#### A BILL FOR AN ACT

RELATING TO EMPLOYEES' RETIREMENT SYSTEM DISABILITY RETIREMENT.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The legislature finds that this Act is
2	necessary to prevent future unwarranted increases to the
3	unfunded liability of the Employees' Retirement System of the
4	State of Hawaii. The employees' retirement system's service-
5	connected disability retirement and accidental death provisions
6	are intended to provide benefits different than those of
7	Hawaii's workers' compensation program. The paramount purpose
8	of Hawaii's workers' compensation law is to provide compensation
9	for an employee for all work-connected injuries, regardless of
10	questions of negligence, and the legislature has decided that
11	work injuries are among the costs of production that industry is
12	required to bear. Accordingly, the workers' compensation
13	statute is to be construed liberally in favor of awarding
14	compensation and specifically creates a presumption that an
15	employee's claim is for a covered work injury, in exchange for
16	providing an employer with exclusion of all other liability on
17	account of a work injury (except for sexual harassment, sexual

#### и.В. NO. 1014

- 1 assault, and infliction of emotional distress, or invasion of
- 2 privacy).
- 3 There are no similar policies or purposes behind the
- 4 employees' retirement system's service-connected disability
- 5 retirement and accidental death provisions. Consequently, the
- 6 employees' retirement system's service-connected disability
- 7 retirement and accidental death provisions do not contain a
- 8 presumption favoring coverage and should not be construed
- 9 liberally in favor of awarding compensation for all injuries and
- 10 death occurring in the workplace, regardless of questions of
- 11 employees' retirement system membership position, negligence,
- 12 proximate cause, the difference between an accident and injury
- 13 or incapacity, and the burden of proof. Courts in the cases
- 14 of Quel v. Bd. of Trustees, Employees' Ret. Sys., 146 Haw. 197,
- 15 457 P.3d 836 (2020); Pasco v. Bd. of Trustees of the Employees'
- 16 Ret. Sys., 142 Haw. 373, 420 P.3d 304 (2018), as corrected
- 17 (May 29, 2018), as corrected (June 4, 2018), as corrected
- 18 (June 15, 2018); Stout v. Bd. of Trustees of the Employees' Ret.
- 19 Sys., 140 Haw. 177, 398 P.3d 766, reconsideration denied, 141
- 20 Haw. 90, 404 P.3d 1279 (2017); Panado v. Bd. of Trustees,
- 21 Employees' Ret. Sys., 134 Haw. 1, 332 P.3d 144 (2014); and Fores
- v. Bd. of Trustees of the Employees' Ret. Sys., Civ. 14-1-1270-

## M.B. NO. 1014

- 1 06, Circuit Court of the First Circuit, recently rendered
- 2 rulings awarding employees' retirement system service-connected
- 3 disability retirement and accidental death benefits beyond the
- 4 legislature's original intent.
- 5 These rulings have required the employees' retirement
- 6 system to provide service-connected disability retirement and
- 7 accidental death benefits that were never contemplated in
- 8 determining employer contributions, employee contributions, and
- 9 employee benefits (including monthly retirement allowance
- 10 benefits to be provided for an extended duration and at a higher
- 11 rate, plus the refund of employee contributions) and
- 12 consequently, increased the State's unfunded liability as a
- 13 whole. Furthermore, employees' retirement system members are
- 14 not foreclosed from collecting service retirement, ordinary
- 15 disability retirement, ordinary death benefits, workers'
- 16 compensation, or social security disability; the employees'
- 17 retirement system service-connected disability retirement and
- 18 accidental death benefits should not be awarded in a manner
- 19 similar to an award of service retirement, ordinary disability
- 20 retirement, ordinary death benefits, workers' compensation, and
- 21 social security disability benefits.

