#### A BILL FOR AN ACT

RELATING TO THE SECOND DEPUTY DIRECTOR IN THE DEPARTMENT OF HUMAN SERVICES.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 2 SECTION 1. The department of human services has one of the
- 3 most significant operating budgets of any state department,
- 4 which includes a significant amount of federal funds for various
- 5 social, employment, protective services, child care, and other
- 6 programs. The department also has the fifth largest staff of
- 7 any department, with more than two thousand employees staffing
- 8 its divisions, staff offices, attached agencies, and
- 9 commissions.
- 10 Currently, the department has only one deputy director.
- 11 Act 223, Session Laws of Hawaii 1994, deleted the second deputy
- 12 director position, prompted by the State's poor economy at that
- 13 time.

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- 14 The department serves vulnerable and low-income adults,
- 15 families, and children statewide. The diversity of programs is
- 16 complex and governed by their unique state and federal laws,
- 17 rules, and regulations. As a result, the required breadth of
- 18 knowledge and experience necessary for effective leadership and

- 1 management of all the programs is extensive and challenging to
- 2 develop and meet the department's needs.
- 3 The department's programs and services, and services of
- 4 three attached agencies, include health care services; child
- 5 care licensing and subsidies; child abuse and neglect prevention
- 6 services; protective services for vulnerable children and
- 7 adults; vocational rehabilitation; financial assistance;
- 8 nutrition assistance; assistance with utilities; job training
- 9 and placement; housing and services for individuals and families
- 10 experiencing homelessness; prevention, treatment, and housing
- 11 for the state's youthful offenders; and therapeutic services for
- 12 young adults at risk of homelessness or involvement with the
- 13 criminal justice system. The department also supports four
- 14 commissions that advocate for the rights and services of
- 15 Hawaii's women, youth, fatherhood, and the lesbian, gay,
- 16 bisexual, queer, and plus communities.
- 17 The department provides more than one-third of Hawaii's
- 18 residents with one or more human services by collecting,
- 19 maintaining, and securing vast amounts of information in
- 20 multiple record systems. The department is engaged in
- 21 modernizing its systems and processes to serve residents better

- 1 and to provide staff with modern tools and an efficient work
- 2 environment.
- 3 The department's fiscal management and budget functions
- 4 grow more complex as requirements to track the receipt and
- 5 expenditure of federal funds have increased the number of
- 6 departmental appropriation accounts.
- 7 The department regularly addresses new or amended federal
- 8 and state laws and regulations requiring new administrative and
- 9 operational capacities. Since 2010, the Director and Deputy
- 10 Director have led and overseen the significant investment of
- 11 human and financial resources to implement, innovate, and
- 12 maintain programs in compliance with significant federal laws,
- 13 such as the Affordable Care Act of 2010, the Workforce
- 14 Innovation and Opportunity Act of 2014, the Child Care and
- 15 Development Block Grant Act of 2014, Preventing Sex Trafficking
- 16 and Strengthening Families Act of 2015, the Family First
- 17 Prevention Services Act of 2018, and most recently, the numerous
- 18 federal COVID-19 pandemic relief initiatives. These and other
- 19 mandates require new rules, implementation processes, system
- 20 changes, administrative processes, communication, cross-sector
- 21 and community engagement, procurement, training, reorganization,
- 22 community outreach, and increased oversight.

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#### H.B. NO. 1866

1 The effective management of the department and its programs 2 also requires internal collaboration as well as collaboration 3 with other branches, departments, federal and county agencies, 4 and philanthropic, affinity, and community organizations that 5 serve Hawaii's families and low-income residents. 6 Additionally, more executive time and resources are 7 required to support emergency management support functions for all hazards, including planning and training and emergency and 8 9 individual repatriation of United States citizens and their 10 dependents. 11 The purpose of this Act is to restore the second deputy 12 director position for the department of human services and fund 13 the second deputy director position and a private secretary 14 position for that second deputy director. 15 SECTION 2. Section 76-16, Hawaii Revised Statutes, is 16 amended by amending subsection (b) to read as follows: 17 "(b) The civil service to which this chapter applies shall 18 comprise all positions in the State now existing or hereafter 19 established and embrace all personal services performed for the 20 State, except the following: 21 Commissioned and enlisted personnel of the Hawaii

