

EXECUTIVE CHAMBERS KE KE'ENA O KE KIA'ĀINA

JOSH GREEN, M.D. GOVERNOR KE KIA'ĂINA

### House Committee on Tourism

Thursday, February 2, 2023 10:00 a.m. State Capitol, Conference Room 423 and Videoconference

### In Support of the Intent H.B. No. 442, Relating to Environmental Protection

Chair Quinlan, Vice Chair Hussey-Burdick, and members of the House Committee on Tourism:

The Office of the Governor supports the intent of H.B. No. 442, Relating to Environmental Protection. However, our Office prefers the language in H.B. No. 1051, Relating to Natural Resources Management, for the reasons below and respectfully requests your consideration of that measure.

The impacts on Hawaii's natural resources, consequences of both residents and visitors, is an overarching concern in our State and one of the priorities of this Administration. Both H.B. No. 442 and H.B. No. 1051 recognize that human-induced impacts on our environment, including increased pollution, stress on our natural resources, soil degradation, and natural habitat loss, are cause for great concern and immediate action. For all who live here, Hawaii's natural resources are a vital part of our past and present, but also our future.

It is well recognized that Hawaii residents already contribute to the protection and management of the State's natural resources through taxes, environmental care, subsistence and cultural practices, and the values and practices embodied in the Hawaii State Constitution. However, the State has not yet dedicated enough financial resources to address impacts by visitors. H.B. No. 1051, which was introduced during this regular session, establishes the visitor green fee program, which includes a license and assessment of a visitor green fee on visitors for the usage of Hawaii's state-owned parks, beaches, forests, trials, or other state-owned recreational natural areas. H.B. No. 1051 provides a means of sustained funding for the protection, restoration, regeneration, enhancement, and care of Hawaii's natural and cultural recreational resources.

Testimony of Office of the Governor H.B. No. 442 February 2, 2023 Page 2

While H.B. No. 442 and other measures before your Committee on Tourism may be of similar intent to H.B. No. 1051, we respectfully request your Committee's consideration of H.B. No. 1051, which has been vetted by the Department of the Attorney General and Department of Land and Natural Resources. H.B. No. 1051 is a commitment and an undertaking to ensure responsible and caring stewardship of Hawaii's natural resources so that residents and visitors to our State can reap and enjoy the natural resources that make Hawaii so valued.

Thank you very much for the opportunity to provide testimony on this measure.



### TESTIMONY OF THE DEPARTMENT OF THE ATTORNEY GENERAL THIRTY-SECOND LEGISLATURE, 2023

**ON THE FOLLOWING MEASURE:** H.B. NO. 442, RELATING TO ENVIRONMENTAL PROTECTION.

### **BEFORE THE:**

HOUSE COMMITTEE ON TOURISM

DATE:	Thursday, February 2, 2023	ME:	10:00 a.m.
LOCATION:	State Capitol, Room 423		
TESTIFIER(S	): Anne E. Lopez, Attorney Genera Daniel A. Morris	ıl, or	

Chair Quinlan and Members of the Committee:

The Department of the Attorney General supports the intent and purpose of this bill, but we have legal concerns and provide the following comments.

The purpose of the bill is to establish, within the Department of Land and Natural Resources, a visitor green fee program to collect a fee from non-Hawaii residents and issue licenses to allow visitors to visit state parks, beaches, forests, hiking trails, or other natural areas on state land. The bill establishes a civil penalty in the form of a fine for not paying the green fee, although implementation of the penalty provisions are delayed for a period of 5 years.

A visitor impact fee special fund is established for the fees collected. An environmental legacy commission will be established to guide and approve disbursements from the special fund, including disbursements to state agencies, counties, and qualified nonprofit organizations.

The special fund may be used for projects that provide "protection, restoration, and enhancement of the State's natural resources"; that increase "resilience of state-owned natural resources"; or that advance the "State's ability to protect natural resources through the establishment, stability and growth of a green work force" (page 14, lines 3-9).

Because this bill distinguishes between residents and non-Hawaii residents, it may be subject to challenges under various provisions of the United States Constitution, including the First Amendment, the Priviliges and Immunities Clause, the Commerce Testimony of the Department of the Attorney General Thirty-Second Legislature, 2023 Page 2 of 3

Clause, and the Equal Protection Clause. However, the recreational nature of the State-owned resources that are subject to the licensing requirement increases the likelihood it can withstand constitutional scrutiny because federal courts have already addressed these challenges and upheld nonresident fees for other purely recreational activities. *See Daly v. Harris*, 215 F. Supp. 2d 1098 (D. Haw. 2002), *aff'd*, 117 Fed. Appx. 498 (9th Cir. 2004) (upholding nonresident parking fees at Hanauma Bay).

Even if fundamental rights are not affected, the United States Constitution still requires that there be a rational basis for the distinction between residents and nonresidents, which includes a reasonable nexus between the problems caused by nonresidents and the remedies sought to be achieved by the adminstrataion and enforcement of the program. *Id.* at 1117-18. This bill raises concerns because there are few constraints on the areas of state land that are subject to the licensing requirement and because of the breadth of permissible uses for the funds. This bill does not provide for site-specific designations of particular recreational areas and it authorizes the environmental legacy commission (not the Board of Land and Natural Resources), to disburse funds for some purposes that are only tangentially related to the impacts caused by nonresidents. For example, funds from the special fund may be used for the establishment of a "green work force." The relationship between the impacts of nonresidents on Hawaii's natural resources and a green work force may be viewed as attenuated.

In addition to these constitutional concerns, section 37-52.3, HRS, provides that a special fund must have uses with a clear nexus between the benefits sought and the charges made upon the nonresident users. And Hawaii courts have held that fees can only be used for the purposes for which they were collected. *State v. Medeiros*, 89 Hawai'i 361, 366 (1999) (distinguishing a fee from a tax).

For these reasons, the green fee program should have a strong relationship between the harms associated with impacts of nonresidents and the uses of the funds held in the visitor green fee special fund.

To address these concerns, the Department of the Attorney General suggests that this Committee compare and contrast this bill with H.B. No. 1051, Relating to

Testimony of the Department of the Attorney General Thirty-Second Legislature, 2023 Page 3 of 3

Natural Resources Management, which is very similar to H.B. No. 1162, but is more narrowly tailored. For example, H.B. No. 1051 provides that the site-specific areas subject to the license requirement will be set by rule, which will allow the program to target areas most frequented by tourists. H.B. No. 1051 also more narrowly defines the uses for moneys in the special fund to emphasize the relationship between the impacts of nonresidents on natural resources and the permissible uses for the special fund. The permissible uses allowed by H.B. No. 1051 are more focused on environmental projects associated with visitor impacts. The more narrowly tailored H.B. No. 1051 addresses our constitutional and legal concerns and increases the chance of success for this important program to address visitor impacts.

Thank you for the opportunity to make comments.

#### LATE \*Testimony submitted late may not be considered by the Committee for decision making purposes

JOSH GREEN, M.D. GOVERNOR | KE KIA'ÄINA

SYLVIA LUKE LIEUTENANT GOVERNOR | KA HOPE KIA'ÄINA





### STATE OF HAWAI'I | KA MOKU'ĀINA 'O HAWAI'I DEPARTMENT OF LAND AND NATURAL RESOURCES KA 'OIHANA KUMUWAIWAI 'ĀINA

P.O. BOX 621 HONOLULU, HAWAII 96809

Testimony of DAWN N. E. CHANG Chairperson

# Before the House Committee on TOURISM

Thursday, February 2, 2023 10:00 AM State Capitol, Conference Room 423, Via Videoconference

### In consideration of HOUSE BILL 442 RELATING TO ENVIRONMENTAL PROTECTION

House Bill 442 proposes to establish a visitor green fee program to be administered by the Department of Land and Natural Resources (Department), a visitor green fee special fund, and an environmental legacy commission. The bill also proposes to appropriate funds for the establishment of the environmental legacy commission and a strategic plan. The Department supports the intent of this measure and offers the following comments.

Hawai'i's natural and cultural resources provide our drinking water and sustain all life on our islands, are huge economic assets and prime attractions of our tourism industry, and support the well-being, health, and identity of our communities. A University of Hawai'i study examined the various services provided by O'ahu's Ko'olau forests - including drinking water recharge, flood prevention, water quality, carbon storage, biodiversity, cultural, aesthetic, recreational, and commercial values. These services were calculated to have a net present value of between \$7.4 and \$14 billion. Coral reefs – the first line of defense to large ocean swells - annually protect \$836 million in averted damages to property and economic activity in Hawai'i. Despite the value of our forests and oceans, Hawai'i invests less than 1% of the total state budget into maintaining these assets.

The establishment of green fees in several other tourism-focused economies has allowed places like the Republic of Palau, Galapagos Islands, New Zealand, and the Maldives to allow greater investment in their natural resources - reducing the overall impact of tourism on their environments, improving the quality of visitor experiences, and supporting community stewardship of these special places. Visitors and many residents do not mind paying a green fee because they know it goes back to caring for the beautiful places and resources they have come to enjoy. For example, State Parks executed a parking and entry fee increase

DAWN N.S. CHANG CHAIRPERSON BOARD OF LAND AND NATURAL RESOURCES COMMISSION ON WATER RESOURCE MANAGEMENT

> LAURA H.E. KAAKUA FIRST DEPUTY

M. KALEO MANUEL DEPUTY DIRECTOR - WATER

AQUATIC RESOURCES BOATING AND OCEAN RECREATION BUREAU OF CONVEYANCES COMMISSION ON WATER RESOURCE MANAGEMENT CONSERVATION AND COASTAL LANDS CONSERVATION AND RESOURCES ENFORCEMENT ENGINEERING FORESTRY AND WILDLIFE HISTORIC PRESERVATION KAHOOLAWE ISLAND RESERVE COMMISSION LAND STATE PARKS for out of state visitors during the pandemic in 2020. This action, coupled with the return of the visitor industry, contributed to a substantial increase in special fund revenue to address decades of deferred repair and maintenance at State Parks across the State. The fee increase was modest and the out of state visitor is accustomed to paying fees at other municipal, State and National Parks. Additionally, when the visitor learns the parking and entry revenue is specifically reinvested in State Park management, they are supportive.

In 2001, the Department conducted a study to determine Hawai'i's willingness to support increased funding for watershed protection. Respondents were presented with various means by which the increased funds could be raised (general funds, taxes, or fees). A majority supported the use of environment-related taxes (7.4 out of 10), or a visitor-related tax (8.0 out of 10). Palau adds a green fee to all airline passengers leaving the island state and adds the funds to an environmental management fund. Palau, New Zealand, and Maldives have not experienced a decline in visitors due to their green fees.

The establishment of a green fee is an important piece to closing the gap between existing and needed funding for the management of Hawai'i's natural resources. Any green fee along with innovative financing mechanisms such as carbon offsets for reforestation and improved forest management would move Hawai'i forward in addressing climate change and mitigating the impacts of Hawai'i's tourism economy. A green fee program would bolster the State's existing investments in natural resource management, protect public trust resources, and help fill Hawai'i's conservation funding gap. The Department notes that the Administration has submitted a Visitor Green Fee bill (House Bill 1051/Senate Bill 1349) which includes the Departments preferred language. The Department applauds the introducers of this measure, and respectfully prefers the programs and language proposed in the administrative bills.

However, if this measure proceeds, the Department respectfully requests that positions be added to this bill to ensure the effective implementation of the program including two (2) FTE Program Specialists one (1) Office Assistant, one Clerk V and one (1) Accountant.

Mahalo for the opportunity to testify on this measure.





Hawai'i Convention Center 1801 Kalākaua Avenue, Hondulu, Hawai'i 96815 kelepona tel 808 973 2255 kelepa'i fax 808 973 2253 kahua pa'a web hawaiitourismauthority.org Governor

John De Fries Resident and Chief Executive Officer

Statement of JOHN DE FRIES Hawai'i Tourism Authority before the COMMITTEE ON TOURISM

February 2, 2023 10:00 a.m. State Capitol Conference Room 423 & Videoconference

### In consideration of HOUSE BILL NO. 442 RELATING TO ENVIRONMENTAL PROTECTION

Aloha Chair Quinlan, Vice Chair Hussey-Burdick, and members of the Committee on Tourism,

The Hawai'i Tourism Authority (HTA) appreciates the opportunity to offer comments in support of the intent of HB442, to collect fees to fund the protection, restoration, enhancement, care, and increased resilience of Hawai'i's natural and outdoor recreational resources.

The ethic of mālama – care and stewardship – is the core of our visitor education efforts. HTA's work is framed by four interacting strategic pillars: Natural Resources, Hawaiian Culture, Community, and Branding – the last of which is dependent upon the strength of the first three.

Hawai'i's environment is a treasure, and it is our collective kuleana to protect it for the generations to come. Fulfilling that responsibility takes funding. We agree with the intent of this legislation as it is in alignment with our Strategic Plan priorities in the Natural Resources pillar, as well as action items in our community-generated Destination Management Action Plans.