1	If there is any perceived ambiguity regarding the
2	legislative intent of the employees' retirement system's
3	service-connected disability retirement and accidental death
4	statutes, as reflected in recent court decisions, this Act
5	addresses such perceived ambiguities.
6	SECTION 2. Section 88-21, Hawaii Revised Statutes, is
7	amended as follows:
8	(1) By adding five new definitions to be appropriately
9	inserted and to read as follows:
10	"Maccident":
11	(1) Means a single traumatic unlooked-for mishap or
12	untoward event that:
13	(A) Is not expected or designed;
14	(B) Is not a risk inherent in the member's
15	performance of routine or normal job duties;
16	(C) Interrupts the member's performance of routine or
17	normal job duties; and
18	(D) Precedes and precipitates:
19	(i) A medical condition, injury, disability, or
20	symptom of the foregoing that naturally and
21	proximately results in the member's permanent
22	incapacity for duty; or

# <u>K</u>.B. NO. 1014

1		(ii) Death of the member; and
2	(2)	Does not include:
3		(A) A medical condition, injury, disability, mental
4		or physical incapacity, symptom of the foregoing,
5		or death itself; and
6		(B) An unexpected result of a routine performance of
7		duty, without external force or unusual stress or
8		strain.
9	"Act	ual performance of duty" means the performance of duty:
10	(1)	In the position, appointment, or office on which the
11		member's membership in the system is based, and for
12		which all contributions required to be made to the
13		system by the employee or the employer, or both, have
14		been made;
15	(2)	During the work hours of the position, appointment, or
16		office; and
17	(3)	At either:
18		(A) The work premises of the position, appointment,
19		or office; or
20		(B) Wherever the member's duties of the position,
21		appointment, or office require the member to be.
22	"Def	inite and exact time and place" means:

# <u>k</u>.B. NO. <u>1014</u>

1	(1)	An exact time or time period that is identified, is
2		limited and short in duration, and does not include
3		more than a single work shift; and
4	(2)	An exact place or geographic location that is
5		identified and is of a limited and small size.
6	"Inc	apacitated for duty" and "incapacitated for the further
7	performan	ce of duty":
8	(1)	Means incapacitated for duties prescribed in the
9		official position description or actual job duties of
10		the position, appointment, or office on which the
11		member's membership in the system is based, and for
12		which all contributions required to be made to the
13		system by the employee or the employer, or both, have
14		been made; and
15	(2)	Does not include incapacitated for duties under
16		environmental conditions particular to the member's
17		position, appointment, or office, such as a particular
18		location in proximity to or under the supervision of
19		particular individuals, or under other particular
20		environmental conditions, but not incapacitated for
21		duties of the position, appointment, or office as a
22		whole.

1	"Occ	upati	onal hazard":
2	(1)	Mean	s danger or risk inherent in, and concomitant to,
3		a pa	rticular occupation, the causative factors of
4		whic	h are not ordinarily incident to employment in
5		gene	ral, and are different in character from those
6		foun	d in the general run of occupations; and
7	(2)	Does	not include:
8		(A)	A job-related condition that results in
9			incapacitation for further performance of duty or
10			death, without a danger or risk inherent in, and
11			concomitant to, a particular occupation;
12		(B)	Work activities that are common to many
13			occupations, such as repetitive motion of hands
14			and arms, lifting, and carrying; and
15		(C)	Dangers or risks that are particular to a
16			member's workplace, but not particular to the
17			member's occupation as a whole, such as a lack of
18			proper tools or malfunctioning equipment at the
19			workplace."
20	(2)	Ву а	mending the definition of "accidental death" to
21	read as f	ollow	s:

""Accidental death" means death of a member while employed 1 2 in a position in which all contributions required to be made to 3 the system by the employee or the employer, or both, have been made, that is the natural and proximate result of an accident 4 occurring at [some] a definite and exact time and place while 5 6 the member [was employed in a position in which all 7 contributions required to be made to the employees' retirement 8 system by the employee or the employer, or both, have been 9  $\frac{\text{made}_{7}}{\text{made}_{7}}$  was in the actual performance of duty  $\frac{1}{2}$  or due to the 10 result of some occupational hazard  $[\tau]$  of the position, 11 appointment, or office upon which the employee's membership is 12 based, and not caused by wilful negligence on the part of the 13 member." 14 SECTION 3. Section 88-79, Hawaii Revised Statutes, is 15 amended to read as follows: 16 "§88-79 Service-connected disability retirement. 17 Under rules the board of trustees may adopt, upon application of 18 a member, or the person appointed by the family court as 19 guardian of an incapacitated member, any member while employed **20** in a position in which all contributions required to be made to the employees' retirement system by the employee or the 21 22 employer, or both, have been made, who has been permanently

