H.B. NO. <sup>2700</sup> H.D. 3 S.D. 1

# A BILL FOR AN ACT

RELATING TO WILDFIRES.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1

#### PART I

SECTION 1. The legislature finds that as the risk of
catastrophic wildfires in Hawaii has increased, so has the
threat of property damage from these fires. Although most
property owners have insurance, some do not, and others have
insurance that may not fully cover their losses.

7 The legislature further finds that when the cause of a 8 wildfire is uncertain or contested, costly and protracted 9 litigation ensues. Litigation regarding wildfire damages can 10 impose massive costs, including on the State, counties, 11 utilities, landowners, and other defendants that may be alleged 12 to have contributed to catastrophic wildfires. Those costs can 13 overwhelm major institutions in the community, undermining their 14 ability to make investments that the State needs. Indeed, even 15 the possibility of litigation regarding a future catastrophic 16 wildfire can create a cloud of uncertainty that can impair an 17 entity's ability to attract capital on reasonable terms--capital

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that is vital for making investments in wildfire prevention,
 among other priorities that may affect the health and safety of
 the State's residents.

The legislature also finds that the risk of property damage stemming from catastrophic wildfires may lead property insurers to raise rates or refuse to provide coverage for certain losses or certain high-risk areas of Hawaii--as occurred in the wake of hurricane Iniki with respect to hurricane insurance.

9 The legislature additionally finds that it is in the public 10 interest to take steps to ensure that property insurance remains 11 available to cover losses associated with wildfires by providing 12 benefits to property insurers. Furthermore, the legislature 13 finds that it is in the public interest to ensure that the 14 threat of wildfires does not make investment in Hawaii's public 15 utilities so financially risky that it becomes too costly or 16 impossible for them to raise capital to implement vital plans, 17 including plans to mitigate wildfire risk, and to provide safe, 18 reliable, and affordable service to the people of the State. 19 Moreover, the legislature finds that it is in the public 20 interest to avoid the costs of litigation arising out of

21 catastrophic wildfires in order to protect Hawaii's economy and

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1 encourage investment in the State. The legislature further 2 finds that a fund of this nature would suit the public interest 3 as an element of sound wildfire mitigation planning. Therefore, 4 the purpose of this part is to serve the public interest in the 5 event of a devastating wildfire by establishing a means to 6 provide compensation for property damage resulting from 7 wildfires. 8 SECTION 2. The Hawaii Revised Statutes is amended by 9 adding a new chapter to be appropriately designated and to read 10 as follows: 11 "CHAPTER 12 WILDFIRE RELIEF FUND 13 -1 Definitions. As used in this chapter: S "Administrator" means the wildfire relief fund 14 15 administrator appointed pursuant to section -5. 16 "Board" means the wildfire relief fund corporation board of 17 directors created pursuant to section -4. 18 "Catastrophic wildfire" means a wildfire occurring on or 19 after the effective date of this Act that damages or destroys 20 more than five hundred residential or commercial structures.

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1 "Contributor" means any person who contributes to the wildfire relief fund as provided in section 2 -7. 3 "Corporation" means the wildfire relief fund corporation 4 established pursuant to section -3. "Electric utility" means a public utility that exists for 5 6 the furnishing of electrical power. 7 "Fund" means the wildfire relief fund established pursuant 8 to section -2. "Investor-owned utility" means a public utility that is 9 10 owned by shareholders and overseen by a board of directors 11 elected by shareholders. "Other governmental entities" refers to governmental 12 entities, including county government agencies, other than state 13 14 government agencies. 15 "Public utility" has the same meaning as defined in section 16 269-1. -2 Wildfire relief fund; establishment. (a) There is 17 S 18 established outside the state treasury a wildfire relief fund 19 and any accounts thereunder to carry out the purposes of this 20 chapter.

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The fund shall be placed within the department of 1 (b) 2 commerce and consumer affairs for administrative purposes. The 3 fund shall be a public body corporate and politic. 4 (c) Moneys deposited in the fund and any accounts 5 thereunder shall be held by the fund, as trustee, in a 6 depository, as defined in section 38-1, or according to a 7 similar arrangement at the discretion of the board. All moneys received by the wildfire relief fund 8 (d) 9 corporation under this chapter shall be paid immediately to the

(e) All payments authorized to be made by the corporation
by this chapter, including all payments for claims for
catastrophic wildfire damages, all salaries, and all other
expenses, shall be made from the fund.

director of finance and shall become a part of the fund.

15 (f) The moneys in the fund shall be invested according to 16 the same investment plans developed for the Hawaii retirement 17 savings special fund pursuant to chapter 389, and the earnings 18 from the investments shall be credited to the fund.

(g) All moneys in the fund shall be appropriated and
expended exclusively for the uses and purposes set forth in this
chapter; provided that this section shall not be deemed to amend

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1	or impair	the force or effect of any law of this State
2	specifica	lly authorizing the investment of moneys from the fund.
3	(h)	The fund shall not be subject to chapter 431.
4	§	-3 Wildfire relief fund corporation; establishment;
5	purposes;	duties. (a) There is established the wildfire relief
6	fund corp	oration, which shall be an independent public body
7	corporate	and politic.
8	(b)	The corporation shall be established within the
9	departmen	t of commerce and consumer affairs for administrative
10	purposes.	
11	(c)	The purpose of the corporation shall be to administer
12	the payment of:	
13	(1)	Eligible claims arising from catastrophic wildfires
14		from the fund; and
15	(2)	Contributions of contributors to the fund.
16	(d)	The corporation shall:
17	(1)	Receive, process, and determine payments for eligible
18		claims for property damage arising from catastrophic
19		wildfires from the fund;
20	(2)	Determine and enforce the collection of contributions
21		from contributors to the fund;

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1	(3)	Retain, employ, or contract with officers; experts;
2		employees; accountants; actuaries; financial
3		professionals; and other advisers, consultants,
4		attorneys, and professionals, as may be necessary in
5		the administrator's judgment, for the efficient
6		operation, management, and administration of the
7		corporation;
8	(4)	Enter into contracts and other obligations related to
9		the operation, management, and administration of the
10		corporation;
11	(5)	Purchase insurance or take other actions to maximize
12		the claims-paying resources of the fund;
13	(6)	Pay costs, expenses, and other obligations of the
14		corporation from the fund's assets;
15	(7)	Take any actions necessary to collect any amounts owed
16		to the fund; and
17	(8)	Undertake other activities related to the operation,
18		management, and administration of the fund, as
19		approved by the board.
20	Ş	-4 Wildfire relief fund corporation; board of
21	directors	. (a) There is established a wildfire relief fund



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1 board of directors, which shall consist of members 2 appointed by the governor in accordance with section 26-34. The 3 board shall be the policy-making body of the corporation. The 4 board shall be responsible for adopting policies for the 5 administration and operation of the fund and the performance of 6 other duties and functions assigned to the fund, to the degree 7 not specified in this chapter.

8 (b) The members of the board shall serve staggered terms, 9 with one-half of the members' initial terms ending four years 10 after the initial appointment, and one-half of the members' 11 initial terms ending six years after the initial appointment. 12 Thereafter, each member shall serve four-year terms. Vacancies 13 shall be filled for the remainder of any unexpired term in the 14 same manner as the original appointments.

(c) The chairperson of the board shall be elected from among the appointed members of the board. A majority of all members currently appointed to the board shall constitute a quorum to conduct business, and the concurrence of a majority of all members currently appointed to the board shall be necessary to make any action valid, unless otherwise specified in this chapter.

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(d) Members of the board shall be appointed to ensure:
 (1) A broad and balanced representation, with proper
 judgment, character, expertise, skills, and knowledge
 useful to the oversight of the corporation; and
 (2) Diversity with regard to viewpoints, background, work
 experience, and demographics.

7 The members of the board shall serve without compensation
8 but shall be reimbursed for actual and necessary expenses,
9 including travel expenses, incurred in the discharge of their
10 duties.

(e) The board shall meet at least once every three months at a time and place determined by the board. The board shall meet at other times and places as determined by the call of the chairperson or by a majority of the members of the board.

(f) No later than twenty days before the convening of each regular session of the legislature, the board shall submit to the legislature and governor a report regarding the activities and operations of the corporation during the preceding year. The report shall include, at a minimum, a description of:

20 (1) The effectiveness of the fund's claims-payment

21

process; and



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1 The level of participation in the fund by all eligible (2) 2 participants, including property owners, property 3 insurers, and contributors. 4 (q) Each member of the board shall retain all immunities 5 and rights provided to a member pursuant to section 26-35.5. 6 S -5 Wildfire relief fund corporation; administrator. 7 The board shall appoint an administrator and oversee the (a) 8 administrator's management and administration of the 9 corporation. 10 (b) The administrator shall serve at the pleasure of the board and shall be exempt from chapter 76. 11 12 (C) The administrator shall have powers as are necessary 13 to carry out the functions of the corporation, subject to the 14 policy direction of the board. 15 The administrator may employ, terminate, and supervise (d) 16 employees, including assistants, experts, field personnel, and 17 clerks, as may be necessary for the administration of the 18 corporation.

(e) The board may overturn any decision of theadministrator through a majority vote.

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1 (f) At the direction of the board, the administrator shall 2 prepare and present for approval a plan of operations related to 3 the operations, management, and administration of the fund on an 4 annual basis. At least annually and at the direction of the 5 board, the administrator shall submit the plan of operations to 6 the appropriate policy committees of the legislature. The plan 7 shall include but not be limited to reporting on the fund's 8 assets and projections for the duration of the fund.

9 (g) At the direction of the board, the administrator shall 10 at least annually prepare and publish on the corporation's 11 website a public-facing report that describes the operations and 12 activities of the corporation and fund during the preceding 13 year, including a description of the financial condition of the 14 fund.

15 § -6 Wildfire relief fund corporation; audit. (a) The 16 auditor shall conduct an annual financial audit of the 17 corporation and fund pursuant to chapter 23. As part of this 18 audit, the auditor may contract with a firm qualified to perform 19 an independent actuarial review.

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1 The auditor shall determine the scope of the review (b) required by this section, which shall include but not be limited 2 3 to: (1) 4 A review of the sources and uses of the moneys in the 5 fund; A reconciliation of changes in actuarial assumptions 6 (2) 7 and reserve values from the preceding year; An examination of the development of claim reserve 8 (3) 9 inadequacies or redundancies over time; and 10 An assessment of the future financial viability of the (4) 11 fund. 12 The corporation shall cooperate with the actuarial (C) 13 firm in all respects and shall permit the firm full access to 14 all information the firm deems necessary for a true and complete 15 review. Information provided to the actuarial firm conducting 16 the annual review shall be subject to the same limitations on 17 public inspections as required for the records of the 18 corporation.

19 (d) The audit required by this section shall be conducted
20 using both generally accepted accounting principles and the
21 generally accepted government auditing standards.

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1 The cost of the audit required by this section shall (e) 2 be paid by the corporation. 3 (f) The auditor shall issue an annual report to the 4 legislature and governor on the results of the audit and review. 5 The audit and report of the review performed by the independent 6 actuarial firm shall be available for public inspection, in 7 accordance with the auditor's established rules and procedures 8 governing public disclosure of audit documents. 9 -7 Wildfire relief fund; participation. (a) S The 10 following entities may participate in the fund as contributors: 11 (1) The State; 12 (2) Electric utilities; 13 Public utilities that are not electric utilities that (3) 14 contribute to the risk of occurrence or severity of a 15 catastrophic wildfire, including but not limited to 16 public utilities for the production, conveyance, 17 transmission, delivery, or furnishing of gas; 18 Other governmental entities; and (4) 19 (5) Private property owners who own, or whose affiliated 20 persons or entities own in the aggregate, at 21 least acres of land in Hawaii.

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1	(b)	To participate in the fund, an entity shall:
2	(1)	Notify the administrator that it intends to
3		participate in the fund by in the year
4		preceding the year in which the entity seeks to
5		participate in the fund; and
6	(2)	Have made required contributions to the fund pursuant
7		to section -8.
8	(c)	A contributor that is also a property owner in Hawaii
9	may make	a claim to the fund for compensation in the same manner
10	provided	for in section -13 as other property owners;
11	provided	that the contributor:
12	(1)	Shall retain all of the rights, privileges, and
13	÷	obligations of a contributor; and
14	(2)	Notwithstanding any other provisions of this chapter
15		and regardless of the existence of a depletion event
16		under section -16(c), shall be bound by the
17		limitation on claims under section -18.
18	(d)	Any person or entity that poses a risk of causing or
19	exacerbat	ing the severity of a catastrophic wildfire that is not
20	eligible	to participate as a contributor in the fund may submit
21	an applic	ation to the board for participation.

