A BILL FOR AN ACT

RELATING TO PAID SICK LEAVE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that most workers in the 2 State, at some time during the year, need temporary time off 3 from work to take care of their personal health needs or the 4 health needs of members of their families. However, according 5 to the United States Bureau of Labor Statistics, paid sick leave was not available to twenty-three per cent of private industry 6 7 workers in March 2021. These benefits were available to twelve 8 per cent of workers in the lowest twenty-fifth per cent wage 9 category and available to thirty-seven per cent of workers in 10 the highest twenty-fifth per cent wage category, which leaves a 11 significant segment of the nation's workers without paid sick 12 In Hawaii, an estimated forty-two per cent of private 13 sector workers lack paid sick leave, according to Hawai'i 14 Children's Action Network Speaks!, citing a 2015 analysis by the 15 Institute for Women's Policy Research. Additionally, low-income 16 workers are significantly less likely to have paid sick leave

- 1 benefits in comparison to other members of the workforce. Only
- 2 one in five low-income workers has access to paid sick leave.
- 3 The legislature further finds that the COVID-19 pandemic
- 4 has made it glaringly evident that paid sick leave is essential
- 5 for workers and their families to be able to quarantine,
- 6 recover, and care for others without having to choose between
- 7 lack of a paycheck, their health, and the well-being of the
- 8 community. It has become apparent that more than ever, paid
- 9 sick leave is a critical public health tool in combatting the
- 10 spread of COVID-19 and other diseases and has a positive effect
- 11 on public health.
- 12 Providing workers time off to attend to their personal
- 13 health care needs and the health care needs of family members
- 14 would ensure a healthier and more productive workforce in the
- 15 State. Every day, an estimated 157,000 unpaid family caregivers
- 16 provide one hundred thirty-one million hours of care a year in
- 17 Hawaii at a value of \$2,100,000,000, according to AARP Hawaii.
- 18 Without access to paid sick leave, working family caregivers
- 19 cannot adequately care for relatives. Paid sick leave will
- 20 reduce health care expenditures by promoting access to primary
- 21 and preventive care. Nationally, providing all workers with

- 1 paid sick leave would result in \$1,100,000,000 in annual savings
- 2 in hospital emergency room costs, with nearly half of the
- 3 savings coming from publicly funded health insurance programs
- 4 such as medicare, medicaid, and the state children's health
- 5 insurance program. Access to paid sick leave can also help
- 6 decrease the likelihood that a worker will put off needed care
- 7 and help increase the use of preventive care among workers and
- 8 their family members.
- 9 Paid sick leave will also allow parents to provide care for
- 10 their sick children. Parental care makes children's recovery
- 11 faster and can prevent future health problems. Parents who do
- 12 not have paid sick leave are more than twice as likely as
- 13 parents with paid sick leave to send a sick child to school or
- 14 day care and are 2.5 times as likely to report taking their
- 15 child or other family member to a hospital emergency room
- 16 because they were unable to take time off from work during
- 17 regular work hours.
- 18 Paid sick leave will reduce contagion. Workers in jobs
- 19 with high levels of public contact, such as restaurant workers
- 20 and child care workers, are very unlikely to have paid sick
- 21 leave. As a result, these workers may have no choice but to go

- 1 to work when they are ill, thereby increasing the risk of
- 2 passing illnesses on to co-workers and customers while
- 3 jeopardizing their own health. Overall, people without paid
- 4 sick leave are 1.5 times more likely than people with paid sick
- 5 leave to go to work with a contagious illness. Employees also
- 6 frequently lose their jobs or are disciplined for taking sick
- 7 leave to care for sick family members or even to recover from
- $oldsymbol{8}$ their own illness. One in six workers reports that the worker
- 9 or a family member has been fired, suspended, punished, or
- 10 threatened by an employer because the worker or family member
- 11 needed to take sick leave for themselves or a family member.
- 12 When an outbreak that presents a threat to public health occurs,
- 13 such as the COVID-19 pandemic, government officials request that
- 14 sick workers stay home and keep sick children home from school
- 15 or child care to prevent the spread of the illness and to
- 16 safeguard workplace productivity. However, to protect their
- 17 paychecks and their jobs, many workers who lack paid sick leave
- 18 are unable to comply.
- 19 The legislature finds that providing a minimal amount of
- 20 paid sick leave is affordable for employers. Paid sick leave
- 21 results in reduced worker turnover, which leads to reduced costs

