# A BILL FOR AN ACT

RELATING TO THE KAHOOLAWE ISLAND RESERVE COMMISSION.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 The legislature finds that, through Act 340, SECTION 1. 2 Session Laws of Hawaii 1993, the island of Kahoolawe was of 3 significant cultural and historic importance to the native 4 people of Hawaii. Due to extensive erosion and other ecological 5 problems, the presence of unexploded ordnance, the existence of 6 archaeological and other cultural and historic sites, and the 7 presence of native and endangered flora and fauna, a new management regime was needed to effectively meet the unique 8 9 challenges of restoring, preserving, and determining the 10 appropriate use of Kahoolawe. The legislature established the 11 Kahoolawe island reserve commission to meet these challenges. 12 The legislature additionally finds that the Kahoolawe 13 island reserve commission was funded predominantly by a 14 dwindling trust fund created in 1994 during the federal cleanup 15 of unexploded ordnance on Kahoolawe. Although the funding was a considerable amount at the time, the federal appropriations 16 17 totaling approximately \$44,000,000 over a period of several

- 1 years was not substantial enough to establish a sustainable
- 2 endowment for the long-term restoration of Kahoolawe.
- 3 As stated in the federally mandated Kahoolawe island
- 4 conveyance commission final report to Congress in 1993, "In the
- 5 short term, federal funds will provide the bulk of the program
- 6 support for specific soil conservation projects and related
- 7 activities. In the longer term, however, state revenues will be
- 8 needed to continue and enhance those activities initiated with
- 9 federal funds."
- 10 From 1994 until 2016, federal funding allowed the Kahoolawe
- 11 island reserve commission to establish many innovative programs
- 12 that emphasize ancestral and traditional knowledge, use a
- 13 cultural approach of respect for and connectivity to the
- 14 environment, and integrate ancient and modern resource-
- 15 management techniques.
- 16 The legislature further finds that, in 2004, the management
- 17 and control of the Kahoolawe island reserve was transferred from
- 18 the United States Navy to the State, with the Kahoolawe island
- 19 reserve commission designated as the state agency to oversee the
- 20 use and restoration of the reserve. During the years since
- 21 taking responsibility for the reserve, the Kahoolawe island

- 1 reserve commission has been able to develop innovative
- 2 restoration projects that are effective in Kahoolawe's extremely
- 3 harsh conditions and will serve as the foundation for the future
- 4 restoration of the island.
- 5 The legislature notes that a fiscal audit of the Kahoolawe
- 6 rehabilitation trust fund performed by the office of the auditor
- 7 in 2013 reported two key findings. First, and more importantly,
- 8 the trust fund would be depleted by 2016. Second, the Kahoolawe
- 9 island reserve commission lacked a comprehensive and
- 10 quantifiable restoration plan with performance measures to gauge
- 11 whether objectives are being met.
- 12 In 2013, the Kahoolawe island reserve commission embarked
- 13 on the development of a 2026 strategic plan for Kahoolawe,
- 14 marking fifty years of occupation of Kahoolawe by the people of
- 15 Hawaii and laying out a pathway for the future use and
- 16 management of the Kahoolawe island reserve. After a two-year
- 17 effort that engaged Hawaii's residents through numerous
- 18 community meetings and focus-group sessions held on multiple
- 19 occasions on each of the islands, the multi-organizational
- 20 Kahoolawe strategic planning working group developed an island-
- 21 wide, community-based strategic plan, entitled "I Ola Kanaloa",

- 1 or "Life to Kanaloa", that addresses the future restoration,
- 2 management, and uses of Kahoolawe for the State, the people of
- 3 Hawaii, and a possible future sovereign Native Hawaiian entity.
- 4 The legislature also notes that Act 49, Session Laws of
- 5 Hawaii 2017, provided general funds and authorized fifteen
- 6 positions for fiscal years 2017-2018 and 2018-2019. These funds
- 7 allowed the Kahoolawe island reserve commission to continue its
- 8 mission in the near term, but was only enough to support
- 9 staffing, Maui-based facilities, and limited Maui-based
- 10 operations. Some additional funding was appropriated in Act
- 11 140, Session Laws of Hawaii 2018, which provided additional
- 12 general funds for Kahoolawe island safety and operations.
- In addition, Act 248, Session Laws of Hawaii 2022, provided
- 14 a one-time infusion of \$400,000 in general funds for Kahoolawe
- 15 island-based operations for fiscal year 2022-2023 and authorized
- 16 additional cultural resources positions. Although this funding
- 17 provided critical relief for field operations after two years of
- 18 fiscal austerity, additional funding is needed to ensure that
- 19 Kahoolawe's on-island operations, safety, and infrastructure are
- 20 maintained, and the island remains open for critical restoration
- 21 and cultural activities.

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- 1 Additionally, with the increased severity in long-term
- 2 weather conditions in and around the waters surrounding
- 3 Kahoolawe and Maui, additional positions are necessary to
- 4 augment the Kahoolawe island reserve commission's boat
- 5 operations and to expand coastal erosion and shoreline
- 6 protection projects on Kahoolawe.
- 7 Accordingly, the purpose of this Act is to appropriate
- 8 funds to the department of land and natural resources for the
- 9 Kahoolawe island reserve commission to effectively meet the
- 10 unique challenges of restoring, preserving, and determining
- 11 the appropriate uses of the Kahoolawe island reserve for the
- 12 people of Hawaii.
- 13 SECTION 2. There is appropriated out of the general
- 14 revenues of the State of Hawaii the sum of \$ or so
- 15 much thereof as may be necessary for fiscal year 2023-2024 and
- 16 the same sum or so much thereof as may be necessary for fiscal
- 17 year 2024-2025 for the Kahoolawe island reserve commission.
- 18 The sums appropriated shall be expended by the department
- 19 of land and natural resources for the purposes of this Act.
- 20 SECTION 3. There is appropriated out of the general
- 21 revenues of the State of Hawaii the sum of \$ or so

- 1 much thereof as may be necessary for fiscal year 2023-2024 and
- 2 \$ or so much thereof as may be necessary for fiscal
- 3 year 2024-2025 to fund three full-time equivalent (3.00 FTE)
- 4 permanent positions (Kahoolawe Island Reserve Specialist III,
- 5 Kahoolawe Island Reserve Specialist II, and Ocean Resource
- 6 Specialist II) for the Kahoolawe island reserve commission.
- 7 The sums appropriated shall be expended by the department
- 8 of land and natural resources for the purposes of this Act.
- 9 SECTION 4. This Act shall take effect on July 1, 2050.

#### Report Title:

Department of Land and Natural Resources; Kahoolawe Island Reserve Commission; Appropriation

### Description:

Appropriates funds for the Kahoolawe Island Reserve Commission and to fund three full-time equivalent (3.00 FTE) permanent positions for the Kahoolawe Island Reserve Commission. Effective 7/1/2050. (SD1)

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