We have consistently been supportive of site-specific user fees as our preferred model, but no matter the model this Legislature decides upon to facilitate visitor contributions to the care of our natural resources, we advocate the reinvestment of those collections into improving the experience for kama'āina and visitors alike at public parks and trails.

We support the intent of HB442, stand ready to assist in educating visitor industry stakeholders and visitors, and defer to our colleagues at the Department of Land and Natural Resources on matters related to the implementation of this measure.

Mahalo for the opportunity to provide these comments.



Testimony of Lisa H. Paulson Executive Director Maui Hotel & Lodging Association

House Committee on Tourism House Bill 442: Relating to Environmental Protection February 2, 2023, 10:00 am Conference Room 423

The Maui Hotel & Lodging Association (MHLA) is the legislative arm of the visitor industry for Maui County. We represent over 180 property and allied business members, and 22,000 employees. **MHLA would like to offer comments for House Bill 442,** which establishes a visitor green fee program that requires that visitors purchase a license which is valid for one year for the use of a state park, beach, state-owned forest, hiking trail on state-owned land, or other state-owned natural area, to be administered by the department of land and natural resources. Establishes a visitor green fee special fund, into which shall be deposited fees, penalties, appropriations, and gifts and donations for the program. Establishes an environmental legacy commission, which shall be responsible for allocating disbursements and awarding grants from the visitor green fee special fund for the protection, restoration, enhancement, care, and increased resilience of Hawaii's natural and outdoor recreational resources. Appropriates fund for the establishment of the environmental legacy commission and a strategic plan.

<u>Green fees</u> typically are applied flatly to all visitors, while <u>impact fees</u> are applied for the use of an attraction or natural resource to offset the impact created by the visitor to that specific place. MHLA wants to ensure that any impact fee remains separate from any general governmental fund and that these funds must be used to protect, rehabilitate, and improve the resource at which it was collected. This will guarantee that our natural resources will retain their beauty and health.

While the proposed measure does establish the Visitor Green Fee Special Fund and the Environmental Legacy Commission to allocate these funds, we feel that clearer language is needed. In future drafts, MHLA would like to see language that guarantees funds will be protected from deposit into the State's General Fund and a framework to allocate the monies to the State parks most in need.

Thank you for the opportunity to provide this testimony.



2/2/2023

TOU Committee Hawai'i State Capitol Honolulu, Hawai'i 96813

Dear Chair Quinlan, Vice Chair Hussey-Burdick, and Members of the Committee on Tourism,

### **Position: Support HB442**

The Surfrider Foundation is a national nonprofit organization dedicated to the protection and enjoyment of our ocean, waves, and beaches. Surfrider maintains a network of over 150 chapters and academic clubs nationwide, including 4 chapters in the Hawaiian Islands. The Surfrider Foundation focuses on many aspects of the environment such as coastal protection, plastic pollution, and water quality.

The Surfrider Foundation, Hawai'i region, is testifying in **strong support of HB442**, which would establish a visitor green fee program administered by the Department of Land and Natural Resources (DLNR), establish an oversight commission to guide the use of funds, and distribute funds to implement solutions for State and community programs working to restore our natural and cultural resources.

Our beaches, parks, reefs, forests, hiking trails, and other natural resources are paramount to sustaining our way of life and, similarly, our economic engine. These resources are intertwined with our visitor sector, as the tourism economy depends on Hawai'i's iconic natural resources. However, our home is facing escalating visitor impacts, climate change, and localized threats to our ecosystems. Hawai'i currently only invests \$9 per tourist back in the environment, and less than 1% of the state budget goes towards conservation. We currently face an estimated conservation funding gap of \$360 million per year.

HB442 would establish an innovative funding stream to support the critical conservation efforts needed to maintain Hawai'i as a healthy, sustainable region for future generations to enjoy, as well as a visitor destination. A transformational investment in Hawai'i's natural resources through a visitor green fee program provides a pathway to build environmental and economic resilience for our local communities and our visitor industry. Green fee models have successfully been implemented at visitor destinations across the world, particularly in other island communities such as Palau, the British Virgin Islands, Maldives, Bali, El Nido, the Galapagos, Mentawais, and the Balearic Islands.<sup>1</sup>

For the past few years, the Surfrider Foundation has been involved in Hawai'i's green fee efforts. Building on the success of the natural resources allocation of the Honolulu Transient Accommodation Tax passing in 2021, we're excited to have the opportunity to testify. Thank you for your consideration of this testimony in support of HB442, submitted on the behalf of the Surfrider Foundation's 4 Chapters in Hawai'i and all of our members who live in the state and visit to enjoy the many coastal recreational opportunities offered by all of the islands' coastlines.

Sincerely,

Camile Cleveland Volunteer Policy Coordinator Surfrider Foundation, Oʻahu Chapter

<sup>&</sup>lt;sup>1</sup> GREEN PASSPORT - Innovative Financing Solutions for Conservation in Hawai'i, Conservation International, 2019



## Sign-on Letter in Support of Hawai'i Green Fee HB442

January 30th, 2023

Aloha Chair Quinlan, Vice Chair Hussey-Burdick, and Members of the Committee,

The organizations shown above and listed below are writing **in support of legislation to create a visitor impact fee program** that provides resources to conserve, restore, and protect our environment. In order to meet our sustainability goals, invest in climate solutions to protect our State, and close our conservation funding gap, we must generate a funding source that is sustainable for years to come.

This coalition envisions a successful visitor impact fee program that include three key elements: administered by a State agency such as the Department of Land and Natural Resources (DLNR), includes consequential funding toward our environment of at least \$360 million per year, and includes a community grant program to scale the impact of our local community-based organizations working to protect and restore Hawai'i's natural resources.

There is a critical need for additional and scaled revenue to protect, restore, and enhance Hawai'i's irreplaceable natural resources, including our oceans, reefs, beaches, forests, and streams. While our visitor industry plays a substantial role in our State economy, the 10 million visitors to our islands each year exact a heavy toll on our natural resources. These resources are invaluable to the livelihoods of our local residents and integral drivers of our statewide economy as well as our visitor industry. **This is why over two-thirds of Hawai'i voters support implementing a visitor green fee to fund the protection of natural and cultural resources**.

Hawai'i's total conservation funding gap has been estimated at \$360 million annually. These unfunded programs protect the watersheds that generate our islands' only source of fresh drinking water, the reefs that protect more than \$830 million worth of coastal infrastructure each year and generate \$13.4 million annually in local fisheries benefits, and other critical natural resources that provide priceless economic, recreational, and cultural values to residents and visitors to our islands. The visitor green fee funding

hawaiigreenfee.org



priorities we support include: scaling a green workforce for local residents, protecting and restoring our marine and terrestrial resources, implementing nature-based solutions to adapt and mitigate against the increasing impact of the climate emergency, and increasing the health and resilience of places trafficked by residents and visitors.

A visitor impact fee program presents an opportunity to finance the protection and restoration of these irreplaceable natural and cultural resources, create hundreds of jobs for local residents, meet the local needs of our home, and secure a healthy environment for future generations. With an estimated 10 million visitors annually, a \$50 per visitor green fee could generate \$500 million in conservation revenue each year.

A transformational investment in Hawai'i's natural resources through a visitor green fee program provides a pathway to build environmental and economic resilience for our local communities and our visitor industry. By investing in our environment today, we can ensure that residents and visitors are able to enjoy our incomparable natural environment and island lifestyle for decades to come.

These organizations and businesses support taking care of our environment through a visitor green fee so it can continue to nourish and care for us and future generations:

- 1. Conservation International
- 2. Kanu Hawai'i
- 3. Kua'āina Ulu 'Auamo (KUA)
- 4. Kupu
- 5. Surfrider Foundation Hawai'i
- 6. The Nature Conservancy
- 7. Hawai'i Alliance for Community-Based Economic Development (HACBED)
- 8. Sustainable Coastlines Hawai'i
- 9. Blue Planet Foundation
- 10. Hawai'i Reef and Ocean Coalition
- 11. Hawai'i Forest & Trail
- 12. Trust for Public Land
- 13. Hawai'i Alliance for Progressive Action (HAPA)



- 14. Hawai'i Youth Climate Coalition
- 15. Wastewater Alternatives & Innovations (WAI)
- 16. National Tropical Botanical Garden
- 17. Young Progressives Demanding Action
- 18. The Conservationist Collective
- 19. Pono Hawai'i Initiative
- 20. Wild Kids
- 21. Parley for the Oceans
- 22. Resources Legacy Fund
- 23. Malama Pupukea-Waimea
- 24. Hawai'i Land Trust
- 25. Mālama Learning Center
- 26. Papahānaumokuākea Marine Debris Project
- 27. Kuleana Coral Restoration
- 28. Zero Waste Hawai'i Island
- 29. Travel2Change
- 30. Mālama Maunalua
- 31. Kailua Beach Adventures
- 32. Good Food Movement
- 33. Care About Climate
- 34. Protea Zero Waste Store
- 35. Kailua Beach Adventures
- 36. Agripelago
- 37. Native Ecosystem Services
- 38. Delphi Cinema
- 39. Keep it Simple Honolulu
- 40. North Shore Community Land Trust
- 41. Hawai'i Wildlife Fund

Mahalo for your commitment to protecting Hawai'i's priceless natural assets, and please reach out with any questions at aloha@hawaiigreenfee.org.



H A W A I ' I 1164 Bishop St., Ste. 1512 Honolulu, HI 96813 tpl.org

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### TRUST FOR PUBLIC LAND'S TESIMONY IN SUPPORT OF HB 442, HB 1162, and HB 1237 House Committee on Tourism, State Capitol, Rm. 423 Thursday, February 2, 2023, 10:00 a.m.

Aloha Chair Quinlan, Vice-Chair Hussey-Burdick, and Committee Members -

Trust for Public Land (TPL) supports HB 442, HB 1162, and HB 1237 – all propose to establish a visitor impact fee or funds, the revenues of which would be used to care for our precious natural and cultural resources.

Although Hawai'i's natural and host culture attracts over 10 million visitors a year in non-pandemic times, the State's management and protection of cultural and natural resources is sorely underfunded -- receiving less than 1% of the state's annual budget. DLNR struggles to manage a tremendous kuleana – its Natural Area Reserves, Forest Reserves, parks, trails, historic sites and monuments, and unencumbered state land. Hawai'i suffers from a significant conservation funding gap <u>estimated at \$360 million annually</u>. Meanwhile – coral reefs are dying, trails are overcrowded, cultural sites are being damaged, parks are deteriorating, watersheds are threatened, and fish stocks are declining. Residents feel overwhelmed by the overuse of and damage to the special places they and their families once enjoyed, and to which many families have genealogical connections.

With an estimated 10 million tourists visiting our islands annually in non-pandemic times, a \$50 per person green fee could generate \$500 million in conservation revenue each year, creating local green jobs and protecting Hawai'i's irreplaceable natural and cultural resources, including the forested watersheds that generate the islands' only source of fresh drinking water and the reefs that protect more than \$830 million worth of coastal infrastructure each year, according to a USGS report.

Last year, a 2022 survey conducted by FM3 (95% confidence level), found that Hawai'i voters overwhelmingly agree that tourists should pay their fair share to maintain and manage natural and cultural resources. Fully 88% of voters – nearly 9 out of 10 – agree with this assertion and nearly two-thirds (63%) "strongly agree." The survey also found two thirds of Hawai'i voters support a \$50 per person "green fee" for visitors who use state and county beaches, parks and trails to fund programs to protect and restore land, water, wildlife and cultural resources impacted by tourism.

Mahalo for this opportunity to testify. I apologize that I will not be able to attend the hearing in person or virtually due to a scheduling conflict.

tha Hone

Lea Hong. Associate Vice-President Hawai'i State Director Edmund C. Olson Trust Fellow Trust for Public Land



Tel (808) 537-4508 Fax (808) 545-2019 nature.org/HawaiiPalmyra

### Testimony of The Nature Conservancy Supporting HB 442, Relating to Environmental Protection.

Committee on Tourism February 2, 2023, 10:00 am Conference Room 423 and via Videoconference

Aloha Chair Quinlan, Vice Chair Hussey-Burdick, and Members of the Committee:

The Nature Conservancy (TNC) supports HB 442, Relating to Environmental Protection, which establishes a visitor green fee program that requires that visitors purchase an annual license for the use of a state park, beach, state-owned forest, hiking trail on state-owned land, or other state-owned natural area, to be administered by the department of land and natural resources (DLNR). It establishes a visitor green fee special fund and an environmental legacy commission, which shall be responsible for allocating disbursements and awarding grants from the visitor green fee special fund for the protection, restoration, enhancement, care, and increased resilience of Hawai'i's natural and outdoor recreational resources. The bill appropriates fund for the establishment of the environmental legacy commission and a strategic plan.

