



**STATE OF HAWAII**  
**Executive Office on Early Learning**  
2759 South King Street, Room C6  
HONOLULU, HAWAII 96826

March 30, 2024

**TO:** Representative Kyle T. Yamashita, Chair  
Representative Lisa Kitagawa, Vice Chair  
House Committee on Finance

**FROM:** Yuuko Arikawa-Cross, Director  
Executive Office on Early Learning

**SUBJECT: Measure:** S.B. No. 3116 S.D. 2 H.D.1 – RELATING TO THE  
PRESCHOOL OPEN DOORS PROGRAM

**EXECUTIVE OFFICE ON EARLY LEARNING'S POSITION: Support**

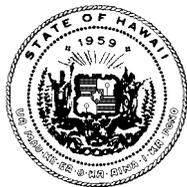
The Executive Office on Early Learning (EOEL) supports S.B. No. 3116 S.D. 2 H.D.1 and defers to the Department of Human Services regarding implementation.

EOEL is committed to ensuring all keiki have access to high quality early learning. As part of this work, the State continues to focus on enhancing free or affordable opportunities and the Preschool Open Doors program is an effective way that families have been able to access childcare opportunities that best meet their needs.

This measure would maximize the funding appropriated in a way that would continue to ensure families who face some of the most significant barriers will continue to receive priority at the start of the application period and then on a first-come first-served basis thereafter, allowing the program to serve the greatest number of three- and four-year-old children timely.

We thank the Legislature for making significant investments into the Preschool Open Doors programs so that more families can be eligible for more meaningful assistance. Thank you for the opportunity to testify in support of this measure.

JOSH GREEN, M.D.  
GOVERNOR  
KE KIA'ĀINA



CATHY BETTS  
DIRECTOR  
KA LUNA HO'OKELE

JOSEPH CAMPOS II  
DEPUTY DIRECTOR  
KA HOPE LUNA HO'OKELE

STATE OF HAWAII  
KA MOKU'ĀINA O HAWAI'I  
**DEPARTMENT OF HUMAN SERVICES**  
KA 'OIHANA MĀLAMA LAWELAWE KANAKA  
Office of the Director  
P. O. Box 339  
Honolulu, Hawaii 96809-0339

TRISTA SPEER  
DEPUTY DIRECTOR  
KA HOPE LUNA HO'OKELE

April 1, 2024

TO: The Honorable Representative Kyle T. Yamashita, Chair  
House Committee on Finance

FROM: Cathy Betts, Director

SUBJECT: **SB 3116 SD2 HD1– RELATING TO THE PRESCHOOL OPEN DOORS PROGRAM.**

Hearing: Tuesday, April 2, 2024, 2:30 p.m.  
Conference Room 308, State Capitol & Video Conference

**DEPARTMENT'S POSITION:** The Department of Human Services (DHS) strongly supports this administration measure. This proposal provides DHS with the ability to allow income-eligible families identified as priority populations to continue to benefit from the prioritization selection process for Preschool Open Doors. Importantly, it allows more families to be able to access child care subsidies and school readiness programs more expeditiously.

DHS respectfully requests the measure be amended to be effective upon approval.

**PURPOSE:** The purpose of this bill is to specify that the priority of selection for preschool open doors program participation applies only during the priority application period between February 1 and the start of each program year. Specifies that applications received after the priority application period shall be processed on a first-come, first-served basis. Effective 7/1/3000. (HD1).

The Senate Committee on Health and Human Services (SD1) amended this measure by making technical, nonsubstantive amendments for the purposes of clarity and consistency.

The Senate Committee on Ways and Means (SD2) further amended this measure by:

- (1) Clarifying that for the purposes of priority of selection for the preschool open doors program, the Department of Human Services shall adopt administrative rules to determine a child's underserved or at-risk status; and
- (2) Making technical nonsubstantive changes for purposes of clarity, consistency, and style.

The House Committee on Human Services (HD1) further amended this measure by:

- (1) Revising the preamble;
- (2) Removing language that required the Department of Human Services to adopt administrative rules to determine a child's underserved or at-risk status, as the Department's existing administrative rules already authorize this;
- (3) Changing the effective date to July 1, 3000, to encourage further discussion; and
- (4) Making technical, nonsubstantive amendments for the purposes of clarity, consistency, and style.

