HOUSE OF REPRESENTATIVES THIRTY-SECOND LEGISLATURE, 2024 STATE OF HAWAII

H.B. NO. 2138

A BILL FOR AN ACT

RELATING TO MENTAL HEALTH.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that Hawaii's current 2 standard for involuntary hospitalization does not adequately 3 prevent harm either to members of the public or persons 4 suffering from mental illness or substance abuse. By requiring 5 proof that a person is "imminently dangerous to self or others", 6 the law essentially requires the point of danger--and thus 7 potential harm--to have already been reached. Instead, the 8 standard should be more flexible to allow the person to receive 9 treatment before the point of danger has been reached and 10 avoidable harm occurs.

11 The legislature notes that the National Alliance on Mental 12 Illness, in its December 2016 public policy platform, asserts 13 that states should "adopt broader, more flexible standards that 14 would provide for involuntary commitment and/or court ordered 15 treatment when an individual, due to mental illness is gravely 16 disabled..." in addition to other grounds. The policy platform 17 defines a "gravely disabled" person as one who "is substantially

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1 unable...to provide for any of his or her basic needs, such as
2 food, clothing, shelter, health or safety[.]" The policy
3 platform also explains that "requir[ing] proof of dangerousness
4 often produce[s] unsatisfactory outcomes because individuals are
5 allowed to deteriorate needlessly before involuntary commitment
6 and/or court-ordered treatment can be instituted."

7 The legislature acknowledges that, collectively, Act 221, Session Laws of Hawaii 2013, and Act 114, Session Laws of Hawaii 8 9 2016, deleted the term "gravely disabled" from the criteria for 10 involuntary hospitalization and increased dependence on a 11 danger-based definition, in furtherance of a pilot program for 12 assisted community treatment that is now permanent. Mentally 13 ill persons who are gravely disabled may not be imminently 14 dangerous to themselves or others, but still pose a very real 15 danger to themselves or the public and thus should be covered by 16 the law. While the legislature supports the continuation of the assisted community treatment program and its complementary role 17 18 in treating mental illness and substance abuse on an outpatient 19 basis, the legislature is cognizant that a portion of the 20 mentally ill population, including the chronically homeless, are

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1	being deprived of urgent, medically appropriate mental health		
2	intervention that is best administered on an inpatient basis.		
3	The purpose of this Act is to protect mentally ill		
4	individuals and the public more effectively by amending the		
5	definition of "dangerous to self", defining the terms "gravely		
6	disabled" and "psychiatric deterioration", broadening the term		
7	of "imminently dangerous to self and others", and increasing the		
8	maximum period of emergency hospitalization.		
9	SECTION 2. Section 334-1, Hawaii Revised Statutes, is		
10	amended to read as follows:		
11	"PART I. GENERAL AND ADMINISTRATIVE PROVISIONS		
	FART I. GENERAL AND ADMINISTRATIVE PROVISIONS		
12	\$334-1 Definitions. As used in this chapter unless		
12	§334-1 Definitions. As used in this chapter unless		
12 13	§334-1 Definitions. As used in this chapter unless otherwise indicated by the context:		
12 13 14	<pre>\$334-1 Definitions. As used in this chapter unless otherwise indicated by the context: "Administrator" means the person in charge of a public or</pre>		
12 13 14 15	<pre>\$334-1 Definitions. As used in this chapter unless otherwise indicated by the context: "Administrator" means the person in charge of a public or private hospital.</pre>		
12 13 14 15 16	<pre>\$334-1 Definitions. As used in this chapter unless otherwise indicated by the context: "Administrator" means the person in charge of a public or private hospital. "Admission procedures" mean the various methods for</pre>		
12 13 14 15 16 17	<pre>\$334-1 Definitions. As used in this chapter unless otherwise indicated by the context: "Administrator" means the person in charge of a public or private hospital. "Admission procedures" mean the various methods for admission of mentally ill persons or of persons habituated to</pre>		
12 13 14 15 16 17 18	<pre>\$334-1 Definitions. As used in this chapter unless otherwise indicated by the context: "Administrator" means the person in charge of a public or private hospital. "Admission procedures" mean the various methods for admission of mentally ill persons or of persons habituated to the excessive use of drugs or alcohol to public and private</pre>		

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"Behavioral health crisis center" means a facility that is
 specifically designed and staffed to provide care, diagnosis, or
 treatment for persons who are experiencing a mental illness or
 substance use disorder crisis.

5 "Community mental health center" means one or more 6 facilities which alone or in conjunction with other facilities, 7 public or private, are part of a coordinated program providing a 8 variety of mental health services principally for persons 9 residing in a community or communities in or near which the 10 center is located.

