

GOV. MSG. NO. 1257

EXECUTIVE CHAMBERS KE KE'ENA O KE KIA'ĀINA

JOSH GREEN, M.D. GOVERNOR KE KIA'ĀINA

July 1, 2024

The Honorable Ronald D. Kouchi President of the Senate, and Members of the Senate Thirty-Second State Legislature State Capitol, Room 409 Honolulu, Hawai'i 96813 The Honorable Scott K. Saiki Speaker, and Members of the House of Representatives Thirty-Second State Legislature State Capitol, Room 431 Honolulu, Hawai'i 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

This is to inform you that on July 1, 2024, the following bill was signed into law:

SB2475 SD2 HD2 CD1

RELATING TO EDUCATION. **ACT 156**

Sincerely,

Josh Green, M.D.

Governor, State of Hawai'i

on JUL 1 2024

THE SENATE THIRTY-SECOND LEGISLATURE, 2024 STATE OF HAWAII ACT 156

S.B. NO. S.D. 2 H.D. 2 C.D. 1

A BILL FOR AN ACT

RELATING TO EDUCATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The legislature finds that Hawaii's preschools
2	and K-12 schools have increasingly served as safe havens for
3	persons who aim to exploit their positions at schools to carry
4	out acts that harm children, violating the trust inherent in
5	those positions. Recent investigations and reports indicate
6	that offenses, including sexual abuse, physical assault, and
7	other forms of harassment, have been committed against students
8	at various public and private preschools and K-12 campuses
9	throughout the State. The school personnel involved in these
10	offenses often seek to continue harming children by taking
11	advantage of the inability of educational institutions to
12	effectively share information.
13	The legislature further finds that, all too often, based on
14	real or perceived legal restrictions, schools fail to provide
15	vital information to one another to consider in rendering their
16	decisions. This lack of communication allows these perpetrators
17	continued contact with students and creates a revolving door for
18	the perpetrators at preschools and K-12 schools in the State.
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- 1 The legislature recognizes that it is essential to prevent
- 2 the presence of these individuals on any preschool and K-12
- 3 campus and to prevent them from serving in any capacity that
- 4 requires interaction with, or close proximity to, students.
- 5 Action is required to ensure the safety of both private and
- 6 public preschools and K-12 campuses and to bolster efforts to
- 7 protect students from harm.
- **8** Accordingly, the purpose of this Act is to create a
- 9 registry for all preschools and K-12 educational institutions
- 10 within the State containing information on school employees,
- 11 contractors, or volunteers for whom, as a result of an
- 12 investigation, a final finding has been issued that the
- 13 individual has inflicted harm on a student, with the goal of
- 14 preventing those individuals from subsequently gaining
- 15 employment in any other public or private preschools and K-12
- 16 institutions in Hawaii.
- 17 SECTION 2. Chapter 302A, Hawaii Revised Statutes, is
- 18 amended by adding a new section to part IV, subpart B, to be
- 19 appropriately designated and to read as follows:
- 20 "\$302A- Harm to students registry; requirements; due
- 21 process; immunity. (a) The department shall establish a harm

- 1 to students registry, which shall be a database of employees
- 2 found to have inflicted harm on a student in the State. The
- 3 harm to students registry shall contain:
- 4 (1) The employee's full legal name and any prior names
- 5 used, such as maiden name or married name;
- 6 (2) The employee's date of birth;
- 7 (3) The employee's photograph;
- 8 (4) The employee's last known address; and
- 9 (5) The name of the reporting institution.
- 10 (b) The reporting institution shall certify to the
- 11 department that any employee whose name and information has been
- 12 transmitted to the department for inclusion on the harm to
- 13 students registry has been afforded appropriate due process, as
- 14 set forth in this section.
- 15 (c) The reporting institution shall certify that there has
- 16 been a final finding, including the date of the institution's
- 17 final finding, resulting from the institution's investigation
- 18 into whether the institution's employee engaged in acts or
- 19 omissions that resulted in the infliction of harm to a student,
- 20 notwithstanding whether the employee was terminated, retired,
- 21 resigned, or was banned from the school pending completion of

