### A BILL FOR AN ACT

RELATING TO THE HAWAII BROADBAND AND DIGITAL EQUITY OFFICE.

#### **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:**

1 SECTION 1. The legislature finds that digital equity in 2 every community across the State is essential to the well-being 3 and economic realities of the State's residents. The need for 4 digital equity is significant, highlighted by the devastating 5 impacts of the recent coronavirus disease 2019 pandemic. The 6 lack of digital equity has had a tremendous negative effect in many areas, but particularly rural and socio-economically 7 8 disadvantaged communities.

9 The legislature also finds that digital equity has meant 10 the difference between an employee being able to work remotely 11 and an employee possibly facing unemployment. Additionally, 12 digital literacy and broadband access are critical tools for 13 persons seeking to access social services such as unemployment 14 claims, Supplemental Nutrition Assistance Program benefits, 15 vital records, and other essential government, educational, and 16 medical services.





1	The legislature further finds that digital equity in the
2	State would enhance Hawaii's overall economic development and
3	education, health care, and emergency services. Making grants
4	available to achieve digital equity for disadvantaged
5	populations would move the State toward universal access to
6	broadband services.
7	The legislature strongly supports efforts to improve
8	digital equity for residents, consumers, and businesses across
9	the State.
10	The purpose of this Act is to:
11	(1) Identify and address any remaining obstacles to
12	digital equity in all areas of Hawaii; and
13	(2) Establish the digital equity grant program to award
14	grants and create an environment in which all
15	individuals and communities in the State have the
16	information technology capacity needed for full
17	participation in society, democracy, and the economy.
18	SECTION 2. Chapter 206S, Hawaii Revised Statutes, is
19	amended by adding a new part to be appropriately designated and
20	to read as follows:

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"PART



1		DIGITAL EQUITY GRANT PROGRAM
2	§206	S-A Definitions. As used in this part, unless the
3	context r	equires otherwise:
4	"Cov	ered household" means a family whose household income
5	for the m	ost recent calendar year is not more than two hundred
6	percent o	f the federal poverty level.
7	"Cov	ered populations" means:
8	(1)	Individuals who live in covered households;
9	(2)	Individuals aged sixty years and older;
10	(3)	Incarcerated individuals, other than individuals who
11		are incarcerated in a federal correctional facility;
12	(4)	Veterans;
13	(5)	Individuals having disabilities;
14	(6)	Individuals having a language barrier, including
15		individuals who:
16		(A) Are English as a second language learners; or
17		(B) Have low levels of literacy;
18	(7)	Individuals who are members of a racial or ethnic
19		minority group;
20	(8)	Individuals who primarily reside in a rural area; and
21	(9)	Homeless or unsheltered individuals.



1	"Dig	ital equity services" means a service that increases
2	digital l	iteracy in broadband access for covered populations.
3	"Dig	ital literacy" means the skills associated with using
4	technolog	y to enable users to find, evaluate, organize, create,
5	and commu	nicate information.
6	"Pro	gram" means the digital equity grant program
7	establish	ed by this part.
8	"Pro	ject" means a digital equity project set forth in an
9	applicati	on for grant funding authorized under this part.
10	"Pro	ject area" means an area that is proposed to be covered
11	in an app	lication for grant funding authorized under this part.
12	"Rur	al area" means:
13	(1)	An area that qualifies as rural pursuant to a federal
14		definition;
15	(2)	Any island with a population density fewer than or
16		equal to five hundred people per square mile; or
17	(3)	If an island's population density exceeds five hundred
18		people per square mile, an area within the island that
19		is within a zip code tabulation area with a population
20		density below eight hundred people per square mile as
21		determined by the population of the last official



census and using the entire zip code tabulation area
 as determined by the United States Census Bureau.
 "State digital equity plan" means the digital equity
 strategies and implementation plan developed by the office.

§206S-B Digital equity grant program; establishment.
There is established the digital equity grant program to be
implemented and administered by the office. The office shall
receive and review grant applications and may award grants for
eligible projects pursuant to the program.

