

A BILL FOR AN ACT

RELATING TO VESTING IN THE EMPLOYEES' RETIREMENT SYSTEM.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the changes it made 2 to the employees' retirement system benefits and contributions 3 in 2011 and 2012, which affected employees who became members of 4 the employees' retirement system after June 30, 2012 (tier 2 5 employees), have positively affected the employees' retirement 6 system's funding period. These changes included: Increasing the employee contribution rate; 7 (1)8 (2) Increasing the age at which an employee may retire; 9 Increasing the number of years over which the average (3) **10** final compensation is calculated; (4)Decreasing the multiplier; (5) Decreasing the post-retirement increase; and
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- 13 (6)Decreasing the interest rate on contributions.
- 14 In addition, some non-base pay items, including overtime, are
- 15 excluded from the pension benefit calculation for tier 2
- 16 employees.

1 While the forgoing changes were impactful, the legislature 2 also finds that the change to increase the vesting period from five years to ten years for tier 2 employees has had less of an 3 impact. The employees' retirement system actuaries have 4 5 determined that returning to a five-year vesting period is expected to increase the funding period by only four months and 6 would not result in an increase in the contribution rates. 7 8 The legislature also finds that Hawaii's state and county 9 governments are experiencing serious difficulties in recruiting 10 employees. The legislature finds that restoring the vesting 11 period to five years would have a widespread effect in 12 attracting new employees without adversely affecting the 13 employees' retirement system's funding status or increasing the 14 employer contribution rate. 15 Accordingly, the purpose of this Act is to amend the 16 vesting period to five years for tier 2 employees who are in **17** service on the effective date of the Act or return to service 18 after the effective date of the Act, and for employees who 19 become a member on or after the effective date of the Act. Only 20 the vesting period will change. All other requirements and 21 benefits for tier 2 employees will remain the same.

1 SECTION 2. Section 88-62, Hawaii Revised Statutes, is 2 amended to read as follows:

3 "\$88-62 Return to service of a former member. (a) For
4 members who became members before July 1, 2012:

5 (1) If a former member who has fewer than five years of credited service and who has been out of service for a period of four full calendar years or more after the year in which the former member left service, or if a 8 former member who withdrew the former member's 10 accumulated contributions returns to service, the 11 former member shall become a member in the same manner 12 and under the same conditions as anyone first entering 13 service; however, the former member may obtain 14 membership service credit in the manner provided by 15 applicable law for credited service that was forfeited by the member upon termination of the member's 16 17 previous membership. If the member did not withdraw 18 the former member's accumulated contributions prior to 19 the former member's return to service, the accumulated 20 contributions shall be returned to the member as part 21 of the process of enrolling the member in the system

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| if the member's accumulated contributions are \$1,000 |
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| or less at the time of distribution. If the |
| accumulated contributions for the service the member |
| had when the member previously terminated employment |
| are greater than \$1,000 and the member does not make |
| written application, prior to or contemporaneously |
| with the member's return to service, for return of the |
| accumulated contributions, the member may not withdraw |
| the member's accumulated contributions, except as |
| provided by section 88-96 or 88-341, until the member |
| retires or attains age sixty-two. The member shall |
| not be entitled to service credit by reason of the |
| system's retention of the member's accumulated |
| contributions for the service the member had when the |
| member previously terminated employment. |
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To be eligible for any benefit, the member shall fulfill the membership service requirements for the benefit through membership service after again becoming a member, in addition to meeting any other eligibility requirement established for the benefit; provided that the membership service requirement shall

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| 1 | | be exclusive of any former service acquired in |
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| 2 | | accordance with section 88-59 or any other section in |
| 3 | | part II, VII, or VIII; |
| 4 | (2) | If a former member with fewer than five years of |
| 5 | | credited service and who did not withdraw the former |
| 6 | | member's accumulated contributions returns to service |
| 7 | | within four full calendar years after the year in |
| | | |

member shall again become a member in the same manner
and under the same conditions as anyone first entering
service, except that the member shall be credited with
service credit for the service the member had when the
member terminated employment and:

which the former member left service, the former

- (A) If the member returns to service as a class A or class B member, the member's new and previous accumulated contributions shall be combined; or
- (B) If the member returns to service after June 30, 2006, as a class H member, section 88-321(b) shall apply; and
- 20 (3) If a former member with five or more years of credited
 21 service who did not withdraw the former member's