HB 442 would establish an innovative funding stream to support the critical conservation efforts needed to maintain Hawai'i as a healthy, sustainable home for future generations, as well as a world-class visitor destination. Our natural resources sustain our way of life, feed our families, and drive our local economy. Although Hawai'i's natural beauty is a top tourist attraction, conservation efforts receive less than 1% of the state's annual budget. A visitor green fee could help close Hawai'i's conservation funding gap, which has been estimated at \$360 million annually.

Hawai'i's people and natural resources are being directly affected by climate change. We are experiencing increased flooding, coastal erosion, sea level rise, coral bleaching, loss of native forest, rising temperatures, increased threats of extinction for endangered species, and other impacts from the changing climate. DLNR and organizations like TNC are working to protect and restore our islands' critical natural resources. Additional funding is needed to maintain and increase the pace and scale of these conservation efforts to offset the growing impacts from climate change. The visitor green fee established in HB 442 would allow for more sustained funding to scale efforts and address our conservation needs while supporting the development of green jobs to conserve and manage our natural resources without increasing fees or taxes on residents.

A July 2020 poll of Hawai'i residents showed strong public support for an array of actions to make the islands more resilient, many of which could be supported by HB 442. Three-quarters or more supported restoring forest areas to reduce fire risk and provide water and wildlife habitat. Seven in ten support preventing the spread of invasive species, while two-thirds support restoring wetlands

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The Nature Conservancy, Hawai'i and Palmyra January 31, 2023 Page 2

for flood protection. Majorities also support managing forests and soil to capture carbon, as well as preventing the spread of deadly diseases as the climate warms.<sup>1</sup>

We also support the Environmental Legacy Commission established under the bill. It will provide important input from a wide variety of stakeholders in the visitor impact fee and fund, and transparency and accountability in how the funding is spent.

A transformational investment in Hawai'i's natural resources through a visitor green fee program and special fund is necessary to build environmental and economic resilience for our local communities and our visitor industry. By investing in our environment today and into the future, we can ensure that residents and visitors are able to enjoy our incomparable natural environment and island lifestyle for generations to come.

Mahalo for the opportunity to support HB 442.

The Nature Conservancy of Hawai'i and Palmyra is a non-profit organization dedicated to the preservation of the lands and waters upon which all life depends. The Conservancy has helped protect more than 200,000 acres of natural lands in Hawai'i and Palmyra Atoll. We manage 40,000 acres in 13 nature preserves and work in over 50 coastal communities to help protect and restore the nearshore reefs and fisheries of the main Hawaiian Islands. We forge partnerships with government, private parties, and communities to people.

<sup>&</sup>lt;sup>1</sup> Ward Research and Fairbank, Maslin, Maullin, Metz & Associates (FM3) completed a survey of Hawai'i residents to assess their views on a range of environmental issues. From June 11-July 3, 2020, Ward Research completed 724 telephone interviews (on both landlines and cell phones) with randomly selected adults in Hawaii. The margin of sampling error for this memo is +/-3.5% at the 95% confidence level; margins of error for population subgroups within the sample will be higher. Due to rounding, not all totals will sum to 100%. The study was funded by The Nature Conservancy. A memo summarizing poll results is available upon request.

## LEGISLATIVE TAX BILL SERVICE

# **TAX FOUNDATION OF HAWAII**

126 Queen Street, Suite 305

Honolulu, Hawaii 96813 Tel. 536-4587

### SUBJECT: MISCELLANEOUS, Visitor Green Fee Program

BILL NUMBER: HB 442, SB 658

# INTRODUCED BY: HB by LOWEN, COCHRAN, GANADEN, HUSSEY-BURDICK, KAPELA, KITAGAWA, LAMOSAO, MARTEN, MIZUNO, NAKASHIMA, PERRUSO, QUINLAN, TAKAYAMA, TAM, TARNAS, TODD; SB by GABBARD

EXECUTIVE SUMMARY: Establishes a visitor green fee program that requires that visitors purchase a license which is valid for one year for the use of a state park, beach, state-owned forest, hiking trail on state-owned land, or other state-owned natural area, to be administered by the department of land and natural resources. Establishes a visitor green fee special fund, into which shall be deposited fees, penalties, appropriations, and gifts and donations for the program. Establishes an environmental legacy commission, which shall be responsible for allocating disbursements and awarding grants from the visitor green fee special fund for the protection, restoration, enhancement, care, and increased resilience of Hawai'i's natural and outdoor recreational resources. Appropriates funds for the establishment of the environmental legacy commission and a strategic plan. Requires annual reports to the legislature on the progress of the program.

SYNOPSIS: Adds a new part to chapter 171, HRS, to define the program.

Under the program, visitors shall pay a visitor green fee to obtain a license to use a state park, beach, state-owned forest, hiking trail on state-owned land, or other state-owned natural area. Visitor green fees collected shall be deposited in the newly established visitor green fee special fund. Revenues collected under the program shall be allocated to protect, restore, and manage natural and cultural resources.

Prohibits any visitor who is fifteen years of age or older to visit a state park, beach, state-owned forest, hiking trail on state-owned land, or other state-owned natural area without first obtaining a green fee license. DLNR is tasked with establishing convenient opportunities for visitors to pay the visitor green fee and be issued a license, including through a mobile application and an internet website. DLNR may also establish a separate retail license program to enable retail establishments and nonprofit organizations to sell licenses.

The initial visitor green fee shall be \$50 per person and the license purchased shall be good for one year. DLNR may, once every five years, adjust the fee to account for inflation.

DLNR is to place signs at state parks, beaches, state-owned forests, trailheads on state-owned land, and other state-owned natural areas to inform visitors of the requirement to pay a visitor green fee and obtain a license.

Re: HB 442 Page 2

The bill also establishes an Environmental Legacy Commission to guide and approve DLNR's disbursement of green fee revenues out of the special fund. The fund may be used for one or more of the following purposes:

(1) Use by the department for the completion and implementation of the visitor green fee strategic plan;

(2) Use by state agencies, including the department, for projects that help to offset adverse environmental impacts caused by visitors or ensure that the State's natural resources are maintained for continued use by licensees, or both, including projects that:

(A) Directly restore, enhance, and protect in perpetuity natural resources and the State's unique and fragile ecological status;

(B) Protect, restore, or enhance terrestrial or marine natural resources;

(C) Increase the resilience and adaptation of Hawaii's natural resources with environmentally beneficial strategies to reduce the adverse impacts of climate change, including coastal erosion, sea level rise, damage to reefs, ocean acidification, coral bleaching, damage to land resources, and other impacts; or

(D) Remove and control invasive species and propagate and plant native species; or

(3) Providing grants to nonprofit organizations or local governments or for costmatching for federal grants; provided that grants to nonprofit organizations shall constitute at least twenty-five per cent, but not exceed fifty per cent, of fee revenue annually. In awarding grants, the commission shall prioritize projects that promote at least one of the following:

(A) Nature-based solutions to environmental and climate issues that impact the State;

(B) Significant protection, restoration, and enhancement of the State's natural resources;

(C) Increased resilience of state-owned natural resources used by licensees; or

(D) The State's ability to protect natural resources through the establishment, stability, and growth of a green work force.

EFFECTIVE DATE: Upon Approval, but the appropriations in the bill take effect on July 1, 2023.

STAFF COMMENTS: This fee may be subject to challenge as unconstitutional. The Privileges and Immunities Clause of the U.S. Constitution requires that "The Citizens of each State shall be entitled to all Privileges and Immunities of Citizens in the several States." Although it has been held that a state may treat out-of-state residents differently in some situations, such as in granting licenses for recreational hunting, *Baldwin v. Fish & Game Commission of Montana*, 436 U.S. 371 (1978), the Court indicated that the result may be different when the nonresident is not given

Re: HB 442 Page 3

access to any part of the State to which they may seek to travel. *Id.* at 388. This is because the Court has recognized that the Constitution protects the right of citizens of the United States to travel freely throughout the land.

"We are all citizens of the United States," the Court stated in *Crandall v. Nevada*, 75 U.S. 35 (1867), "and as members of the same community must have the right to pass and repass through every part of it without interruption, as freely as in our own states. And a tax imposed by a state for entering its territories or harbors is inconsistent with the rights which belong to citizens of other states as members of the Union and with the objects which that Union was intended to attain. Such a power in the states could produce nothing but discord and mutual irritation, and they very clearly do not possess it."

Other recent cases in the federal system have sustained the power of government to charge a user fee whose proceeds are dedicated to protect and preserve the natural attraction for which the user fee was charged (Hanauma Bay, for example). And the Hawaii Supreme Court in *State v. Medeiros*, 89 Haw. 361, 973 P.2d 736 (1999), held that the following test would be applied to distinguish between a user fee and a tax: "whether the charge (1) applies to the direct beneficiary of a particular service, (2) is allocated directly to defraying the costs of providing the service, and (3) is reasonably proportionate to the benefit received." 89 Haw. at 367, 973 P.2d at 742.

Applying this test, the proposed visitor green fee looks more like a tax. Although the green fee is collected in a special fund, it is collected from visitors regardless of how many natural attractions the visitor visits. The uses to which the money in the fund can be put are broad and varied, and are not limited to the care and upkeep of natural attractions visited by tourists.

For these reasons we are concerned that the State is without power to limit access of visitors to places where residents are allowed.

We also note some incongruities in the definition of "resident" offered in the bill. The bill calls a person a resident if that person filed a Hawaii tax return; nonresidents file Hawaii tax returns too. The bill also allows a person to be classified as a resident if they have a utility bill or similar document showing a Hawaii address; the Hawaii address could be that of a second or third home.

Digested: 1/31/2023



National Tropical Botanical Garden

# Testimony in Support of HB442 Committee on Tourism

Aloha Chair Quinlan, Vice Chair Hussey-Burdick, and Members of the Committee,

My name is Janet Mayfield and I am the CEO and Director for National Tropical Botanical Garden (NTBG). I am testifying in strong support of HB442, which would establish a green fee program. At NTBG we are committed to the perpetuation of Hawai'i's irreplaceable plants. Native plants are at the very foundation of our ecosystems, the livelihoods of our communities, and the lifeblood of culture. But they are under immense threat. Already drastically reduced across the pae 'āina, every pressure increases the chance that these plants will disappear forever. The lives of future generations depend on our collective efforts to reverse the tide for Hawai'i's cherished plant species.

While the visitor industry is a major component of our economy, bolstering our own nonprofit's revenue stream to support conservation, visitation can significantly impact the health and wellbeing of native plant populations, and ultimately, entire ecosystems. As visitation increases in Hawai'i, so do the risks: the potential for more invasive species introduced, the spreading of pathogens like Rapid 'Ōhi'a Death, drastic erosion in our wildlands, increased plant poaching, and more. That is why we believe in a visitor green fee, one that would scale needed conservation resources with visitation.

On the frontlines, we know first-hand how expensive and challenging conservation is. Because of our dedication and expertise, we also know how to make the most of limited resources. Funding provided by a visitor green fee to organizations like ours would critically power conservation efforts across Hawai'i.

The visitor industry can transform. Visitors can learn to mālama Hawai'i and be part of the solution for our imperiled ecosystems. That is a message we instill with visitors at our botanic gardens on Kaua'i and Maui. A visitor green fee is a pivotal part of this transformation. Rather than a penalty, it is an invitation to care for the intertwined natural and cultural resources that sustain us.

We urge the committee to pass a visitor green fee program this session to grow a brighter tomorrow for Hawai'i's ecosystems and communities.

Sincerely,

field

Janet Mayfield, CEO and Director



February 2, 2023

Representative Sean Quinlan Chair of the Committee on Tourism Representative Natalia Hussey-Burdick Vice-Chair of the Committee on Tourism

### **RE: Testimony in Support of HB 442, Relating to Environmental Protection**

Aloha Chair Quinlan, Vice Chair Hussey-Burdick and committee members,

On behalf of Resources Legacy Fund (RLF), we are writing in support HB 442, which establishes a visitor green fee program. It also establishes an environmental legacy commission, responsible for awarding grants from the visitor green fee special fund for the protection, restoration, enhancement, care, and increased resilience of Hawai'i's natural resources.

Hawai'i residents overwhelmingly prioritize our collective responsibility to invest in Hawai'i's natural and cultural resources. The state has created programs, but to date failed to invest sufficient resources in collective priorities, such as protecting and restoring reefs, beaches, and forests, removing invasive species, and upgrading cesspools. Until now, the state has not identified adequate funding to protect against the real and increasing impacts of climate change, including increasing flooding, coastal erosion, and sea-level rise. A visitor impact fee offers a net-positive investment solution not only for the environment, but for the economy, as well.

We see an imperative to generate sustained and dedicated funding -- at least \$300 million annually – sufficient to meet the needs of our state's natural and cultural resources. Most importantly, we support funding the right mix of natural and cultural resource projects, community stewardship, and effective implementation of priority programs.

This bill will enable the State of Hawai'i to meet these ongoing and increasing needs and provide a durable funding source that will enable the state to invest hundreds of millions of dollars to protect and restore our natural resources for the enjoyment of present and future generations, while creating jobs for Hawai'i residents.