10 **§206S-C Eligible projects**. The office may award grants 11 for eligible projects; provided that on the date the application 12 is submitted, the project areas to be served by the project 13 shall include covered populations. The eligible projects may 14 include projects that further develop and promote digital 15 literacy, broadband affordability, digital navigators, access to 16 digital devices, wireless community networks, and other innovative digital inclusion projects. 17

18 §206S-D Applicant preference. In making awards, the 19 office shall give preference to applicants that are non-profit, 20 non-governmental entities that have demonstrated experience in 21 providing digital equity services to covered populations.



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Governmental agencies may apply and shall be evaluated on a case
 by case basis.

3 \$206S-E Applications. (a) The office shall establish an
4 annual time period during which it shall accept applications for
5 funding under the program. The time period for accepting
6 applications shall be no less than sixty days and no more than
7 ninety days.

8 (b) The form of the application shall be as prescribed by9 the office and shall include:

10 (1) Evidence demonstrating the applicant's experience and
11 ability to plan, organize, staff, and deliver digital
12 equity services to covered populations within the
13 State;

14 (2) A description of the project area and covered15 population to be served;

16 (3) A description of the project that is proposed to be
17 deployed, including specific measurable goals to
18 increase digital literacy and broadband access,
19 methods, metrics, facilities, equipment, staff, and
20 resources;



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1	(4)	A plan to tailor public awareness and outreach to
2		include non-English speaking covered populations with
3		consideration for linguistic, cultural, generational,
4		and literacy challenges;
5	(5)	Evidence that is certified by the applicant and
6		demonstrates the nature of the current digital
7		inequity in the proposed project area and covered
8		population;
9	(6)	The number of people in each covered population that
10		would gain access to broadband services as a result of
11		the project;
12	(7)	The total cost and timeline for completion of the
13		project;
14	(8)	The amount of matching funds that the applicant
15		proposes to contribute and a certification that no
16		portion of the matching funds is derived from any
17		state government grant, loan, or subsidy;
18	(9)	Evidence demonstrating the economic feasibility of the
19		project;
20	(10)	A direct linkage to the state digital equity plan;



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1	(11)	A certification that no other funding from any federal
2		or state program is available to the applicant for the
3		project;
4	(12)	A certification that all activities undertaken for the
5		project shall comply with all applicable federal,
6		state, and county laws;
7	(13)	A certification that the applicant shall indemnify and
8		save harmless the State and its officers, agents, and
9		employees from and against any and all claims arising
10		out of or resulting from the project and procure
11		sufficient insurance to provide this indemnification
12		if requested to do so by the office; provided that
13		this paragraph shall not apply to projects undertaken
14		by state government agencies;
15	(14)	A certification that the grant shall be used
16		exclusively for the purposes of the project and not to
17		be used for purposes of entertainment or perquisites,
18		including lobbying activities;
19	(15)	A certification that the applicant will agree to make
20		available to the office all records the applicant may
21		have relating to the grant for the office to monitor



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1 the applicant's compliance with this part and rules 2 adopted pursuant to this part; and 3 (16)Any other information deemed necessary by the office. 4 §206S-F Review of applications; confidential treatment; 5 approval. (a) Within five business days following the deadline 6 to submit applications for the program, the office shall make 7 all the applications available for review in a publicly 8 available electronic file posted on the office's or department's 9 website.

10 (b) In reviewing applications and any challenges to the
11 applications, the office shall review the projects to ensure
12 that all awarded funds are to be used to deploy eligible
13 projects pursuant to section 206S-C.

(c) The office shall award program grants based on a scoring system that shall be released to the public at least thirty days prior to the first day of the time period for the submission of applications. The scoring system shall give the highest weight or priority to the following:

(1) Projects proposing to serve larger covered

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populations, with consideration to projects proposing



