STAND. COM. REP. NO. 2632

Honolulu, Hawaii

FEB 1 6 2024

RE: S.B. No. 2517

S.D. 1

Honorable Ronald D. Kouchi President of the Senate Thirty-Second State Legislature Regular Session of 2024 State of Hawaii

Sir:

Your Committee on Government Operations, to which was referred S.B. No. 2517 entitled:

"A BILL FOR AN ACT RELATING TO PUBLIC AGENCY MEETINGS,"

begs leave to report as follows:

The purpose and intent of this measure is to:

- (1) Require that appointments of heads of agencies requiring board appointments be made through a publicly established process and timeline; and
- (2) Require that any vote by a public agency board to hire an officer or employee be conducted in an open meeting.

Your Committee received comments on this measure from the Office of Information Practices, Board of Regents of the University of Hawaii, and Public First Law Center.

Your Committee recognizes that applicants for employment retain certain privacy rights that justify the use of closed executive session under the Sunshine Law, as the Hawaii Supreme Court and Office of Information Practices have recognized. Your Committee further finds that both the Hawaii Supreme Court and Office of Information Practices have determined that the balancing test between the public interest and an individual's privacy interest under the Uniform Information Practices Act does not

apply to the Sunshine Law's executive session provision, which authorizes a board to discuss certain personnel matters in closed session where matters affecting privacy are involved.

Your Committee finds, however, that in some instances, such as the hiring of the head of an agency or division, there is an elevated public interest that makes it appropriate for the Legislature to ensure a statutory minimum level of public accountability in the hiring process and the actual decision to Your Committee believes that this measure will set a minimum level of accountability with respect to a certain class of top level state employees, and will not impact county hiring decisions or interfere with the rights of employees subject to collective bargaining agreements or the civil service system. This measure clarifies that a board that is hiring a head of a state agency or division must openly create a hiring process and follow that process, openly amend it when necessary, and require that the process, at a minimum, include holding a public vote on who to hire for the position without adversely impacting individual privacy rights or frustrating government efforts to recruit qualified candidates by identifying individuals being considered for a position who may not be ultimately hired.

Your Committee recognizes that the Legislature is exempt from the Sunshine Law under section 92-10, Hawaii Revised Statutes, and therefore, this measure will not apply to the Senate's use of advice and consent for appointments, even when those appointments are made by a board subject to the Sunshine Law rather than by the Governor as is usually the case.

Accordingly, your Committee has amended this measure by:

(1) Clarifying that:

- A public agency board shall use open deliberation in an open meeting to establish a process and timeline for the appointment or selection of a new head of a division or agency of the State;
- Approval of the process and timeline to appoint or (B) select a new head of a division or agency shall be determined in an open meeting;

- (C) Any vote to appoint or select a head of a division or agency of the State shall be conducted in an open meeting; and
- (D) Any appointment or selection of a head of any division or agency of the State made in violation of these requirements shall be invalid; and
- (2) Making technical, nonsubstantive amendments for the purposes of clarity and consistency.

As affirmed by the record of votes of the members of your Committee on Government Operations that is attached to this report, your Committee is in accord with the intent and purpose of S.B. No. 2517, as amended herein, and recommends that it pass Second Reading in the form attached hereto as S.B. No. 2517, S.D. 1, and be referred to your Committee on Judiciary.

Respectfully submitted on behalf of the members of the Committee on Government Operations,

ANGUS L.K. MCKELVEY, Chair

The Senate Thirty-Second Legislature State of Hawaiʻi

Record of Votes Committee on Government Operations GVO

Bill / Resolution No.:* Committee Referral: Date: 13/24							
The Committee is reconsidering its previous decision on this measure. If so, then the previous decision was to:							
The Recommendation is:							
Pass, unamended Pass, with amendments Hold Recommit 2312 2311 2310 2313							
Members	Aye	Aye (WR)	Nay	Excused			
MCKELVEY, Angus L.K. (C)	V						
GABBARD, Mike (VC)	V						
SAN BUENAVENTURA, Joy A.							
WAKAI, Glenn							
AWA, Brenton							
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Recommendation: Adopted Not Adopted							
Chair's or Designate's Signature:							
Distribution: Original Yellow Pink Goldenrod File with Committee Report Clerk's Office Drafting Agency Committee File Copy							

*Only one measure per Record of Votes

The Senate Thirty-Second Legislature State of Hawaiʻi

Record of Votes Committee on Government Operations GVO

Bill / Resolution No.:* 5B2517	Committee Referral: Date: 24							
The Committee is reconsidering its previous decision on this measure. If so, then the previous decision was to:								
The Recommendation is:								
Pass, unamended Pass, with amendments Hold Recommit 2312 2311 2310 2313								
Members		Aye	Aye (WR)	Nay	Excused			
MCKELVEY, Angus L.K. (C)	<u> </u>	V/						
GABBARD, Mike (VC)		V_						
SAN BUENAVENTURA, Joy A.								
WAKAI, Glenn		V						
AWA, Brenton		V						
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Recommendation: Adopted Not Adopted								
Chair's/or Degignage's Signature:								
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