

GOV. MSG. NO. 1198

EXECUTIVE CHAMBERS KE KE'ENA O KE KIA'ĀINA

JOSH GREEN, M.D. GOVERNOR KE KIA'ĀINA

June 27, 2024

The Honorable Ronald D. Kouchi President of the Senate, and Members of the Senate Thirty-Second State Legislature State Capitol, Room 409 Honolulu, Hawai'i 96813 The Honorable Scott K. Saiki Speaker, and Members of the House of Representatives Thirty-Second State Legislature State Capitol, Room 431 Honolulu, Hawaii 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

This is to inform you that on June 27, 2024, the following bill was signed into law:

SB2476 HD2 CD1

RELATING TO DENTAL HYGIENISTS. **ACT 097**

Sincerely,

Josh Green, M.D.

Governor, State of Hawai'i

JUN 2 7 2024

THE SENATE
THIRTY-SECOND LEGISLATURE, 2024
STATE OF HAWAII

ACT 097 S.B. NO. H.D. 2

A BILL FOR AN ACT

RELATING TO DENTAL HYGIENISTS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that most states are not
- 2 providing enough resources to help individuals prevent tooth
- 3 decay, which can increase health care costs for many families.
- 4 The Centers for Disease Control and Prevention and American
- 5 Dental Association cite sealants, clear plastic coatings applied
- 6 to the chewing surfaces of molars, as the most effective
- 7 preventive strategy in tooth decay. According to the Hawaii
- 8 Smiles 2015 report, more than sixty per cent of children do not
- 9 have protective sealants. One recommendation suggests
- 10 prevention programs, such as school-based oral health programs,
- 11 could benefit students and lower rates of tooth decay among
- 12 children. Additionally, a 2013 report by the Pew Center,
- 13 "Falling Short: Most State Lag on Dental Sealants", graded all
- 14 fifty states on their efforts to prevent tooth decay by
- 15 improving access to sealants for low-income children. In the
- 16 report, states received a grade based on four indicators:
- 17 having sealant programs in high-need schools; allowing dental
- 18 hygienists to place sealants in school-based programs without 2024-2634 SB2476 CD1 SMA.docx



- 1 requiring a dental exam; collecting data regularly concerning
- 2 the dental health of schoolchildren and submitting it to the
- 3 national oral health surveillance system; and meeting a national
- 4 objective on sealants set by the federal government's Healthy
- 5 People 2030 goals.
- 6 The legislature notes that Hawaii was one of only five
- 7 states to receive a grade of "F", with a total of one out of
- 8 eleven possible points. An "F" grade indicates a state is
- 9 lagging far behind in prevention efforts and could be taking
- 10 greater action to reduce health care costs and complications
- 11 associated with dental problems. In a follow-up report in 2015,
- 12 some states made improvements or initiated changes to their oral
- 13 health programs. However, Hawaii has not taken action and is
- 14 now one of three states to still receive a grade of "F".
- 15 Research shows that providing dental sealants through school-
- 16 based programs is a cost-effective way to reach low-income
- 17 children who are at greater risk of tooth decay.
- 18 The legislature further finds that school-based dental
- 19 sealant programs provide sealants to children least likely to
- 20 receive them otherwise. Studies have shown that tooth decay of
- 21 molars dropped an average of sixty per cent up to five years

- 1 after sealant application in a school program. Sealants also
- 2 prevent decay at one-third the expense of filling a cavity.
- 3 States wishing to establish a school-based sealant program must
- 4 also explore potential funding avenues. Some states with
- 5 school-based dental sealant programs, such as Ohio, receive
- 6 funding through the federal Maternal and Child Health Block
- 7 Grant. Other funding possibilities may also be available,
- 8 including program-generated revenue through collections from
- 9 medicaid. The legislature also notes that medicaid currently
- 10 covers sealants for eligible recipients in Hawaii.
- 11 The legislature further finds that the Pew report noted
- 12 Hawaii was one of eight states with the most restrictions on
- 13 dental hygienists, the primary practitioners who apply sealants
- 14 in school-based programs. Removing certain restrictions on
- 15 dental hygienists will eliminate expensive barriers to serving
- 16 children in school-based sealant programs. To make prevention
- 17 of tooth decay amongst Hawaii's children a top priority, the
- 18 State must take proactive steps to address this critical health
- 19 care need.
- 20 Accordingly, the purpose of this Act is to permit licensed
- 21 dental hygienists to perform preventive dental sealant

- 1 screenings and apply preventive dental sealants, in conjunction
- 2 with a licensed dentist in a school-based dental program.
- 3 SECTION 2. Section 447-3, Hawaii Revised Statutes, is
- 4 amended to read as follows:
- 5 "§447-3 Employment of and practice by dental hygienists.
- 6 (a) Any licensed dentist, legally incorporated eleemosynary
- 7 dental dispensary or infirmary, private school, welfare center,
- 8 hospital, nursing home, adult day care center or assisted living
 - 9 facility, mental institution, nonprofit health clinic, or the
- 10 State or any county, may employ licensed dental hygienists.
- (b) Clinical dental hygiene may be practiced by a licensed
- 12 dental hygienist. The practice of clinical dental hygiene is
- 13 defined as the removal of hard and soft deposits and stains from
- 14 the portion of the crown and root surfaces to the depth of the
- 15 gingival sulcus, polishing natural and restored surfaces of
- 16 teeth, the application of preventive chemical agents to the
- 17 coronal surfaces of teeth, which chemical agents have been
- 18 approved by the board of dentistry, and the use of mouth washes
- 19 approved by the board, but shall not include the performing of
- 20 any repair work or the preparation thereof, or any other
- 21 operation on the teeth or tissues of the mouth; provided that

