THE SENATE THIRTY-SECOND LEGISLATURE, 2023 STATE OF HAWAII

S.B. NO. 1195

JAN 2 5 2023

A BILL FOR AN ACT

RELATING TO WAIAHOLE VALLEY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that in November 1977, the State of Hawaii acquired seven hundred ninety-five acres of 2 3 land in Waiahole valley from Elizabeth Low McCandless Marks. In 1998, after a series of protests, discussions, and compromises, 4 5 the State, as lessor, entered into long-term agricultural and 6 residential leases for lands within the valley. The Hawaii 7 housing finance and development corporation is the current 8 lessor of ninety-two long-term ground leases for residential, 9 agricultural, and commercial lots within the Waiahole 10 subdivision. Generally, the agricultural leases currently set 11 rent at \$100 per acre plus 0.9 per cent of the gross 12 agricultural products, and rents of the residential leases are 13 set at \$600 per lot plus additional amounts for larger lots. The initial twenty-five-year term of the leases will end on June 14 29, 2023, and the lessees and Hawaii housing finance and 15 development corporation currently are in negotiations to 16 establish increased rents for the next term of fifteen years. 17

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1 The legislature further finds that the Hawaii housing 2 finance and development corporation's initial offer for the next 3 term of the lease proposes to increase lease rents by approximately 6.6 times the current rates. A rental rate of 6.6 4 times the current rate is estimated to be below the current 5 6 market rate, which is approximately ten times the current lease 7 rent rate. The additional income from a 6.6 times lease rent 8 increase would only offset seventy-nine percent of the State's cost in operating the valley. However, a 6.6 times lease rent 9 10 increase would mean that many farmers leasing more than ten acres would be forced to pay thousands of dollars in additional 11 12 rent per year. Consequently, the increased rent may not be 13 affordable for many of these farmers.

The legislature believes that there is no law or policy 14 15 that requires the Hawaii housing finance and development corporation to increase rent. Leasing land is not within the 16 17 primary mission of the Hawaii housing finance and development 18 corporation, nor is supporting agriculture. The Hawaii housing finance and development corporation does not provide 19 agricultural support services to the farmers of Waiahole valley, 20 21 despite the obvious need. The Hawaii housing finance and



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1 development corporation's annual expenses for management of 2 Waiahole valley have exceeded revenues, with an estimated 3 deficit of \$500,000 in 2016. The deficit is funded from moneys 4 in the dwelling unit revolving fund, which was established to 5 fund housing development programs and regional state 6 infrastructure programs, not agriculture. Part of that 7 operating expense is related to the water supply system, which 8 requires multiple pumps, is reliant on powerlines that run 9 through the forest to fill a faulty reservoir, and requires 10 expensive maintenance. The State has recommended replacing the 11 water supply system with a system based upon the old and 12 deteriorating system, which would not help to reduce the State's 13 operating costs of the valley. A gravity-fed system fed from 14 the waters of the higher elevation Waiahole ditch would require 15 no electricity, would reduce maintenance costs, and could 16 potentially generate electricity.

17 The legislature further finds that changing the management 18 of the valley to a community-based management system supported 19 by state agencies with expertise in agriculture and leasing 20 could significantly reduce the State's costs while improving 21 farmer productivity. The lessees and the Hawaii housing finance

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and development corporation are currently in the process of
developing a more comprehensive plan for Waiahole valley, but
are not expected to complete that plan before the end of the
current lease term.

5 The purpose of this Act is to require the Hawaii housing 6 finance and development corporation to offer the lessees a 7 five-year lease extension at the current rents and to submit a 8 report to the legislature recommending whether the management 9 duties for the valley should be transferred from the Hawaii 10 housing finance and development corporation to a different state 11 entity.

12 SECTION 2. No later than January 1, 2024, the Hawaii 13 housing finance and development corporation shall offer to each 14 lessee of land of Waiahole valley that has a lease with a term 15 expiring before 2028 a lease extension with an expiration date 16 of June 29, 2028. The offered lease extension shall be at the 17 current rents and other current terms; provided that this 18 section shall not be construed as prohibiting the housing 19 finance and development corporation from negotiating or entering 20 into a new lease with different terms.

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1	SECTION 3. The Hawaii housing finance and development
2	corporation shall submit a report to the legislature no later
3	than twenty days prior to the regular session of 2024:
4	(1) Recommending whether:
5	(A) The Hawaii housing finance and development
6	corporation should retain its responsibilities
7	regarding Waiahole valley; or
8	(B) A different state agency should serve as the
9	landlord of the properties and manager of
10	Waiahole valley, and if so, determining the state
11	agency that is most appropriate; and
12	(2) Including any necessary findings, recommendations, and
13	proposed legislation.
14	SECTION 4. This Act shall take effect upon its approval.
15	INTRODUCED BY:



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Report Title: Waiahole Valley; HHFDC; Lease Extension; Report

Description:

Requires Hawaii Housing Finance and Development Corporation to offer 5-year lease extensions to Waiahole Valley lessee at the current terms. Requires the Hawaii Housing Finance and Development Corporation to submit a report regarding whether a different entity should manage Waiahole Valley.

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