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1 (e) The board shall adopt rules pursuant to chapter 91 and 2 issue criteria for applications submitted under subsection (d). 3 (f) The board shall include in its annual report to the 4 legislature and governor under section -4 all applications 5 submitted under subsection (d) and shall recommend to the 6 legislature whether participation criteria for contributors 7 should be broadened. 8 -8 Wildfire relief fund; funding. (a) Total S 9 capitalization. The total capitalization amount of the fund 10 shall be \$ . Neither the board nor the administrator 11 may modify the total capitalization amount, except as otherwise 12 expressly provided in this chapter. 13 (b) Actuarial study. The board shall commission an 14 actuarial study to be completed in 2024 to assess whether the 15 total capitalization amount should be increased or decreased 16 based on a holistic assessment of the risk of catastrophic 17 wildfires in Hawaii and the potential exposure of the fund to 18 claims arising out of catastrophic wildfires. The board shall 19 include this assessment in the annual report that it submits to 20 the legislature and governor under section -4.

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1 Time to total capitalization. The administrator shall (C) 2 recommend to the board, and the board shall, by majority vote, 3 approve initial contribution amounts under \$ for 4 potential contributors, other than the State and electric 5 utilities, based on the actuarial factors identified in 6 subsection (b) and with the goal of, to the extent reasonably 7 possible, having the fund reach the total capitalization amount 8 within five years of the effective date of Act , Session 9 Laws of Hawaii 2024, taking into consideration reasonably 10 expected investment returns and assuming no payments will be 11 made by the fund during that time period. 12 (d) Capitalization amounts. With the exception of the 13 contribution made by the State in paragraph (4), contribution

15 contribution amount to be made by , and annual 16 contribution amounts to be made over a five-year period, subject 17 to the administrator's ability to increase payments under the 18 insufficient funding provision in subsection (g).

amounts shall be divided by the administrator into an initial

19 The fund shall be capitalized by the following20 contributions:

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1 (1) From other governmental entities that are eligible to 2 participate in the fund, an amount determined by the 3 administrator based on an actuarial assessment of the risk of payments to these entities by the fund 4 5 resulting from catastrophic wildfires created by these 6 entities, as well as the risk of potential payments 7 made by the fund resulting from catastrophic wildfires 8 created by these entities;

9 From public utilities other than electric utilities (2) 10 and private landowners that are in all cases eligible 11 to participate in the fund, an amount determined by 12 the administrator based on an actuarial assessment of 13 the risk of potential payments by the fund resulting 14 from catastrophic wildfires created by these entities; 15 From electric utilities, \$ (3) ; provided that 16 there shall be different contribution amounts required 17 by investor-owned utilities and non-investor owned 18 utilities, taking into account the differences in 19 revenues and assets between the ownership models; and 20 (4) From the State, \$

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1 The board shall determine the contribution amounts of (e) 2 eligible contributors by ; provided that this date is thirty days before the date by which participants are required 3 4 to notify the administrator of their intention to participate in 5 the fund. If an eligible contributor declines to notify the administrator that the eligible contributor wishes to 6 participate in the fund and become a contributor, the board 7 shall reduce the total capitalization amount by subtracting the 8 9 amount the board allocated to that eligible contributor.

10 If an electric utility, public utility other than an (f) 11 electric utility, other governmental entity, or private property 12 owner elects to become a contributor after the initial capitalization of the fund, the electric utility, public utility 13 other than an electric utility, other governmental entity, or 14 15 private property owner shall provide, by in the year before the year in which the electric utility, public utility 16 other than an electric utility, other governmental entity, or 17 private property owner seeks to become a contributor, an initial 18 contribution in an amount determined by the board by a majority 19 vote upon the administrator's recommendation, based on an up-to-20 date consideration of the factors identified in subsection (b), 21





such that the previous and present initial contributions by all
 contributors reflect their relative contributions to the risk of
 future payments from the fund.

4 If necessary to achieve an allocation of initial contributions, and if the election is made before the fifth year 5 of fund operation, the administrator shall reduce the amount of 6 annual contributions by one or more contributors who previously 7 made initial contributions until an allocation is reached. The 8 9 administrator shall increase the total capitalization amount of the fund by the amount of the initial contribution of the new 10 11 fund contributor. The administrator may, in the administrator's 12 discretion, permit a new contributor under this subsection to 13 make payments over a five-year period.

14 (g) Insufficient funding. If the administrator determines that payments made by the fund, and expected future 15 16 contributions by contributors and investment returns, will 17 result in the fund's: failing to reach the total capitalization 18 amount, as adjusted, as applicable, under subsection (a), by the 19 fifth year; or falling below the total capitalization amount after the fifth year, including, in either case, as a result of 20 21 the legislature increasing the total capitalization amount, the

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1 administrator shall recommend that the board establish a 2 supplemental contribution to be contributed to the fund. 3 Responsibility among contributors for the supplemental 4 contribution shall be allocated as follows: 5 (1) The administrator shall recommend to the board, and 6 the board shall determine by majority vote, the 7 respective portions of the supplemental contribution 8 amount to be paid by each electric utility, public 9 utility other than an electric utility, other 10 governmental entity, and private property owner 11 contributor, based on an up-to-date assessment of the 12 factors identified in subsection (b); and 13 (2) The remaining amount of the supplemental contribution 14 shall be paid by the State, subject to legislative 15 appropriation. 16 (h) The administrator may allow contributors to pay 17 supplemental contributions via annual contributions, or in part 18 via an initial contribution followed by annual contributions,

20 schedule will create a material risk that the fund will not 21 reach or return to its total capitalization amount within a

unless the administrator determines that this contribution

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reasonable period of time to perform the functions identified in
 this chapter.

3 (i) If the board establishes a supplemental contribution
4 pursuant to subsection (g), before the fund receives the
5 supplemental contribution, the fund may issue revenue bonds up
6 to the amount of the supplemental contribution, which shall be
7 backed by future contributions to the fund.

8 (j) The board may order supplemental contributions under 9 this chapter even if an investigation under the replenishment 10 process under section -9 is ongoing. In the event that 11 payments are later made under that replenishment process, the 12 board, provided that other conditions of the refunds section are 13 met pursuant to section -11, may refund supplemental 14 contributions in whole or in part.

(k) Utility contribution. The public utilities commission shall determine a cap on the percentage of a public utility's contributions to the fund, including initial and supplemental contributions, that may be recovered from its customers in rates, unless the commission directs otherwise pursuant section -9.

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(1) If the total amount of payments that the administrator
 determines should be paid in connection with a catastrophic
 wildfire pursuant to sections -13, -14, and -15 exceeds
 the current balance of the fund, the State may provide a loan to
 the fund. The loan shall be repaid over time through annual
 contributions by contributors.

7 § -9 Replenishment of the wildfire relief fund; determination of prudence. (a) If the administrator, or an 8 9 agency of the State with responsibility for determining the 10 causes of wildfires or catastrophic wildfires informs the public 11 utilities commission that a catastrophic wildfire may have been 12 ignited by the facilities of a public utility that is a 13 contributor, the public utilities commission shall initiate a 14 proceeding to review the public utility's conduct leading to the 15 catastrophic wildfire and make findings. The public utilities 16 commission may, even without formal notice from the 17 administrator or the agency, initiate this proceeding of its own 18 accord.

19 (b) The public utilities commission shall evaluate the
20 prudence of the conduct of the public utility in connection with
21 a catastrophic wildfire. The public utilities commission shall

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1 determine whether the public utility acted prudently,
2 considering only acts that may have caused the ignition and
3 evaluating the public utility's actions in the context of the
4 public utility's overall systems, processes, and programs, such
5 that an error by a public utility employee would not be a basis
6 for a finding of imprudence, unless that error resulted from any
7 imprudent system, process, or program.

8 (c) In evaluating prudence under this section, the public 9 utilities commission shall determine whether the actions of the 10 public utility were consistent with actions that a reasonable 11 public utility would have undertaken in good faith under similar 12 circumstances, at the relevant point in time, and based on the 13 information available to the public utility at the relevant 14 point in time.

Reasonable conduct shall not be limited to the optimum practice, method, or act to the exclusion of others, but rather shall encompass a spectrum of possible practices, methods, or acts consistent with utility system needs, the interest of ratepayers, and the requirements of governmental agencies of competent jurisdiction.

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1 If the public utilities commission determines that (d) 2 imprudent conduct by the public utility caused the catastrophic wildfire, the public utilities commission shall determine 3 4 whether to order the public utility to reimburse the fund in whole or in part for payments from the fund made in connection 5 6 with the catastrophic wildfire. In determining the amount of 7 reimbursement, if any, the public utilities commission shall 8 consider the extent and severity of the public utility's 9 imprudence and factors within and beyond the public utility's control that may have led to or exacerbated the costs from the 10 11 catastrophic wildfire, including but not limited to humidity, temperature, winds, fuel, merged wildfires with independent 12 ignitions, third-party actions that affected the spread of the 13 14 wildfire, and fire suppression activities.

15 (e) The public utilities commission shall not order the 16 public utility to reimburse the fund in an amount that exceeds 17 the lesser of:

18 (1) The costs that the public utilities commission
19 determines were due to the public utility's
20 imprudence; or

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1 (2) Twenty per cent of the public utility's transmission 2 and distribution equity rate base minus the amounts 3 the public utility has reimbursed, or is required to reimburse, the fund during the period of three 4 consecutive calendar years ending on December 31 of 5 6 the year in which the calculation is being performed. 7 (f) If the public utilities commission orders the public 8 utility to reimburse the fund, the public utility shall not 9 recover the amount of the reimbursement in rates charged to 10 ratepayers.

11 If the administrator, or an agency of the State with (a) responsibility for determining the causes of wildfires or 12 13 catastrophic wildfires concludes that the conduct of an other 14 governmental entity or private property owner that is a 15 contributor may have caused the occurrence or contributed to the severity of a catastrophic wildfire, the administrator shall 16 17 assess the prudence of the contributor's conduct, applying the same standard of prudence applied to public utilities pursuant 18 19 to subsection (c).

20 (h) If the administrator determines that the contributor21 acted imprudently and that the imprudence caused or contributed

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1 to the severity of the catastrophic wildfire, the administrator
2 shall recommend that the board require the contributor to
3 reimburse the fund in whole or in part for payments that the
4 fund made in connection with the catastrophic wildfire,
5 considering the factors set forth in subsection (d), subject to
6 a cap of ten per cent of the contributor's assets within Hawaii,
7 measured over a rolling three-year period.

§ -10 Failure to make contributions to wildfire relief
9 fund. (a) Contributors shall notify the administrator if they
10 will make, or fail to make, a required contribution, whether
11 initial, annual, or supplemental, to the fund at least days
12 before the contribution is due.

(b) If a contributor fails to make a required contribution to the fund, that contributor will no longer be a contributor as of the date that the contribution was due. That entity may, however, rejoin the fund under the process for joining the fund after initial capitalization set forth in section -8.

18 (c) The administrator shall not refund to an entity that 19 fails to make a contribution any previous payments made to the 20 fund. However, the administrator shall credit all previous

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contributions when determining the amount of payment to be made
 if a participant rejoins the fund under subsection (b).

3 § -11 Refunds. (a) In the event that the total amount
4 in the fund exceeds one hundred twenty per cent of the total
5 capitalization amount, the administrator may recommend that the
6 board authorize refunds to be made to the contributors; provided
7 that the refunds do not deplete the fund below one hundred
8 twenty per cent of the total capitalization amount.

9 (b) Refunds shall be made in proportion to the total
10 amount contributed by the contributors to the fund as of the
11 date of the refund, excluding any payments made under the
12 replenishment provisions under section -9.

13 The administrator has no obligation to recommend, and (C) the board has no obligation to authorize, a refund. 14 The board 15 shall make a refund only if it takes into consideration all 16 relevant factors and circumstances and determines that making a 17 refund will be unlikely to result in the fund's falling below 18 one hundred twenty per cent of total capitalization within three 19 years after the refund.

20 (d) Any contributor may request that the board make a21 refund whenever the conditions under this section are met.

