A BILL FOR AN ACT

RELATING TO MEDICAID.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that strengthening long-
- 2 term care services and supports is of broad interest nationally
- 3 and in the State. Recently, a Council of State Governments task
- 4 force on effective and sustainable long-term care included a
- 5 work group focused on sustainable funding. The department of
- 6 human services med-QUEST division co-led the group, which
- 7 authored a short briefing paper with national, state, and local
- 8 recommendations. One of the recommendations included a rate
- 9 study for home- and community-based services.
- 10 The legislature further finds that the department of human
- 11 services med-QUEST division completed a study of home- and
- 12 community-based rates paid for community care foster family
- 13 homes, expanded adult residential care homes, and adult day
- 14 health and adult day care centers and other community-based
- 15 services. The department of human services med-QUEST division
- 16 contracted Milliman, an actuarial firm, for a wide range of
- 17 services and to conduct the study. The study commenced in July

- 1 2022, and the department of human services med-QUEST division
- 2 issued the final report on December 30, 2022.
- 3 The legislature also finds that a key part of the rate
- 4 study included stakeholder outreach and engagement with home-
- 5 and community-based services providers and their associations,
- 6 collecting provider cost and wage survey data, and getting
- 7 provider feedback on draft rate calculations. Not surprisingly,
- 8 the provider surveys showed significant wage pressure given the
- 9 current labor market. The rate study methodology used wage and
- 10 salary data for direct care staff and supervisors, employee-
- 11 related expenses, transportation and administration, program
- 12 support, overhead, and United States Bureau of Labor Statistics
- 13 and industry wage indices to pay for employee benefits such as
- 14 health insurance.
- 15 The legislature believes that the pandemic dramatically
- 16 impacted health care and long-term care delivery systems. Many
- 17 of these changes, particularly as they relate to patient
- 18 preferences, facility staffing practices, and technology
- 19 utilization, will persist long after the pandemic abates.
- 20 Accordingly, now is an opportune time to revisit prior thinking
- 21 about long-term care reimbursement and investigate ways that it

- 1 can be reimagined to promote patient care quality, support
- 2 livable wages for staff, and maximize efficiency.
- 3 The legislature further finds that the department of human
- 4 services med-QUEST division should undertake rate studies to
- 5 better understand how the pandemic has shaped long-term care
- 6 providers. These studies should consider how patient
- 7 preferences have shifted away from institutional settings to
- 8 home- and community-based settings; how patient needs evolve
- 9 with the aging population; the growing complexity of patient
- 10 care; and what can be done to align reimbursement with long-term
- 11 trends in the State. Specific attention is also necessary on
- 12 programs that reward high-quality care; incentivize accepting
- 13 and caring for medicaid beneficiaries, especially those with
- 14 complex needs; pay wages necessary for the recruitment and
- 15 retention of staff across the long-term care continuum; and
- 16 consider the need to update the aging physical infrastructure of
- 17 many of the State's facilities.
- 18 The legislature also finds that it is important to focus on
- 19 home- and community-based services providers who serve groups
- 20 with high utilization of services and who have gone the longest
- 21 without a rate update, such as case management agencies,

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- 1 community care foster family homes, adult residential care
- 2 homes, expanded adult residential care homes, and adult day
- 3 health and adult day care centers. The Centers for Medicare and
- 4 Medicaid Services is also changing payment methods for nursing
- 5 facilities. State medicaid agencies will need to adopt new
- 6 reimbursement methodologies that align with the new federal
- 7 payment system. These new systems create opportunities to
- 8 revise how providers of long-term care are reimbursed to better
- 9 meet current and future needs.
- 10 Accordingly, the purpose of this Act is to appropriate
- 11 funds for the achievement of full funding, including estimated
- 12 payment increases, of medicaid home- and community-based
- 13 services.
- 14 SECTION 2. There is appropriated out of the general
- 15 revenues of the State of Hawaii the sum of \$ or so
- 16 much thereof as may be necessary for fiscal year 2024-2025 for
- 17 the achievement of full funding, including estimated payment
- 18 increases, of medicaid home- and community-based services;
- 19 provided that the department of human services shall obtain the
- 20 maximum federal matching funds available for this expenditure;
- 21 provided further that the department of human services shall

- 1 pursue all funding sources known to the State, including private
- 2 grants, prior to expending any general revenues appropriated
- 3 pursuant to this Act.
- 4 The sum appropriated shall be expended by the department of
- 5 human services for the purposes of this Act.
- 6 SECTION 3. In accordance with section 9 of article VII of
- 7 the Hawaii State Constitution and sections 37-91 and 37-93,
- 8 Hawaii Revised Statutes, the legislature has determined that the
- 9 appropriations contained in Act 164, Regular Session of 2023,
- 10 and this Act will cause the state general fund expenditure
- 11 ceiling for fiscal year 2024-2025 to be exceeded by
- 12 \$ or per cent. This current declaration takes
- 13 into account general fund appropriations authorized for fiscal
- 14 year 2024-2025 in Act 164, Regular Session of 2023, and this Act
- 15 only. The reasons for exceeding the general fund expenditure
- 16 ceiling are that:
- 17 (1) The appropriation made in this Act is necessary to
- 18 serve the public interest; and
- 19 (2) The appropriation made in this Act meets the needs
- 20 addressed by this Act.

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1 SECTION 4. This Act shall take effect on July 1, 2024.

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INTRODUCED BY:

JAN 19 2024

Report Title:

DHS; Medicaid; Long-Term Care Services; Home- and Community-Based Services; Rates; Appropriation

Description:

Appropriates funds to the Department of Human Services to achieve the full funding, including estimated payment increases, of Medicaid home- and community-based services.

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