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# DEPARTMENT OF BUSINESS COMM ECONOMIC DEVELOPMENT & TOURISM

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Fax:

January 17, 2023

The Honorable Ronald D. Kouchi, President and Members of the Senate Thirty-Second State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813 The Honorable Scott K. Saiki, Speaker and Members of the House of Representatives Thirty-Second State Legislature State Capitol, Room 431 Honolulu, Hawaii 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

For your information and consideration, we are transmitting a copy of the Department of Business, Economic Development, and Tourism's (DBEDT) Report, prepared by the Creative Industries Division (CID), Hawaii Film Office, for the Motion Picture, Digital Media, and Film Production Income Tax Credit (HRS 235-17), as required by Act 143 and Session Laws of 2017 for year 2020.

In accordance with Act 143, Session Laws 2017, we are also informing you that the report may be viewed electronically at: <a href="http://dbedt.hawaii.gov/overview/annual-reports-reports-to-the-legislature/">http://dbedt.hawaii.gov/overview/annual-reports-reports-to-the-legislature/</a>.

Sincerely

BAMMI

Enclosure

c: Legislative Reference Bureau

# REPORT TO THE THIRTY-SECOND LEGISLATURE STATE OF HAWAII 2024 REGULAR SESSION

# REGARDING ESTIMATED MOTION PICTURE, DIGITAL MEDIA AND FILM PRODUCTION INCOME TAX CREDIT FOR CALENDAR YEAR 2020

PREPARED BY THE HAWAII FILM OFFICE, CREATIVE INDUSTRIES DIVISION DEPARTMENT OF BUSINESS, ECONOMIC DEVELOPMENT AND TOURISM

IN RESPONSE TO
Act 143, SLH 2017
PREPARED AND UPDATED DECEMBER 2023

#### REPORT REGARDING THE ECONOMIC IMPACT OF

# THE ESTIMATED PRODUCTION TAX CREDIT PURSUANT TO SECTION 235-17(i) (4)

# A. **INTRODUCTION**:

Act 89, SLH 2013, Section 2, amended Chapter 235-17 by increasing the production tax credit to twenty percent of the qualified production costs incurred by a qualified production in any county of the State with a population of over seven hundred thousand and twenty five percent of the qualified production costs incurred by a qualified production in any county of the State with a population of seven hundred thousand or less.

Act 143, SLH 2017, amended Chapter 235-17 to include a \$35 million overall tax credit cap.

Act 275, SLH 2019, Section 2, increased the tax credit cap from \$35M to \$50M.

#### B. 2020 RESULTS FOR QUALIFIED PRODUCTION SPEND §235-17 HRS:

Due to the COVID-19 pandemic, production in Hawai'i and across the globe was forced to shut down beginning in late March 2020. As one of the industries which employs a great number of full time and contract hires, the effect on unemployment locally was significant.

The resiliency of the production industry was proven after the Association of Motion Picture and Television Producers (AMPTP) and the entertainment labor unions developed the Safe Way Forward plan and protocols to return to production.

Hawai'i was fortunate to have seen production activity return in the fall of 2020, providing much needed employment, new job creation for safety protocols and a return to television and streaming platforms in early 2021.

CY 2020 totals are less due to the impacts of the shutdown. The attached matrix metrics are derived from Certification Letters issued by the Hawaii Film Office and the correlating Hawaii Production Reports. The Certification Letters are the documents which filers submit to Department of Taxation (DoTAX) along with their Corporate Income Tax Forms and Tax Credit Forms for review by DoTAX and issuance of final refunds.

From January 1, 2020 through December 31, 2020, the Hawaii Film Office (HFO) processed registrations for <u>17 qualified productions</u> that applied for the Motion Picture, Digital Media and Film Production Income Tax Credit. Based on the data from the Hawaii Production Reports, the

<u>actual figures for CY2020</u> show that **17** qualified productions spent a total of **\$128,142,557** in qualified expenditures and they were certified to receive **\$24,660,488** in tax credits.

In consultation with READ, \$128,142,557 in actual qualified expenditures for CY2020, resulted in \$13,839,120 in tax revenue generated, \$221,682,200 in sales or economic activity generated, and a key figure: \$51,256,000 in Hawaii household income generated as a result of the qualified production expenditures.