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(e) If the board elects to issue a refund or elects not to
 do so after receiving a request under subsection (d), the
 administrator shall issue an order explaining the board's
 decision.

5 § -12 Processing of claims. (a) With the approval of 6 the board, the administrator shall establish and approve 7 procedures for the review, approval, and timely payment of 8 claims for reimbursement from the fund. The procedures may be 9 revised from time to time by the administrator with the approval 10 of the board.

(b) In the event of a catastrophic wildfire within the
State, the administrator shall process claims made for
compensation against the fund related to the catastrophic
wildfire, consistent with the requirements of this chapter.

15 § -13 Claims by property owners. (a) To be eligible 16 for compensation from the fund for damage to property from a 17 catastrophic wildfire, a property owner shall not have opted out 18 from participation in the fund before the occurrence of the 19 catastrophic wildfire.

20 (b) County tax assessors shall include, with each real
21 property tax assessment sent to a property owner in the State, a

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1 prominent notice regarding participation in the fund. The 2 notice shall be in a form prescribed by the administrator and 3 shall clearly explain the property owner's right to opt out of 4 participation in the fund by submitting a request to opt out to the administrator within a specific time. A property owner who 5 6 does not submit a timely request to opt out shall be deemed to participate in the fund as of the deadline for submitting a 7 8 request to opt out.

9 (c) Any costs of administering the process described in10 subsection (b) shall be reimbursed by the fund.

11 To opt out of participation in the fund with regard to (d) 12 property either in areas within the State that have been 13 assigned extreme, high, and moderate wildfire risk classes 14 by 👘 , a property owner shall submit documentation of 15 insurance coverage for the property along with the property 16 owner's request to opt out of the fund, and the administrator 17 shall approve the documentation as adequate evidence of 18 insurance for the applicable property.

(e) Following a catastrophic wildfire, to make a claim forcompensation from the fund for damage to property from the

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wildfire, a property owner shall submit to the administrator 1 2 documentation establishing: 3 (1) That the catastrophic wildfire damaged the owner's property; 4 The extent of the losses to the owner's property (2) 5 caused by that catastrophic wildfire; and 6 7 (3) Any insurance policy providing coverage for those 8 losses. Within ninety days after a property owner submits a 9 (f) 10 claim for compensation from the fund, including the documentation required in this section, the administrator shall 11 12 determine whether the documentation is adequate and, if so, the appropriate amount of the payment to the property owner from the 13 fund. If the administrator determines that the property owner 14 15 has not submitted sufficient documentation for the administrator to evaluate the claim, the administrator may request additional 16 documentation from the property owner and may set a date by 17 18 which the additional information shall be provided. 19 (g) If no insurance policy provides coverage for the

losses for which a property owner seeks compensation from the

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1	fund, the property owner shall be eligible to receive as
2	compensation from the fund a maximum of \$ .
3	(h) If an insurance policy provides coverage for the
4	losses for which a property owner seeks compensation from the
5	fund, the property owner shall be eligible to receive as
6	compensation from the fund an amount up to the lesser of:
7	(1) per cent of the amount by which the property
8	owner's losses exceed the amount of insurance coverage
9	for the losses; or
10	(2) per cent of the property owner's insurance
11	coverage applicable to the losses;
12	provided that the property owner submits adequate documentation
13	of those losses, as required by this section.
14	<b>§ -14 Claims by property insurers.</b> (a) To be eligible
15	for compensation from the fund, a property insurer shall have
16	elected to participate in the fund before the annual policy
17	period in which the catastrophic wildfire occurred. The
18	administrator shall establish a process for property insurers to
19	annually submit an election to participate in the fund to the
20	administrator within a specified time.

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(b) All property insurers who elect to participate in the
 fund shall be eligible to receive as compensation from the
 fund per cent of their total payments for property damage
 claims in Hawaii as a result of a catastrophic wildfire.

5 (c) Following a catastrophic wildfire, to make a claim for 6 compensation from the fund based on claims resulting from the 7 wildfire, an eligible property insurer shall submit to the administrator documentation establishing the number, nature, and 8 9 total value of the insurance claims that the property insurer paid pursuant to its policies for damage resulting from the 10 11 catastrophic wildfire as well as documentation sufficient to 12 assess the reasonableness of the property insurer's payment of the claims. 13

14 (d) After receipt of a property insurer's claim for
15 compensation from the fund, including the documentation required
16 in this section, the administrator shall:

17 (1) Review via an expedited procedure the property
18 insurer's claim for compensation from the fund; and
19 (2) Determine:

20 (A) Whether the documentation provided is adequate;21 and





1 The appropriate amount of the payment to the (B) 2 property insurer from the fund. 3 -15 Claims by the State and other governmental S entities. (a) The State may submit claims for compensation 4 5 from the fund for damages it incurred resulting from a 6 catastrophic wildfire, including damage to infrastructure or 7 other property, costs of fire suppression, and natural resource 8 damages, to the extent recovery of the losses is authorized by 9 law. 10 (b) Other governmental entities may submit claims for 11 compensation from the fund for damages they incurred resulting 12 from a catastrophic wildfire, including damage to infrastructure 13 or other property and other losses, to the extent recovery of 14 the losses is authorized by law; provided that to be eligible 15 for compensation from the fund related to a catastrophic 16 wildfire, the other governmental entity shall elect to be a

17 contributor and shall have satisfied contribution obligations
18 pursuant to section -8 before the occurrence of the
19 catastrophic wildfire.

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1	(c)	To make a claim under this section, the State or other	
2	governmental entity shall submit to the administrator		
3	documentation establishing:		
4	(1)	That the catastrophic wildfire caused the damages;	
5	(2)	The extent of the damages caused by the catastrophic	
6		wildfire; and	
7	(3)	Any other documentation necessary to establish the	
8		State's or other governmental entity's right to	
9		recover the losses pursuant to law.	
10	(d)	After receipt of a claim for compensation from the	
11	fund pursuant to this section, the administrator shall determine		
12	whether the State or other governmental entity is authorized to		
13	recover damages under applicable law and, if so, the appropriate		
14	amount of the payment.		
15	Ş	-16 Fund depletion. (a) Within thirty days of a	
16	catastrophic wildfire, the administrator shall assess whether		
17	the total payments that the fund is projected to make to		
18	eligible property owners, property insurers, the State and other		
19	governmen	tal entities under sections -13, -14, and -15,	
20	respectiv	ely, are expected to exceed seventy-five per cent of	
21	the total	available money in the fund. The board shall adopt	

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rules pursuant to chapter 91 regarding the performance of this
 assessment.

3 (b) If the administrator assesses pursuant to subsection (a) that the total payments that the fund is projected to make 4 to eligible property owners, property insurers, the State and 5 other governmental entities under sections 6 -13, -14, 7 -15, respectively, are expected to exceed seventy-five and 8 per cent of the total available money remaining in the fund, the 9 administrator shall seek to increase the total amount of money 10 in the fund using all available methods under this chapter.

11 (C) Depletion event. If the administrator is unable, 12 despite taking the steps under subsection (b), to secure 13 sufficient additional funding for the fund, including credible 14 pledges for future funding, to reverse the administrator's 15 assessment under subsection (b) within forty-five days, the 16 administrator shall declare the existence of a depletion event. 17 Depletion percentage. If the administrator declares (d) 18 the existence of a depletion event, the administrator shall 19 determine what percentage of total eligible payments the fund 20 can make without the likelihood that the payments will exceed

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seventy-five per cent of the total available money in the fund.
 This percentage shall be deemed the depletion percentage.

3 (e) Depletion payment. The administrator shall thereafter offer all property owners, property insurers, and the State and 4 5 other governmental entities that submit claims for compensation 6 from the fund and would otherwise, under sections -13, 7 14, and -15, respectively, be entitled to a particular payment amount, that amount multiplied by the depletion 8 9 percentage. This amount shall be deemed the depletion payment. 10 (f) All claimants that are offered the depletion payment 11 may choose to accept or decline the payment. Any property owner 12 or property insurer, other than a contributor, that declines to 13 accept the depletion payment shall:

14 (1) Be ineligible for any payments by the fund with
15 respect to the catastrophic wildfire for which the
16 claim was made; and

17 (2) Not be bound by the limitation on claims under
18 section -18 with respect to only that catastrophic
19 wildfire.

20 (g) After the payments to all claimants who accepted the21 depletion payment have been made, the administrator may

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recommend to the board, and the board may decide, in its
 discretion, to make a further payment to all claimants who
 accepted the depletion payment. The board shall adopt rules
 pursuant to chapter 91 for the making of this decision.

5 (h) Multiple catastrophic events. The board shall adopt 6 rules pursuant to chapter 91 regarding how to pay claims in the 7 event that one or more catastrophic wildfires occur while the 8 corporation is in the process of assessing, receiving, 9 determining, or paying claims from an earlier catastrophic 10 wildfire.

11 -17 Hearings and appeals of determinations. S (a) 12 Within thirty days after the administrator's determination of 13 the amount of payment due to any claimant from the fund pursuant 14 to sections -13, -14, and -15, respectively, or the 15 board's determination of a contributor's allocation for any 16 contribution, the affected person or entity may request a 17 contested case hearing on that determination before the 18 department of commerce and consumer affairs pursuant to chapter 19 91.

20 (b) Upon receipt of a request for a hearing on the21 administrator or board's determination, the office of

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1 administrative hearings shall schedule a hearing date no later 2 days after its receipt of the request for a hearing. than 3 Following the conclusion of any hearing or before the (C) conclusion of the hearing, with the concurrence of the parties, 4 5 the office of administrative hearings shall promptly, and no days after the hearing, decide the matter and 6 later than 7 issue findings of fact, conclusions of law, and a decision in 8 accordance with the hearings officer's determination.

9 (d) Within days after the date on which a copy of the 10 office of administrative hearings' order is mailed to the 11 parties, a party may seek judicial review of the order by filing 12 a petition for review in the applicable circuit court, with a 13 right of appeal as allowed by law. If no petition is timely 14 filed, the order of the office of administrative hearings shall 15 be final.

16 § -18 Limitations on claims. (a) No suit, claim, or 17 other civil legal action may be instituted or maintained against 18 contributors or their affiliates, employees, agents, or 19 insurers:

20 (1) For recovery of losses or damages of a type for which21 compensation may be sought from the fund; and

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1 (2) By persons or entities: 2 (A) Who are contributors, property owners who do not 3 opt out of the fund, or property insurers who 4 elect to participate in the fund; or 5 Who seek indemnity or contribution for amounts (B) 6 paid, or that may be paid, to contributors, 7 property owners who do not opt out of the fund, 8 or property insurers who elect to participate in 9 the fund. 10 Persons or entities who are eligible to seek (b) 11 compensation from the fund for property damage arising from a 12 catastrophic wildfire may not seek to recover for damage from 13 electric utilities, public utilities other than electric 14 utilities, the State, or private property owners who are 15 contributors, notwithstanding that the claimed property damage 16 may exceed the amount of payment by the fund for the damage. 17 The fund shall be subrogated to the rights of the (c) 18 contributors, property owners who do not opt out of the fund, 19 and property insurers who elect to participate in the fund, to 20 the extent of any payment made by the fund to those persons or

21 entities and may pursue claims against a person or an entity

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1 that is not a contributor for damages resulting from the 2 catastrophic wildfire." 3 SECTION 3. Section 76-16, Hawaii Revised Statutes, is 4 amended by amending subsection (b) to read as follows: 5 "(b) The civil service to which this chapter applies shall 6 comprise all positions in the State now existing or hereafter 7 established and embrace all personal services performed for the 8 State, except the following: 9 (1) Commissioned and enlisted personnel of the Hawaii 10 National Guard as such, and positions in the Hawaii

11 National Guard that are required by state or federal 12 laws or regulations or orders of the National Guard to 13 be filled from those commissioned or enlisted 14 personnel;

15 (2) Positions filled by persons employed by contract where
16 the director of human resources development has
17 certified that the service is special or unique or is
18 essential to the public interest and that, because of
19 circumstances surrounding its fulfillment, personnel
20 to perform the service cannot be obtained through