National Guard as such, and positions in the Hawaii

## H.B. NO. rocc

1		National Guard that are required by state or federal
2		laws or regulations or orders of the National Guard to
3		be filled from those commissioned or enlisted
4		personnel;
5	(2)	Positions filled by persons employed by contract where
6		the director of human resources development has
7		certified that the service is special or unique or is
8		essential to the public interest and that, because of
9		circumstances surrounding its fulfillment, personnel
10		to perform the service cannot be obtained through
11		normal civil service recruitment procedures. Any such
12		contract may be for any period not exceeding one year;
13	(3)	Positions that must be filled without delay to comply
14		with a court order or decree if the director
15		determines that recruitment through normal recruitment
16		civil service procedures would result in delay or
17		noncompliance, such as the Felix-Cayetano consent
18		decree;
19	(4)	Positions filled by the legislature or by either house
20		or any committee thereof;

1	(5)	Employees in the office of the governor and office of
2		the lieutenant governor, and household employees at
3		Washington Place;
4	(6)	Positions filled by popular vote;
5	(7)	Department heads, officers, and members of any board,
6		commission, or other state agency whose appointments
7		are made by the governor or are required by law to be
8		confirmed by the senate;
9	(8)	Judges, referees, receivers, masters, jurors, notaries
10		public, land court examiners, court commissioners, and
11		attorneys appointed by a state court for a special
12		temporary service;
13	(9)	One bailiff for the chief justice of the supreme court
14		who shall have the powers and duties of a court
15		officer and bailiff under section 606-14; one
16		secretary or clerk for each justice of the supreme
17		court, each judge of the intermediate appellate court,
18		and each judge of the circuit court; one secretary for
19		the judicial council; one deputy administrative
20		director of the courts; three law clerks for the chief
21		justice of the supreme court, two law clerks for each
22		associate justice of the supreme court and each judge

1		of the intermediate appellate court, one law clerk for
2		each judge of the circuit court, two additional law
3		clerks for the civil administrative judge of the
4		circuit court of the first circuit, two additional law
5		clerks for the criminal administrative judge of the
6		circuit court of the first circuit, one additional law
7		clerk for the senior judge of the family court of the
8		first circuit, two additional law clerks for the civil
9		motions judge of the circuit court of the first
10		circuit, two additional law clerks for the criminal
11		motions judge of the circuit court of the first
12		circuit, and two law clerks for the administrative
13		judge of the district court of the first circuit; and
14		one private secretary for the administrative director
15		of the courts, the deputy administrative director of
16		the courts, each department head, each deputy or first
17		assistant, and each additional deputy, or assistant
18		deputy, or assistant defined in paragraph (16);
19	(10)	First deputy and deputy attorneys general, the
20		administrative services manager of the department of
21		the attorney general, one secretary for the
22		administrative services manager, an administrator and

1		any	any support staff for the criminal and juvenile		
2		just	justice resources coordination functions, and law		
3		cler	clerks;		
4	(11)	(A)	Teachers, principals, vice-principals, complex		
5			area superintendents, deputy and assistant		
6			superintendents, other certificated personnel,		
7			not more than twenty noncertificated		
8			administrative, professional, and technical		
9			personnel not engaged in instructional work;		
10		(B)	Effective July 1, 2003, teaching assistants,		
11			educational assistants, bilingual/bicultural		
12			school-home assistants, school psychologists,		
13			psychological examiners, speech pathologists,		
14			athletic health care trainers, alternative school		
15			work study assistants, alternative school		
16			educational/supportive services specialists,		
17			alternative school project coordinators, and		
18			communications aides in the department of		
19			education;		
20		(C)	The special assistant to the state librarian and		
21			one secretary for the special assistant to the		
22			state librarian; and		

1		(D)	Members of the faculty of the University of
2			Hawaii, including research workers, extension
3			agents, personnel engaged in instructional work,
4			and administrative, professional, and technical
5			personnel of the university;
6	(12)	Empl	oyees engaged in special, research, or
7		demo	nstration projects approved by the governor;
8	(13)	(A)	Positions filled by inmates, patients of state
9			institutions, persons with severe physical or
10			mental disabilities participating in the work
11			experience training programs;
12		(B)	Positions filled with students in accordance with
13			guidelines for established state employment
14			programs; and
15		(C)	Positions that provide work experience training
16			or temporary public service employment that are
17			filled by persons entering the workforce or
18			persons transitioning into other careers under
19			programs such as the federal Workforce Investment
20			Act of 1998, as amended, or the Senior Community
21			Service Employment Program of the Employment and
22			Training Administration of the United States

