A BILL FOR AN ACT

RELATING TO CONSUMER PROTECTION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the ticket-
- 2 purchasing process for popular events is frustrating for
- 3 consumers. According to reports by the Attorney General of the
- 4 state of New York and the federal Government Accountability
- 5 Office, event tickets for popular concerts go through one of
- 6 three channels: holds, pre-sales, and general public sales.
- 7 Due to event tickets being held or sold through pre-sales, the
- 8 general public only has access to a fraction, sometimes less
- 9 than half, of the event tickets.
- 10 Additionally, primary ticket sellers are not transparent
- 11 with fees and charges. First, a consumer may not be informed of
- 12 the applicable taxes and charges until the very end of the
- 13 ticket-purchasing process, shocking a consumer with the
- 14 additional cost. Second, the amount of the fees or charges do
- 15 not always appear justified by the proffered reason for the fees
- 16 or charges.



Further, the legislature finds that popular events held in 1 2 the State attract secondary market profiteers, commonly known as scalpers, who exacerbate the frustrations of the ticket-3 purchasing process to the detriment of ordinary consumers. 4 First, scalpers are additional persons with whom consumers must 5 compete for event tickets, thereby increasing inelastic demand 6 for limited supply. Second, scalpers increase the cost of an 7 8 event to a consumer, but the cost increase is not spent to make 9 the event better for the consumer. Lastly, some scalpers do not 10 compete equally with consumers as some scalpers use computer software to navigate a ticket-selling platform and its security 11 12 measures in a fraction of the time it takes a human to purchase 13 multiple tickets and conduct multiple transactions. For 14 example, in 2018, thousands of tickets for a concert held in the 15 State by recording artist Bruno Mars ended up on third party 16 websites at inflated prices. 17 However, the legislature recognizes that the secondary 18 market provides a service to consumers who are willing to pay 19 more for the convenience of purchasing tickets at any time up to 20 the date of the event. Additionally, the secondary market 21 provides a ticket-purchasing opportunity for consumers whose

- 1 schedule and commitments prevent them from purchasing event
- 2 tickets when the event tickets are initially sold.
- 3 The legislature finds that states differ in their
- 4 approaches to the problem of ticket scalping. Some states
- 5 explicitly allow the practice of ticket scalping and curb any
- 6 attempt to limit the practice. Other states take the opposite
- 7 stance by prohibiting the practice in its entirety. Yet other
- 8 states take an intermediate approach by placing various
- 9 limitations such as capping the profit a ticket scalper may
- 10 make; restricting the time or place of ticket scalping;
- 11 requiring ticket scalpers to be licensed or registered; or
- 12 mandating certain business practices to ensure a certain level
- 13 of consumer protection.
- 14 Additionally, the legislature finds that modern technology
- 15 makes the practice of ticket scalping substantially easier to
- 16 accomplish and harder to curb. As such, the legislature finds
- 17 that an intermediate approach is the most pragmatic at providing
- 18 consumers with protection and fairness in the ticket-purchasing
- 19 process.
- Thus, the purpose of this Act is to regulate event ticket
- 21 sales by:



| 1 | (1) | capping the service charges a primary and secondary |
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| 2 | | ticket seller may add to the price of an event ticket; |
| 3 | (2) | Requiring primary and secondary ticket sellers to |
| 4 | | guarantee a full refund in certain situations; |
| 5 | (3) | Requiring website operators to disclose that the |
| 6 | | website and seller are not the primary ticket seller; |
| 7 | | and |
| 8 | (4) | Prohibiting the practice of selling tickets that are |
| 9 | | not in the seller's possession and the practice of |
| 10 | | using or selling software to circumvent a primary |
| 11 | | ticket seller's security measures. |
| 12 | This | Act shall be known as the "Bruno Mars Act". |
| 13 | SECT | ION 2. The Hawaii Revised Statutes is amended by |
| 14 | adding a | new chapter to be appropriately designated and to read |
| 15 | as follows | 5 : |
| 16 | | "CHAPTER |
| 17 | | EVENT TICKET SALES |
| 18 | § . | -1 Definitions . As used in this chapter, unless the |
| 19 | context of | therwise requires: |
| 20 | "Dire | ector" means the director of commerce and consumer |
| 21 | affairs. | |