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1		normal civil service recruitment procedures. Any such
2		contract may be for any period not exceeding one year;
3	(3)	Positions that must be filled without delay to comply
4		with a court order or decree if the director
5		determines that recruitment through normal recruitment
6		civil service procedures would result in delay or
7		noncompliance, such as the Felix-Cayetano consent
8		decree;
9	(4)	Positions filled by the legislature or by either house
10		or any committee thereof;
11	(5)	Employees in the office of the governor and office of
12		the lieutenant governor, and household employees at
13		Washington Place;
14	(6)	Positions filled by popular vote;
15	(7)	Department heads, officers, and members of any board,
16		commission, or other state agency whose appointments
17		are made by the governor or are required by law to be
18		confirmed by the senate;
19	(8)	Judges, referees, receivers, masters, jurors, notaries
20		public, land court examiners, court commissioners, and



1 attorneys appointed by a state court for a special 2 temporary service; 3 (9) One bailiff for the chief justice of the supreme court who shall have the powers and duties of a court 4 officer and bailiff under section 606-14; one 5 secretary or clerk for each justice of the supreme 6 7 court, each judge of the intermediate appellate court, and each judge of the circuit court; one secretary for 8 9 the judicial council; one deputy administrative director of the courts; three law clerks for the chief 10 justice of the supreme court, two law clerks for each 11 associate justice of the supreme court and each judge 12 13 of the intermediate appellate court, one law clerk for 14 each judge of the circuit court, two additional law 15 clerks for the civil administrative judge of the circuit court of the first circuit, two additional law 16 clerks for the criminal administrative judge of the 17 18 circuit court of the first circuit, one additional law 19 clerk for the senior judge of the family court of the first circuit, two additional law clerks for the civil 20 motions judge of the circuit court of the first 21





1 circuit, two additional law clerks for the criminal 2 motions judge of the circuit court of the first 3 circuit, and two law clerks for the administrative 4 judge of the district court of the first circuit; and 5 one private secretary for the administrative director 6 of the courts, the deputy administrative director of 7 the courts, each department head, each deputy or first 8 assistant, and each additional deputy, or assistant 9 deputy, or assistant defined in paragraph (16); 10 First deputy and deputy attorneys general, the (10) 11 administrative services manager of the department of 12 the attorney general, one secretary for the 13 administrative services manager, an administrator and 14 any support staff for the criminal and juvenile 15 justice resources coordination functions, and law 16 clerks; 17 (11)(A) Teachers, principals, vice-principals, complex 18 area superintendents, deputy and assistant 19 superintendents, other certificated personnel,

and no more than twenty noncertificated

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1		administrative, professional, and technical
2		personnel not engaged in instructional work;
3	<b>(</b> B)	Effective July 1, 2003, teaching assistants,
4		educational assistants, bilingual/bicultural
5		school-home assistants, school psychologists,
6		psychological examiners, speech pathologists,
7		athletic health care trainers, alternative school
8		work study assistants, alternative school
9		educational/supportive services specialists,
10		alternative school project coordinators, and
11		communications aides in the department of
12		education;
13	(C)	The special assistant to the state librarian and
14		one secretary for the special assistant to the
15		state librarian; and
16	(D)	Members of the faculty of the University of
17		Hawaii, including research workers, extension
18		agents, personnel engaged in instructional work,
19		and administrative, professional, and technical
20		personnel of the university;



1	(12)	Employees engaged in special, research, or
2		demonstration projects approved by the governor;
3	(13)	(A) Positions filled by inmates, patients of state
4		institutions, and persons with severe physical or
5		mental disabilities participating in the work
6		experience training programs;
7		(B) Positions filled with students in accordance with
8		guidelines for established state employment
9		programs; and
10		(C) Positions that provide work experience training
11		or temporary public service employment that are
12		filled by persons entering the workforce or
13		persons transitioning into other careers under
14		programs such as the federal Workforce Investment
15		Act of 1998, as amended, or the Senior Community
16		Service Employment Program of the Employment and
17		Training Administration of the United States
18		Department of Labor, or under other similar state
19		programs;
20	(14)	A custodian or guide at Iolani Palace, the Royal
<b>2</b> 1		Mausoleum, and Hulihee Palace;

Mausoleum, and Hulihee Palace;



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1 (15) Positions filled by persons employed on a fee, 2 contract, or piecework basis, who may lawfully perform 3 their duties concurrently with their private business 4 or profession or other private employment and whose 5 duties require only a portion of their time, if it is 6 impracticable to ascertain or anticipate the portion 7 of time to be devoted to the service of the State; 8 (16) Positions of first deputies or first assistants of 9 each department head appointed under or in the manner 10 provided in section 6, article V, of the Hawaii State 11 Constitution; three additional deputies or assistants 12 either in charge of the highways, harbors, and 13 airports divisions or other functions within the 14 department of transportation as may be assigned by the 15 director of transportation, with the approval of the 16 governor; one additional deputy in the department of 17 human services either in charge of welfare or other 18 functions within the department as may be assigned by 19 the director of human services; four additional 20 deputies in the department of health, each in charge 21 of one of the following: behavioral health,

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1 environmental health, hospitals, and health resources 2 administration, including other functions within the 3 department as may be assigned by the director of 4 health, with the approval of the governor; two 5 additional deputies in charge of the law enforcement 6 programs, administration, or other functions within 7 the department of law enforcement as may be assigned 8 by the director of law enforcement, with the approval 9 of the governor; three additional deputies each in 10 charge of the correctional institutions, 11 rehabilitation services and programs, and 12 administration or other functions within the 13 department of corrections and rehabilitation as may be 14 assigned by the director [<del>or</del>] of corrections and 15 rehabilitation, with the approval of the governor; an administrative assistant to the state librarian; and 16 17 an administrative assistant to the superintendent of 18 education; (17) Positions specifically exempted from this part by any 19

20

other law; provided that:

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1		(A) Any exemption created after July 1, 2014, shall
2		expire three years after its enactment unless
3		affirmatively extended by an act of the
4		legislature; and
5		(B) All of the positions defined by paragraph (9)
6		shall be included in the position classification
7		plan;
8	(18)	Positions in the state foster grandparent program and
9		positions for temporary employment of senior citizens
10		in occupations in which there is a severe personnel
11		shortage or in special projects;
12	(19)	Household employees at the official residence of the
13		president of the University of Hawaii;
14	(20)	Employees in the department of education engaged in
15		the supervision of students during meal periods in the
16		distribution, collection, and counting of meal
17		tickets, and in the cleaning of classrooms after
18		school hours on a less than half-time basis;
19	(21)	Employees hired under the tenant hire program of the
20		Hawaii public housing authority; provided that [ <del>not</del> ]
21		no more than twenty-six per cent of the authority's



1		workforce in any housing project maintained or
2		operated by the authority shall be hired under the
3		tenant hire program;
4	(22)	Positions of the federally funded expanded food and
5		nutrition program of the University of Hawaii that
6		require the hiring of nutrition program assistants who
7		live in the areas they serve;
8	(23)	Positions filled by persons with severe disabilities
9		who are certified by the state vocational
10		rehabilitation office that they are able to perform
11		safely the duties of the positions;
12	(24)	The sheriff;
13	(25)	A gender and other fairness coordinator hired by the
14		judiciary;
15	(26)	Positions in the Hawaii National Guard youth and adult
16		education programs;
17	(27)	In the <u>Hawaii</u> state energy office in the department of
18		business, economic development, and tourism, all
19		energy program managers, energy program specialists,
20		energy program assistants, and energy analysts;



1	(28)	Administrative appeals hearing officers in the
2		department of human services;
3	(29)	In the Med-QUEST division of the department of human
4		services, the division administrator, finance officer,
5		health care services branch administrator, medical
6		director, and clinical standards administrator;
7	(30)	In the director's office of the department of human
8		services, the enterprise officer, information security
9		and privacy compliance officer, security and privacy
10		compliance engineer, security and privacy compliance
11		analyst, information technology implementation
12		manager, assistant information technology
13		implementation manager, resource manager,
14		community/project development director, policy
15		director, special assistant to the director, and
16		limited English proficiency project
17		manager/coordinator;
18	(31)	The Alzheimer's disease and related dementia services
19		coordinator in the executive office on aging;
20	(32)	In the Hawaii emergency management agency, the
21		executive officer, public information officer, civil

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1		defense administrative officer, branch chiefs, and
2		emergency operations center state warning point
3		personnel; provided that for state warning point
4		personnel, the director shall determine that
5		recruitment through normal civil service recruitment
6		procedures would result in delay or noncompliance;
7	(33)	The executive director and seven full-time
8		administrative positions of the school facilities
9		authority;
10	(34)	Positions in the Mauna Kea stewardship and oversight
11		authority;
12	(35)	In the office of homeland security of the department
13		of law enforcement, the statewide interoperable
14		communications coordinator; [and]
15	(36)	In the social services division of the department of
16		human services, the business technology analyst[+];
17		and
18	(37)	The administrator of the wildfire relief fund
19		corporation.
20	The	director shall determine the applicability of this
21	section t	o specific positions.

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Nothing in this section shall be deemed to affect the civil
 service status of any incumbent as it existed on July 1, 1955."
 SECTION 4. There is appropriated out of the general
 revenues of the State of Hawaii the sum of \$ or so
 much thereof as may be necessary for fiscal year 2024-2025 for
 deposit into the wildfire relief fund.

7 SECTION 5. There is appropriated out of the general revenues of the State of Hawaii the sum of \$ 8 or so 9 much thereof as may be necessary for fiscal year 2024-2025 for 10 the establishment of full-time equivalent ( FTE) administrator position, who shall be exempt from chapter 76, 11 12 Hawaii Revised Statutes, to support the Hawaii wildfire relief 13 fund corporation; provided that in all subsequent fiscal years, 14 all funding for the administrator position shall be paid from 15 the wildfire relief fund.

16 The sum appropriated shall be expended by the department of 17 commerce and consumer affairs for the purposes of this Act.

18 SECTION 6. In accordance with section 9 of article VII of 19 the Hawaii State Constitution and sections 37-91 and 37-93, 20 Hawaii Revised Statutes, the legislature has determined that the 21 appropriations contained in H.B. No. , will cause the state

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1 general fund expenditure ceiling for fiscal year 2024-2025 to be 2 exceeded by \$ per cent. In addition, the or 3 appropriation contained in this Act will cause the general fund expenditure ceiling for fiscal year 2024-2025 to be further 4 5 exceeded by \$ per cent. The combined total or 6 amount of general fund appropriations contained in only these 7 two Acts will cause the state general fund expenditure ceiling 8 for fiscal year 2024-2025 to be exceeded by 9 per cent. The reasons for exceeding the \$ or 10 general fund expenditure ceiling are that: 11 (1)The appropriation made in this Act is necessary to 12 serve the public interest; and 13 The appropriation made in this Act meets the needs (2) 14 addressed by this Act. 15 PART II 16 SECTION 7. The legislature finds that the risk of 17 catastrophic wildfires has increased, making it imperative that 18 electric utilities develop, implement, and administer effective 19 plans for wildfire risk mitigation. Electric utilities should 20 develop, implement, and administer wildfire protection plans, 21 and, through a public process, the public utilities commission

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1	should re	eview and approve such plans and the recovery of any
2	related c	costs to implement the plans.
3	The	legislature also finds that a resilience working group,
4	convened	throughout 2019 and 2020, sought to:
5	(1)	Identify and prioritize resilience threat scenarios
6		and potential grid impacts;
7	(2)	Identify key customer and infrastructure sector
8		capabilities and needs following a severe event and
9		loss of power;
10	(3)	Identify gaps and priorities in grid and customer
11		capabilities following a severe event and loss of
12		power;
13	(4)	Provide recommendations and inputs for investor-owned
14		utility grid planning to address resilience needs; and
15	(5)	Recommend additional grid and customer actions to
16		close gaps and capabilities following severe events.
17	The	resilience working group identified wildfires as one of
18	five type	es of severe events of utmost importance to consider for
19	achieving	a resilient grid and provided resilience options for
20	utilities	to consider.



1 The legislature further finds that securitization may be 2 the most efficient, least-cost way to finance wildfire risk 3 mitigation costs and expenses. Utility rate securitization 4 transactions have an extensive track record of success. Bonds securitized by the right to recover rates receive investment 5 6 grade credit ratings from credit rating agencies and thus provide a means of securing capital at a lower interest rate 7 8 than those currently available to utilities, in particular 9 utilities without an investment grade credit rating. 10 The purpose of this part is to create a process whereby 11 electric utilities develop and submit effective risk-based 12 wildfire risk protection plans to the public utilities 13 commission for approval; the public utilities commission 14 evaluates those plans and either approves them or does so with 15 modifications; the electric utilities are able to timely recover 16 the prudently incurred costs and expenses of developing, 17 implementing, and administrating those plans; and those costs 18 and expenses are not borne disproportionately by any particular 19 ratepayer or county.



