A BILL FOR AN ACT

RELATING TO THE BOARD OF LAND AND NATURAL RESOURCES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that, to effectively 2 manage public lands, oversight of how the lands are used is
- 3 necessary to ensure that Hawaii's people thrive. The department
- 4 of land and natural resources' land division has significant
- 5 discretion to revoke, limit, remove, or modify leases granted by
- 6 the department, issue condemnations, and rescind revocable
- 7 permits without prior approval from the board of land and
- 8 natural resources. Enhanced review of public land leases and
- 9 revocable permits would allow the State to ensure that the use
- 10 of public lands best benefits Hawaii's people.
- 11 The purpose of this Act is to limit the discretion of the
- 12 department of land and natural resources' land division by
- 13 requiring the board of land and natural resources to approve all
- 14 decisions to revoke, limit, condemn, remove, or modify the
- 15 department's leases and revocable permits.
- 16 SECTION 2. Section 171-6, Hawaii Revised Statutes, is
- 17 amended to read as follows:

1	"§1 7	1-6 Powers. Except as otherwise provided by law, the
2	board of	land and natural resources shall have the powers and
3	functions	granted to the heads of departments and the board of
4	land and	natural resources under chapter 26.
5	In a	ddition to the foregoing, the board may:
6	(1)	Adopt a seal;
7	(2)	Administer oaths;
8	(3)	Prescribe forms of instruments and documents;
9	(4)	Adopt rules [which, upon compliance with] pursuant to
10		chapter 91, which shall have the force and effect of
11		law;
12	(5)	Set, charge, demand, and collect reasonable fees for
13		the preparation of documents to be issued, for the
14		surveying of public lands, and for the issuing of
15		certified copies of its government records, which
16		fees, when collected, shall be deposited into the
17		state general fund, unless otherwise specified in this
18		chapter;
19	(6)	Establish additional restrictions, requirements, or
20		conditions, consistent with those prescribed in this
21		chapter, relating to the use of particular land being

1		disposed of [, the]; terms of sale, lease, license, or
2		$permit[_{7}]_{\underline{i}}$ and $[the]$ qualifications of any person to
3		draw, bid, or negotiate for public land;
4	(7)	Reduce or waive the lease rental at the beginning of
5		the lease on any lease of public land to be used for
6		any agricultural or pastoral use, or for resort,
7		commercial, industrial, or other business use where
8		the land being leased requires substantial
9		improvements to be placed thereon; provided that the
10		reduction or waiver shall not exceed two years for
11		land to be used for any agricultural or pastoral use,
12		or exceed one year for land to be used for resort,
13		commercial, industrial, or other business use. When a
14		lease for resort, commercial, industrial, or other
15		business or residential purposes requires a lessee to
16		demolish existing improvements or provide basic
17		infrastructure, including drainage, sewer, water,
18		electricity, and other utilities, before the lessee
19		can make productive use of the land, the board may
20		approve a reduction or waiver of lease rental for a
21		period of up to twenty years; provided that the

1		aggregate amount of the reduced or waived lease rental
2		shall not exceed the amount of the lessee's total
3		expenditures for demolition or provision of the
4		infrastructure;
5	(8)	Delegate to the chairperson or employees of the
6		department of land and natural resources, subject to
7		the board's control and responsibility, powers and
8		duties as may be lawful or proper for the performance
9		of the functions vested in the board; provided that
10		any decision relating to the revocation, limitation,
11		condemnation, removal, or modification of land leases
12		and revocable permits shall be subject to prior
13		approval by the board;
14	(9)	Use arbitration under chapter 658A to settle any
15		controversy arising out of any existing or future
16		lease;
17	(10)	Set, charge, and collect reasonable fees in an amount
18		sufficient to defray the cost of performing or
19		otherwise providing for the inspection of activities
20		permitted upon the issuance of a land license
21		involving a commercial purpose;

1	(± ± /	трро	ine hearing officers to conduct pastro hearings as
2		prov	ided by law and under conditions as the board by
3		rule	s shall establish;
4	(12)	Brin	g actions as may be necessary to remove or remedy
5		encr	oachments upon public lands. Any person causing
6		an e	ncroachment upon public land shall:
7		(A)	Be fined $[no]$ not more than \$1,000 a day for the
8			first offense;
9		(B)	Be fined [not less than \$1,000 nor more than
10			\$4,000 per day upon the second offense and
11			thereafter;
12		(C)	If required by the board, restore the land to its
13			original condition if altered and assume the
14			costs thereof;
15		(D)	Assume costs as may result from adverse effects
16			from restoration; and
17		(E)	Be liable for administrative costs incurred by
18			the department and for payment of damages;
19	(13)	Set,	charge, and collect interest and a service charge
20		on d	elinquent payments due on leases, sales, or other
21		acco	unts. The rate of interest shall not exceed one