Tax Credit <b>50M</b> Annual Cap	\$50,000,000.00
TOTAL ACTUAL Tax Credit Claimed in 2020	\$24,660,487.78
Tax Credit Remaining	\$25,339,512.22

Since 2019, and years going forward, the Legislature has required a Cost-Benefit Analysis to be done by the department's Research and Economic Analysis Division (READ). <u>The Motion Picture, Digital Media and Film Production Tax Credit Reports</u> are derived from the granular data provided by the filers in their Hawai'i Production Reports (HPRs).

# C. WORKFORCE DEVELOPMENT:

As part of the tax credit program, the required education, workforce development contribution is mandated in §235-17 HRS, was significantly increased to 0.1% of a qualified spend in Hawaii or \$1,000, whichever is greater. (NOTE: These contributions are determined once the Hawaii Production Report (HPR) is received, 30 days after the filing entity's tax year.

#### D. WORKFORCE DEVELOPMENT CONTRIBUTIONS CY2020:

In calendar year 2020, Hawaii public and charter schools throughout the state were the direct beneficiaries of the education and workforce development program that has served as a successful mandate for productions accessing the tax credit. These educational institutions will receive both cash and in-kind contributions that are dedicated to supporting that school's film/video and digital media programs. The data of contributions for CY2020 Is \$126,916

Recipients	Amount					
James Campbell High	\$12,500.00					
Kainalu Elementary School	\$66,057.83					
Kalaheo High School	\$3,000.00					
Kalama Intermediate	\$22,500.00					
Kapiolani Community College	\$1,000.00					
Kihei Charter School	\$3,158.08					
Maui Waena Intermediate School	\$1,000.00					
UH Manoa	\$1,000.00					
University of Hawaii Foundation	\$3,200.00					
Waianae High School	\$13,500.00					
Grand Total	\$126,915.91					

### E. ADMINISTRATION OF CREDIT:

The Hawaii Film Office presently has an Economic Development Specialist VI and Film Office Manager as the two regular full-time employees, who work 60% and 25% respectively on the administration of the credit and are currently working on implementation of the Act 143 changes to tax credit program.

To manage the overall workload of the Film Office, both positions work on the tax credit program part-time, as the other statutory duties of film permit processing and production support comprise the balance of their time. The employees also work part-time on production crisis management, film permits and logistical support, and, together with support of READ and CID, provide analysis of this tax credit to the Legislature and industry

The program and department recommended in response to the Hawaii State Auditor, that <u>a</u> <u>full-time unit of two new employees with accounting and data management skills</u> be added to the division's budget to be on par with other states who manage this level of tax credit program.

Currently, there are no non-state, part-time employees, or contract personnel involved in the management of the motion picture, digital media and film production income tax credit.

# F. **UPDATES**:

No amendments were made in CY2020 to HRS 235-17, the Motion Picture, Digital Media and Film production income tax credit.