1 SECTION 8. Chapter 269, Hawaii Revised Statutes, is 2 amended by adding a new part to be appropriately designated and 3 to read as follows: 4 WILDFIRE PROTECTION AND MITIGATION "PART 5 §269-A Definitions. As used in this part: "Ancillary agreement" means a bond insurance policy, letter 6 7 of credit, reserve account, surety bond, swap arrangement, 8 hedging arrangement, liquidity or credit support arrangement, or 9 other similar agreement or arrangement entered into in 10 connection with the issuance of bonds that is designed to 11 promote the credit quality and marketability of the bonds or to 12 mitigate the risk of an increase in interest rates. 13 "Assignee" means a legally recognized entity: 14 (1) To which an electric utility company assigns, sells, 15 or transfers, other than as security, all or a portion 16 of its interest in or right to wildfire protection 17 property; or Who acquires, by way of assignment or otherwise, all 18 (2) 19 or a portion of the wildfire protection property 20 following the exercise of remedies upon a default 21 under the terms of the bonds.

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"Assignee" includes a corporation, limited liability company,
 general partnership or limited partnership, public authority,
 trust, financing entity, or any entity to which an assignee
 assigns, sells, or transfers, other than as security, its
 interest in or right to wildfire protection property.

6 "Bond" means any bond, note, certificate of participation 7 or beneficial interest, or other evidence of indebtedness or 8 ownership that is issued by the financing entity under a 9 financing order, the proceeds of which are used to recover, 10 finance, or refinance any wildfire protection costs, and that 11 are secured by or payable from wildfire protection property. 12 "Catastrophic wildfire" means any wildfire in the State 13 that damaged or destroyed more than five hundred commercial 14 buildings or residential structures designed for habitation. 15 "Commission" means the public utilities commission. 16 "Consumer" means any individual, governmental body, trust, 17 business entity, or nonprofit organization that consumes 18 electricity that has been transmitted or distributed by means of 19 electric transmission or distribution facilities, whether those 20 electric transmission or distribution facilities are owned by 21 the consumer, the electric utility, or any other party.

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1 "Electric utility" means a public utility as defined in 2 section 269-1 that is engaged in the production, transmission, 3 or distribution of electricity. 4 "Financing costs" means the costs to issue, service, repay, 5 or refinance bonds, whether incurred or paid upon issuance of 6 the bonds or over the life of the bonds, if they are approved 7 for recovery by the commission in a financing order. "Financing 8 costs" may include any of the following: 9 (1) Principal, interest, and redemption premiums that are 10 payable on bonds; 11 (2) A payment required under an ancillary agreement; An amount required to fund or replenish reserve 12 (3) 13 accounts or other accounts established under an 14 indenture, ancillary agreement, or other financing 15 document related to the bonds; Taxes, franchise fees, or license fees imposed on a 16 (4) 17 financing entity as a result of the issuance of the 18 financing order, the assignment, sale or transfer of 19 any wildfire property or the sale of the bonds or 20 imposed on the wildfire protection charges, or 21 otherwise resulting from the collection of the





1 charges, in any such case whether paid, payable, or 2 accrued; 3 (5) Costs related to issuing and servicing bonds or the application for a financing order, including without 4 5 limitation servicing fees and expenses, trustee fees and expenses, legal fees and expenses, accounting 6 7 fees, administrative fees, underwriting and placement fees, financial advisory fees, original issue 8 9 discount, capitalized interest, rating agency fees, 10 and any other related costs that are approved for 11 recovery in the financing order; and

# 12 (6) Other costs as specifically authorized by a financing13 order.

14 "Financing entity" means an electric utility and an entity 15 to which an electric utility or an affiliate of an electric 16 utility sells, assigns or pledges all or a portion of the 17 electric utility's or its affiliate's interest in wildfire 18 protection property, including an affiliate of the electric 19 utility or any unaffiliated entity, in each case as approved by 20 the commission in a financing order.

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1 For this purpose, and subject to section 269-D(c), an entity to which an electric utility or its affiliate sells, 2 3 assigns or pledges all or a portion of the electric utility's 4 interest in wildfire protection property may include any 5 governmental entity that is able to issue bonds that are exempt 6 from federal tax pursuant to section 103 of the Internal Revenue 7 Code of 1986, including the State or a political subdivision 8 thereof or any department, agency or instrumentality of the 9 foregoing; provided that the bonds issued thereby shall not 10 constitute a debt or liability of the State or any political 11 subdivision thereof or any department, agency or instrumentality 12 thereof and shall not constitute a pledge of the full faith and 13 credit of the entity or of the State or any political 14 subdivision thereof, but shall be payable solely from the funds 15 provided under this chapter.

16 "Financing order" means an order of the commission under 17 this part that has become final as provided by law, and that 18 authorizes the issuance of bonds and the imposition, adjustment 19 from time to time, and collection of wildfire protection 20 charges. "Financing order" includes without limitation a 21 procedure to require the expeditious approval by the commission

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of periodic adjustments to wildfire protection charges and any associated fixed recovery tax amounts included in that financing order to ensure recovery of all wildfire protection costs and the costs associated with the proposed recovery, financing, or refinancing thereof, including the costs of servicing and retiring the bonds contemplated by the financing order.

7 "Financing party" means any holder of bonds, any party to
8 or beneficiary of an ancillary agreement, and any trustee,
9 collateral agent, or other person acting for the benefit of any
10 of the foregoing.

II "Fixed recovery tax amounts" means those nonbypassable
I2 rates and other charges, including but not limited to
I3 distribution, connection, disconnection, and termination rates
I4 and charges, that are needed to recover federal and state taxes
I5 associated with wildfire protection charges authorized by the
I6 commission in a financing order, but are not approved as
I7 financing costs financed from proceeds of bonds.

18 "True-up adjustment" means a formulaic adjustment to the 19 wildfire protection charges as they appear on consumer bills 20 that is necessary to correct for any overcollection or 21 undercollection of the wildfire protection charges authorized by

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a financing order and to otherwise ensure the timely and
 complete payment and recovery of wildfire protection costs over
 the authorized repayment term.

Wildfire protection charges" means the nonbypassable
charges authorized by section 269-F and in a financing order
authorized under this part to be imposed on and collected from
all existing and future consumers to recover both of the
following:

9

10

(1) Wildfire protection costs specified in the financing order; and

11 (2) The costs of recovering, financing, or refinancing
12 wildfire protection costs through a plan approved by
13 the commission in the financing order, including the
14 costs of issuing, servicing and retiring bonds.

15 "Wildfire protection costs" means any capital costs and 16 operation and maintenance expenses related to the development, 17 implementation, and administration of a wildfire protection plan 18 prepared pursuant to section 269-C(a), but, for the avoidance of 19 doubt, shall not include any amounts, including, without 20 limitation, fees, costs, and awards, payable in connection with 21 any legal claims made in any way related to any wildfire.





"Wildfire protection costs" does not include any penalties
 levied against an electric utility pursuant to section 269-D.
 "Wildfire protection costs" may also include any of the
 following:

5 (1) Catastrophic wildfire costs or expenses, other than 6 amounts, for the avoidance of doubt, payable in 7 connection with any legal claims made in any way related to any wildfire, that the commission has 8 9 determined were prudently incurred, including but not 10 limited to costs or expenses that have been paid that 11 the electric utility has a legal obligation to pay or 12 that the electric utility would be otherwise obligated 13 to pay;

- 14 (2) Federal and state taxes associated with recovery of
  15 the amounts pursuant to paragraph (1);
- 16 (3) Financing costs; and

17 (4) Professional fees, consultant fees, redemption
18 premiums, tender premiums, and other costs incurred by
19 the electric utility in using proceeds of bonds to
20 acquire outstanding securities of the electric

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1 utility, as authorized by the commission in a 2 financing order. 3 "Wildfire protection plan" means the risk-based wildfire 4 protection plan mandated by section 269-C(a) and approved by the 5 commission. 6 "Wildfire protection property" means the property right 7 created pursuant to this part, including without limitation the 8 right, title, and interest of the public utility, financing 9 entity, or its assignee: 10 (1) In and to the wildfire protection charge established 11 pursuant to a financing order, including the right to 12 impose, bill, collect, and receive fixed recovery 13 charges under the financing order and all rights to 14 obtain adjustments to the wildfire protection charge 15 in accordance with section 269-F and the financing 16 order; and 17 (2) To be paid the amount that is determined in a

18 financing order to be the amount that the public 19 utility or its assignee is lawfully entitled to 20 receive pursuant to this part and the proceeds 21 thereof, and in and to all revenues, collections,

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claims, payments, moneys, or proceeds of, or arising
 from, the wildfire protection charge that is the
 subject of a financing order.

Wildfire protection property" does not include a right to be
paid fixed recovery tax amounts. "Wildfire protection property"
shall constitute a current property right, notwithstanding the
fact that the value of the property right will depend on
consumers using electricity or, in those instances where
consumers are customers of the public utility, the public
utility performing certain services.

§269-B Electric utility workshops. The commission may 11 periodically convene workshops to help electric utilities 12 develop and share information for the identification, adoption, 13 14 and implementation of best practices regarding wildfires, including but not limited to risk-based wildfire protection and 15 risk-based wildfire mitigation procedures and standards. 16 The 17 best practices discussed in these workshops may be incorporated 18 into the proposed wildfire protection plans and updates submitted for the approval of the commission pursuant to section 19 20 269-C.

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:



1	§269-C Wildfire protection plans. (a) Each electric
2	utility shall have and operate in compliance with a risk-based
3	wildfire protection plan, which shall be submitted to the
4	commission for approval. The risk-based wildfire protection
5	plan shall be based on reasonable and prudent practices that may
6	be determined by commission standards adopted by decision or
7	rule. The electric utility shall design the risk-based wildfire
8	protection plan to protect public safety, reduce risk to
9	electric utility customers, and promote resilience of the Hawaii
10	electric system to wildfire damage. Each electric utility's
11	wildfire protection plan shall, at a minimum:
12	(1) Account for the responsibilities of persons
13	responsible for executing the plan;
14	(2) Describe the objectives of the plan;
15	(3) Identify areas that are subject to a heightened risk
16	of wildfire and are:
17	(A) Within the right of way or legal control or
18	ownership of the electric utility; and
19	(B) Outside the right of way or legal control or
20	ownership of the electric utility but within a
21	reasonable distance, as determined by the



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1		commission, of the electric utility's generation
2		or transmission assets;
3	(4)	Identify a means for mitigating wildfire risk that
4		reflects a reasonable balancing of mitigation costs
5		with the resulting reduction of wildfire risk;
6	(5)	Identify preventive actions and programs that the
7		electric utility shall carry out to minimize the risk
8		of electric utility facilities causing wildfire;
9	(6)	Identify the metrics the electric utility plans to use
10		to evaluate the plan's performance and the assumptions
11		that underlie the use of those metrics;
12	(7)	Describe how the application of previously identified
13		metrics to previous plan performances has informed the
14		plan;
15	(8)	After seeking information from state and local
16		entities, identify a protocol for the deenergizing of
17		power lines and adjusting of power system operations
18		to mitigate wildfires, promote the safety of the
19		public and first responders, and preserve health and
20		communication infrastructure;

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1 Describe appropriate and feasible procedures for (9) notifying a customer who may be impacted by the 2 3 deenergizing of electrical lines. The procedures shall consider the need to notify, as a priority, 4 5 critical first responders, health care facilities, operators of wastewater and water delivery 6 7 infrastructure, and operators of telecommunications 8 infrastructure; Describe the procedures, standards, and time frames 9 (10) 10 that the electric utility shall use to inspect 11 electric utility infrastructure in areas that the 12 electric utility identifies under paragraph (3), 13 including whether those procedures, standards, and 14 time-frames are already set forth in the electric 15 utility's existing plans or protocols and in coordination with any relevant entities; 16 17 Describe the procedures, standards, and time frames (11) that the electric utility will use to carry out 18 19 vegetation management in areas that the electric 20 utility identifies under paragraph (3), including 21 whether those procedures, standards, and time frames