HB 442 provides a transformative opportunity to protect Hawai'i's magnificent natural resources for present and future generations. We respectfully urge you to approve this important legislation.

Thank you for the opportunity to provide testimony in support of this important bill.

Sincerely, Jocelyn Garovoy Herbert Senior Program Officer, Resources Legacy Fund

### HB-442 Submitted on: 2/1/2023 8:30:17 AM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
John Leong	Kupu	Support	Written Testimony Only

Comments:

Aloha Honorable Committee Members,

Thank you for the opportunity to testify in support of this bill. Kupu, Hawai'i's largest youthfocused conservation nonprofit, strongly supports efforts to better restore and maintain our environment and increase our food and energy self-sufficiency. We support HB 442 as one viable pathway to reduce our state's conservation deficit and otherwise care for our islands.

Please pass HB 442.

LATE \*Testimony submitted late may not be considered by the Committee for decision making purposes.



Testimony of Mufi Hannemann President & CEO Hawai'i Lodging & Tourism Association

> House Committee on Tourism House Bill 442 February 2, 2023

Chair Quinlan, and members of the Committee, mahalo for the opportunity to provide testimony on behalf of the Hawai'i Lodging & Tourism Association, the state's oldest and largest private sector visitor industry organization.

The Hawai'i Lodging & Tourism Association—nearly 700 members strong, representing more than 50,000 hotel rooms and nearly 40,000 lodging workers—have been ardent supporters of the establishment of impact fees at high-traffic sites that are especially impacted by visitors. Our position remains unchanged; we support impact fees that are collected at specific sites so long as the monies generated are used to maintain and improve the site at which they were collected.

We support House Bill 442 and offer several possible amendments for the Committee's consideration.

While we appreciate the language that indicates the collected monies will increase the resiliency of areas being visited by tourists, we feel that this should be a priority and the measure's language should reflect this. We ask that the Committee consider inserting language that makes clear that these monies will not be relegated to any general fund, their expenditure will have a clear nexus to tourism, and they will be used specifically at the site at which they are collected.

Additionally, we would ask that the Committee consider the inclusion of a representative from the private sector tourism industry be included on the proposed Commission.

### For these reasons, HLTA supports House Bill 442.

Mahalo for the opportunity to offer these comments.

### <u>HB-442</u>

Submitted on: 2/1/2023 1:36:25 PM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Sandy Ward	Hui o Ho`ohonua 501(c)3	Support	Written Testimony Only

Comments:

I am writing to urge you to pass HB422. As a community non-profit engaged in restoration and education in the `Ewa Moku of O`ahu believe that is vital to develop a sustainable funding stream for community-driven resource management without creating an additional burden for Hawaii residents. Tourists impact our resources and should be a part of funding their protection and restoration. Further, the proposed \$50 is a minimal cost to visitors and will not negatively impact tourism.

I would like to add that funding from this source that goes to community organizations like our should be provided in every moku on every island and I'm not sure that the DLNR has the capacity to share funds equitably...I provide some addendum to the bill that addresses this concern.

Mahalo for your consideration

Aloha Chair Quinlan, Vice Chair Hussey-Burdick, and Members of the Committee,

My name is Arwen Revere and I'm a high school student from Kailua and a member of the environmental organization Wild Kids, whom I am representing today. Wild Kids is in strong support of HB442. We believe that this green initiative would be extremely beneficial in protecting our environment from the effects of tourism. Hawai'i's natural resources are vital to sustaining our way of life and most of our industries, including tourism. Without Hawai'i's iconic natural resources such as our forests and beaches, tourism would drop dramatically. The impacts of visitors, climate change, and localized threats to our ecosystems are becoming extremely destructive. Having an innovative funding stream such as the one suggested in this bill would fund the critical conservation efforts that are needed to support Hawai'i's ecosystems. Wild Kids believes that we need sustainable tactics to protect the islands for future generations to enjoy. This includes the future of industries that depend on Hawai'i as a visitor destination. A visitor green fee program could provide methods to build environmental and economic resilience for our local communities. We believe that this green fee would be highly effective, as we have seen in other island communities such as Palau. Please invest in protecting our environment today, so we can ensure that residents and visitors are able to enjoy it for years to come.

Thank you for hearing our testimony.

Arwen Revere, on behalf of Wild Kids

### HB-442 Submitted on: 1/31/2023 1:16:50 PM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Ashley Lukens	Individual	Support	Written Testimony Only

Comments:

am testifying in strong support of [HB442/HB1162], which would establish a visitor green fee program administered by the Department of Land and Natural Resources (DLNR), establish an oversight commission to guide the use of funds, and distribute funds to implement solutions for State and community programs working to restore our natural and cultural resources.

Hawai'i would greatly benefit from a visitor green fee program. Hawai'i faces unique and escalating impacts from the visitor sector, coupled with the escalating impacts of climate change and localized threats to our native ecosystems. This bill, as it stands, is our most comprehensive pathway to a program that bridges our conservation funding gap, gives back to our communities, and preserves our economic and ecological resources in perpetuity.

In Hawai'i, our natural and cultural resources are irreplaceable, and found nowhere else in the world. The visitor industry, alongside the livelihoods of our communities, are supported by these iconic resources. A visitor green fee program such as the one proposed can finance the conservation of these resources for generations to come. The program as described will also enable our community groups, such as nonprofit organizations and DLNR, to scale the important work already being done to preserve Hawai'i. I urge the committee to pass a visitor green fee program this session, in order to begin the needed restoration for our home as soon as possible.

The success of these programs, including the support of the visitor themselves, is contingent upon effective outreach and transparency of the program. For this reason, I support the visitor green program to include the Environmental Legacy Commission, made up of members from diverse areas of expertise.

I want to thank the committee for hearing this bill and my testimony today. The resources at stake are deeply intertwined with our way of life here, and it has never been more timely to implement a solution such as this one. This bill is a clear pathway to protecting, restoring, and

enhancing Hawai'i for our local communities and the visitors we share it with, for future generations and beyond.

### HB-442 Submitted on: 1/31/2023 2:33:32 PM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Krista Jaspers	Individual	Support	Written Testimony Only

Comments:

Testimony in Support of Bill HB442

Committee on Tourism

Aloha Chair Quinlan, Vice Chair Hussey-Burdick, and Members of the Committee,

My name is Krista Jaspers and I am a freediver, surfer, and ocean swimmer that works in the field of climate change and climate adaptation. I often find myself cleaning the reefs underwater for hours at a time with friends, or going for a sunset walk and picking up trash and microplastics on my favorite beaches. When it rains, some of the places I love become clouded by brown water runoff, which over time causes the destruction of our precious coral reefs. I know many people who devote their days to trying to save everything from the tiniest native land snails to our hundreds of miles of coastlines, but many programs are underfunded and resources are stretched too thin. I am testifying in strong support of HB442, which would establish a visitor green fee program administered by the Department of Land and Natural Resources (DLNR), establish an oversight commission to guide the use of funds, and distribute funds to implement solutions for State and community programs working to restore our natural and cultural resources.

Hawai'i would greatly benefit from a visitor green fee program. Hawai'i faces unique and escalating impacts from the visitor sector, coupled with the escalating impacts of climate change and localized threats to our native ecosystems. This bill, as it stands, is our most comprehensive pathway to a program that bridges our conservation funding gap, gives back to our communities, and preserves our economic and ecological resources in perpetuity.

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The success of these programs, including the support of the visitor themselves, is contingent upon effective outreach and transparency of the program. For this reason, I support the visitor green program to include the Environmental Legacy Commission, made up of members from diverse areas of expertise.

I want to thank the committee for hearing this bill and my testimony today. The resources at stake are deeply intertwined with our way of life here, and it has never been more timely to implement a solution such as this one. This bill is a clear pathway to protecting, restoring, and enhancing Hawai'i for our local communities and the visitors we share it with, for future generations and beyond.

Mahalo for the opportunity to testify,

Krista Jaspers

krista.jaspers@gmail.com

### Testimony in Support of HB442 Committee on Tourism

Aloha Chair Quinlan, Vice Chair Hussey-Burdick, and Members of the Committee,

My name is Harley Didriksen and I did research on the conservation funding gap during my Sustainable Development MA at Hawai'i Pacific University. Due to this research, and my years spend on O'ahu watching our natural resources degrade due to overtourism, I believe a green fee is the best solution forward.

I am testifying in strong support of HB442, which would establish a visitor green fee program administered by the Department of Land and Natural Resources (DLNR), establish an oversight commission to guide the use of funds, and distribute funds to implement solutions for State and community programs working to restore our natural and cultural resources.

Hawai'i would greatly benefit from a visitor green fee program. Hawai'i faces unique and escalating impacts from the visitor sector, coupled with the escalating impacts of climate change and localized threats to our native ecosystems. This bill, as it stands, is our most comprehensive pathway to a program that bridges our conservation funding gap, gives back to our communities, and preserves our economic and ecological resources in perpetuity.

In Hawai'i, our natural and cultural resources are irreplaceable, and found nowhere else in the world. The visitor industry, alongside the livelihoods of our communities, are supported by these iconic resources. A visitor green fee program such as the one proposed can finance the conservation of these resources for generations to come. The program as described will also enable our community groups, such as nonprofit organizations and DLNR, to scale the important work already being done to preserve Hawai'i. I urge the committee to pass a visitor green fee program this session, in order to begin the needed restoration for our home as soon as possible.

The success of these programs, including the support of the visitor themselves, is contingent upon effective outreach and transparency of the program. For this reason, I support the visitor green program to include the Environmental Legacy Commission, made up of members from diverse areas of expertise.

I want to thank the committee for hearing this bill and my testimony today. The resources at stake are deeply intertwined with our way of life here, and it has never been more timely to implement a solution such as this one. Mahalo for the opportunity to testify,

### HB-442 Submitted on: 1/31/2023 6:03:20 PM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Jeanne Herbert	Individual	Support	Written Testimony Only

Comments:

I am in favor of a visitor Green Fee and support this measure over other similar measures because it addresses all aspects of tourism impacts on our natural resources. Just limiting the fee to parks and beach parks (in the other bills) significantly limits the opportunity to raise enough funds to support our tragically underfunded natural resources. Every visitor has an impact on our 'aina. Yes, some people will go to parks and beach parks and they could pay a fee, but what about those staying in hotels or homes and using our precious freshwater resources for drinking, bathing and laundry? Or tour helicopters polluting our air? There are many instances of tourism activities that fall outside of the parks. We have a chance to have a Green Fee that will make a significant impact in Hawai'i. I urge you to support this bill. Mahalo.

### HB-442 Submitted on: 1/31/2023 6:13:32 PM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Alex Filardo	Individual	Support	Written Testimony Only

Comments:

I have been living on Oahu for over 7 years and visited Hawai'i as a child throughout my upbringing. Throughout my life, I have benefited from Hawai'i's natural resources, whether it be from the hikes I went on, the beach parks I frequented, or the natural beauty around me. I would have happily paid an environmental fee to ensure that the beauty I wittnessed would be sustained for generations. It is time visitors start giving back to Hawai'i

To further my point, I work in resource management and marine biology. In my time here in Hawai'i, I have witnessed the degredation of our environment. I would like to see visitor funding go back into what makes Hawai'i a destination in the first place.

### HB-442 Submitted on: 1/31/2023 6:22:57 PM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Shea Petty	Individual	Support	Written Testimony Only

Comments:

Aloha,

I am born and raised on O'ahu and have a deep passion for protecting Hawai'i's native land and culture. Tourism is Hawai'i's largest single source of private capital and our natural resources are the backbone of our visitor industry. Hawai'i's ecosystems are some of the rarest in the world, and also the most vulnerable. Our ability to financially sustain ourselves as a state relies on our ability to protect and perpertuate our natural resources.

Hawai'i currently only invests \$9/tourist back into our environment and less than 1% of our state budget goes to conservation. There is an estimated \$360 million/year conservation funding gap that ought to go towards protecting and restoring our watersheds, reefs, forests, streams, and beaches.

There are Green Fee models and environmental licenses successfully used at visitor destinations around the world. This funding could also provide thousands of sustainable jobs to an economy that MUST start shifting into the environment being our top priority. This legislation is a great step towards not only protecting Hawai'i, but also towards addressing our global climate emergency.

Over 80% of Hawai'i residents believe tourists should be charged a fee for using our natural resources. This is the voice of the people, our legislation should support that.

Mahalo

### HB-442 Submitted on: 1/31/2023 6:45:22 PM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Chipper Wichman	Individual	Support	Remotely Via Zoom

Comments:

Aloha Chair Quinlan, Vice Chair Hussey-Burdick, and Members of the Committee,

My name is Chipper Wichman and I am a resident of Hā'ena Kaua'i and have been involved in conservation of natural and cultural resources for almost 50 years. I am a founding Director of the Hui Maka'āinana o Makana (1999) and just retired as the President of the National Tropical Botanical Garden after working there since 1976.