1	incapacit	ated for duty as the natural and proximate result of an
2	accident	occurring at a definite and exact time and place while
3	in the ac	tual performance of duty [at some definite time and
4	<del>place,</del> ] o	r as the cumulative result of [some] an occupational
5	hazard[ au]	of the position, appointment, or office upon which the
6	member's	membership is based, through no wilful negligence on
7	the member	r's part, may be retired by the system for service-
8	connected	disability; provided that:
9	(1)	In the case of an accident occurring after July 1,
10		1963, the employer shall file with the system a copy
11		of the employer's report of the accident submitted to
12		the director of labor and industrial relations;
13	(2)	An application for retirement is filed with the system
14		within two years of the date of the accident, or the
15		date upon which workers' compensation benefits cease,
16		whichever is later;
17	(3)	Certification is made by the head of the agency in
18		which the member is employed, stating the time, place,
19		and conditions of the service performed by the member
20		resulting in the member's disability and that the
21		disability was not the result of wilful negligence on
22		the part of the member, and

1	(4) The medical board or other entity designated by the
2	board of trustees certifies that the member is
3	incapacitated for the further performance of duty at
4	the time of application and that the member's
5	incapacity is likely to be permanent.
6	(b) Permanent incapacity that is primarily caused by the
7	natural deterioration, degeneration, or progression of a pre-
8	existing condition is not the natural and proximate result of an
9	accident occurring at a definite and exact time and place while
10	in the actual performance of duty. Permanent incapacity that is
11	primarily caused by the natural deterioration, degeneration, or
12	progression of a pre-existing condition is not the cumulative
13	result of an occupational hazard of the position, appointment,
14	or office upon which the member's membership is based, unless
15	the pre-existing condition itself was caused by the occupational
16	hazard. In the case of an application for service-connected
17	disability retirement, where there is evidence that the member
18	claiming permanent incapacity had a pre-existing condition, the
19	member shall have the burden of proving by a preponderance of
20	the evidence that the member's permanent incapacity was not
21	primarily caused by the pre-existing condition.

### И.B. NO. 1014

1 [<del>(b)</del>] (c) In the case of firefighters, police officers, 2 and sewer workers, the effect of the inhalation of smoke, toxic 3 gases, chemical fumes, and other toxic vapors on the heart, 4 lungs, and respiratory system shall be construed as an injury 5 received or disease contracted while in the performance of 6 [their] duty in such position and as the result of [some] an 7 occupational hazard of such position for the purpose of 8 determining occupational disability retirement under this 9 section. 10 Notwithstanding any other law to the contrary, any 11 condition of impairment of health caused by any disease of the 12 heart, lungs, or respiratory system, resulting in permanent 13 incapacity to a firefighter, police officer, or sewer worker, 14 shall be presumed to have been suffered in the actual 15 performance of duty in such position, at [some] a definite and 16 exact time and place, through no wilful negligence on the 17 firefighter's, police officer's, or sewer worker's part, and as 18 a result of the inherent occupational hazard of such position, 19 of exposure to and inhalation of smoke, toxic gases, chemical **20** fumes, and other toxic vapors, unless the contrary be shown by competent evidence; provided that [such] the firefighter, police 21 22 officer, or sewer worker shall have passed a physical