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1		are already set forth in the electric utility's
2		existing plans or protocols and in coordination with
3		any relevant entities;
4	(12)	Include a list that identifies, describes, and
5		prioritizes all wildfire risks, and drivers for those
6		risks, throughout the electric utility's service
7		territory. The list shall include but not be limited
8		to the following:
9		(A) Risks and risk drivers associated with design,
10		construction, operation, and maintenance of the
11		electric utility's equipment and facilities; and
12		(B) Particular risks and risk drivers associated with
13		topographic and climatological risk factors
14		throughout the different parts of the electric
15		utility's service territory;
16	(13)	Describe how the plan accounts for the wildfire risk
17		identified in the electric utility's risk assessment;
18	(14)	Describe the actions the electric utility will take to
19		ensure its system will achieve the highest level of
20		safety, reliability, and resiliency, and to ensure
21		that its system is prepared for a wildfire, including





1		hardening and modernizing its infrastructure with
2		improved engineering, system design, standards,
3		equipment, and facilities, including but not limited
4		to undergrounding lines, insulation of distribution
5		wires, and pole replacement;
6	(15)	Demonstrate that the electric utility has an
7		adequately sized and trained workforce to promptly
8		restore service after a wildfire, taking into account
9		employees of other utilities pursuant to mutual aid
10		agreements and employees of entities that have entered
11		into contracts with the electric utility;
12	(16)	Identify the estimated development, implementation,
13		and administration costs for the risk-based wildfire
14		protection plan;
15	(17)	Identify the timelines, as applicable, for
16		development, implementation, and administration of any
17		aspects of the risk-based wildfire protection plan;
18	(18)	Describe how the plan is consistent with the electric
19		utility's other hazard mitigation and grid hardening
20		plans, including plans to prepare for, and to restore
21		service after, a wildfire, including workforce



1		mobilization and prepositioning equipment and
2		employees;
3	(19)	Identify community outreach and public awareness
4		efforts that the electric utility will use before,
5		during, and after a wildfire;
6	(20)	Describe the processes and procedures the electric
7		utility will use to do all of the following:
8		(A) Monitor and audit the implementation of the plan;
9		(B) Identify any deficiencies in the plan or the
10		plan's implementation and correct those
11		deficiencies; and
12		(C) Monitor and audit the effectiveness of electrical
13		line and equipment inspections, including
14		inspections performed by contractors, carried out
15		under the plan and other applicable statutes and
16		rules of the commission;
17	(21)	Demonstrate elements of data governance, including
18		enterprise systems; and
19	(22)	Any modifications to paragraphs (1) through (21), or
20		other information as required by the commission.



(b) Each electric utility shall regularly submit updates
 to its risk-based wildfire protection plan for approval on a
 schedule determined by the commission.

4 (c) To develop the risk-based wildfire protection plan,
5 the electric utility may consult with and consider information
6 from federal, state, local, and other expert entities.

7 (d) The commission shall evaluate each electric utility's 8 risk-based wildfire protection plan and plan updates according 9 to the commission's rules of practice and procedure in chapter 10 16-601, Hawaii Administrative Rules. The commission shall 11 authorize the department of land and natural resources and local 12 emergency services agencies to participate in proceedings 13 evaluating risk-based wildfire protection plans.

14 (e) Not more than ninety days after the last party filing, 15 and not more than a total of one hundred twenty days after the 16 initial application for approval of the submitted risk-based 17 wildfire protection plan or update in the docketed proceeding, 18 the commission shall approve, approve with conditions, or reject 19 the plan or update based on whether the commission finds that 20 the plan or update is based on reasonable and prudent practices 21 and designed to meet all applicable rules and standards adopted

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1 by the commission. The commission may, in approving the plan or 2 update with conditions, direct the electric utility to make 3 modifications to the plan or updates that the commission 4 believes represent a reasonable balancing of mitigation costs 5 with the resulting reduction of wildfire risk based on the 6 evidentiary record in the proceeding. The commission shall 7 issue a decision explaining its determination, including 8 findings of fact and conclusions of law, in accordance with 9 chapter 91.

10 (f) The electric utility shall track the costs that it 11 actually incurs to develop, implement, and administer the risk-12 based wildfire protection plan. In the electric utility's risk-13 based wildfire protection plan update, the electric utility 14 shall report on the costs as actually incurred for the most 15 recent past period for which the information is available.

16 If the actual costs are less than the amounts that the 17 commission determined were reasonable in its decision under 18 subsection (e), the commission shall direct the electric utility 19 to refund or credit the costs to consumers; provided that any 20 such refund or credit to consumers shall not affect, alter, or 21 impair the value of the wildfire protection property, wildfire

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protection charges, or any bonds secured by wildfire protection
 property.

3 If the actual costs are equal to or greater than the 4 amounts that the commission determined were reasonable in its 5 decision under subsection (e), the commission shall not direct 6 the electric utility to refund to ratepayers the amount the 7 commission previously determined was reasonable and shall limit 8 its review to any additional costs, which it shall allow the 9 electric utility to recover from ratepayers if the commission 10 finds the costs unreasonable.

(g) The commission's approval of a risk-based wildfire protection plan does not by itself establish a defense to any enforcement action for violation of a commission decision, order, or rule.

(h) The commission shall, as appropriate, adopt rules or issue orders for the implementation of this section. The rules or orders may include but need not be limited to procedures and standards regarding data governance, risk-based decision-making, vegetation management, public power safety shutoffs and restorations, pole materials, circuitry, and monitoring systems.

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1 In its decision pursuant to subsection (e), the (i) 2 commission shall determine the reasonable costs to develop, 3 implement, and administer the plan and shall authorize the 4 electric utility to recover the costs in rates. The commission 5 shall establish a method to authorize timely and prompt recovery of the wildfire protection costs. The commission shall 6 7 establish rules for the electric utility to track actual 8 wildfire protection costs and for the commission to authorize, 9 as applicable, refunds or credits to ratepayers where actual 10 wildfire protection costs are ultimately less than those the commission determined reasonable and authorized for rate 11 12 recovery; provided that any such refund or credit to consumers 13 shall not affect, alter, or impair the value of the wildfire protection property, wildfire protection charges, or any bonds 14 15 secured by wildfire protection property. To the degree actual 16 wildfire protection costs exceed those the commission determined 17 were reasonable and authorized for rate recovery, the commission 18 shall authorize cost recovery in the event that it determines 19 those additional wildfire protection costs are just and 20 reasonable. The method established may include the issuance of bonds under section 269-D. 21

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1 (j) Unless an electric utility acts in a manner that constitutes willful misconduct, bad faith, or reckless disregard 2 of its obligations, in each case, in compliance with its 3 4 obligations under a financing order and any applicable wildfire protection plan, no electric utility shall be civilly liable for 5 the death of or injury to persons, or property damage, as a 6 7 result of: 8 Any act taken in accordance with a plan or updated (1)9 plan approved by the commission under this part; or 10 (2) Any failure to take an action proposed by an electric 11 utility in a plan or updated plan and thereafter 12 removed from the plan by modification of the 13 commission. There shall be no liability on the part of, and no 14 (k) 15 cause of action of any nature shall arise against, the 16 commission or its agents and employees, the State, the 17 commission commissioners, or the commissioners' representatives 18 for the death of or injury to persons, or property damage, for 19 any action taken by such in the performance of their powers and 20 duties under this part.

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1 (1) Any determination by the commission that the electric 2 utility materially failed to comply with an approved plan or part of an approved plan, and any imposition of a civil penalty, 3 4 shall be inadmissible in any lawsuit or other action against the 5 electric utility seeking compensation for the alleged death of 6 or injury to persons, or property damage. In any action seeking 7 to hold an electric utility civilly liable for the death of or 8 injury to persons, or property damage, no inference of liability 9 may be drawn solely based on a failure by the electric utility 10 to adhere to the requirements of an approved plan.

11 §269-D Applications to issue bonds and authorize wildfire 12 protection charges. (a) An electric utility may apply to the 13 commission for one or more financing orders to issue bonds to 14 recover any wildfire protection costs, each of which authorizes 15 the following:

16 (1) The imposition, charging, and collection of a wildfire
17 protection charge, to become effective upon the
18 issuance of the bonds, and an adjustment of any such
19 wildfire protection charge in accordance with a true20 up adjustment mechanism under this part in amounts
21 sufficient to pay the principal of and interest on the

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1		bonds and all other associated financing costs on a
2		timely basis;
3	(2)	The creation of wildfire protection property under the
4		financing order; and
5	(3)	The imposition, charging, and collection of fixed
6		recovery tax amounts to recover any portion of the
7		public utility's federal and state taxes associated
8		with those wildfire protection charges and not
9		financed from the proceeds of bonds.
10	(b)	The application shall include all of the following:
11	(1)	The wildfire protection costs to be financed through
12		the issuance of bonds;
13	(2)	The principal amount of the bonds proposed to be
14		issued;
15	(3)	An estimate of the date each series of bonds is
16		expected to be issued;
17	(4)	The scheduled final payment date, not to exceed thirty
18		years, and a legal final maturity date, which may be
19		longer, subject to rating agency and market
20		considerations, during which term the wildfire
21		protection charge associated with the issuance of each



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1		series of bonds is expected to be imposed and
2		collected;
3	(5)	An estimate of the financing costs associated with the
4		issuance of each series of bonds;
5	(6)	An estimate of the amount of the wildfire protection
6		charge revenues necessary to pay principal and
7		interest on the bonds and all other associated
8		financing costs as set forth in the application and
9		the calculation for that estimate;
10	(7)	A proposed design of the wildfire protection charge
11		and the methodology for allocating the wildfire
12		protection charge among consumer classes within the
13		electric utility's service territory;
14	(8)	A description of the financing entity selected by the
15		electric utility;
16	(9)	A description of a proposed true-up mechanism for the
17		adjustment of the wildfire protection charge to
18		correct for any overcollection or undercollection of
19		the wildfire protection charge, and to otherwise
20		ensure the timely payment of principal and interest on
21		the bonds and all associated financing costs; and





1 (10) Any other information required by the commission. 2 (c) At the option of the electric utility, the electric 3 utility may include in its application for a financing order a 4 request for authorization to sell, transfer, assign, or pledge 5 wildfire protection property to a governmental financing entity 6 if it expects bonds issued by a governmental financing entity 7 would result in a more cost efficient means, taking into account 8 all financing costs related to such bonds, than using another 9 financing entity to issue bonds to finance the same wildfire 10 protection costs, taking into account the costs of issuing such 11 other financing entity's bonds. If a public utility exercises 12 such option, the commission may hire a financial advisor in 13 connection with its review, upon which it may rely. 14 (d) The commission shall issue an approval or denial of 15 any application for a financing order filed pursuant to this 16 section within one hundred twenty days of the filing of the 17 application. 18 (e) In exercising its duties under this section, the 19 commission shall consider: 20 Whether the wildfire protection costs to be financed (1) 21 by any bonds to be issued are just and reasonable;



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1 (2)Whether the costs are consistent with the public 2 interest; 3 (3) Whether the structuring, marketing, and pricing of the 4 bonds are expected to result in the lowest wildfire 5 protection charges consistent with market conditions 6 at the time the bonds are priced and the terms of the 7 financing order; 8 (4) Whether the terms and conditions of any bonds to be 9 issued are just and reasonable; and 10 (5) Whether the issuance of the bonds would be beneficial, 11 including by avoiding or significantly mitigating 12 abrupt and significant increases in rates to consumers 13 for the applicable time period in the absence of the 14 bonds. 15 (f) Wildfire protection charges shall be imposed only on 16 existing and future consumers within the utility service 17 territory who shall continue to pay wildfire protection charges 18 until the bonds and associated financing costs are paid in full 19 by the financing entity or, in the event the wildfire protection 20 property has been assigned to an assignee in connection with the 21 exercise of remedies upon a default under the terms of the

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bonds, until the receipt of proceeds by such assignee in an
 amount sufficient to repay the principal amount of, and interest
 that would have accrued on, the bonds had they remained
 outstanding.

5 **§269-E** Wildfire protection plan financing order. (a) A 6 financing order shall remain in effect until the bonds issued 7 under the financing order and all financing costs related to the bonds have been paid in full or defeased by their terms or, in 8 9 the event the wildfire protection property has been assigned to 10 an assignee in connection with the exercise of remedies upon a 11 default under the terms of the bonds, until the receipt of 12 proceeds by such assignee in an amount sufficient to repay 13 principal and interest on the bonds that would have accrued had 14 they remained outstanding. A financing order shall remain in 15 effect and unabated notwithstanding the bankruptcy, 16 reorganization, or insolvency of the electric utility or the 17 commencement of any judicial or nonjudicial proceeding on the

18 financing order.

