HOUSE OF REPRESENTATIVES THIRTY-SECOND LEGISLATURE, 2024 STATE OF HAWAII H.R. NO. 179

HOUSE RESOLUTION

REQUESTING THE WOMEN'S CORRECTIONS IMPLEMENTATION COMMISSION TO DEVELOP A STRATEGY AND MAKE RECOMMENDATIONS TO REDUCE THE NUMBER OF WOMEN INCARCERATED AT THE WOMEN'S COMMUNITY CORRECTIONAL CENTER BY TWENTY-FIVE PERCENT OVER THE NEXT FIVE YEARS.

WHEREAS, transforming the State's prison system from a 1 2 punitive to a rehabilitative model is a priority of this body; 3 and 4 5 WHEREAS, this body has given specific programmatic attention to women in the criminal justice system; and 6 7 8 WHEREAS, the Legislature adopted House Concurrent Resolution No. 85, H.D. 2, S.D. 1, Regular Session of 2016, .9 which requested the establishment of a task force to study 10 effective incarceration policies in Hawaii and other 11 jurisdictions; and 12 13 WHEREAS, the final report of the task force stated that 14 "the current model of prisons in Hawaii reinforces 15 institutionalized thinking and thought patterns and re-16 traumatizes women"; and 17 18 WHEREAS, the final report emphasized that "[w]omen should 19 be placed in community-based programs as soon as possible after 20 incarceration" because "being part of a community and learning 21 22 to navigate that community reinforces the reality that there is something beyond incarceration,"; and 23 24 WHEREAS, the final report also highlighted the differences 25 between women and men offenders and found that women offenders 26 "tend to have a history of physical and/or sexual abuse" and 27 that their "involvement in criminal activity is often motivated 28 29 by poverty and/or substance abuse, and they are less likely than men to have been convicted of a violent crime"; and 30



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1 WHEREAS, according to the 2023 Annual Report of the 2 3 Criminal Justice Research Institute, roughly 86.5 percent of women at the Women's Community Correctional Center had no 4 violent offenses under the Women's Corrections Implementation 5 Commission's definition of "violent offense"; and 6 7 8 WHEREAS, the Legislature specifically recognized the 9 differences between women and men in the criminal justice system when it established the Women's Corrections Implementation 10 Commission under Act 244, Session Laws of Hawaii 2022, to, among 11 other things, "[d]evelop and implement an evidence-based, 12 gender-responsive plan to divert non-violent women offenders, 13 14 especially those with minor children, from the criminal justice system"; and 15 16 WHEREAS, there has been little progress diverting non-17 violent women offenders from prison as the recidivism rate 18 remains at fifty percent and the population at the Women's 19 Community Correctional Center remains at approximately two 20 hundred, a nine hundred fifty percent increase since 1978 when 21 22 only nineteen women were incarcerated there; and 23 WHEREAS, the lack of progress diverting women from the 24 25 criminal justice system can be traced to two failings: the lack of a definite, measurable goal by which to reduce the number of 26 27 incarcerated women and a lack of resources allocated to proven community-based rehabilitative programs; and 28 29 WHEREAS, there is a need in the State to establish policy 30 changes regarding probation, parole, and restitution; set 31 32 measurable goals to reduce the number of incarcerated women; and provide sufficient resources to community-based programs to 33 include mental health counseling, drug and alcohol treatment, 34 35 education, and job training; now, therefore, 36 BE IT RESOLVED by the House of Representatives of the 37 Thirty-second Legislature of the State of Hawaii, Regular 38 Session of 2024, that the Women's Corrections Implementation 39 40 Commission is requested to develop a strategy and make recommendations to reduce the number of women incarcerated at 41



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the Women's Community Correctional Center by twenty-five percent 1 by 2029; and 2

BE IT FURTHER RESOLVED that, in developing a strategy and 4 making recommendations, the Women's Corrections Implementation 5 Commission is requested to work with the Judiciary, Department 6 of Corrections and Rehabilitation, Department of Human Services, 7 Department of Health, Department of Education, Office of the 8 State Public Defender, Hawaii Paroling Authority, each county 9 police department and county prosecuting attorney, and 10 community-based organizations; and 11

BE IT FURTHER RESOLVED that the Women's Corrections Implementation Commission is requested to submit:

(1)An initial report of its findings and recommendations, including any proposed legislation, to the Legislature no later than November 1, 2024; and

(2) Subsequent reports of its findings and recommendations, including any proposed legislation, to the Legislature no later than twenty days prior to the convening of the Regular Sessions of 2026, 2027, 2028, and 2029; and

BE IT FURTHER RESOLVED that certified copies of this 26 Resolution be transmitted to the Administrative Director of the 27 Courts, Director of Corrections and Rehabilitation, Director of 28 29 Human Services, Director of Health, Superintendent of Education, State Public Defender, Chairperson of the Hawaii Paroling 30 Authority, Chiefs of Police of each county, and Prosecuting 31 32 Attorneys of each county. 33

OFFERED BY:

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