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| 1 | contributions returns to service, the former member's |
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| 2 | status shall be in accordance with the provisions |
| 3 | described in section 88-97. |

4 (b) For members who become members after June 30, 2012[÷],

5 return to service before July 1, 2025, and are not in service on

6 or after July 1, 2025:

If a former member who has fewer than ten years of (1)credited service and who has been out of service for a period of four full calendar years or more after the year in which the former member left service, or if a former member who withdrew the former member's accumulated contributions returns to service, the former member shall become a member in the same manner and under the same conditions as anyone first entering service; however, the former member may obtain membership service credit in the manner provided by applicable law for credited service that was forfeited by the member upon termination of the member's previous membership. If the member did not withdraw the former member's accumulated contributions prior to the former member's return to service, the accumulated

| contributions shall be returned to the member as part |
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| of the process of enrolling the member in the system |
| if the member's accumulated contributions are \$1,000 |
| or less at the time of distribution. If the |
| accumulated contributions for the service the member |
| had when the member previously terminated employment |
| are greater than \$1,000 and the member does not make |
| written application, prior to or contemporaneously |
| with the member's return to service, for return of the |
| accumulated contributions, the member may not withdraw |
| the member's accumulated contributions, except as |
| provided by section 88-96 or 88-341, until the member |
| retires or attains age sixty-two. The member shall |
| not be entitled to service credit by reason of the |
| system's retention of the member's accumulated |
| contributions for the service the member had when the |
| member previously terminated employment. To be |
| eligible for any benefit, the member shall fulfill the |
| membership service requirements for the benefit |
| through membership service after again becoming a |
| member, in addition to meeting any other eligibility |

| 1 | requirement established for the benefit; provided that |
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| 2 | the membership service requirement shall be exclusive |
| 3 | of any former service acquired in accordance with |
| 4 | section 88-59 or any other section in part II, VII, or |
| 5 | VIII; |
| | |

- (2) If a former member with fewer than ten years of credited service and who did not withdraw the former member's accumulated contributions returns to service within four full calendar years after the year in which the former member left service, the former member shall again become a member in the same manner and under the same conditions as anyone first entering service, except that the member shall be credited with service credit for the service the member had when the member terminated employment:
 - (A) If the member returns to service as a class A or class B member, the member's new and previous accumulated contributions shall be combined; or
 - (B) If the member returns to service as a class H member, section 88-321(b) shall apply; and

| 1 | (3) | If a former member with ten or more years of credited |
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| 2 | | service who did not withdraw the former member's |
| 3 | | contributions returns to service, the former member's |
| 4 | | status shall be in accordance with the provisions |
| 5 | | described in section 88-97. |
| 6 | (C) | For members who become members after June 30, 2012, |
| 7 | and retur | n to service after June 30, 2025: |
| 8 | (1) | If a former member has fewer than five years of |
| 9 | | credited service and who has been out of service for a |
| 10 | | period of four full calendar years or more after the |
| 11 | | year in which the former member left service, or if a |
| 12 | | former member who withdrew the former member's |
| 13 | | accumulated contributions returns to service, the |
| 14 | | former member shall become a member in the same manner |
| 15 | | and under the same conditions as anyone first entering |
| 16 | | service; provided that the former member may obtain |
| 17 | | membership service credit in the manner provided by |
| 18 | | law for credited service that was forfeited by the |
| 19 | | member upon termination of the member's previous |
| 20 | | membership. If the member did not withdraw the former |
| 21 | | member's accumulated contributions before the former |



| 1 | member's return to service, the accumulated |
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| 2 | contributions shall be returned to the member as part |
| 3 | of the process of enrolling the member in the system |
| 4 | if the member's accumulated contributions are \$1,000 |
| 5 | or less at the time of distribution. If the |
| 6 | accumulated contributions for the service the member |
| 7 | had when the member previously terminated employment |
| 8 | are greater than \$1,000 and the member does not make a |
| 9 | written application before or contemporaneously with |
| 10 | the member's return to service for return of the |
| 11 | accumulated contributions, the member shall not |
| 12 | withdraw the member's accumulated contributions, |
| 13 | except as provided by section 88-96 or 88-341 until |
| 14 | the member retires or attains age sixty-two. The |
| 15 | member shall not be entitled to service credit by |
| 16 | reason of the system's retention of the member's |
| 17 | accumulated contributions for the service the member |
| 18 | had when the member previously terminated |
| 19 | employment. To be eligible for any benefit, the |
| 20 | member shall fulfill the membership service |
| 21 | requirements for the benefit through membership |