DHS appreciates the HD1 amendments. If passed, this measure will preserve the prioritization process for the Preschool Open Doors priority application period and allow the Department to process eligible applications received thereafter on a first-come, first-served basis. Allowing the Department to process applications on a first-come, first-served basis after the priority period closes will allow a continuous enrollment process throughout the program year and allow more children to access a school readiness program without delay.

Currently, prioritizing applications during each application period requires a start and end date for applications to be submitted and received by the Department, time to apply the priority selection criteria to the applicant pool, notifying eligible families, and then initiating the process that eventually results in approving and issuing child care payments. Typically, this results in a 1- to 2-month period after the application period ends before the next application period starts.

Explicitly identifying that the priority selection criteria apply only to the priority application period preserves the prioritization process and will speed up the review and approval of applications received after the priority period ends. This change will allow faster access to Preschool Open Doors program subsidies and increase participation in a school readiness program. More participation in a school readiness program, especially by children of families with low- and moderate-income, will positively impact kindergarten readiness.

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These changes will also support the Department's implementation of Act 171, Session Laws of Hawaii (SLH) 2023, which expanded the Preschool Open Doors program to include 3-year-old children, and Act 164, SLH 2023 (the biennium budget bill), which increased appropriations for child care subsidies.

Lastly, DHS respectfully requests the measure be amended to be effective upon approval.

Thank you for the opportunity to testify on this measure.

**TO:** Rep. Kyle T. Yamashita, Chair  
Rep. Lisa Kitagawa, Vice Chair  
House Committee on Finance

**FROM:** Robert G. Peters, Early Learning Board Chair

**SUBJECT:** **Measure:** S.B. No. 3116 S.D. 2, H.D. 1 – RELATING TO THE PRESCHOOL OPEN DOORS PROGRAM

Date: Tuesday, April 2, 2024

Time: 2:30 p.m.

Place: Conference Room 329/Via Videoconference

### **Early Learning Board Position: Support**

The Early Learning Board (ELB) strongly supports S.B. No. 3116 S.D. 2, H.D. 1 and defers to the Department of Human Services regarding implementation.

The Early Learning Board is the governing board for the Executive Office on Early Learning. It supports the EOEL's commitment to ensuring all keiki have access to high quality early learning. As part of this work, the State continues to focus on enhancing free or affordable opportunities and the Preschool Open Doors program is an effective way that families have been able to access childcare opportunities that best meet their needs.

This measure would maximize the funding appropriated in a way that would continue to ensure families who face some of the most significant barriers will continue to receive priority at the start of the application period and then on a first-come, first-served basis thereafter, allowing the program to serve the greatest number of three- and four-year-old children timely.

ELB appreciates the Legislature's support for the Preschool Open Doors program and efforts to expand meaningful access to more families and thanks you for the opportunity to testify in support of this measure.



*Hawai'i Children's Action Network Speaks! is a nonpartisan 501c4 nonprofit committed to advocating for children and their families. Our core issues are safety, health, and education.*

To: House Committee on Finance  
Re: SB 3116 SD 2 HD 1 – **IN STRONG SUPPORT**  
Hawai'i State Capitol, Conference Room 308  
Tuesday, April 2, 2024; 2:30 PM

Aloha Chair Yamashita, Vice Chair Kitagawa, and Members of the Committee:

On behalf of Hawai'i Children's Action Network (HCAN) Speaks!, mahalo for the opportunity to testify in **STRONG SUPPORT** of **Senate Bill 3116 SD 2 HD 1 relating to the Preschool Open Doors Program.**

Preserving the prioritization process for the Preschool Open Doors Program's priority application period while introducing a first-come, first-served approach for subsequent eligible applications allows more of Hawai'i's families to benefit from this much-needed program. The passing of this bill and subsequent implementation will increase school readiness program participation, allow more families to access childcare subsidies throughout the year, and positively impact three- and four-year-olds' readiness to enter kindergarten.

This thoughtful approach promotes inclusivity and accessibility and is a meaningful step towards meeting the diverse needs of families seeking quality preschool education. This strategic adjustment to the enrollment process reduces barriers to entry for low- and moderate-income families in a more efficient and equitable way.