- 1 examination on entry into [such] service or subsequent to [such]
- 2 entry[7] into service, which examination failed to reveal any
- 3 evidence of [such] the condition.
- 4 [<del>(c)</del>] (d) The system may waive strict compliance with the
- 5 time limits within which a report of the accident and an
- 6 application for service-connected disability retirement must be
- 7 filed with the system if it is satisfied that the failure to
- 8 file within the time limited by law was due to ignorance of fact
- 9 or law, inability, or [to] the fraud, misrepresentation, or
- 10 deceit of any person, or because the applicant was undergoing
- 11 treatment for the disability or was receiving vocational
- 12 rehabilitation services occasioned by the disability.
- 13 [(d)] (e) The system may determine whether [or not] the
- 14 disability is the result of an accident occurring while in the
- 15 actual performance of duty at [some] a definite and exact time
- 16 and place, and that the disability was not the result of wilful
- 17 negligence on the part of the member. The system may accept as
- 18 conclusive:
- 19 (1) The certification made by the head of the agency in
- which the member is employed; or
- 21 (2) A finding to this effect by the medical board or other
- 22 entity designated by the board of trustees.

1 [-(e)] (f) Upon approval by the system, the member shall be 2 eligible to receive a service-connected disability retirement 3 benefit after the member has terminated service. Retirement 4 shall become effective on the first day of a month, except for 5 the month of December when retirement on the first or last day 6 of the month shall be allowed." 7 SECTION 4. Section 88-82, Hawaii Revised Statutes, is 8 amended to read as follows: 9 "§88-82 Petition for contested case hearing regarding 10 disability retirement or accidental death benefits; attorney's 11 fees and costs. (a) A member or applicant who is not satisfied 12 with the preliminary decision of the board to grant or deny an 13 application for disability retirement benefits or accidental 14 death benefits based on the certifications and findings of the medical board may file a petition for contested case hearing 15 16 with the board within sixty days after receiving written 17 notification of the preliminary decision of the board. 18 (b) The member or applicant initiating the proceeding shall have the burden of proof, including the burden of 19 20 producing evidence and the burden of persuasion. The degree or quantum of proof shall be a preponderance of the evidence. 21 22 member or applicant shall have the responsibility of furnishing

1

17

18

### M.B. NO. 1014

- all medical evidence available or that can be made available to 2 the member or applicant pertaining to the member's death or 3 disability. Any determination of the disability compensation 4 division of the department of labor and industrial relations, 5 the labor and industrial relations appeals board, and the Social 6 Security Administration relating to the same incapacity for which the applicant or member is claiming a disability or death 7 8 benefit may be taken into consideration; however, that 9 determination shall not be binding upon the medical board. The 10 medical board may or may not, at its discretion, subject the 11 member to a physical examination in arriving at its certifications and findings on all matters referred to it; 12 13 provided that the burden of proof is not shifted to the medical 14 board, and the member or applicant has the burden of proof. 15 [<del>(b)</del>] (c) If the member or applicant is the prevailing 16 party in the contested case, and disability retirement or
- 19 section 88-75, 88-79, 88-85, 88-284, 88-285, 88-286(c), 88-334,

by the board or court of the appropriate jurisdiction under

accidental death benefits are awarded to the member or applicant

- 20 88-336, or 88-339, the member or applicant shall be paid
- 21 reasonable attorney's fees together with any costs payable by
- 22 the system. The attorney's fees and costs shall be subject to

- 1 the approval of the board or approval by a court of appropriate
- 2 jurisdiction after evidence has been provided by the member or
- 3 applicant regarding the reasonableness of the claimed attorney's
- 4 fees and costs."
- 5 SECTION 5. Section 88-85.5, Hawaii Revised Statutes, is
- 6 amended to read as follows:
- 7 "§88-85.5 Applications for accidental death benefits;
- 8 approval by the system. (a) Under rules the board of trustees
- 9 may adopt, an application for service-connected accidental death
- 10 benefits may be filed with the system by or on behalf of the
- 11 claimant pursuant to section 88-85, 88-286, or 88-339, on a form
- 12 provided by the system. The application shall be filed no later
- 13 than three years from the date of the member's death.
- 14 (b) After the claimant files an application for service-
- 15 connected accidental death benefits, the system shall obtain the
- 16 following:
- 17 (1) A copy of the employer's report of the accident
- submitted by the employer to the department of labor
- and industrial relations, workers' compensation
- 20 division, and other reports relating to the accident;
- 21 (2) A certified statement from the head of the department
- in which the deceased member was employed, stating the