1	incurred	ior adve	rtisii	ng, 1	nterviewi	ng, a	and trair	nıng	new	nires.
2	Replacing	workers	can (cost	anywhere	from	sixteen	to	two	hundred

- 3 per cent of annual compensation. Paid sick leave will reduce
- 4 the risk of "presenteeism", or workers coming to work with
- 5 illnesses and health conditions that reduce their productivity,
- 6 a problem that costs the national economy \$160,000,000
- 7 annually. Paid sick leave will also reduce the competitive
- 8 disadvantage currently faced by many employers that do choose to
- 9 provide sick time to their workers.
- 10 The purpose of this Act is to establish the right for
- 11 workers to accrue paid sick leave by requiring employers to
- 12 provide a minimum amount of paid sick leave to employees to care
- 13 for themselves or a family member who is ill or needs medical
- 14 care and supplemental paid sick leave to employees under certain
- 15 public health emergency conditions.
- 16 SECTION 2. The Hawaii Revised Statutes is amended by
- 17 adding a new chapter to be appropriately designated and to read
- 18 as follows:
- 19 "CHAPTER
- 20 PAID SICK LEAVE

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1	§ -1 Definitions. As used in this chapter, unless the
2	context clearly requires otherwise:
3	"Department" means the department of labor and industrial
4	relations.
5	"Director" means the director of labor and industrial
6	relations.
7	"Employee" has the same meaning as defined in the federal
8	Fair Labor Standards Act, title 29 United States Code section
9	203(e), and additionally includes recipients of public benefits
10	who are engaged in work activity as a condition of receiving
11	public assistance and public employees who are not subject to
12	the civil service laws of the State, a political subdivision, or
13	a public agency. The term "employee" does not include sole
14	proprietors and independent contractors.
15	"Employer" has the same meaning as defined in the federal
16	Fair Labor Standards Act, title 29 United States Code section
17	203(d).
18	"Family member" means:
19	(1) A biological, adopted, or foster child; stepchild;
20	legal ward; a child of a reciprocal beneficiary; or a

child to whom the employee stands in loco parentis;

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1	(2)	A biological, adoptive, or foster parent; stepparent;
2		legal guardian of an employee or an employee's spouse
3		or reciprocal beneficiary; or a person who stood in
4		loco parentis when the employee was a minor child;
5	(3)	A spouse or reciprocal beneficiary;
6	(4)	A grandparent or a spouse or reciprocal beneficiary of
7		a grandparent;
8	(5)	A grandchild;
9	(6)	A biological, adopted, or foster sibling; or a spouse
10		or reciprocal beneficiary of a biological, adopted, or
11		foster sibling; and
12	(7)	Any other individual related by blood or affinity
13		whose close association with the employee is the
14		equivalent of a family relationship.
15	"Hea	lth care professional" has the same meaning as in
16	section 4	32E-1.
17	"Lab	or organization" has the same meaning as in section
18	378-1.	
19	"Pai	d sick leave" means time away from work provided by an
20	employer	to an employee that is compensated at the same hourly

