in paragraphs
13		(6) and (7), and acknowledged and accepted
14		responsibility for the harm to the child;
15	(9)	Whether any non-perpetrator who resides in the family
16		home has demonstrated an ability to protect the child
17		from further harm and to ensure that any current
18		protective orders are enforced;
19	(10)	Whether there is a support system available to the
20		child's family, including adoptive and hanai

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1		relatives, friends, and faith-based or other community
2		networks;
3	(11)	Attempts to locate and involve extended family,
4		friends, and faith-based or other community networks;
5	(12)	Whether the child's family has demonstrated an
6		understanding of and involvement in services that have
7		been recommended by the department or court-ordered as
8		necessary to provide a safe family home for the child;
9	(13)	Whether the child's family has resolved identified
10		safety issues in the family home within a reasonable
11		period of time; [and]
12	(14)	Interviews and documentation provided by family
13		members to the department; provided that the
14		department shall follow-up with interviewees and
15		documentation provided by family members and shall
16		include this follow-up information in the written
17		report filed with the court; and
18	[ <del>(14)</del> ]	(15) The department's assessment, which shall include
19		the demonstrated ability of the child's family to
20		provide a safe family home for the child[7] and full

1	investigation report of all people in the child's
2	<u>life</u> , and recommendations."
3	SECTION 6. Section 587A-10, Hawaii Revised Statutes, is
4	amended by amending subsection (a) to read as follows:
5	"(a) The department shall provide the child's relative an
6	application to be the child's resource family within fifteen
7	days of the relative's request to provide foster placement for
8	the child. Foster placement preference shall be given to an
9	approved relative; provided that such preference is in the best
10	interest of the child. If the application is submitted and
11	denied, the department shall provide the applicant with the
12	specific reasons for the denial and an explanation of the
13	procedures for an administrative appeal [-]; provided that the
14	department's denial of application shall be made without bias or
15	prejudice, subject to investigation and disciplinary action, as
16	appropriate."
17	SECTION 7. Section 587A-11, Hawaii Revised Statutes, is
18	amended to read as follows:
19	"§587A-11 Investigation; department powers. (a) Upon
20	receiving a report that a child is subject to imminent harm, has
21	been harmed, or is subject to threatened harm, and when an



2	cause such investigation to be made [as it deems to be								
3	appropriate]. In conducting the investigation, the department								
4	[may:] shall:								
5	(1) Enlist the cooperation and assistance of appropria								
6		state and federal law enforcement authorities, who may							
7		conduct an investigation and, if an investigation is							
8		conducted, shall provide the department with all							
9		preliminary findings, including the results of a							
10		criminal history record check of an alleged							
11		perpetrator of harm or threatened harm to the child;							
12	(2)	Conduct a criminal history record check of an alleged							
13		perpetrator and all adults living in the family home,							
14		with or without consent, to ensure the safety of the							
15		child;							
16	(3)	Interview the child without the presence or prior							
17		approval of the child's family and temporarily assume							
18		protective custody of the child for the purpose of							
19		conducting the interview;							
20	(4)	Resolve the matter in an informal fashion that it							
21		deems appropriate under the circumstances;							

1 assessment is required by this chapter, the department shall

1	(5)	Close the matter if the department finds, after an
2		assessment, family input, and independent evaluation
3		of the child's parents pursuant to section 587A- ,
4		that the child is residing with a caregiver who is
5		willing and able to meet the child's needs and provide
6		a safe and appropriate placement for the child;
7	(6)	Immediately enter into a service plan:
8		(A) To safely maintain the child in the family home;
9		or
10		(B) To place the child in voluntary foster care
11		pursuant to a written agreement with the child's
12		parent.
13		If the child is placed in voluntary foster care and
14		the family does not successfully complete the service
15		plan within three months after the date on which the
16		department assumed physical custody of the child, the
17		department shall file a petition. The department is
18		not required to file a petition if the parents agree
19		to adoption or legal guardianship of the child and the
20		child's safety is ensured; provided that the adoption
21		or legal guardianship hearing is conducted within six

1		months of the date on which the department assumed
2		physical custody of the child;
3	(7)	Assume temporary foster custody of the child and file
4		a petition with the court within three days, excluding
5		Saturdays, Sundays, and holidays, after the date on
6		which the department assumes temporary foster custody
7		of the child, with placement preference being given to
8		an approved relative[+] without prejudice or bias by
9		the department; or
10	(8)	File a petition or ensure that a petition is filed by
11		another appropriate authorized agency in court under
12		this chapter.
13	(b)	The department shall provide a written response
14	regarding	the disposition of the investigation to the
15	complaina	nt within forty-five days of completing the
16	investiga	tion; provided that any information provided under this
17	subsection	n shall be disclosed in a manner that safeguards the
18	confident.	iality of records as required by federal law."
19	SECT	ION 8. Section 587A-19, Hawaii Revised Statutes, is
20	amended to	o read as follows:

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"[{]\$587A-19[{}] Testimony by department social worker. A 2 person employed by the department as a social worker in the area 3 of child protective services or child welfare services shall be presumed to be qualified to testify as an expert on child 4 protective or child welfare services [-]; provided that the 5 social worker shall be unbiased and reflect no prejudice in the 6 7 social worker's professional assessments, subject to disciplinary action. Any party may move the court to qualify a 9 person employed by the department as a social worker in the area of child protective services or child welfare services called to 10 11 testify as an expert on child protective or child welfare 12 services." 13 SECTION 9. Section 587A-28, Hawaii Revised Statutes, is 14 amended by amending subsection (e) to read as follows: 15 "(e) If the court finds that the child's physical or 16 psychological health or welfare has been harmed or is subject to 17 threatened harm by the acts or omissions of the child's family, 18 the court: 19 (1) Shall enter a finding that the court has jurisdiction 20 pursuant to section 587A-5;

1	(2)	Shall enter a finding regarding whether, before the								
2		child was placed in foster care, the department made								
3		reasonable efforts to prevent or eliminate the need to								
4		remove the child from the child's family home;								
5	(3)	Shall enter orders:								
6		(A) That the child be placed in foster custody if the								
7		court finds that the child's remaining in the								
8		family home is contrary to the welfare of the								
9		child and the child's parents are not willing and								
10		able to provide a safe family home for the child,								
11		even with the assistance of a service plan; or								
12		(B) That the child be placed in family supervision if								
13		the court finds that the child's parents are								
14		willing and able to provide the child with a safe								
15		family home with the assistance of a service								
16		plan;								
17	(4)	Shall determine whether aggravated circumstances are								
18		present.								
19		(A) If aggravated circumstances are present, the								
20		court shall:								

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1		(1)	conduct a permanency hearing within thirty
2			days, and the department shall not be
3			required to provide the child's parents with
4			an interim service plan or interim
5			visitation; and
6		(ii)	Order the department to file, within sixty
7			days after the court's finding that
8			aggravated circumstances are present, a
9			motion to terminate parental rights unless
10			the department has documented in the safe
11			family home factors or other written report
12			submitted to the court a compelling reason
13			why it is not in the best interest of the
14			child to file a motion[-]; and
15	(B)	If a	ggravated circumstances are not present or
16		ther	e is a compelling reason why it is not in the
17		best	interest of the child to file a motion to
18		term	inate parental rights, the court shall order
19		that	the department make reasonable efforts to
20		reun	ify the child with the child's parents and
21		orde	r an appropriate service plan;

1	(5)	Shall order reasonable supervised or unsupervised
2		visits for the child and the child's family, including
3		with the child's siblings[ $ au$ ] and grandparents, unless
4		such visits are determined to be unsafe or detrimental
5		to, and not in the best interests of, the child;
6	(6)	Shall order each of the child's birth parents to
7		complete the medical information forms and release the
8		medical information required under section 578-14.5,
9		to the department. If the child's birth parents
10		refuse to complete the forms or to release the
11		information, the court may order the release of the
12		information over the parents' objections;
13	(7)	Shall determine whether each party understands that
14		unless the family is willing and able to provide the
15		child with a safe family home, even with the
16		assistance of a service plan, within the reasonable
17		period of time specified in the service plan, their
18		respective parental and custodial duties and rights
19		shall be subject to termination;
20	(8)	Shall determine the child's date of entry into foster
21		care as defined in this chapter;

1	(9)	Shall set a periodic review hearing to be conducted no
2		later than six months after the date of entry into
3		foster care and a permanency hearing to be held no
4		later than twelve months after the date of entry into
5		foster care;
6	(10)	Shall set a status conference, as the court deems
7		appropriate, to be conducted no later than ninety days
8		after the return hearing; and
9	(11)	May order that:
10		(A) Any party participate in, complete, be liable
11		for, and make every good faith effort to arrange
12		payment for such services or treatment as are
13		authorized by law and that are determined to be
14		in the child's best interests;
15		(B) The child be examined by a physician, surgeon,
16		psychiatrist, or psychologist; and
17		(C) The child receive treatment, including
18		hospitalization or placement in other suitable
19		facilities, as is determined to be in the child's
20		best interests."

1	SECTION	10.	This	Act	does	not	affect	riahts	and	duties

- that matured, penalties that were incurred, and proceedings that
- 3 were begun before its effective date.
- 4 SECTION 11. Statutory material to be repealed is bracketed
- 5 and stricken. New statutory material is underscored.
- 6 SECTION 12. This Act shall take effect upon its approval.

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INTRODUCED BY: Omna Merido Ki

#### Report Title:

Child Protective Act; Foster Care; Independent Evaluation; Grandparents; Safe Family Home; Relative Placement Preference; Written Response

#### Description:

Requires an independent evaluation of a child's parents before a child is returned to the child's family home, under certain conditions. Clarifies the purpose of the child protective act. Allows certain contact between grandparents and a child in foster care. Provides a child's biological grandparents with certain rights and duties. Amends the definition of "aggravated circumstances". Includes grandparents under the definition of "family". Amends definition of "incapacitated person". Expands the factors to be considered when providing a child with a safe family home to include evaluations conducted by an independent provider with certain specialized training. Establishes certain requirements for interviewees, documentation, and assessments by Requires foster placement preference to be given to relatives, if it is in the best interest of the child. Establishes certain requirements for DHS when conducting investigations. Establishes written response requirements for DHS to a complainant after child abuse or neglect investigation. Specifies that a department social worker shall be unbiased and reflect no prejudice in their professional assessments.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.