1	the inves	tigation. Each institution shall complete an
2	investiga	tion without regard to the employment status of the
3	employee	under investigation or the status of the employee's
4	future in	volvement with the institution.
5	(d)	For purposes of this section, in order for an
6	employee'	s name to be placed on the harm to students registry,
7	the inves	tigation conducted by the reporting institution that
8	rendered	a final finding of infliction of harm to a student
9	shall inv	olve, at a minimum:
10	(1)	An investigator who was not a party or witness to the
11		incident under investigation and who does not report
12		to a complaining party or accused party;
13	(2)	An opportunity for the complaining party and accused
14		party to provide information to the investigator
15		regarding the alleged misconduct or other
16		circumstances that caused initiation of the
17		investigation;
18	(3)	Representation for the accused party if required by
19		law or any applicable collective bargaining agreement;
20		provided that the department shall not provide
21		representation for an accused party that is not

1		entitled to representation pursuant to a collective
2	•	bargaining agreement;
3	(4)	Consideration of the information provided by all
4		parties and witnesses who participated in the
5		investigation; and
6	<u>(5)</u>	Reasoned findings based on the information gathered
7		that support the conclusion, by a preponderance of the
8		evidence, that the accused party inflicted harm on a
9		student.
10	<u>(e)</u>	The reporting institution shall certify, before
11	transmitt	ing the employee's name and other information to the
12	departmen	t, that:
13	(1)	The employee whose name is transmitted to the
14		department for inclusion on the harm to students
15		registry was given prior written notice of the
16		institution's decision to transmit the employee's name
17	-	<pre>for this purpose;</pre>
18	(2)	The employee was given the opportunity to appeal the
19		decision; and
20	(3)	The employee either waived the right to appeal or lost
21		the appeal.

19

(2)

1 The department shall rely on an institution's certification 2 that the employee was provided due process in accordance with 3 this section. 4 Each institution in the State, when requested by 5 another institution, shall share with that institution the existence of any employee investigation that includes 6 7 allegations of infliction of harm to a student, including 8 ongoing investigations. 9 (g) An institution that provides information or an opinion 10 about an employee's job performance to a prospective employing 11 institution shall be presumed to be acting in good faith and 12 shall have qualified immunity from civil or criminal liability 13 for disclosing the information and for the consequences of the 14 disclosure. 15 (h) The good faith presumption under subsection (g) shall 16 be rebuttable upon a showing, by a preponderance of the 17 evidence, that the information or opinion disclosed was: 18 (1) Knowingly false; or

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Knowingly misleading.

1	(1) Nothing in subsections (g) and (h) shall affect the
2	rights, obligations, remedies, liabilities, or standards of
3	proof under chapters 89, 92F, 368, and 378.
4	(j) The harm to students registry shall be made accessible
5	to all institutions within the State.
6	(k) A person whose name is listed on the harm to students
7	registry may request the reporting institution to submit a
8	certified request to the department to remove the person's name
9	from the registry if new information is discovered that proves
10	that the person has not inflicted harm on a student such that
11	the person's name does not belong on the registry. The
12	department shall remove the person's name from the harm to
13	students registry upon receiving a certified request from the
14	reporting institution to remove the person's name from the
15	registry.
16	(1) Any institution certifying the inclusion of an
17	employee on or removal of an employee from the harm to students
18	registry, or refusing to certify the removal of an employee from
19	the harm to students registry, shall defend and indemnify the
20	department from any liability resulting from any claim or cause
21	of action volating to the applements including on an expersel