- 1 rate and with the same benefits, including health care benefits,
- 2 as the employee normally earns during hours worked.
- 3 S -2 Accrual of paid sick leave. (a) All employees who
- 4 work in the State for more than eighty hours in a year shall
- 5 have the right to paid sick leave as provided in this chapter.
- 6 (b) All employees shall accrue a minimum of one hour of
- 7 paid sick leave for every thirty hours worked. Employees shall
- 8 not accrue more than fifty-six hours of paid sick leave in a
- 9 calendar year, unless the employer provides a higher limit.
- (c) It shall be assumed that employees who are exempt from
- 11 overtime requirements under the federal Fair Labor Standards
- 12 Act, title 29 United States Code section 213(a)(1), work forty
- 13 hours in each work week for purposes of paid sick leave accrual
- 14 unless the employee's normal work week is less than forty hours,
- 15 in which case paid sick leave shall accrue based upon the actual
- 16 hours in the normal work week.
- 17 (d) Paid sick leave as provided in this chapter shall
- 18 begin to accrue at the latter of the commencement of employment
- 19 or the effective date of this chapter.
- (e) Employees shall be entitled to use accrued paid sick
- 21 leave beginning on the ninetieth calendar day following



- 1 commencement of employment. After the ninetieth calendar day of
- 2 employment, employees may use paid sick leave as it is accrued.
- 3 (f) Paid sick leave shall be carried over to the following
- 4 calendar year; provided that an employee's use of paid sick
- 5 leave pursuant to this chapter in each calendar year shall not
- 6 exceed fifty-six hours, unless the employer provides a higher
- 7 limit.
- **8** (g) An employer shall not be required to provide
- 9 additional paid sick leave if the employer has a paid leave
- 10 policy that makes available an amount of paid leave sufficient
- 11 to meet the accrual requirements of this chapter and that may be
- 12 used for the same purposes and under the same conditions as paid
- 13 sick leave under this chapter.
- 14 (h) Nothing in this section shall be construed as
- 15 requiring financial or other reimbursement to an employee from
- 16 an employer upon the employee's termination, resignation,
- 17 retirement, or other separation from employment for unused
- 18 accrued paid sick leave.
- (i) If an employee is transferred to a separate division,
- 20 entity, or location but remains employed by the same employer,
- 21 the employee shall be entitled to all paid sick leave accrued at

1	the prior division, entity, or location and shall be entitled to
2	use all paid sick leave as provided in this chapter. If an
3	employee is separated from employment and subsequently rehired
4	within six months of separation by the same employer, the
5	employee's previously accrued and unused paid sick leave shall
6	be reinstated. In addition, the employee shall be entitled to
7	use accrued paid sick leave and to accrue additional paid sick
8	leave as of the date of re-commencement of employment.
9	(j) An employer may advance paid sick leave to an employee
10	prior to its accrual by the employee.
11	§ -3 Use of paid sick leave. (a) An employee may use
12	paid sick leave during absences from work due to:
13	(1) An employee's mental or physical illness, injury, or
14	health condition;
15	(2) An employee's need for medical diagnosis, care, or
16	treatment of a mental or physical illness, injury, or
17	health condition;
18	(3) An employee's need for preventive medical care;
19	(4) An employee's need to seek medical attention, legal
20	services, or victim services for a mental or physical

services, or victim services for a mental or physical

illness, injury, or health condition caused by

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1	domestic abuse, sexual assault, or harassment to the
2	employee or a family member, or related to preparation
3	for or participation in a civil or criminal
4	proceeding;

- (5) Care of a family member with a mental or physical illness, injury, or health condition; care of a family member who needs medical diagnosis, care, or treatment of a mental or physical illness, injury, or health condition; or care of a family member who needs preventive medical care; and
- of a public official due to a public health emergency, an employee's need to care for a child whose school or place of care has been closed by order of a public official due to a public health emergency, or care for a family member when it has been determined by the health authorities having jurisdiction or by a health care professional that the family member's presence in the community would jeopardize the health of others because of the family member's exposure to a communicable disease, regardless of whether the family

1	member has actually contracted the communicable
2	disease.
3	(b) Paid sick leave shall be provided upon the oral
4	request of an employee. When possible, the request shall
5	include the expected duration of the absence.
6	(c) When the use of paid sick leave is foreseeable, the
7	employee shall make a good faith effort to provide notice of the
8	need for the leave to the employer in advance of the use of the
9	paid sick leave and shall make a reasonable effort to schedule
10	the use of paid sick leave in a manner that does not unduly
11	disrupt the operations of the employer.
12	(d) Accrued paid sick leave may be used in smaller than
13	hourly increments or the smallest increment that the employer's
14	payroll system uses to account for absences or use of other
15	time.
16	§ -4 Supplemental paid sick leave; public health
17	emergencies. (a) Notwithstanding section -2, on the date a
18	public health emergency is declared, each employer shall
19	supplement each employee's accrued paid sick leave under this
20	section as necessary to ensure that an employee can take the