### CY 2020 ACTUAL HAWAII EXPENDITURES

Production	Prod. Year	Туре	Total Actual Qualified Hawaii Expenditures	Actual Tax Credit Claim	State Taxes Generated on Estimated Qualified Expenditures	State Tax Forgone	Sales Generated on Estimated Qualified Expenditures	Household Income Generated on Estimated Qualified Expenditures	Actual Oahu Expend.	Actual Neighbor Isle total	ACTUAL Resident Hires	ACTUAL Non-Resident Hires	Total Extra Hires (Hi Res.)	Total Extra Hires ( Res)	TOTAL HIRES	WFD
Prod 1**	2020	Feature Film	\$ 11,748,803.98	\$ 2,349,760.80	\$ 1,268,870.83	\$ 185,631.10	\$ 20,325,430.89	\$ 4,699,521.59	11,748,803.98	\$ -	183	127	11		31	0 12,500.00
Prod 2***	2020	Television Series	\$ 19,124,591.14	\$ 3,529,606.00	\$ 2,065,455.84	\$ 278,838.87	\$ 33,085,542.67	5 7,649,836.46	19,124,591.14	\$ -	2,366	405	1,670		135 2,77	1 17,653.00
Prod 3***	2020	Television Series	\$ 23,451,677.16	\$ 2,534,165.48	\$ 2,532,781.13	\$ 200,199.07	\$ 40,571,401.49	\$ 9,380,670.86	23,451,677.16	\$ -	3,781	744	3,502		529 4,52	5 12,670.83
Prod 4**	2020	Feature Film	\$ 723,037.00	\$ 144,607.40	\$ 78,088.00	5 11,423.98	\$ 1,250,854.01	\$ 289,214.80	723,037.00	\$ -	550	57	369		- 60	7 1,000.00
Prod 5**	2020	Feature Film	\$ 1,768,489.65	\$ 353,697.93	\$ 190,996.88	\$ 27,942.14	\$ 3,059,487.09	\$ 707,395.86	1,768,489.65	\$ -	31	49	-		. 8	0 13,500.00
Prod 6**	2020	Television Series	\$ 424,100.62	\$ 101,267.94	\$ 45,802.87	\$ 8,000.17	\$ 733,694.07	\$ 169,640.25	95,144.23	\$ 328,956.39	21	12	-		. 3	3 1,000.00
Prod 7	2020	Television Series	\$ 11,002,633.00	\$ 2,750,658.26	\$ 1,188,284.36	\$ 217,302.00	\$ 19,034,555.09	\$ 4,401,053.20		\$ 11,002,633.02	60	236			. 29	6 3,158.08
Prod 8**	2020	Commercial	\$ 54,986.00	\$ 10,997.20	\$ 5,938.49	\$ 868.78	\$ 95,125.78	\$ 21,994.40	54,986.00	\$ -	32	-	-		. 3	2 1,000.00
Prod 9	2020	Television Series	\$ 268,064.00	\$ 64,660.10	\$ 28,950.91	\$ 5,108.15	\$ 463,750.72	\$ 107,225.60	47,118.00	\$ 219,107.00	23	4			. 2	7 1,000.00
Prod 10*	2020	Television Series	\$ 35,733,908.79	\$ 7,146,781.76	\$ 3,859,262.15	\$ 564,595.76		\$ 14,293,563.52	35,733,908.79		1,101	214	583		14 1,31	
Prod 11	2020	Television Series	\$ 1,101,428.84	\$ 264,246.30	\$ 118,954.31	\$ 20,875.46	\$ 1,905,471.89	\$ 440,571.54	222,218.20	\$ 879,210.64	32	16	-		- 4	8 1,500.00
Prod 12	2020	Feature Film	\$ 4,032,883.14	\$ 806,576.63	\$ 435,551.38	\$ 63,719.55	\$ 6,976,887.83	\$ 1,613,153.26	4,032,883.14		209	35			24	
Prod 13*	2020	Feature Film	\$ 1,159,416.00	\$ 289,854.00	\$ 125,216.93	\$ 22,898.47	\$ 2,005,789.68	\$ 463,766.40	-	\$ 1,159,416.00	71	15	7		. 8	6 1,700.00
Prod 14	2020	Television Series	\$ 16,157,643.09	\$ 4,025,302.79	\$ 1,745,025.45	\$ 317,998.92	\$ 27,952,722.55	\$ 6,463,057.24	282,159.65	\$ 15,877,322.42	240	117	105		8 35	7 22,500.00
Prod 15*	2020	Television Series	\$ 374,309.24	\$ 74,861.85	\$ 40,425.40	\$ 5,914.09		\$ 149,723.70	374,309.24	\$ -	42	36	-		. 7	8 1,000.00
Prod 16*	2020	Television Series	\$ 814,058.00	\$ 162,811.60	\$ 87,918.26	\$ 12,862.12	\$ 1,408,320.34	\$ 325,623.20	814,058.00	\$ -	44	15	-		- 5	9 Coming in 2021
Prod 17*	2020	Feature Film	\$ 202,527.00	\$ 50,631.75	\$ 21,872.92	\$ 3,999.91	\$ 350,371.71	\$ 81,010.80		\$ 202,527.00	36	11			. 4	7 ED Program
		TOTAL	43044377777	C 24 CC0 403 30	6 43 636 366 43	£ 4.040.470.E			00 473 304 40	A 20.000 433 43	0.033	2.002			ros 40.0	130 010 01

Tax Credit 50M Annual Cap \$ 50,000,000.00

TOTAL ACTUAL Tax Credit Claimed in 2020 \$ 24,660,487.78

Tax Credit Remaining \$ 25,339,512.22

Television Series 10 Feature Film 6