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- 1 from the registry, or relating to the institution's refusal to
- 2 certify the removal of the employee from the registry.
- 3 (m) As part of the procedures followed pursuant to section
- 4 302A-601.5, the department shall consult the harm to students
- 5 registry to determine whether a candidate for employment is
- 6 listed on the registry.
- 7 (n) The department shall consult the harm to students
- 8 registry before authorizing a volunteer's assistance in a role
- 9 that involves the volunteer's interaction with, or close
- 10 proximity to, a student or students.
- 11 (o) If a candidate for employment or a potential
- 12 volunteer's name is listed on the harm to students registry, the
- 13 department shall cease to consider the candidate for employment
- 14 or shall prohibit the volunteer's assistance in a role that
- 15 involves interaction with, or close proximity to, a student or
- 16 students.
- 17 (p) The harm to students registry shall be exempt from
- 18 disclosure under chapter 92F.
- 19 (q) As used in this section:

I	Employee means a person currencry or rormerry employed by
2	the institution and includes contractors and volunteers for an
3	institution.
4	"Final finding" means the conclusion of an institution's
5	investigation that results in a determination by the
6	institution.
7	"Harm to students registry" or "registry" means a database
8	of employees and any related documents compiled by the
9	department that a reporting institution certifies and transmits
10	to the department.
11	"Inflicted harm on a student" or "infliction of harm on a
12	student" means the act of subjecting a student to abusive acts
13	or sexual exploitation, whether with, to, or in the presence of
14	a student, including any:
15	(1) Sexual act;
16	(2) Solicitation of a sexual act, whether written, visual,
17	verbal, or physical;
18	(3) Inappropriate sexual contact or conduct, whether
19	written, visual, verbal, or physical;
20	(4) Act of child abuse;

1	(5)	Intentional solicitation, encouragement, or
2		consummation of a romantic or physical relationship,
3		which includes dating a student; or
4	<u>(6)</u>	Acts of abuse or violence, including assault, torture,
5		or physical punishment or restraint that results in
6		serious bodily injury.
7	"Ins	titution" means any public or private educational
8	instituti	on that services students in early learning programs or
9	schools,	and from kindergarten through twelfth grade within the
10	State.	
11	"Inv	estigation" means any fact finding by an institution
12	relating	to an accusation of infliction of harm on a student
13	that meet	s the requirements of subsection (d)."
14	SECT	ION 3. Chapter 302C, Hawaii Revised Statutes, is
15	amended b	y adding a new section to be appropriately designated
16	and to re	ad as follows:
17	" <u>§</u> 30	2C- Investigation of misconduct; reporting to the
18	departmen	t of education; harm to students registry; due process;
19	indemnity	(a) Pursuant to the requirements of section
20	302A- ,	each private school shall certify to the department
21	any final	finding resulting from the private school's

1	investiga	tion that an employee inflicted harm on a student,
2	notwithst	anding whether the employee was terminated, retired,
3	resigned,	or was banned from the school pending completion of
4	the inves	tigation. Each private school shall complete an
5	investiga	tion without regard to the status of employment of the
6	employee	under investigation or the status of the employee's
7	future in	volvement with the institution.
8	(b)	The reporting private school shall certify, before
9	transmitt	ing an employee's name and other information to the
10	departmen	t, that:
11	(1)	The employee whose name and information are
12		transmitted to the department for inclusion on the
13		harm to students registry was given prior written
14		notice of the private school's decision to transmit
15	•	the employee's name and information for this purpose;
16	(2)	The employee was given the opportunity to appeal the
17		decision; and
18	(3)	The employee either waived the right to appeal or lost
19		the appeal.

- The department shall rely on the certification of the
- 2 private school that the employee was provided due process in-
- 3 accordance with this section.
- 4 (c) Each private school shall consult the harm to students
- 5 registry to determine whether a candidate for employment at the
- 6 school is listed on the registry.
- 7 (d) Each private school shall consult the harm to students
- 8 registry before authorizing a volunteer's assistance in a role
- 9 that involves the volunteer's interaction with, or close
- 10 proximity to, a student or students.
- (e) If a candidate for employment or a potential
- 12 volunteer's name is listed on the harm to students registry, the
- 13 private school shall cease to consider the candidate for
- 14 employment or shall prohibit the volunteer's assistance in a
- 15 role that involves interaction with, or close proximity to, a
- 16 student or students.
- 17 (f) Each private school, when requested by another
- 18 institution, shall share with that institution the existence of
- 19 any employee investigation that includes allegations of
- 20 infliction of harm to a student, including ongoing
- 21 investigations.