I am testifying in strong support of HB442, which would establish a visitor green fee program administered by the Department of Land and Natural Resources (DLNR), establish an oversight commission to guide the use of funds, and distribute funds to implement solutions for State and community programs working to restore our natural and cultural resources.

I have long advocated for establishing a green fee to help protect Hawaii's unique resources from the huge number of visitors that come to our islands. We also need a dedicated pool of funding to help Hawaii mitigate climate change and take action that will make us more resilient.

In H $\bar{a}$ 'ena we have been able to implement true regenerative tourism through our partnership with State Parks and the visitors that come there are excited to know that their money is being used to help take care of our ' $\bar{a}$ ina and our community.

HB442 has the ability to replicate this success at a State-wide scale and address the funding gaps we currently are experiencing. Time is running out and we need to make serious investments now to protect our communities, and preserve our economic, ecological and cultural resources for future generations – the visitor green fee envisioned in HB 442 can make that happen!

Take the bold action needed and pass HB442 today!!!

Mahalo for the opportunity to testify,

Chipper Wichman

### HB-442 Submitted on: 1/31/2023 7:52:10 PM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Matthew Geyer	Individual	Support	In Person

Comments:

Aloha Chair Sean Quinlan, Vice Chair Rep. Natalia Hussey-Burdick, Vice Chair

Rep. Daniel Holt, Rep. Nadine K. Nakamura, Rep. Sam Satoru Kong, Rep. Elijah Pierick and Rep. Rachele F. Lamosao

I am testifying in support of HB442

Thank you for taking the time to hear legislation to enact a green fee.

The benefits of keeping this money in Hawaii to preserve our natural environment will be significant.

The creation of good jobs will be significant.

The direct impact of the fee on visitor arrivals will be minimal if any.

However, the overall impact on the visitor industry will be positive, as the reason most folks come to Hawaii is to visit the natural environment here.

It's a win win, please support this measure.

Mahalo

Matt

Hawaii Environmental Change Agents
#### HOUSE OF REPRESENTATIVES THIRTY-SECOND LEGISLATURE, 2023 STATE OF HAWAII

H.B. NO. 447

### A BILL FOR AN ACT

RELATING TO ENVIRONMENTAL PROTECTION.

### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that Hawaii's natural
 resources, including its reefs, oceans, forests, streams,
 estuaries, shorelines, and beaches, provide irreplaceable and
 invaluable benefits to visitors, residents, and the global
 community at large.

6 The Hawaii State Constitution declares that, for the 7 benefit of present and future generations, the State and its 8 political subdivisions shall conserve and protect Hawaii's 9 natural beauty and all natural resources and shall promote the 10 development and utilization of these resources in a manner 11 consistent with their conservation and in furtherance of the 12 self-sufficiency of the State. The Hawaii State Constitution 13 further confirms that all public natural resources are held in 14 trust by the State for the benefit of the people and requires 15 the State and its agencies to protect Native Hawaiian rights, 16 including traditional and customary practices associated with,



and dependent upon, carefully managed and abundant natural
 resources.

The legislature further finds that Hawaii's natural environment faces significant pressure from the heavy use it receives by visitors. Underinvestment in the State's natural resources poses a significant liability to the visitor industry, the stability of natural systems including food systems and water quality, ecosystem services, fisheries, economic resilience, and the health and safety of residents.

10 The legislature also finds that Hawaii's residents 11 contribute to the protection and management of the State's 12 natural resources through taxes, environmental stewardship, 13 subsistence and cultural practices, and values and practices 14 embodied in the state constitution. Nonetheless, escalating 15 visitor impacts and increasing global threats to the State's 16 island ecosystem fuel the need for additional funding mechanisms 17 to protect, restore, sustain, manage, and conserve the State's 18 finite natural resources. The Hawaii tourism authority has 19 identified a regenerative tourism fee as a potential solution. 20 The legislature finds that it is both timely and appropriate to 21 ask visitors who enjoy and reap the benefits of Hawaii's natural



resources to contribute to their protection, care, and
 restoration.

3 The legislature further finds that environmental protection
4 fees, commonly referred to as "green fees", have been
5 successfully implemented at visitor destinations around the
6 world, including the Galapagos Islands, New Zealand, and Palau.

7 The legislature also finds that a permit requirement for
8 visitors who enjoy Hawaii's state parks, beaches, hiking trails
9 on state-owned land, and ecosystems could generate the necessary
10 funding each year to help offset adverse visitor impacts and
11 conserve Hawaii's green infrastructure in perpetuity.

12 Accordingly, the purpose of this Act is to:

13 Establish a visitor green fee program that requires (1)14 visitors to purchase a license that is valid for one 15 year for the use of a state park, beach, state-owned 16 forest, hiking trail on state-owned land, or other 17 state-owned natural area, to be administered by the 18 department of land and natural resources; 19 (2) Establish a visitor green fee special fund, into which 20 shall be deposited fees, penalties, appropriations,

21 and gifts and donations for the program;



1	(3)	Establish an environmental legacy commission
2		responsible for allocating disbursements and awarding
3		grants from the visitor green fee special fund for the
4		protection, restoration, enhancement, care, and
5		increased resilience of Hawaii's natural and outdoor
6		recreational resources;
7	(4)	Appropriate funds for the establishment of the
8		environmental legacy commission and a strategic plan;
9		and
10	(5)	Require annual reports to the legislature on the
11		progress of the program.
12	SECT	ION 2. Chapter 171, Hawaii Revised Statutes, is
13	amended b	y adding a new part to be appropriately designated and
14	to read a	s follows:
15		"PART . VISITOR GREEN FEE PROGRAM
16	§171	-A Definitions. As used in this part:
17	"Com	mission" means the environmental legacy commission.
18	"Fun	d" means the visitor green fee special fund established
19	pursuant	to section 171-E.
20	"Lic	ense" means the license issued pursuant to this part.



Page 4

"Licensee" means a person who is issued a license pursuant
 to this part.

3 "Nonprofit organization" means a private, nonprofit 4 organization with nonprofit status acknowledged by the United 5 States Internal Revenue Service that qualifies under section 6 501(c)(3) of the Internal Revenue Code of 1986, as amended, and 7 has among its charitable purposes the preservation, restoration, 8 management, or interpretation of natural or cultural resources 9 for scientific, historic, educational, recreational, scenic, 10 wildlife, or open space purposes, the protection of the natural 11 environment or biological resources, the preservation or 12 enhancement of wildlife, or the protection or interpretation of 13 Native Hawaiian cultural resources and practices related 14 thereto.

15 "Program" means the visitor green fee program established
16 pursuant to this part.

17 "Resident" means an individual who has:

18 (1) Filed or paid state income taxes for the previous tax19 year; or



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1	(2)	Established domicile in the State, as evidenced by
2		documentation showing the individual's address,
3		including any of the following:
4		(A) A valid Hawaii driver's license;
5		(B) A valid Hawaii state identification card;
6		(C) A valid school identification card; or
7		(D) Any other official document issued to the
8		individual within the last thirty days by a
9		government agency, financial institution,
10		insurance company, or utility company in the
11		State.
12	"Vis	itor" means a person in Hawaii who is not a resident.
13	§171	-B Visitor green fee program; license; signs. (a)
14	There is	established a visitor green fee program to be
15	administe	red by the department. Under the program, visitors
16	shall pay	a visitor green fee to obtain a license to use a state
17	park, bea	ch, state-owned forest, hiking trail on state-owned
18	land, or	other state-owned natural area. Visitor green fees
19	collected	shall be deposited in the visitor green fee special
20	fund esta	blished pursuant to section 171-E. Revenues collected

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under the program shall be allocated to protect, restore, and
 manage natural and cultural resources.

3 (b) Beginning July 1, 2024, it shall be unlawful for any
4 visitor who is fifteen years of age or older to visit a state
5 park, beach, state-owned forest, hiking trail on state-owned
6 land, or other state-owned natural area without first obtaining
7 a license pursuant to this part.

8 (c) The department shall establish convenient
9 opportunities for visitors to pay the visitor green fee and be
10 issued a license, including through a mobile application and an
11 internet website. The department may also establish a separate
12 retail license program to enable retail establishments and
13 nonprofit organizations to sell licenses.

(d) The initial visitor green fee shall be \$50 per person.
(e) The chairperson may adjust the fee by rule no more
than once every five years, by the rate of the consumer price
index change from July 1, 2024, compounded annually, and rounded
to the nearest dollar.

19 (f) A license shall be valid for a three hundred sixty-20 five day period, including the day of issuance.



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(g) The department shall place signs at state parks,
 beaches, state-owned forests, trailheads on state-owned land,
 and other state-owned natural areas to inform visitors of the
 requirement to pay a visitor green fee and obtain a license
 pursuant to this section.

6 (h) The department may adopt rules pursuant to chapter 917 as necessary to effectuate the purposes of this section.

8 **§171-C Penalties**. (a) Any visitor who is fifteen years 9 of age or older who visits a state park, beach, state-owned 10 forest, hiking trail on state-owned land, or other state-owned 11 natural area without first obtaining a license, in violation of 12 section 171-B(b), shall be liable for a civil fine not to exceed 13 Ś ; provided that fines shall not be imposed for a 14 violation of the program until the department has had adequate 15 time, as determined by the department, to educate the public 16 about the program and establish procedures to effectively 17 implement and enforce the program; provided further that the 18 imposition of fines shall begin no more than five years after 19 the effective date of this Act.

20 (b) The civil fine provided by subsection (a) may be21 imposed by the circuit court or by the department after an



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opportunity for a hearing under chapter 91. Imposition of a
 civil fine shall not be a prerequisite to any other penalty or
 injunctive relief ordered by the circuit court.

4 \$171-D Environmental legacy commission; members; powers; duties. (a) There is established within the department the 5 environmental legacy commission to guide and approve the 6 7 department's disbursement of revenues collected under the 8 program and deposited into the fund. The commission shall be 9 established within two years before implementation of the 10 program and before any disbursement from the fund, except for 11 disbursements to establish the commission and develop a visitor 12 green fee strategic plan.

13 (b) The commission shall consist of eleven voting members,14 as follows:

15 (1) Three ex officio members:

16	(A)	The chairperson of the board of land and natural			
17		resources or the chairperson's designee, who			
18		shall serve as the chairperson of the commission;			
19	(B)	The director of the office of planning and			
20		sustainable development or the director's			
21		designee; and			



1		(C)	The chief executive officer of the Hawaii Tourism
2			Authority or the chief executive officer's
3			designee; and
4	(2)	Eigh	t members who shall be recommended by the
5		depa	rtment and appointed by the governor in the manner
6		pres	cribed by section 26-34:
7		(A)	One representative of a nonprofit environmental
8			organization having expertise in the protection,
9			restoration, and care of terrestrial natural
10			resources;
11		(B)	One representative of a nonprofit environmental
12			organization having expertise in the protection,
13			restoration, and care of marine and coastal
14			natural resources;
15		(C)	One representative of a nonprofit environmental
16			organization having expertise in climate change
17			mitigation, adaptation, and resiliency;
18		(D)	One representative of the department working on
19			climate change mitigation, adaptation, and
20			resiliency in the State;



1	(E)	Two representatives from the Native Hawaiian
2		community who have expertise in the protection,
3		restoration, care, and interpretation of Native
4		Hawaiian cultural resources;
5	(F)	One representative between the ages of eighteen
6		and twenty-five years, inclusive, who works or
7		has worked in the field of environmental
8		sustainability or restoration, or both; and
9	(G)	One representative from the private sector
10		working to advance environmental solutions in the
11		State as a locally owned and operated green
12		business.
13	(c) Comm	ission members shall annually elect a chairperson
14	and vice-chair	person of the commission from among its members.
15	(d) A si	mple majority of the members shall establish a
16	quorum.	
17	(e) The	members shall serve without compensation but shall
18	be reimbursed	for expenses, including travel expenses, necessary
19	for the perfor	mance of their duties.
20	(f) The	commission shall:



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1	(1)	Decide how the department will use fund revenues,
2		consistent with the purpose and priorities of the fund
3		set forth in subsection (g);
4	(2)	Make grant determinations pursuant to section 171-F;
5	(3)	Provide guidance to the department based on the
6		expertise of its members and the communities they
7		represent, consistent with the purpose and priorities
8		of the fund set forth in subsection (g); and
9	(4)	Seek to maximize the effectiveness of the program.
10	(g)	The commission shall approve the use of moneys in the
11	fund for	one or more of the following purposes:
12	(1)	Use by the department for the completion and
13		implementation of the visitor green fee strategic
14		plan;
15	(2)	Use by state agencies, including the department, for
16		projects that help to offset adverse environmental
17		impacts caused by visitors or ensure that the State's
18		natural resources are maintained for continued use by
19		licensees, or both, including projects that:



1		(A)	Directly restore, enhance, and protect in
2			perpetuity natural resources and the State's
3			unique and fragile ecological status;
4		(B)	Protect, restore, or enhance terrestrial or
5			marine natural resources;
6		(C)	Increase the resilience and adaptation of
7			Hawaii's natural resources with environmentally
8			beneficial strategies to reduce the adverse
9			impacts of climate change, including coastal
10			erosion, sea level rise, damage to reefs, ocean
11			acidification, coral bleaching, damage to land
12			resources, and other impacts; or
13		(D)	Remove and control invasive species and propagate
14			and plant native species; or
15	(3)	Prov	iding grants to nonprofit organizations or local
16		gove	rnments or for cost-matching for federal grants;
17		prov	ided that grants to nonprofit organizations shall
18		cons	titute at least twenty-five per cent, but not
19		exce	ed fifty per cent, of fee revenue annually. In
20		awar	ding grants, the commission shall prioritize
21		proj	ects that promote at least one of the following:



1	(A)	Nature-based solutions to environmental and
2		climate issues that impact the State;
3	(B)	Significant protection, restoration, and
4		enhancement of the State's natural resources;
5	(C)	Increased resilience of state-owned natural
6		resources used by licensees; or
7	(D)	The State's ability to protect natural resources
8		through the establishment, stability, and growth
9		of a green work force.
10	(h) Mone	ys in the fund shall be allocated and administered
11	with transpare	ncy and accountability and shall complement but
12	not supplant f	unds otherwise appropriated for the purposes
13	identified in	this section.
14	§171-E V	<b>isitor green fee special fund</b> . (a) There is
15	established wi	thin the state treasury the visitor green fee
16	special fund,	into which shall be deposited:
17	(1) All	proceeds from visitor green fees and licenses
18	purc	hased pursuant to the program established under
19	sect	ion 171-B;
20	(2) All	proceeds from fines collected pursuant to section
21	171-	C;



1	(3)	Appropriations made by the legislature; and
2	(4)	Grants and gifts made to the special fund.
3	(b)	Moneys deposited into the special fund shall be used
4	and alloc	ated as directed by the commission pursuant to section
5	171-D, ex	cept for disbursements to establish the commission and
6	develop a	visitor green fee strategic plan.
7	§171	-F Grants; qualifications and conditions. (a) Any
8	nonprofit	organization or local government requesting a grant
9	under thi	s part shall:
10	(1)	Be licensed and accredited, as applicable, under the
11		laws of the State;
12	(2)	Have at least one year of experience with the project
13		or in the program area for which the grant request or
14		proposal is being made;
15	(3)	Be, employ, or have under contract persons who are
16		qualified to engage in the program or activity to be
17		funded by the State; and
18	(4)	Submit its request together with all the information
19		required by the department on an application form
20		provided by the department.



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1	(b)	Grant recipients shall be subject to the following
2	condition	s and restrictions:
3	(1)	Grant funds shall not be used for entertainment or
4		perquisites;
5	(2)	Grant recipients shall comply with all applicable
6		federal, state, and county laws and any other
7		requirements the department may prescribe;
8	(3)	Grant recipients shall allow the department,
9		legislature, and state auditor full access to records,
10		reports, files, and other documents related to the
11		grant so that the program and management and fiscal
12		practices of the grant recipient may be monitored and
13		evaluated to ensure the proper and effective
14		expenditure of grant funds;
15	(4)	Every grant shall be monitored pursuant to rules or
16		policies established by the department to ensure
17		compliance with this part; and
18	(5)	Any grant recipient who withholds or omits any
19		material fact or deliberately misrepresents facts to
20		the department or who violates the terms of the
21		recipient's contract shall be in violation of this



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section and, in addition to any other penalties
provided by law, shall be prohibited from applying for
a grant under this part for a period of five years
from the date of termination.

5 (c) The department shall provide grant recipients with
6 access to any state-owned lands or natural resources necessary
7 to effectuate the project for which the grant has been awarded.

8 **§171-G Report to legislature**. (a) The department shall 9 submit a report to the legislature no later than twenty days 10 prior to the convening of the regular session of 2025 and each 11 year thereafter. The report shall contain information on ways 12 that the fund restored, enhanced, and protected state-owned 13 natural resources, including its unique and vulnerable 14 ecosystems, during the prior fiscal year, and the benefits that 15 accrued or will accrue from fund expenditures to the benefit of 16 the State's natural resources.

17 (b) The department shall publish the annual reports on its18 website to make the reports easily accessible to the public.

19 §171-H Rules. The department may adopt rules pursuant to 20 chapter 91 as necessary to carry out the purposes of this part, 21 including any rules to ensure that persons who purchase a



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1 license are aware the license is distinct from entrance fees to
2 visit a state park, state-owned forest, hiking trail on state3 owned land, or other state-owned natural area that are specific
4 to that place."

5 SECTION 3. (a) The department of land and natural 6 resources shall amend its existing rules, including the fee 7 schedule for state parks authorized by section 184-3.2, Hawaii 8 Revised Statutes, to ensure that persons who purchase a license 9 under the visitor green fee program established by this Act are 10 not assessed a separate entrance fee to visit a state park, 11 beach, state-owned forest, hiking trail on state-owned land, or 12 other state-owned natural area to which access is granted by the 13 license.

14 (b) No later than twenty days prior to the convening of 15 the regular session of 2024, the department of land and natural 16 resources shall submit to the legislature proposed legislation, 17 if any, that may be needed to ensure persons who purchase a 18 license under the visitor green fee program are not assessed a 19 separate entrance fee to visit a state park, beach, state-owned 20 forest, hiking trail on state-owned land, or other state-owned 21 natural area to which access is granted by the license.



SECTION 4. There is appropriated out of the general
 revenues of the State of Hawaii the sum of \$3,000,000 or so much
 thereof as may be necessary for fiscal year 2023-2024 for
 deposit into the visitor green fee special fund.

5 SECTION 5. There is appropriated out of the visitor green 6 fee special fund the sum of \$1,000,000 or so much thereof as may 7 be necessary for fiscal year 2023-2024 for the establishment of 8 the environmental legacy commission and a strategic plan with a 9 timetable indicating how the purposes of the visitor green fee 10 program shall be implemented pursuant to this Act.

SECTION 6. In codifying the new sections added by section
2 of this Act, the revisor of statutes shall substitute
appropriate section numbers for the letters used in designating
the new sections in this Act.

15 SECTION 7. This Act does not affect rights and duties that 16 matured, penalties that were incurred, and proceedings that were 17 begun before its effective date.

18 SECTION 8. This Act shall take effect upon its approval;
19 provided that sections 4 and 5 shall take effect on July 1,
20 2023.

21



H.B. NO. 442 INTRODUCED BY: Mindle E. Loven JAN 202023



#### Report Title:

Visitor Green Fee Program; License; Penalties; Environmental Legacy Commission; Visitor Green Fee Special Fund; Grants; DLNR; Report; Appropriation

#### Description:

Establishes a visitor green fee program that requires that visitors purchase a license which is valid for one year for the use of a state park, beach, state-owned forest, hiking trail on state-owned land, or other state-owned natural area, to be administered by the department of land and natural resources. Establishes a visitor green fee special fund, into which shall be deposited fees, penalties, appropriations, and gifts and donations for the program. Establishes an environmental legacy commission, which shall be responsible for allocating disbursements and awarding grants from the visitor green fee special fund for the protection, restoration, enhancement, care, and increased resilience of Hawaii's natural and outdoor recreational resources. Appropriates fund for the establishment of the environmental legacy commission and a strategic plan. Requires annual reports to the legislature on the progress of the program.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.



#### HB-442 Submitted on: 1/31/2023 8:45:31 PM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Ryan Chang	Individual	Support	Written Testimony Only

Comments:

### **Testimony in Support of HB1162**

### **Committee on Tourism**

Aloha Chair Quinlan, Vice Chair Hussey-Burdick, and Members of the Committee,

My name is Ryan Chang and I care deeply about sustainable use and protection of Hawaii's natural resources. It is the thing kama'āina and kānaka maoli care most about and the very reason we have an overly booming tourism industry. If we as a state choose to accept the tourism revenue, while understanding the tradeoff of environmental degradation, then we ought to have a resource to offset that direct negative impact. I am testifying in strong support of HB1162, which would establish a visitor green fee program administered by the Department of Land and Natural Resources (DLNR), establish an oversight commission to guide the use of funds, and distribute funds to implement solutions for State and community programs working to restore our natural and cultural resources.

Hawai'i would greatly benefit from a visitor green fee program. Hawai'i faces unique and escalating impacts from the visitor sector, coupled with the escalating impacts of climate change and localized threats to our native ecosystems. This bill, as it stands, is our most comprehensive pathway to a program that bridges our conservation funding gap, gives back to our communities, and preserves our economic and ecological resources in perpetuity.

In Hawai'i, our natural and cultural resources are irreplaceable, and found nowhere else in the world. The visitor industry, alongside the livelihoods of our communities, are supported by these iconic resources. A visitor green fee program such as the one proposed can finance the conservation of these resources for generations to come. The program as described will also

enable our community groups, such as nonprofit organizations and DLNR, to scale the important work already being done to preserve Hawai'i. I urge the committee to pass a visitor green fee program this session, in order to begin the needed restoration for our home as soon as possible.

The success of these programs, including the support of the visitor themselves, is contingent upon effective outreach and transparency of the program. For this reason, I support the visitor green program to include the Environmental Legacy Commission, made up of members from diverse areas of expertise.

I want to thank the committee for hearing this bill and my testimony today. The resources at stake are deeply intertwined with our way of life here, and it has never been more timely to implement a solution such as this one. This bill is a clear pathway to protecting, restoring, and enhancing Hawai'i for our local communities and the visitors we share it with, for future generations and beyond.

Mahalo for the opportunity to testify,

**Ryan Chang** 

### HB-442 Submitted on: 1/31/2023 8:58:27 PM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Dyson Chee	Individual	Support	Written Testimony Only

Comments:

My name is Dyson Chee, I am a 20 year old student attending the University of Hawa'i at Mānoa, and I am submiting this testimony in strong support of HB442. As a youth, I strongly believe in the power of this bill to provide the necessary funding that both current and future generations need in order to maintain our home and to protect ourselves against the daunting impacts of climate change. Additionally, I support the visitor green program to include the Environmental Legacy Commission, made up of members from diverse areas of expertise, in order to provide effective and meaningful outreach. While our future can look grim, I am hopefully that our collective action will make a difference, including through the passage of HB442.

Thank you for the opportunity to testify,

Dyson Chee

### HB-442 Submitted on: 1/31/2023 8:49:58 PM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Kapulei Flores	Individual	Support	Written Testimony Only

Comments:

Aloha,

I am testifying in strong support of HB1162, which would establish a visitor green fee program administered by the Department of Land and Natural Resources (DLNR), establish an oversight commission to guide the use of funds, and distribute funds to implement solutions for State and community programs working to restore our natural and cultural resources. In Hawai'i, our natural and cultural resources are irreplaceable, and found nowhere else in the world. The visitor industry, alongside the livelihoods of our communities, are supported by these iconic resources. It is more important now than even to truly prioritize taking care of our natural resources, native ecosystems, and the land that we live on.

### HB-442 Submitted on: 1/31/2023 9:02:29 PM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Will Caron	Individual	Support	Written Testimony Only

Comments:

Hawai'i would greatly benefit from a visitor green fee program. Hawai'i faces unique and escalating impacts from the visitor sector, coupled with the escalating impacts of climate change and localized threats to our native ecosystems. This bill, as it stands, is our most comprehensive pathway to a program that bridges our conservation funding gap, gives back to our communities, and preserves our economic and ecological resources in perpetuity.

In Hawai'i, our natural and cultural resources are irreplaceable, and found nowhere else in the world. The visitor industry, alongside the livelihoods of our communities, are supported by these iconic resources. A visitor green fee program such as the one proposed can finance the conservation of these resources for generations to come. The program as described will also enable our community groups, such as nonprofit organizations and DLNR, to scale the important work already being done to preserve Hawai'i. Please support HB442.

### HB-442 Submitted on: 1/31/2023 9:56:26 PM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Johanna Stone	Individual	Support	Written Testimony Only

Comments:

We need to hold tourists accountable for the damages and desecration their presence results in upon our 'āina. This is just a first step of many standards to be reimplemented in our territory.

Aloha Chair Quinlan, Vice Chair Hussey-Burdick, and Members of the Committee,

My name is Elise Wong and I am very concerned about the preservation of Hawaii's natural resources. As a high school student, I know firsthand how important the environment, especially our home, Hawaii, is to the younger generations. It is our pastime, our haven, and our future as from mauka to makai, the beauty of our islands attract thousands of tourists, stimulating the economy. If we as a state choose to accept the tourism revenue, while understanding the tradeoff of environmental degradation, then it is imperative that we have a means of offsetting the negative impact. I am testifying in strong support of HB1162, which would establish a visitor green fee program administered by the Department of Land and Natural Resources (DLNR), establish an oversight commission to guide the use of funds, and distribute funds to implement solutions for State and community programs working to restore our natural and cultural resources.