19 (b) Notwithstanding any other law, and except as otherwise
20 provided in section 269-C(e), with respect to wildfire
21 protection property that has been made the basis for the

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1 issuance of bonds and with respect to any associated fixed 2 recovery tax amounts, the financing order, the wildfire 3 protection charges, and any associated fixed recovery tax amounts shall be irrevocable. The State and its agencies, 4 5 including the commission, pledge and agree with bondholders, the 6 owners and assignees of the wildfire protection property, and 7 other financing parties that the State and its agencies will not 8 take any action listed in this subsection. This subsection does 9 not preclude limitation or alteration if full compensation is 10 made by law for the full protection of the wildfire protection 11 property collected pursuant to a financing order and of the bondholders and any assignee or financing party entering into a 12 contract with the electric utility. The following actions shall 13 14 be prohibited:

15 (1) Altering the provisions of this part that authorize
16 the commission to create an irrevocable contract right
17 or choosing in action by the issuance of a financing
18 order, to create wildfire protection property, and
19 make the wildfire protection charges imposed by a
20 financing order irrevocable, binding, nonbypassable
21 charges for all existing and future consumers;





1 Taking or permitting any action that impairs or would (2) 2 impair the value of wildfire protection property or 3 the security for the bonds or revises the wildfire protection costs for which recovery is authorized; 4 5 (3) In any way impairing the rights and remedies of the 6 bondholders, assignees, and other financing parties; 7 Except for changes made pursuant to the formula-based (4) 8 true-up mechanism authorized under subsection (d), 9 reducing, altering, or impairing wildfire protection 10 charges that are to be imposed, billed, charged, 11 collected, and remitted for the benefit of the 12 bondholders, any assignee, and any other financing 13 parties until any and all principal, interest, 14 premium, financing costs and other fees, expenses, or 15 charges incurred, and any contracts to be performed, 16 in connection with the related bonds have been paid 17 and performed in full or, in the event the wildfire 18 protection property has been assigned to an assignee 19 in connection with the exercise of remedies upon a 20 default under the terms of the bonds, until the 21 receipt of proceeds by such assignee in an amount

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sufficient to repay principal and interest on the
 bonds that would have accrued had they remained
 outstanding.

4 The financing entity is authorized to include this pledge5 in the bonds.

6 (C) Under a final financing order, the electric utility 7 shall retain sole discretion to select the financing entity and to cause bonds to be issued, including the right to defer or 8 9 postpone the issuance, assignment, sale, or transfer of wildfire 10 protection property. The commission shall not impose any 11 penalty, disallowance, or other negative consequence on the 12 electric utility in respect of its exercise of such discretion. 13 (d) The commission may create, pursuant to an application 14 from an electric utility, a nonbypassable surcharge referred to 15 as a wildfire protection charge, which shall be applied to 16 recover financing costs and wildfire protection costs. The 17 wildfire protection charge shall be a dedicated, discrete tariff 18 rider. The commission shall, in any financing order, establish 19 a procedure for periodic true-up adjustments to wildfire 20 protection charges, which shall be made at least annually and 21 may be made more frequently. Within thirty days after receiving

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1 an electric utility's filing of a true-up adjustment, the 2 commission's review of the filing shall be limited to 3 mathematical or clerical errors as determined in accordance with 4 any true-up adjustment formulas set forth in the applicable 5 financing order. The commission shall either approve the filing 6 or inform the electric utility of any mathematical or clerical 7 errors in its calculation. If the commission informs the 8 electric utility of mathematical or clerical errors in its 9 calculation, the electric utility shall correct its error and 10 refile its true-up adjustment. The timeframes previously 11 described in this subsection shall apply to a refiled true-up 12 adjustment.

13 (e) Wildfire protection charges are wildfire protection 14 property when, and to the extent that, a financing order 15 authorizing the wildfire protection charges has become effective 16 in accordance with this part, and the wildfire protection 17 property shall thereafter continuously exist as property for all 18 purposes, and all of the rights and privileges relating to that 19 property shall continuously exist for the period and to the 20 extent provided in the financing order, but in any event until 21 the bonds are paid in full, including all principal, premiums,





if any, interest with respect to the bonds, and all other 1 2 financing costs are paid in full or, in the event the wildfire 3 protection property has been assigned to an assignee in 4 connection with the exercise of remedies upon a default under 5 the terms of the bonds, until the receipt by such assignee of 6 proceeds in an amount sufficient to repay the principal amount 7 of, and interest that would have accrued on, the bonds had they remained outstanding. A financing order may provide that the 8 9 creation of wildfire protection property shall be simultaneous 10 with the sale of the wildfire protection property to an assignee 11 as provided in the application of the pledge of the wildfire 12 protection property to secure the bonds.

(f) Any successor to a financing entity shall be bound by the requirements of this chapter and shall perform and satisfy all obligations of, and have the same rights under a financing order as, and to the same extent as, the financing entity.

(g) Neither financing orders nor bonds issued under this part shall constitute a debt or liability of the State or of any political subdivision thereof, nor shall they constitute a pledge of the full faith and credit of the State or any of its political subdivisions, but are payable solely from the funds

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1 provided therefor under this part. All bonds shall contain on
2 the face thereof a statement to the following effect: "Neither
3 the full faith and credit nor the taxing power of the State of
4 Hawaii is pledged to the payment of the principal of, or
5 interest on, this bond."

6 (h) The issuance of bonds under this part shall not
7 directly, indirectly, or contingently obligate the State or any
8 political subdivision thereof to levy or pledge any form of
9 taxation or to make any appropriation for their payment.

10 To the extent that any interest in wildfire protection (i) 11 property is sold, assigned, or is pledged as collateral pursuant 12 to subsection (b), the commission shall require the public utility to contract with the financing entity and its assignees 13 that it will continue to operate its system to provide service 14 15 to consumers within its service territory, will collect amounts in respect of the wildfire protection charges for the benefit 16 17 and account of the financing entity and its assignees, and will account for and remit these amounts to or for the account of the 18 19 financing entity or its assignees. Contracting with the 20 financing entity and its assignees in accordance with that authorization shall not impair or negate the characterization of 21

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1 the sale, assignment, or pledge as an absolute transfer, a true 2 sale, or a security interest, as applicable. To the extent that 3 billing, collection, and other related services with respect to 4 the provision of the public utility's services are provided to a 5 consumer by any person or entity other than the public utility 6 in whose service territory the consumer is located, that person 7 or entity shall collect the wildfire protection charges and any 8 associated fixed recovery tax amounts from the consumer for the 9 benefit and account of the public utility, financing entity, or 10 assignees with the associated revenues remitted solely for such 11 person's benefit as a condition to the provision of electric 12 service to that consumer. Each financing order shall impose 13 terms and conditions, consistent with the purposes and 14 objectives of this chapter, on any person or entity responsible 15 for billing, collection, and other related services, including 16 without limitation collection of the wildfire protection charges and any associated fixed recovery tax amounts, that are the 17 subject of the financing order. 18

19 (j) The financing entity may issue bonds upon approval by
20 the commission in a financing order. Bonds shall be nonrecourse
21 to the credit or any assets of the public utility, other than





the wildfire protection property as specified in that financing
 order.

3 Wildfire protection property that is specified in a (k) financing order shall constitute an existing, present property 4 5 right, notwithstanding the fact that the imposition and 6 collection of wildfire protection charges depend on the electric 7 utility continuing to provide services or continuing to perform 8 its servicing functions relating to the collection of wildfire 9 protection charges or on the level of future service 10 consumption, including electricity consumption. Wildfire 11 protection property shall exist whether or not the wildfire 12 protection charges have been billed, have accrued, or have been 13 collected and notwithstanding the fact that the value for a 14 security interest in the wildfire protection property, or amount 15 of the wildfire protection property, is dependent on the future 16 provision of service to consumers. All wildfire protection 17 property specified in a financing order shall continue to exist 18 until the bonds issued pursuant to a financing order and all 19 associated financing costs are paid in full or, in the event the 20 wildfire protection property has been assigned to an assignee in 21 connection with the exercise of remedies upon a default under

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1 the terms of the bonds, until the receipt by such assignee of 2 proceeds in an amount sufficient to repay the principal amount 3 of, and interest that would have accrued on, the bonds had they 4 remained outstanding.

Wildfire protection property, wildfire protection 5 (1) charges, and the interests of an assignee, bondholder, or 6 7 financing entity, or any pledgee in wildfire protection property 8 and wildfire protection charges shall not be subject to setoff, counterclaim, surcharge, recoupment, or defense by the electric 9 10 utility or any other person or in connection with the bankruptcy, reorganization, or other insolvency proceeding of 11 12 the electric utility, any affiliate of the electric utility, or 13 any other entity.

(m) Notwithstanding any other law to the contrary, any 14 requirement under this part or a financing order that the 15 16 commission takes action with respect to the subject matter of a 17 financing order shall be binding upon the commission, as it may 18 be constituted from time to time, and any successor agency exercising functions similar to the commission, and the 19 commission shall have no authority to rescind, alter, or amend 20 21 that requirement in a financing order.

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1 The electric utility may sell and assign all or (n) 2 portions of its interest in wildfire protection property to one 3 or more financing entities that make that wildfire protection 4 property the basis for issuance of bonds, to the extent approved 5 in a financing order. The electric utility or financing entity 6 may pledge wildfire protection property as collateral, directly or indirectly, for bonds to the extent approved in the pertinent 7 8 financing orders providing for a security interest in the 9 wildfire protection property, in the manner set forth in section 10 269-G. In addition, wildfire protection property may be sold or 11 assigned by either of the following: 12 (1)The financing entity or a trustee for the holders of 13 bonds or the holders of an ancillary agreement in . 14 connection with the exercise of remedies upon a

15 default under the terms of the bonds; or

16 (2) Any person acquiring the wildfire protection property
17 after a sale or assignment pursuant to this chapter.
18 §269-F Wildfire protection charge. (a) The commission
19 may create, pursuant to a financing order approved pursuant to
20 section 269-E, a nonbypassable charge for a financing entity,
21 referred to as a wildfire protection charge that shall be

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1 applied to the repayment of bonds and related financing costs as
2 described in this part. The wildfire protection charge and any
3 associated fixed recovery tax amounts may be a usage-based
4 charge, a flat user charge, or a charge based upon customer
5 revenues as determined by the commission for each consumer class
6 in any financing order.

7 (b) As long as any bonds are outstanding and any financing 8 costs have not been paid in full or, in the event the wildfire 9 protection property has been assigned to an assignee in 10 connection with the exercise of remedies upon a default under 11 the terms of the bonds, proceeds in an amount sufficient to 12 repay principal and interest on the bonds that would have 13 accrued had they remained outstanding have not been received, 14 any wildfire protection charge and any associated fixed recovery 15 tax amounts authorized under a financing order shall be 16 nonbypassable. Subject to any exceptions provided in a 17 financing order, a wildfire protection charge and any associated 18 fixed recovery tax amounts shall be paid by all existing and 19 future consumers within the utility service territory.

20 (c) The wildfire protection charge shall be collected by21 an electric utility or its successors, in accordance with





subsection (a), in full through a charge that is separate and
 apart from the electric utility's rates.

3 (d) An electric utility may exercise the same rights and
4 remedies under its tariff and applicable law and regulation
5 based on a consumer's nonpayment of the wildfire protection
6 charge as it could for a consumer's failure to pay any other
7 charge payable to that electric utility.

8 §269-G Security interests in wildfire protection property;
9 financing statements. (a) A security interest in wildfire
10 protection property is valid and enforceable against the pledgor
11 and third parties, subject to the rights of any third parties
12 holding security interests in the wildfire protection property
13 perfected in the manner described in this section, and attaches
14 when all of the following have taken place:

15 (1) The commission has issued a financing order
16 authorizing the wildfire protection charge included in
17 the wildfire protection property;

- 18 (2) Value has been given by the pledgees of the wildfire19 protection property; and
- 20 (3) The pledgor has signed a security agreement covering21 the wildfire protection property.

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(b) A valid and enforceable security interest in wildfire
 protection property is perfected when it has attached and when a
 financing statement has been filed with the bureau of
 conveyances of the State naming the pledgor of the wildfire
 protection property as "debtor" and identifying the wildfire
 protection property.