1		date, time, and place of the accident, and the nature
2		of the service being performed when the accident
3		occurred. The statement shall also include an opinion
4		as to whether or not the accident was the result of
5		wilful negligence on the deceased member's part;
6	(3)	A copy of the latest position description of the
7		deceased member's duties and responsibilities;
8	(4)	A certified copy of the death certificate; and
9	(5)	A copy of an autopsy report, if performed.
10	(c)	Upon the system's receipt of the application and
11	documents	specified in subsection (b), the medical board or
12	other ent	ity designated by the board of trustees shall determine
13	and certi	fy to the system whether the member's death was an
14	accidenta	l death as defined in section 88-21.
15	<u>(d)</u>	Death that is primarily caused by the natural
16	deteriora	tion, degeneration, or progression of a pre-existing
17	condition	is not the natural and proximate result of an accident
18	occurring	at a definite and exact time and place while in the
19	actual pe	rformance of duty. Death that is primarily caused by
20	the natur	al deterioration, degeneration, or progression of a
21	pre-exist	ing condition is not the cumulative result of some
22	occupatio	nal hazard of the position, appointment, or office upon

- 1 which the member's membership is based, unless the pre-existing
- 2 condition itself was caused by the occupational hazard. In the
- 3 case of an application for accidental death benefits, where
- 4 there is evidence that the member had a pre-existing condition,
- 5 the applicant shall have the burden of proving by a
- 6 preponderance of the evidence that the member's death was not
- 7 primarily caused by the pre-existing condition.
- 8 [<del>(d)</del>] <u>(e)</u> The system may accept as conclusive as to
- 9 whether [or not] the member's death was caused by wilful
- 10 negligence on the part of the member:
- 11 (1) A certification made by the head of the agency in
- which the member is employed; or
- 13 (2) A finding by the medical board or other entity
- 14 designated by the board of trustees.
- 15 [<del>(e)</del>] <u>(f)</u> After the medical board or other entity
- 16 designated by the board of trustees submits its certification to
- 17 the system, the system shall approve or disapprove the
- 18 application. Upon approval of an application, benefits shall be
- 19 paid as provided in section 88-85, 88-286, or 88-339."
- 20 SECTION 6. Section 88-261, Hawaii Revised Statutes, is
- 21 amended by amending subsection (a) to read as follows:

## <u>н</u>.В. NO. 1014

1 The following words and phrases as used in this part 2 shall have the same meanings as defined in section 88-21, unless 3 a different meaning is plainly required by the context: 4 "accident"; "accidental death"; "accumulated contributions"; 5 "actual performance of duty"; "actuarial equivalent"; "average final compensation"; "beneficiary"; "board"; "county"; "definite 6 and exact time and place"; "employee"; "incapacitated for 7 8 duty; " \_\_ "incapacitated for the further performance of 9 duty; " "medical board"; "occupational hazard"; "retirant"; "retirement allowance"; "service"; and "system"." 10 11 SECTION 7. Section 88-336, Hawaii Revised Statutes, is 12 amended to read as follows: 13 "§88-336 Service-connected disability retirement. (a) 14 Under rules the board of trustees may adopt, upon application of 15 a class H member, or the person appointed by the family court as 16 guardian of an incapacitated member, any class H member, 17 employed in a position in which all contributions required to be 18 made to the employees' retirement system by the employee or the 19 employer, or both, have been made, who has been permanently 20 incapacitated for duty as the natural and proximate result of an accident occurring at a definite and exact time and place while 21 22 in the actual performance of duty [at some definite time and