- "Event ticket" means a ticket of admission or any other
- 2 evidence of right of entry to a theater, place of amusement or
- 3 entertainment, or other place in the State where public
- 4 exhibitions, games, contests, or performances are held.
- 5 "Primary ticket seller" means an owner or operator of a
- 6 venue or sports team, manager or provider of an event, event
- 7 promoter, a provider of ticketing services or an agent of the
- 8 owner, operator, manager or provider, that engages in the
- 9 primary sale of event tickets or retains the authority to
- 10 otherwise distribute tickets.
- "Secondary ticket seller" means any person engaged in the
- 12 business of reselling event tickets at a price greater than the
- 13 price printed on the ticket.
- 14 "Website operator" means a person who owns or controls an
- 15 internet website that advertises the resale of tickets, offers
- 16 the resale of tickets, or facilitates a secondary ticket
- 17 exchange.
- 18 § -2 Sale of event tickets at more than face value
- 19 prohibited. Except as provided in this chapter, it is unlawful
- 20 for any person to sell or offer for sale event tickets at a
- 21 price greater than the price printed on the ticket.



| 1 | 2 | -5 Fince cap for event crokets sold by a primary or |
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| 2 | secondary | ticket seller. No event ticket shall be sold or |
| 3 | offered f | or sale by a primary or secondary ticket seller at a |
| 4 | price gre | ater than the sum of: |
| 5 | (1) | The price printed on the event ticket; |
| 6 | (2) | Any tax that the seller may lawfully collect on the |
| 7 | | price printed on the event ticket; and |
| 8 | (3) | Any reasonable charge for services actually rendered |
| 9 | | and directly related to the cost of selling or |
| 10 | | offering to sell the event ticket; provided that the |
| 11 | | charge shall not exceed fifty per cent of the price |
| 12 | | printed on the event ticket. |
| 13 | \$ | -4 Charitable organizations and their agents. |
| 14 | Charitabl | e organizations, as defined in section 467B-1, and |
| 15 | their emp | loyees and volunteers are exempt from the limitations |
| 16 | of sectio | n -2 for event tickets resold or offered for resale |
| 17 | through a | raffle, auction, or similar fundraising activity for |
| 18 | the benef | it of a charitable organization's charitable purposes. |
| 19 | \$ | -5 Credit card; fees; cancellations. (a) No |
| 20 | secondary | ticket seller shall charge a fee for the use of a |

| 2 | that a fee will be charged and the fee amount. |
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| 3 | (b) A primary or secondary ticket seller shall refund any |
| 4 | and all service fees charged for the purchase of an event ticket |
| 5 | when the public exhibition, game, contest, or performance for |
| 6 | which the event ticket was purchased is canceled or postponed. |
| 7 | § -6 Website operators. For event tickets resold or |
| 8 | offered for resale by or through an internet website, the |
| 9 | website operator shall: |
| 10 | (1) Guarantee a full refund of the amount paid for the |
| 11 | event ticket and any applicable taxes and servicing, |
| 12 | handling, or processing fees, if: |
| 13 | (A) The ticketed event is canceled or postponed; |
| 14 | (B) The purchaser is denied admission to the ticketed |
| 15 | event, unless the denial is due to the action or |
| 16 | omission of the purchaser; or |
| 17 | (C) The event ticket is not delivered to the |
| 18 | purchaser in time for the purchaser to attend the |
| 19 | event; and |
| 20 | (2) Disclose that: |

1 credit card to purchase event tickets without first disclosing

| 1 | (A) | The internet website is not the primary ticket |
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| 2 | | seller; |
| 3 | (B) | The person selling the ticket is not the primary |
| 4 | | ticket seller; and |
| 5 | (C) | The price of the event ticket listed on that |
| 6 | | internet website may be higher than the ticket's |
| 7 | | original face value. |
| 8 | § -7 | Speculative tickets prohibited. No person shall |
| 9 | intentionally | resell or offer for resale an event ticket if: |
| 10 | (1) The | event ticket is not in the seller's possession; or |
| 11 | (2) The | seller does not have a written contract to obtain |
| 12 | the | offered ticket at a certain price from a person in |
| 13 | pos | session of the ticket or from a person who has a |
| 14 | con | tractual right to obtain such event ticket. |
| 15 | § -8 | Circumvention of online ticket purchase processes |
| 16 | prohibited. | (a) No person shall intentionally use or sell |
| 17 | computer soft | ware to circumvent a security measure, access |
| 18 | control syste | m, or other control or measure on a ticket seller's |
| 19 | website that | is used to ensure an equitable process for |
| 20 | purchasing ev | ent tickets. |

