# A BILL FOR AN ACT

RELATING TO THE HAWAII BROADBAND AND DIGITAL EQUITY OFFICE.

#### **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:**

1 SECTION 1. The legislature finds that digital equity in 2 every community across the State is essential to the well-being 3 and economic reality of the State's residents. The need for 4 digital equity is significant, highlighted by the devastating 5 impacts of the recent coronavirus pandemic. The lack of digital 6 equity has had a tremendous adverse effect in many areas, but 7 particularly for rural and socio-economically disadvantaged 8 communities.

9 The legislature also finds that digital equity has meant the difference between an employee being able to work remotely 10 11 and an employee possibly facing unemployment. Additionally, 12 digital literacy and broadband access are critical tools for 13 persons seeking to access social services such as unemployment 14 claims; Supplemental Nutrition Assistance Program (SNAP) 15 benefits; vital records; and other essential government, 16 educational, and medical services.

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1 The legislature further finds that digital equity in the 2 State will enhance Hawaii's overall economic development and 3 education, health care, and emergency services. Making grants 4 available to achieve digital equity for disadvantaged 5 populations will move the State toward universal access to broadband services. 6 7 The legislature strongly supports efforts to improve 8 digital equity for residents, consumers, and businesses across 9 the State. 10 The purpose of this Act is to: 11 (1)Identify and address any remaining obstacles to digital equity in all areas of Hawaii; and 12 13 (2) Establish the digital equity grant program to award 14 grants and create an environment in which all individuals and communities in the State have the 15 16 information technology capacity needed for full participation in society, democracy, and the economy. 17 18 SECTION 2. The Hawaii Revised Statutes is amended by 19 adding to title 13 a new chapter to be appropriately designated 20 and to read as follows:

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1	DIGITAL EQUITY GRANT PROGRAM
2	<b>§ -1 Definitions</b> . As used in this chapter, unless the
3	context requires otherwise:
4	"Broadband" means high-speed internet access that is always
5	on, including mobile and fixed technologies.
6	"Covered household" means a family whose household income
7	for the most recent calendar year is not more than two hundred
8	per cent of the federal poverty level.
9	"Covered populations" means:
10	(1) Individuals who live in covered households;
11	(2) Individuals aged sixty years and older;
12	(3) Incarcerated individuals, other than individuals who
13	are incarcerated in a federal correctional facility;
14	(4) Veterans;
15	(5) Individuals with disabilities;
16	(6) Individuals who have a language barrier, including
17	individuals who:
18	(A) Are English as a second language learners; or
19	(B) Have low levels of literacy;
20	(7) Individuals who are members of a racial or ethnic
21	minority group;

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1 (8) Individuals who primarily reside in a rural area; and 2 Homeless or unsheltered individuals. (9) 3 "Department" means the department of business, economic 4 development, and tourism. 5 "Digital equity" means a condition in which all individuals 6 and communities have the information technology capacity needed 7 for full participation in society, democracy, and the economy. 8 "Digital equity services" means services that increase 9 digital literacy in broadband access for covered populations. 10 "Digital literacy" means the skills associated with using technology to enable users to find, evaluate, organize, create, 11 and communicate information. 12 "Office" means the Hawaii broadband and digital equity 13 14 office. 15 "Program" means the digital equity grant program 16 established by this chapter. "Project" means a digital equity project set forth in an 17 18 application for grant funding authorized under this chapter. "Project area" means an area that is proposed to be covered 19 20 in an application for grant funding authorized under this 21 chapter.

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"Rural area" means an area that qualifies as rural pursuant
 to a federal definition. If an area does not qualify as rural
 pursuant to a federal definition, the following definitions may
 be used for determining the area's rural status for the purposes
 of this chapter:

6 (1) Any island with a population density fewer than or
7 equal to five hundred residents per square mile shall
8 be considered rural; and

9 (2) If an island's population density exceeds five hundred 10 residents per square mile, an area within the island 11 shall be considered rural if it is within a zip code 12 tabulation area with a population density below eight 13 hundred residents per square mile, as determined by 14 the population of the last official census and using 15 the entire zip code tabulation area as determined by 16 the United States Census Bureau.

17 "State digital equity plan" means the digital equity18 strategies and implementation plan developed by the office.

19 § -2 Digital equity grant program; establishment. There
20 is established the digital equity grant program to be
21 implemented and administered by the office. The office shall

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receive and review grant applications and may award grants for
 eligible projects pursuant to the program.

3 -3 Eligible projects. The office may award grants for S 4 eligible projects; provided that on the date the application is 5 submitted, the project areas to be served by the project shall 6 include covered populations. The eligible projects may include 7 projects that further develop and promote digital literacy, 8 broadband affordability, digital navigators, access to digital 9 devices, wireless community networks, and other innovative 10 digital inclusion projects.

11 § -4 Applicant preference. In making awards, the office 12 shall give preference to applicants that are non-profit, non-13 governmental entities that have demonstrated experience in 14 providing digital equity services to covered populations. 15 Governmental agencies may apply and shall be evaluated on a 16 case-by-case basis.

17 § -5 Applications. (a) The office shall establish an
18 annual time period during which it shall accept applications for
19 funding under the program. The time period for accepting
20 applications shall be no less than sixty days and no more than
21 ninety days.