Mahalo for the opportunity to submit testimony on this important issue. **Please pass SB 3116 SD 2 HD 1.**

Mahalo,  
Chevelle Davis, MPH  
Director of Early Childhood & Health Policy



Date: April 1, 2024

To: House Committee on Finance  
Rep. Kyle T. Yamashita, Chair  
Rep. Lisa Kitagawa, Vice Chair

From: Early Childhood Action Strategy

Re: Support for **SB3116 SD2 HD1**, Relating to the Preschool Open Doors Program

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Early Childhood Action Strategy (ECAS) is a statewide cross-sector collaborative designed to improve the system of care for Hawai'i's youngest children and their families. ECAS partners work to align priorities for children prenatal to age eight, streamline services, maximize resources, and improve programs to support our youngest keiki.

**ECAS supports passage of SB3116 SD2 HD1**, which establishes application of selection priorities for program participation in Preschool Open Doors (POD) through the annual POD application period that occurs prior to the program year, and continuous enrollment on a first-come, first-served basis once the program year has started.

There are over 35,000 preschool-age children 3-4 years old in Hawaii. Unfortunately, limited availability and capacity of programs, high costs and unaffordable rates, and insufficient financial supports significantly restrict families' access to preschool opportunities for their keiki. POD provides key financial assistance to enable children to attend preschool, and ensuring quick and robust enrollment of children in POD is pivotal to ensuring as many children as possible benefit from quality early learning experiences that will prepare them for kindergarten and later success in school and life.

SB3116 SD2 HD1 establishes a reasonable and appropriate balance between 1) honoring key priorities in the selection of POD participants to serve children with the greatest need factors and to ensure continuity of care to support children's development; and 2) expediting enrollment, ensuring efficient expenditure of funds, and maximizing the number of children served through the program.

Thank you for this opportunity to provide testimony **in support of SB3116 SD2 HD1**.



Committee on Finance  
Representative Kyle Yamashita, Chair  
Representative Lisa Kitagawa, Vice Chair

April 2, 2024

Dear Chair Yamashita, Vice Chair Kitagawa, and Members of the Committee,

We support SB 3116 SD2 HD1, which establishes that the priority of selection for the Preschool Open Door program participation shall be applicable through the priority application period that occurs prior to the start of each program year and establishes that applications received after the start of the fiscal year through January 31 shall be processed continuously through the fiscal year on a first-come, first-served basis.

We support all approaches to increase access to quality early learning seats in our system. Preschool Open Doors is an effective program that helps families have access to quality early learning opportunities. This administrative change will allow more children to participate in the program.

Hui for Excellence in Education, or "HE'E," promotes a child-centered and strength-based public education system in which families, communities and schools are valued and empowered to help every student succeed. HE'E works to bring diverse stakeholders together to harness collective energy, share resources, and identify opportunities for progressive action in education.

Thank you for the opportunity to testify. Our support for this measure represents at least a 75% consensus of our voting membership.

Sincerely,

Cheri Nakamura  
HE'E Coalition Director



Coalition Members and Participants

Academy 21

Alliance for Place Based Learning

American Civil Liberties Union

Atherton YMCA

Education Institute of Hawai'i

\*Faith Action for Community Equity

Fresh Leadership LLC

Girl Scouts Hawai'i

\*HawaiiKidsCAN

\*Hawai'i Afterschool Alliance

\*Hawai'i Appleseed Center for Law and  
Economic Justice

\*Hawai'i Association of School Psychologists

Hawai'i Athletic League of Scholars

\*Hawai'i Children's Action Network

Hawai'i Education Association

Hawai'i Nutrition and Physical Activity Coalition

\* Hawai'i State PTSA

Hawai'i State Student Council

Hawai'i State Teachers Association

Head Start Collaboration Office

It's All About Kids

\*INPEACE

Joint Venture Education Forum

Junior Achievement of Hawaii

Kamehameha Schools

Kanu Hawai'i

Kaua'i Ho'okele Council

Keiki to Career Kaua'i

Kupu A'e

\*Leaders for the Next Generation

Learning First

McREL's Pacific Center for Changing the Odds

Native Hawaiian Education Council

Our Public School

\*Pacific Resources for Education and Learning

\*Parents and Children Together

\*Parents for Public Schools Hawai'i

Special Education Provider Alliance

\*Teach for America

The Learning Coalition

US PACOM

University of Hawai'i College of Education

\* Youth Service Hawai'i

*Voting Members (\*) Voting member organizations vote on action items while individual and non-voting participants may collaborate on all efforts within the Coalition*