11 "Conservator" shall have the meaning provided in section 12 560:5-102.

13 "Court" means any duly constituted court and includes14 proceedings, hearings of per diem judges as authorized by law.

15 "Dangerous to others" means likely to do substantial 16 physical or emotional injury on another, as evidenced by a 17 recent act, attempt or threat.

18 "Dangerous to property" means inflicting, attempting or 19 threatening imminently to inflict damage to any property in a 20 manner which constitutes a crime, as evidenced by a recent act, 21 attempt or threat.

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1	"Dan	gerous to self" means the person [recently has]:
2	(1)	[Threatened] Recently has threatened or attempted
3		suicide or serious bodily harm; or
4	(2)	[Behaved in such a manner as to indicate that the
5		person is unable, without supervision and the
6		assistance of others, to satisfy the need for
7		nourishment, essential medical care, including
8		treatment for a mental illness, shelter or self-
9		protection, so that it is probable that death,
10		substantial bodily injury, or serious physical
11		debilitation or disease will result unless adequate
12		treatment is afforded.] Is gravely disabled.
13	"Dep	artment" means the department of health.
14	"Dir	ector" means the director of health.
15	"Dis	charge" means the formal termination on the records of
16	a psychia	tric facility of a patient's period of treatment at the
17	facility.	
18	"Gra	vely disabled" means a condition in which a person is
19	unable, w	ithout supervision and the assistance of others, to
20	prevent p	hysical or psychiatric deterioration or to satisfy the
21	need for	nourishment, essential medical care including treatment

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1 for a mental illness, shelter, or self-protection, so that it is 2 probable that death, substantial bodily injury, or serious 3 physical debilitation or disease will result unless adequate 4 treatment is afforded. 5 "Guardian" shall have the meaning provided in section 6 560:5-102. 7 "Health care operations" means the services and activities 8 conducted by an institution, facility, or agency licensed, 9 certified, or otherwise authorized or permitted by law to 10 provide medical or health services in the ordinary course of 11 business, including case management and care coordination, 12 quality assessment and improvement activities, medical reviews, 13 and administrative activities. 14 "Health care provider" means an individual or entity 15 licensed, certified, or otherwise authorized or permitted by law 16 to provide medical or health services in the ordinary course of 17 business or practice of a profession. 18 "Homeless individual" means an individual who is homeless as defined under section 346-361 and who has a serious and 19 20 persistent mental illness or is otherwise eligible for 21 treatment.



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1 "Imminently dangerous to self or others" means that, 2 without intervention, the person will likely become dangerous to 3 self or dangerous to others within the next [forty-five] ninety 4 days. 5 "Incapacitated person" shall have the meaning provided in 6 section 560:5-102. 7 "Interested person" means an interested, responsible adult, 8 including but not limited to a public official, the legal 9 guardian, spouse, parent, legal counsel, adult child, or next of kin of a person allegedly mentally ill, mentally deficient or 10 11 suffering from substance abuse or as otherwise provided in 12 article I of chapter 560. 13 "Intoxicated person" means a person who is deprived of 14 reasonable self-control because of intake of alcohol or because 15 of any substance which includes in its composition volatile 16 organic solvents. 17 "Judge" means any judge of the family court or per diem 18 judge appointed by the chief justice as provided in section 604-19 2.

20 "Law enforcement officer" has the same meaning as in21 section 710-1000.

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1 "Licensed physician" means a physician or surgeon licensed 2 by the State to practice medicine, including a physician and 3 surgeon granted a limited and temporary license under section 4 453-3(1), (2), and (5) or a resident physician and surgeon 5 granted a limited and temporary license under paragraph (4) 6 thereof, or a medical officer of the United States while in this 7 State in the performance of the medical officer's official 8 duties.

9 "Mental health" means a state of social, psychological, and 10 physical well-being, with capacity to function effectively in a 11 variety of social roles.

12 "Mentally ill person" means a person having psychiatric 13 disorder or other disease which substantially impairs the 14 person's mental health and necessitates treatment or 15 supervision.

16 "Patient" means a person under observation, care, or17 treatment at a psychiatric facility.

18 "Person suffering from substance abuse" means a person who 19 uses narcotic, stimulant, depressant, or hallucinogenic drugs or 20 alcohol to an extent which interferes with the person's 21 personal, social, family, or economic life.

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"Protected person" shall have the meaning provided in
 section 560:5-102.