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1	(b)	The form of the application shall be as prescribed by
2	the offic	e, and the application shall include:
3	(1)	Evidence demonstrating the applicant's experience and
4		ability to plan, organize, staff, and deliver digital
5		equity services to covered populations within the
6		State;
7	(2)	A description of the project area and covered
8		population to be served;
9	(3)	A description of the project that is proposed to be
10		deployed, including specific measurable goals to
11		increase digital literacy and broadband access,
12		methods, metrics, facilities, equipment, staff, and
13		resources;
14	(4)	A plan to tailor public awareness and outreach to
15		include non-English-speaking covered populations with
16		consideration for linguistic, cultural, generational,
17		and literacy challenges;
18	(5)	Evidence that is certified by the applicant and
19		demonstrates the nature of the current digital
20		inequity in the proposed project area and covered
21		population;

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1	(6)	The number of individuals in each covered population
2		that would gain access to broadband services as a
3		result of the project;
4	(7)	The total cost and timeline for completion of the
5		project;
6	(8)	The amount of matching funds that the applicant
7		proposes to contribute and a certification that no
8		portion of the matching funds are derived from any
9		state government grant, loan, or subsidy;
10	(9)	Evidence demonstrating the economic feasibility of the
11		project;
12	(10)	A direct linkage to the state digital equity plan;
13	(11)	A certification that no other funding from any federal
14		or state program is available to the applicant for the
15		project;
16	(12)	A certification that all activities undertaken for the
17		project shall comply with all applicable federal,
18		state, and county laws;
19	(13)	A certification that the applicant shall indemnify and
20		save harmless the State and its officers, agents, and
21		employees from and against any and all claims arising

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1 out of or resulting from the project and procure 2 sufficient insurance to provide this indemnification 3 if requested to do so by the office; provided that 4 this paragraph shall not apply to projects undertaken 5 by state government agencies;

- 6 (14) A certification that the grant shall be used
  7 exclusively for the purposes of the project and not to
  8 be used for purposes of entertainment or perquisites,
  9 including lobbying activities;
- 10 A certification that the applicant shall agree to make (15)11 available to the office all records the applicant may 12 have relating to the grant, in order for the office to 13 monitor the applicant's compliance with this chapter 14 and rules adopted pursuant to this chapter; and (16) Any other information deemed necessary by the office. 15 16 -6 Review of applications; approval. (a) S Within five 17 business days following the deadline to submit applications for 18 the program, the office shall make all the applications available for review in a publicly available electronic file 19 20 posted on the office or department's website.

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(b) In reviewing applications and any challenges to the
 applications, the office shall review the projects to ensure
 that all awarded funds are to be used to deploy eligible
 projects pursuant to section -3.

5 (c) The office shall award program grants based on a
6 scoring system that shall be released to the public at least
7 thirty days prior to the first day of the time period for the
8 submission of applications. The scoring system shall give the
9 highest weight or priority to the following:

11 populations, with consideration to projects proposing 12 to serve difficult-to-access areas, neglected covered 13 populations, or both;

(1) Projects proposing to serve larger covered

14 (2) Applicants with more experience and technical ability
15 to successfully deploy digital equity projects to
16 covered populations and more financial or other
17 resources available to assist the projects;
18 (3) Projects for which fewer government funds and less
19 support are necessary to deploy digital equity in an

20 economically feasible manner;

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1	(4)	Projects with a higher percentage of matching funds
2		proposed to be committed by the applicant;
3	(5)	Projects that do not duplicate any existing digital
4		equity project in the project area; and
5	(6)	Other factors the office determines to be reasonable,
6		appropriate, and consistent with the purposes of the
7		program.
8	ş ·	-7 Authority of the office. The office may:
9	(1)	Following notice and an opportunity to cure, require
10		disgorgement of grant funds in response to an
11		applicant's or a grant recipient's pattern of failure
12		to implement a project in accordance with the
13		timelines and milestones set forth in its application;
14	(2)	Consider an applicant or a grant recipient's financial
15		ability to complete the project proposed in an
16		application;
17	(3)	Request and inspect any records and information of a
18		grant recipient necessary for the oversight and
19		administration of any project funded pursuant to this
20		chapter;

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1	(4)	Impose any new or additional compliance requirements
2		on grant recipients, through grant agreements or any
3		other mechanism, in addition to rules adopted pursuant
4		to section -8; and
5	(5)	Deny or cancel a project if the office finds the
6		project will affect federal funding opportunities.
7	Ş	-8 Rules. (a) The department shall adopt rules
8	pursuant	to chapter 91 to implement this chapter.
9	(b)	The rules shall:
10	(1)	Include reasonable oversight and reporting provisions
11		to ensure that grant moneys are used as intended; and
12	(2)	Not impose any financial penalty or liquidated damages
13		provisions or provisions that are not reasonably
14		related to the deployment of projects in the State in
15		accordance with this chapter.
16	(c)	Prior to January 1, 2025, the department shall adopt
17	rules pur	suant to this section to implement the digital equity
18	grant pro	gram; provided that any rules adopted pursuant to this
19	subsectio	n shall include rules regarding the submission, review,
20	and appro	val of applications; administration of the projects
21	funded; a	nd grant agreements memorializing the award of funds."

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1 SECTION 3. This Act shall take effect on July 1, 3000.

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#### Report Title:

Digital Equity Grant Program; Digital Literacy; Department of Business, Economic Development, and Tourism; Hawaii Broadband and Digital Equity Office

#### Description:

Establishes the Digital Equity Grant Program to award grants to applicants to deploy digital equity projects to covered populations in the State. Effective 7/1/3000. (HD1)

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