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following amounts of paid sick leave:

1	(1)	For employees who normally work forty or more hours in
2		a week, at least eighty hours of paid sick leave in a
3		calendar year; and
4	(2)	For employees who normally work fewer than forty hours
5		in a week, at least the greater of the amount of time
6		the employee is scheduled to work in a fourteen-day
7		period or the amount of time the employee actually
8		works on average in a fourteen-day period.
9	(b)	An employer may count an employee's unused accrued
10	paid sick	leave under section -2 toward the supplemental paid
11	sick leave	e required by this section.
12	(c)	An employee may use paid sick leave under this section
13	until fou	r weeks after the official termination or suspension of
14	the public	c health emergency for any absence related to the
15	public hea	alth emergency, including:
16	(1)	An employee's need to self-isolate because the
17		employee has been diagnosed with a communicable
18		illness that is the cause of the public health
19		emergency:

emergency;

1	(2)	The employee is experiencing symptoms of a
2		communicable illness that is the cause of the public
3		health emergency;
4	(3)	The employee's need to seek or obtain a medical
5		diagnosis, medical care, medical treatment, or
6		preventative care for symptoms of a communicable
7		illness that is the cause of the public health
8		emergency; or
9	(4)	The employee's need to provide care for a family
10		member who is self-isolating after being diagnosed
11		with, is experiencing symptoms of, or is seeking a
12		medical diagnosis, medical care, or medical treatment
13		for a communicable illness that is the cause of the
14		public health emergency.
15	§ -	-5 Notice and posting. (a) An employer shall give
16	its employ	yees notice of the following:
17	(1)	That employees are entitled to paid sick leave;
18	(2)	The amount of paid sick leave granted pursuant to this
19		chapter;
20	(3)	The terms of paid sick leave use as guaranteed under
21		this chapter: and

1	(4)	That each employee has the right to file a complaint
2		or bring a civil action if paid sick leave, as
3		required by this chapter, is denied by the employer.
4	(b)	An employer shall comply with this section by
5	providing	the information required in subsection (a) by:
6	(1)	Individualized notice; or
7	(2)	Displaying a poster in a conspicuous and accessible
8		place in each establishment where its employees are
9		employed.
10	The r	notice or poster shall be in English and in any
11	language t	that is the first language spoken by at least five per
12	cent of th	ne employer's workforce.
13	(c)	The director shall create and make posters available
14	to employe	ers, in all languages currently being used by the
15	department	for other employment posters, that contain the
16	informatio	on required under subsection (a) for the employers' use
17	in complyi	ing with this section.

(d) An employer who wilfully violates the notice and

posting requirements of this section shall be subject to a civil

fine in an amount not to exceed \$100 for each separate offense.

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- 1 Each failure to issue notice or display a poster pursuant to
- 2 this section shall constitute a separate offense.
- 3 § -6 Employer records. An employer shall retain records
- 4 documenting hours worked by employees and paid sick leave taken
- 5 by employees for a period of five years and shall allow the
- 6 director access to the records, with appropriate notice and at a
- 7 mutually agreeable time, to monitor compliance with the
- 8 requirements of this chapter. If an issue arises as to an
- 9 employee's entitlement to paid sick leave under this chapter, it
- 10 shall be presumed that the employer has violated this chapter,
- 11 absent clear and convincing evidence otherwise, if the employer
- 12 does not maintain or retain adequate records documenting hours
- 13 worked by the employee and paid sick leave taken by the employee
- 14 or does not allow the director reasonable access to the records.
- 15 § -7 Enforcement. (a) An employee or other person may
- 16 report to the director any suspected violation of this chapter.
- 17 The director shall encourage reporting pursuant to this
- 18 subsection by keeping confidential, to the maximum extent
- 19 permitted by applicable laws, the name and other identifying
- 20 information of the employee or person reporting the suspected
- 21 violation; provided that with the authorization of the person,