The benefits of a visitor green fee program are innumerable. Climate change is already putting an immense pressure on Hawaii's native ecosystem, and these pressures are only exasperated by the expansion of tourism. This bill, as it stands, is our most comprehensive pathway to a program that bridges our conservation funding gap, gives back to our communities, and preserves our economic and ecological resources in perpetuity.

Hawaii's natural and cultural resources are irreplaceable, and found nowhere else in the world. The visitor industry, alongside the livelihoods of our communities, are supported by these iconic resources. A visitor green fee program such as the one proposed can finance the conservation of these resources for generations to come. The program as described will also enable our community groups, such as nonprofit organizations and DLNR, to scale the important work already being done to preserve Hawai'i. **As your constituent, I urge the committee to pass a visitor green fee program this session, in order to begin the needed restoration for our home as soon as possible.** 

The success of these programs, including the support of the visitor themselves, is contingent upon effective outreach and transparency of the program. For this reason, I support the visitor green program to include the Environmental Legacy Commission, made up of members from diverse areas of expertise.

I want to thank the committee for hearing this bill and my testimony today. The resources at stake are deeply intertwined with our way of life here, and it has never been more timely to implement a solution such as this one. This bill is a clear pathway to protecting, restoring, and enhancing Hawai'i for our local communities and the visitors we share it with, for future generations and beyond.

Respectfully, Elise Wong

### HB-442 Submitted on: 1/31/2023 10:37:05 PM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Doorae Shin	Individual	Support	Written Testimony Only

Comments:

Aloha,

My name is Doorae Shin and I am the community organizer for the Hawai'i Green Fee coalition. I am testifying in support of this measure. After working with this coalition of organizations and community members for the last couple of years, it has become clear that now is the time for the Hawai'i Green Fee. We have the backing of the Governor, who campaigned on creating a visitor impact fee, and we have worked with dozens of community organizations, spoken to dozens of legislators, and polled the community about their support for this concept. The support is widespread and the need to act is urgent.

We are now facing impacts of the climate crisis, where Hawai'i's ecosystems, economy, and communities face severe vulnerabilities. From natural disasters to coastal erosion and loss of biodiversity, Hawai'i needs to be prepared and work hard to restore, maintain, and preserve our natural and cultural resources. As one of the leading visitor destinations in the world, our special places, including our trails, beaches, parks, and more, need financial resources to ensure they are being taken care of and preserved for this and future generations.

I am happy to take questions about our efforts to pass the Hawai'i Green Fee and we thank you for considering this bill.

Mahalo, Doorae Shin

#### HB-442 Submitted on: 1/31/2023 11:22:50 PM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Tawn Keeney MD	Individual	Oppose	Written Testimony Only

Comments:

Testimony befor the State House Committee on Tourism: HB442

HB1162 should be **rejected** considering the arguments as follows:

The foremost concern is that this bill utilizes the concept of Green Fee or Visitor Impact Fee in a manner that is inconsequential relative to the profound impact that visitation here has upon our environment, by virtue of global warming emissions from air transport of visitors to Hawaii. By targeting our attention and remediation toward visitor impacts on our parks and beaches, trails, etc. we are distracting our attention from understanding that air transport of visitors here accounts for warming somewhere between 1x and 2x the total of all domestic greenhouse gas emissions in the State of Hawaii (excluding aviation). Rephrased, visitors, in coming here, are responsible for a greater degree of global warming than all of Hawaii's domestic population. It therefore can be reasonably argued that visitors, more than Hawaii's own populace, should share in the anticipated costs of adaptation to the impacts of Climate Change. These costs will be measures in many tens, if not hundreds, of **billions** of dollars. To be speaking of the impacts of visitors on our parks and trails and beaches is of no significance. However HB1162 or HB442 will claim the one mechanism available to demand visitor's participation in our climate change adaptation expenditures, the Green Fee, and divert it toward an insignificant (in comparison) problem.

Let's digress. In 2020 I wrote a white paper which was presented to the Honolulu Climate Change Commission on greenhouse gas emissions from air transport of visitors to Hawaii. The findings were that emissions from visitor air transport accounted for 1-1/2x all of Hawaii's domestic GHG emissions - 18 million tons CO2(e) compared to Hawaii's total net domestic emissions at 13.6 million tons This calculation utilized Hawaii Tourism Authority's reported number of visitors from each of eight global 'regions of origin' of visitors, and assigned an airport representative of each region. It used a GHG Calculator which came closest to the average of eight aviation GHG calculators found on internet Carbon Offset websites. Climate Scientist Charles Fletcher used the phrase "incredibly important data" in commenting on the paper to the Commission. It was recommended to be presented to the State Climate Commission. Subsequently Makena Coffman, Director for the Institute for Sustainability, UHERO Research Fellow & Professor of Urban and Regional Planning elegantly calculated, using the State Greenhouse Gas Inventory, visitor air transport emissions at **equal to** all Hawaii's net domestic emissions at 13.5 million tons CO2(e). The limitation of this State Inventory method is that it did not include any connecting flights, only the 'leg' into, and from, the Hawaii airport. (All Hawaii's ground transportation is reported by the Inventory at 4 million tons CO2(e) and all electricity generation at 8 million tons.)

Subsequently the IPCC, in it's 6th Assessment Report (Code Red for Humanity), endorsed as best science a method for calculation of global warming from aviation emissions. Utilizing this method would transform my calculation of warming from visitor air transport to 2x that of all Hawaii's domestic emissions, and Dr. Coffman's calculation to 1-1/2x (without connecting flights).

The impact of visitors on our parks and beaches becomes trivial. It is the global warming impact of visitor air travel emissions that any Green Fee must account for. It is this cost of retreat from the coastlines and restoring our built environment from this impact (unless one might think the cost of climate change will be immeasurable) that visitors should be commensurately responsible for. Do not waste the mechanism of Green Fee in the trivial manner represented by this bill.

The Green Fee which I propose is a fee of \$20 per night attached to the Transient Accommodations Tax for each visitor. Thus, for a 10 night stay, a \$200 fee. The HTA states that the average visitor spends \$1800 on their trip to Hawaii. Few will be dissuaded from coming by this fee. However, each year or two the amount of this nightly fee will be increased or decreased by up to \$5/night after assessment by the 20 member, high level, State Climate Commission (both legislative and execuive branch membership). The HTA has endorsed strategy for decreasing the numbers of 'low-budget' travelers. A progressive fee increase would accomplish that plan and at the same time realize high revenues. Eventual 'trade-off' would be carefully considered by the Commission.

Do not waste the sole mechanism, Green Fee, for engaging visitor participation in the anticipated immense costs of climate adaptation, which more than ourselves, they are responsible for by air travel here. Do not support HB1162 as is, but rather reconstruct the concept of Green Fee as described above.

Mahalo for your consideration,

Tawn Keeney MD

Dear Chair Quinlan, Vice Chair Hussey-Burdick, and honorable Committee Members,

My name is Sabrina Cohan. I am a seventeen year old student living in Honolulu, and I am writing to you today to express my strong support of HB442.

The visitor industry is a complicated and nuanced issue in Hawaii. On one hand, tourism supports our economy and allows many residents of our islands to prosper. People from around the world are able to experience the beauty of Hawaii, both through our natural spaces and our aloha spirit. However, on the other hand, the visitor industry is immeasurably detrimental to Hawaii's environment and native cultures. Visitors who may not have been raised with the same degree of respect for the environment as locals, and who may have received little to no education on the proper etiquette to use when in natural spaces, are allowed to ignorantly cause destruction to Hawaii's natural environment. Native Hawaiian cultural practices are appropriated and commercialized for profit, and few visitors leave the islands with a genuine understanding of Hawaii and her peoples.

I firmly believe that the visitor green fee proposed in HB442 is a vital step towards remedying many of the problems surrounding the visitor industry in Hawaii. This fee would require visitors to give back to our islands in exchange for the benefits they are receiving from visiting our beautiful natural spaces. As residents, we try to do our fair share for our islands, whether that is through paying taxes, working in the community, stewarding the environment, or preserving Native Hawaiian traditions and histories. The visitor green fee would be asking visitors to do the same, to pay their small part and allow us to care for our islands. Additionally, I believe that the visitor green fee will prompt many visitors to think more deeply and critically about how they are affecting our islands, which may cause them to engage in other beneficial activities besides the fee's financial contribution, such as volunteer or cultural preservation work. The visitor green fee special fund that the bill proposes would have immeasurable benefits for environmental adaptation in Hawaii, providing a dedicated pool of money to be used for oft underfunded but vital programs and actions focused on protecting the environment.

I have been raised in these islands, reaping the benefits of our beautiful home. I acknowledge how incredibly fortunate I am to have grown up in Honolulu, in a safe house in a beautiful land. I do my best to repay the debt I owe these islands, though advocating for the environment and educating other youth on how to make a difference in their own communities. All I request is that visitors to our islands be asked to do the same, to repay Hawaii's natural spaces and communities for their hospitality with a small contribution to preserving these islands for future generations.

Sincerely, Sabrina Cohan

### HB-442 Submitted on: 2/1/2023 5:37:46 AM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Bret Mossman	Individual	Support	Written Testimony Only

Comments:

Hawai'i has failed to adequately invest in our natural resources for generations and as a result our renowned natural beauty has been irreparably damaged. Our islands have lost more than 1,000 native species and we are on the brink of losing hundreds more. A visitor green fee will halt this damage and maintain our vital cultural and natural resources while also generating thousands of good paying fulfilling jobs. We must embrace our kuleana to mālama before we lose more of what makes these islands so unique.

### HB-442 Submitted on: 2/1/2023 6:25:34 AM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Virginia Tincher	Individual	Support	Written Testimony Only

Comments:

Aloha Chair Quinlan, Vice Chair Hussey-Burdick, and Members of the Committee,

I care deeply about sustainable use and protection of Hawaii's natural resources.

Hawai'i would greatly benefit from a visitor green fee program. Hawai'i faces unique and escalating impacts from the visitor sector, coupled with the escalating impacts of climate change and localized threats to our native ecosystems. This bill, as it stands, is our most comprehensive pathway to a program that bridges our conservation funding gap, gives back to our communities, and preserves our economic and ecological resources in perpetuity.

Mahalo for the opportunity to testify,

Virginia Tincher

#### HB-442 Submitted on: 2/1/2023 7:50:51 AM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Madi Miyamura	Individual	Support	Written Testimony Only

Comments:

Aloha Chair Quinlan, Vice Chair Hussey-Burdick, and Members of the Committee,

My name is Madi Miyamura and I support HB442. It is the thing residents care most about and the very reason we have an overly booming tourism industry. If we as a state choose to accept the tourism revenue, while understanding the tradeoff of environmental degradation, then we ought to have a resource to offset that direct negative impact. When I am out hiking, it is clear that many trails have become a hotspot for tourists, and it shows with the increased erosion from berms and paths, which leads to less soil structure for native flora. I am testifying in strong support of HB442, which would establish a visitor green fee program administered by the Department of Land and Natural Resources (DLNR), establish an oversight commission to guide the use of funds, and distribute funds to implement solutions for State and community programs working to restore our natural and cultural resources.

Hawai'i would greatly benefit from a visitor green fee program. Hawai'i faces unique and escalating impacts from the visitor sector, coupled with the escalating impacts of climate change and localized threats to our native ecosystems. This bill, as it stands, is our most comprehensive pathway to a program that bridges our conservation funding gap, gives back to our communities, and preserves our economic and ecological resources in perpetuity.

In Hawai'i, our natural and cultural resources are irreplaceable, and found nowhere else in the world. The visitor industry, alongside the livelihoods of our communities, are supported by these iconic resources. A visitor green fee program such as the one proposed can finance the conservation of these resources for generations to come. The program as described will also enable our community groups, such as nonprofit organizations and DLNR, to scale the important work already being done to preserve Hawai'i. I urge the committee to pass a visitor green fee program this session, in order to begin the needed restoration for our home as soon as possible.

The success of these programs, including the support of the visitor themselves, is contingent upon effective outreach and transparency of the program. For this reason, I support the visitor green program to include the Environmental Legacy Commission, made up of members from diverse areas of expertise.

I want to thank the committee for hearing this bill and my testimony today. The resources at stake are deeply intertwined with our way of life here, and it has never been more timely to implement a solution such as this one. This bill is a clear pathway to protecting, restoring, and enhancing Hawai'i for our local communities and the visitors we share it with, for future generations and beyond.