| 1 | | service after again becoming a member, in addition to |
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| 2 | | meeting any other eligibility requirement established |
| 3 | | for the benefit; provided that the membership service |
| 4 | | requirement shall be exclusive of any former service |
| 5 | | acquired under section 88-59 or any other section in |
| 6 | | part II, VII, or VIII; |
| 7 | (2) | If a former member with fewer than five years of |
| 8 | | credited service and who did not withdraw the former |
| 9 | | member's accumulated contributions returns to service |
| 10 | | within four full calendar years after the year in |
| 11 | | which the former member left service, the former |
| 12 | | member shall again become a member in the same manner |
| 13 | | and under the same conditions as anyone first entering |
| 14 | | service; provided that the member shall be credited |
| 15 | | with service credit for the service the member had |
| 16 | | when the member terminated employment; provided |
| 17 | | <pre>further that:</pre> |
| 18 | | (A) If the member returns to service as a class A or |
| 19 | | class B member, the member's new and previous |
| 20 | | accumulated contributions shall be combined; or |



| 1 | (B) If the member returns to service as a class H |
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| 2 | member, section 88-321(b) shall apply; and |
| 3 | (3) If a former member with five or more years of credited |
| 4 | service who did not withdraw the former member's |
| 5 | contributions returns to service, the former member's |
| 6 | status shall be under section 88-97." |
| 7 | SECTION 3. Section 88-73, Hawaii Revised Statutes, is |
| 8 | amended as follows: |
| 9 | 1. By amending subsections (a) and (b) to read: |
| 10 | "(a) Any member who: |
| 11 | (1) Became a member before July 1, 2012, and has at least |
| 12 | five years of credited service and has attained age |
| 13 | fifty-five; |
| 14 | (2) Became a member before July 1, 2012, and has at least |
| 15 | twenty-five years of credited service; |
| 16 | (3) Has at least ten years of credited service, which |
| 17 | includes service as a judge before July 1, 1999, an |
| 18 | elective officer, or a legislative officer; |
| 19 | (4) Becomes a member after June 30, 2012, [and has at |
| 20 | least ten] has attained age sixty, and has at least: |



| 1 | (A) <u>Ten</u> years of credited service [and has attained |
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| 2 | age sixty]; or |
| 3 | (B) Five years of credited service and: |
| 4 | (i) Is in service on July 1, 2025; |
| 5 | (ii) Returns to service on or after July 1, 2025; |
| 6 | <u>or</u> |
| 7 | (iii) Becomes a member after July 1, 2025; or |
| 8 | (5) Becomes a member after June 30, 2012, and has at least |
| 9 | twenty-five years of credited service and has attained |
| 10 | age fifty-five, |
| 11 | shall become eligible to receive a retirement allowance after |
| 12 | the member has terminated service. |
| 13 | (b) Any member who first earned credited service as a |
| 14 | judge after June 30, 1999, but before July 1, 2012, and who has |
| 15 | at least five years of credited service and has attained age |
| 16 | fifty-five or has at least twenty-five years of credited service |
| 17 | shall become eligible to receive a retirement allowance after |
| 18 | the member has terminated service. Any member who first earned |
| 19 | credited service as a judge after June 30, 2012, and has at |
| 20 | least [ten]: |

| 1 | (1) | <u>Ten</u> years of credited service and has attained age |
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| 2 | | sixty [or has at least twenty-five]; |
| 3 | (2) | Five years of credited service, attained age sixty, |
| 4 | | and: |
| 5 | | (A) Is in service on July 1, 2025; |
| 6 | | (B) Returns to service on or after July 1, 2025; or |
| 7 | | (C) Becomes a member after July 1, 2025; or |
| 8 | (3) | Twenty-five years of credited service and has attained |
| 9 | | age fifty-five <u>,</u> |
| 10 | shall be e | ligible to receive a retirement allowance after the |
| 11 | member has | terminated service." |
| 12 | 2. B | y amending subsection (f) to read: |
| 13 | "(f) | A member's right to the member's accrued retirement |
| 14 | benefit is | nonforfeitable upon the attainment of normal |
| 15 | retirement | age and the completion of the requisite years of |
| 16 | credited s | ervice. |
| 17 | For t | he purpose of this subsection: |
| 18 | "Norm | al retirement age" means age sixty-five. |
| 19 | "Requ | isite years of credited service" means [five]: |
| 20 | (1) | Five years for class A and B members who became |
| 21 | 1 | members before July 1, 2012[, and ten]; |