- 1 the director may disclose the person's name and identifying
- 2 information as necessary to enforce this chapter or for other
- 3 appropriate purposes.
- 4 (b) The director, the attorney general, any person
- 5 aggrieved by a violation of this chapter, or any labor
- $oldsymbol{6}$ organization, a member of which is aggrieved by a violation of
- 7 this chapter, may bring a civil action in a court of competent
- $oldsymbol{8}$ jurisdiction against an employer who violates this chapter. The
- $oldsymbol{9}$ action may be brought without first filing an administrative
- 10 complaint.
- 11 (c) Upon prevailing in an action brought pursuant to this
- 12 section, aggrieved persons shall recover:
- 13 (1) The full amount of any paid sick leave to which the
- 14 person is entitled;
- 15 (2) Actual damages suffered as the result of the
- employer's violation of this chapter; and
- 17 (3) Reasonable attorney's fees.
- 18 Aggrieved persons shall also be entitled to equitable
- 19 relief as may be appropriate to remedy the violation including
- 20 reinstatement, back pay, and injunctive relief.

- 1 (d) The statute of limitations for a civil action brought
- 2 pursuant to this chapter shall be for a period of three years
- 3 from the date the alleged violation occurred.
- 4 (e) Actions brought pursuant to this chapter may be
- 5 brought as a class action.
- 6 S -8 Confidentiality and nondisclosure. An employer
- 7 shall not require disclosure of details of an employee's medical
- 8 condition as a condition of providing paid sick leave under this
- 9 chapter. If an employer possesses health information or
- 10 information pertaining to the details of a medical condition
- 11 about an employee or employee's family member, the information
- 12 shall be treated as confidential and shall not be disclosed
- 13 except to the affected employee or with the permission of the
- 14 affected employee.
- 15 § -9 Employer adoption of more generous sick leave
- 16 policies; no effect on contracts, agreements, and plans
- 17 providing more generous sick leave. (a) Nothing in this
- 18 chapter shall be construed to discourage or prohibit an employer
- 19 from the adoption or retention of a paid sick leave policy more
- 20 generous to the employee than the one required by this chapter.

- 1 (b) Nothing in this chapter shall be construed as
- 2 diminishing the obligation of an employer to comply with any
- 3 contract, collective bargaining agreement, employment benefit
- 4 plan, or other agreement providing more generous paid sick leave
- 5 to an employee than required by this chapter.
- 6 (c) Nothing in this chapter shall be construed as
- 7 diminishing the rights of public employees regarding paid sick
- 8 leave or use of sick leave as provided by law.
- 9 (d) This chapter shall provide the minimum requirements of
- 10 paid sick leave and shall not be construed to preempt, limit, or
- 11 otherwise affect the applicability of any other law, rule,
- 12 requirement, policy, or standard that provides for greater
- 13 accrual or use by employees of sick leave, whether paid or
- 14 unpaid, or that extends other protections to employees."
- 15 SECTION 3. If any provision of this Act, or the
- 16 application thereof to any person or circumstance, is held
- 17 invalid, the invalidity does not affect other provisions or
- 18 applications of the Act that can be given effect without the
- 19 invalid provision or application, and to this end the provisions
- 20 of this Act are severable.

- 1 SECTION 4. This Act does not affect rights and duties that
- 2 matured, penalties that were incurred, and proceedings that were
- 3 begun before its effective date.
- 4 SECTION 5. This Act shall take effect on July 1, 2023.

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INTRODUCED BY:

JAN 1 9 2023

Report Title:

Employment; Paid Sick Leave

Description:

Requires certain employers to provide a minimum amount of paid sick leave to employees to be used to care for themselves or a family member who is ill or needs medical care and supplemental paid sick leave to employees under certain public health emergency conditions.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

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