- 1 nothing in this subsection shall prohibit a dental hygienist
- 2 from using or applying topically any chemical agent [which] that
- 3 has been approved in writing by the department of health for any
- 4 of the purposes set forth in part V of chapter 321, and other
- 5 procedures delegated by a dentist in accordance with the rules
- 6 of the board of dentistry.
- 7 In addition, a licensed dental hygienist may administer
- 8 intra-oral infiltration local anesthesia and intra-oral block
- 9 anesthesia under the supervision of a licensed dentist as
- 10 provided in section 447-1(f) after being certified by the board,
- 11 and for those categories of intra-oral infiltration local
- 12 anesthesia and intra-oral block anesthesia for which the
- 13 licensed dental hygienist has been certified through a course of
- 14 study meeting the requirements of this chapter.
- 15 (c) A licensed dental hygienist may operate in the office
- 16 of any licensed dentist, or legally incorporated eleemosynary
- 17 dental dispensary or infirmary, private school, welfare center,
- 18 hospital, nursing home, adult day care center or assisted living
- 19 facility, mental institution, nonprofit health clinic, or in any
- 20 building owned or occupied by the State or any county, but only
- 21 under the aforesaid employment and under the direct or general

- 1 supervision of a licensed dentist as provided in section
- 2 447-1(f). No dental hygienist may establish or operate any
- 3 separate care facility [which] that exclusively renders dental
- 4 hygiene services.
- 5 (d) Notwithstanding section 447-1(f), a licensed dental
- 6 hygienist may operate under the supervision of any licensed
- 7 dentist providing dental services in a public health setting.
- 8 General supervision is permitted in a public health setting;
- 9 provided that the supervising licensed dentist is available for
- 10 consultation; provided further that a licensed dental hygienist
- 11 shall not perform any irreversible procedure or administer any
- 12 intra-oral block anesthesia under general supervision. In a
- 13 public health setting, the supervising licensed dentist shall be
- 14 responsible for all delegated acts and procedures performed by a
- 15 licensed dental hygienist. Notwithstanding section 447-1(f), a
- 16 licensed dental hygienist under the general supervision of a
- 17 licensed dentist employed in a public health setting may perform
- 18 dental education, dental screenings, teeth cleanings, intra-oral
- 19 or extra-oral photographs, x-rays if indicated, and fluoride
- 20 applications on individuals who are not yet patients of record,
- 21 have not yet been examined by a licensed dentist, or do not have

- 1 a treatment plan. Other permissible duties shall be pre-
- 2 screened and authorized by a supervising licensed dentist,
- 3 subject to the dentist's determination that the equipment and
- 4 facilities are appropriate and satisfactory to carry out the
- 5 recommended treatment plan. A licensed dental hygienist shall
- 6 refer individuals not currently under the care of a dentist and
- 7 who are seen in a public health setting to a dental facility for
- 8 further dental care. No direct reimbursements shall be provided
- 9 to licensed dental hygienists.
- 10 As used in this subsection, "public health setting"
- 11 includes but is not limited to dental services in a legally
- 12 incorporated eleemosynary dental dispensary or infirmary,
- 13 private or public school, welfare center, community center,
- 14 public housing, hospital, nursing home, adult day care center or
- 15 assisted living facility, mental institution, nonprofit health
- 16 clinic or facility, or the State or any county.
- (e) Notwithstanding section 447-1(f), a licensed dental
- 18 hygienist may perform preventive dental sealant screenings and
- 19 apply preventive dental sealants on individuals who may or may
- 20 not yet be patients of record, have not been previously examined
- 21 by a licensed dentist, or do not have a treatment plan

- 1 prescribed by a licensed dentist, when under the general
- 2 supervision of a licensed dentist in a school-based oral health
- 3 program."
- 4 SECTION 3. Statutory material to be repealed is bracketed
- 5 and stricken. New statutory material is underscored.
- 6 SECTION 4. This Act shall take effect upon its approval.

APPROVED this

 $27th \qquad \text{day of} \qquad \qquad June \qquad \text{, 2024}$

GOVERNOR OF THE STATE OF HAWAI'I

THE SENATE OF THE STATE OF HAWAI'I

Date: May 1, 2024 Honolulu, Hawai'i 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the Senate

of the Thirty-Second Legislature of the State of Hawai'i, Regular Session of 2024.

President of the Senate

Clerk of the Senate

SB No. 2476, HD 2, CD 1

THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: May 1, 2024 Honolulu, Hawaii

We hereby certify that the above-referenced Bill on this day passed Final Reading in the House of Representatives of the Thirty-Second Legislature of the State of Hawaii, Regular Session of 2024.

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Scott K. Saiki Speaker House of Representatives

This Take

Brian L. Takeshita

Chief Clerk

House of Representatives