| 1 | <u>(2)</u> | $\overline{	ext{Ten}}$ years for class A and B members who became members |
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| 2 | ć | after June 30, 2012[+]; and |
| 3 | <u>(3)</u> | Five years for members who became members after |
| 4 | _ | June 30, 2012, and: |
| 5 | - | (A) Are in service on July 1, 2025; |
| 6 | - | (B) Return to service on or after July 1, 2025; or |
| 7 | _ | (C) Become a member after July 1, 2025." |
| 8 | SECTIO | ON 4. Section 88-96, Hawaii Revised Statutes, is |
| 9 | amended by | amending subsections (a) and (b) to read as follows: |
| 10 | "(a) | Any member who ceases to be an employee and who |
| 11 | became a me | ember before July 1, 2012, who is in service on |
| 12 | July 1, 202 | 25, or who returns to service or becomes a member |
| 13 | after June | 30, 2025, and has fewer than five years of credited |
| 14 | service, ex | xcluding unused sick leave, or who becomes a member |
| 15 | after June | 30, 2012, and before July 1, 2025, and has fewer than |
| 16 | ten years o | of credited service, excluding sick leave, shall, upon |
| 17 | application | n to the board, be paid all of the member's |
| 18 | accumulated | d contributions and the member's membership shall |
| 19 | thereupon t | terminate and all credited service shall be forfeited; |
| 20 | provided th | nat a member shall not be paid the member's |
| 21 | accumulated | d contributions: |

| 1 | (1) | If the member becomes an employee again within fifteen | |
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| 2 | | calendar days from the date the member ceased to be an | |
| 3 | | employee; or | |
| 4 | (2) | If, at the time the application for return of | |
| 5 | | accumulated contributions is received by the board, | |
| 6 | | the member has become an employee again. | |
| 7 | Regular interest shall be credited to the former employee' | | |
| 8 | account until the former employee's accumulated contributions | | |
| 9 | are returned to the former employee; provided that the former | | |
| 10 | employee's membership shall not continue after the fourth full | | |
| 11 | year following the calendar year in which the individual's | | |
| 12 | employment terminates. Upon termination of the former | | |
| 13 | employee's membership, the former employee's credited service | | |
| 14 | shall be forfeited and, if the former employee's accumulated | | |
| 15 | contributions are \$1,000 or less at the time of distribution, | | |
| 16 | the system shall return the former employee's contributions to | | |
| 17 | the former employee. If the former employee does not become an | | |
| 18 | employee again and if the former employee's accumulated | | |
| 19 | contributions have not been withdrawn by the former employee or | | |
| 20 | previously returned by the system to the former employee, the | | |
| 21 | system shall return the former employee's accumulated | | |

- 1 contributions to the former employee as soon as possible after
- 2 the later of: (A) the former employee attaining age sixty-two;
- $oldsymbol{3}$ or (B) the termination of the former employee's membership.
- 4 (b) Any member who ceases to be an employee and who became
- 5 a member before July 1, 2012, who is in service on July 1, 2025,
- 6 or who returns to service or becomes a member after June 30,
- 7 2025, and has more than five years of credited service,
- 8 excluding unused sick leave, or who becomes a member after
- 9 June 30, 2012, and before July 1, 2025, and who is not in
- 10 service on July 1, 2025, and who does not return to service
- 11 after June 30, 2025, and has more than ten years of credited
- 12 service, excluding sick leave, shall, upon application to the
- 13 board, be paid all of the member's accumulated contributions and
- 14 thereupon the former employee's membership shall terminate and
- 15 all credited service shall be forfeited; provided that a member
- 16 shall not be paid the member's accumulated contributions:
- 17 (1) If the member becomes an employee again within fifteen
- 18 calendar days from the date the member ceased to be an
- 19 employee; or