1		Department of Labor, or under other similar state
2		programs;
3	(14)	A custodian or guide at Iolani Palace, the Royal
4		Mausoleum, and Hulihee Palace;
5	(15)	Positions filled by persons employed on a fee,
6		contract, or piecework basis, who may lawfully perform
7		their duties concurrently with their private business
8		or profession or other private employment and whose
9		duties require only a portion of their time, if it is
10		impracticable to ascertain or anticipate the portion
11		of time to be devoted to the service of the State;
12	(16)	Positions of first deputies or first assistants of
13		each department head appointed under or in the manner
14		provided in section 6, article V, of the Hawaii State
15		Constitution; three additional deputies or assistants
16		either in charge of the highways, harbors, and
17		airports divisions or other functions within the
18		department of transportation as may be assigned by the
19		director of transportation, with the approval of the
20		governor; one additional deputy in the department of
21		human services either in charge of welfare or other
22		functions within the department as may be assigned by

1		the director of human services; four additional
2		deputies in the department of health, each in charge
3		of one of the following: behavioral health,
4		environmental health, hospitals, and health resources
5		administration, including other functions within the
6		department as may be assigned by the director of
7		health, with the approval of the governor; two
8		additional deputies in charge of the law enforcement
9		programs, administration, or other functions within
10		the department of law enforcement as may be assigned
11		by the director of law enforcement, with the approval
12		of the governor; an administrative assistant to the
13		state librarian; and an administrative assistant to
14		the superintendent of education;
15	(17)	Positions specifically exempted from this part by any
16		other law; provided that:
17		(A) Any exemption created after July 1, 2014, shall
18		expire three years after its enactment unless
19		affirmatively extended by an act of the
20		legislature; and

1		(B) All of the positions defined by paragraph (9)
2		shall be included in the position classification
3		plan;
4	(18)	Positions in the state foster grandparent program and
5		positions for temporary employment of senior citizens
6		in occupations in which there is a severe personnel
7		shortage or in special projects;
8	(19)	Household employees at the official residence of the
9		president of the University of Hawaii;
10	(20)	Employees in the department of education engaged in
11		the supervision of students during meal periods in the
12		distribution, collection, and counting of meal
13		tickets, and in the cleaning of classrooms after
14		school hours on a less than half-time basis;
15	(21)	Employees hired under the tenant hire program of the
16		Hawaii public housing authority; provided that not
17		more than twenty-six per cent of the authority's
18		workforce in any housing project maintained or
19		operated by the authority shall be hired under the
20		tenant hire program;
21	(22)	Positions of the federally funded expanded food and
22		nutrition program of the University of Hawaii that

1		require the hiring of nutrition program assistants who
2		live in the areas they serve;
3	(23)	Positions filled by persons with severe disabilities
4		who are certified by the state vocational
5		rehabilitation office that they are able to perform
6		safely the duties of the positions;
7	(24)	The sheriff;
8	(25)	A gender and other fairness coordinator hired by the
9		judiciary;
10	(26)	Positions in the Hawaii National Guard youth and adult
11		education programs;
12	(27)	In the state energy office in the department of
13		business, economic development, and tourism, all
14		energy program managers, energy program specialists,
15		energy program assistants, and energy analysts;
16	(28)	Administrative appeals hearing officers in the
17		department of human services;
18	(29)	In the Med-QUEST division of the department of human
19		services, the division administrator, finance officer,
20		health care services branch administrator, medical
21		director, and clinical standards administrator;

1	(30)	In the director's office of the department of human
2		services, the enterprise officer, information security
3		and privacy compliance officer, security and privacy
4		compliance engineer, and security and privacy
5		compliance analyst;
6	(31)	The Alzheimer's disease and related dementia services
7		coordinator in the executive office on aging;
8	(32)	In the Hawaii emergency management agency, the
9		executive officer, public information officer, civil
10		defense administrative officer, branch chiefs, and
11		emergency operations center state warning point
12		personnel; provided that, for state warning point
13		personnel, the director shall determine that
14		recruitment through normal civil service recruitment
15		procedures would result in delay or noncompliance; and
16	(33)	The executive director and seven full-time
17		administrative positions of the school facilities
18		authority;
19	(34)	Positions in the Mauna Kea stewardship and oversight
20		authority; and

1 [+](35)[+] In the office of homeland security of the 2 department of defense, the statewide interoperable 3 communications coordinator. 4 The director shall determine the applicability of this section to specific positions. 5 6 Nothing in this section shall be deemed to affect the civil 7 service status of any incumbent as it existed on July 1, 1955." 8 SECTION 3. There is appropriated out of the general 9 revenues of the State of Hawaii the sum of \$161,092 or so much 10 thereof as may be necessary for fiscal year 2023-2024 and the 11 sum of \$165,048 or so much thereof as may be necessary for 12 fiscal year 2024-2025 to be used for the salary of the 13 additional deputy director of the department of human services 14 (HMS 904). There is appropriated out of the general revenues of the 15 16 State of Hawaii the sum of \$74,580 or so much thereof as may be 17 necessary for fiscal year 2023-2024 and the sum of \$78,312 or so much thereof as may be necessary for fiscal year 2024-2025 to be 18 19 used for the salary of the private secretary for the additional 20 deputy director of the department of human services (HMS 904). 21 The sums appropriated shall be expended by the department 22 of human services for the purposes of this Act.