(g) A private school that provides information or an 1 2 opinion about an employee's job performance to a prospective 3 employing institution shall be presumed to be acting in good 4 faith and shall have qualified immunity from civil or criminal 5 liability for disclosing the information and for the 6 consequences of the disclosure. 7 The good faith presumption under subsection (g) shall 8 be rebuttable upon a showing, by a preponderance of the 9 evidence, that the information or opinion disclosed was: 10 Knowingly false; or (1) 11 (2) Knowingly misleading. 12 (i) Nothing in subsections (g) and (h) shall affect the 13 rights, obligations, remedies, liabilities, or standards of 14 proof under chapters 89, 92F, 368, and 378. 15 (j) A person whose name is listed on the harm to students 16 registry may request the reporting private school to submit a 17 certified request to the department to remove the person's name 18 from the registry if new information is discovered that proves 19 that the person has not inflicted harm on a student such that 20 the person's name does not belong on the registry.

1 (k) A private school certifying the inclusion of an 2 employee on or removal of an employee from the harm to students 3 registry, or refusing to certify the removal of an employee from 4 the harm to students registry, shall defend and indemnify the 5 department from any liability resulting from any claim or cause 6 of action relating to the employee's inclusion on or removal 7 from the registry, or relating to the private school's refusal 8 to certify the removal of the employee from the registry. 9 (1) As used in this section: 10 "Department" means the department of education. 11 "Employee" has the same meaning as defined in section 12 302A-(q). 13 "Final finding" has the same meaning as defined in section 14 302A-(q). 15 "Harm to students registry" or "registry" has the same 16 meaning as defined in section 302A- (g). 17 "Inflicted harm on a student" or "infliction of harm on a 18 student" has the same meaning as defined in section 302A- (g). 19 "Institution" has the same meaning as defined in section 20 302A-(q).

"Investigation" has the same meaning as defined in section 1 2 302A-(q)."SECTION 4. Chapter 302D, Hawaii Revised Statutes, is 3 amended by adding a new section to be appropriately designated 4 5 and to read as follows: "§302D- Investigation of misconduct; reporting to the 6 7 department of education; harm to students registry; due process; indemnity. (a) Pursuant to the requirements of section 8 302A- , each public charter school shall certify to the 9 10 department any final finding resulting from the public charter school's investigation that an employee inflicted harm on a 11 12 student, notwithstanding whether the employee was terminated, 13 retired, resigned, or was banned from the school pending 14 completion of the investigation. Each public charter school 15 shall complete an investigation without regard to the status of 16 employment of the employee under investigation or the status of 17 the employee's future involvement with the institution. (b) The reporting public charter school shall certify, 18 before transmitting the employee's name and other information to 19 20 the department, that:

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1	(1)	The employee whose name and information are
2		transmitted to the department for inclusion on the
3	·	harm to students registry was given prior written
4		notice of the public charter school's decision to
5		transmit the employee's name and information for this
6		purpose;
7	(2)	The employee was given the opportunity to appeal the
8		decision; and
9	(3)	The employee either waived the right to appeal or lost
10		the appeal.
11	The	department shall rely on the certification of the
12	public ch	arter school that the employee was provided due process
13	in accord	ance with this section.
14	<u>(c)</u>	Each public charter school shall consult the harm to
15	students	registry to determine whether a candidate for
16	employmen	t at the school is listed on the registry.
17	<u>(d)</u>	Each public charter school shall consult the harm to
18	students	registry before authorizing a volunteer's assistance in
19	a role th	at involves the volunteer's interaction with, or close
20	proximity	to, a student or students.