1	<del>prace</del> ] or	as the cumulative result of some occupational
2	hazard[-]	of the position, appointment, or office upon which the
3	member's m	membership is based, through no wilful negligence on
4	the membe:	r's part, may be retired by the system for service-
5	connected	disability; provided that:
6	(1)	In the case of an accident occurring after July 1,
7		1963, the employer shall file with the system a copy
8		of the employer's report of the accident submitted to
9		the director of labor and industrial relations;
10	(2)	An application for retirement is filed with the system
11		within two years of the date of the accident, or the
12		date upon which workers' compensation benefits cease,
13		whichever is later;
14	(3)	Certification is made by the head of the agency in
15		which the member is employed, stating the time, place,
16		and conditions of the service performed by the member
17		resulting in the member's disability and that the
18		disability was not the result of wilful negligence on
19		the part of the member; and
20	(4)	The medical board or other entity designated by the
21		board of trustees certifies that the member is
22		incapacitated for the further performance of duty at

# <u>K</u>.B. NO. 1014

1	the time of application and that the member's
2	incapacity is likely to be permanent.
3	(b) Permanent incapacity that is primarily caused by the
4	natural deterioration, degeneration, or progression of a pre-
5	existing condition is not the natural and proximate result of an
6	accident occurring at some definite and exact time and place
7	while in the actual performance of duty. Permanent incapacity
8	that is primarily caused by the natural deterioration,
9	degeneration, or progression of a pre-existing condition is not
10	the cumulative result of some occupational hazard of the
11	position, appointment, or office upon which the member's
12	membership is based, unless the pre-existing condition itself
13	was caused by the occupational hazard. In the case of an
14	application for service-connected disability retirement, where
15	there is evidence that the member claiming permanent incapacity
16	had a pre-existing condition, the member shall have the burden
17	of proving by a preponderance of the evidence that the member's
18	permanent incapacity was not primarily caused by the pre-
19	existing condition.
20	[ <del>(b)</del> ] <u>(c)</u> In the case of sewer workers, the effect of the
21	inhalation of smoke, toxic gases, chemical fumes, and other
22	toxic vapors on the heart, lungs, and respiratory system shall

## <u>k</u>.B. NO. 1014

- 1 be construed as an injury received or disease contracted while
- 2 in the performance of [their] duty in such position and as the
- 3 result of [some] an occupational hazard of duty in such position
- 4 for the purpose of determining occupational disability
- 5 retirement under this section.
- 6 Notwithstanding any other law to the contrary, any
- 7 condition of impairment of health caused by any disease of the
- 8 heart, lungs, or respiratory system resulting in permanent
- 9 incapacity to a sewer worker shall be presumed to have been
- 10 suffered in the actual performance of duty in such position, at
- 11 [some] a definite and exact time and place through no wilful
- 12 negligence on the sewer worker's part, and as a result of the
- 13 inherent occupational hazard of such position, of exposure to
- 14 the inhalation of smoke, toxic gases, chemical fumes, and other
- 15 toxic vapors, unless the contrary be shown by competent
- 16 evidence; provided that the sewer worker shall have passed a
- 17 physical examination on entry into such service or subsequent to
- 18 such entry, which examination failed to reveal any evidence of
- 19 such condition.
- (c) The system may waive strict compliance with the
- 21 time limits within which a report of the accident and an
- 22 application for service-connected disability retirement must be

## <u>k</u>.B. NO. 1014

- 1 filed with the system if it is satisfied that the failure to
- 2 file within the time limited by law was due to ignorance of fact
- 3 or law, inability, or the fraud, misrepresentation, or deceit of
- 4 any person, or because the applicant was undergoing treatment
- 5 for the disability, or was receiving vocational rehabilitation
- 6 services occasioned by the disability.
- 7 [<del>(d)</del>] <u>(e)</u> The system may determine whether the disability
- 8 is the result of an accident occurring at a definite and exact
- 9 time and place while in the actual performance of duty [at some
- 10 definite time and place] and that the disability was not the
- 11 result of wilful negligence on the part of the member. The
- 12 system may accept as conclusive:
- 13 (1) The certification made by the head of the agency in
- 14 which the member is employed; or
- 15 (2) A finding to this effect by the medical board or other
- entity designated by the board of trustees.
- 17  $[\frac{(e)}{(f)}]$  (f) Upon approval by the system, the member shall be
- 18 eligible to receive a service-connected disability retirement
- 19 benefit after the member has terminated service. Retirement
- 20 shall be effective on the first day of a month, except for the
- 21 month of December when retirement on the first or last day of
- 22 the month shall be allowed."