1 If, at the time the application for return of (2)2 accumulated contributions is received by the board, 3 the member has become an employee again. 4 If the contributions are not withdrawn by the former 5 employee within four calendar years following the calendar year 6 in which the former employee's employment terminates, the former employee shall have established vested benefit status and shall 8 be eligible for the service retirement benefit in effect at the time of the former employee's retirement, payable in accordance 9 10 with this chapter; provided that if the former employee 11 withdraws the former employee's accumulated contributions, the 12 former employee's vested benefit status shall terminate and all credited service shall be forfeited." 13 14 SECTION 5. Section 88-331, Hawaii Revised Statutes, is amended as follows: 15 16 1. By amending subsection (a) to read: "(a) A class H member who: 17 18 Became a member before July 1, 2012, has at least five (1)19 years of credited service, and has attained age 20 sixty-two;



| 1 | (2) | Became a member before July 1, 2012, has at least |
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| 2 | | thirty years of credited service, and has attained the |
| 3 | | age of fifty-five; or |
| 4 | (3) | Becomes a member after June 30, 2012, has at least |
| 5 | | [ten]: |
| 6 | | (A) Ten years of credited service, and has attained |
| 7 | | age sixty-five; or |
| 8 | | (B) Five years of credited service, attained age |
| 9 | | sixty, and: |
| 10 | | (i) Is in service on July 1, 2025; |
| 11 | | (ii) Returns to service on or after July 1, 2025; |
| 12 | | <u>or</u> |
| 13 | | (iii) Becomes a member after July 1, 2025; or |
| 14 | (4) | Becomes a member after June 30, 2012, has at least |
| 15 | | thirty years of credited service, and has attained age |
| 16 | | sixty, |
| 17 | shall bec | ome eligible to receive a retirement allowance after |
| 18 | the membe | r has terminated service." |
| 19 | 2. | By amending subsection (f) to read: |
| 20 | "(f) | A member's right to the member's accrued retirement |
| 21 | benefit i | s nonforfeitable upon the attainment of normal |

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retirement age and the completion of the requisite years of 2 credited service. For the purpose of this subsection: 3 4 "Normal retirement age" means age sixty-five. "Requisite years of credited service" means [five]: 5 Five years for class H members who became members 6 (1)7 before July 1, 2012[, and ten]; 8 (2) Ten years for class H members who became members after 9 June 30, 2012[-]; and 10 (3) Five years, for members who became members after 11 June 30, 2012, and 12 (A) Are in service on July 1, 2025; 13 Return to service on or after July 1, 2025; or (B) 14 (C) Become a member after July 1, 2025." 15 SECTION 6. Section 88-341, Hawaii Revised Statutes, is 16 amended by amending subsection (a) to read as follows: **17** "(a) Any class H member who ceases to be an employee and 18 who became a member before July 1, 2012, who is in service on 19 July 1, 2025, or who returns to service or becomes a member 20 after June 30, 2025, and has fewer than five years of credited 21 service, excluding unused sick leave, or who becomes a member

- 1 after June 30, 2012, and before July 1, 2025, and who is not in
- 2 service on July 1, 2025, and who does not return to service
- 3 after June 30, 2025, and has fewer than ten years of credited
- 4 service, excluding unused sick leave, shall, upon application to
- 5 the board, be paid all of the former employee's accumulated
- 6 contributions, and the former employee's membership shall
- 7 thereupon terminate and all credited service shall be forfeited;
- 8 provided that an individual shall not be paid the individual's
- 9 accumulated contributions if either:
- 10 (1) The individual becomes an employee again within

 11 fifteen calendar days from the date the individual

 12 ceased to be an employee; or
- 13 (2) At the time the application for return of accumulated
 14 contributions is received by the board, the individual
 15 has become an employee again.
- Regular interest shall be credited to the former employee's
- 17 account until the former employee's accumulated contributions
- 18 are withdrawn; provided that the former employee's membership
- 19 shall not continue after the fourth full year following the
- 20 calendar year in which the individual's employment terminates.
- 21 If the former employee does not become an employee again and has



the system shall return the former employee's accumulated 2 3 contributions to the former employee as soon as possible after the later of: (A) the former employee attaining age sixty-two; or (B) the termination of the former employee's membership." 5 SECTION 7. Statutory material to be repealed is bracketed 6

not withdrawn the former employee's accumulated contributions,

8 SECTION 8. This Act shall take effect on July 1, 2025.

and stricken. New statutory material is underscored.

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INTRODUCED BY:

By Request

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Report Title:

City and County of Honolulu Package; ERS; Retirement; Government Employees

Description:

Amends the vesting period to 5 years for tier 2 government employees of the Employees' Retirement System who are in service on the effective date of the Act or return to service after the effective date of the Act, and for employees who become a member on or after the effective date of the Act.

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