7 Any description of the wildfire protection property shall 8 be sufficient if it refers to the financing order creating the 9 wildfire protection property. A copy of the financing statement 10 shall be filed with the commission by the public utility that is 11 the pledgor or transferor of the wildfire protection property, 12 and the commission may require the public utility to make other 13 filings with respect to the security interest in accordance with 14 procedures that the commission may establish; provided that the 15 filings shall not affect the perfection of the security 16 interest.

17 (c) A perfected security interest in wildfire protection 18 property shall be a continuously perfected security interest in 19 all wildfire protection property revenues and proceeds arising 20 with respect thereto, whether or not the revenues or proceeds 21 have accrued. Conflicting security interests shall rank

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1 according to priority in time of perfection. Wildfire 2 protection property shall constitute property for all purposes, 3 including for contracts securing bonds, whether or not the 4 wildfire protection property revenues and proceeds have accrued. 5 (d) Subject to the terms of the security agreement 6 covering the wildfire protection property and the rights of any 7 third-parties holding security interests in the wildfire 8 protection property perfected in the manner described in this 9 section, the validity and relative priority of a security 10 interest created under this section shall not be defeated or 11 adversely affected by the commingling of revenues arising with 12 respect to the wildfire protection property with other funds of 13 the public utility that is the pledgor or transferor of the 14 wildfire protection property, or by any security interest in a 15 deposit account of that public utility perfected under chapter 16 490, article 9, into which the revenues are deposited.

Subject to the terms of the security agreement, upon compliance with the requirements of section 490:9-312(b)(1), the pledgees of the wildfire protection property shall have a perfected security interest in all cash and deposit accounts of

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the electric utility in which wildfire protection property
 revenues have been commingled with other funds.

3 (e) If default occurs under the security agreement covering the wildfire protection property, the pledgees of the 4 wildfire protection property, subject to the terms of the 5 6 security agreement, shall have all rights and remedies of a 7 secured party upon default under chapter 490, article 9, and shall be entitled to foreclose or otherwise enforce their 8 security interest in the wildfire protection property, subject 9 10 to the rights of any third-parties holding prior security 11 interests in the wildfire protection property perfected in the 12 manner provided in this section. In addition, the commission 13 may require in the financing order creating the wildfire 14 protection property that, in the event of default by the 15 electric utility in payment of wildfire protection property 16 revenues, the commission and any successor thereto, upon the application by the pledgees or transferees, including assignees 17 18 of the wildfire protection property, under section 269-H, and 19 without limiting any other remedies available to the pledgees or 20 assignees by reason of the default, shall order the 21 sequestration and payment to the pledgees or assignees of

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wildfire protection property revenues. Any order shall remain 1 in full force and effect notwithstanding any bankruptcy, 2 3 reorganization, or other insolvency proceedings with respect to 4 the debtor, pledgor, or transferor of the wildfire protection 5 property. Any surplus in excess of: Amounts necessary to pay principal, premiums, if any, 6 (1) 7 interest, costs, and arrearages on the bonds, and associated financing costs arising under the security 8 9 agreement; or 10 (2) In the event the wildfire protection property has been 11 assigned to an assignee in connection with the 12 exercise of remedies upon a default under the terms of 13 the bonds, an amount sufficient to repay the principal 14 amount of, and interest that would have accrued on, 15 the bonds had they remained outstanding, 16 shall be remitted to the debtor or to the pledgor or transferor. Sections 490:9-204 and 490:9-205 shall apply to a 17 (f) 18 pledge of wildfire protection property by the public utility, an 19 affiliate of the public utility, or a financing entity. §269-H Transfers of wildfire protection property. (a) A 20 21 transfer or assignment of wildfire protection property by the



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1 public utility to an assignee or to a financing entity, or by an 2 assignee of the public utility or a financing entity to another 3 financing entity, which the parties in the governing 4 documentation have expressly stated to be a sale or other 5 absolute transfer, in a transaction approved in a financing 6 order, shall be treated as an absolute transfer of all of the transferor's right, title, and interest, as in a true sale, and 7 8 not as a pledge or other financing, of the wildfire protection 9 property, other than for federal and state income and franchise 10 tax purposes.

(b) The characterization of the sale, assignment, or transfer as an absolute transfer and true sale and the corresponding characterization of the property interest of the assignee shall not be affected or impaired by, among other things, the occurrence of any of the following:

16 (1) Commingling of wildfire protection charge revenues17 with other amounts;

18 (2) The retention by the seller of either of the19 following:

20 (A) A partial or residual interest, including an
21 equity interest, in the financing entity or the





1		wildfire protection property, whether direct or
2		indirect, subordinate or otherwise; or
3		(B) The right to recover costs associated with taxes,
4		franchise fees, or license fees imposed on the
5		collection of wildfire protection charge;
6	(3)	Any recourse that an assignee may have against the
7		seller;
8	(4)	Any indemnification rights, obligations, or repurchase
9		rights made or provided by the seller;
10	(5)	The obligation of the seller to collect wildfire
11		protection charges on behalf of an assignee;
12	(6)	The treatment of the sale, assignment, or transfer for
13		tax, financial reporting, or other purpose; or
14	(7)	Any true-up adjustment of the wildfire protection
15		charge as provided in the financing order.
16	(c)	A transfer of wildfire protection property shall be
17	deemed pe	rfected against third persons when both of the
18	following	occur:
19	(1)	The commission issues the financing order authorizing
20		the wildfire protection charge included in the
21		wildfire protection property; and



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(2) An assignment of the wildfire protection property in
 writing has been executed and delivered to the
 assignee.

(d) As between bona fide assignees of the same right for 4 5 value without notice, the assignee first filing a financing 6 statement in accordance with chapter 490, article 9, part 5, 7 naming the assignor of the wildfire protection property as debtor and identifying the wildfire protection property shall 8 have priority. Any description of the wildfire protection 9 10 property shall be sufficient if it refers to the financing order creating the wildfire protection property. A copy of the 11 financing statement shall be filed by the assignee with the 12 commission, and the commission may require the assignor or the 13 14 assignee to make other filings with respect to the transfer in 15 accordance with procedures the commission may establish, but these filings shall not affect the perfection of the transfer. 16

17 §269-I Financing entity successor requirements; default of 18 financing entity. (a) Any successor to an electric utility 19 subject to a financing order, whether pursuant to any 20 bankruptcy, reorganization, or other insolvency proceeding, or 21 pursuant to any merger, sale, or transfer, by operation of law,

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1 or otherwise, shall be bound by the requirements of this part. 2 The successor of the electric utility shall perform and satisfy 3 all obligations of the electric utility under the financing 4 order, in the same manner and to the same extent as the electric 5 utility, including the obligation to collect and pay the 6 wildfire protection charge to any financing party as required by 7 a financing order or any assignee. Any successor to the electric utility shall be entitled to receive any fixed recovery 8 tax amounts otherwise payable to the electric utility. 9

10 The commission may require in a financing order that (b) if a default by the electric utility in remittance of the 11 12 wildfire protection charge collected arising with respect to wildfire protection property occurs, the commission, without 13 14 limiting any other remedies available to any financing party by reason of the default, shall order the sequestration and payment 15 16 to the beneficiaries of the wildfire protection charge collected arising with respect to the wildfire protection property. Any 17 18 order shall remain in full force and effect notwithstanding any 19 bankruptcy, reorganization, or other insolvency proceedings with 20 respect to the electric utility.

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1	§269-J Severability. If any provision of this part is
2	held to be invalid or is superseded, replaced, repealed, or
3	expires for any reason:
4	(1) That occurrence shall not affect any action allowed
5	under this part that is taken before that occurrence
6	by the commission, a financing entity, a bondholder,
7	or any financing party, and any such action shall
8	remain in full force and effect; and
9	(2) The validity and enforceability of the rest of this
10	part shall remain unaffected."
11	SECTION 9. Chapter 269-17, Hawaii Revised Statutes, is
12	amended to read as follows:
13	"§269-17 Issuance of securities. A public utility
14	corporation may, on securing the prior approval of the public
15	utilities commission, and not otherwise, except as provided in
16	section 269-D, issue stocks and stock certificates, bonds,
17	notes, and other evidences of indebtedness, payable at periods
18	of more than twelve months after the date thereof, for the
19	following purposes and no other, namely: for the acquisition of
20	property or for the construction, completion, extension, or
21	improvement of or addition to its facilities or service, or for

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1 the discharge or lawful refunding of its obligations or for the 2 reimbursement of moneys actually expended from income or from 3 any other moneys in its treasury not secured by or obtained from 4 the issue of its stocks or stock certificates, [or] bonds, 5 notes, or other evidences of indebtedness, for any of the 6 aforesaid purposes except maintenance of service, replacements, 7 and substitutions not constituting capital expenditure in cases 8 where the corporation has kept its accounts for [such] 9 expenditures in [such] a manner as to enable the commission to 10 ascertain the amount of moneys so expended and the purposes for 11 which the expenditures were made, and the sources of the funds 12 in its treasury applied to the expenditures. As used [herein,] 13 in this section, "property" and "facilities"  $[_{T}]$  mean property 14 and facilities used in all operations of a public utility 15 corporation whether or not included in its public utility 16 operations or rate base. A public utility corporation may not 17 issue securities to acquire property or to construct, complete, 18 extend, [or] improve, or add to its facilities or service if the 19 commission determines that the proposed purpose will have a 20 material adverse effect on its public utility operations.

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All stock and every stock certificate, and every bond,
 note, or other evidence of indebtedness of a public utility
 corporation not payable within twelve months, issued without an
 order of the commission authorizing the same, then in effect,
 shall be void."

6 SECTION 10. Each electric utility shall file its first
7 risk-based wildfire protection plan with the commission required
8 under section 269-C, Hawaii Revised Statutes, established by
9 section 8 of this Act, no later than December 31, 2024.

10 SECTION 11. Notwithstanding the provisions of section 39A-11 191, Hawaii Revised Statutes, and the provisions of Act 182, Session Laws of Hawaii 2022, as amended by Act 262, Session Laws 12 of Hawaii 2023, the legislature authorizes the issuance of 13 special purpose revenue bonds for wildfire protection costs that 14 require an allocation of the annual state ceiling under section 15 39B-2, Hawaii Revised Statutes, for the period of July 1, 2024, 16 17 through December 31, 2028. Notwithstanding section 39A-195, Hawaii Revised Statutes, a project agreement entered into in 18 19 connection with the issuance of special purpose revenue bonds to finance wildfire protection costs may include a project 20 21 agreement with an affiliate of an electric or gas utility and

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1 may contain provisions limiting the obligation to pay, and the 2 security for the payment of, debt service and related deposits 3 and costs in respect of such bonds or loans funded by such bonds 4 to wildfire protection charges and wildfire protection property. 5 SECTION 12. The legislature authorizes the allocation of 6 the annual state ceiling under section 39B-2, Hawaii Revised 7 Statutes, to the issuance of bonds issued pursuant to section 8 8 of this Act that require such allocation in order for interest 9 on the bonds to be tax-exempt for federal income tax purposes. 10 SECTION 13. In codifying the new part added to chapter 11 269, Hawaii Revised Statutes, by section 8 of this Act, the 12 revisor of statutes shall substitute appropriate section numbers 13 for the letters used in designating and referring to the new 14 sections in this Act. 15 PART III 16 SECTION 14. This Act does not affect rights and duties

17 that matured, penalties that were incurred, and proceedings that 18 were begun before its effective date.

19 SECTION 15. Statutory material to be repealed is bracketed20 and stricken. New statutory material is underscored.

21 SECTION 16. This Act shall take effect on July 1, 3000.





#### Report Title:

Hawaii Wildfire Relief Fund and Corporation; Public Utilities Commission; Catastrophic Wildfire; Wildfires; Mitigation; Protection; Electric Utilities; Securitization; Risk Protection Plans; Expenditure Ceiling; Appropriation

#### Description:

Establishes the Hawaii Wildfire Relief Fund and Corporation to provide compensation for property damage resulting from catastrophic wildfires in the State. Creates a process for electric utilities to develop and submit wildfire protection plans to the Public Utilities Commission for approval and allow the recovery of related costs and expenses through securitization, while avoiding a disproportionate impact on a specific ratepayer or county. Declares that the general fund expenditure ceiling is exceeded. Appropriates funds. Effective 7/1/3000. (SD1)

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