- 1 SECTION 4. Statutory material to be repealed is bracketed
- 2 and stricken. New statutory material is underscored.
- 3 SECTION 5. This Act shall take effect upon its approval;
- 4 provided that the amendments made to section 76-16(b), Hawaii
- 5 Revised Statutes, by section 2 of this Act shall not be repealed
- 6 when section 24 of Act 278, Session Laws of Hawaii 2022, takes
- 7 effect.

INTRODUCED BY:	XW-	

BY REQUEST

JAN 2 3 2023

#### Report Title:

Department of Human Services; Second Deputy Director; Private Secretary; Appropriations

#### Description:

Restores the second deputy director position for the Department of Human Services; authorizes a private secretary position for the second deputy; appropriate funds.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

#### JUSTIFICATION SHEET

DEPARTMENT:

Human Services

TITLE:

A BILL FOR AN ACT RELATING TO THE SECOND DEPUTY DIRECTOR IN THE DEPARTMENT OF HUMAN

SERVICES.

PURPOSE:

To restore the second deputy director position for the Department of Human Services (Department). The bill also funds the second deputy director position and a private secretary for that second deputy director position.

MEANS:

Amend section 76-16(b), Hawaii Revised Statutes, and appropriate general funds for fiscal years 2023-2024 and 2024-2025.

JUSTIFICATION:

Currently, the Department has only one deputy director. Act 223, Session Laws of Hawaii 1994 (Act 223), deleted the second deputy director position.

This bill will restore the second deputy director position deleted by Act 223 and add a general fund appropriation of \$235,672 for FY2023-FY2024 and \$243,360 for FY2024-2025 for the salaries of the second deputy director and that deputy director's private secretary.

The Director's Office needs additional executive leadership to oversee the Department's human resources, technology resources, fiscal, procurement, administrative operations, and internal and external communications, support unstaffed and unfunded commissions, lead or attend task forces and working groups, lead or participate in cross-sector collaboration, and undertake emergency management responsibilities.

The Department of Human Services has one of the most significant operating budgets of any state department. The Department has more than two thousand employees staffing its four divisions and administratively attached agencies.

The Department serves vulnerable and lowincome adults and children statewide with a growing array of federal and state-funded programs that require sufficient human resources, fiscal integrity, modern technology, and continuing innovation to maintain quality and effective service delivery. Each federal and state program is governed by its unique and ubiquitous State and federal laws, rules, and regulations. With little overlap between the array of services offered by the Department and each program's laws and regulations, the breadth of knowledge necessary for effective management of all the programs is extensive and challenging to develop.

The Department's programs and services include the protection of vulnerable children and adults; vocational rehabilitation and financial assistance to the disabled; the Supplemental Nutrition Assistance Program; financial assistance, job training, and placement; housing and services for the homeless; Medicaid services for the medically needy population; and prevention, treatment, and housing for youth offenders.

In addition to helping Hawaii's vulnerable individuals, the Department manages significant federal and state funds and processes vast amounts of information. It is investing in an enterprise and integrated eligibility system to improve access to services by applicants and recipients of public benefits. The Department's accounting and budget functions have grown more complex as requirements to track the receipt and expenditure of federal funds have increased the number of departmental appropriation accounts. The Department also takes on new federal and state programs or mandates regularly.

The effective management of the Department and its programs also requires collaboration within the Department, with other state, federal, and local agencies, community partners, and with clients served. However, maintaining these necessary collaborations further erodes the ability of the Director's Office to fully oversee personnel matters, fiscal and budget issues, information technology development, and operational matters related to quality control, program oversight, and reporting.

Impact on the public: More effective and efficient administration of the Department of Human Services and its client programs and effective use of public funds.

Impact on the department and other agencies:
More efficiently and effectively
administered departmental programs and
better coordination with partner agencies
and the community.

GENERAL FUND:

\$235,672 (Deputy Director, \$161,092; Private Secretary II, \$74,580) for FY2023-FY2024; and \$243,360 (Deputy Director, \$165,048; Private Secretary II, 78,312) for FY2024-FY2025.

OTHER FUNDS:

None.

PPBS PROGRAM

DESIGNATION:

HMS 904.

OTHER AFFECTED

AGENCIES:

None.

EFFECTIVE DATE:

Upon approval.