## <u>u</u>.B. NO. 1014

- 1 SECTION 8. Section 88-339, Hawaii Revised Statutes, is
- 2 amended by amending subsection (b) to read as follows:
- 3 "(b) Notwithstanding any other law to the contrary, any
- 4 condition of impairment of health caused by any disease of the
- 5 heart, lungs, or respiratory system, resulting in death to a
- 6 sewer worker shall be presumed to have been suffered in the
- 7 actual performance of duty in such position, at
- 8 [some] a definite and exact time and place through no wilful
- 9 negligence on the sewer worker's part, and as a result of the
- 10 inherent occupational hazard of such position, of exposure to
- 11 and inhalation of smoke, toxic gases, chemical fumes, and other
- 12 toxic vapors, unless the contrary be shown by competent
- 13 evidence; provided that the sewer worker shall have passed a
- 14 physical examination on entry into service or subsequent to
- 15 entry, which examination failed to reveal any evidence of the
- 16 condition."
- 17 SECTION 9. This Act does not affect rights and duties that
- 18 matured, penalties that were incurred, and proceedings that were
- 19 begun before its effective date.
- 20 SECTION 10. Statutory material to be repealed is bracketed
- 21 and stricken. New statutory material is underscored.

## к.B. NO. 1014

SECTION 11. This Act shall take effect upon its approval and shall apply to applications and claims filed after its effective date.

INTRODUCED BY:

BY REQUEST

JAN 2 3 2023

#### Report Title:

Employees' Retirement System; Service-Connected Disability; Accidental Death

#### Description:

Clarifies the Employees' Retirement System's eligibility requirement definitions for service-connected disability and accidental death benefits.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

#### JUSTIFICATION SHEET

M.B. No 1014

DEPARTMENT:

Budget and Finance

TITLE:

A BILL FOR AN ACT RELATING TO EMPLOYEES' RETIREMENT SYSTEM DISABILITY RETIREMENT.

PURPOSE:

To support the legislative intent and clarify the requirements of serviceconnected disability retirement and accidental death benefits of the Employees'

Retirement System (ERS).

MEANS:

Amend sections 88-21, 88-79, 88-82, 88-85.5, 88-261(a), 88-336, and 88-339(b), Hawaii Revised Statutes (HRS).

JUSTIFICATION:

The ERS's service-connected disability retirement and accidental death provisions are intended to provide benefits different than those of Hawaii's workers' compensation The ERS's service-connected program. disability retirement and accidental death provisions do not contain a presumption favoring coverage and should not be construed liberally in favor of awarding compensation for all injuries and death occurring in the workplace, regardless of questions of ERS membership position, negligence, proximate cause, the difference between an accident and injury or incapacity, and the burden of proof.

Courts in several cases recently rendered rulings awarding ERS service-connected disability retirement and/or accidental death benefits beyond the Legislature's original intent. These rulings have required the ERS to provide serviceconnected disability retirement and/or accidental death benefits that were never contemplated in determining employer contributions, employee contributions, and employee benefits (including monthly retirement allowance benefits to be provided for an extended duration and at a higher

U.B. No. 1014

rate, plus the refund of employee contributions), and consequently, increased the ERS's unfunded liability as a whole.

Furthermore, ERS members are not foreclosed from collecting ERS service retirement, ERS ordinary disability retirement, ERS ordinary death benefits, workers' compensation, or social security disability.

By amending sections 88-21, 88-79, 88-82, 88-85.5, 88-261, 88-336, and 88-339, HRS, this bill clarifies the definitions and requirements of ERS service-connected disability and death benefits in order to preserve them as originally intended.

Impact on the public: None

Impact on the department and other agencies:
None.

GENERAL FUND:

Indeterminate cost savings

OTHER FUNDS:

None.

PPBS PROGRAM

DESIGNATION:

BUF-141/Retirement.

OTHER AFFECTED

AGENCIES:

None.

EFFECTIVE DATE:

Upon approval.