Mahalo for the opportunity to testify,

Madi Miyamura
### HB-442 Submitted on: 2/1/2023 7:58:15 AM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Kalae	Individual	Support	Written Testimony Only

Comments:

Aloha Chair Quinlan, Vice Chair Hussey-Burdick, and Members of the Committee,

My name is Kalae Lopes and I care deeply about sustainable use and protection of Hawaii's natural resources. It is the thing residents care most about and the very reason we have an overly booming tourism industry. If we as a state choose to accept the tourism revenue, while understanding the tradeoff of environmental degradation, then we ought to have a resource to offset that direct negative impact. I am testifying in strong support of HB442, which would establish a visitor green fee program administered by the Department of Land and Natural Resources (DLNR), establish an oversight commission to guide the use of funds, and distribute funds to implement solutions for State and community programs working to restore our natural and cultural resources.

Hawai'i would greatly benefit from a visitor green fee program. Hawai'i faces unique and escalating impacts from the visitor sector, coupled with the escalating impacts of climate change and localized threats to our native ecosystems. This bill, as it stands, is our most comprehensive pathway to a program that bridges our conservation funding gap, gives back to our communities, and preserves our economic and ecological resources in perpetuity.

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I want to thank the committee for hearing this bill and my testimony today. The resources at stake are deeply intertwined with our way of life here, and it has never been more timely to implement a solution such as this one. This bill is a clear pathway to protecting, restoring, and enhancing Hawai'i for our local communities and the visitors we share it with, for future generations and beyond.

Mahalo for the opportunity to testify,

Kalae Lopes

#### HB-442 Submitted on: 2/1/2023 8:26:08 AM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Lorraine Waianuhea	Individual	Support	Written Testimony Only

Comments:

Testimony in Support of HB442

Committee on Tourism

Aloha Chair Quinlan, Vice Chair Hussey-Burdick, and Members of the Committee,

I am testifying in **strong support** of HB442, which would establish a visitor green fee program administered by the Department of Land and Natural Resources (DLNR), establish an oversight commission to guide the use of funds, and distribute funds to implement solutions for State and community programs working to restore our natural and cultural resources.

I care deeply about sustainable use and protection of Hawaii's natural resources. It is the thing residents care most about and the very reason we have an overly booming tourism industry. If we as a state choose to accept the tourism revenue, while understanding the tradeoff of environmental degradation, then we ought to have a resource to offset that direct negative impact.

Hawai'i would greatly benefit from a visitor green fee program. Hawai'i faces unique and escalating impacts from the visitor sector, coupled with the escalating impacts of climate change and localized threats to our native ecosystems. This bill, as it stands, is our most comprehensive pathway to a program that bridges our conservation funding gap, gives back to our communities, and preserves our economic and ecological resources in perpetuity.

In Hawai'i, our natural and cultural resources are irreplaceable, and found nowhere else in the world. The visitor industry, alongside the livelihoods of our communities, are supported by these iconic resources. A visitor green fee program such as the one proposed can finance the conservation of these resources for generations to come. The program as described will also enable our community groups, such as nonprofit organizations and DLNR, to scale the important work already being done to preserve Hawai'i. I urge the committee to pass a visitor green fee program this session, in order to begin the needed restoration for our home as soon as possible.

The success of these programs, including the support of the visitor themselves, is contingent upon effective outreach and transparency of the program. For this reason, I support the visitor green program to include the Environmental Legacy Commission, made up of members from diverse areas of expertise.

I want to thank the committee for hearing this bill and my testimony today. The resources at stake are deeply intertwined with our way of life here, and it has never been more timely to implement a solution such as this one. This bill is a clear pathway to protecting, restoring, and enhancing Hawai'i for our local communities and the visitors we share it with, for future generations and beyond.

Mahalo for the opportunity to testify,

Lorraine Waianuhea

## HB-442 Submitted on: 2/1/2023 8:49:48 AM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Catherine Orlans	Individual	Comments	Written Testimony Only

Comments:

This bill fails to take into account the negative impact an increased tax and/or fee/license will have on the accessibility for native Hawaiians that have been displaced from their homelands due to a high cost of living in Hawai'i. There needs to be a social justice type of exception focused mainly on people of native Hawaiian ancestry built into the resident description for all proposed green free bills in this legislative session.

## <u>HB-442</u>

Submitted on: 2/1/2023 9:25:00 AM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier</b> Position	Testify
Katie Kealoha	Individual	Support	Written Testimony Only

Comments:

February 1, 2023

Senator Sean Quinlan, Chair

Senator Natalia Hussey-Burdick, Vice Chair

Hawai'i State House Committee on Tourism

Hearing: Tuesday, February 02, 2023, 10:00 a.m.

**Conference Room 423 & Videoconference** 

**Re: House Bill HB442 Relating to Environmental Protection** 

Aloha Chair Quinlan, Vice Chair Hussey-Burdick and Members of the Committee,

My name is Katie Kealoha, I am a resident of Makaha and a teacher at Wai'anae High School. I am writing in support of HB442 which would establish a visitor tax in order to support the preservation of Hawaii's environment.

This measure is important because hundreds of thousands of visitors come to Hawaii each year to enjoy our unique natural environment, yet contribute nothing to its preservation. Having been raised here, I've been fortunate to learn about our native species and ecosystems and their importance to our way of life and survival in the islands. I have also seen the damage overuse and underfunding has done to special places in my community and across the islands. The fund established by this measure would bring much needed support to organizations who have taken on the kuleana of preserving our special places, and hopefully help visitors be more mindful of their impact on our environment, as well as allowing them to give back in a small way. My students and my children are already experiencing a different and less healthy environment than I grew up with, and I am hopeful that this act will be a small step towards improving how we steward our resources.

I urge you to support this measure because I want every keiki in Hawaii to have the opportunity to experience our island ecosystems as they are meant to be, and it is only fair that visitors contribute in a small way to that future.

Sincerely,

Katie Kealoha

### HB-442 Submitted on: 2/1/2023 9:25:40 AM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Saxony Charlot	Individual	Support	Written Testimony Only

Comments:

Aloha Chair Quinlan, Vice Chair Hussey-Burdick, and Members of the Committee,

I am writing in strong support of HB442. As a local conservationist, I have often seen first-hand how visitors can impact natural spaces, whether through lack of understanding or lack of care. I believe a green fee is a fair and sensible way for each visitor to mitigate the environmental impacts of the tourism industry, and I think it will be an effective way to help improve funding for Hawai'i's natural spaces.

Funding for conservation in Hawai'i is severely limited relative to our need. We are the extinction capital of the world, have uncountable invasive species, and have nearly a third of the threatened and endangered species for the entire country. A green fee program would be a great way to help close the funding gap and ensure protection of our ecosystems. Since many tourists come to see Hawai'i's natural areas, they should also bear some responsibility in helping protect these spaces.

Mahalo for your time,

Saxony Charlot

### HB-442 Submitted on: 2/1/2023 9:44:18 AM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Ashley Romero	Individual	Support	Written Testimony Only

Comments:

Aloha chair Quinlan, Vice chair Hussey-Burdick, and members of the committee,

My name is Ashley Romero and I have been invested in the protection and sustainable use of Hawaii's natural resources for most of my adult life. Our residents' well-being and ecosystem function relies on these natural resources. It is these resources that provide benefits that include and are not limited to: water production, native forest and endangered species, public hunting, historic and important trails, traditional and customary cultural practices, access to shoreline and mauka lands and other public values, and yes, tourism.

While tourism does bring in some revenue, it it known that tourism also has direct negative impacts on the natural wonders and beauty that drives it. It is for this reason that I am testifying in strong support of HB442 which would establish a visitor green fee program administerd by DLNR, establish an oversight comission to guide the use of funds, and distribute funds to implement solutions for State and community programs working to restore our cultural and natural resources.

Our cultural resources here in Hawaii are unique and precious. Hawaii would greatly benefit from a green fee program as most of our conservation programs are currently overworked and underfunded. Hawaii's ecosystems are greatly suffering as a result of negative impacts such as urbanization, introduction of invasive species, and disease. All of these impacts can be brought on by tourism. These groups are doing as much as they can with what they've got to keep our natural ecosystem and native species hanging in there but they desperately need more help. The program as described would enable conservation, community groups, and nonprofits to scale the important work already being done to preserve Hawaii.

Because the successs of this program is contingent upon effective outreach and transparency, I support the visitor green program to include the Environmental Legacy Comission, made up of members from diverse areas of expertise.

I want to thank the committee for hearing this bill and my testimony today. Hawaii's natural resources are deeply intertwined with our livelihood and it is far past due to implement important solutions such as this one. This bill offers a clear pathway to protecting, restoring, and enhancing Hawaii for local communities and visitors we share it with, as well as for future generations.

Mahalo for this opportunity to testify,

Ashley Romero

## HB-442 Submitted on: 2/1/2023 9:54:33 AM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Denise E Antolini	Individual	Support	Written Testimony Only

Comments:

Aloha TOU Chair Quinlan, Vice Chair Hussey-Burdick, and Committee Members,

I write in strong support of HB442.

A green fee system is imperative for generating the funds needed to mitigate the impacts of tourism in the islands, particularly to assist with infrastructure, maintenance, management, environment and cultural education, and access restrictions in under-funded rural and remote areas of the State.

Please pass this bill and keep this very important conversation moving toward success.

Sincerely,

Denise Antolini

Pūpūkea Resident, Professor of Law

# HB-442 Submitted on: 2/1/2023 9:55:35 AM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Andrew	Individual	Support	Written Testimony Only

Comments:

Aloha My name is Andy Sullivan-Haskins,

I have worked in Papahānaumokuākea Marine National Monument for the past 8 years and fully support the Hawaii Green fee. More funding will help to create lasting local jobs and open up more possiblities for Native Hawaiians.

### HB-442 Submitted on: 2/1/2023 9:57:26 AM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier</b> Position	Testify
Barbara Bell	Individual	Support	Written Testimony Only

Comments:

Barbara Bell

69-1536 Puako Beach Drive, Kamuela, HI 96743

Hello Chair and Committee Members,

I have watched environmental degradation in Hawai`i ever since I was young--and that was a while ago! If we are to welcome so many tourists, and rely on them to help us, we cannot also allow excessive negative impacts from that same tourism industry.

I strongly support HB 442 as a fantastic method to get going on this! We've talked about it for quite a few years--the time is NOW. Let's not hear talk of "these hard financial times" as an excuse for inaction. It is always hard financial times for someone--and yet visitors still come.

Please pass House Bill 442!

Sincerely, Barbara Bell

# <u>HB-442</u>

Submitted on: 2/1/2023 11:06:28 AM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Carrie Ostroski	Individual	Support	Written Testimony Only

Comments:

I support HB442!

As the Executive Director of The Dorrance Family Foundation and a resident of Hawai'i Island, I see the impact and pressure from the numbers of visitors and what it was like during COVID when nature had a chance to recover. Nature needs to be able to exhale.

It is time! Please support the green user program.

# <u>HB-442</u>

Submitted on: 2/1/2023 2:56:27 PM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Kaiea Medeiros	Individual	Support	Written Testimony Only

Comments:

Tourist and the tourism industry in the on the most extractive and destructive sectors within our entire economic system. For far to long this industry has gone unchecked and not held accountable and because of this has been one of the main contributing factors to the extinction and and complete destruction of our native habitat and ecosystem. It's past time that this industry and the individuals and entities who perpetuate and protect this industry/sector be held accountable for their previous and current actions and behaviors relative to the desecration and toxicity that is a byproduct of tourism.

LATE \*Testimony submitted late may not be considered by the Committee for decision making purposes.

### <u>HB-442</u>

Submitted on: 2/1/2023 4:30:34 PM Testimony for TOU on 2/2/2023 10:00:00 AM

Submitted By	Organization	<b>Testifier Position</b>	Testify
Yvonne Yoro	Individual	Support	Written Testimony Only

Comments:

#### **COMMITTEE ON TOURISM**

Rep. Sean Quinlan, Chair

Rep. Natalia Hussey-Burdick, Vice Chair

**Yvonne Yoro** 

808-352-5137

yyoro@hawaii.edu

Aloha Chair Quilan, Vice Chair Hussey-Burdick, and Members of the Committee,

My name is Yvonne Yoro, resident of Wahiawā, O'ahu. I am testifying IN SUPPORT of House Bill 442, to amend the Hawai'i Revised Statutes to implement and impose a visitor green fee program focused on protecting Hawai'i's environment and natural resources.

HB 442 will help to offset the negative and compounding impacts that continue to degrade our island's natural resources. By requiring visitors to pay to obtain a license that permits the use of Hawai'i's state parks, beaches, hiking trails on state-owned land, and ecosystems, we affirm and hold consistent the belief that we value our natural resources and value protecting what makes Hawai'i unique from anywhere else in the world. As someone who works in 'āina, with state, federal, and non-profit groups, I know the difficult and challenging work involved with planting native plants, clearing areas of invasive species, protecting the homes of native animals, and countless other tasks that conserve our environment. While acknowledging the inherently challenging nature of this field of work, those challenges exponentially increase in highly-visited areas. Fees collected from this program will help provide funds to those who do this work every day and ensure their work improves the health of the environment.

Mahalo for allowing me to testify IN SUPPORT of House Bill 442.

Mahalo,

**Yvonne Yoro**