- 1 (b) A person found in violation of this section shall be
- 2 guilty of a misdemeanor.
- 3 § -9 Ability to restrict or deny. Nothing in this
- 4 chapter shall be construed to prevent a primary ticket seller
- 5 from contractually imposing restrictions on or denying a
- 6 consumer's ability to resell event tickets.
- 7 § -10 Remedies; prohibited contractual agreements. (a)
- 8 Any violation of this chapter shall constitute unfair methods of
- 9 competition and unfair and deceptive acts or practices in the
- 10 conduct of any trade or commerce under section 480-2. Each
- 11 sale, offer for sale, resale, or offer for resale in violation
- 12 of this chapter shall constitute a separate violation.
- 13 (b) Any agreement entered into by a consumer for the
- 14 purchase of an event ticket that waives, limits, or disclaims
- 15 any of the rights set forth in this chapter shall be void as
- 16 contrary to public policy.
- 17 (c) Any penalty issued pursuant to subsection (a) shall be
- 18 in addition to any other remedies provided by law.
- 19 § -11 Rules. The director may adopt rules pursuant to
- 20 chapter 91 to effectuate the purpose and enforce the
- 21 requirements of this chapter."



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SECTION 3. Section 440-17, Hawaii Revised Statutes, is
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 2
    repealed.
         ["$440-17 Admission tickets. All tickets of admission to
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    any boxing contest for which admission fees are charged and
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    received shall have printed clearly upon the face thereof the
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    purchase price of same, and no ticket shall be sold for more
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    than the price as printed thereon."]
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         SECTION 4. Section 440E-13, Hawaii Revised Statutes, is
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    repealed.
         ["[$440E-13] Admission tickets. All tickets of admission
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    to any mixed martial arts contest for which admission fees are
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    charged and received shall have printed clearly upon the face
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    thereof the purchase price of same, and no ticket shall be sold
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    for more than the price as printed thereon."]
         SECTION 5. Section 481B-15, Hawaii Revised Statutes, is
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16
    repealed.
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         ["[$481B-15] Ticket brokers; fees; cancellation. (a) No
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    ticket broker shall charge a fee for the use of a credit card to
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    purchase tickets without first disclosing that a fee will be
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    charged.
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| 1 | (b) A ticket broker shall refund any and all service fees |
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| 2 | charged for the purchase of a ticket when the public exhibition, |
| 3 | game, contest, or performance for which the ticket was purchased |
| 4 | is canceled. |
| 5 | (c) For the purposes of this section, "ticket broker" |
| 6 | means any person engaged in the business of selling tickets of |
| 7 | admission or any other evidence of right of entry to a theater, |
| 8 | place of amusement or entertainment, or other place where public |
| 9 | exhibitions, games, contests, or performances are held, at a |
| 10 | price greater than the price printed on the ticket."] |
| 11 | SECTION 6. This Act does not affect rights and duties that |
| 12 | matured, penalties that were incurred, and proceedings that were |
| 13 | begun before its effective date. |
| 14 | SECTION 7. Statutory material to be repealed is bracketed |
| 15 | and stricken. New statutory material is underscored. |
| 16 | SECTION 8. This Act shall take effect on July 1, 2024. |
| 17 | INTERODUCED BY: Our Co |
| | INTRODUCED BY: |

2024-0283 HB HMSO

JAN 1 6 2024

Report Title:

Event Ticket Sales Practices; Ticket Scalping; Bruno Mars Act

Description:

Caps the primary and secondary ticket seller service charges that may be added on to event ticket prices. Requires website operators to guarantee refunds in certain circumstances and disclose that the website is not the primary ticket seller. Prohibits speculative tickets and the usage of bots.

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2024-0283 HB HMSO