1	(e) If a candidate for employment or a potential
2	volunteer's name is listed on the harm to students registry, the
3	public charter school shall cease to consider the candidate for
4	employment or shall prohibit the volunteer's assistance in a
5	role that involves interaction with, or close proximity to, a
6	student or students.
7	(f) Each public charter school, when requested by another
8	institution, shall share with that institution the existence of
9	any employee investigation that includes allegations of
10	infliction of harm to a student, including ongoing
11	investigations.
12	(g) A public charter school that provides information or
13	an opinion about an employee's job performance to a prospective
14	employing institution shall be presumed to be acting in good
15	faith and shall have qualified immunity from civil or criminal
16	liability for disclosing the information and for the
17	consequences of the disclosure.
18	(h) The good faith presumption under subsection (g) shall
19	be rebuttable upon a showing, by a preponderance of the
20	evidence, that the information or opinion disclosed was:

Knowingly false; or

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<u>(1)</u>

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Knowingly misleading. 1 (2) 2 (i) Nothing in subsections (g) and (h) shall affect the 3 rights, obligations, remedies, liabilities, or standards of 4 proof under chapters 89, 92F, 368, and 378. 5 (j) A person whose name is listed on the harm to students registry may request the reporting public charter school to 6 7 submit a certified request to the department to remove the 8 person's name from the registry if new information is discovered 9 that proves that the person has not inflicted harm on a student such that the person's name does not belong on the registry. 10 11 (k) A public charter school certifying the inclusion of an 12 employee on or removal of an employee from the harm to students 13 registry, or refusing to certify the removal of an employee from the harm to students registry, shall defend and indemnify the 14 15 department from any liability resulting from any claim or cause 16 of action relating to the employee's inclusion on or removal 17 from the registry, or relating to the public charter school's refusal to certify the removal of the employee from the 18 19 registry.

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(1) As used in this section:

"Department" means department of education.

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"Employee" has the same meaning as defined in section 1 2 302A-(q). 3 "Final finding" has the same meaning as defined in section 4 302A-(q). "Harm to students registry" or "registry" has the same 5 6 meaning as defined in section 302A- (q). 7 "Inflicted harm on a student" or "infliction of harm on a student" has the same meaning as defined in section 302A- (q). 8 9 "Institution" has the same meaning as defined in section 10 302A-(q). 11 "Investigation" has the same meaning as defined in section 12 302A-(q)."SECTION 5. Chapter 302L, Hawaii Revised Statutes, is 13 14 amended by adding a new section to be appropriately designated 15 and to read as follows: 16 "§302L- Investigation of misconduct; reporting to the 17 department of education; harm to students registry; due process; 18 indemnity. (a) Pursuant to the requirements of section 19 302A- , each early learning program or school shall certify to 20 the department any final finding resulting from the early 21 learning program or school's investigation that an employee

i	inflicted	narm on a student, notwithstanding whether the
2	employee	was terminated, retired, resigned, or was banned from
3	the progr	am or school pending completion of the investigation.
4	Each earl	y learning program and school shall complete an
5	investiga	tion without regard to the status of employment of the
6	employee	under investigation or status of the employee's future
7	involveme	nt with the institution.
8	(b)	The reporting early learning program or school shall
9	certify,	before transmitting the employee's name and other
10	informati	on to the department, that:
11	(1)	The employee whose name and information are
12		transmitted to the department for inclusion on the
13		harm to students registry was given prior written
14		notice of the early learning program or school's
15		decision to transmit the employee's name and
16		information for this purpose;
17	(2)	The employee was given the opportunity to appeal the
18		decision; and
19	<u>(3)</u>	The employee either waived the right to appeal or lost
20		the appeal.