1		per cent a month and the service charge shall not
2		exceed \$50 a month for each delinquent payment;
3		provided that the contract shall state the interest
4		rate and the service charge and be signed by the party
5		to be charged;
6	(14)	Set, charge, and collect additional rentals for the
7		unauthorized use of public lands by a lessee,
8		licensee, grantee, or permittee who is in violation of
9		any term or condition of a lease, license, easement,
10		or revocable permit, retroactive to the date of the
11		occurrence of the violation. The amounts shall be
12		considered delinquent payments and shall be subject to
13		interest and service charges as provided in paragraph
14		(13);
15	(15)	Set, charge, and collect reasonable fines for
16		violation of this chapter or any rule adopted
17		thereunder. Any person engaging in any prohibited use
18		of public lands $[\Theta_{r}]_{\underline{r}}$ conducting any prohibited
19		activity on public lands, or violating any of the
20		other provisions of this chapter or any rule adopted

1	ther	eunder, for which violation a penalty is not
2	othe	rwise provided, shall be:
3	(A)	Fined [not more than \$5,000 per violation for
4		a first violation or a violation beyond five
5		years of the last violation; provided that, after
6		written or verbal notification from the
7		department, an additional \$1,000 per day per
8		violation may be assessed for each day in which
9		the violation persists;
10	(B)	Fined $[ne]$ not more than \$10,000 per violation
11		for a second violation within five years of the
12		last violation; provided that, after written or
13		verbal notification from the department, an
14		additional \$2,000 per day per violation may be
15		assessed for each day in which the violation
16		persists;
17	(C)	Fined [not more than \$20,000 per violation
18		for a third or subsequent violation within five
19		years of the last violation; provided that, after
20		written or verbal notification from the
21		department, an additional \$4,000 per day per

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1	violation ma	ay be	assessed	for	each	day	in	which
2	the violation	on per	sists; ar	nd				

(D) Liable for administrative costs and expenses incurred by the department and for payment [for] of damages, including but not limited to natural resource damages.

In addition to the fines, administrative costs, and damages provided for hereinabove, for damage to or theft of natural resources, the board may also set, charge, and collect a fine that, in its discretion, is appropriate considering the value of the natural resource that is damaged or the subject of the theft. In arriving at an appropriate fine, the board may consider the market value of the natural resource damaged or taken and any other factor it deems appropriate, such as the loss of the natural resource to its natural habitat and environment and [the] cost of restoration or replacement. The remedies provided for in this paragraph are cumulative and in addition to any other remedies allowed by law.

1		NO person sharr be sanctioned pursuant to this section
2		for the exercise of native Hawaiian gathering rights
3		and traditional cultural practices as authorized by
4		law or as permitted by the department pursuant to
5		article XII, section 7, of the Hawaii [state
6		<pre>constitution;</pre>
7	(16)	Issue revenue bonds, subject to the approval of the
8		legislature. All revenue bonds shall be issued
9		pursuant to part III of chapter 39, except as provided
10		in this chapter. All revenue bonds shall be issued in
11		the name of the department and not in the name of the
12		State. The final maturity date of the revenue bonds
13		may be any date not exceeding thirty years from the
14		date of issuance;
15	(17)	Pledge or assign all or any part of the receipts and
16		revenues of the department. The revenue bonds shall
17		be payable from and secured solely by the revenue
18		derived by the department from the industrial park or
19		parks for which the bonds are issued;
20	(18)	Reimburse the state general fund for debt service on
21		general obligation bonds or reimbursable general

1		obligation bonds issued by the State for purposes of
2		this chapter;
3	(19)	Notwithstanding part II of chapter 205A to the
4		contrary, plan, design, construct, operate, and
5		maintain any lands or facilities under the
6		jurisdiction of the division of boating and ocean
7		recreation of the department without the need to
8		obtain a special management area minor permit or
9		special management area use permit; and
10	(20)	Do any and all things necessary to carry out its
11		purposes and exercise the powers granted in this
12		chapter."
13	SECT	ION 3. Statutory material to be repealed is bracketed
14	and stric	ken. New statutory material is underscored.
15	SECT	ION 4. This Act shall take effect upon its approval.
16		INTRODUCED BY:
		JAN 1 9 2023

Report Title:

Department of Land and Natural Resources; Land Division; Board of Land and Natural Resources; Public Land Leases; Revocable Permits; Powers

Description:

Limits the discretion of the Department of Land and Natural Resources' Land Division by requiring the Board of Land and Natural Resources to approve all revoked, limited, condemned, removed, or modified public land leases or revocable permits.

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