3 "Psychiatric deterioration" means a substantial impairment
4 or an obvious decline of an individual's judgment, reasoning, or
5 ability to control behavior.

6 "Psychiatric facility" means a public or private hospital
7 or part thereof which provides inpatient or outpatient care,
8 custody, diagnosis, treatment or rehabilitation services for
9 mentally ill persons or for persons habituated to the excessive
10 use of drugs or alcohol or for intoxicated persons.

Il "Special treatment facility" means a public or private
facility which provides a therapeutic residential program for
care, diagnosis, treatment or rehabilitation services for
emotionally distressed persons, mentally ill persons or persons
suffering from substance abuse.

16 "Therapeutic living program" means a supervised living 17 arrangement that provides mental health or substance abuse 18 services for individuals or families who do not need the 19 structure of a special treatment facility and are transitioning 20 from a more restrictive treatment setting to independent living.

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1 The program aids residents in meeting basic needs and provides 2 supportive services through a required service plan. 3 "Treatment" means the broad range of emergency, out-4 patient, intermediate, domiciliary, and inpatient services and 5 care, including diagnostic evaluation, medical, psychiatric, 6 psychological, and social service care, vocational 7 rehabilitation, career counseling, and other special services 8 which may be extended to handicapped persons. 9 "Treatment summary" means a record of information including 10 present history and physical examination, mental status 11 examination, emergency department record, intake evaluation, 12 eligibility determination, current medication list and 13 prescription history, treatment plan, consultant reports, 14 diagnosis and problem lists, recent laboratory and diagnostic 15 testing, clinical or discharge summaries, and discharge 16 instructions, or any combination of such information. 17 "Unauthorized absence" means absence of a patient from a 18 psychiatric facility for any period of time without permission." 19 SECTION 3. Section 334-59, Hawaii Revised Statutes, is 20 amended by amending subsections (d) and (e) to read as follows:

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1 "(d) Emergency hospitalization. If the physician, 2 advanced practice registered nurse, or psychologist who performs 3 the emergency examination has reason to believe that the patient 4 is: 5 (1)Mentally ill or suffering from substance abuse; 6 (2) Imminently dangerous to self or others; and 7 (3) In need of care or treatment, or both; 8 the physician, advanced practice registered nurse, or 9 psychologist may direct that the patient be hospitalized on an 10 emergency basis or cause the patient to be transferred to 11 another psychiatric facility for emergency hospitalization, or 12 both. The patient shall have the right, immediately upon 13 admission, to telephone the patient's guardian [or], a family 14

14 member [including], a reciprocal beneficiary, or an adult 15 friend, and an attorney. If the patient declines to exercise 16 that right, the staff of the facility shall inform the adult 17 patient of the right to waive notification to the <u>guardian</u>, 18 family [including a] member, or reciprocal beneficiary, and 19 shall make reasonable efforts to ensure that the patient's 20 guardian [er], family [including a], or reciprocal beneficiary[, 21 is] are notified of the emergency admission, but the patient's

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family [including a] or reciprocal beneficiary[-] need not be notified if the patient is an adult and requests that there be no notification. The patient shall be allowed to confer with an attorney in private.

5 (e) Release from emergency hospitalization. If at any 6 time during the period of emergency hospitalization the 7 responsible physician concludes that the patient no longer meets 8 the criteria for emergency hospitalization the physician shall 9 discharge the patient. If the patient is under criminal 10 charges, the patient shall be returned to the custody of a law 11 enforcement officer. In any event, the patient must be released 12 within [forty-eight] seventy-two hours of the patient's 13 admission, unless the patient voluntarily agrees to further 14 hospitalization, or a proceeding for court-ordered evaluation or 15 hospitalization, or both, is initiated as provided in section 16 334-60.3. If that time expires on a Saturday, Sunday, or 17 holiday, the time for initiation is extended to the close of the 18 next court day. Upon initiation of the proceedings the facility 19 shall be authorized to detain the patient until further order of 20 the court."

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1 SECTION 4. This Act does not affect rights and duties that 2 matured, penalties that were incurred, and proceedings that were 3 begun before its effective date. 4 SECTION 5. Statutory material to be repealed is bracketed 5 and stricken. New statutory material is underscored. 6 SECTION 6. This Act shall take effect on July 1, 2024. 7 8 - Mtt JAN 2 4 2024 INTRODUCED BY: 1



Report Title: Mental Illness; Hospitalization

Description:

Amends the definition of "dangerous to self". Defines the terms "gravely disabled" and "psychiatric deterioration". Broadens the term of "imminently dangerous to self and others". Increases the maximum period of emergency hospitalization.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