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- 1 The department shall rely on the certification of the early
- 2 learning program or school that the employee was provided due
- 3 process in accordance with this section.
- 4 (c) Each early learning program or school shall consult
- 5 the harm to students registry to determine whether a candidate
- 6 for employment at the program or school is listed on the
- 7 registry.
- 8 (d) Each early learning program or school shall consult
- 9 the harm to students registry before authorizing a volunteer's
- 10 assistance in a role that involves the volunteer's interaction
- 11 with, or close proximity to, a student or students.
- (e) If a candidate for employment or a potential
- 13 volunteer's name is listed on the harm to students registry, the
- 14 early learning program or school shall cease to consider the
- 15 candidate for employment or shall prohibit the volunteer's
- 16 assistance in a role that involves interaction with, or close
- 17 proximity to, a student or students.
- (f) Each early learning program or school, when requested
- 19 by another institution, shall share with that institution the
- 20 existence of any employee investigation that includes

- 1 allegations of infliction of harm to a student, including
- 2 ongoing investigations.
- 3 (g) An early learning program or school that provides
- 4 information or an opinion about an employee's job performance to
- 5 a prospective employing institution shall be presumed to be
- 6 acting in good faith and shall have qualified immunity from
- 7 civil or criminal liability for disclosing the information and
- 8 for the consequences of the disclosure.
- **9** (h) The good faith presumption under subsection (g) shall
- 10 be rebuttable upon a showing, by a preponderance of the
- 11 evidence, that the information or opinion disclosed was:
- 12 (1) Knowingly false; or
- 13 (2) Knowingly misleading.
- 14 (i) Nothing in subsections (g) and (h) shall affect the
- 15 rights, obligations, remedies, liabilities, or standards of
- 16 proof under chapters 89, 92F, 368, and 378.
- 17 (j) A person whose name is listed on the harm to students
- 18 registry may request the reporting early learning program or
- 19 school to submit a certified request to the department to remove
- 20 the person's name from the registry if new information is
- 21 discovered that proves that the person has not inflicted harm on

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- 1 a student such that the person's name does not belong on the
- 2 registry.
- 3 (k) An early learning program or school certifying the
- 4 inclusion of an employee on or removal of an employee from the
- 5 harm to students registry, or refusing to certify the removal of
- 6 an employee from the harm to students registry, shall defend and
- 7 indemnify the department from any liability resulting from any
- 8 claim or cause of action relating to the employee's inclusion on
- 9 or removal from the registry, or relating to the early learning
- 10 program or school's refusal to certify the removal of the
- 11 employee from the registry.
- (1) As used in this section:
- "Department" means the department of education.
- "Employee" has the same meaning as defined in section
- **15** 302A- (q).
- "Final finding" has the same meaning as defined in section
- **17** 302A- (q).
- 18 "Harm to students registry" or "registry" has the same
- 19 meaning as defined in section 302A- (q).
- 20 "Inflicted harm on a student" or "infliction of harm on a
- 21 student" has the same meaning as defined in section 302A- (q).

- 1 "Institution" has the same meaning as defined in section
- $2 \quad 302A (q)$.
- 3 "Investigation" has the same meaning as defined in section
- 4 302A- (q)."
- 5 SECTION 6. This Act does not affect rights and duties that
- 6 matured, penalties that were incurred, and proceedings that were
- 7 begun before its effective date.
- 8 SECTION 7. New statutory material is underscored.
- 9 SECTION 8. This Act shall take effect on July 1, 2024.

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APPROVED this

1st

day of

July , 2024

GOVERNOR OF THE STATE OF HAWAI'I

THE SENATE OF THE STATE OF HAWAI'I

Date: May 1, 2024 Honolulu, Hawai'i 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the Senate of the Thirty-Second Legislature of the State of Hawai'i, Regular Session of 2024.

President of the Senate

Clerk of the Senate

THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: May 1, 2024 Honolulu, Hawaii

We hereby certify that the above-referenced Bill on this day passed Final Reading in the House of Representatives of the Thirty-Second Legislature of the State of Hawaii, Regular Session of 2024.

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Scott K. Saiki Speaker House of Representatives

This I let

Brian L. Takeshita

Chief Clerk

House of Representatives