1		to serve difficult to access areas or neglected
2		covered populations;
3	(2)	Applicants with more experience and technical ability
4		to successfully deploy digital equity projects to
5		covered populations and more financial or other
6		resources available to assist the projects;
7	(3)	Projects for which fewer government funds and less
8		support are necessary to deploy digital equity in an
9		economically feasible manner;
10	(4)	Projects with a higher percentage of matching funds
11		proposed to be committed by the applicant;
12	(5)	Projects that do not duplicate any existing digital
13		equity project in the project area; and
14	(6)	Other factors the office determines to be reasonable,
15		appropriate, and consistent with the purposes of the
16		program.
17	§206	S-G Authority of the Hawaii broadband and digital
18	equity of:	fice. The office may:
19	(1)	Following notice and an opportunity to cure, require
20		disgorgement of grant funds in response to an
21		applicant's or a grant recipient's pattern of failure



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1		to implement a project in accordance with the
2		timelines and milestones set forth in its application;
3	(2)	Consider an applicant's or a grant recipient's
4		financial ability to complete the project proposed in
5		an application;
6	(3)	Request and inspect any records and information of a
7		grant recipient necessary for the oversight and
8		administration of any project funded pursuant to this
9		part;
10	(4)	Impose any new or additional compliance requirements
11		on grant recipients, through grant agreements or any
12		other mechanism, in addition to rules adopted pursuant
13		to section 206S-H; and
14	(5)	Deny or cancel a project if the office finds the
15		project will impact federal funding opportunities.
16	§206	S-H Authority of the Hawaii broadband and digital
17	equity of	fice. (a) The department shall adopt rules pursuant
18	to chapte	r 91 to effectuate the purposes of this part.
19	(b)	The rules shall:
20	(1)	Include reasonable oversight and reporting provisions
21		to ensure that grant moneys are used as intended; and



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(2) Not impose any financial penalty or liquidated damages
 provisions or provisions that are not reasonably
 related to the deployment of projects in the State in
 accordance with this part.

(c) Before January 1, 2025, the department shall adopt
rules pursuant to this section to implement the digital equity
grant program; provided that any rules adopted pursuant to this
subsection shall include rules regarding the submission, review,
and approval of applications; administration of the projects
funded; and grant agreements memorializing the award of funds.

11 §206S-I Broadband and digital equity special fund. (a)
12 There is established in the state treasury the broadband and
13 digital equity special fund, into which shall be deposited:

14 (1) Appropriations by the legislature;

15 (2) Grants from the federal government, including
16 reimbursements received from the federal government;
17 (3) Gifts, donations, and grants from public agencies and
18 private persons; and

19 (4) Any interest or investment income earned or accrued on20 moneys in the special fund.



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1	(b)	Moneys in the broadband and digital equity special
2	fund shal	l be expended by the office for:
3	(1)	The payment of expenses arising from contracts funded
4		by federal grants where the office receives
5		reimbursements from the grants after having first paid
6		the expenses from the special fund; and
7	(2)	The payment of grants and expenses arising from the
8		grants programs in support of broadband
9		infrastructure, innovations, and the digital economy.
10	(c)	Moneys in the broadband and digital equity special
11	fund may	be:
12	(1)	Placed in interest-bearing accounts; provided that the
13		depository in which the money is deposited furnishes
14		security as provided in section 38-3; or
15	(2)	Otherwise invested by the office until the time the
16		moneys may be needed; provided that the office shall
17		limit its investments to those listed in section
18		36-21."
19	SECT	ION 3. Chapter 206S, Hawaii Revised Statutes, is
20	amended b	y designating sections 206S-1 to 206S-4 as part I and
21	inserting	a tile before section 206S-1 to read as follows:

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1	"PART I. GENERAL PROVISIONS"
2	SECTION 4. In codifying the new sections added by section
3	2 of this Act, the revisor of statutes shall substitute
4	appropriate section numbers for the letters used in designating
5	the new sections in this Act.
6	SECTION 5. This Act shall take effect on July 1, 2024.
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	INTRODUCED BY: moment
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#### Report Title:

Digital Equity Grant Program; Digital Literacy; Broadband Access; Department of Business, Economic Development, and Tourism; Hawaii Broadband and Digital Equity Office; Special Fund

#### Description:

Establishes the Digital Equity Grant Program to award grants to applicants to deploy digital equity projects to covered populations in the State. Establishes the Broadband and Digital Equity Special Fund.

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